

# ***ALTERNATIVE EVALUATION STUDY***

**DRY FORK STATION**

**NORTHEAST WYOMING GENERATION PROJECT**

***OCTOBER 2005***



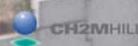
PREPARED FOR:



**BASIN ELECTRIC  
POWER COOPERATIVE**

A Touchstone Energy® Cooperative 

PREPARED BY:



CH2MHILL

**EDAW**



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**ALTERNATIVE EVALUATION STUDY  
DRY FORK STATION  
NORTHEAST WYOMING GENERATION PROJECT**

**October 2005**



# EXECUTIVE SUMMARY

**ALTERNATIVE EVALUATION STUDY**  
DRY FORK STATION  
NORTHEAST WYOMING GENERATION PROJECT  
OCTOBER 2005



# Executive Summary

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Basin Electric Power Cooperative (Basin Electric) is planning to construct a base loaded electric generation facility in the vicinity of Gillette, Wyoming, to support the needs for its member cooperatives. The anticipated commercial operation online date is January 2011.

The Alternative Evaluation Study is comprised of three reports. Section 1 is the initial project Justification and Support report prepared by Basin Electric in December 2004. Section 2 is the supplemental Project Justification and Support (Supplemental) report that was prepared by Basin Electric in July 2005 as a result of a new load forecast. Section 3 is the Coal Power Plant Technology Evaluation for Dry Fork Station prepared by CH2M HILL in October 2005 that reviews coal-fired technology and air pollution control technology options for the planned facility.

## Project Justification and Support

The Project Justification and Support reports that were completed in December 2004 and July 2005 were conducted to show the justification of a new base load generating resource in Northeast Wyoming.

The initial report was completed in December 2004 utilizing the current RUS approved load forecast (May 2004 Load Forecast). This report determined which alternative was the most economically viable and technically feasible. The report was based on the requirements of the Alternative Evaluation Study guidelines and the requirements within the RUS Loan Financing document for the Project Justification and Support steps. The technical analysis evaluated the possible alternatives for capacity expansion. The alternatives evaluated included energy conservation and efficiency, renewable energy sources (wind, solar, hydroelectric, geothermal, and biomass), fossil fueled generation (natural gas simple cycle combustion turbine, natural gas combined cycle combustion turbine, microturbines and coal), repowering/uprating of existing generating units, participation in another utility's generation project, purchased power and new transmission capacity. An economic analysis was performed using a Production Cost Model and the alternatives that were found to meet the capacity needs and were commercially/technically available in Northeast Wyoming were used to determine the most economical alternative for Basin Electric. It was concluded, based on the technical analysis and the economic analysis, that a 250 megawatt (MW) coal resource was the best option for resource expansion for Basin Electric.

Upon completion of a new Load Forecast, which identified higher demands than the previous forecast, it was decided to reevaluate the Northeast Wyoming Justification to determine if the size or alternative changed due to the increase in member load. The result of this evaluation is documented in the second (supplemental) analysis. The economic analysis showed that a coal-based resource was still the preferred alternative; however a larger unit would be needed to meet the capacity demands of Basin Electric and its member cooperatives. Since the unit size increase was not sufficient to justify additional technology options, the technical analysis was not reevaluated.

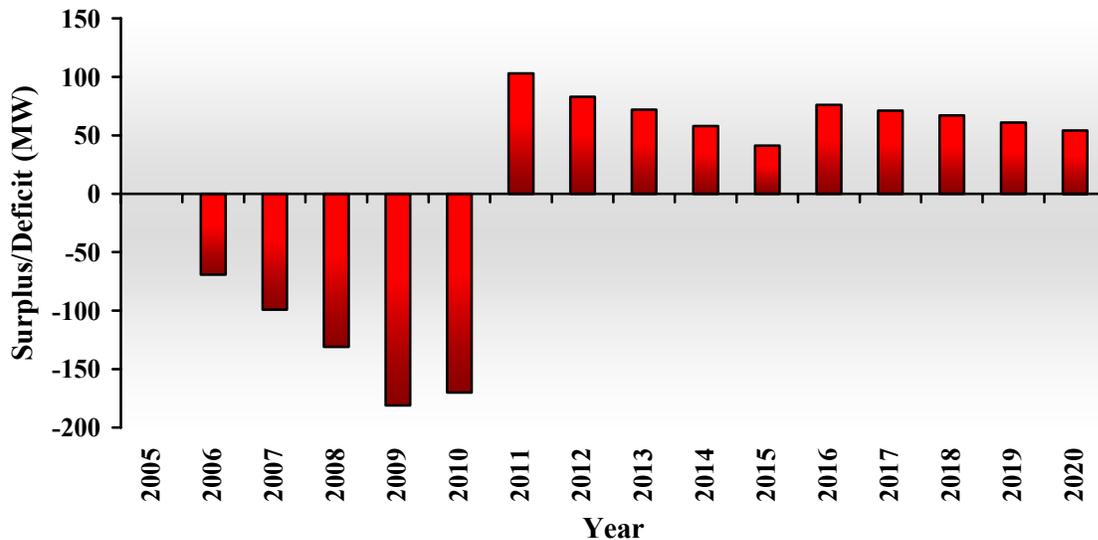
As with all large and complex projects, refinements to improve operational and economic efficiency are important at this phase of the design process. Thus as work continues with the

power cycle design and the turbine-generator selection, variations have occurred with the net generation expected out of the unit. It was assumed during the project justification component that the average net generation out of the unit would be 350 MW; however this has now increased to 376 MW net, with a minimum net capacity coming in around 352 MW. With the change of about 26 MW, it results in Basin Electric having approximately a 332 MW share in the summer and a 356 MW share in the winter of the unit and the table below shows the changes that occur with this increase in net capability.

**Table 1. Capacity Rating of NE Wyoming Project**

|                | Old Unit |            | New Unit |            |
|----------------|----------|------------|----------|------------|
|                | Total    | BEPC Share | Total    | BEPC Share |
| <b>Winter</b>  | 350      | 330        | 377      | 356        |
| <b>Summer</b>  | 330      | 310        | 352      | 332        |
| <b>Average</b> | 350      |            | 376      |            |

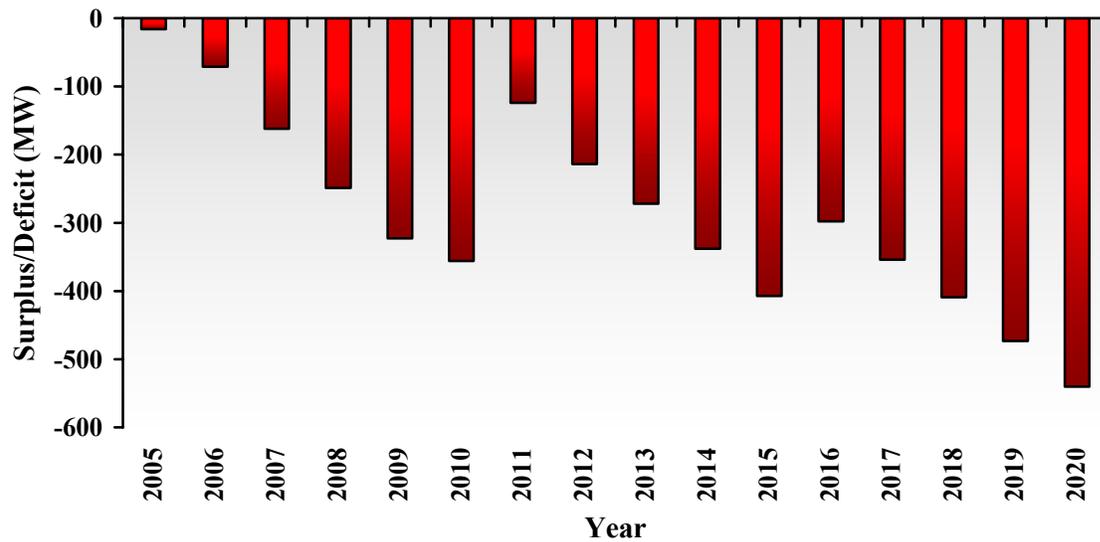
Figure 1 shows what Basin Electric’s Load & Capability summer surpluses would be with this increased generation within the Northeast Wyoming region. As the figure shows, the Northeast Wyoming region has surplus generation once the unit goes commercial. This surplus generation can be exported out of the region by traveling across the Rapid City DC tie to Basin Electric’s load on the east side of the east-west interconnection, as well as, traveling south to member load in southern Wyoming and Colorado.



**Figure 1. Northeast Wyoming Load & Capability Surplus (with NE WY Project)**

Figure 2 shows Basin Electric’s surpluses as a whole. Purchases will need to be made until the coal resource is commercial. As can be seen in the figure, this increased generation does not meet all of Basin Electric’s needs across its whole system, but it does meet the need in Northeast

Wyoming, where there are major transmission constraints that limit the ability to move power into the region.



**Figure 2. Total System Load & Capability Surplus (including NE WY Project)**

Based on the results of these studies, Basin Electric is planning on moving ahead with the Northeast Wyoming Generation Project (Dry Fork Station Project). To accommodate this project, Basin Electric has requested a total of 390 MW of network transmission and a generator interconnection request to begin January 1, 2011, under the Common Use System tariff administered by Black Hills Power & Light.

Based on the current design, Dry Fork Station Unit 1 will have a maximum net generation output of 385 MW and a maximum gross generation output of 422 MW. Although the targeted minimum capacity for the unit is 350 MW net, actual capacity is subject to variations based on power cycle design, ambient temperature, and turbine-generator selection.

## Conclusion of Technology Study

Basin Electric and its consulting engineers conducted extensive reviews of the current progress being made in alternative coal-based technologies, including the proven pulverized coal (PC) and circulating fluidized bed (CFB) boilers, and the demonstration integrated gasification combined cycle (IGCC) power plants. As a result of this review, Basin Electric determined that the Dry Fork Station can meet or exceed all of the project goals by utilizing the latest generation of air pollution control (APC) technology with a PC boiler. A PC unit with state of the art emission control equipment offers performance that exceeds the proven capabilities of CFB or IGCC systems.



# SECTION 1

**ALTERNATIVE EVALUATION STUDY**  
DRY FORK STATION  
NORTHEAST WYOMING GENERATION PROJECT  
OCTOBER 2005





**BASIN ELECTRIC  
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# **Northeast Wyoming Generation Project**

## **Project Justification and Support**

**December 2004**



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## ACRONYMS AND ABBREVIATIONS

|                  |  |
|------------------|--|
| AC               | Alternating Current  |
| ACGR             | Annual Compound Growth Rate  |
| AVS              | Antelope Valley Station  |
| Biopower         | Biomass Power  |
| Btu              | British Thermal Units  |
| Capital Electric | Capital Electric Cooperative                                       |
| CBM              | Coal Bed Methane   |
| Central Montana  | Central Montana Electric Power Cooperative                         |
| CFB              | Circulating Fluidized Bed  |
| CO <sub>2</sub>  | Carbide Dioxide  |
| CROD             | Contracted Rate of Delivery  |
| CTG              | Combustion Turbine Generators                                      |
| DC               | Direct Current   |
| DOE              | U.S. Department of Energy  |
| Basin Electric   | Basin Electric Power Cooperative                                   |
| EERE             | U.S. DOE Energy Efficiency and Renewable Energy                    |
| EIA              | U.S. DOE Energy Information Administration                         |
| EPA              | U.S. Environmental Protection Agency                               |
| FERC             | Federal Energy Regulatory Commission                               |
| FPLE             | Florida Power and Light Energy                                     |
| GE               | General Electric   |
| GGs              | Groton Generating Station  |
| GRE              | Great River Energy   |
| G&T              | Generation and Transmission  |
| H <sub>2</sub>   | Hydrogen Gas   |
| HRSG             | Heat Recovery Steam Generator                                      |
| Hydropower       | Hydroelectric Power  |
| IDC              | Interest During Construction                                       |
| IGCC             | Integrated Gasification Combined Cycle                             |
| INEEL            | U.S. DOE's Idaho National Engineering and Environmental Laboratory |

## Northeast Wyoming Generation Project Justification and Support

|         |   |
|---------|---|
| IS      | Integrated System                                 |
| kW      | Kilowatts   |
| kWh     | Kilowatt-Hours                                    |
| LOS     | Leland Olds Station                               |
| LRS     | Laramie River Station                             |
| MAPP    | Mid-Continent Area Power Pool                     |
| MC Tie  | Miles City DC Tie                                 |
| MCP     | Market Clearing Price                             |
| MEC     | Mid-American Energy Company                       |
| MISO    | Mid-West Independent Transmission System Operator |
| MW      | Megawatts   |
| MWh     | Megawatt-Hours                                    |
| Neal IV | George Neal Station Unit 4                        |
| NERC    | North American Electric Reliability Council       |
| NDEX    | North Dakota Export Constraint                    |
| NG      | Natural Gas                                       |
| NGCC    | Natural Gas Combined Cycle                        |
| NGSC    | Natural Gas Simple Cycle                          |
| NPHR    | Net Plant Heat Rate                               |
| NPPD    | Nebraska Public Power District                    |
| NSP     | Northern States Power (now, Xcel Energy)          |
| NYMEX   | New York Mercantile Exchange                      |
| OTP     | Otter Tail Power Company                          |
| O&M     | Operating and Maintenance                         |
| PC      | Pulverized Coal                                   |
| PRB     | Powder River Basin                                |
| PRECorp | Powder River Energy Corporation                   |
| PSCo    | Public Service Company of Colorado                |
| PVRR    | Present Value Revenue Requirements                |
| RC Tie  | Rapid City DC Tie                                 |
| REA     | Rural Electrification Administration              |

## Northeast Wyoming Generation Project Justification and Support

|                        |   |
|------------------------|---|
| REC                    | Rural Electric Cooperative                              |
| RFP                    | Request For Proposal                                    |
| RUS                    | Rural Utilities Service                                 |
| Stegall Tie            | Stegall DC Tie  |
| SMS                    | Spirit Mound Station                                    |
| STG                    | Steam Turbine Generator                                 |
| TOT                    | TOTAL Flow on a specific grouping of transmission lines |
| Tri-State              | Tri-State Generation and Transmission Association       |
| URGE                   | Uniform Rating of Generating Equipment                  |
| WECC                   | Western Electricity Coordinating Council                |
| Western                | Western Area Power Administration                       |
| Wh/m <sup>2</sup> /day | Watt-Hours Per Square Meter Per Day                     |
| WMPA                   | Wyoming Municipal Power Agency                          |



# **1 Executive Summary**

The purpose of this study is to determine the best alternative to serve growing member load in Northeast Wyoming. This area has limited deliverability by existing Basin Electric-owned generation due to the constrained Transmission System and the lack of Basin Electric-owned generation in the area. The alternative resource must ensure a safe, adequate, and reliable supply of electricity for member loads in Northeast Wyoming, at the lowest reasonable cost. The preferred alternative was identified in this study following an analysis of a variety of alternatives, conducted to determine the most economically viable and technically feasible alternative.

