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#### Agency-Wide

#### PURPOSE STATEMENT

The Farm Service Agency (FSA) was established October 13, 1994, pursuant to the Department of Agriculture Reorganization Act of 1994, Public Law (P.L.) 103-354, as amended by the Federal Agriculture Improvement and Reform Act of 1996, P.L. 104-127. FSA's mission is to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy, as well as to provide first-rate support for domestic and international food aid efforts. FSA provides personnel to carry out many of the programs funded by the Commodity Credit Corporation (CCC).

FSA delivers its programs through nearly 2,200 USDA Service Centers, 50 State offices, and an area office in Puerto Rico. FSA has headquarters offices in Washington, DC, two field offices in Kansas City, an office in Salt Lake City, and a field office in St. Louis servicing farm loan programs. Personnel at the Washington headquarters office are responsible for program policy decisions, program design, and program oversight. Personnel at the Washington headquarters office and the Kansas City complex are responsible for financial management, IT support for program delivery, and commodity operations. FSA is part of the Farm Production and Conservation (FPAC) mission area which includes the Natural Resources Conservation Service (NRCS) and Risk Management Agency (RMA). Additionally, the majority of activities for the CCC are carried out by the personnel and through the facilities of the FSA and the FSA State and county committees. Information regarding CCC activities can be found within the CCC Explanatory Notes.

FSA's permanent, full-time, end-of-year Federal employment as of September 30, 2021, was 2,969. FSA's non-Federal permanent employment in USDA Service Centers was 6,856. The total number of Federal and non-Federal permanent full-time positions in the Washington, DC headquarters office was 138 and the total number in the field offices was 9,687. Headquarters total permanent full-time positions was 240: 138 in Washington, DC and 102 in Kansas City and various States.

FSA administers programs authorized by the Agriculture Improvement Act of 2018, P.L. 115-334, commonly referred to as the 2018 Farm Bill, and a variety of other laws. Descriptions of the programs administered by FSA and funded by CCC appear in the CCC Explanatory Notes. The following is a summary of FSA's programs and activities. Additional information regarding these programs can be found in the corresponding accounts.

#### **State Mediation Grants**

Section 502 of the Agricultural Credit Act of 1987, P.L. 100-233, authorized the Secretary of Agriculture to help States develop and operate mediation programs to assist agricultural producers, their creditors, and other persons directly affected by the actions of USDA in resolving disputes confidentially, efficiently, and cost effectively compared to administrative appeals, litigation, and bankruptcy. Under the program, FSA makes grants to States to support mediation programs established under State statute and certified by FSA. Grants can be up to a maximum of \$500,000 annually and must not exceed 70 percent of the State's cost of operating its program for the year.

Originally designed to address farm loan disputes, the program was expanded by the Department of Agriculture Reorganization Act of 1994, P.L. 103-354, to include other USDA program activities and requirements such as wetland determinations, conservation compliance, rural water loan programs, grazing on National Forest System lands, and pesticides. Pursuant to the authority in this statute, the Secretary of Agriculture acted in 2000 to add USDA rural housing and business loans and crop insurance disputes to the list of issues that can be mediated.

The Grain Standards and Warehouse Improvement Act of 2000, P.L. 106-472, clarified that certified State programs can provide mediation training and consulting services to producers, lenders, and USDA agencies within the context of mediation for a specific case. The 2018 Farm Bill further expands the use for State mediation grants to include organic production, lease issues, and credit counseling.

## **Grassroots Source Water Protection Program**

The Grassroots Source Water Protection Program is a joint project by FSA and the nonprofit National Rural Water Association (NRWA) designed to help prevent source water pollution in States through voluntary practices installed by producers and other landowners at the local level. uses onsite technical assistance capabilities of each State rural water association that operates a source water protection program in the State. State rural water associations deliver assistance in developing source water protection plans within watersheds for the common goal of preventing the contamination of drinking water supplies.

## Dairy Indemnity Program

The Dairy Indemnity Program (DIPP) is available to dairy farmers for milk, or cows producing milk, and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because of the presence of certain chemical or toxic residue in the products. In 2021, the DIPP regulations were amended to add provisions for the indemnification of cows that are likely to be not marketable for longer durations, as a result, for example, of per- and polyfluoroalkyl substances.

## Agricultural Credit Insurance Fund

## Farm Loan Programs:

FSA's farm loan programs provide a safety net for farmers and ranchers temporarily unable to obtain credit from commercial lenders, to finance their operations, at reasonable rates and terms.

Most farm loan programs administered by FSA are authorized by the Consolidated Farm and Rural Development Act, P.L. 87-128, August 8, 1961, as amended. Subtitle A of this act authorizes direct and guaranteed farm ownership and conservation loans. Subtitle B authorizes direct and guaranteed operating loans. Subtitle C authorizes emergency loans. The Agriculture Credit Improvement Act of 1992, P.L. 102-554, established special assistance to qualified beginning farmers and ranchers to assist them in achieving viable farming and ranching operations. Indian Tribal Land Acquisition Loans and Highly Fractionated Indian Land Loans are authorized by P.L. 91-229, April 11, 1970, as amended. In addition, the 2018 Farm Bill authorized the Heir's Relending Program, to resolve the ownership and succession of farmland.

The Agricultural Credit Insurance Fund (ACIF) Program Account was initiated in 1992, as required by the Federal Credit Reform Act of 1990. The account shows the direct loan obligations and guaranteed loan commitments of FSA's farm loan programs and the associated subsidy costs. Subsidy costs are obtained by estimating the net present value of the government's cash flows resulting from direct and guaranteed loans made through this account.

The 2018 Farm Bill authorizes several changes to farm loan programs administered by FSA, including increased loan limits for direct and guaranteed loans and reauthorizations for other initiatives. The 2018 Farm Bill also modified the 3-year experience requirement by allowing education as a partial substitute for beginning farmers seeking farm ownership loans; provided authority to offer a relending program to address highly-fractionated ownership of farmland not affiliated with Indian lands; reauthorized cooperative lending pilot projects and individual development accounts; provided equitable relief for producers who received a direct farm ownership, operating, or emergency loans; and made other miscellaneous changes and technical corrections.

FSA has implemented processes with the farm loan programs to address racial, environmental, and economic justice. By establishing regulatory guidelines in the Code of Federal Regulations (CFR), the FSA has developed requirements that cannot be manipulated to serve purposes of disparate treatment, favoritism, or discriminatory conduct. FSA provides continuous oversight to ensure that programs are delivered in an equitable and fair manner, by monitoring and reviewing participation in the various programs. USDA regulations also provide producers with the right to appeal adverse decisions to the Director, National Appeals Division. This helps to ensure that determinations will be free of human error, disparate treatment, or subterfuge.

As conveyed by USDA policy, all documents and forms of FSA are to be provided in alternative mediums such as Braille or large print if requested. Such a request may be made via the local FSA office or through the Target Center, located at USDA's Washington headquarters. FSA State Civil Rights Coordinators perform reviews to ensure compliance with these policies. Limited English Proficiency (LEP) customers will be provided translation and/or interpretation services as needed. FSA will monitor these services in accordance with the LEP Plan.

In accordance with Federal civil rights law and USDA civil rights regulations and policies, USDA, its agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race, color, national origin, religion, sex, gender identity (including gender expression), sexual orientation, disability, age, marital status, family or parental status, income derived from a public assistance program, political beliefs, or reprisal or retaliation for prior civil rights activity, in any program or activity conducted or funded by USDA (not all bases apply to all programs). The USDA Program Discrimination Complaint Form, AD-3027, is available online and can be submitted by mail or email.

Additional information regarding ACIF and its programs can be found in Account 5 of this chapter, the programs funded by this account are the following:

#### Farm Ownership Loans

FSA makes direct loans and loan guarantees for family farmers to purchase farmland; make capital improvements to a farm or ranch; restructure their debts (guaranteed loans only), including utilizing their real estate equities to refinance heavy short-term debts; make adjustments in their operations to comply with local sanitation and pollution abatement requirements; modernize with advances in agricultural technology; and assist producers to better utilize their land and labor resources to meet changing market requirements.

Ownership loans are made for a term of 40 years or less. A direct loan may not exceed \$600,000 and a guaranteed loan may not exceed \$1,825,000, adjusted annually. Effective with the 2008 Farm Bill, interest rates for beginning farmer down-payment loans are established at 4 percentage points less than the regular borrower rate, with a minimum of 1.5 percent. Effective with the 2014 Farm Bill, interest rates for joint financing loans (loans made in conjunction with a commercial lender providing at least 50 percent of the credit) are established at 2 percentage points less than the regular borrower rate, but no less than 2.5 percent. The interest rate for guaranteed loans is negotiated by the lender and borrower.

At least 40 percent of the amounts appropriated for guaranteed farm ownership loans will be reserved for beginning farmers and ranchers during the first 6 months of the fiscal year. Also, at least 75 percent of the amount appropriated for direct farm ownership loans will be reserved for qualified beginning farmers and ranchers during the first 11 months of the fiscal year, with 66 percent of that amount set aside for down payment and participation during the first 6 months of the fiscal year. FSA also offers direct farm ownership microloans with a shortened application process and a maximum loan limit of \$50,000. Like direct operating microloans, these loans are designed to meet the needs of smaller farmers.

#### Farm Operating Loans

Farm operating loans are targeted to family farmers unable to obtain credit from private sources at reasonable rates and terms and are accompanied by supervisory assistance in farm and financial management.

Operating loans may be used to pay normal operating costs, including reorganizing a farm to be more profitable; purchasing livestock, poultry, and farm equipment; purchasing feed, seed, fertilizer, insecticides, and farm supplies and meeting other essential operating expenses; financing land and water development, use, and conservation; and refinancing existing indebtedness. FSA continues to operate the direct operating microloan program. Like direct ownership microloans, these microloans are direct operating loans with a shortened application process and reduced paperwork designed to meet the needs of smaller, non-traditional, and niche-type operations.

Farm operating loans are for periods of 1 to 7 years depending on loan purposes. The loan limit is \$400,000 for a direct loan, \$50,000 for a microloan and \$1,825,000 for a guaranteed loan, adjusted annually for inflation. The interest rate for direct loans is determined by the Secretary of Agriculture and does not exceed the cost of money to the Government plus up to 1 percent.

However, loans to limited resource borrowers bear interest of not more than one-half of the Treasury rate for marketable obligations plus not more than 1 percentage point, with a floor of 5 percent. The interest rate for guaranteed loans is negotiated by the lender and borrower and may be subsidized under the interest assistance program.

The Agricultural Credit Improvement Act of 1992, P.L. 102-554, requires at least 50 percent of the amounts available for direct farm operating loans be reserved for qualified beginning farmers and ranchers during the first 11 months of the fiscal year.

## **Emergency Loans**

Emergency loans are made available in designated areas (counties) and in contiguous counties where property damage and/or severe production losses have occurred as a direct result of a natural disaster. Areas may be declared a disaster by the President or designated for emergency loan assistance by the Secretary of Agriculture, or by the FSA Administrator for physical loss loans only.

Emergency loans are made to established, eligible, family-sized farms and ranches (including equine farms and ranches) and aquaculture operators who have suffered at least a 30 percent loss in crop production or a physical loss to livestock, livestock products, real estate, or chattel property. Partnerships and private domestic corporations and cooperatives may also qualify, provided they are primarily engaged in agricultural or aquaculture production,

and meet all other eligibility criteria. Loans may be made only for actual losses arising from natural disasters. A farmer who cannot receive credit elsewhere is eligible for an actual loss loan of up to \$500,000 or the calculated actual loss, whichever is less, for each disaster, at an interest rate of 1 percent above the direct operating loan interest rate. Actual loss loans may be made to repair, restore, or replace damaged or destroyed farm property, livestock and livestock products, and supplies and to compensate for disaster-related loss of income based on reduced production of crops and/or livestock products. Eligible farmers may use actual loss loan funds to pay costs associated with reorganizing a farming system to make it approximately equivalent in earning capacity to the impacted operation prior to the disaster. Under certain conditions, loan funds may also be used to buy essential home equipment and furnishings and for limited refinancing of debts.

All emergency loans must be fully collateralized. The specific type of collateral may vary depending on the loan purpose, repayment ability, and the individual circumstances of the applicant. If applicants cannot provide adequate collateral, their repayment may be considered as collateral to secure the loan. Repayment terms for actual loss loans also vary according to the purposes of the loan, type of collateral available to secure the loan, and the projected repayment ability of the borrower. Loans for actual production or physical losses to crops, livestock, supplies, and equipment may be scheduled for repayment for up to 7 years. Under some conditions a longer repayment period may be authorized for production loss loans, but not to exceed 20 years. Generally, real estate will be needed as security when a loan term of more than 7 years is authorized. Loss loans for actual losses to real estate will generally be scheduled for repayment within 30 years but under some conditions may be scheduled for up to 40 years. Applications for emergency loans must be received within 8 months of the county's disaster or quarantine designation date.

#### Indian Tribal Land Acquisition Loans

These loans allow Native Americans to repurchase tribal lands and maintain ownership for future generations. They are limited to the acquisition of land within the defined boundaries of a tribe's reservation. To be eligible, a tribe must be recognized by the Secretary of the Interior or be a tribal corporation established pursuant to the Indian Reorganization Act. In addition, a tribe must be without adequate funds to acquire the needed land and be unable to obtain sufficient credit elsewhere for the purchase. The tribe must also have a satisfactory management and repayment plan. Loan interest rates are fixed for the life of the loan at the current interest rate charged by FSA on the loan closing date and are made for a period not to exceed 40 years.

#### **Boll Weevil Eradication Loans**

Boll weevil eradication loans provide assistance to producer associations and State governmental agencies to eradicate boll weevils. Loans are made in major cotton producing States.

#### **Conservation Loans**

These loans support eligible borrowers to cover the cost of implementing qualified conservation projects. Loans for conservation projects must be part of a USDA- approved conservation plan. Eligible conservation plans may include projects for construction or establishment of conservation structures, forest and permanent cover, water conservation and waste management systems, improved permanent pasture, or other projects that comply with Section 1212 of the Food Security Act of 1985, and other purposes approved by the Secretary. Eligible borrowers include farmers, ranchers, and other entities controlled by farmers and ranchers and primarily and directly engaged in agricultural production. The program gives priority to qualified beginning farmers, ranchers, historically underserved farmers or ranchers, owners or tenants who use the loans to convert to sustainable or organic agricultural production systems, and producers who use the loans to build conservation structures or establish conservation practices. Direct conservation loans may not exceed \$600,000, and guaranteed loans may not exceed \$1,825,000, adjusted annually for inflation; however, annual appropriations for direct loans were last received in Fiscal Year 2011. The repayment term for direct conservation loans is a maximum of 7 years for loans secured by chattel and 20 years for real estate, unless the applicant requests a lesser term. The interest rate for direct conservation loans is equivalent to the direct farm ownership rate and the guaranteed conservation loans interest rate is determined by the lender. Loan guarantees are 80 percent of the principal amount of the loan (90 percent for beginning and historically underserved farmers), and loans are to be disbursed geographically to the maximum extent possible.

#### Highly Fractionated Indian Land Loans

These loans provide a way for tribes and tribal members to obtain loans to purchase fractionated interests through intermediary lenders. FSA lends to eligible intermediary lenders who, in turn, establish a revolving fund to relend loan funds to purchasers of highly fractionated lands. Eligible purchasers are Indian tribes, tribal entities and members of both. The loan program is limited to purchases of fractionated interests of agricultural land. Eligible

intermediaries must be lenders with knowledge and familiarity of working with Indian Country and experience in working with the Department of the Interior's Bureau of Indian Affairs.

## Heir's Relending Program

FSA implemented a relending program, as authorized by the 2018 Farm Bill. The relending program provides revolving loan funds to eligible intermediary lenders to resolve issues of ownership and succession on farmland with multiple owners. The lenders will give loans to qualified individuals to resolve these ownership issues. The intermediary lenders loan funds allow heirs will consolidate and coordinate the ownerships of the land ownership interests.

## **Emergency Conservation Program (ECP)**

ECP is authorized by Title IV of the Agricultural Credit Act of 1978, P.L. 95-334, Section 401 (16 U.S.C. 2201). ECP provides emergency cost share assistance to farmers and ranchers to help rehabilitate farmland and ranchland damaged by natural disasters and to carry out water conservation measures during periods of severe drought. Cost share assistance may be offered only for emergency conservation practices to restore land to a condition similar to that existing prior to the natural disaster.

# USDA Supplemental Assistance Program (Reimbursement Transportation Cost Payment Program (RTCP) for Geographically Disadvantaged Farmers and Ranchers)

The RTCP provides assistance to geographically disadvantaged farmers and ranchers for a portion of the transportation cost of certain agricultural commodities or inputs.

## **Emergency Forest Restoration Program (EFRP)**

EFRP is authorized by Title IV of the Agricultural Credit Act of 1978, Section 407 (16 U.S.C. 2206). EFRP was established to provide financial and technical assistance to owners of nonindustrial private forest land damaged by natural disaster to carry out emergency measures to restore damaged forests and rehabilitate forest resources. Funding for EFRP is appropriated by Congress and is subject to the availability of funds. County Office Committees (COCs) are authorized to implement EFRP for all disasters except drought and insect infestations, which are authorized at the FSA national office. EFRP program participants may receive financial assistance of up to 75 percent of the cost to implement approved emergency forest restoration practices, as determined by COC. To restore nonindustrial private forest lands, EFRP program participants may implement EFRP practices, including implementing emergency measures necessary to repair damage caused by a natural disaster to natural resources on nonindustrial private forest land, and restoring forest health and forest related resources on the land. Other emergency measures may be authorized by COC, with approval from the state committee and the FSA national office.

## Pima Agriculture Trust Fund

Pima Agriculture Cotton Trust Fund was authorized under Section 12314 of the 2014 Farm Bill and reauthorized under Section 12602 of the 2018 Farm Bill to reduce the economic injury to domestic manufacturers resulting from tariffs on cotton fabric that are higher than tariffs on certain apparel articles made of cotton fabric.

## Agricultural Wool Manufacturers Trust Fund

The Agriculture Wool Trust is a fund to reduce economic injury to domestic manufacturers resulting from tariffs on wool apparel that are higher than tariffs on certain apparel articles made of wool fabric.

## Agricultural Improvement Act of 2018 (2018 Farm Bill)

The 2018 Farm Bill was signed into law on December 20, 2018. The majority of Farm Bill programs are authorized and funded through 2023. FSA administers programs authorized through the Farm Bill on behalf of CCC, these programs include: Price Loss Coverage (PLC) and Agriculture Risk Coverage (ARC); Marketing Assistance Loans (MALs); Sugar Loans; Loan Deficiency Payment Program (LDP); Dairy Margin Coverage (DMC); Dairy Indemnity Payment Program (DIPP); Biomass Crop Assistance Program (BCAP); Reimbursement Transportation Cost Payment Program (RTCP) for Geographically Disadvantaged Farmers and Ranchers; Noninsured Crop Disaster Assistance Program (NAP); Disaster Programs which include Livestock Forage Disaster Program (LFP), Livestock Indemnity Program (LIP), Emergency Assistance for Livestock, Honey Bees, and Farm-Raised Fish (ELAP); Tree Assistance Program (TAP); and Feedstock Flexibility Program (FFP). In addition, FSA in conjunction with NRCS administers the Conservation Reserve Program (CRP). In addition to Farm Bill programs, FSA administers on behalf of CCC Farm Storage Facility Loan Program (FSFL) and Sugar Storage Facility Loan Program (SSFL). Additional information regarding these programs can be found in the CCC Explanatory Notes.

2023	USDA Ex	<b>XPLANATORY</b>	NOTES - FA	ARM SERVICE A	GENCY
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## OIG AND GAO REPORTS

ID	Date	Title	Result
03702-0001-22	06/30/2021	Florida Citrus Recovery Block Grant	Five out of six recommendations have
		Program	been implemented.
03702-0002-23	09/07/2021	2017 Hurricane Relief Emergency	Management decision was accepted for all
		Conservation Program	recommendations.
06403-0004-11	11/15/2021	CCC Financial Statements for FY	Management decision was accepted for all
		2021 and 2020	recommendations.