## ***1.1 Current Position***

Basin Electric serves approximately 1.8 million customers in service territories comprising about 430,000 square miles in portions of nine states: Colorado, Iowa, Minnesota, Montana, Nebraska, New Mexico, North Dakota, South Dakota and Wyoming. Basin Electric forecasts Demand on its system to grow by approximately 29 MW in the East and 26 MW in the West per year, on average between 2005 and 2017. Basin Electric forecasts Energy on its system to grow by approximately 152,000 MWh in the East and 188,000 MWh in the West per year, on average between 2005 and 2017. With these forecasts, Basin Electric's East side load is expected to grow with approximately 60% annual load factor and the West is expected to grow with approximately 82% annual load factor.

The Northeast portion of Wyoming is a major source of sub-bituminous coal and coal bed methane, both of which are extracted to meet the energy demands of customers in other states. The companies involved in the extraction of these energy sources use large motors and other electrically powered equipment, such as draglines to remove overburden from the top of coal seams. These industrial-type consumptive uses require large amounts of electricity, delivered on a near-continuous basis. The forecasted west side load factor of 82% is indicative of the type of electrical loads served in Northeast Wyoming.

If the Total System is evaluated, Basin Electric would average a growth of 55 MW and 339,000 MWh per year between 2005 and 2017 and this would equate to approximately 70% annual load factor.

Figure 1-1 shows Basin Electric's Total System Load & Capability surplus. Basin Electric's Total load is growing because of general member load growth, increased contractual obligations to current members, the potential for new members, and coal bed methane (CBM) development.

# Northeast Wyoming Generation Project Justification and Support

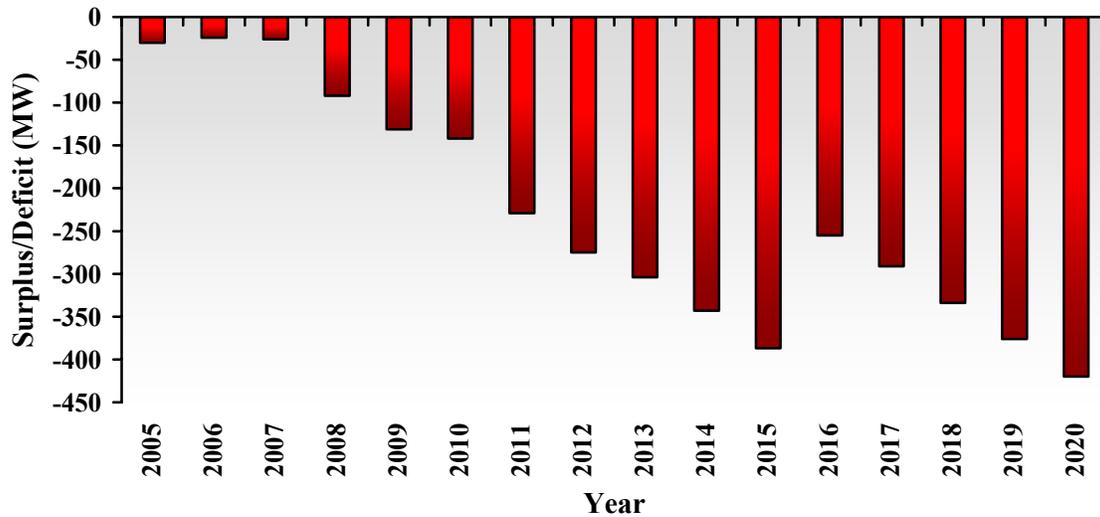


Figure 1-1. Total System Load & Capability Surplus

Increasing CBM development is expected to require increasing amounts of electricity and the inability of the existing transmission system to serve this load by importing the required power drives the need for additional generating capacity in Northeast Wyoming.

Figure 1-2 presents the Load & Capability surplus calculation for Northeast Wyoming. This calculation does not include possible transfers across the Rapid City DC tie, which Basin Electric has 130 MW of rights across, because the power is not available long-term on the East to furnish 130 MW.

As indicated in Figure 1-2, 250 MW of additional capacity will be needed to meet the electrical power needs in Northeast Wyoming.

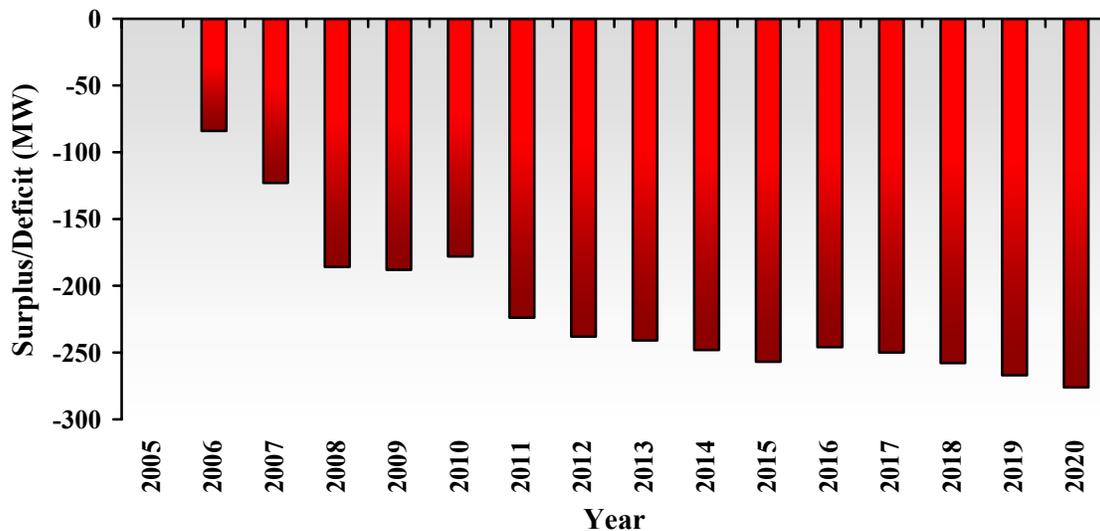


Figure 1-2. Northeast Wyoming Load & Capability Surplus

## ***1.2 Technical Analysis***

There are a number of options that have been considered as a means of meeting the forecasted electrical need in Northeast Wyoming. The alternatives include:

- Energy Conservation and Efficiency (Load Management)
- Renewable Energy Sources
  - Wind
  - Solar
  - Hydroelectric
  - Geothermal
  - Biomass
- Fossil Fuel Generation
  - Natural Gas Simple Cycle Turbines
  - Natural Gas Combined Cycle Turbines
  - Microturbines
  - Baseload Coal Facility
- Repowering/Uprating of Existing Generating Units
- Participation in Another Utility's Generation Project
- Purchased Power
- New Transmission Capacity

The analysis of future electrical demand and energy need of Northeast Wyoming indicates a need for an additional 250 MW with an 82% load factor. This high load factor can best be served by a generation resource able to run at full capacity continuously throughout the day and night, all year round.

Generation facilities designed and capable of providing such high load factor electrical power are known as baseload sources. Baseload sources/units are designed to provide an optimal balance between the high capital/installation cost and low cost fuel, in order to give the lowest overall production cost; under the assumption that the unit will be heavily loaded (i.e., 80+% load factor) for most of its projected useful life.

The alternatives were subjected to a technical feasibility analysis to determine the most cost effective alternative that can meet the 250 MW baseload capacity need with a reliable technology, a stable fuel price and is commercially and technically available in Northeast Wyoming. The capacity factor is a measure of efficiency, which is defined as the ratio of actual energy output to the amount of energy a generator would produce if it operated at full rated power for 24 hours per day within a given time period. Table 1-1 shows a summary of the technical feasibility analysis.

**Table 1-1. Technical Feasibility Summary**

|   | Capacity Needs | Baseload Operation | Cost Effective | Fuel Cost Stability | Reliable Technology | Available in Northeast Wyoming | Meets all Criteria |
|---|----------------|--------------------|----------------|---------------------|---------------------|--------------------------------|--------------------|
| Energy Conservation & Efficiency                      | No             | No                 | No             | Yes                 | Yes                 | No                             | No                 |
| Wind  | Yes            | No                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Solar   | No             | No                 | No             | Yes                 | Yes                 | No                             | No                 |
| Hydroelectric   | No             | No                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Geothermal (Electric Generation)                      | No             | Yes                | No             | Yes                 | Yes                 | No                             | No                 |
| Biomass   | No             | Yes                | No             | Yes                 | Yes                 | No                             | No                 |
| NG Simple Cycle                                       | Yes            | Yes                | No             | No                  | Yes                 | Yes                            | No                 |
| NG Combined Cycle                                     | Yes            | Yes                | Yes            | No                  | Yes                 | Yes                            | No                 |
| Microturbine  | No             | Yes                | No             | No                  | Yes                 | Yes                            | No                 |
| Coal  | Yes            | Yes                | Yes            | Yes                 | Yes                 | Yes                            | Yes                |
| Repowering/Uprating of Existing Resource              | No             | No                 | NA             | NA                  | Yes                 | No                             | No                 |
| Participation in Another Utility's Generation Project | No             | Yes                | Yes            | Yes                 | Yes                 | No                             | No                 |
| Purchased Power                                       | No             | Yes                | No             | No                  | Yes                 | No                             | No                 |
| Transmission Capacity                                 | No             | Yes                | No             | NA                  | Yes                 | No                             | No                 |

Under the technical feasibility analysis, a coal-based resource is the only alternative to meet all of the criteria of the analysis. The natural gas combined cycle technology is capable of operating at the capacity factor of a baseload facility; however, it has a total bus bar cost (\$55/MWh) that is significantly higher than the coal resource (\$38/MWh). Coupled with the volatility of natural gas prices this results in the natural gas combined cycle resource being a more costly option for Basin Electric's member cooperatives and customers.

### **1.3 Economic Analysis**

After the technical analysis, an economic analysis was performed on the alternatives that could meet the capacity needs and were commercially/technically available in Northeast Wyoming in order to determine the most economical alternative for Basin Electric. The alternatives carried forward into the economic analysis included: Natural Gas Simple Cycle (LM6000 and PG7121EA), Natural Gas Combined Cycle (S-107EA and S-107FA) and a coal resource. First, a bus bar analysis was performed to show how the different alternatives operate at different capacity factors. For capacity factors below 20% a peaking resource (LM6000 and PG7121EA) would be the lowest cost resource. For capacity factors above 40% the baseload coal facility

would be the lowest cost resource. For capacity factors between 20% and 40%, an intermediate type resource (S-107EA and S-107FA) would be the lowest cost resource.

Four portfolios were evaluated with the three types of alternatives carried forward into the economic analysis. Table 1-2 shows the portfolios evaluated in the study under the economic analysis, the rating is an average July output in MW. All portfolios include purchases to meet capacity needs for which the resources are not online yet, as well as any additional capacity needed to meet the expected obligations (member and non-member contracts), reserves and a 5% contingency. Each of these portfolios assumes the same transmission capability, which includes the new Hughes to Sheridan 230 kV transmission line.

**Table 1-2. Portfolios evaluated in Economic Analysis**

|                    | 2006     | 2007     | 2008     | 2009       | 2010     | 2011       | 2012     | Total      |
|--------------------|----------|----------|----------|------------|----------|------------|----------|------------|
| <b>Portfolio 1</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>248</b> | <b>0</b> | <b>248</b> |
| Coal               | 0        | 0        | 0        | 0          | 0        | 248        | 0        | 248        |
| <b>Portfolio 2</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>202</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>202</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| <b>Portfolio 3</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>182</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>182</b> |
| S-107EA (CC)       | 0        | 0        | 0        | 110        | 0        | 0          | 0        | 110        |
| PG7121EA (SC)      | 0        | 0        | 0        | 72         | 0        | 0          | 0        | 72         |
| <b>Portfolio 4</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>242</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>242</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| LM6000 (SC)        | 0        | 0        | 0        | 40         | 0        | 0          | 0        | 40         |

Six different cases were performed that portrayed the uncertainty of the future. The cases performed included:

- Case 1 – Base Case,
- Case 2 – Leland Olds unit 1 retires at the end of 2017,
- Case 3 – CBM Load Forecast comes in higher than expected,
- Case 4 – CBM Load Forecast comes in lower than expected,
- Case 5 – Allows for market opportunity, ability to sell surpluses into the market, and
- Case 6 – CBM load forecast comes in lower than expected and allows for market opportunity.

For each of these six cases, a natural gas price sensitivity was performed, which either (a) increased or (b) decreased the natural gas price forecast by \$1.00/MMBtu, which helped show the instability of natural gas prices.

Cases 1 and 2 were performed because there was uncertainty of the ability to continue operation of Leland Olds unit 1. Under both of these cases, the coal resource had the lowest Present Value Revenue Requirements (PVRR) and therefore was the best alternative to meet the growing need in Northeast Wyoming. There is also uncertainty in the forecasted load. Cases 3 and 4 were performed to see if the outcome changed if the loads came in higher or lower in Northeast Wyoming. Under case 3, the coal resource is the best alternative, however, if loads do not come in where they are expected to (case 4), then portfolio 3 would probably be the best option. Case

5 was performed to see how much of a spread would be created if surpluses were sold to the market. Under this case, the coal resource was 20-30% better than the other portfolios.

The only case where the coal resource was not the best option was in case 4, which was lower than expected loads, so a look at market opportunity was considered (case 6). Under case 6, the results shifted to coal again. Once the coal option was shown to be the best, an analysis was performed that looked at the capital cost of the coal resource. The analysis included an increase of 20% to the capital costs or a decrease of 15% to capital costs. Both of these analyses resulted in the coal resource still having the lowest PVR.