## Table FSA-1. Completed OIG Reports

## Table FSA-2. In Progress OIG Reports

ID	Title
03601-0003-31	Market Facilitation Program
03702-0003-31	Wildfires and Hurricane Indemnity Program – Puerto Rico
03801-0001-31	COVID-19: Coronavirus Food Assistance Program -Direct Support

# Table FSA-3. Completed GAO Reports

ID	Date	Title	Result
GAO-21-95	10/30/2020	Farm Programs: USDA Has	The Department's statement of action
		Improved Its Completion of	submission to GAO is being prepared.
		Eligibility Compliance Reviews, but	
		Additional Oversight is Needed	

# Table FSA-4. In Progress GAO Reports

ID	Title
104259	Market Facilitation Program: USDA Could Improve Its Oversight of Future
	Supplemental Assistance to Farmers
104397	Coronavirus Aid, Relief, and Economic Security Act Assistance to Farmers
105473	Federal COVID-19 Response to Tribes

# **AVAILABLE FUNDS AND FTES**

# Table FSA-5. Available Funds and FTEs (thousands of dollars, FTEs)

Item	2020 Actual	FTE	2021 Actual	FTE	2022 Estimated	FTE	2023 Estimated	FTE
Discretionary Appropriations:								
Salaries & Expenses	\$1,122,837	7,922	\$1,142,924	8,554	\$1,142,924	8,933	\$1,231,697	9,018
FBC Transfer	8,000	-		-	-	-	-	-
Margin Protection Program Fees	1,153	-	1,641	-	-	-	-	-
Credit Reform Transfer	460	4	-	-	-	-	-	-
Uncollected Payments	14,012	-	-	-	-	-	-	-
Supplemental Appropriations	3,000	-	-	-	-	-	-	-
ACIF Program Account:								
S&E Transfer	290,917	1,984	294,114	1,964	294,114	1,984	305,803	1,984
Subsidy	89,240	-	68,386	-	68,386	-	46,874	-
Program Cost Loss Expense (PLCE)	10,070	-	13,230	-	13,230	-	20,658	-
State Mediation Grants	5,545	-	\$6,914	-	6,914	-	6,914	-
Grassroots Source Water Protection Program	6,500	-	6,500	-	6,500	-	6,500	-
Geog. Disadvantaged Farmers & Ranchers	2,000	-	2,000	-	-	-	-	-
Assistance for Soc. Disadvantaged Farmers	-	-	1,960,000	-	4,341,000	-	-	-
Total Discretionary Appropriations	1,550,734	9,910	3,495,709	10,518	5,873,068	10,917	1,618,446	11,002
Total Supplemental Appropriations	3,000	-	-	-	-	-	-	-
Total Adjusted Appropriation	1,553,734	9,910	3,495,709	10,518	5,873,068	10,917	1,618,446	11,002
Rescission, Transfers In and Out	-314,542	-1,988	-295,755	-1,964	-294,114	-1,984	-305,803	-1,984
Total Appropriation	1,239,192	7,922	3,199,954	8,554	5,578,954	8,933	1,312,643	9,018
Balance Available, SOY	61,400	-	49,131	-	46,609	-	-	-
Recoveries, Other	1,026	-	-	-	-	-	-	-
Total Available	1,616,160	9,910	3,544,840	10,518	5,919,677	10,917	1,618,446	11,002
Lapsing Balances	-5,329	-	-4,335	-	-	-	-	-
Balance Available, EOY	-54,000	-	-55,374	-	-	-	-	
Total, FSA	1,556,831	9,910	3,485,131	10,518	5,919,677	10,917	1,618,446	11,002
Other Federal Funds:								
Farm Bill	3,337	-	4,303	-	4,158	-	-	-
Miscellaneous	3,495	-	2,205	-	2,205	-	2,205	-
Rent Reimbursables	-	-	59	-	-	-	-	-
Total, Other Federal	6,832	-	6,567	-	6,363	-	2,205	-
Non-Federal Funds:								
Loan Service Fee Financing	1,565	35	1,357	28	1,569	30	1,569	30
Producer Measurement Service	1,446	11	1,413	9	1,449	10	1,449	10
Farm Bill	360	-	-	-	-	-	-	-
Miscellaneous	1,100	-	159		578		578	
Rent Reimbursables	-	-	635	-	828	-	828	-
Total, Non-Federal	4,471	46	3,564	37	4,424	40	4,424	40
Total Available, FSA	1,568,134	9,956	3,495,262	10,555	5,930,464	10,957	1,625,075	11,042

## PERMANENT POSITIONS BY GRADE AND FTES

Item	D.C.	Field	2020 Actual Total	D.C.	Field	2021 Actual Total	D.C.	Field	2022 Estimated Total	D.C.	Field	2023 Estimated Total
SES	7	-	7	4	-	4	7	-	7	7	-	7
GS-15	22	1	23	24	1	25	21	1	22	21	1	22
GS-14	46	-	46	51	-	51	55	-	55	55	-	55
GS-13	83	359	442	89	360	449	105	351	456	105	351	456
GS-12	34	794	828	44	793	837	43	977	1,020	43	977	1,020
GS-11	7	513	520	8	521	529	12	504	516	12	504	516
GS-9	18	292	310	17	315	332	20	300	320	20	300	320
GS-8	1	32	33	-	33	33	-	32	32	-	32	32
GS-7	5	541	546	2	511	513	3	511	514	3	511	514
GS-6	1	70	71	1	76	77	1	72	73	1	72	73
GS-5	-	102	102	-	95	95	-	93	93	-	93	93
GS-4	-	5	5	-	18	18	-	5	5	-	5	5
GS-3	-	4	4	-	4	4	-	4	4	-	4	4
GS-2 Total	-	-	-	-	2	2	-	-	-	-	-	-
Permanent Unfilled,	224	2,713	2,937	240	2,729	2,969	267	2,850	3,117	267	2,850	3,117
EOY	-	-	168	-	-	148	-	-	-	-	-	-
Total Perm.												
FT EOY	224	2,713	3,105	240	2,729	3,117	267	2,850	3,117	267	2,850	3,117
FTE	213	2,628	2,841	227	2,818	3,045	267	2,850	3,117	267	2,850	3,117

# Table FSA-6. Permanent Positions by Grade and FTEs

NOTE: In addition to these numbers above, there are temporary positions as well.

## Vehicle Fleet

Fleet vehicles are used to enable mission support across a wide range of driving profiles, some of which include administrative support, training attendance, community meeting forums and outreach, off-road conservation system application, farm loan and conservation plan compliance reviews, crop insurance delivery, and soil and snow survey. Fleet vehicles are essential to FSA being able to carry out its mission and provide critical transport to conduct business in both rural and developed areas.

	Sedans and Station Wagons	Vans	SUVs	Light Trucks 4X2	Light Trucks 4X4	Medium Duty Vehicles	Buses	Heavy Duty Vehicles	Total Vehicles	Annual Operating Costs
2020 End of Year Operating Inventory	274	20	244	40	61	1	0	1	641	\$3,542
2021 Planned Acquisitions	59	3	29	5	8	0	0	0	104	
2021 Planned Disposals	59	3	29	5	8	0	0	0	104	
2021 End of Year Operating Inventory	274	20	244	40	61	1	0	1	641	3,801
2022 Planned Acquisitions	64	4	39	10	20	0	0	0	137	
2022 Planned Disposals	64	4	39	10	20	0	0	0	137	
2022 End of Year Operating Inventory	274	20	244	40	61	1	0	1	641	4,018
2023 Planned Acquisitions	35	9	32	8	9	0	0	0	93	
2023 Planned Disposals	35	9	32	8	9	0	0	0	93	
2023 End of Year Operating Inventory	274	20	244	40	61	1	0	1	641	4,219

#### Table FSA-7. Vehicle Fleet (thousands of dollars)

Note: Number of vehicles by type include vehicles owned by the agency and leased from commercial sources or GSA.

Note: Annual Operating Costs exclude acquisition costs and gains from the sale of vehicles as shown in FAST.

#### Statement of Proposed Purchase of Passenger Motor Vehicles

Fiscal Year	Net Active Fleet, SOY	Disposals	Replacements	Additions	Total Acquisitions	Net Active Fleet, EOY
2020	283	43	34	0	0	274
2021	274	57	57	0	0	274
2022	274	26	26	0	0	274
2023	274	35	35	0	0	274

## SHARED FUNDING PROJECTS

# Table FSA-8. Shared Funding Projects (dollars in thousands)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
Working Capital Fund:				
Administrative Services:				
Material Management Service	\$338	\$288	\$237	\$239
Mail and Reproduction Services	497	549	460	450
Integrated Procurement Systems	397	290	325	324
Procurement Operations Services	894	598	578	438
Human Resources Enterprise Management Systems	211	217	249	25
Subtotal	2,337	1,942	1,849	1,71
Communications:	_,,	1,5 .2	1,019	1,71
Creative Media & Broadcast Center	221	207	286	34
Finance and Management:				_
National Finance Center	4,507	4,241	4,136	4,13
Financial Management Systems	6,252	11,242	9,937	10,31
Internal Control Support Services	523	454	443	40
	11,282	15,938	14,515	14,85
Information Technology:	,	,	,	,
Client Experience Center	92,186	95,631	92,982	95,12
Department Administration Information Technology Office	311	301	485	49
Digital Infrastructure Services Center	32,539	24,832	36,051	37,51
Enterprise Network Services	2,148	12,992	8,967	6,85
 Subtotal	127,184	133,756	138,485	139,98
Office of the Executive Secretariat	179	198	250	25
– Total, Working Capital Fund	141,203	152,041	155,386	157,14
Department-Wide Shared Cost Programs:	,	,	,	,
Advisory Committee Liaison Services	2	2	2	
Agency Partnership Outreach	760	670	809	80
Honor Awards	-	1	1	
Human Resources Self-Service Dashboard	59	-	-	
Intertribal Technical Assistance Network	355	331	374	37
Medical Services	22	47	32	3
National Capital Region Interpreting Service	-	16	26	3
Office of Customer Experience	568	938	959	95
Personnel and Document Security Program	306	349	360	36
Physical Security	580	416	465	47
Security Detail	458	448	497	50
Security Operations Program	578	629	674	67
TARGET Center	112	115	146	14
USDA Enterprise Data Analytics Services	803	528	488	48
Total, Department-Wide Reimbursable Programs	4,604	4,489	4,833	4,85

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
E-Gov:				
Budget Formulation and Execution Line of Business	11	11	11	11
Disaster Assistance Improvement Plan	48	48	60	60
E-Rulemaking	12	5	13	14
Financial Management Line of Business	12	13	13	13
Geospatial Line of Business	12	13	13	13
Benefits.gov	120	117	119	111
Grants.gov	-	2	2	2
Human Resources Line of Business	29	30	31	31
Integrated Acquisition Environment	525	758	920	920
Hiring Assessment.	-	-	25	25
Total, E-Gov.	769	995	1,207	1,200
- Agency Total	146,576	157,525	161,426	163,193

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## ACCOUNT 1: SALARIES AND EXPENSES

#### APPROPRIATIONS LANGUAGE

The appropriations language follows (new language underscored; deleted matter enclosed in brackets)

1 For necessary expenses of the Farm Service Agency, [\$1,175,670,000]<u>\$1,231,697,000</u>:

2 Provided, That the Secretary is authorized to use the services, facilities, and authorities

3 (but not the funds) of the Commodity Credit Corporation to make program payments for

4 all programs administered by the Agency: Provided further, That other funds made

5 available to the Agency for authorized activities may be advanced to and merged with

6 this account: Provided further, That [funds]of the amount appropriated under this

7 heading, \$696,594,000 shall be made available to county committees [shall], to remain

8 available until expended: Provided further, That, notwithstanding the preceding proviso,

9 any funds made available to county committees in the current fiscal year that the

10 Administrator of the Farm Service Agency deems to exceed or not meet the amount

11 needed for the county committees may be transferred to or from the Farm Service

12 Agency for necessary expenses.

## **Change Description**

The first change (lines 6 - 12) adds language to funding for county committees. Addition is requested to maximize agency flexibility in program operations.

## **LEAD-OFF TABULAR STATEMENT**

## Table FSA-9. Lead-Off Tabular Statement (In dollars)

Item	Amount
Estimate, 2022	\$1,437,038,000
Change in Appropriation	+100,462,000
Budget Estimate, 2023	1,537,500,000

## **PROJECT STATEMENT**

## Table FSA-10. Project Statement Appropriations (thousands of dollars, FTE)

	2020		2021		2022		2023		Inc. or	FTE Inc./
Item	Actual	FTE	Actual	FTE	Estimated	FTE	Estimated	FTE	Dec.	Dec
Discretionary										
Appropriations:										
Salaries and Expenses	\$1,122,837	7,922	\$1,142,924	8,554	\$1,142,924	8,933	\$1,231,697	9,018	\$88,773	85
ACIF Transfer	290,917	1,984	294,114	1,964	294,114	1,984	305,803	1,984	11,689	-
FBC Transfer	8,000	-	-	-	-	-	-	-	-	-
Margin Protection										
Program Fee	1,153	-	1,641	-	-	-	-	-	-	-
Credit Reform Transfer	460	4	-	-	-	-	-	-	-	-
Uncollected Payments	14,012	-	-	-	-	-	-	-	-	-
Subtotal	1,437,379	9,910	1,438,679	10,518	1,437,038	10,917	1,537,500	11,002	100,462	85
CARES Act	3,000	-	-	-	-	-	-	-	-	-
Total Adjusted Approp	1,440,379	9,910	1,438,679	10,518	1,437,038	10,917	1,537,500	11,002	100,462	85
Rescission, Transfers In										
and Out	-314,542	-1,988	-295,755	-1,964	-294,114	-1,984	-305,803	-1,984	-11,689	-
Total Appropriation	1,125,837	7,922	1,142,924	8,554	1,142,924	8,933	1,231,697	9,018	88,773	85
ACIF Transfer	290,917	1,984	294,114	1,964	294,114	1,984	305,803	1,984	11,689	-
FBC Transfer	8,000	-	-	-	-	-	-	-	-	-
Margin Protection										
Program Fee	1,153	-	1,641	-	-	-	-	-	-	-
Credit Reform Transfer	460	4	-	-	-	-	-	-	-	-
Uncollected Payments	14,012	-	-	-	-	-	-	-	-	-
Total Transfers In	314,542	1,988	295,755	1,964	294,114	1,984	305,803	1,984	11,689	-
Recoveries, Other	1,026	-	-	-	-	-	-	-	-	-
Bal. Available, SOY	61,400	-	49,131	-	46,609	-	-	-	-46,609	-
Total Available	1,502,805	9,910	1,487,810	10,518	1,483,647	10,917	1,537,500	11,002	53,853	85
Lapsing Balances	-5,329	-	-4,335	-	-	-	-	-	-	-
Bal. Available, EOY	-54,000	-	-55,374	-	-	-	-	-	-	-
Total Obligations	1,443,476	9,910	1,428,101	10,518	1,483,647	10,917	1,537,500	11,002	53,853	85

NOTE: The FY 2021 Obligations discrepancy between Project Statement and MAX is due to \$10 million in reimbursables.

	2020		2021		2022		2023		Inc./	FTE Inc./
Item	Actual	FTE	Actual	FTE	Estimated	FTE	Estimated	FTE	Dec.	Dec.
Discretionary										
Obligations:										
Salaries and Expenses	\$1,125,934	7,922	\$1,132,346	8,554	\$1,189,533	8,933	\$1,231,697	9,018	\$ 42,164	85
ACIF Transfer	290,917	1,984	294,114	1,964	294,114	1,984	305,803	1,984	11,689	-
FBC Transfer	8,000	-	-	-	-	-	-	-	-	-
Margin Protection										
Program Fees	1,153	-	1,641	-	-	-	-	-	-	-
Credit Reform										
Transfer	460	4	-	-	-	-	-	-	-	
Uncollected										
Payments	14,012	-	-	-	-	-	-	-	-	-
Subtotal										
Disc Oblig	1,440,476	9,910	1,428,101	10,518	1,483,647	10,917	1,537,500	11,002	53,853	85
CARES Act	3,000	-	-	-	-	-	-	-	-	-
Subtotal Supp Oblig	3,000	-	-	-	-	-	-	-	-	-
Total Obligations	1,443,476	9,910	1,428,101	10,518	1,483,647	10,917	1,537,500	11,002	53,853	85
Lapsing Balances	5,329	-	4,335	-	-	-	-	-	-	-
Total Bal. Available,										
ЕОҮ	54,000	-	55,374	-	-	-	-	-	-	-
Total Available	1,502,805	9,910	1,487,810	10,518	1,483,647	10,917	1,537,500	11,002	53,853	85
Total Transfers In	-314,542	-1,988	-295,755	-1,964	-294,114	-1,984	-305,803	-1,984	-11,689	-
Recoveries, Other	-1,026	-	-	-	-	-	-	-	-	-
Bal. Available, SOY	-61,400	-	-49,131	-	-46,609	-	-	-	46,609	-
Total Appropriation	1,125,837	7,922	1,142,924	8,554	1,142,924	8,933	1,231,697	9,018	88,773	85

#### Table FSA-11. Project Statement Obligations (thousands of dollars, FTEs)

NOTE: The FY 2021 Obligations discrepancy between the Project Statement and MAX is due to \$10 million in reimbursables.

#### **JUSTIFICATIONS**

An increase in direct appropriation of \$100,462,000 and 85 FTE (\$1,437,038,000 and 10,917 FTE available in 2021).

The funding change is requested for the following items:

- (1) An increase of \$48,939,000 for Federal Offices.
  - a. <u>An increase of \$4,917,000 for pay costs (\$541,000 for annualization of the 2021 pay increase and</u> \$4,376,000 for the 2022 pay increase).

The increase will support a 2.7 percent Cost of Living pay increases for civilian employees and will allow FSA to continue to meet its objective to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy.

b. <u>An increase of \$2,306,000 for the Department's increased contribution to the 2022 Federal Employees</u> <u>Retirement System (FERS)</u>.

This increase will support a 1.1 percent increase to cover the expenses for the mandated increase of USDA's contribution to FERS.

c. <u>An increase of \$15,826,000 for the 2023 Pay</u>.

This increase will support the annualization of the 2022, 2.7 percent Cost of Living pay increase and the 2023 4.6 percent Cost of Living pay increase. This will allow FSA to continue to meet its objective to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy. This critical increase is needed to support and maintain current staffing levels to meet the programmatic and statutory requirements imposed on FSA. Failure to receive this increase would prevent us from fully performing our mission, which is necessary to ensure continued service to America's farmers.

d. An increase of \$5,500,000 for Socially Disadvantaged Farmers and Ranchers.

This increase provides designated funding for Partnerships and Cooperative Agreements to conduct better outreach and program access for Pandemic Assistance for Producers, Disaster Assistance, and Heirs

Property Outreach & Education Campaign to historically underserved communities to support beginning and underserved farmers.

e. <u>An increase of \$2,000,000 for Rent</u>.

The additional \$2 million in rent is necessary to fund negotiated rate increases and tenant improvements required to renew expired lease agreements.

f. An increase of \$2,000,000 for Working Capital Fund and Shared Costs.

The Department anticipates FSA's departmental shared cost programs to increase by \$2 million.

- (2) An overall increase \$16,390,000 in Information Technology.
  - a. <u>An increase of \$3,390,000 in ACIF Information Technology</u>.

The increase of \$3.390 million is for additional ACIF IT initiatives to enhance its mission. Farm Loan Programs needs digital transformation and enhancement from legacy systems to the platforms of the future that will improve users' experience and decrease processing times for loan making and loan servicing. The technologies currently used by the Farm Loan Programs systems are outdated and no longer sustainable. The modernization effort will move from legacy systems to software delivery services that can sustain the program for years to come. The objective is to provide the highest quality service and support to the Farm Loan Programs business community by providing process improvement for software solutions and improved customer experiences. FSA and its business partners need the tools, capabilities, and infrastructure to provide streamlined automated services from both mobile and in-office locations.

b. An increase of \$13,000,000 in Information Technology (EDAPT).

The increase of \$13 million is to support their migration from USDA Enterprise Data Warehouse Information Technology (EDW IT) platform to the Enterprise Data Analytics Platform and Toolset (EDAPT) IT platform. The migration is critical as the current hardware is approaching end of life. This data migration includes reporting data, Finance and Farm Loan reporting data into a singular reporting platform across FSA. Other operations will be paused reducing the overall increase funding needed.

- (3) An increase of \$51,523,000 and 85 FTE for Non-Federal Offices.
  - a. <u>An increase of \$10,944,000 pay costs (\$1,203,000 for annualization of the 2021 pay increase and</u> \$9,741,000 for the 2022 pay increase).

The increase will support a 2.7 percent Cost of Living pay increases for civilian employees and will allow FSA to continue to meet its objective to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy. This critical increase is needed to support and maintain current staffing levels to meet the programmatic and statutory requirements imposed on FSA. Failure to receive this increase would prevent us from fully performing our mission, which is necessary to ensure continued service to America's farmers and ranchers.

b. <u>An increase of \$5,133,000 for the Department's increased contribution to the 2022 Federal Employees</u> Retirement System (FERS).