### 1.4 Conclusions and Recommendations

Figure 1-3 denotes at the Northeast Wyoming area Load & Capability surpluses (summer) with the addition of a 248 MW (July average rating) coal resource. There are a couple of years that are still a little deficit after the addition of a coal resource, but these deficits occur at the peak for the summer season and could be met by purchasing power on the East to be brought across the Rapid City DC Tie. One thing to note is that the obligations include a 5% contingency for planning purposes.

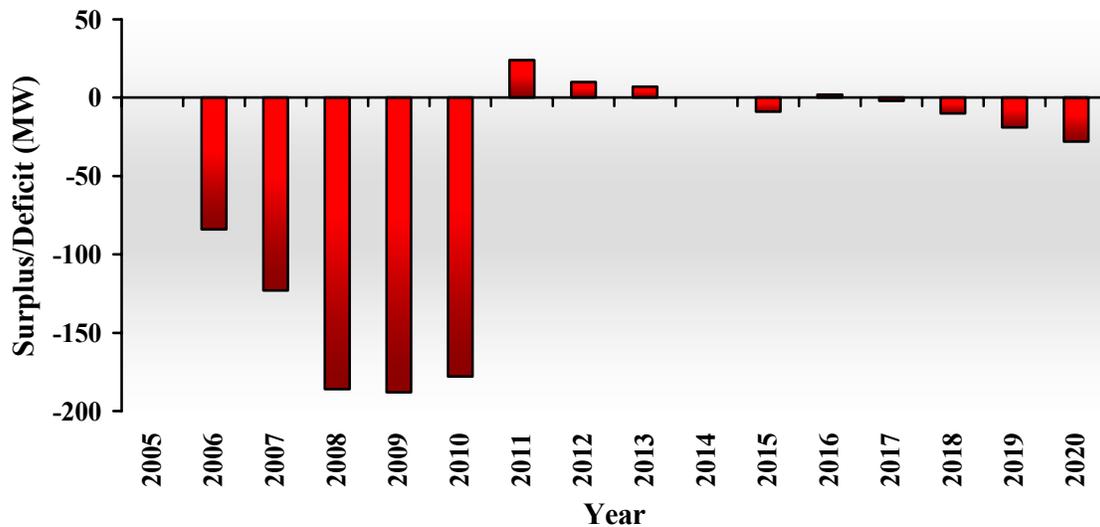


Figure 1-3. Northeast Wyoming Load & Capability Surplus with a 248 MW Coal Resource

Figure 1-4 shows Basin Electric in total with the 248 MW coal resource becoming operation in 2011. Purchases will need to be made until the coal resource is commercial. The coal resource does not meet all of Basin Electric’s needs across the system, but it does meet the need in Northeast Wyoming, where there are major transmission constraints that limit the ability to bring power in.

## Northeast Wyoming Generation Project Justification and Support

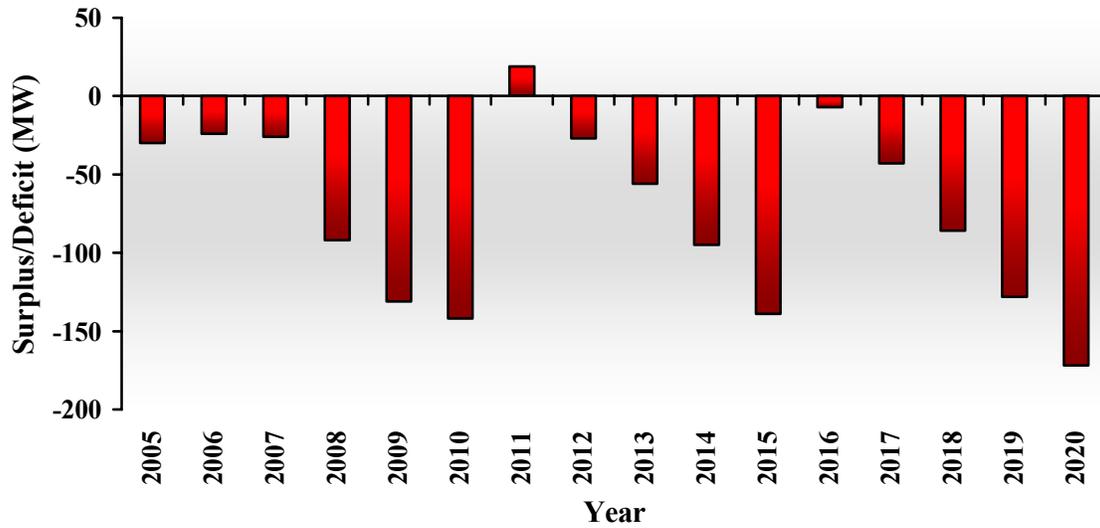


Figure 1-4. Total System Load & Capability Surplus with a 248 MW Coal Resource

Based on the results of this study, Basin Electric is planning on moving ahead with the Northeast Wyoming Generation Project. One of the first steps for this project will be an analysis of different coal convention technologies. An analysis of Pulverized Coal technology, Circulating Fluidized Bed technology and Integrated Gasification Combined Cycle technology will be performed to determine which of these three technologies is the best option in Northeast Wyoming for Basin Electric. Along with the determination of the coal technology, further evaluation of potential sites and coal supply for the coal plant will take place. To accommodate this project, Basin Electric has requested a total of 290 MW of network transmission and a generator interconnection request to begin January 1, 2011, under the Common Use System tariff administered by Black Hills Power & Light.

# Northeast Wyoming Generation Project Justification and Support

## **2 Introduction**

This Project Justification and Support report presents Basin Electric's analysis of a growing need for more generating capability to meet increasing loads and shows how Basin Electric proposes to meet that growing need. This report shows the Project Justification and Support for the Northeast Wyoming Generation Project, and outlines justification for the project. The report shows the results of our evaluation of various alternatives to find the most economically viable and technically feasible generation resource. As background for reading this report, this Introduction section is broken into the following two areas, (2.1) the scope of the study, and (2.2) an overview of the report format.

### **2.1 Study Scope**

This study examines various alternatives for meeting Basin Electric's future power supply needs. It addresses the need for the project and provides an economic and feasibility analysis of alternatives that were considered to meet the growing needs of Basin Electric.

The alternatives that were studied are presented below, with this study addressing the technical feasibility and economic viability of each alternative. The study addressed each of these issues for the alternatives listed below:

- 1.) Energy Conservation and Efficiency – Load management systems and increased energy efficiency to offset projected increases in demand.
- 2.) Renewable Energy Sources – Technologies considered include wind, solar, hydroelectric, geothermal and biomass.
- 3.) Fossil Fueled Generation – Technologies considered are listed below:
  - a. Natural Gas Simple Cycle Turbines
  - b. Natural Gas Combined Cycle Turbines
  - c. Microturbines
  - d. Baseload coal facility (Circulating Fluidized Bed, Pulverized Coal, or Integrated Gasification Combined Cycle).
- 4.) Repowering/Uprating of Existing Generating Units – Evaluation of existing generating units to determine the viability of increasing the generating capability.
- 5.) Participation in Another Utility's Generation Project – Evaluate other utility's proposed projects in the region and determine if participation in one of those projects is economic and/or feasible.
- 6.) Purchased Power – Evaluate the option of purchasing the needed power from an alternate supplier in the region.
- 7.) New Transmission Capacity – Evaluate if adding transmission would result in added capacity to meet the growing needs in the region.

Technical feasibility consists of an analysis of the proven ability of the various alternatives to provide high reliability and operational requirements to meet the needs of the Basin Electric system.

Economic viability was addressed by utilizing a production cost model to model each alternative that was found to be technically feasible and capable of meeting the capacity need. The model

determined which alternative minimizes the Present Value Revenue Requirements (PVRR) to operate within the Basin Electric system. Selected alternatives were modeled in the production cost model by inputting the expected operation and maintenance costs, fuel costs, and operating parameters such as heat rates, ramp rates, emission rates and so on. The capital costs of the alternatives were also evaluated.

## ***2.2 Report Format***

To fulfill the report's purpose of examining alternatives and performing an economic analysis of these alternatives, this report includes these main sections:

|             |                                 |
|-------------|---------------------------------|
| Section 1.0 | Executive Summary               |
| Section 2.0 | Introduction                    |
| Section 3.0 | Current Position                |
| Section 4.0 | Regional Power Supply Analysis  |
| Section 5.0 | Technical Analysis              |
| Section 6.0 | Economic Analysis               |
| Section 7.0 | Conclusions and Recommendations |
| Section 8.0 | References                      |

### **3 Current Position**

#### **3.1 General/Profile**

Basin Electric is a regional wholesale electric generation and transmission cooperative owned and controlled by the member cooperatives it serves. These cooperatives began operation in the 1940s and early 1950s as a result of Franklin D. Roosevelt's 1935 executive order establishing the Rural Electrification Administration (REA). At that time only 3.5 percent of the rural people of the Great Plains received central station electricity. The establishment of REA made it possible for cooperatives to receive assistance in electrifying rural America where there were only one or two farms per mile of line. Prior to REA, electricity was not generally available in rural areas, as investor-owned utilities had limited incentive to serve the low-density areas.

Initially, the Basin Electric member cooperatives obtained nearly all of their wholesale power requirements from the dams on the Missouri River, which were constructed by the Army Corps of Engineers in accordance with Congressional authorization provided in the Flood Control Act of 1944. The primary purpose of the dams was for flood control, with other benefits consisting of hydroelectric generation, irrigation, municipal water supply, recreation and navigation. The Bureau of Reclamation was charged with marketing the electricity generated at the dams. Their marketing was done in accordance with the 1944 Flood Control Act, which stated; "Preference in the sale of power and energy shall be given to public bodies and cooperatives." The preference customers, who consisted primarily of rural electric cooperatives, municipal electric systems, and public power districts, were assigned allocations of hydroelectric power by the Bureau of Reclamation to meet their power requirements. Since 1977, marketing of power has been performed by the Western Area Power Administration (Western), an agency of the U.S. Department of Energy.

With the assistance of REA and the availability of the hydropower from the Missouri River dams, the electrification of the rural areas rapidly proceeded during the 1940s and 1950s. The increase in power usage by rural consumers quickly surpassed earlier projections as refrigerators, ovens, water pumps, grain dryers, feed grinders, lathes, welders, drills, heaters, radios, and lights in every room were obtained by the rural cooperative consumers.

In 1994 the REA's rural electric and rural telephone programs were transformed to the Rural Utilities Service (RUS).

In 1958 the Interior Department announced that the Bureau of Reclamation could not guarantee there would be sufficient generating capacity from the Missouri River dams to meet the increasing cooperative power requirements and that new sources of power would be needed.

As a result, on May 5, 1961, 67 electric cooperative joined together to form Basin Electric, directing it to plan, design, construct, and operate the power generating and transmission facilities required in order to meet their increasing power needs. Basin Electric was organized on the basis of an open membership, so that all cooperatives that wished to join could share in the benefits.

Basin Electric is a generation and transmission (G&T) cooperative organized under the laws of the State of North Dakota. Basin Electric is composed of member cooperatives (in four classifications, described below), which, with the exception of the Class B Member, are G&T cooperatives or distribution cooperatives.

A G&T cooperative is a cooperative engaged primarily in providing wholesale electric service to its members, which generally consist of distribution cooperatives. Service by a G&T cooperative is provided from its own generating facilities or through power purchase agreements with other wholesale power suppliers. A distribution cooperative is a local membership cooperative whose members are the individual retail customers of an electric distribution system. Basin Electric is the largest G&T cooperative in the nation in terms of land area served. Currently, Basin Electric provides wholesale, supplemental electric service for 120 member cooperatives encompassing 430,000 square miles in the states of Colorado, Iowa, Minnesota, Montana, Nebraska, New Mexico, North Dakota, South Dakota, and Wyoming. Approximately 1.8 million customers are served by Basin Electric's member cooperative systems.

**Basin Electric Membership Classifications** (Basin Electric has four membership classifications.)

**Class A Members** are G&T cooperatives and distribution cooperatives that have entered into long-term wholesale power contracts with Basin Electric. Eight wholesale G&T cooperatives and eight distribution cooperatives are Class A Members of Basin Electric. Class A membership in Basin Electric gives such a member the right to vote at annual membership meetings of Basin Electric.

**Class B Membership** is available to any municipality or association of municipalities operating within an area served by a Class A Member and that is a member of and contracts for its electric power and/or energy from that Class A Member. Class B Members within any Basin Electric voting district are entitled to one vote collectively at annual membership meetings of Basin Electric. Basin Electric has one Class B member. The Class B member does not purchase power directly from Basin Electric.

**Class C Membership** consists of distribution cooperatives and public power districts that are members of the Class A G&T cooperatives defined above. Class C membership in Basin Electric gives that member the right to vote at annual membership meetings of Basin Electric. Class C Members do not purchase power directly from Basin Electric.

**Class D Membership** is available to an electric cooperative that purchases power from Basin Electric on other than the full Class A Member base rate. Class D Members may vote at the annual meeting, but have limited rights to vote in the election of directors. Basin Electric has four Class D Members.

Basin Electric has entered into wholesale power contracts with each of its Class A Members. Pursuant to the contracts with our eight Class A distribution cooperative members and six of Basin Electric's eight Class A G&T cooperative members (which, in the aggregate, represented approximately 83.9 percent of Basin Electric's 2003 megawatt-hour (MWh) sales to A

## Northeast Wyoming Generation Project Justification and Support

Members), Basin Electric sells and delivers to each member its capacity and energy requirements over and above specifically enumerated amounts of power and energy available to such member from other specified sources, primarily Western.

The wholesale power contract with Central Montana Electric Power Cooperative, Inc. (Central Montana) provides for similar requirements regarding delivery, but only to certain specified delivery points. Central Montana purchases power for its remaining delivery points from the Bonneville Power Administration (BPA).

Tri-State Generation and Transmission Association, Inc. (Tri-State) has entered into a wholesale power contract that requires Tri-State to buy and receive from Basin Electric: (i) with respect to Tri-State's Colorado and Wyoming members, 150 MW plus an additional 75 MW to begin with the commercial operation date of a coal based resource in Wyoming owned by Basin Electric and estimated to be operational in 2011, and (ii) all of Tri-State's supplemental power and energy requirements (in excess of the amount supplied by Western) for Tri-State's Nebraska members.

Basin Electric's wholesale power contracts with its Class A Members provide that capacity and energy must be furnished in accordance with the member systems' normal annual load patterns, and that Basin Electric's obligations are limited to the extent to which Basin Electric has capacity, energy and facilities available.

The wholesale power contracts provide that each member shall pay Basin Electric on a monthly basis for capacity and energy furnished. Member payments under the contracts constitute operating expenses of the member systems. The contracts provide that if a member fails to pay any bill within 15 days, Basin Electric may, upon 15 days' written notice, discontinue delivery of capacity and energy. The contracts also provide that the member may not, when any notes are outstanding from Basin Electric to the RUS, reorganize, consolidate, merge, or sell, lease or transfer all or a substantial portion of its assets unless it has (i) either obtained the written consent of Basin Electric and the RUS, or (ii) paid a portion of the outstanding indebtedness on the notes and other commitments and obligations of Basin Electric then outstanding as determined by Basin Electric with the RUS approval. The wholesale power contracts may be amended with the approval of the RUS.

Each Class A Member is required to pay Basin Electric for capacity and energy furnished under its wholesale power contract in accordance with rates established by Basin Electric. Electric rates by Basin Electric are subject to the approval of the RUS, but are not subject to the approval of any other federal or state agency or authority.

The wholesale power contracts between Basin Electric and its members extend through 2039. After such date, all wholesale power contracts remain in effect until terminated by either party giving six months' notice of its intention to terminate.

Each of Basin Electric's Class A G&T cooperative members has entered into a wholesale power supply contract with each of its distribution members. These contracts are all-requirements contracts under which each Class A Member supplies all power and energy required by its

respective members, except for an arrangement with respect to Capital Electric Cooperative (Capital Electric). These contracts extend to at least the year 2020 and contain many of the same provisions contained in the wholesale power contracts discussed above. Some of the Class A G&T Members have extended their wholesale power contracts with distribution members to coincide with Basin Electric's contract extension.

### Service Territory and Membership

Figure 3-1 illustrates a map of Basin Electric's service territory.

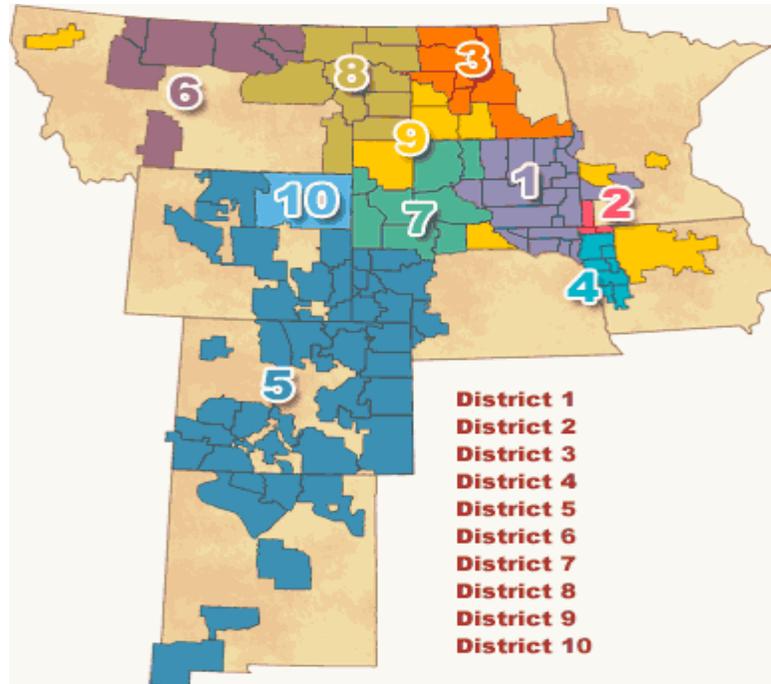


Figure 3-1. Basin Electric Membership Service Area

Basin Electric's members as shown in the figure above by district number are listed below:

#### Class A Members

- District 1 – East River Electric Power Cooperative
- District 2 – L&O Power Cooperative
- District 3 – Central Power Electric Cooperative
- District 4 – Northwest Iowa Power Cooperative
- District 5 – Tri-State G&T Association
- District 6 – Central Montana Electric Power Cooperative
- District 7 – Rushmore Electric Power Cooperative
- District 8 – Upper Missouri G&T Electric Cooperative
- District 9
  - Grand Electric Cooperative
  - KEM Electric Cooperative
  - Minnesota Valley Cooperative Light & Power Association
  - Mor-Gran-Sou Electric Cooperative

Oliver-Mercer Electric Cooperative  
Rosebud Electric Cooperative

Class D Members

Corn Belt Power Cooperative  
Flathead Electric Cooperative  
Wright-Hennepin Electric  
Wyoming Municipal Power Agency  
District 10 – Powder River Energy Corporation

### **3.2 *Electric Load***

Below is a discussion of Basin Electric's latest RUS approved Load Forecast, as well as a discussion of where Basin Electric's load has been and where it is forecasted to go.

#### **3.2.1 Summary of latest Load Forecast**

Basin Electric's latest Load Forecast was completed and Board approved in May 2004 and submitted to the RUS in June 2004 for their approval.

Basin Electric procured services from PACE Global Energy Services to update the Coal Bed Methane (CBM) load forecast they performed in 2003. The updated forecast is called the 2004 CBM Load Forecast and was completed in June 2004 and, therefore, is not included in the Board approved May 2004 Load Forecast, however it will be included in Powder River Energy Corporation's (PRECorp) 2004 Load Forecast which will not be finalized until the end of 2004 or early 2005. This update was considered in this study, since it is the most current information available.

Basin Electric and its member Tri-State have recently entered into a contract for Basin Electric to sell and deliver to Tri-State an additional 75 MW of power that is not included in the May 2004 Load Forecast. Because this contract has been executed and submitted to the RUS for their approval, it was assumed this additional 75 MW of power should be included in this study.

Basin Electric sent Minnesota Valley Electric Cooperative and Wright-Hennepin Cooperative Electric Association, both current Great River Energy (GRE) members, a letter of intent stating that Basin Electric will sign a contract with them to serve at least 50% of their load growth and GRE will serve the remaining. Minnesota Valley Electric Cooperative and Wright-Hennepin Cooperative Electric Association have given notice to GRE that they will be seeking at least 50% of their load growth from a third party. The contract has not been executed; however, it is anticipated that it will be executed prior to May 1, 2005, and Basin Electric will begin serving these two cooperatives starting November 1, 2006. There is a possibility that Basin Electric may serve 100% of the load growth, however, for this study the 50% case is assumed.

The official load forecast goes through 2017, however for this study, loads through 2030 were needed so an annual compound growth rate (ACGR) was used for years 2013-2017 to calculate the expected loads for 2018 through 2030.

### 3.2.2 Historical Load Growth vs. Forecasted Load Growth

Table 3-1 shows Basin Electric’s member energy sales and peak member demand from 1999 through 2003. System peak demand increased on average by 83 MW annually from 1999 to 2003. System energy sales have been increasing on average by 654,070 MWh annually from 1999 through 2003. The average increase in system energy sales requires a 90% capacity factor from the average increase in peak demand. This indicates that Basin Electric is adding load at a capacity factor that is best served by baseload generation resources.

**Table 3-1. Historical Member Sales**

| <b>Year</b>             | <b>Peak (MW)</b> | <b>Class A (MWh)</b> | <b>Class D (MWh)</b> | <b>Total (MWh)</b> |
|-------------------------|------------------|----------------------|----------------------|--------------------|
| 1999                    | 1,195            | 6,500,460            | 37,852               | 6,538,312          |
| 2000                    | 1,271            | 7,316,974            | 52,227               | 7,369,201          |
| 2001                    | 1,380            | 7,735,256            | 48,754               | 7,784,010          |
| 2002                    | 1,480            | 8,614,601            | 74,901               | 8,689,502          |
| 2003                    | 1,526            | 9,007,853            | 146,728              | 9,154,581          |
| <b>Average Increase</b> | <b>83</b>        |                      |                      | <b>654,070</b>     |

Table 3-2 shows the demand and energy components of the load forecast separated as West, East and Total system. The table shows the load forecast through 2017, the 2018 through 2030 loads utilize an ACGR for the years 2013-2017. On the West side the average expected increase in energy sales requires an 82% capacity factor from the average expected increase in peak demand, which shows the west is expecting baseload growth. On the East side the average expected increase in energy sales requires a 60% capacity factor from the average expected increase in peak demand. Looking at Basin Electric’s Total system, the average expected increase in energy sales requires a 70% capacity factor from the average expected increase in peak demand.

**Table 3-2. Load Forecast (Summer)**

| <b>Year</b>             | <b>West Demand (MW)</b> | <b>West Energy (MWh)</b> | <b>East Demand (MW)</b> | <b>East Energy (MWh)</b> | <b>Total Demand (MW)</b> | <b>Total Energy (MWh)</b> |
|-------------------------|-------------------------|--------------------------|-------------------------|--------------------------|--------------------------|---------------------------|
| 2005                    | 530                     | 3,835,505                | 1,286                   | 6,699,123                | 1,816                    | 10,534,628                |
| 2006                    | 614                     | 4,411,597                | 1,327                   | 6,941,836                | 1,941                    | 11,353,433                |
| 2007                    | 655                     | 4,724,663                | 1,366                   | 7,116,698                | 2,021                    | 11,841,361                |
| 2008                    | 692                     | 4,978,670                | 1,389                   | 7,235,045                | 2,081                    | 12,213,715                |
| 2009                    | 698                     | 5,029,592                | 1,417                   | 7,386,058                | 2,115                    | 12,415,650                |
| 2010                    | 688                     | 4,974,800                | 1,440                   | 7,509,342                | 2,128                    | 12,484,142                |
| 2011                    | 787                     | 5,666,598                | 1,478                   | 7,697,541                | 2,265                    | 13,364,139                |
| 2012                    | 803                     | 5,788,828                | 1,502                   | 7,840,023                | 2,305                    | 13,628,851                |
| 2013                    | 811                     | 5,855,496                | 1,524                   | 7,963,220                | 2,335                    | 13,818,716                |
| 2014                    | 818                     | 5,910,274                | 1,550                   | 8,092,808                | 2,368                    | 14,003,082                |
| 2015                    | 829                     | 5,994,001                | 1,578                   | 8,227,125                | 2,407                    | 14,221,126                |
| 2016                    | 837                     | 6,062,155                | 1,606                   | 8,384,044                | 2,443                    | 14,446,199                |
| 2017                    | 840                     | 6,089,130                | 1,634                   | 8,518,462                | 2,474                    | 14,607,592                |
| <b>Average Increase</b> | <b>26</b>               | <b>187,802</b>           | <b>29</b>               | <b>151,612</b>           | <b>55</b>                | <b>339,414</b>            |

### **3.3 Generation**

The most economical means of supplying power to a load that varies every hour on an electric power system is to have three basic types of generating capacity available to use:

- a) Baseload capacity,
- b) Intermediate capacity, and
- c) Peaking capacity.

Baseload capacity runs at its full capacity continuously throughout the day and night, all year round. Baseload units are designed to optimize the balance between high capital/installation cost and low fuel cost that will give the lowest overall production cost under the assumption that the unit will be heavily loaded for most of its life. Typically baseload capacity units are operated around 80% capacity factor or more.

Intermediate capacity units are designed to be “cycled” at low load periods, such as evening and weekends. The units are loaded up and down rapidly to handle the load swings of the system while the unit is online. Typically intermediate capacity units are operated in the 40-60% capacity factor range, or between baseload and peaking.

Peaking capacity is only operated during peak load periods and during emergencies. Very low capital/installation costs are very important due to the fact these units are typically not operated very much. Combustion turbines and pumped-storage hydro units are the typical peaking units used today. Typically peaking capacity is operated under 20% capacity factor.

#### **3.3.1 Existing Resources**

Antelope Valley Station (AVS) is a two-unit lignite-fired steam electric generating station located in Mercer County, North Dakota. AVS Unit 1 went into commercial operation on July 1, 1984 and AVS Unit 2 went into commercial operation June 1, 1986. The most recent Uniforms Rating of Generating Equipment (URGE) for AVS Unit 1 produced a rating of 450 MW for the unit. AVS Unit 2 produced an URGE rating of 450 MW as well. Basin Electric is 100 percent owner of AVS.

Laramie River Station (LRS) is a three unit coal-fired steam electric generating station located in Platte County, Wyoming. Construction of LRS began in July 1976 and was completed on schedule and within the construction budget. Units 1, 2 and 3 of LRS were placed in commercial operation in July 1980, July 1981 and November 1982, respectively. Basin Electric owns 42.27 percent of the entire project, which results in 697 MW. LRS burns Powder River Basin (PRB) Sub-Bituminous coal as its fuel. LRS 1 is connected to the eastern transmission grid. LRS 2 & 3 are connected to the western transmission grid.

Leland Olds Station (LOS) is a 669 MW net capability two-unit, lignite-fired steam electric generating station located near Stanton, North Dakota. Unit 1 was placed in commercial operation in January 1966 and has a 222 MW net capability. Unit 2 was placed in commercial operation in December 1975 and has a 447 MW Net capability. Basin Electric is 100 percent owner of LOS.

Spirit Mound Station (SMS) is a two-unit, 120 MW net capability in the winter and 104 MW net capability in the summer, oil-fired combustion turbine station located near Vermillion, South Dakota. The two units were placed in commercial operation in June 1978. The SMS units are peaking units and are built to be operated in the range of 1,000 hours per year.

Basin Electric purchases 33 MW of George Neal Station Unit IV from Northwest Iowa Power Cooperative, who is a member of Basin Electric. The term of the agreement goes through 2009 with options to extend. The unit is located near Sioux City, Iowa and it burns sub-bituminous coal as its fuel.

Basin Electric owns three distributed generation sites in Northeast Wyoming – Hartzog, Arvada and Barber Creek – each housing three combustion turbine generators (CTGs). The approximate generating capacity of the sites ranges from 45 MW in the summer to 68 MW in the winter. These units were brought online in 2003 and they are fueled by Natural Gas.

Earl F. Wisdom Station II is an 80 MW combustion turbine with Basin Electric owning 50 percent and Corn Belt Power Cooperative owning the remaining 50 percent. The unit is located near Spencer, Iowa and was placed in commercial operation in April 2004. The turbine is primarily a peaking resource with its primary fuel being Natural Gas; this unit can also operate on fuel oil.