This increase will support a 1.1 percent increase to cover the expenses for the mandated increase of USDA's contribution to FERS.

c. <u>An increase of \$27,500,000 for Pay Costs (\$4,398,000 for annualization of the 2022 pay cost and \$23,102,000 for the 2023 pay cost</u>).

This increase will support the annualization of the 2022 2.7 percent Cost of Living pay increase and the 2023 4.6 percent Cost of Living pay increase. This will allow FSA to continue to meet its objective to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy. This critical increase is needed to support and maintain current staffing levels to meet the programmatic and statutory requirements imposed on FSA.

Failure to receive this increase would prevent us from fully performing our mission, which is necessary to ensure continued service to America's farmers and ranchers.

d. An increase of \$4,000,000 for Rent.

Additional rent is necessary to fund negotiated rate increases and tenant improvements required to renew expired agreements.

e. An increase of \$1,600,000 and 20 FTE for the Urban Agriculture Initiative.

This increase supports establishing County Committees to support a County Executive Director and Program Technician at each of the 10 Urban Agricultural Cities. The dedicated staff will support and assist urban agricultural farmers and producers with critical issues. These positions in underserved cities will be the first step for FSA in focusing on equities for urban producers.

f. An increase of \$2,346,000 and 65 FTE for Temporary Staff and Overtime.

This increase supports for both the CFAP implementation and loan debt forgiveness which will assist with both COVID relief efforts and improvement of employee morale.

## **GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES**

## Table FSA-12. Geographic Breakdown of Obligations and FTE (thousands of dollars, FTEs)

Country Alabama Alaska	Actual \$19,190 1,242	FTE 180	Actual	FTE	T (* ) *	FTF	<b>T</b> (* ) *	
Alaska		180		FIL	Estimated	FTE	Estimated	FTE
	1 242	100	\$19,011	191	\$19,751	193	\$20,467	200
	1,212	8	1,231	8	1,279	8	1,325	9
Arizona	4,622	42	4,579	44	4,757	45	4,930	46
Arkansas	24,916	247	24,683	262	25,643	264	26,574	274
California	16,630	143	16,475	152	17,116	153	17,737	159
Caribbean	5,852	43	5,797	45	6,022	46	6,241	47
Colorado	14,216	134	14,083	142	14,631	144	15,162	149
Connecticut	2,250	20	2,229	21	2,316	21	2,400	22
Delaware	1,919	17	1,901	18	1,975	18	2,047	19
D.C	423,296	206	419,342	218	435,652	220	451,465	228
Florida	10,730	97	10,629	103	11,043	104	11,444	108
Georgia	29,588	280	29,311	298	30,451	300	31,556	311
Hawaii	4,020	29	3,982	31	4,137	31	4,287	32
Idaho	13,110	121	12,987	129	13,493	130	13,982	135
Illinois	48,838	491	48,382	521	50,264	526	52,088	545
Indiana	33,672	327	33,358	347	34,655	351	35,913	363
Iowa	56,396	578	55,869	613	58,042	619	60,149	641
Kansas	46,623	464	46,188	492	47,984	497	49,726	515
Kentucky	32,775	315	32,469	334	33,732	338	34,956	350
Louisiana	17,558	166	17,394	177	18,070	178	18,726	185
Maine	5,754	50	5,700	53	5,922	54	6,137	56
Maryland	6,781	64	6,717	68	6,979	69	7,232	71
Massachusetts	3,710	29	3,675	31	3,818	31	3,957	33
Michigan	23,756	235	23,534	249	24,450	251	25,337	260
Minnesota	40,693	398	40,313	423	41,881	426	43,401	442
Mississippi	24,377	229	24,149	243	25,088	245	25,999	254
Missouri	42,196	404	41,802	428	43,428	432	45,004	448
Montana	22,284	207	22,076	220	22,935	222	23,767	230
Nebraska	41,832	411	41,442	436	43,053	440	44,616	456
Nevada	3,810	23	3,774	24	3,921	24	4,063	25
New Hampshire.	2,466	20	2,443	21	2,538	21	2,630	22

State/Territory/ Country	2020 Actual	FTE	2021 Actual	FTE	2022 Estimated	FTE	2023 Estimated	FTE
New Jersey	4.056	33	4,018	35	4,175	36	4,326	37
New Mexico	7,955	67	7,880	71	8,187	72	8,484	75
New York	17,246	172	17,085	183	17,750	184	18,394	191
North Carolina	32,216	307	31,915	326	33,156	329	34,360	341
North Dakota	29,500	286	29,224	304	30,361	307	31,463	318
Ohio	30,152	292	29,871	310	31,032	313	32,159	324
Oklahoma	33,213	320	32,902	339	34,182	342	35,423	355
Oregon	9,903	92	9,810	97	10,192	98	10,562	102
Pennsylvania	17,733	168	17,568	179	18,251	180	18,914	187
Rhode Island	1,112	8	1,102	9	1,145	9	1,186	9
South Carolina	14,580	139	14,443	147	15,005	149	15,550	154
South Dakota	33,569	322	33,255	342	34,549	345	35,803	357
Tennessee	25,474	236	25,236	250	26,218	252	27,170	262
Texas	69,416	644	68,768	684	71,443	690	74,036	715
Utah	8,416	70	8,337	75	8,661	75	8,976	78
Vermont	4,300	37	4,260	39	4,426	39	4,586	41
Virginia	19,654	176	19,470	186	20,227	188	20,961	195
Washington	10,514	103	10,415	109	10,821	110	11,213	114
West Virginia	9,489	81	9,400	86	9,766	87	10,120	90
Wisconsin	30,903	315	30,614	335	31,805	338	32,959	350
Wyoming	7,065	64	6,999	68	7,272	69	7,536	71
Unknown	1,907	-	-	-	-	-	-	-
Obligations	1,443,476	9,910	1,428,101	10,518	1,483,647	10,917	1,537,500	11,002
Lapsing Balances	5,329	-	24,335	-	-	-	-	-
Bal. Available, EOY	54,000	-	35,374	-	-	-	-	-
Total, Available	1,502,805	9,910	1,487,810	10,518	1,483,647	10,917	1,537,500	11,002

Note: The FY 2021 Obligations discrepancy between Project Statements and MAX is due to \$10 in reimbursables.

# **CLASSIFICATIONS BY OBJECTS**

Table FSA-13.	Classification	by Objects	(thousands o	f dollars)

Item No.	Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
	Personnel Compensation:				
	Washington D.C	\$22,986	\$29,020	\$31,770	\$33,073
	Personnel Compensation, Field	233,412	209,840	227,590	238,424
11	Total personnel compensation	256,398	238,860	259,360	271,497
12	Personal benefits	102,396	96,209	106,826	113,612
13.0	Benefits for former personnel	-	775	-	-
	Total, personnel comp. and benefits	358,794	335,844	366,186	385,109
	Other Objects:				
21.0	Travel and transportation of persons	5,391	1,888	3,819	3,819
22.0	Transportation of things	2,119	1,747	2,245	2,245
23.1	Rental payments to GSA	16,362	11,988	16,321	18,321
23.2	Rental payments to others	2,897	2,876	-	-
23.3	Communications, utilities, and misc. charges	130	48	-	
24.0	Printing and reproduction	7,540	7,811	5,315	5,315
25	Other contractual services	-	-	-	
25.1	Advisory and assistance services	99,663	77,391	10,000	17,500
25.2	Other services from non-Federal sources	70,723	4,501	-	
25.3	Other goods and services from Federal sources	173,510	235,376	308,200	304,18
25.3	DHS Building Security Payments	3,442	1,518	1,518	1,92

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Item		2020	2021	2022	2023
No.	Item	Actual	Actual	Estimated	Estimated
25.4	Operation and maintenance of facilities	271	11	-	-
25.7	Operation and maintenance of equipment	392	5,147	-	-
26.0	Supplies and materials	2,041	1,617	1,493	1,493
31.0	Equipment	16,593	11,254	924	924
41.0	Grants, subsidies, and contributions	683,096	729,084	767,626	796,666
42.0	Insurance Claims and Indemnities	507	-	-	-
43.0	Interest and Dividends	5	-	-	-
	Total, Other Objects	1,084,682	1,092,257	1,117,461	1,152,391
99.9	Total, new obligations	1,443,476	1,428,101	1,483,647	1,537,500
	— Information Technology Investments: FSA-1001 Cust Engagement & Mgt. Services:				
11	External Labor (Contractors)	27,052	25,147	5,370	1,932
	Sub-Total	27,052	25,147	5,370	1,932
	FSA-097 Farm Program Modernization:	,	,	,	,
11	External Labor (Contractors)	4,314	3,264	11,522	3,461
	Sub-Total	4,314	3,264	11,522	3,461
	FSA-125 Farm Programs:	y-	- , -	)-	- , -
11	External Labor (Contractors)	23,115	19,575	26.119	6,403
	Sub-Total	23,115	19,575	26,119	6,403
	FSA-126 Farm Loan Programs:	- , -	- )- · -	- / -	
11	External Labor (Contractors)	14,585	23,660	39,544	29,697
25.2	Outside Services (Consulting)	5,946	6,751		7,047
		20,531	30,411	39,544	36,744
	FSA-127 Geospatial Services:	20,001	50,111	59,511	50,711
11	External Labor (Contractors)	11,440	13,504	17,267	_
25.2	Outside Services (Consulting)	880	630	-	354
20.2	Sub-Total	12,320	14,134	17,267	354
	FSA-129 Program Financial Services:	12,520	11,151	17,207	551
11	External Labor (Contractors)	13,182	13,025	6,960	2,399
25.2	Outside Services (Consulting)		200	0,700	2,377
23.2	Sub-Total	13,182	13,225	6,960	2,399
	Mission Area Non-Major Investment Totals	50,391	47,482	46,418	44,427
	Mission Area Standard Investment Totals	34,403	38,880	47,542	35,376
25.3	Mission Area WCF Transfers	155,977	152,358	172,456	173,433
23.5	—	,	<i>,</i>	,	<i>,</i>
	Total Non-Major Investment	240,771	238,720	266,416	253,236
	Total IT Investments	341,285	344,476	373,198	304,529
	Position Data:				
	Average Salary (dollars), ES Position	188,664	191,494	195,372	202,112
	Average Salary (dollars), GS Position	77,208	83,793	85,490	88,439
	Average Grade, GS Position	11	11	11	11

FY 2022: IT in the Object Class table reflects FSA's budgeted amount, not the Joint Certification Memo amount dated 11/29/22. FY 2021: IT investments reflect FY 2021 Enacted until FY 2021 Actuals are available.

NOTE: The FY 2021 Obligations discrepancy between Project Statements and MAX is due to \$10 million reimbursables.

# FSA ADVERTISING EXPENDITURES

## Table FSA-14. Advertising Expenditures (thousands of dollars)

Item	2021 Number of Contracts	2021 Dollars Obligated	2022 Number of Contracts	2022 Dollars Obligated	2023 Number of Contracts	2023 Dollars Obligated
Total Contracts for Advertising						
Services	4	\$15,886	-	-	-	-
Contracts for Advertising Services to						
Socially and Economically						
Disadvantaged Small Businesses	3	-	-	-	-	-
Contracts for Advertising Services to						
Women-Owned and Minority-Owned						
Small Businesses	-	-	-	-	-	-

#### STATUS OF PROGRAMS

#### **Salaries and Expenses**

FSA personnel administer the following major programs, on behalf of the CCC. Additional information regarding these programs is available in the CCC Explanatory Notes:

- <u>Farm Loans</u> FSA administers farm loan programs that provide direct loans or loan guarantees to family farmers who could not otherwise obtain commercial credit. The programs improve access to capital and mitigate market losses, including those resulting from disasters, and thus contribute to the success of farms and ranches, a market-based agriculture sector, and thriving agricultural communities.
- <u>Income Support and Disaster Assistance</u> FSA administers income support and disaster assistance programs on behalf of CCC. These programs are key components of USDA's efforts to provide America's farmers and ranchers with an economic safety net to help them maintain their operations during difficult times. The programs mitigate market losses, including those resulting from disasters, and thus contribute to the success of farms and ranches, a market-based agriculture sector, and thriving agricultural communities. The programs also contribute to an affordable and secure supply of quality food and fiber and effective domestic and international food aid.
- <u>Conservation</u> FSA, in conjunction with NRCS, administers conservation programs that help maintain and enhance the Nation's natural resources and environment. Certain conservation programs mitigate losses from natural disasters and thus contribute to the success of farms and ranches, a market-based agricultural sector, and thriving agricultural communities. The programs target land to maximize conservation benefits and contribute to quality soil, water, wildlife habitat, and air.

## Administrative Efficiencies

<u>Independent Review of Workload</u>. The Consolidated and Further Continuing Appropriations Act of 2015 directed FSA to conduct an independent review of FSA's workload analysis methods. The independent review, conducted by the National Academy of Public Administration and submitted to the Hill on November 7, 2016, concluded that FSA was on the right path with workload analysis.

Since 2016, FSA has dedicated project management teams to manage the development, communications and feedback on the workload analysis and staffing model. To date, significant work has been done looking at data from FSA. The Optimally Productive Office study leverages analysis of cycle time analyses, core workload, indicators and distribution of customers across the country, to determine where FPAC offices should be located and how they should be staffed. The study results are displayed in online dashboards. FPAC staff has analyzed the workload metrics, identified unique regional factors that impact productivity, and assessed outputs per (FTE). The proposed workload indicators provide data-driven insight into individual and office productivity. To gain a comprehensive understanding of the impact and efficacy of program delivery, the agency will also evaluate performance measures and metrics.

<u>Program Outreach and Education</u>. FSA has continued to invest in program education efforts. Despite travel limitations imposed by the COVID-19 pandemic, employees conducted over 6,950 activities nationwide in FY 2021, educating producers on FSA programs, Farm Bill provisions, and USDA initiatives. Through these continued efforts, FSA expanded access to program information to stakeholders and producers, and encouraged signups for disaster programs. Through its partnerships with non-profit organizations, associations, land grants and USDA funded partners, FSA conducted outreach on the following programs: Seafood Trade Relief Assistance Program, Coronavirus Food Assistance Program 1 & 2, Soil Health Income Protection Pilot Program, Farm Numbers for Heirs' Property Landowners, Heirs' Property Relending Program, Pandemic Assistance for Timber Harvesters and Haulers, CRPRM, CLEAR 30, Emergency Loans, Dairy Margin Coverage Program, ARC/PLC, Farm Storage Facility Loans, ECP, Noninsured Crop Disaster Assistance Program, Direct and Guaranteed Farm Loan Programs, Microloans, Youth Loans, Organic Certification on Cost Share, County Committees and Urban Ag Committees in pilot states.

FSA, designated authority by the Secretary to oversee the Department's Beginning Farmer and Rancher Program, provided \$122,000 in support of the Secretary's Beginning Farmer Advisory Committee. The National Beginning Farmer and Rancher Coordinator worked with State Beginning Farmer and Rancher coordinators from FSA, NRCS, RMA and RD, in implementing outreach efforts to beginning farmers and ranchers. FSA collaborated with beginning farmer agency champions to support each state coordinator, and to facilitate coordination at the field level

across the different agencies.

<u>Receipt for Service</u>. The 2014 Farm Bill requires FSA, NRCS, and RD service centers to issue receipts documenting a service received or denied to customers requesting an agricultural service from any of the three service centers. In FY 2021, FSA service centers issued over 1.4 million receipts to customers through the farmers.gov employee portal.

<u>Modernize and Innovate the Delivery of Agricultural Systems (MIDAS)</u>. MIDAS is an extensive IT modernization effort to produce a secure, modern IT system that supports web-based farm program delivery and integrated business process. Through MIDAS, farm and customer (farmer, rancher, and producer) data are centralized and integrated, providing a host of benefits to farmers and the USDA. MIDAS Business Partner and Farm Records are used every day at approximately 2,200 USDA Service Centers and State Offices across the country. The platform supports 5,367 active daily users, 11 million customer records, 5.5 million farm records with 8.1 million tracts, and 38 million fields. MIDAS continues to support the mission critical Business Partner and Farm Records systems, used by FSA, NRCS, RD, and RMA, to deliver farm programs to U.S. farmers, producers, and ranchers.

FPAC's Information Solutions Division (ISD) is working with a vendor to create a FPAC Architectural IT roadmap, which will look across the FPAC Mission Area enterprise and include a complete eco-system analysis. This analysis will assist FSA in identifying the best platforms, solutions, and strategies that will maximize effective use of limited IT budgets. It will do this by eliminating redundant costs, improving customer service, with modern IT solutions, and producing faster, increased-value delivery of mission critical capabilities. MIDAS continues to be an enabling system for Salesforce and all other applications requiring Business Partner data.

<u>Acreage Crop Reporting Streamlining Initiative (ACRSI)</u>. ACRSI is a joint FSA and RMA initiative focused on establishing a common commodity reporting framework in support of USDA programs. Mandated within the 2014 Farm Bill, ACRSI was designed to reduce the reporting burden on producers. By modernizing and streamlining existing crop information collection activities, ACRSI minimized, or even eliminated, the duplication of information collected by USDA agencies. The creation of a USDA data standard allows the producer to report common crop and acreage reporting data through the reporting channel of their choice:

- FSA County Office,
- Crop Insurance Agent/Approved Insurance Provider, or
- Precision Agriculture/third party Farm Management Information System (FMIS)/Upload User Interface (UI).

Today, crop data are securely shared across the USDA for use by RMA, FSA, NRCS, National Agriculture Statistics Service, and other agencies. USDA established standards for this reporting feature and published it to industry (GitHub), which allows for the leveraging of industry and technology to reduce reporting costs and burdens on producers.

ACRSI expanded the ability to leverage Precision Agriculture data from producers, through third party providers, by establishing multiple Proofs-of-Concepts. The Proofs-of-Concepts will provide key information on the practicality of accepting acreage report data from third party service providers and on the viability of processing Precision Agriculture data for use in crop reports for FSA farm programs and Federal crop insurance.

USDA is currently building upon previous efforts to modernize the acreage reporting process by deploying a prototype to include a select number of field offices and a few dozen participating farmers. The initial stages of this initiative integrate geospatial farm imagery into the existing acreage reporting process to improve the accuracy and data of the FSA-578 acreage report. More specifically, FPAC is developing a "point and click" acreage reporting prototype. Based on the outputs of this prototype, plans to share geospatial data with RMA and other agencies can be formalized. This initiative explores combinations of different technology solutions and field operation processes that will improve and enhance the way farmers and USDA employees report acreage across the Nation by reducing the need for paper maps, shortening process time, reducing paper storage costs, and increasing office efficiency. With the development of self-service tools, farmers, ranchers, and producers will be able to compose and submit acreage reporting from home.

## ACCOUNT 2: STATE MEDIATION GRANTS

#### **APPROPRIATIONS LANGUAGE**

1 For grants pursuant to section 502(b) of the Agricultural Credit Act of 1987, as amended (7 U.S.C. 5101- 3 2 5106), \$6,914,000.

## **LEAD-OFF TABULAR STATEMENT**

## Table FSA-15. Lead Off Table

\$6,914,000
-
6,914,000

## **PROJECT STATEMENT**

## Table FSA-16. Project Statement Appropriations (thousands of dollars, FTEs)

Item	2020 Actual	FTE	2021 Actual	FTE	2022 Estimate	FTE	2023 Budget	FTE	Inc./ Dec.	Chg Key
<b>Discretionary Appropri</b>	ations:									
State Mediation	\$5,545	-	\$6,914	-	\$6,914	-	\$6,914	-	-	-
Subtotal	5,545	-	6,914	-	6,914	-	6,914	-	-	-
Total Appropriation	5,545	-	6,914	-	6,914	-	6,914	-	-	-
Bal. Available, SOY	-	-	-	-	1,751	-	-	-	-1,751	-
Total Available	5,545	-	6,914	-	8,665	-	6,914	-	-1,751	-

## Table FSA-17. Project Statement Obligations (thousands of dollars, FTEs)

τ.	2020		2021	DDD	2022	DDD	2023	DDD	Inc./	Chg
Item	Actual	FTE	Actual	FTE	Estimate	FTE	Budget	FTE	Dec.	Key
<b>Discretionary Obligation</b>	ons:									
State Mediation	\$5,545	-	\$6,914	-	\$6,914	-	\$6,914	-	-	-
Subtotal	5,545	-	6,914	-	6,914	-	6,914	-	-	-
Bal. Available, SOY	-	-	-	-	1,751	-	-	-	-1,751	-
Total Appropriation	5,545	-	6,914	-	8,665	-	6,914	-	-	-
Bal. Available, EOY	-		-1,751	_	-	-	-	-	-	-
Total Obligations	5,545	-	5,163	-	8,665	-	6,914	-	-1,751	-

## **JUSTIFICATIONS**

State Mediation Grants is requesting the FY 2022 level.

# GEOGRAPHIC BREAKDOWN OF OBLIGATIONS

# Table FSA-18. Geographic Breakdown of Obligations (in thousands)

State/Territory/Country	2020 Actual	2021 Actual	2022 Estimate	2023 Budget
Alabama	\$88	\$71	\$70	\$70
Alaska	-	-	102	102
Arizona	36	-	13	13
Arkansas	68	59	130	130
California	185	192	192	192
Colorado	38	76	183	183
Connecticut	56	69	66	66
Florida	56	36	88	88
Georgia	128	85	82	82
Hawaii	79	84	83	83
Idaho	88	103	102	102
Illinois	62	132	190	190
Indiana	285	216	217	217
Iowa	364	375	375	375
Kansas	554	303	500	500
Louisiana	136	65	88	88
Maine	73	66	174	174
Maryland	95	62	75	75
Massachusetts	49	43	57	57
Michigan	83	43 60	58	58
Minnesota	576	296	480	480
Mississippi	92	290 114	430 110	110
Missouri	92 25	6	48	48
Montana	23 27	0 12	48	48 45
	192	12	43 165	43 165
Nebraska				
New Hampshire	82	91 23	91 26	91 26
New Jersey	24		26	26
New Mexico	86	95	113	113
New York	494	475	490	490
North Carolina	87	64	79	79
North Dakota	16	111	178	178
Oklahoma	284	217	217	217
Oregon	64	75	76	76
Pennsylvania	33	35	63	63
Rhode Island	55	88	89	89
South Dakota	148	116	262	262
Texas	104	135	300	300
Utah	11	3	4	4
Vermont	212	197	196	196
Virginia	72	59	68	68
Washington	114	108	108	108
Wisconsin	171	204	256	256
Wyoming	-	46	120	120
Other Countries	53	-	-	-
Distribution Unknown	_	331	2,236	485
Total, Available	5,545	5,163	8,665	6,914

# **CLASSIFICATION BY OBJECTS**

Item No.	Item	2020 Actual	2021 Actual	2022 Estimate	2023 Budget
41.0	Grants, subsidies, and contributions	\$5,545	\$5,163	\$8,665	\$6,914
	Total, Other Objects	5,545	5,163	8,665	6,914
99.9	Total, new obligations	5,545	5,163	8,665	6,914

Table FSA-19. Classification by Objects (thousands of dollars)

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#### STATUS OF PROGRAMS

The Farm Service Agency (FSA) provides funding for State-designated mediation programs through the State Mediation Grants Program. SMG assist agricultural producers, their lenders, and other persons directly affected by the actions of USDA, resolve disputes or conflicts. Funding is provided in the form of grants to designated state mediation programs. In FY 2021, SMG activity included:

Number of Grants made to States	
Dollar value of grants	\$5,518,640
Amount of SMG payments issued	

The program reported a total of 3,758<sup>1</sup> covered cases during FY 2021. Covered cases are authorized by the governing statute and the Secretary of Agriculture. Only the following matters are considered covered: (1) agricultural credit, including private lenders and creditors as well as FSA direct and guaranteed loans; (2) NRCS wetland determinations; (3) compliance with farm programs, including conservation programs; (4) rural water loan programs; (5) grazing on National Forest System lands; (6) USDA-related pesticide issues; (7) USDA Rural Development (RD) housing loans; (8) USDA RD business loans; and (9) USDA Risk Management Agency crop insurance issues.

The 2018 Farm Bill expanded the area of covered issues that could be mediated. Those expanded issues include, Credit Counseling, Family Farm Transition, Leases (Land and Equipment), Farmer/Neighbor Disputes, and National Organics. For FY 2021, 145 requests for Credit Counseling were received, 261 cases of Family Farm Transition mediations, 102 cases of Land Lease mediations, 6 cases of Equipment Lease mediations, 59 cases of Farmer/Neighbor disputes, and 16 cases of Organic mediations were conducted.

As in previous years, agricultural credit (both through private lenders and FSA) was the most frequently mediated issue, accounting for 1,261 cases, or more than 34 percent of the total caseload. FSA Farm Programs was second with 160 cases, followed by Rural Development Housing issues 31 cases, Rural Development Business Loans 9 cases, Forest Service grazing disputed 15 cases, NRCS with 46 cases, Risk Management Agency crop insurance issues had 13 cases, and there were 8 cases of USDA-related pesticide matters.

The 3,758 cases for FY 2021 represent a decrease of approximately 15 percent from the previous year's 5,559 cases. The COVID-19 pandemic had a significant impact on the number of cases conducted for FY 2021. The following table provides a comparison of program results from FY 2020 to FY 2021.

<sup>1</sup> This figure includes the State of Minnesota's 1,261 cases. The State of Minnesota is a mandatory mediation State.

Item	FY 2020	State of MN Cases FY 2020	FY 2021	State of MN Cases FY 2021
Number of cases for which mediation was requested	5,573	3,160	3,758	1,261
Mediation not completed in initial FY, and carried over to next FY	1,086	875	536	348
No mediation held (request withdrawn, settled prior to mediation, etc.)	2,183	1,353	1,551	679
Cases mediated	3,557	2,246	2,787	1,261
Cases resolved with agreement	1,838	692	2,513	1,212
Cases closed with no agreement	461	280	550	343
Percentage of cases mediated that resulted in agreement	-	-	1	-
Average cost per case	\$787	-	\$1,285	-

#### Table FSA-20. Program Results Comparison – FY 2020 and FY 2021

The following table provides a State-by-State breakdown of grants provided and the corresponding outlays occurring in FY 2021.

State	Grants	Outlays <sup>1</sup>	State	Grants	Outlays <sup>1</sup>			
Alabama	\$70,690	\$70,690	Missouri	\$45,601	\$6,394			
Arizona	26,888	-	Montana	43,708	12,188			
Arkansas	130,782	58,980	Nebraska	165,096	165,096			
California	192,000	192,000	New Hampshire	91,000	91,000			
Colorado	218,009	75,597	New Jersey	25,001	22,961			
Connecticut	71,270	68,638	New Mexico	111,702	94,678			
Florida	36,069	36,069	New York	475,000	475,000			
Georgia	121,250	85,044	North Carolina	78,880	64,250			
Hawaii	83,600	83,600	North Dakota	184,223	111,283			
Idaho	102,850	102,850	Oklahoma	217,069	217,069			
Illinois	132,352	132,352	Oregon	74,813	74,813			
Indiana	217,601	215,571	Pennsylvania	61,152	34,527			
Iowa	375,000	375,000	Rhode Island	88,427	88,427			
Kansas	500,000	302,526	South Dakota	161,805	115,616			
Louisiana	96,075	64,617	Texas	300,000	135,152			
Maine	109,630	65,772	Utah	8,058	3,478			
Maryland	73,704	62,195	Vermont	196,800	196,800			
Massachusetts	55,182	42,794	Virginia	67,362	58,971			
Michigan	68,499	59,826	Washington	108,036	108,036			
Minnesota	482,939	296,020	Wisconsin	299,293	203,802			
Mississippi	113,750	113,750	Wyoming	120,224	45,559			
Totals Amount of Grants provided in FY 2021								
Totals FY 2021 Outlay	Fotals FY 2021 Outlays         4,828,993							

<sup>1</sup> These figures include outlays from both current and prior year obligations

## ACCOUNT 3: GRASSROOTS SOURCE WATER PROTECTION PROGRAM

#### **APPROPRIATIONS LANGUAGE**

1 For necessary expenses to carry out wellhead or groundwater protection activities under section 1240O of the 2 Food Security Act of 1985 (16 U.S.C. 3839bb-2), \$6,500,000, to remain available until expended.

## LEAD-OFF TABULAR STATEMENT

## Table FSA-22. Lead-Off Tabular Statement (In dollars)

Amount
\$6,500,000
6,500,000

#### **PROJECT STATEMENT**

Table FSA-23.	Project Statement	<b>Appropriations</b>	(thousands of dollars	, FTEs)

Item	2020 Actual	2021 Actual	2022 Estimate	2023 Budget	Inc./ Dec.	FTE
Discretionary Appropriations:						
Grassroots Source Water Protection Program	\$6,500	\$6,500	\$6,500	\$6,500	-	-
Another Program	-	-	-	-	-	-
Another Program	-	-	-	-	-	-
Subtotal	6,500	6,500	6,500	6,500	-	-
Total Appropriation	6,500	6,500	6,500	6,500	-	-
Total Available	6,500	6,500	6,500	6,500	-	-

## Table FSA-24. Account 3. Project Statement Obligations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimate	2023 Budget	Inc./ Dec
Discretionary Obligations:					
Grassroots Water Source Protection Program	\$6,500	\$6,500	\$6,500	\$6,500	-
Subtotal Disc oblig	6,500	6,500	6,500	6,500	-
Total Obligations	6,500	6,500	6,500	6,500	-
Total Available	6,500	6,500	6,500	6,500	-
Total Appropriation	6,500	6,500	6,500	6,500	-

## **JUSTIFICATIONS**

Grassroots Source Water Protection Program is requesting the FY 2022 level.

# GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES

State/Territory/Country	2020 Actual	FTE	2021 Actual	FTE	2022 Estimate	FTE	2023 Budget	FTE
Alabama	\$130	-	\$130	-	\$130	-	\$130	-
Alaska	130	-	130	-	130	-	130	-
Arizona	130	-	130	-	130	-	130	-
Arkansas	130	-	130	-	130	-	130	-
California	130	-	130	-	130	-	130	-
Colorado	130	-	130	-	130	-	130	-
Connecticut	130	-	130	-	130	-	130	-
Delaware	130	-	130	-	130	-	130	-
Florida	130	-	130	-	130	-	130	-
Georgia	130	-	130	-	130	-	130	-
Hawaii	130	-	130	-	130	-	130	-
Idaho	130	-	130	-	130	-	130	-
Illinois	130	-	130	-	130	-	130	-
Indiana	130	-	130	-	130	-	130	-
Iowa	130	-	130	-	130	-	130	-
Kansas	130	-	130	-	130	-	130	-
Kentucky	130	-	130	-	130	-	130	-
Louisiana	130	-	130	-	130	-	130	-
Maine	130	-	130	-	130	-	130	-
Maryland	130	-	130	-	130	-	130	-
Massachusetts	130	-	130	-	130	-	130	-
Michigan	130	-	130	-	130	-	130	-
Minnesota	130	-	130	-	130	-	130	-
Mississippi	130	-	130	-	130	-	130	-
Missouri	130	-	130	-	130	-	130	-
Montana	130	-	130	-	130	-	130	-
Nebraska	130	-	130	-	130	-	130	-
Nevada	130	-	130	-	130	-	130	-
New Hampshire	130	-	130	-	130	-	130	-
New Jersey	130	-	130	-	130	-	130	-
New Mexico	130	-	130	-	130	-	130	-
New York	130	-	130	-	130	-	130	-
North Carolina	130	-	130	-	130	-	130	-
North Dakota	130	-	130	-	130	-	130	-
Ohio	130	-	130	-	130	-	130	-
Oklahoma	130	-	130	-	130	-	130	-
Oregon	130	-	130	-	130	-	130	-
Pennsylvania	130	-	130	-	130	-	130	-
Rhode Island	130	-	130	-	130	-	130	-
South Carolina	130	-	130	-	130	-	130	-
South Dakota	130	-	130	-	130	-	130	-
Tennessee	130	-	130	-	130	-	130	-
Texas	130	-	130	-	130	-	130	-
Utah	130	-	130	-	130	-	130	-
Vermont	130	-	130	-	130	-	130	-
Virginia	130	-	130	-	130	-	130	-
Washington	130	-	130	-	130	-	130	-
West Virginia	130	-	130	-	130	-	130	-
Wisconsin	130	-	130	-	130	-	130	-
Other Countries	130	-	130	-	130	-	130	-
Obligations	6,500	-	6,500	-	6,500	-	6,500	-
Bal. Available, EOY		-		-		-		-
Total, Available	6,500	-	6,500	-	6,500	-	6,500	-

# **CLASSIFICATION BY OBJECTS**

 Table FSA-26. Classification by Objects (thousands of dollars)

Item No.	Item	2020 Actual	2021 Actual	2022 Estimate	2023 Budget
41.0	Grants, subsidies, and contributions	\$6,500	\$6,500	\$6,500	\$6,500
	Total, Other Objects	6,500	6,500	6,500	6,500
99.9	Total, new obligations	6,500	6,500	6,500	6,500

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#### STATUS OF PROGRAMS

The Grassroots Source Water Protection Program (GSWPP) is a joint project by FSA and the non-profit National Rural Water Association (NRWA) designed to help prevent source water pollution in states through voluntary practices installed by producers and other landowners at the local level. GSWPP uses onsite technical assistance capabilities of each state's rural water association that operates a source water protection program. State rural water associations deliver assistance in developing source water protection plans within watersheds for the common goal of preventing the contamination of drinking water supplies.

#### Selected Examples of Recent Activity

During FY 2021, for necessary expenses to carry out wellhead and groundwater protection activities, and in accordance with the Further Consolidated Appropriation Act, 2020 (December 20, 2019), P.L 116-94: \$6,500,000 to remain available until expended. The GSWPP completed 177 source water plans with management activities implemented in the source water areas. These water plans provide protection measures for 483 public drinking water sources, which included 433 wells and 50 surface water intakes. The GSWPP was active in all 50 States.

The following table shows appropriations from fiscal years 2005 through 2021.

Fiscal Year	Appropriation	Fiscal Year	Appropriation
2005 <sup>1</sup>	\$3,244	2014 <sup>2</sup>	\$10,526
2006	3,713	2015	5,526
2007	3,713	2016	6,500
2008	3,687	2017	6,500
2009	5,000	2018	6,500
2010	5,000	2019 <sup>3</sup>	11,500
2011	4,241	2020	6,500
2012	3,817	2021	6,500
2013	5,159	2022 <sup>4</sup>	6,500

1/ Funds were transferred from the Natural Resources Conservation Service to FSA to assist in the implementation of the program.

2/ Includes mandatory funds from the Agricultural Act of 2014 (2014 Farm Bill).

3/ Includes mandatory funds from the Agriculture Improvement Act of 2018 (2018 Farm Bill.

4/ Amount requested in FY 2022 President's Budget

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#### ACCOUNT 4: DAIRY INDEMNITY PROGRAM

#### **APPROPRIATIONS LANGUAGE**

1 For necessary expenses involved in making indemnity payments to dairy farmers and manufacturers of dairy

2 products under a dairy indemnity program, such sums as may be necessary, to remain available until

3 expended: *Provided*, That such program is carried out by the Secretary in the same manner as the dairy

4 indemnity program described in the Agriculture, Rural Development, Food and Drug Administration, and 5 Related Agencies Appropriations Act, 2001 (Public Law 106- 387, 114 Stat. 1549A-12).

LEAD-OFF TABULAR STATEMENT

#### Table FSA-28. Lead-Off Tabular Statement (In dollars)

Amount
\$500,000
-
500,000

#### PROJECT STATEMENT

#### Table FSA-29. Project Statement Appropriations (thousands of dollars, FTEs)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Mandatory Appropriations:					
Dairy Indemnity Payment Program	\$7,400	\$8,100	\$500	\$500	-
Sequestration	-437	-462	-	-	-
Total Appropriation	6,963	7,638	500	500	-
Lapsing Balances	-1,302	-5,178	-	-	-
Total Available	5,661	2,460	500	500	

#### Table FSA-30. Project Statement Obligations (thousands of dollars, FTEs)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Mandatory Obligations:					
Dairy Indemnity Program	\$5,661	\$2,460	\$500	\$500	-
Subtotal Disc obligations	5,661	2,460	500	500	-
Total Obligations	5,661	2,460	500	500	-
Lapsing Balances	1,302	5,178	-	-	-
Total Available	6,963	7.638	500	500	-
Sequestration	437	462	-	-	-
Total Appropriation	7,400	8,100	500	500	-

#### **JUSTIFICATIONS**

Program is requesting the FY 2022 level.

	2020		2021		2022		2020 2021 2022 2023								
State/Territory/Country	Actual	FTE	Actual	FTE	Estimate	FTE	Budget	FTE							
Florida	\$7	-	-	-	\$6	-	\$6	-							
Georgia	10.5	-	\$1	-	49	-	49	-							
Illinois	-	-	9	-	9	-	9	-							
Kansas	-	-	847	-	139	-	139	-							
Maine	5	-	0	-	46	-	46	-							
Mississippi	34	-	0	-	35	-	35	-							
Missouri	16	-	0	-	6	-	6	-							
Nebraska	-	-	0	-	75	-	75	-							
New Mexico	5,395	-	1439	-	-	-	-	-							
Oklahoma	-	-	4	-	3	-	3	-							
South Carolina	-	-	0	-	29	-	29	-							
Texas	194	-	160	-	104	-	104	-							
Obligations	5,661	-	2,460	-	500	-	500	-							
Lapsing Balances	-1,302	-	-5,178	-	-	-	-	-							
Bal. Available, EOY	1,302	-	5,178	-	-	-	-	-							
Total, Available	5,661	-	2,460	-	500	-	500	-							

# **GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES**

# **CLASSIFICATION BY OBJECTS**

Table FSA-32. Classification by Objects (in thousands)

Item No.	Item	2020 Actual	2021 Actual	2022 Estimate	2023 Budget
41.0	Grants, subsidies, and contributions	\$5,661	\$2,460	\$500	\$500
	Total, Other Objects	5,661	2,460	500	500
99.9	Total, New Obligations	5,661	2,460	500	500

#### STATUS OF PROGRAMS

The Dairy Indemnity Program is available to dairy farmers and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because of the presence of certain chemicals or toxic residue in the products. Farmers and manufacturers of dairy products may be compensated for their milk, or cows producing milk.

#### **Current** Activities

During FY 2021, 24 dairy farmers in six states filed 24 claims totaling approximately \$2.5 million. Claims resulted from chemical contamination of groundwater provided to dairy cows, and also severe drought in areas throughout the United States causing an increase in aflatoxin contamination, a naturally occurring toxin that may inadvertently contaminate grain used for feed. Since the program inception in 1965 approximately \$41million payments has been made to dairy farmers.

<b>Fiscal Years</b>	Farmers	Manufacturers	Total	No. of Payees
1965 to 2011	to 2011 \$21,134		\$25,045	1,495
2012	274	-	274	32
2013	918	-	918	158
2014	1,073	-	1,073	43
2015	384	-	384	26
2016	239	-	239	29
2017	218	-	218	18
2018	165	-	165	16
2019	4,137	-	4,137	16
2020	5,662	-	5,662	20
2021	2,488	-	2,488	24
Total	36,691	3,911	40,603	1,877

Table FSA-33. Amount o	f DIP Payments	(thousands o	f dollars navees)
1 ubic 1 5/1-55. /1/10/0/11 0	<b>DII I uymenus</b>	mousunus o	$\mu u \sigma \mu u \sigma \sigma$ , $\mu u \rho c c \sigma \rho$

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#### ACCOUNT 5: AGRICULTURAL CREDIT INSURANCE FUND PROGRAM

#### **APPROPRIATIONS LANGUAGE**

#### Agricultural Credit Insurance Fund Program Account (Including Transfers of Funds):

1 For gross obligations for the principal amount of direct and guaranteed farm ownership (7 U.S.C. 1922 et
2 seq.) and operating (7 U.S.C. 1941 et seq.) loans, emergency loans (7 U.S.C. 1961 et seq.), Indian tribe land
3 acquisition loans (25 U.S.C. 5136), boll weevil loans (7 U.S.C. 1989), guaranteed conservation loans (7
4 U.S.C. 1924 et seq.), relending program (7 U.S.C. 1936c), and Indian highly fractionated land loans (25
5 U.S.C. 5136) to be available from funds in the Agricultural Credit Insurance Fund, as follows:
6 \$3,500,000,000 for guaranteed farm ownership loans and [\$2,800,000,000]<u>\$3,100,000,000</u> for farm
7 ownership direct loans; [\$2,118,492,000]\$2,118,491,000 for unsubsidized guaranteed operating loans and
8 \$1,633,333,000 for direct operating loans; emergency loans, [\$37,668,000]<u>\$4,062,000</u>; Indian tribe land
9 acquisition loans, \$20,000,000; guaranteed conservation loans, \$150,000,000; relending program,
10 [\$33,693,000]<u>\$61,426,000</u>; Indian highly fractionated land loans, \$5,000,000; and for boll weevil eradication
11 program loans, \$60,000,000: *Provided*, That the Secretary shall deem the pink bollworm to be a boll weevil
12 for the purpose of boll weevil eradication program loans.