Basin Electric currently owns two wind farms located near Minot, North Dakota and Chamberlain, South Dakota. Each wind farm has two wind turbines that operate at approximately 1.3 MW for a total combined output of 5.2 MW. The Chamberlain units went commercial in January 2002 and the Minot units went commercial in February 2003. Basin Electric currently purchases 80 MW from two wind farms owned by Florida Power & Light Energy (FPLE) located at Edgeley, North Dakota and Highmore, South Dakota.

### **3.3.2 New Generation Projects**

Groton Generating Station (GGS) is a General Electric LMS100 machine with an expected net summer capacity of 95 MW and is expected to be operational prior to the summer season of 2006, however it could be delayed until the summer season of 2007. For purposes of this study it is assumed to be operational prior to the summer season of 2006. GGS is located near Groton, South Dakota. GGS will operate as a peaking resource and be fueled by Natural Gas.

### **3.4 Contracted Sales and Purchases**

Basin Electric has entered into various contracts for sales and purchases with other entities for varying amounts and end dates.

### **3.5 Transmission System**

#### **3.5.1 Existing Transmission System**

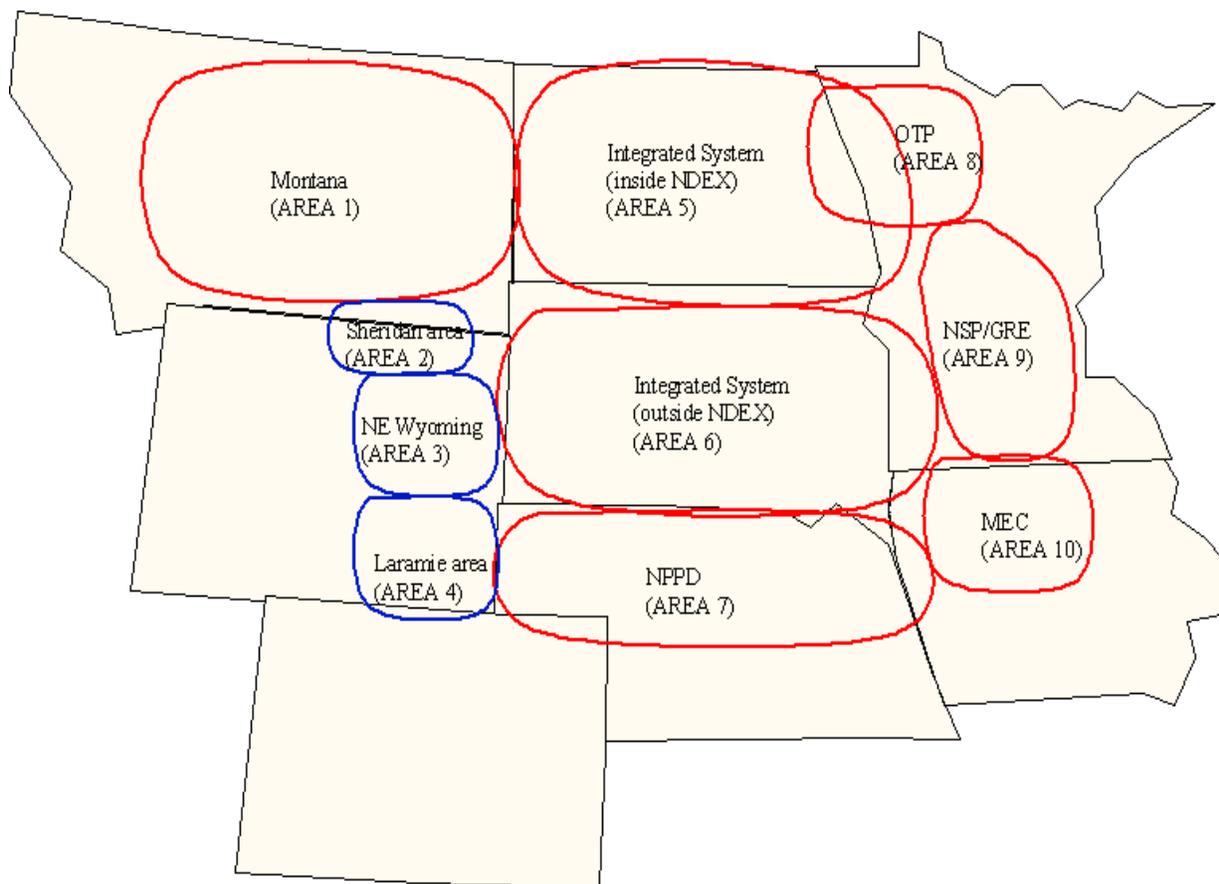
Figure 3-2 shows the states that Basin Electric's service territory is in and also shows the different control areas that Basin Electric is in or areas constrained by the transmission system. Resources within the Mid-Continent Area Power Pool (MAPP), or Basin Electric's Eastern

## Northeast Wyoming Generation Project Justification and Support

system, serve the areas shown in red. Resources within the Western Electricity Coordinating Council (WECC), or Basin Electric's Western system, serve the areas shown in blue.

Basin Electric serves its members located in area 1 (Montana) by transferring power across the Miles City DC Tie (MC Tie) from its resources located within its Eastern system. Basin Electric has transfer rights across the MC Tie in the east to west direction from area 5 to area 1, but not in the opposite direction. Area 2 (Sheridan area) is also served across the MC Tie and then wheeled through PacifiCorp's system. Area 3 (Northeast Wyoming) is served from area 4 (Laramie area) across a 240 MW path from south to north and anything over the 240 MW comes across the Rapid City DC Tie (RC Tie). Area 3 also has some peaking resources at Hartzog, Arvada and Barber Creek (previously described in section 3.3.1) that it can utilize. Area 4 (Laramie area) is served by the Laramie River Station West side resources. Area 5 (Integrated System (IS), within the North Dakota export (NDEX) constraint), 6 (IS, outside NDEX constraint), 7 (NPPD control area), 8 (OTP control area), 9 (NSP/GRE control area) and 10 (MEC control area) are served with Basin Electric's resources located in the Eastern system.

Currently, there is no capability of moving power from area 3 north to area 2, this constraint is called the TOT4b constraint and this is the reason area 2 is served by the East across the MC Tie.



**Figure 3-2. Control Area Map of Basin Electric's service territory**

Miles City Direct Current Tie (MC Tie) connects the eastern and western transmission grid together near Miles City, Montana. Basin Electric owns 40% of the facility and Western owns

the remaining 60%. Basin Electric has all of transmission rights across the 200 MW tie in the east to west direction, with a portion needing to be held for reserve response in the MAPP region. Western has all of the transmission rights in the west to east direction.

Stegall Direct Current Tie (Stegall Tie) is owned by Tri-State, however Basin Electric has all of the contractual rights across the tie. The tie has 110 MW of transfer capability in both directions.

Rapid City Direct Current Tie (RC Tie) was placed in commercial operation on October 21, 2003. The tie was jointly built by Basin Electric and Black Hills Power & Light. It connects the eastern and western transmission grids together just south of Rapid City, South Dakota. It was built to serve load growth of member cooperatives and to ensure system reliability. The tie is capable of transferring 200 MW in either direction and Basin Electric owns 65% of the facility and therefore can transfer up to 130 MW in either direction.

### **3.5.2 New Transmission Projects**

Carr Draw Substation is a 230 kV substation in Northeast Wyoming being built by Basin Electric, in order to help PRECorp serve new CBM load in the region. The substation should be completed sometime in the spring of 2005.

Teckla – Carr Draw transmission line is a 230 kV line in Northeast Wyoming being built by Basin Electric in order to help PRECorp serve new CBM load in the region. The line should be completed by September 2005.

Hughes – Sheridan transmission line is being considered in Northeast Wyoming in order to help for system reliability and load serving capability. With this new line, the TOT4b constraint could potentially be moved further north and help serve additional member load in the region resulting in less transfers across the MC Tie. The line is assumed to be completed by January 2008 at the 230 kV level.

### **3.6 Load and Capability**

Figure 3-3 shows Basin Electric's Total system load and capability surpluses through the year 2020. This graph includes a 5 percent contingency of Basin Electric's member load above the load forecast, which is approximately 115 MW in 2005.

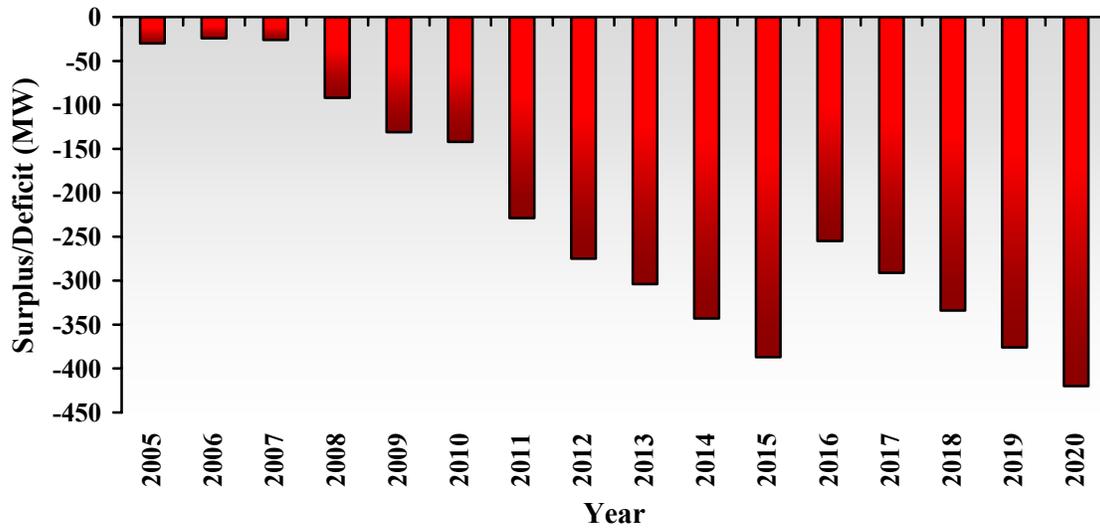


Figure 3-3. Total System Load and Capability

Figure 3-4 shows Basin Electric’s Eastern system load and capability surpluses through the year 2020. This graph does not include potential transfers from the east to the west across the RC Tie. And as you can see from the graph, the east does not have a full 130 MW to transfer to the west during the peak, or any transfers across the peak starting in the summer 2010. This graph includes a 5 percent contingency of Basin Electric’s member load above the load forecast, which is approximately 85 MW in 2005.

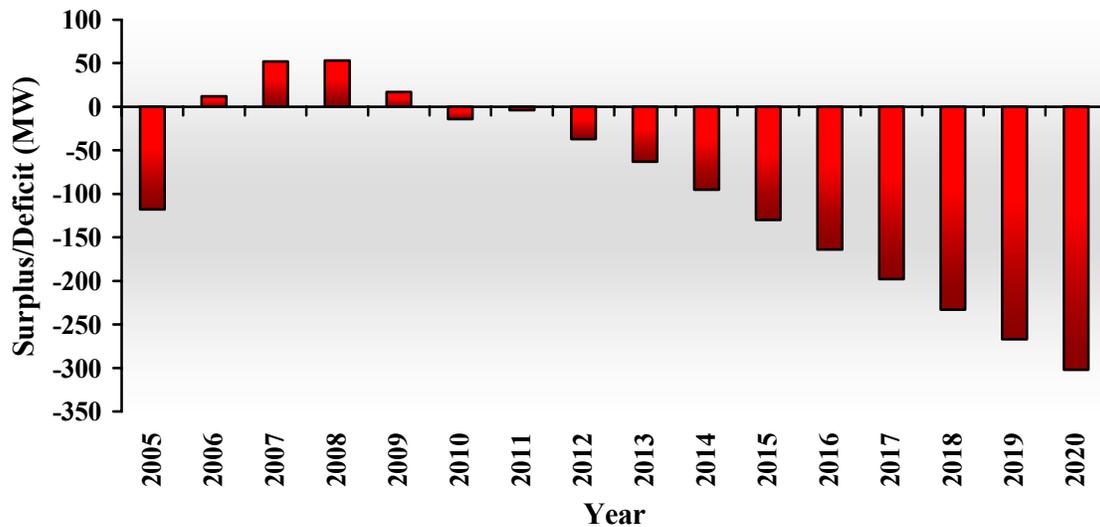


Figure 3-4. East System Load and Capability

Figure 3-5 shows Basin Electric’s load and capability surpluses within area 3 (Northeast Wyoming) through the year 2020. This graph does not include the potential for transfers from the east to the west across the RC Tie. As the graph shows, the Northeast Wyoming area needs more than 130 MW (max capable) starting summer of 2008. This graph does include the transfers up from the south (Laramie area) at 240 MW unless there is not a full 240 MW available; then whatever is available is transferred to Northeast Wyoming.

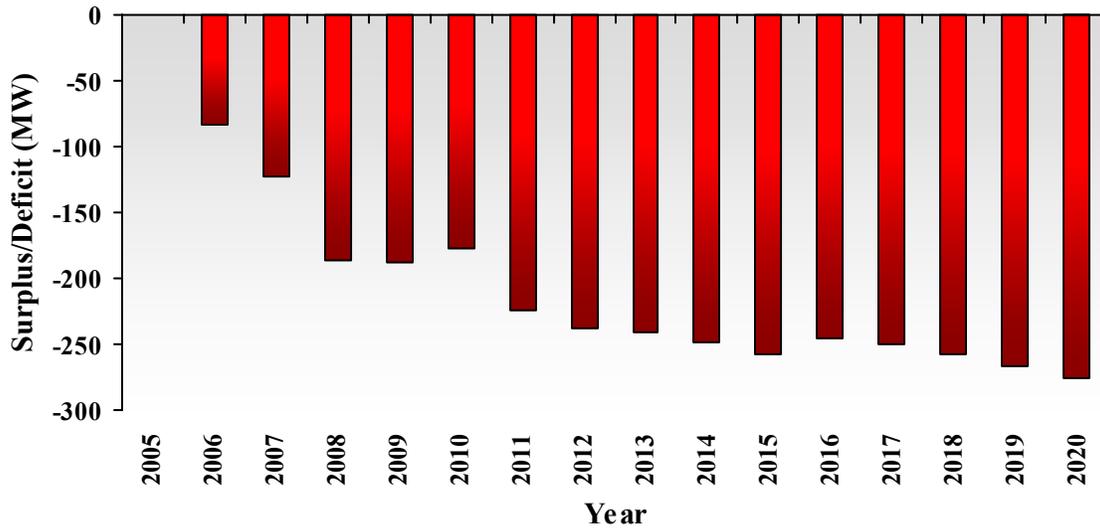


Figure 3-5. Northeast Wyoming Load and Capability

It is projected that Northeast Wyoming will be deficit in generation capacity of approximately 186 MW by 2008 and 224 MW by 2011, without considering the availability of transferring power in from the East across the RC Tie because the East does not have power to transfer across the summer peak. This graph includes a 5 percent contingency of Basin Electric’s member load above the load forecast, which is approximately 16 MW in 2005 and growing to 25 MW in 2011.

Another consideration is that the Laramie area (area 4) has some surpluses that could be transferred west to east across the Stegall Tie and then the East side could transfer across the RC Tie. Figure 3-6 shows the load and capability surpluses within the Laramie area (area 4) through the year 2020. It should be noted however, that due to the limited capability of the Stegall Tie, which is less than the RC Tie, 110 MW is the most that could be transferred at any time.

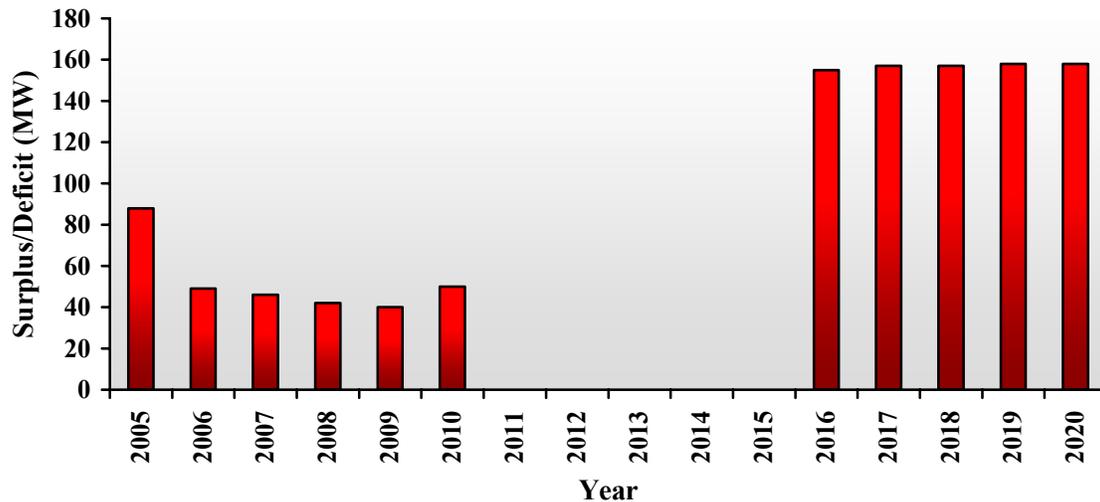


Figure 3-6. Laramie Area (Area 4) Load and Capability

Figure 3-7 shows what the load and capability surpluses would be in Northeast Wyoming if 110 MW were brought up from the Laramie area by way of the Stegall Tie and then the RC Tie (round about). As can be seen from the figure, this does not solve the need to get power into this area.

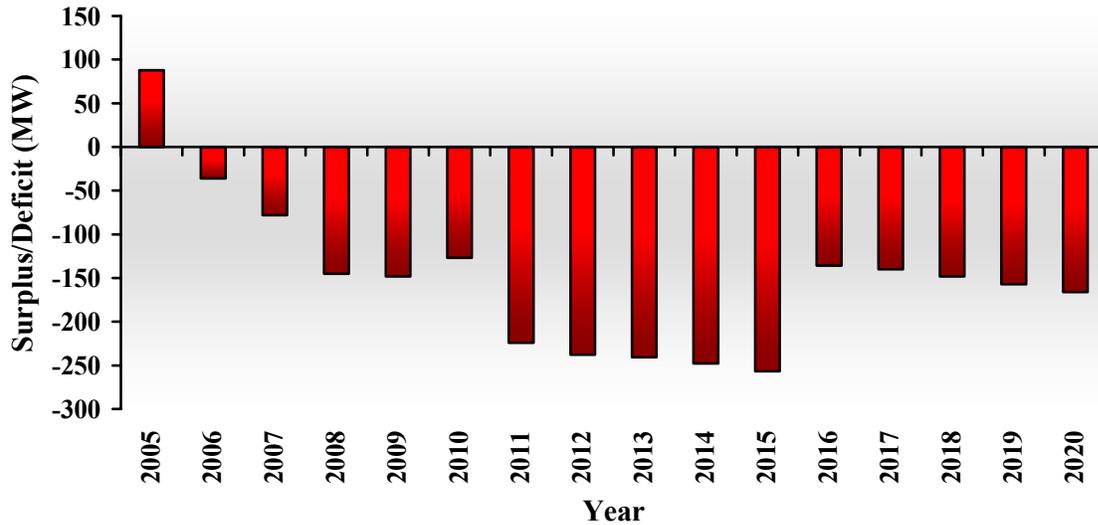


Figure 3-7. Northeast Wyoming Load and Capability (round about)

One thing to keep in mind when transferring across the DC ties is that the Stegall Tie has about 2.5% losses across it and the RC Tie has about 1.5% losses across it. So in order to utilize both ties and the IS (4% losses), a total of about 7.8%<sup>1</sup> losses occur. By transferring available power to Northeast Wyoming by way of the Stegall Tie and RC Tie, this allows for no backup way of getting power to Northeast Wyoming if a tie is not available.

Another option would be to transfer what available surpluses are available in the Laramie area across the Stegall Tie to the East to help the Eastern system with needed capacity. Figure 3-8 shows the Eastern system with the transfers from the Laramie area, a half-round transfer.

<sup>1</sup> 97.5%[Stegall]\*96%[IS system]\*98.5%[Rapid City] = 92.2% or 100%-92.2% = 7.8%

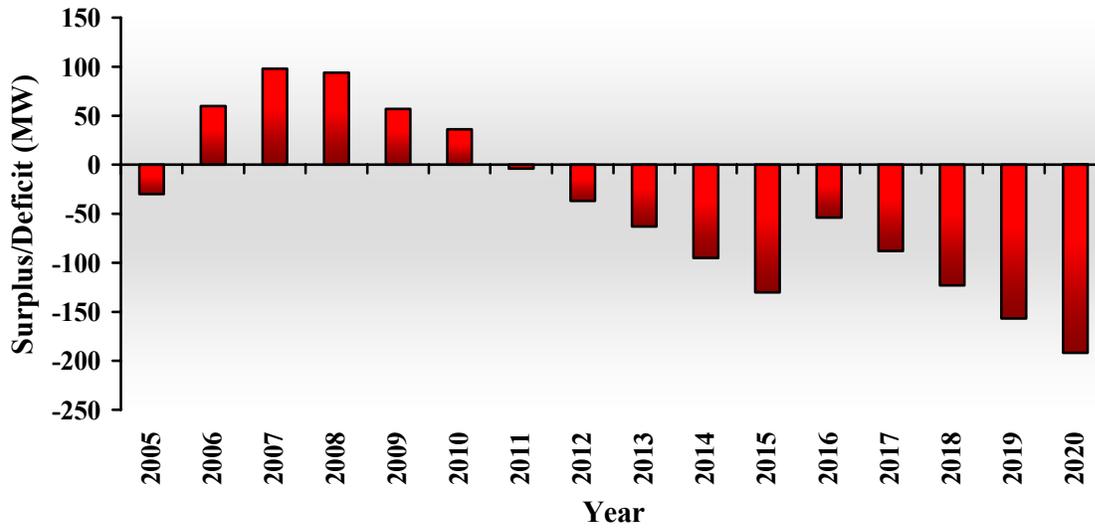


Figure 3-8. East Side Load and Capability (half-round)

### 3.7 Characteristics of Energy Needs

Figure 3-9 shows an estimation of what the Northeast Wyoming load could be in 2011, based on 2002 actual load data to develop a per unitized pattern and the expected load forecast within Northeast Wyoming. If the assumption is made that 240 MW can be brought up from the south all hours of the year and while the distributed generation is shown all hours, the resources will only be used as peaking resources and will operate a limited amount; it can be stated that based on this graph Northeast Wyoming needs additional baseload generation. If 130 MW is brought across the RC Tie all hours, this would not solve the need in this area and the gas units would be operating all the time.

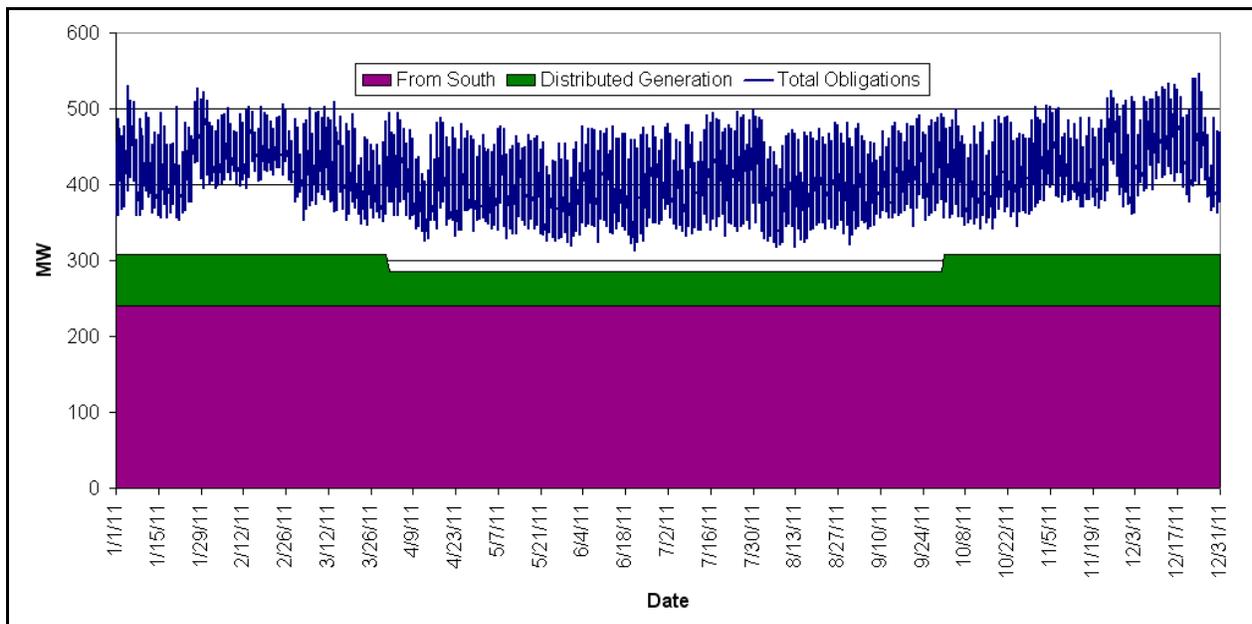


Figure 3-9. 2011 Northeast Wyoming estimated hourly load

### **3.8 *Summary of Need***

The addition of 250 MW of baseload capacity in 2011 will allow Basin Electric to meet capacity and energy requirements in Northeast Wyoming and allow for anticipated additional growth in following years. A generating plant in Northeast Wyoming allows for the RC Tie to be a backup supplier (up to 130 MW) if the plant is not available, whereas if there were no generating resource in Northeast Wyoming, there would be no backup supplier if the RC Tie were not available. If there is any surplus in Northeast Wyoming, the RC Tie could be used in the west to east direction to transfer power out of the area.

Therefore, Basin Electric seeks to determine which option is the most cost effective alternative that can meet the baseload capacity needs with a reliable technology, a stable fuel price and is commercially and technically available in Northeast Wyoming.

# Northeast Wyoming Generation Project Justification and Support

## 4 Regional Power Supply Analysis

In order to fully understand the need for new generation and how it will be met, a Regional Power Supply Analysis needs to be performed to determine what the region as a whole (Demand, Generation and Transmission) looks like. The two regions evaluated are the Mid-Continent Area Power Pool, with a focus on the United States subregion, and the Western Electricity Coordinating Council, with a focus on the Rocky Mountain Power Area subregion.

### 4.1 Mid-Continent Area Power Pool (MAPP) – U.S.<sup>2</sup>

Mid-Continent Area Power Pool (MAPP) is one of 10 electric reliability councils in North America. MAPP membership now totals 61 members and includes 15 transmission-owning members, 45 transmission-using members, 16 associate members, eight regulatory participants, and Mid-West Independent Transmission System Operator (MISO). The MAPP Region covers all or portions of Illinois, Iowa, Michigan, Minnesota, Montana, Nebraska, North Dakota, South Dakota, Wisconsin, and the provinces of Manitoba and Saskatchewan. The total geographic area is 900,000 square miles with a population of 18 million.

#### 4.1.1 Demand

The MAPP-U.S. subregion’s annual peak demand occurs during the summer season. The MAPP-U.S. 2003 summer total internal demand was 28,906 MW, 1.8 percent above the 2003 forecast (28,382 MW). The MAPP-U.S. summer demand is expected to increase at an average rate of 1.7 percent per year during the 2004-2013 period, as compared to 1.8 percent predicted last year for the 2003-2012 period. The MAPP-U.S. 2013 summer demand is projected to be 34,994 MW. This projection is slightly above the 2012 summer demand predicted last year (34,811 MW). The balance of loads and resources for the MAPP-U.S. subregion is shown in Figure 4-1. The figure shows that the MAPP-U.S. subregion is projected to have a peak adjusted net demand of approximately 29,100 MW in 2005 and grow at an average rate of 600 MW per year.