13 For the cost of direct and guaranteed loans and grants, including the cost of modifying loans as defined in
14 section 502 of the Congressional Budget Act of 1974, as follows: [\$40,017,000]\$249,000 for emergency loans,
15 to remain available until expended; and \$23,520,000 for direct farm operating loans, [\$16,524,000]\$11,228,000 for
16 unsubsidized guaranteed farm operating loans, [\$267,000 for emergency loans, \$2,743,000]\$10,983,000 for the
17 relending program, and [\$407,000]\$894,000 for Indian highly fractionated land loans[, to remain available until
18 expended].

19 In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs,

20 [\$314,772,000]<u>\$326,461,000</u>: *Provided*, That of this amount, [\$294,114,000]<u>\$305,803,000</u> shall be

21 transferred to and merged with the appropriation for "Farm Service Agency, Salaries and Expenses".

22 Funds appropriated by this Act to the Agricultural Credit Insurance Program Account for farm ownership,

23 operating and conservation direct loans and guaranteed loans may be transferred among these programs:

24 Provided, That the Committees on Appropriations of both Houses of Congress are notified at least 15 days

25 in advance of any transfer.

#### **Change Description**

The change moves "to be available until expended" to apply only to emergency loans. In addition, the borrower rate change to emergency loans will incentivize the use of the emergency loan program rather than the regular loan program when the producer has a qualifying emergency.

#### **LEAD-OFF TABULAR STATEMENT**

#### Table FSA-34. Lead-Off Tabular Statement (In dollars)

Item	Amount
Estimate, 2022	\$375,730,000
Change in Appropriation	-2,395,000
Budget Estimate, 2023	373,335,000
Budget Estimate, Current Law 2023	373,335,000
Change Due to Proposed Legislation	-
Net 2023 Request	373,335,000

#### PROJECT STATEMENT

# Table FSA-35. Project Statement Appropriations (thousands of dollars)

Item	2020 Program Level	2020 Actual BA	2021 Program Level	2021 Actual BA	2022 Program Level	2022 Est.BA	2023 Program Level	2023 Est. BA	Program Level Inc./ Dec.	BA Inc./ Dec.
ACIF Disc. Appropriations:										
Direct Farm Ownership	\$2,343,750	-	\$3,125,000	-	\$2,500,000	-	\$3,100,000	-	\$600,000	-
Direct Farm Operating	1,550,133	\$58,440	1,633,333	\$38,710	1,580,000	\$38,710	1,633,333	\$23,520	53,333	-1\$5,190
Emergency	37,668	2,023	37,668	207	29,155	207	4,062	249	-25,093	+42
Indian Land Acquisition	20,000	-	20,000	-	20,000	-	20,000	-	-	-
Boll Weevil Eradication	60,000	60	60,000	-	60,000	-	60,000	-	-	-
Indian Highly Fractionated Land	10,000	2,745	5,000	742	9,115	742	5,000	894	-4,115	+152
Heir's Prop. Rel. Prog. (HPRP)	18,215	5,000	33,693	5,000	61,425	5,000	61,426	10,983	1	+5,983
Guaranteed Farm Ownership	3,300,000	-	3,300,000	-	3,300,000	-	3,500,000	-	200,000	-
Guaranteed Farm Operating	1,960,000	20,972	2,118,482	23,727	3,041,923	23,727	2,118,491	11,228	-923,432	-12,499
Guaranteed Conservation	150,000	-	150,000	-	150,000	-	150,000	-	-	-
Program Loan Cost Expense	-	10,070	-	13,230	-	13,230	-	20,658	-	+7,428
Salaries and Expenses	-	290,917	-	294,114		294,114		305,803	-	+11,689
FPAC Business Center	-	16,081	-	-	-	-	-	-	-	-
Subtotal	9,449,766	406,308	10,483,176	375,730	10,751,618	375,730	10,652,312	373,335	-99,306	-2,395
Mandatory Appropriations:										
Mod. Costs for ARP Payments	-	-	-	55,454	-		-	-	-	-
Total Adjusted Appropriation	9,449,766	406,308	10,483,176	431,184	10,751,618	375,730	10,652,312	373,335	-99,306	-2,395
Total Appropriation	9,449,766	406,308	10,483,176	431,184	10,751,618	375,730	10,652,312	373,335	-99,306	-2,395
Transfers In:										
Total Transfers In	-	705	-	-	-	-	-	-	-	-
Transfers Out:										
Guaranteed Farm Operating	-65,879	-705	-	-	-	-	-	-	-	-
Total Transfers Out	-65,879	-705	-	-	-	-	-	-	-	-
Rescission	-	-	-	-	-	-	-10,695,388	-94,959	-10,695,388	-94,959
Recoveries, Other	89,624	3,500		4,604	-	-	-	· -	-	· -
Bal. Available, SOY	2,809,608	60,532	5,676,800	91,501	9,264,483	131,530	11,586,469	116,289	2,321,986	-15,241
Total Available	12,283,119	470,340	16,159,976	527,289	20,016,101	507,260	11,543,393	394,665	-8,472,708	-112,595
Lapsing Balances	-760,079	-359	-1,787,420	-2,241	-	-	-	-	-	-
1 0			,, <u>-</u> •	, -						+116,28
Bal. Available, EOY	-4,003,127	-91,500	-7,701,799	-131,530	-8,507,549	-116,289		-	8,507,549	+9
Total Obligations	7,519,913	378,481	6,670,757	393,518	11,508,552	390,971	11,543,393	394,665	+34.841	+3,694

Table FSA-36.	<b>Project Statement</b>	<b>Obligations</b>	(thousands of dollars)

Item	2020 Program Level	2020 Actual BA	2021 Program Level	2021 Actual BA	2022 Program Level	2022 Est. BA	2023 Program Level	2023 Est. BA	Program Level Inc./ Dec.	BA Inc./ Dec.
ACIF Disc. Obligations:										
Direct Farm Ownership	\$2,078,837	-	\$2,134,132	-	\$2,500,000	-	\$3,100,000	-	\$600,000	-
Direct Farm Operating	1,280,734	\$48,276	1,021,554	\$24,211	2,091,510	\$51,242	1,729,514	\$24,905	-361,996	-\$26,337
Emergency	2,455	132	754	4	37,668	267	111,713	6,848	74,045	+6,581
Indian Land Acquisition	2,455	152	754	-	20,000	- 207	20,000	0,040	/4,045	10,501
•	-	-	-					-	-	-
Boll Weevil Eradication	-	-	-	-	60,000	-	60,000	-	-	-
Indian Highly Fractionated Land	-	-	-	-	20,000	1,628	5,000	894	-15,000	-734
Heir's Prop. Rel. Prog. (HPRP)	-	-	-	-	61,425	5,000	117,355	20,983	55,930	+15,983
Total Direct	3,362,026	48,408	3,156,440	24,215	4,790,603	58,137	5,143,582	53,630	352,979	-4,507
Guaranteed Farm Ownership	2,974,834	-	2,733,448	-	3,300,000	-	3,500,000	-	+200,000	-
Guaranteed Farm Operating	1,183,053	12,659	780,869	8,746	3,267,949	25,490	2,749,811	14,574	-518,138	-10,916
Guaranteed Conservation	-	-	-	-	150,000	-	150,000	-	-	-
Total Guaranteed	4,157,887	12,659	3,514,317	8,746	6,717,949	25,490	6,399,811	14,574	-318,138	-10,916
Administrative Expenses:										
Program Loan Cost Expense	-	10,416	-	10,989	-	13,230	-	20,658	-	+7,428
Salaries and Expenses	-	290,917	-	294,114	-	294,114	-	305,803	-	+11,689
FPAC Business Center	-	16,081	-	-	-	-	-	-	-	-
Total Administrative Expenses	-	317,414	-	305,103	-	307,344	-	326,461	-	+19,117
Subtotal Disc Oblig	7,519,913	378,481	6,670,757	338,064	11,508,552	390,971	11,543,393	394,665	34,841	+3,694
Mandatawy Obligations										
Mandatory Obligations: Mod. Costs for ARP Payments	-	-	-	55,454	-	-	-	-	_	-
Subtotal Mand Oblig	-	-	-	55,454	-	-	-	-	-	•
Total Obligations	7,519,913	378,481	6,670,757	393,518	11,508,552	390,971	11,543,393	394,665	34,841	+3,694
	7,519,915	370,401	0,070,757	393,318	11,508,552	390,971	11,545,595	394,003	34,041	13,094
Add back:	5 (0.050	2.50	1 505 400	2.241						
Lapsing Balances	760,079	359	1,787,420	2,241	-	-	-	-	-	-
Balances Available, EOY:										
Direct Operating	1,271,943	47,952	2,635,081	66,934	2,220,490	54,402	-	-	-2,220,490	-54,402
Direct Emergency	120,175	6,453	1,210,262	6,659	929,374	6,599	-	-	-929,374	-6,599
Indian Highly Fractionated Land	17,774	4,879	37,877	5,621	58,169	4,735	-	-	-58,169	-4,735
Boll Weevil Eradication	60,000	60	-	-	-	-	-	-	-	-
Heir's Prop. Rel. Prog. (HPRP)	18,215	5,000	67,386	10,000	122,850	10,000	-	-	-122,850	-10,000
Guaranteed Farm Operating	2,515,020	27,032	3,751,193	42,141	5,176,666	40,378	-	-	-5,176,666	-40,378
Program Subsidy no longer used	-	124	-	175	-	175	-	-	-	-175
Total Bal. Available, EOY	4,003,127	91,500	7,701,799	131,530	8,507,549	116,289	-	-	-8,507,549	-116,289
Total Available	12,283,119	470,340	16,159,976	527,289	20,016,101	507,260	11,543,393	394,665	-8,472,708	-112,595
Less:										
Rescission	-	-	-	-	-	-	-	-	-	-
Direct Operating	-	-	-	-	-	-	3,681,736	53,017	3,681,736	+53,017
Indian Highly Fractionated Land	-	-	-	-	-	-	26,482	4,735	26,482	+4,735
Guaranteed Farm Operating	-	-	-	-	-	-	6,987,170	37,032	6,987,170	+37,032
Program Subsidy no longer used	-	-	-	-	-	-	-	175	-	+175
Total Rescission	-	-	-	-	-	-	10,695,388	94,959	10,695,388	+94,959
Total Transfers In	-	-705	-	-		-	- <u> </u>	-	-	-
Tot. Trans. Out Guaranteed Op	65,879	705	-	-	-	-	-	-	-	-
Recoveries, Other	-89,624	-3,500	-	-4,604		-		-	-	-
Bal. Available, SOY	-2,809,608	-60,532	-5,676,800	-91,501	-9,264,484	-131,530	-11,586,469	-116,289	-2,321,986	+15,241
Total Appropriation	9,449,766	406,308	10,483,176	431,184	10,751,617	375,730	10,652,312	373,335	-99,306	-2,395

#### **JUSTIFICATIONS**

The farm loan programs serve as an important safety net for America's farmers by providing a source of credit if they are temporarily unable to obtain credit from commercial sources. The 2018 Farm Bill increased the loan limits for many of the farm loan programs, thereby increasing loan demand in 2020, particularly direct farm ownership loans. To meet the anticipated demand for farm credit, the Budget supports almost \$10.7 billion in farm loans, an increase of more than \$800 million.

#### (1) An increase of \$600,000,000 for direct ownership loans (\$2,500,000,000 available in 2022).

The requested increase of \$600 million will allow direct ownership loans to keep pace with increased demand. Since passage of the 2018 Farm Bill that authorized an increase to loan limitations from \$300,000 to \$600,000, the average loan size has increased by 45 percent for direct ownership loans. In addition, a new market segment has now been opened which has led to increased loan volume. These trends are expected to continue. Direct ownership loans reached an historic level in FY 2021, exceeding \$2 billion. Additional loan level authority will allow FSA to meet the demand and support the small and disadvantaged borrowers that this program targets. Because this program operates at a negative subsidy rate, there is no budgetary impact of this increase.

#### (2) An increase of \$53,333,000 for direct operating loans (\$1,580,000,000 available in 2022).

The proposed increase of over \$53.3 million in direct operating loans will allow FSA to continue to meet the current demand for these loans. The requested loan level is the same as what was authorized in the FY 2021 appropriations act. The increase is due to the constraints of the FY 2022 loan level, which is based on the same budget authority and a higher subsidy rate than in FY 2021. Since passage of the 2018 Farm Bill that authorized an increase to loan limitations from \$300,000 to \$400,000, the average loan size increased by 27 percent for direct operating loans.

#### (3) <u>A decrease of 25,093,000 for emergency loans (\$29,155,000 available in 2022)</u>.

The proposed decrease of nearly \$25.1 million in emergency loans is due to changes to the structure of the borrower terms that will make these loans more useful to farmers in times of need. Through two general provisions in the Budget, the borrower's interest rate has been lowered to be equal to regular operating loans, and the credit elsewhere test has been eased. These changes acknowledge that when there is a loss due to an emergency the current structure is onerous and counter to FSA's mission to providing support during an emergency. The changes resulted in the subsidy rate for these loans to increase in direct proportion to the lowering of the interest rate. However, with the same authorize budget authority, the supportable loan level, while lower, is still sufficient to meet demand for this program. In addition, the "no year" funding status has been maintained for the emergency loans to consider the uncertainty of when these loans will be needed.

# (4) A decrease of \$4,115,000 for Indian Highly Fractionated land loans (\$9,115,000 available in 2022).

The proposed decrease of \$4.1 million in Indian highly fractionated land loans is due to the increase in the subsidy rate. The FY 2022 loan level is artificially high due to the annualized FY 2022 amounts; however, the loan level proposed for FY 2023 is the same as authorized in the FY 2021 appropriations bill.

# (5) An increase of \$1,000 for Heirs Property Relending (\$61,425,000 available in FY 2022).

While the proposed increase maintains the level of funding available in FY 2022, it is an increase of \$27.7 million over the appropriated loan level in FY 2021. The agency proposes this increase in keeping with priorities of ensuring credit is available to farmers and ranchers where the absence of clear title has prevented landowners (heirs) from effectively managing the land.

# (6) An increase of \$200,000,000 for guaranteed farm ownership loans (\$3,300,000,000 available in 2022).

The requested increase of \$200 million in guaranteed ownership loans is due to a combination of factors. In FY 2020, guaranteed ownership loans reached their highest level ever at approximately \$3 billion. There has been an increase in loan demand due the increased loan limits included in the 2018 Farm Bill. As of FY 2021, the average loan size had increased by 19 percent since June 2018. Economic indicators suggest this trend will continue into the next few fiscal years, especially given economic uncertainty in the Farm Economy. Not only is

the loan size increasing, more lenders are seeking a guarantee on borrowers they previously did not due to the risk mitigation the guaranteed farm ownership loan provides. Lenders are using this assistance to their customers in helping them achieve feasible cashflow projections. This assistance helps support farmers who want to start or expand their business and enable succession within farm families or to others.

#### (7) A decrease of \$923,432,000 for guaranteed operating loans (\$3,041,923,000 available in 2022).

The proposed decrease of \$923.4 million in guaranteed operating loans is due to the constraints of the annualized amounts shown for FY 2022. FY 2022 loan level availability is artificially high due to a lower subsidy rate in FY 2022 than in FY 2021. The same loan level is requested for FY 2023 as was authorized in for FY 2021. FSA anticipates that the requested loan level will be sufficient to meet demand.

#### (8) An increase of \$7,428,000 in administrative expenses budget authority (\$13,230,000 available in 2022).

The requested increase of over \$7.4 million in program loan cost expense (PLCE) is being proposed due largely to the increase in the projected loan levels for direct ownership loans. PLCE funds are used to administer the cost of appraisals for new ownership loans. Based on a substantial increase in the number of loans (more than 8,000 new loans projected in FY 2022), appraisals alone would account for nearly \$14 million in funding. In addition, estimated costs for loan servicing and inventory property appraisals, chattel inspections, business and consumer credit report fees, and borrower year-end financial analysis support also must be continued in order to service existing loans.

#### (9) An increase of \$11,689,000 in salaries and expenses (\$294,114,000 available in 2022).

The requested increase of nearly \$11.7 million in salaries and expenses reflects an overall increase in FSA's administrative expenses. Specifically, \$3.4 million of the increase is for ACIF-related Information Technology improvements to enhance the digital transformation and enhancement from legacy systems. The remainder is due to an \$8.3 million increase in pay costs and mandated contributions to FERS.

#### (10) <u>A net decrease of \$21,512,000 in subsidy costs (\$68,386,000 available in 2022)</u>.

Subsidy cost changes are due to changes in subsidy rates and the changes in loan level back to the FY 2021 level for positive subsidy programs. Subsidy rate changes were largely due to changes in Treasury interest rates and, for emergency loans, to the revised borrower interest rate.

# GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES

# Table FSA-37. Geographic Breakdown of Obligations (thousands of dollars)

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Alabama	\$5,345	\$9,022	\$10,569	\$13,105
Alaska	300	806	944	1,171
Arizona	10,358	12,005	14,063	17,438
Arkansas	78,100	73,397	85,980	106,615
California	25,803	27,066	31,706	39,316
Colorado	26,521	33,242	38,941	48,287
Connecticut	1,409	2,323	2,721	3,374
Delaware	4,001	2,031	2,379	2,950
Florida	6,301	6,243	7,313	9,068
Georgia	14,192	19,836	23,237	28,813
Guam	310	-	-	-
Hawaii	10,147	10,189	11,936	14,800
Idaho	28,285	21,772	25,505	31,626
Illinois	121,921	134,788	157,896	195,791
Indiana	61,154	47,237	55,335	68,616
Iowa	209,255	237,483	278,196	344,963
Kansas	111,123	150,921	176,794	219,225
Kentucky	79,420	78,184	91,588	113,569
Louisiana	5,915	2.691	3,152	3,909
Maine	2,418	3,592	4,208	5,218
Maryland	6,025	4,151	4,863	6,030
Massachusetts	3,072	1,618	1,895	2,350
Michigan	35,296	34,707	40,657	50,415
Minnesota	100,256	105,340	123,399	153,015
Mississippi	4,664	3,772	4,419	5,479
Missouri	94,688	71,330	83,559	103,613
Montana	30,868	28,853	33,799	41,911
Nebraska	155,385	165,518	193,894	240,428
Nevada	2,726	1,840	2,155	2,673
New Hampshire	1,274	250	293	363
New Jersey	3,188	3,198	3,746	4,645
New Mexico	31,095	27,574	32,301	40,053
New York	9,457	12,803	14,998	18,597
North Carolina	14,801	9,722	11,389	14,122
North Dakota	58,422	70,039	82,046	101,737
Ohio	45,345	35,614	41,720	51,732
Oklahoma	190,462	214,375	251,125	311,400
Oregon	17,648	19,277	22,582	28,001
Pennsylvania	41,738	36,466	42,718	52,970
Puerto Rico	283	1,159	1,358	1,684
Rhode Island	1,017	1,159	1,558	2,121
South Carolina	7,858	7,829	9,171	11,372
	95,156	,	,	,
South Dakota	,	84,352 24,575	98,813	122,528
Tennessee	31,287	,	28,788	35,697
Texas	98,989 27,525	84,895	99,449	123,317
Utah	27,525	24,327	28,498	35,337
Vermont	2,058	2,590	3,034	3,762
Virginia	42,727	44,312	51,909	64,367
Washington	16,723	26,774	31,364	38,891
West Virginia	17,156	15,379	18,016	22,339
Wisconsin	75,625	81,122	95,029	117,836
Wyoming	13,745	16,051	18,803	23,315
Distribution Unknown	-	32	37	46
Obligations	2,078,837	2,134,132	2,500,000	3,100,000
Lapsing Balances	264,913	990,868	-	-
Total, Available	2,343,750	3,125,000	2,500,000	3,100,000