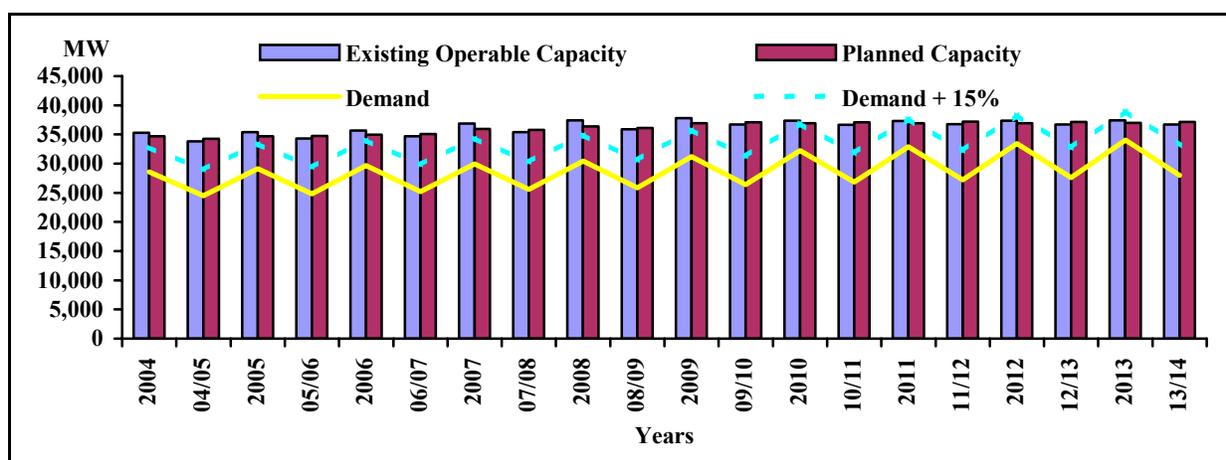


Figure 4-1. MAPP-US Balance of Loads and Resources

<sup>2</sup> Sources: NERC Regional Reliability Assessment 2004-2013 (Ref. 4), 2004 MAPP Reliability Guide (Ref. 3), and the 2004 MAPP Load & Capability Report (Ref 2).

### 4.1.2 Generation

The MAPP Restated Agreement obligates the member systems to maintain reserve margins at or above 15 percent. Current planned capacity reported in the MAPP-U.S. subregion is below MAPP requirements for reserve capacity obligation during 2010-2013. Although planned capacity reported in the MAPP-U.S. subregion is below MAPP requirements for reserve capacity obligations, MAPP believes that no capacity deficit will occur during the ten-year period. MAPP has requirements for reserve capacity obligations with financial penalties and continually monitors member reserve margins. This mechanism ensures that members plan for adequate capacity to meet their expected demand. MAPP-US utilities have committed to provide up to 3,000 MW of new generation for the period of 2004-2013 as reported to NERC in the EIA-411 report. Most utilities in the region propose to install natural gas-fired combustion turbines with short construction lead times to meet capacity obligations. During the next ten-year period, it is likely that about 4,300 MW of generation will be developed in the MAPP-U.S. subregion that was not reported to NERC in the EIA-411 data, resulting in a total of 7,300 MW of new generation.

Figure 4-2 shows the generation capacity mix for MAPP in 2004. Figure 4-3 shows the generation capacity mix for MAPP in 2013. The diverse generation mix keeps the power system reliable and economical.

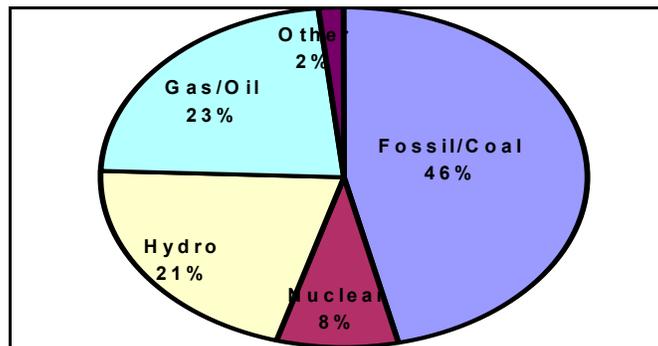


Figure 4-2. MAPP 2004 Generation Capacity Mix

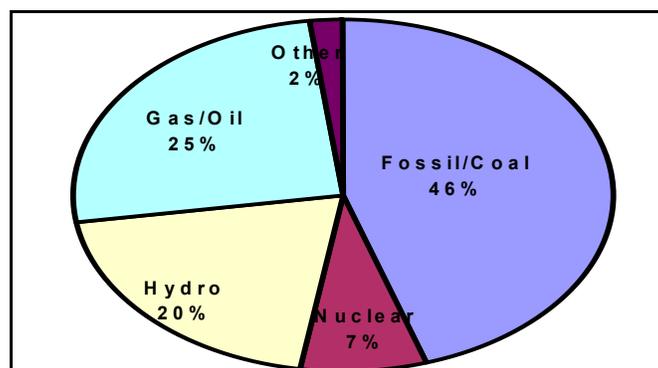


Figure 4-3. MAPP 2013 Generation Capacity

### **4.1.3 Transmission**

The existing transmission system within MAPP-U.S. comprises 7,240 miles of 230 kV, 5,742 miles of 345 kV, and 639 miles of 500 kV AC transmission lines, as well as 1,084 miles of HVDC lines. MAPP-U.S. members plan to add 203 miles of 345 kV and 271 miles of 230 kV AC transmission lines in the 2004-2013 time frame.

In general, the MAPP transmission system is judged to be adequate to meet firm obligations of the member systems, provided that local facility improvements are implemented. MAPP continues to monitor the 18 flowgates within the region that limit MAPP exports. These export limits do not impact reliability within the MAPP region. At times, high levels of physical transactions are expected to fully utilize the available capacity within the existing transmission system. Consequently, MAPP members continue to take a proactive role in planning and operating the system in a secure and reliable manner.

## **4.2 *Western Electricity Coordinating Council (WECC) - RMPA*<sup>3</sup>**

Western Electricity Coordinating Council (WECC) is one of 10 electric reliability councils in North America, encompassing a geographic area equivalent to over half the United States. WECC is responsible for promoting electric system reliability, supporting competitive electricity markets, assuring access to the transmission grid, and providing a forum for coordinating the operating and planning activities of the western interconnected power grid. WECC's 160 members, representing all segments of the electric industry, provide electricity to 71 million people in 14 western states, two Canadian provinces, and portions of one Mexican state. The WECC region encompasses a vast area of nearly 1.8 million square miles. It is the largest and most diverse of the ten regional councils of the North American Electric Reliability Council (NERC). The Rocky Mountain Power Area (RMPA) is a subregion of the WECC, which consists of Colorado, eastern Wyoming, and portions of western Nebraska and South Dakota.

### **4.2.1 Demand**

The WECC-RMPA may experience its annual peak demand in either the summer or winter season due to variations in weather. Over the period from 2004 through 2013 peak demand and annual energy requirements are projected to grow at an annual compound rate of 2.5 percent and 2.1 percent, respectively. Resource capacity margins range between 11.4 and 19.7 percent for the next ten years. The balance of loads and resources for the WECC-RMPA region is shown in Figure 4-4. The figure shows that the WECC-RMPA region is projected to have a peak demand of approximately 10,547 MW in 2006 and grow at an average rate of 250 MW per year.

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<sup>3</sup> Sources: NERC Regional Reliability Assessment 2004-2013 (Ref. 4) and WECC 10-year Coordinated Plan Summary 2004-2013 (Ref 9).

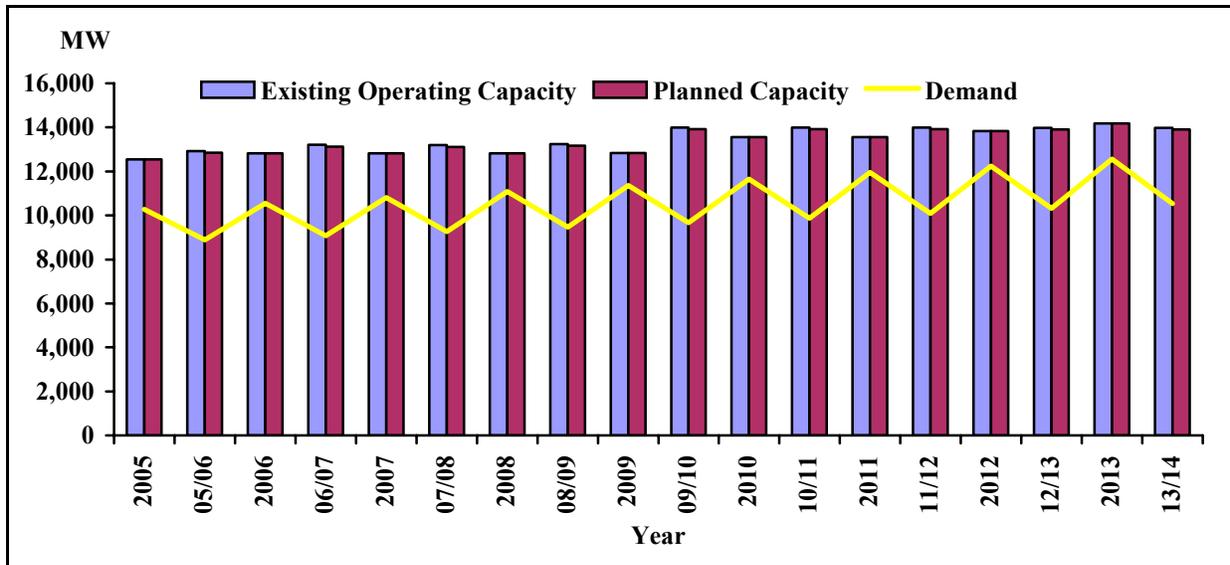


Figure 4-4. WECC-RMPA Balance of Loads and Resources

### 4.2.2 Generation

Figure 4-5 shows the generation capacity mix for WECC-RMPA in 2004. Some of the major changes in 2013 are that the Combined Cycle jumps to 19% and other jumps from 1% to 3%, while Steam-Coal changes to 50% from 52% and the Combustion Turbine changes to 14% from 15%.

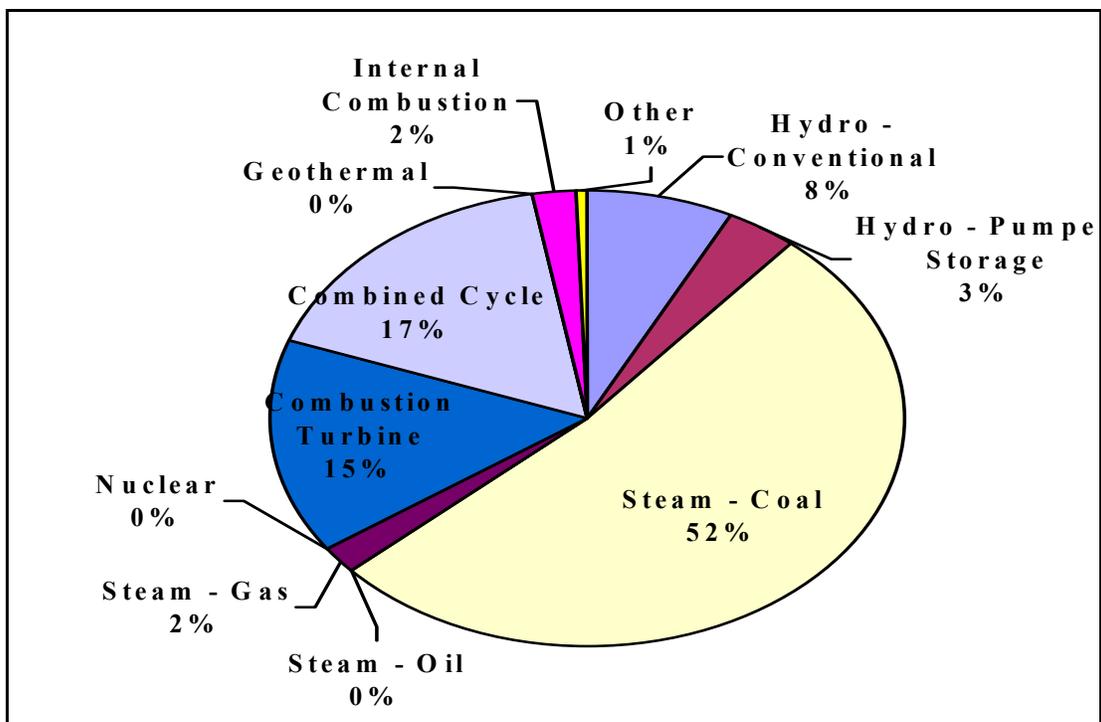


Figure 4-5. WECC-RMPA 2004 Generation Capacity Mix

Table 4-1 shows a summary of the WECC-RMPA generation additions, which shifts the generation capacity mix.

**Table 4-1. WECC-RMPA Generation Additions (Summer Capability MW)**

| <b>Generation Type</b> | <b>2004</b> | <b>2005</b> | <b>2006</b> | <b>2007</b> | <b>2008</b> | <b>2009</b> | <b>2010</b> | <b>2011</b> | <b>2012</b> |
|------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Hydro-Conventional     | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           |
| Steam – Coal           | 0           | 0           | 0           | 0           | 750         | 0           | 0           | 0           | 0           |
| Combustion Turbine     | 65          | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           |
| Combined Cycle         | 585         | 0           | 0           | 0           | 0           | 0           | 0           | 0           | 0           |
| Other                  | 0           | 0           | 274         | 0           | 0           | 0           | 0           | 0           | 0           |
| <b>Total</b>           | <b>650</b>  | <b>0</b>    | <b>274</b>  | <b>0</b>    | <b>750</b>  | <b>0</b>    | <b>0</b>    | <b>0</b>    | <b>0</b>    |

### 4.2.3 Transmission

Transmission facilities are planned in accordance with NERC and WECC planning standards. Those standards establish performance levels intended to limit the adverse effects of each system’s operation on others and recommends that each system provide sufficient transmission capability to serve its customers, to accommodate planned inter-area power transfers, and to meet its transmission obligation to others.

Table 4-2 lists the WECC-RMPA’s existing transmission by voltage class and summarizes significant transmission addition planned for the 2004-2013 period. The planned transmission additions for the WECC region through the year 2013 reflect a continuing interest in the development and strengthening of interconnections to enhance system reliability, to increase the capability for economy energy transfers, and to enable diversity in exchanging power between areas with different seasonal peak demand and energy requirements.