# Guaranteed Farm Ownership

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Alabama	\$56,051	\$61,479	\$74,222	\$78,720
Alaska	8,506	6,660	8,040	8,528
Arizona	140,991	144,250	174,148	184,703
Arkansas	30,816	34,458	41,600	44,121
California	30,403	18,041	21,780	23,100
Colorado	2,176	2,380	2,873	3,047
Connecticut	15,602	6,182	7,463	7,916
Delaware	17,097	7,997	9,655	10,240
Florida	52,995	52,451	63,322	67,160
Georgia	820	-	-	-
Guam	38,069	25,762	31,102	32,987
Hawaii	267,745	217,914	263,080	279,025
Idaho	104.879	110,503	133,407	141,492
Illinois	216,070	172,993	208,849	221,506
Indiana	56,501	48,477	58,525	62,072
Iowa	80,242	69,274	83,632	88,701
Kansas	15,777	8,211	9,913	10,514
Kentucky	3,377	837	1,010	1,072
Louisiana	6,398	6,673	8,056	8,544
Maine	982	3,858	4,658	4,940
Maryland	79,400	80,225	96.853	102.723
Massachusetts	203.073	175,651	212,058	224,910
Michigan	63,806	49,409	59,650	63,265
Minnesota	154,290	179,962	217,262	230,429
Mississippi	55,964	43,963	53,075	56,292
Missouri	89,838	93,892	113,353	120,223
Nevada	9,100	9,674	11,679	12,387
New Hampshire	-	525	634	672
New Jersey	1,750	2,528	3,052	3,237
New Mexico	25,836	20,324	24,536	26,024
New York	30,015	32,349	39,054	41,421
North Carolina	75,559	79,412	95,871	101,682
North Dakota	54,406	37,358	45,101	47,834
Ohio	210,074	198,187	239,265	253,765
Oklahoma	74,546	104,477	126,132	133,776
Oregon	28,369	25,258	30,493	32,341
Pennsylvania	24,399	14,145	17,077	18,112
Puerto Rico	1,132	1,375	1,660	1,761
Rhode Island	32,078	36,135	43,625	46,268
South Carolina	115,085	100,642	121,502	128,865
South Dakota	49,654	68,205	82,342	87,332
Tennessee	66,711	54,685	66,019	70,021
Texas	43,539	30,700	37,063	39,309
Utah	4,162	2,338	2,823	2,994
Vermont	18,014	12,935	15,616	16,562
Virginia	-	7,521	9,080	9,630
Washington	5,763	-	-	-
West Virginia	7,582	2,675	3,229	3,425
Wisconsin	284,651	247,981	299.377	317,520
Wyoming	20,541	22,517	27,184	28,832
Obligations	2,974,834	2,733,448	3,300,000	3,500,000
Lapsing Balances	325,166	566,552	-	-
Total, Available	3,300,000	3,300,000	3,300,000	3,500,000

# **Direct Operating Loans**

Table FSA-39. Direct O	perating Loans	Geographic	Breakdown of	<b>Obligations</b>	(thousands of	f dollars)

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Alabama	\$7,587	\$5,400	\$11,056	\$9,142
Alaska	358	268	549	454
Arizona	13,819	12,631	25,860	21,385
Arkansas	69,783	54,959	112,522	93,047
California	22,322	15,002	30,715	25,399
Colorado	19,759	13,488	27,615	22,835
Connecticut	1,679	1,761	3,605	2,981
Delaware	1,941	684	1,400	1,158
Florida	10,045	4,533	9,281	7,674
Georgia	23,822	22,026	45,096	37,291
Guam	113	-	-	-
Hawaii	2,886	2,284	4,676	3,867
Idaho	23,078	17,156	35,125	29,045
Illinois	15,917	15,178	31,075	25,697
Indiana	14,314	11,953	24,472	20,237
Iowa	101,077	77,664	159,008	131,487
Kansas	46,465	39,612	81,101	67,064
Kentucky	41,585	35,485	72,651	60,077
Louisiana	16,224	13,096	26,812	22,172
Maine	5,378	5,573	11,410	9,435
Maryland	2,039	1,296	2,653	2,194
Massachusetts	2,038	1,262	2,584	2,137
Michigan	16,580	12,768	26,141	21,617
Minnesota	72,499	56,532	115,743	95,710
Mississippi	13,976	10,869	22,253	18,401
Missouri	21,455	13,121	26,864	22,214
Montana	38.688	25,645	52,505	43,418
Nebraska	133,407	104,487	213,925	176,899
Nevada	2,674	1,736	3,554	2,939
New Hampshire	802	715	1,464	1,211
New Jersey	2,776	1,411	2,889	2,389
New Mexico	12,256	12,073	24,718	20,440
New York	9,221	8,330	17,055	14,103
North Carolina	24,432	18,240	37,344	30,881
North Dakota	57,961	43,048	88,136	72,881
Ohio	10,272	6,195	12,684	10,488
Oklahoma	82,638	72,367	148,163	122,519
Oregon	17,872	14,291	29,259	24,195
Pennsylvania	22,840	15,545	31,827	26,318
Puerto Rico	1,779	683	1,398	1,156
Rhode Island	573	389	796	659
South Carolina	12,800	10,757	22,024	18,212
South Carolina	74,082	60,267	123.389	102,033
		,	- )	· · ·
Tennessee	28,480	22,612	46,295	38,283
Texas	65,479	57,216	117,143	96,868
Utah Vormont	20,053	17,351	35,524	29,376
Vermont	3,713	1,625	3,327	2,751
Virgin Islands	-	31	63	52 18 677
Virginia	13,020	11,032	22,587	18,677
Wake Island	-	25,919	53,066	43,881
Washington	25,373	-	-	17.004
West Virginia	11,876	10,587	21,676	17,924
Wisconsin	33,792	28,819	59,003	48,791
Wyoming	7,136	5,422	11,101	9,180
Distribution Unknown	-	160	328	271
Obligations	1,280,734	1,021,554	2,091,510	1,729,514
Bal. Available, EOY	1,271,943	2,635,081	2,220,490	
Total, Available	2,552,677	3,656,635	4,312,000	1,729,514

# **Guaranteed Operating Loans**

Table FSA-40. Guaranteed O	Inerating Loans Geographi	r Breakdown of Ohligations	(thousands of dollars)
Tuble I 5/1 10. Guaranteea o	per uning Bound Geographic	c Dicanaonni of Congunons	(inousunus of uonuns)

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Alabama	\$4,384	\$2,476	\$10,362	\$8,719
Arizona	6,546	8,014	33,539	28,221
Arkansas	71,160	56,347	235,813	198,425
California	25,066	22,576	94,481	79,501
Colorado	10,759	8,031	33,610	28,281
Connecticut	1,211	1,142	4,779	4,022
Delaware	178	-,	-	-,
Florida	10,195	4,813	20,142	16,949
Georgia	40,806	20,515	85,856	72,243
Idaho	34,489	23,313	97,565	82,096
Illinois	41,506	30,843	129,078	108,613
ndiana	38,762	29,382	122,964	103,468
lowa	67,955	42,252	176,825	148,789
Kansas	27,433	18,717	78,331	65,911
Kentucky	20,673	7,423	31,065	26,140
Louisiana	72,860	44,871	187,786	158,012
Maine	1,451	7,346	30,743	25,869
Maryland	1,812	200	837	704
Massachusetts	2,056	100	419	352
Michigan	22,191	16,073	67,266	56,601
Minnesota	85,935	47,500	198,788	167,270
Mississippi	7,424	7,418	31,044	26,122
11	41,018	21,494	89,953	75,691
Aissouri Aontana	28,709	23,963	100,286	84,385
Nebraska	,	,	115,498	,
	47,517	27,598	,	97,186 3,574
Nevada	1,246	1,015	4,248	,
New Jersey	1,451	150	628	528
New Mexico	11,160	3,169	13,262	11,160
New York	15,736	10,844	45,382	38,187
North Carolina	13,997	9,238	38,664	32,530
North Dakota	99,322	61,517	257,450	216,631
Ohio	13,265	7,601	31,810	26,767
Oklahoma	35,413	33,290	139,319	117,230
Oregon	6,434	6,395	26,763	22,520
Pennsylvania	6,774	3,462	14,489	12,191
Puerto Rico	2,331	563	2,356	1,983
South Carolina	19,803	16,644	69,655	58,611
South Dakota	40,109	15,612	65,336	54,977
Γennessee	18,659	11,799	49,379	41,550
Texas	78,956	58,612	245,292	206,401
Utah	5,870	2,817	11,789	9,920
Vermont	3,595	1,780	7,449	6,268
Virginia	9,342	9,256	38,737	32,595
Washington	23,581	15,864	66,391	55,865
West Virginia	946	1,406	5,884	4,951
Wisconsin	50,028	30,843	129,078	108,613
Wyoming	12,939	6,585	27,558	23,189
Dbligations	1,183,053	780,869	3,267,949	2,749,811
Bal. Available, EOY	2,515,020	3,751,193	5,176,666	-
Total, Available	3,698,073	4,532,062	8,444,615	2,749,811

#### **Emergency Loans**

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Arkansas	\$1,056	\$253	\$12,639	\$37,485
Illinois	15	-	-	-
Louisiana	-	22	1,099	3,260
Michigan	471	-	-	-
Minnesota	-	65	3,247	9,630
New York	33	15	751	2,222
North Dakota	110	47	2,348	6,964
Pennsylvania	-	224	11,190	33,187
South Dakota	93	-	-	· · ·
Tennessee	125	-	-	
Texas	439	-	-	
Utah	-	60	2,997	8,890
Virginia	113	68	3,397	10,075
Obligations	2,455	754	37,668	111,713
Bal. Available, EOY	120,175	1,210,262	929,374	
Total, Available	122,630	1,211,016	967,042	111.713

#### Table FSA-41. Emergency Loans Geographic Breakdown of Obligations (thousands of dollars)

#### **Boll Weevil Eradication Loan Program**

Table FSA-42.	Geographic	Breakdown o	f Obligations	(thousands o	f dollars)

	2020	2021	2022	2023
State/Territory	Actual	Actual	Estimated	Estimated
Distribution Unknown	-	-	\$60,000	\$60,000
Total Obligation	-	-	60,000	60,000
Lapsing Balances	-	\$60,000	-	-
Bal. Available, EOY	\$60,000	-	-	-
Total, Available	60,000	60,000	60,000	60,000

#### Indian Land Acquisition Loan Program

Table FSA-43.	Geographic	Breakdown o	f Obligations	(thousands o	f dollars)
1 1010 1 0/1 10.	Geographic	Dicumuomi o	Constitutions	inonsunus o	, uonuns,

State/Territory	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
Distribution Unknown	-	-	\$20,000	\$20,000
Total Obligation	-	-	20,000	20,000
Lapsing Balances	\$20,000	\$20,000	-	-
Total, Available	20,000	20,000	20,000	20,000

#### Indian Highly Fractionated Loan Program

Table FSA-44. Acc	ount 5. Geograp	hic Breakdown	of Obligations	(thousands of dol	lars)

State/Territory	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
Distribution Unknown	-	-	\$20,000	\$5,000
Total Obligation	-	-	20,000	5,000
Bal. Available, EOY	\$17,774	\$37,877	58,169	-
Total, Available	17,774	37,877	78,169	5,000

# **Relending Program**

#### Table FSA-45. Geographic Breakdown of Obligations (thousands of dollars)

	2020	2021	2022	2023
State/Territory	Actual	Actual	Estimated	Estimated
Undistributed	-	-	\$61,425	\$117,355
Total Obligation	-	-	61,425	117,355
Bal. Available, EOY	\$18,215	\$67,386	122,850	-
Total, Available	18,215	67,386	184,275	117,355

# **Guaranteed Conservation Loan Program**

State/Territory	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
Distribution				
Unknown	-	-	\$150,000	\$150,000
Obligations	-	-	150,000	150,000
Lapsing Balances	\$150,000	\$150,000		
Total, Available	150,000	150,000	150,000	150,000

# Table FSA-46. Geographic Breakdown of Obligations (thousands of dollars)

# **CLASSIFICATION BY OBJECTS**

Item		2020	2021	2022	2023
No.	Item	Actual	Actual	Estimated	Estimated
25.3	Other goods and services from Federal sources	\$317,414	\$305,103	\$307,344	\$326,461
41.0	Grants, subsidies, and contributions	61,067	88,415	83,627	68,204
	Total, Other Objects	378,481	393,518	390,971	394,665
99.9	Total, New Obligations	378,481	393,518	390,971	394,665

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#### STATUS OF PROGRAMS

#### **Current** Activities

Through the Agricultural Credit Insurance Fund (ACIF), FSA offers direct and guaranteed loans to farmers temporarily unable to obtain private commercial credit. Under the guaranteed loan program, FSA guarantees up to 95 percent of the principal amount of loans made by conventional agricultural lenders. Applicants unable to qualify for a guaranteed loan may be eligible for a direct loan made and serviced by FSA loan officers, who also provide loan supervision and credit counseling.

<u>Farm Ownership Loans</u>. FSA makes direct and guaranteed loans to family farmers to purchase farmland; restructure debts, including utilizing real estate equity to refinance heavy short-term debts; and modify their operations to comply with sanitation and pollution abatement requirements, keep up with advances in agricultural technology, better utilize their land and labor resources, or meet changing market requirements.

<u>Farm Operating Loans</u>. Direct and guaranteed operating loans may be made to pay costs incidental to reorganizing a farming system for more profitable operations; purchasing livestock, poultry, and farm equipment; purchasing feed, seed, fertilizer, insecticides, and farm supplies and meeting other essential operating expenses; financing land and water development, use, and conservation; developing recreation and other non-farm enterprises; and refinancing existing indebtedness.

<u>Emergency Loans</u>. Direct loans are made available in designated counties and contiguous counties where property damage or severe production losses have occurred as a result of natural disaster.

<u>Indian Tribe Land Acquisition Loans</u>. Direct loans are made to eligible Native American tribes to assist them in repurchasing lands within the boundaries of their reservations and maintaining ownership for future generations.

<u>Boll Weevil Eradication Loans</u>. Direct loans assist producer associations and State governmental agencies in cottonproducing States to carry out boll weevil eradication programs.

<u>Conservation Loans</u>. Guaranteed loans allow farming operations, of any size, access to credit to implement conservation practices approved by the Natural Resources Conservation Service.

<u>Highly Fractionated Indian Land Loans</u>. A revolving loan fund is available to qualified private and tribal nonprofit corporations, public agencies, Indian tribes, or other qualified lending institutions, who borrow from the FSA and relend the funds to eligible Tribal members to purchase highly fractionated Indian lands.

<u>Heirs' Property Relending Program Loans</u>. A revolving loan fund is available to qualified nonprofit organizations, cooperatives, and credit unions, who borrow from the FSA and re-lend the funds to eligible individuals and entities for projects that assist heirs with undivided ownership interests to resolve ownership and succession on farmland that has multiple owners.

Direct and guaranteed loan programs provided assistance totaling \$3.3 billion to beginning farmers during 2021, of which \$2.4 billion was in the ownership program and \$9 million was in the operating program. Loans for historically underserved farmers totaled \$1.1 billion, of which \$845 million was in the farm ownership program and \$295 million was in the farm operating program.

#### Selected Examples of Recent Progress

Lending to beginning farmers was strong during 2021. FSA loaned or guaranteed beginning farmer loans for 16,810 borrowers. Outreach efforts by FSA field offices to promote and inform beginning and historically underserved farmers about available FSA programs have resulted in increased lending to these groups in the last few years.

The amount of direct and guaranteed operating and farm ownership loan assistance provided in FY 2021 decreased compared to FY 2020. The FY 2020 loan assistance in these programs was the third highest total in Agency history. Likewise, loan assistance provided to beginning and historically underserved farmers increased in FY 2021 compared to FY 2020, continuing the constant trend in lending to these underserved groups as a percentage of total assistance provided. Since 2020, the amount of beginning farmer assistance decreased by 4 percent and the amount of historically underserved assistance increased by 5 percent. In summary, FY 2021 loan assistance provided through the direct and guaranteed operating and farm ownership programs increased significantly from the FY 2020 level.

#### FY 2021 Actual Agricultural Credit Insurance Fund Loans and Obligations

Table FSA-48.	Total Direct and	Guaranteed L	oans (number	<sup>.</sup> of loans.	percent change).

Item	FY 2020	FY 2021	Change
Direct Farm Ownership	7,595	7,305	-4%
Direct Farm Ownership – Microloans	202	161	-20%
Guaranteed Farm Ownership	5,258	4,778	-9%
Ownership Subtotal	13,055	12,244	-6%
Direct Operating	13,190	10,088	-24%
Direct Farm Operating – Microloans	5,012	4,270	-15%
Guaranteed Operating	3,707	2,440	-34%
Operating Subtotal		16,798	-23%
Grand Total Number of Loans	34,964	29,042	-17%

Table FSA-49. Total Direct and Guaranteed Loans (thousands of dollars, percent change).

Item	FY 2020	FY 2021	Change
Direct Farm Ownership	\$2,070,763	\$2,127,720	3%
Direct Farm Ownership – Microloans	8,074	6,412	-21%
Guaranteed Farm Ownership	2,974,834	2,733,448	-8%
Ownership Subtotal	5,053,671	4,867,580	-4%
Direct Operating	1,157,233	911,754	-21%
Direct Farm Operating – Microloans	123,501	109,799	-11%
Guaranteed Operating	1,182,393	480,869	-59%
Operating Subtotal	2,463,127	1,502,423	-39%
Grand Total Dollar Value of Loans	7,516,799	6,370,002	-15%

Table FSA-50. Total Beginning Farmer Loans (number of loans, percent change)

Item	FY 2020	FY 2021	Change
Direct Farm Ownership	3,401	2,880	-15%
Direct Farm Ownership Down-payment	1,989	2,097	5%
Guaranteed Farm Ownership	2,053	2,185	6%
Ownership Subtotal	7,443	7,162	-4%
Direct Operating	10,870	8,740	-20%
Guaranteed Operating	1,255	908	-28%
Operating Subtotal	12,125	9,648	-20%
Grand Total Number of Loans	19,568	16,810	-14%

NOTE: While loans made are subsets of the total, any one loan could be counted in more than one category so that the grand total does not equal the sum of the subtotals. For example, a direct farm ownership historically underserved farmer (borrower) could also be a beginning farmer and would be included in both categories; however, this would only count as one loan in the grand total.

Item	FY 2020	FY 2021	Change
Direct Farm Ownership	\$988,406	\$885,931	-10%
Direct Farm Ownership Down-payment	439,255	515,938	17%
Guaranteed Farm Ownership	921,592	1,018,787	11%
Ownership Subtotal	2,349,253	2,420,656	3%
Direct Operating	781,811	654,778	-16%
Guaranteed Operating	319,559	233,008	-27%
Operating Subtotal	1,101,370	887,785	-19%
Grand Total Dollar Value of Loans	3,450,623	3,308,441	-4%

#### Table FSA-51. Beginning Farmer Loans (thousands of dollars, percent change)

NOTE: While loans made are subsets of the total, any one loan could be counted in more than one category so that the grand total does not equal the sum of the subtotals. For example, a direct farm ownership historically underserved farmer (borrower) could also be a beginning farmer and would be included in both categories; however, this would only count as one loan in the grand total.

#### Table FSA-52. Socially Disadvantaged Farmer Loans (number of loans, percent change)

Item	FY 2020	FY 2021	Change
Direct Farm Ownership	1,357	1,370	1%
Guaranteed Farm Ownership	596	697	17%
Ownership Subtotal	1,953	2,067	6%
Direct Operating	4,507	3,823	-15%
Guaranteed Operating	392	287	-27%
Operating Subtotal	4,899	4,110	-16%
Grand Total Number of Loans	6,852	6,177	-10%

NOTE: While loans made are subsets of the total, any one loan could be counted in more than one category so that the grand total does not equal the sum of the subtotals. For example, a direct farm ownership historically underserved farmer (borrower) could also be a beginning farmer and would be included in both categories; however, this would only count as one loan in the grand total.

#### Table FSA-53. Socially Disadvantaged Farmer Loans (thousands of dollars, percent change)

Item	FY 2020	FY 2021	Change
Direct Farm Ownership	\$350,497	\$383,007	44%
Guaranteed Farm Ownership	388,638	461,811	48%
Ownership Subtotal	739,135	844,819	46%
Direct Operating	218,190	198,679	13%
Guaranteed Operating	131,013	96,578	45%
Operating Subtotal	349,203	295,257	23%
Grand Total Dollar Value of Loans		1,140,076	5%

NOTE: While loans made are subsets of the total, any one loan could be counted in more than one category so that the grand total does not equal the sum of the subtotals. For example, a direct farm ownership historically underserved farmer (borrower) could also be a beginning farmer and would be included in both categories; however, this would only count as one loan in the grand total.

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#### ACCOUNT 6: EMERGENCY CONSERVATION PROGRAM

#### **APPROPRIATIONS LANGUAGE**

1 The Emergency Conservation Program (ECP) was created under Title IV of the Agricultural Credit Act of 2 1978 (P.L. 95-334) and codified at 16 U.S.C. Sections 2201-2205. The program is permanently authorized,

3 subject to appropriations. Authorized funding is for "such funds as may be necessary," and once

4 appropriated, funds are typically available until expended.

#### **PROJECT STATEMENT**

#### Table FSA-54. Project Statement Appropriations (thousands of dollars)

	2020	2021	2022	2023	Inc./
Item	Actual	Actual	Estimated	Estimated	Dec.
Discretionary Appropriations:					
Emergency Conservation Program Regular .	-	-	-	-	-
Emergency Conservation Program Stafford.	-	-	-	-	-
Subtotal Discretionary Appropriation	-	-	-	-	-
Supplemental Appropriations:					
ECP- PL 114-254 <sup>1</sup>	-	-	-	-	-
ECP- PL 115-123 <sup>2</sup>	-	-	-	-	-
ECP PL 116-20 <sup>3</sup>	-	-	-	-	-
Subtotal Supplemental Appropriation	-	-	-	-	-
Total Appropriation	-	-	-	-	-
Recoveries, Other	\$50,253	\$70,081	-	-	-
Bal. Available, SOY	992,481	775,693	\$722,062	\$522,062	-\$200,000
Total Available	1,042,734	845,774	722,062	522,062	-200,000
Bal. Available, EOY	-775,693	-722,062	-522,062	-422,062	+100,000
Total Obligations	267,041	123,712	200,000	100,000	-100,000

#### Table FSA-55. Project Statement Obligations (thousands of dollars)

	2020	2021	2022	2023	Inc./
Item	Actual	Actual	Estimated	Estimated	Dec.
Discretionary Obligations:					
Emergency Conservation Program Regular	\$10,350	\$18,932	\$30,607	\$15,303	-\$15,303
Emergency Conservation Program Stafford.	3,717	338	546	273	-273
Subtotal Disc oblig	14,067	19,270	31,153	15,577	-15,577
Supplemental Obligations:					
ECP- PL 114-254	2,686	5,491	8,877	4,439	-4,439
ECP- PL 115-123	124,255	19,520	31,557	15,779	-15,779
ECP- PL 116-20	126,033	79,431	128,413	64,206	-64,206
Subtotal Supp Oblig	252,974	104,442	168,847	84,423	-84,423
Total Obligations	267,041	123,712	200,000	100,000	-100,000
Balances Available, EOY	775,693	722,062	522,062	422,062	-100,000
Total Bal. Available, EOY	775,693	722,062	522,062	422,062	-100,000
Total Available	1,042,734	845,774	722,062	522,062	-200,000
Recoveries, Other	-50,253	-70,081	-	-	-
Bal. Available, SOY	-992,481	-775,693	-722,062	-522,062	+200,000
Total Appropriation	-	-	-	-	-

#### <u>GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES</u> Table FSA-56. Geographic Breakdown of Obligations (thousands of dollars)

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Alabama	\$1,555	\$4,932	\$7,973	\$3,987
Arizona	421	23	37	19
Arkansas	8,181	1,816	2,936	1,468
California	4,845	13,516	21,851	10,925
Colorado	302	97	157	78
Delaware	12	-	-	-
Florida	31,515	9,735	15,738	7,869
Georgia	34,099	6,545	10,581	5,291
Hawaii	242	72	116	58
Idaho	227	183	296	148
Illinois	582	125	202	101
Iowa	9,247	3,425	5,537	2,769
Kansas	1,201	2,530	4,090	2,045
Kentucky	280	2,530	448	2,043
Louisiana	200	13,513	21,846	10,923
Maine	18	382	618	309
	131	362	018	509
Maryland Massachusetts	151	- 9	15	- 7
	34			
Michigan	_	707	1,143	571
Mississippi	2,433	764	1,235	618
Missouri	20,699	2,439	3,943	1,972
Montana	267	7,892	12,759	6,379
Nebraska	41,746	6,908	11,168	5,584
Nevada	839	178	288	144
New Hampshire	47	203	328	164
New Jersey	-	5	8	4
New Mexico	616	-	-	-
New York	19	-	-	-
North Carolina	20,229	456	737	369
North Dakota	-	91	147	74
Ohio	543	1,076	1,740	870
Oklahoma	4,676	1,844	2,981	1,491
Oregon	9,149	9,954	16,092	8,046
Pennsylvania	3	19	31	15
Puerto Rico	625	1,834	2,965	1,482
South Carolina	3,291	372	601	301
South Dakota	3,207	11,136	18,003	9,002
Tennessee	3,123	2,787	4,506	2,253
Texas	2,964	1,100	1,778	889
Utah	500	726	1,174	587
Vermont	126	10	16	8
Virgin Islands	681	44	71	36
Virginia	1,183	1	2	1
Washington	57	13,054	21,104	10,552
West Virginia	148	103	167	83
Wisconsin	720	83	134	67
Wyoming	433	2,746	4,439	2,220
KCMO-DMD	55,804	2,710	-	
Obligations	267,041	123,712	200,000	100,000
Bal. Available, EOY	775,693	722,062	522,062	422,062
Total, Available	1,042,734	845,774	722,062	522,062

#### **CLASSIFICATION BY OBJECTS**

#### Table FSA-57. Classification by Objects (in thousands)

Item		2020	2021	2022	2023
No.	Item	Actual	Actual	Estimated	Estimated
41.0	Grants, subsidies, and contributions	\$267,041	\$123,712	\$200,000	\$100,000
	Total, Other Objects	267,041	123,712	200,000	100,000
99.9	Total, New Obligations	267,041	123,712	200,000	100,000

#### STATUS OF PROGRAMS

ECP is administered subject to availability of funds. After a disaster event occurs, the County Office Committee (COC) assesses whether the damage meets the minimum requirements of the program. The COC and County Executive Director (CED) consult with State committees to obtain concurrence before approving the disaster damage for cost-share assistance. COC and CED ensure the county practice and component cost data are up to date, accept applications from producers, and determine individual land eligibility based on on-site inspections of damaged land. CED performs needs determinations on practices and refers certain applications to technical agencies. COC and CED determine the cost share amount for approval, the sufficiency of signatures and authority of persons signing in a representative capacity, and the value of contributions of each person or legal entity involved in performing a practice. COC and CED determine whether completing a component is a reasonable attainment toward completing the conservation practice and prescribe the time for practice completion. COC and CED compute cost share to payee, approve payments to producers, determine division of payment between contributors, and perform spot checks.

ECP activity in FY 2021:	
Number of ECP payments	
Amount of ECP payments issued	\$ 92,047,007

#### **Current** Activities

During FY 2021, 37 states and 1 territory participated in the Emergency Conservation Program (ECP), with new or continued activity from the previous year, involving approximately \$94 million in cost-share and technical assistance funds outlays.

ECP provisions in prior years' supplemental appropriations targeted funding needs for both regular ECP and specific disasters, such as the mid-west flooding, hurricanes, tornado damage, and west and western plain states wildfires. Funds are monitored through separate disaster identification accounts. ECP funds continue to assist agricultural producers to rehabilitate natural disaster-damaged farmland by removing flood and tornado deposited debris from farmland. This returns the land to its productive agricultural capacity, providing emergency water for livestock in parts of the Northern Plains, where severe drought continues to pervade the region. ECP will help grade and reshape farmland scoured by flood waters and restore livestock fences and conservation structures destroyed by wildfire, tornados, and hurricanes. During FY 2021, ECP allocated \$28,272 in Stafford Act funds and \$140 million in unrestricted funds, totaling \$140.4 million. These allocations include the reallocation of unrestricted and Stafford funds remaining from previous years' disasters to help producers faced with new natural disaster events.

#### Selected Examples of Recent Activity

The following tables show (46) appropriations and outlays for 1981 through 2021 and (47) FY 2021 allocations by State.

# Table FSA-58. Emergency Conservation Program Historical Appropriation and Outlays (millions of dollars) Fiscal

Fiscal Year	Title of Act/Law	Public Law	Approps.	Transf.	Allocated	Outlays	Notes
1981-2010	THE OF THE LAW	- upit Lan	\$1,131.86	-	-	\$926.92	1000
1981-2010	Department of Defense, Emergency Supplemental		\$1,131.80	-	-	\$920.92	
2006	Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006 Emergency Supplemental	P.L. 109-148 Sec 101	199.8	-	-	-	
2006	Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006. U.S. Troop Readiness Veterans Care, Katrina	P.L. 109-234 Sec 2104	-	-\$8.0	-	-	Transferred to NOAA
2007	Recovery and Iraq Accountability Appropriations Act, 2007 Making appropriations for military	P.L. 110-28	16.0	-	-	-	
2008	construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2008, and for other purposes.	P.L. 110-252	89.4	-	-	-	Multiple disasters throughout the nation, and much of this funding addressed damage from the 2008 Midwest Floods.
2009	Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009.	P.L. 110-329	115.0	-	-	-	Multiple disasters throughout the nation: Hurricanes Ike and Gustav and damage from the 2008 Midwest Floods.
2009	Supplemental Appropriations Act, 2009.	P.L. 111-32	-	66.3	-	-	Internally re-allotted from Hurricane Katrina and Adjusted Gross Income accounts into the regular ECP account to be used for any natural disaster
2010			-	-	\$53.3	-	
2011	Consolidated and		-	-	28.0	35.1	
2012	Further Continuing Appropriations Act, 2012	P.L. 112-55 Sec. 735	122.7	-	148.9	56.1	
2012			-	14.0	-	-	Under the authority of 7 U.S.C. 2257, transfer from FSA/ELAP to ECP.
2013	Making supplemental appropriations for the fiscal year ending September 30, 2013, to improve and streamline disaster assistance for Hurricane Sandy, and for other purposes. Consolidated and	P.L. 113-2	15.0	-	-	-	Funding authorized for Super Storm Sandy under the Robert T. Stafford Disaster Relief and Emergency Assistance Act
2013	Further Continuing Appropriations Act of 2013.	P.L. 113-6	11.1	-	-	-	
2013	Continuing Appropriations Act, 2015		25.0	-	-	41.1	
2014			-	-	-	22.9	

ГОТАL			2,486.38	42.31	230.20	1,583.27	
2021			-	-	-	94.2	
2020			-	-	-	125.8	
019	Additional Supplemental Appropriations for Disaster Relief Act, 2019	P.L. 116-20	558.0	-	-	74.6	Hurricanes Michael and Florence and wildfires occurring in calendar year 2018, tornadoes and floods occurring in calendar year 2019, and other natural disasters, to remain availabl until expended
2018	Bipartisan Budget Act of 2018	P.L. 115-123	400.0	-	-	97.3	Hurricanes Harvey, Irma, and Maria and of wildfires
017	Consolidated Appropriations Act 2017	P.L. 115-31	28.7	-	-	57.1	Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.).
017	Further Continuing and Security Assistance Appropriations Act, 2017	P.L. 114-254	102.9	-	-	-	
016	Consolidated Appropriations Act, 2016	P.L. 114-113	108.0	-	-	28.2	\$91 million pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act. \$17 million unrestricted
015	Consolidated and Further Continuing Appropriations Act, 2015 Section 743	P.L. 113-235	9.2	-	-	23.9	Pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.

# 2023 USDA EXPLANATORY NOTES - FARM SERVICE AGENCY

Table FSA-59. Emergency	<sup>v</sup> Conservation Program	Allocations by State	(disaster. thousands o	f dollars)

	FY 2020		FY 2021	
State	Disasters		Disasters	
Alabama	Flooding, Hurricane, Severe Storms, Tornados	\$676	Flooding, Hurricane, Severe Storms, Tornados	\$4,78
Arkansas	Flooding, Severe Storms, Tornados	10,180	Flooding, Severe Storms, Tornados	86
Arizona	Drought	458	Wildfires	
California	Drought, Flooding, Wildfires	1,875	Flooding, Wildfires	24,950
Colorado	Flooding, Wildfire	403	Flooding, Wildfire	62
Delaware	Tornados	12	-	
Florida	Hurricane, Tornado	3,844	Hurricane, Tornado	532
Georgia	Flooding, Hurricane, Sever Storm, Tornado	731	Flooding, Tornado	32
Hawaii	Drought, Flooding	90	Flooding	4
Idaho	Flooding	146	Drought	650
Iowa	Flooding	11,641	Flooding, Severe Storms	2,790
Illinois	Flooding	1,206	0.	
Kentucky	Flooding, Severe Storms, Tornados	351	Flooding, Severe Storms, Tornados	312
Kansas	Flooding, Tornado, Wildfire	18,720	Flooding, Tornado, Wildfire	1,130
Louisiana	Flooding, Tornados	69	Hurricane, Tornados,	17,013
Maryland	Flooding	216	Humeane, Fornados,	17,01.
Michigan	Flooding	5,459		
Maine	Flooding, Severe Storms	20	Drought, Severe Storms	476
Montana	Flooding, Tornados	46,933	Flooding, Tornados	872
Mississippi	Flooding, Severe Storms, Tornados	2,637	Flooding, Hurricanes, Severe Storms, Tornados	1,062
Montana	Flooding, Wildfire	326	Drought, Flooding, Wildfire	9,19
North Carolina	Flooding, Hurricane, Severe Storm, Tornado	1,829	Hurricane, Severe Storm, Tornado	220
North Dakota	riooding, furficane, Severe Storini, Fornado	1,027	Drought	84
Nebraska		_	Hurricane	212
New Hampshire	Severe Storm	150	Drought, Severe Storm	210
New Jersey	Severe Stollin	150	Hurricane	220
Nevada	Flooding, Wildfires	175	Drought, Flooding, Wildfire	1,254
Ohio	Flooding	449	Flooding, Severe Storms	759
Oklahoma	Flooding, Severe Storms, Tornados, Wildfire	7,318	Flooding, Severe Storms, Tornados, Wildfire	1,220
Oregon	Flooding, Severe Storms, Tornados, Wildfire	16,540	Drought, Flooding, Severe Storms, Wildfire	16,13
Pennsylvania	Flooding	394	Drought, Flooding, Severe Storins, Whatne	10,15.
Puerto Rico	riodulig	594	Hurricane	8,339
South Carolina	Flooding, Hurricane, Tornados, Severe Storms	3,803	Flooding, Tornados	65
South Dakota	Flooding	2,215	Drought, Flooding, Wildfires	19,48
Tennessee	Flooding, Severe Storms, Tornados	3,405	Severe Storms, Tornados	2,824
Texas	Wildfire	557	Severe Storms, Tornados	2,82- 944
Utah	Flooding, Wildfire	778	Flooding, Wildfire	493
	Flooding, Tornados	5	Severe Storms	294
Virginia	Flooding, Tornados Flooding, Severe Storms			292
Vermont	Flooding, Severe Storms Flooding, Wildfire	260	Flooding, Severe Storms	
Washington		303	Drought, Flooding, Wildfire	15,67
West Virginia	Flooding	173	Severe Storms	2,064
Wyoming	Flooding	33	Drought, Flooding, Wildfire	4,39
Total		144,380		140,386

#### ACCOUNT 7: USDA SUPPLEMENTAL ASSISTANCE PROGRAM

#### **APPROPRIATIONS LANGUAGE**

1 The 2014 Farm Bill re-authorized the Reimbursement Transportation Cost Payment Program for

2 Geographically Disadvantaged Farmers and Ranchers (RTCP). The Further Consolidated Appropriations Act,

3 2021 authorized \$2 million for fiscal year 2021 to reimburse geographically disadvantaged producers with a

4 portion of the cost to transport agricultural commodities or inputs used to produce an agricultural commodity

5 for each succeeding fiscal year subject to appropriate funding.

#### **PROJECT STATEMENT**

#### Table FSA-60. Project Statement Appropriations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
USDA Supplemental Assistance:					
(Geographically Disadvantaged Farmer and Ranchers)	\$2,000	\$2,000	-	-	-
Total Appropriation	2,000	2,000	-	-	-
Bal. Available, SOY	4,454	4,454	\$4,454	\$2,454	-\$2,000
Total Available	6,454	6,454	4,454	2,454	-2,000
Bal. Available, EOY	-4,454	-4,454	-2,454	-	+2,454
Total Obligations	2,000	2,000	2,000	2,454	+454

#### Table FSA-61. Project Statement Obligations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
USDA Supplemental Assistance:		<b>**</b> * * *	<b>AA A A A</b>		<b></b>
(Geographically Disadvantaged Farmer and Ranchers)	\$2,000	\$2,000	\$2,000	\$2,454	+\$454
Total Obligations	2,000	2,000	2,000	2,454	+454
Bal. Available, EOY	4,454	4,454	2,454	-	-2,454
Total Bal. Available, EOY	4,454	4,454	2,454	-	-2,454
Total Available	6,454	6,454	4,454	2,454	-2,000
Bal. Available, SOY	-4,454	-4,454	-4,454	-2,454	-
Total Appropriation	2,000	2,000	-	-	-2,000

#### Table FSA-63. Geographic Breakdown of Obligations (thousands of dollars)

	2020	2021	2022	2023
State/Territory/Country	Actual	Actual	Estimated	Estimated
Distribution Unknown	\$2,000	\$2,000	\$2,000	\$2,454
Obligations	2,000	2,000	2,000	2,454
Bal. Available, EOY	4,454	4,454	2,454	-
Total, Available	6,454	6,454	4,454	2,454

#### **CLASSIFICATION BY OBJECTS**

#### Table FSA-62. Classification by Objects (in thousands)

Item No.	Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
41.0	Grants, subsidies, and contributions	\$2,000	\$2,000	\$2,000	\$2,454
	Total, Other Objects	2,000	2,000	2,000	2,454
99.9	Total, New obligations	2,000	2,000	2,000	2,454

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#### STATUS OF PROGRAMS

#### **Current** Activities

The purpose of the RTCP program is to offset a portion of the higher costs of transporting agricultural inputs and commodities over long distances. This program assists farmers and ranchers residing outside the 48 contiguous States that are at a competitive disadvantage when transporting agriculture products to the market.

RTCP benefits are calculated based on the costs incurred by the producer for transportation of the agricultural commodity or inputs during a fiscal year, subject to an \$8,000 per producer cap per fiscal year. RTCP enrollments for FY 2021 began on July 12, 2021, and ended on September 3, 2021. Since RTCP benefits are based on transportation costs incurred during a fiscal year, producers will have until November 1, 2021, to provide supporting documentation of their actual transportation costs to replace any certified amounts for Fiscal Year 2021.

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#### ACCOUNT 8: EMERGENCY FOREST RESTORATION PROGRAM

#### **APPROPRIATIONS LANGUAGE**

1 The Emergency Forest Restoration Program (EFRP) provides payments to eligible owners of non-industrial 2 private forest land for implementation of emergency measures to restore forests and forest resources damaged 3 by a natural disaster. EFRP was created under the Food, Conservation, and Energy Act of 2008 section 8203 4 (P.L. 110-246) and codified at 16 U.S.C. Sections 2206. The program is permanently authorized, subject to 5 appropriations. Authorized funding is for "such funds as may be necessary," and once appropriated, funds are 6 typically available until expended.

#### **PROJECT STATEMENT**

#### Table FSA-63. Project Statement Appropriations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Discretionary Appropriations:					
Emergency Forest Restoration Program PL 116-20	-	-	-	-	-
Total Appropriation	-	-	-	-	-
Recoveries, Other	\$5,270	\$7,565	-	-	-
Bal. Available, SOY	532,600	469,811	\$416,544	\$316,544	-\$100,000
Total Available	537,870	477,376	416,544	316,544	-100,000
Bal. Available, EOY	-469,811	-416,544	-316,544	-216,544	+100,000
Total Obligations	68,059	60,832	100,000	100,000	-

#### Table FSA-64. Project Statement Obligations (in thousands)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Discretionary Obligations:					
EFRP Stafford	\$2,750	\$1,271	\$2,089	\$2,089	-
EFRP Regular	1,348	55	90	90	-
EFRP PL 116-20	63,961	59,506	97,820	97,820	-
Total Obligations	68,059	60,832	100,000	100,000	-
Add back:					
Balances Available, EOY	469,811	416,544	316,544	216,544	+\$100,000
Total Available	537,870	-	-	-	-
Less	-	477,376	-	-	-
Recoveries, Other	-5,270	-7,565	-	-	-
Bal. Available, SOY	532,600	-469,811	-416,544	-316,544	+100,000
Total Appropriation	-	-	-	-	-

# GEOGRAPHIC BREAKDOWN OF OBLIGATIONS

State/Territory/Country	2020 Actual	2021 Actual	2022 Estimate	2023 Budget	
Alabama	\$2,622	\$1,388	\$2,282	\$2,282	
Florida	14,882	26,740	43,957	43,957	
Georgia	4,303	5,367	8,823	8,823	
lowa	-	6,081	9,996	9,996	
Louisiana	-	331	544	544	
Maine	-	3	5	5	
Michigan	749	-	-		
Mississippi	984	2,742	4,507	4,507	
Montana	24	1,406	2,311	2,311	
North Carolina	191	-	-		
Dregon	5,628	16,314	26,818	26,818	
South Carolina	273	460	756	756	
Washington	2	-	-		
KCMO-DMD	38,401	-	-		
Obligations	68,059	60,832	100,000	100,000	
Bal. Available, EOY	469,811	416,544	316,544	216,544	
Total, Available	537,870	477,376	416,544	316,544	

#### Table FSA-65. Account 8: Geographic Breakdown of Obligations (thousands of dollars)

#### **CLASSIFICATION BY OBJECTS**

#### Table FSA-66. Account 8: Classification by Objects (thousands of dollars)

		2020	2021	2022	2023
Item No.	Item	Actual	Actual	Estimated	Estimated
41.0	Grants, subsidies, and contributions	\$68,059	\$60,832	\$100,000	\$100,000
	Total, Other Objects	68,059	60,832	100,000	100,000
99.9	Total, New Obligations	68,059	60,832	100,000	100,000

#### **STATUS OF PROGRAMS**

#### **Current** Activities

The Emergency Forest Restoration Program (EFRP) provides payments to eligible owners of non-industrial private forest land for implementation of emergency measures to restore forests and forest resources damaged by natural disasters. During FY 2021, 10 States participated in EFRP with new or continued activity from the previous year. In FY 2021, \$ 5.4 million was outlayed, which includes prior year unobligated balances brought forward.

#### EFRP activity in FY 2021:

Number of Applications	
Amount of EFRP payments	

#### Selected Examples of Recent Activity

EFRP provisions in prior year supplemental appropriations have targeted funding for both regular EFRP, such as drought and tornado damage, and Stafford Act funds targeted to specific disaster needs, such as hurricanes. EFRP funds continue to assist with the rehabilitation of forest and forest resources damaged by natural disaster events, such as ice storm and tornado damage, by removing forest debris and replanting tree species and wildlife habitat. During FY 2021, EFRP allocated \$777,748 in Stafford Act funds and \$56 million in unrestricted funds, totaling \$56.9 million to 10 States to assist private forest landowners impacted by natural disasters.

The following tables show (58) appropriations and outlays for 2010 through 2021 and (59) FY 2021 allocations by State.

#### Table FSA-67. Emergency Forest Restoration Program. Appropriations and Outlays (thousands of dollars)

<b>Fiscal Year</b>	Approps.	Outlays	Funding Source
2010	\$18,000		Supplemental Appropriations Act, 2010. P.L. 111-212
2011	-	\$233	
2012	28,400	1,991	Consolidated and Further Continuing Appropriations Act, 2012 P.L. 112-55
2013	37,200	5,452	Disaster Relief Appropriations Act of 2013, P.L 113-2 (\$23m); Consolidated and Further Continuing Appropriations Act of 2013, 113-6 (\$14.2m)
2014	-	1,982	
2015	3,203	4,391	Consolidated and Further Continuing Appropriations Act, 2015 P.L. 113-235
2016	6,000	4,720	Consolidated Appropriations Act, 2016 P.L. 114-113 (\$6m)
2017	-	2,262	
2018	-	2,211	
2019	480,000	1,138	Supplemental Appropriations for Disaster Relief Act, 2019 P.L. 116-20
2020	-	3,447	
2021	-	5,456	
Total	572,803	33,284	

#### Table FSA-68. Emergency Forest Restoration Program. Allocation by State (thousands of dollars)

State	Disasters	Allocations
Alabama	Hurricane, Tornado	\$1,004
California	Wildfire	2,445
Georgia	Hurricane, Sever Storm, Tornado	6,282
Iowa	Severe Storm	7,012
Louisiana	Hurricane	3,624
Maine	Severe Storms	4
Montana	Wildfire	1,418
Mississippi	Sever Storm, Tornado	3,491
Oregon	Drought, Wildfire	31,423
South Carolina	Severe Storms, Tornado	244
Total Allocations	i	56,948

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#### ACCOUNT 9: PIMA AGRICULTURE TRUST FUND

#### **APPROPRIATIONS LANGUAGE**

1 The Pima Agriculture Cotton Trust Fund was authorized under Section 12314 of the Agricultural Act of 2014 (the

2 2014 Farm Bill) and reauthorized under Section 12602 of the Agriculture Improvement Act of 2018 (the 2018 Farm3 Bill) to reduce the economic injury to domestic manufacturers resulting from tariffs on cotton fabric that are higher4 than tariffs on certain apparel articles made of cotton fabric.

#### **LEAD-OFF TABULAR STATEMENT**

#### Table FSA-69. Lead-Off Tabular Statement (In dollars)

	Item	Amount
Estimate, 2022		\$16,000,000
Change in Appropriation		
Budget Estimate, 2023		16,000,000

#### PROJECT STATEMENT

#### Table FSA-70. Project Statement Appropriations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Mandatory Appropriations:					
Pima Agriculture Cotton	\$16,000	\$16,000	\$16,000	\$16,000	-
Total Adjusted Approp	16,000	16,000	16,000	16,000	-
Sequestration	-944	-912	-912	-912	-
Total Appropriation	15,056	15,088	15,088	15,088	-
Bal. Available, SOY	6	62	100	-	-\$100
Total Available	15,062	15,150	15,188	15,088	-100
Bal. Available, EOY	-62	-100	-	-	-
Total Obligations	15,000	15,050	15,188	15,088	-100

#### Table FSA-71. Account 9. Project Statement Obligations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Mandatory Appropriations:					
Pima Agriculture Cotton	\$15,056	\$15,050	\$15,188	\$15,088	-\$100
Bal. Available, EOY	6	100	-	-	-
Total Obligations	15,062	15,150	15,188	15,088	-100
Sequestration	944	912	912	912	-
Bal. Available, SOY	-6	-62	-100	-	-
Total Available	16,000	16,000	16,000	16,000	-100
Bal. Available, EOY	-6	-100	-	-	-
Total Appropriation	15,056	15,088	16,000	16,000	-

# GEOGRAPHIC BREAKDOWN OF OBLIGATIONS

State/Territory/Country	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
Distribution Unknown	\$15,056	\$15,050	\$15188	\$15,088
Obligations	15,056	15,050	15,188	15,088
Lapsing Balances	-	-	-	-
Rescinded Balances	-	-	-	-
Bal. Available, EOY	6	100	-	-
Total, Available	15,062	15,150	15,188	15,088

# Table FSA-72. Geographic Breakdown of Obligations (thousands of dollars)

#### **CLASSIFICATION BY OBJECTS**

#### Table FSA-73. Classification by Objects (thousands of dollars)

		2020	2021	2022	2023
Item No.	Item	Actual	Actual	Estimated	Estimated
41.0	Grants, subsidies, and contributions	\$15,056	\$15,050	\$15,188	\$15,088
	Total, Other Objects	15,056	15,050	15,188	15,088
99.9	Total, New Obligations	15,056	15,050	15,188	15,088

#### ACCOUNT 10: AGRICULTURAL WOOL MANUFACTURES TRUST FUND

#### **APPROPRIATIONS LANGUAGE**

1 The Agriculture Wool Apparel Manufacturers Trust Fund was authorized under Section 12315 of

2 the Agricultural Act of 2014 (the 2014 Farm Bill) and reauthorized under Section 12603 of the Agriculture
3 Improvement Act of 2018 (the 2018 Farm Bill) to reduce the economic injury to domestic manufacturers
4 resulting from tariffs on wool fabric that are higher than tariffs on certain apparel articles made of wool

5 fabric.

#### **LEAD-OFF TABULAR STATEMENT**

#### Table FSA-74. Lead-Off Tabular Statement (In dollars)

Amount
\$30,000,000
30,000,000

#### **PROJECT STATEMENT**

#### Table FSA-75. Project Statement Appropriations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Mandatory Appropriations:					
Agricultural Wool Manufacturing Trust	\$30,000	\$30,000	\$30,000	\$30,000	-
Sequestration	-1,770	-1,710	-1,710	-1,710	-
Total Appropriation	28,230	28,290	28,290	28,290	-
Recoveries, Other	-	-	-	-	-
Bal. Available, SOY	16,619	18,355	26,641	16,000	-\$10,641
Total Available	44,849	46,645	54,931	44,290	-10,641
Lapsing Balances	-	-	-		-
Rescinded Balances	-	-	-	-	-
Bal. Available, EOY	-18,355	-26,641	-16,000	-5,000	+11,000
Total Obligations	26,494	20,004	38,931	39,290	+359

#### Table FSA-76. Project Statement Obligation (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	Inc./ Dec.
Mandatory Obligations:					
Agricultural Wool Manufacturing Trust	\$26,494	\$20,004	\$38,931	\$39,290	+\$359
Total Obligations	26,494	20,004	38,931	39,290	+359
Add back:					
Balances Available, EOY	18,355	26,641	16,000	5,000	-11,000
Total Available	44,849	46,645	54,931	44,290	-10,641
Less:				-	-
Sequestration	1,770	1,710	1,710	1,710	-
Recoveries, Other	-	-	-	-	-
Bal. Available, SOY	-16,619	-18,355	-26,641	-16,000	+10,641
Total Appropriation	30,000	30,000	30,000	30,000	-

#### **CLASSIFICATION BY OBJECTS**

#### Table FSA-77. Classification by Objects (thousands of dollars)

Item No.	Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
41.0	Grants, subsidies, and contributions	\$26,494	\$20,004	\$38,931	\$39,290
	Total, Other Objects	26,494	20,004	38,931	39,290
99.9	Total, New Obligations	26,494	20,004	38,931	39,290

#### ACCOUNT 11: ASSISTANCE FOR SOCIALLY DISADVANTAGED FARMERS AND RANCHERS

#### **PROJECT STATEMENT**

#### Table FSA-78. Project Statement Appropriations (thousands of dollars)

Item	2020 Actual	FTE	2021 Actual	2022 Estimated	2023 Estimated	PL Inc./ Dec.
Mandatory Appropriations:						
Payments to SDA Borrowers Direct Farm Loans	-	-	\$1,935,065	\$1,565,000	-	-\$1,565,000
Payments to SDA Borrowers Guaranteed Farm Loans	-	-	-	2,750,000	-	-2,750,000
Payments to SDA Borrowers Farm Storage Facility Loans	-	-	24,935	26,000	-	-26,000
Subtotal	-	-	1,960,000	4,341,000	-	-4,341,000
Total Adjusted Approp	-	-	1,960,000	4,341,000	-	-4,341,000
Total Appropriation	-	-	1,960,000	4,341,000	-	-4,341,000
Total Available	-	-	1,960,000	4,341,000	-	-4,341,000
Total Obligations	-	-	1,960,000	4,341,000	-	-4,341,000

#### Table FSA-79. Project Statement Obligations (thousands of dollars)

Item	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated	PL Inc./ Dec.
Mandatory Obligations:					
Payments to SDA Borrowers Direct Farm Loans	-	\$1,935,065	\$1,565,000	-	-\$1,565,000
Payments to SDA Borrowers Guaranteed Farm Loans	-		2,750,000	-	-2,750,000
Payments to SDA Borrowers Farm Storage Facility Loans	-	24,935	26,000	-	-26,000
Subtotal Mand Oblig	-	1,960,000	4,341,000	-	-4,341,000
Total Obligations	-	1,960,000	4,341,000	-	-4,341,000
Total Available	-	1,960,000	4,341,000	-	-4,341,000

#### **JUSTIFICATION**

These funds were provided by the American Rescue Plan Act of 2021. No additional funds are requested.

State/Territory/Country	2020 Actual	2021 Actual	2022 Estimated	2023 Estimated
Distribution Unknown	\$ -	\$1,960,000	\$4,341,000	\$ -
Obligations	-	1,960,000	4,341,000	-
Total, Available	-	1,960,000	4,341,000	-

#### **CLASSIFICATION BY OBJECTS**

#### Table FSA-80. Account 11. Classification by Objects (thousands of dollars)

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-
-
-

#### SUMMARY OF PERFORMANCE

#### Introduction

The Farm Production and Conservation (FPAC) mission area is USDA's focal point for the nation's farmers and ranchers and other stewards of private agricultural lands and non-industrial private forest lands. FPAC agencies implement programs designed to mitigate the significant risks of farming through crop insurance services, conservation programs and technical assistance, and commodity, lending, and disaster programs. These agencies include the Farm Service Agency, the Natural Resources Conservation Service, the Risk Management Agency, and the FPAC Business Center (FPAC BC),

FPAC BC's Performance, Accountability, and Risk (PAR) division leads the mission area in Strategic Planning, Performance Management, Evidence and Evaluation, and Enterprise Risk Management (ERM). PAR works closely with each of the FPAC agencies to develop performance related practices and products. This office frequently works directly with USDA leadership and represents FPAC on the Department's Performance, Evaluation, Evidence Committee and the ERM Committee, which are facilitated by the USDA Office of Budget and Program Analysis. FPAC's Enterprise Risk and Strategy Committee, comprised of executives from each of the FPAC agencies, oversees and provides accountability for performance functions across the mission area.

#### Alignment to USDA 2022 – 2026 Strategic Plan

USDA Strategic Goal 1: Combat Climate Change to Support America's Working Lands, Natural Resources, and Communities

- Objective 1.1: Use Climate-Smart Management and Sound Science to Enhance the Health and Productivity of Agricultural Lands
- Objective 1.3: Restore, Protect, and Conserve Watersheds to Ensure Clean, Abundant, and Continuous Provision of Water Resources

USDA Strategic Goal 3: Foster an Equitable and Competitive Marketplace for All Agricultural Producers

• Objective 3.1: Foster Sustainable Economic Growth by Promoting Innovation, Building Resiliency to Climate Change, and Expanding Renewable Energy

USDA Strategic Goal 6: Attract, Inspire, and Retain an Engaged and Motivated Workforce that's Proud to Represent USDA

• Objective 6.2: Establish a Customer-Centric, Inclusive, High-Performing Workforce that is Representative of America and the Communities We Serve

The following table summarizes the targets for the Departmental Key Performance Indicator (KPI) for which FSA is responsible.

Objective 3.1: Foster Sustainable Economic Growth by Promoting Innovation, Building Resiliency to Climate Change, and Expanding Renewable Energy

#### Table FSA-81. KPI Beginning Farmer

Strategic Objective 3.1		Baseline	2022	2023
Beginning Farmer	Results	59.9	-	-
Percentage of direct and guaranteed loan borrowers who are beginning farmers	Target	-	59.9	59.9

#### Table FSA-82. KPI First Installment Delinquency Rate

Strategic Objective 3.1		Baseline	2022	2023
First Installment Delinquency Rate	Results	9	-	-
First installment delinquency rate on direct loans (percent)	Target	-	9	9

#### Table FSA-83. KPI Direct Loans

Strategic Objective 3.1		Baseline	2022	2023
Direct Loans	Results	7	-	-
Direct loan delinquency rate (percent)	Target	-	7	7

#### **Expected Performance Progress Towards the Achievement of Strategic Objective:**

#### **Beginning Farmer**

• This KPI is supported by statutory requirements to target direct and guaranteed loan funds to beginning farmers, plus outreach and technical assistance. This includes loan products such as the Down Payment Program that provides the borrower with joint financing from FSA and a commercial lender at favorable rates and terms. FSA is collaborating with public and private lenders in the Beginning Farmer and Rancher Lending Summit to develop policy and process innovations that aligns with producer needs. FSA is expanding economic development for all borrowers, their families, and their communities.

#### First Installment Delinquency Rate

This KPI is a measure of a loan officer's assessment of a loan applicant's credit worthiness, allowing exceptions that a borrower make their first loan payment timely. FSA has included training into the Credit Quality Reviews of Loan Officers to foster continued development. Developing stronger relationships with borrowers will allow loan officials to determine if servicing options can be applied prior to a delinquency. In addition to training via Credit Quality Review, the National Office has instituted oversight and monitoring of compliance with underwriting requirements that measure repayment ability.

#### Direct Loans

• FSA provides farm and office visits with customers to foster relationship building and provide technical assistance. This includes a year-end analysis with borrowers to review their financial circumstances, future credit needs, and to discuss any financial distress the borrower may be experiencing. Farm Loan Officers encourage customers to talk about financial stresses as soon as possible; the sooner such conversations occur, the more options are generally available. Prudent, fewer social distancing requirements due to the COVID-19 pandemic will allow FSA more frequent contact with customers.

Objective 6.2: Establish a Customer-Centric, Inclusive, High-Performing Workforce that is Representative of America and the Communities We Serve

# Table FSA-84. KPI Loan Process TimeStrategic Objective 6.2Baseline20222023Loan Process TimeResults32--Average number of days to process direct loansTarget3433

# Expected Performance Progress Towards the Achievement of Strategic Objective:

#### Loan Processing Time

• FSA is reimagining how loan application materials are presented to potential applicants and is developing an interactive tool in plain language that will inform and standardize every step in the loan underwriting process, which will provide more transparency to the loan application review process and result in fewer incomplete applications. FSA's Business Process Reengineering and IT Modernization Initiative, implemented in 2022, will reduce manual and paper-based processes, with efforts to develop interactive online applications and online loan repayment prototypes. As part of this initiative, FSA is evaluating expanding its 2019-2020 project that deployed three bots to pre-fill correspondence to customers, which has freed time for loan officials to spend with customers and on more value-added analysis. Hiring and retention policies and practices are being studied, including the use of retention incentives to keep more experienced Loan Officers to assist with the workload and train less experienced staff members.

# FSA

# Conservation Reserve Program (CRP)

Objective 1.1: Use Climate-Smart Management and Sound Science to Enhance the Health and Productivity of Agricultural Lands

#### Table FSA-85. KPI Conservation Reserve Program Enrollment

Strategic Objective 1.1		Baseline	2022	2023
Conservation Reserve Program (CRP) Enrollment	Results	1.46	-	-
Acreage enrolled in CRP riparian and grass buffers (Millions of Acres)	Target	-	1.56	1.61

#### Expected Performance Progress Towards the Achievement of Strategic Objective:

#### **CRP Riparian Acres**

• This measure supports a significant impact to climate objectives by removing land from annual production and establishing conservation cover for, at a minimum, the life of the contract. In general, CRP practices increase carbon sequestration, reduce greenhouse gas emissions, and otherwise are climate smart practices. This measure further protects and improves water quality which builds agricultural resiliency.

Objective 1.3: Restore, Protect, and Conserve Watersheds to Ensure Clean, Abundant, and Continuous Provision of Water Resources

#### Table FSA-86. KPI Grassed Waterways Acres

Strategic Objective 1.3		Baseline	2022	2023
Grassed Waterways Acres	Results	.11	-	-
Total national acres in grassed waterways (Millions of Acres)	Target	-	.11	.12

#### Table FSA-87. KPI Contour Grass Strips Acres

Strategic Objective 1.3		Baseline	2022	2023
Contour Grass Strips Acres	Results	.06	-	-
Total national acres in contour grass strips, contour grass strips in terraces, and prairie strips (Millions of Acres)	Target	-	.06	.07

#### Table FSA-88. KPI Wetland Acreage

Strategic Objective 1.3		Baseline	20 22	20 23
Wetland Acreage	Results	2.34	-	-
Restored Wetlands Acreage (Millions of Acres)	Target	-	2.64	2.76

#### Expected Performance Progress Towards the Achievement of Strategic Objective:

#### **Grassed Waterways Acres**

• Grassed waterways acres supports a significant impact to climate objectives by removing land from annual production and establishing conservation cover for, at a minimum, the life of the contract. In general, CRP practices increase carbon sequestration, reduce greenhouse gas emissions, and otherwise are climate smart practices. This measure further protects and improves water quality which builds agricultural resiliency.

#### **Contour Grass Strips Acres**

• Contour grass strips acres supports a significant impact to climate objectives by removing land from annual production and establishing conservation cover for, at a minimum, the life of the contract. In general, CRP

practices increase carbon sequestration, reduce greenhouse gas emissions, and otherwise are climate smart practices. This measure further protects and improves water quality which builds agricultural resiliency.

#### Wetland Acreage

• Wetland acreage supports a significant impact to climate objectives by removing land from annual production and establishing conservation cover for, at a minimum, the life of the contract. In general, CRP practices increase carbon sequestration, reduce greenhouse gas emissions, and otherwise are climate smart practices. This measure further protects and improves water quality which builds agricultural resiliency.