**Table 4-2. WECC-RMPA Existing Transmission and Planned Additions (Circuit Miles)**

| <b>Voltage</b>  | <b>Current<br/>(Jan 1, 2004)</b> | <b>Planned<br/>Additions<br/>(2004-2013)</b> |
|-----------------|----------------------------------|--|
| 115 – 161 kV    | 6130                             | 272  |
| 230 kV          | 4780                             | 277  |
| 287 – 340 kV    | 0                                | 0  |
| 345 – 450 kV    | 955                              | 0  |
| 500 kV          | 0                                | 0  |
| 260 – 280 kV DC | 0                                | 0  |
| ±500 kV DC      | 0                                | 0  |
| <b>Total</b>    | <b>11865</b>                     | <b>549</b>                                   |



## 5 Technical Analysis

The specific alternatives addressed in this analysis include the following:

- Energy Conservation and Efficiency,
- Renewable Energy Sources,
- Fossil Fuel Generation,
- Repowering/Uprating of Existing Generating Units,
- Participation in Another Utility’s Generation Project,
- Purchased Power, and
- New Transmission Capacity.

### 5.1 Energy Conservation and Efficiency

Energy efficiency means doing the same work (or more) with less energy. Energy efficiency can free up existing energy supply, therefore energy efficiency can be considered part of an entity’s energy resource portfolio.

Basin Electric and its members are engaged in a variety of conservation and energy efficiency programs. The programs and activities were developed to promote, support and market dual heat, water heaters, heat pumps, air conditioning, storage heating, grain drying, irrigation, photovoltaic, energy audits, and numerous other programs.

Basin Electric’s members that currently have a load management system include:

- East River Electric Power Cooperative,
- Central Power Electric Cooperative,
- Northwest Iowa Power Cooperative, and
- L & O Power Cooperative.

Figure 5-1 shows the amount of load management by month for Basin Electric’s members in total, based on Year 2004 Strategy.

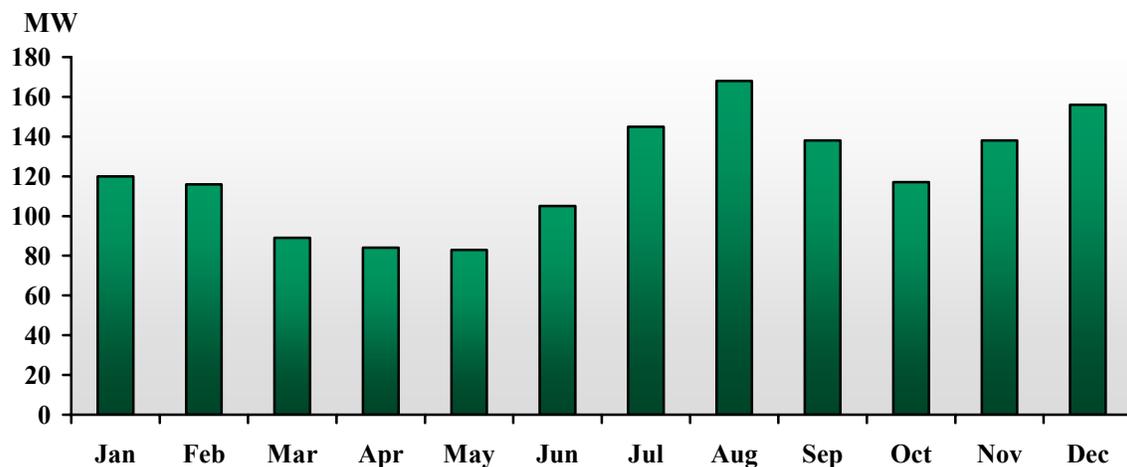


Figure 5-1. Load Management System by Month (2004 Strategy)

Energy efficiency technology is able to reduce load by a relatively small amount. The cost effectiveness of energy efficiency and incentive programs can be quite variable and highly dependent on the effectiveness of the program approach.

Adding 250 MW of load management to a member that does not currently have a load management system could be very costly due to the new equipment that would be needed and due to the large amount of load management. Additionally, 250 MW is probably about half of the total load in Northeast Wyoming and it is most likely not feasible to have half of the total load under load management. Also, the load in this area is relatively flat from month to month; it may swing 100 to 150 MW from on-peak to off-peak, as shown in figure 3-9. Due to the type of load in Northeast Wyoming (high load factor), the load would end up getting managed most days of the year, which is not how a typical load management system is designed to operate (to maximize load shifting).

Energy conservation and efficiency programs are capable of lessening the impact of electrical demand and reducing the capacity of future additional generation facilities. Therefore, energy efficiency programs could be considered in parallel of adding additional generating capability to meet the Basin Electric projected demand.

## ***5.2 Renewable Energy Sources***

Renewable energy comes from sources that are essentially inexhaustible. These energy supplies can be endless resources such as the sun, the wind, and the heat of the Earth, or they can be replaceable fuels such as biomass, i.e. combustible plants or plant extracts, such as ethanol. The renewable energy sources evaluated in this section include wind, solar, hydroelectric, geothermal and biomass.

### **5.2.1 Wind**

Wind turbines convert the power in the wind into electricity by extracting the kinetic energy in the wind, and utilizing the wind turbine to generate mechanical power. The greatest advantage of wind power is its electricity generation without local emissions of any kind.

The development of wind power is increasing in many regions of the United States including Wyoming. Installed wind electric generating capacity expanded by 36% during 2003 in the United States to 6,374 MW, with utility-scale wind turbines installed in 30 states. Figure 5-2 shows the amount of generating capacity in each state as of 12/31/2003. Based on 30% availability (capacity factor), one megawatt of wind capacity generates enough to power the equivalent of 300 average American households.

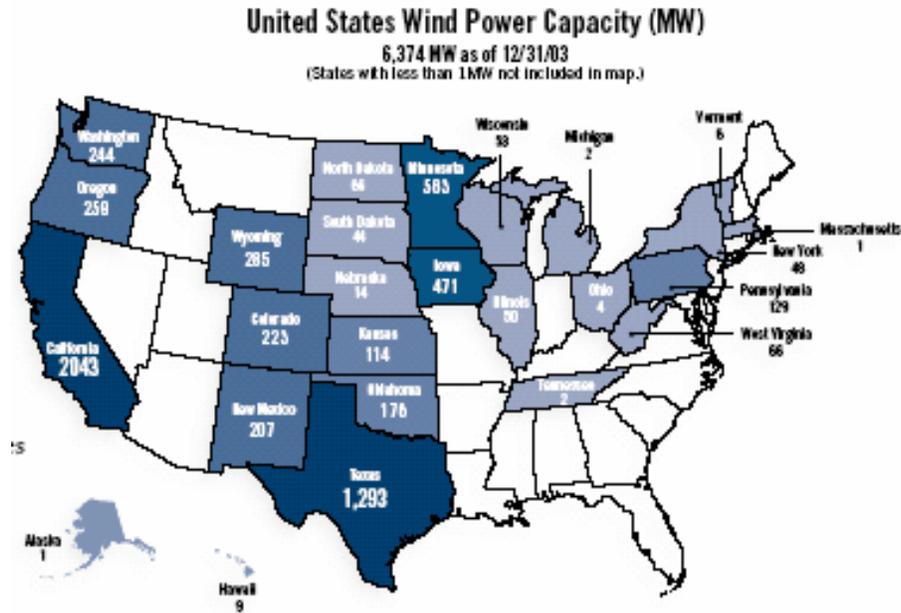


Figure 5-2. United States Wind Power Capacity (MW)<sup>4</sup>

As a renewable resource, wind is classified according to wind power classes, which are based on typical wind speeds. These classes range from class 1 (the lowest) to class 7 (the highest).

In general, wind power class 4 or higher can be useful for generating wind power with large (utility-scale) turbines, and small turbines can be used at any wind speed. Class 4 and above are considered good resources.

Figure 5-3 is a map of the United States showing the general wind power classes across the states. It indicates that Northeast Wyoming has primarily a wind power class 3 with only a small portion a class 4. This indicates that the area of Northeast Wyoming needing additional electrical capacity would not be best served by wind power. Although Wyoming residents heartily agree that the wind always blows in Wyoming, the Northeast portion of the state is not, ironically, a preferred location for wind generation.

<sup>4</sup> Source: Wind Power Outlook 2004 (Ref. 10).

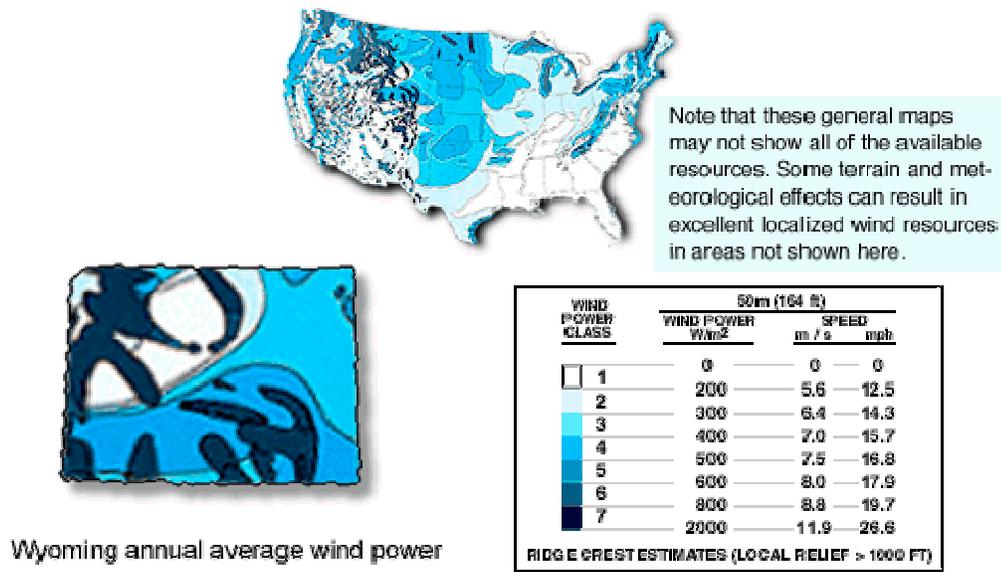


Figure 5-3. Classes of Wind Power in Wyoming and across the United States<sup>5</sup>

Fixed, investment-related costs are the largest component of wind-based electricity costs. Improved designs with greater capacity per turbine have reduced investment costs to approximately \$800 to \$1,100/kW. Wind power plants incur no fuel costs and their maintenance costs have also declined with improved designs. The U.S. Department of Energy (DOE) National Renewable Energy Laboratory<sup>6</sup> projects the levelized cost of wind power to be between \$40 and \$55/MWh.

Due to the intermittent nature of wind, a wind power plant's economic feasibility strongly depends on the amount of energy it produces. Capacity factor serves as the most common measure of a wind turbine's productivity. Estimates of capacity factors range from 30 to 40 percent. Wind is considered a fuel displacer and it can be integrated with natural gas fueled facilities to provide the energy shape required in most areas. In areas of the United States with large amounts of natural gas facilities, this would be economical, however, Wyoming is in coal country and natural gas resources would need to be built. Building both wind and natural gas resources that could provide 250 MW any hour needed would be more costly than building a single coal resource of 250 MW.

A major issue regarding wind is its intermittence and that the wind power can offer energy, but not an on-demand capacity. With wind's unpredictable nature, forecasting how the wind is going to blow and accurately scheduling the generation is rather difficult.

Wind power cannot fulfill the need of a long-term, cost-effective, and competitive generation of baseload capacity in Northeast Wyoming for Basin Electric due to fact that the wind power generation is intermittent with average annual capacity factors of 30 to 40 percent; as well the difficulty in scheduling the generation.

<sup>5</sup> Source: U.S. DOE EERE State Energy Alternatives website (Ref. 7)

<sup>6</sup> Source: Power Technologies Data Book 2003, US DOE NREL (Ref. 5)

### 5.2.2 Solar

The sun is an infinite source of energy for our planet. Current technologies allow for the harness of solar energy for heating, lighting, cooling, and electricity. The sun’s energy can be converted to electricity directly through photovoltaic cells (solar cells). However, solar energy varies by location and by the time of year. Solar resources are expressed in watt-hours per square meter per day (Wh/m<sup>2</sup>/day). This is roughly a measure of how much energy falls on a square meter over the course of an average day.

There are two types of solar collectors, first is a flat-plate collector and the second is a concentrator collector. The flat-plate collectors are generally fixed in a single position, but can be mounted on structures that tilt toward the sun on a seasonal basis, or on structures that roll east to west over the course of the day. The concentrator collectors focus direct sunlight onto solar cells for conversion to electricity. These collectors are on a tracker, so they always face the sun directly and because these collectors focus the sun’s rays, they only use the direct rays coming straight from the sun.

Figure 5-4 shows a map of the United States and the amount of solar resource capability with a flat-plate collector in an area. Wyoming has a good useful resource throughout the state. If a PV array were installed with a collector area equal to the size of a football field, in one of the state’s better locations, it would produce around 1,098,000 kWh per year. Assuming 35% capacity factor, the 1,098,000 kWh per year would result with about a peak of 358 kW.

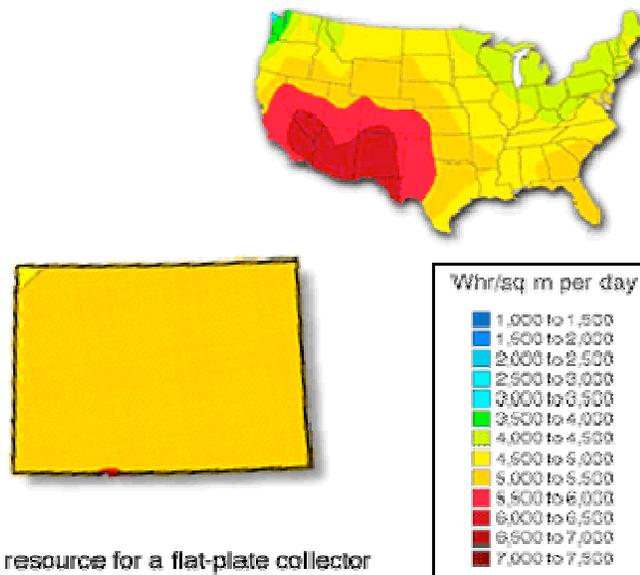


Figure 5-4. Solar Resources for a Flat-Plate Collector in Wyoming & the US<sup>7</sup>

Figure 5-5 shows a map of the United States and the amount of solar resource capability with a concentrator collector in the area. If a solar trough electricity system with a collector area of 200,000 square meters – a system that would cover roughly 150 acres – it would produce about

<sup>7</sup> Source: U.S. DOE EERE State Energy Alternatives website (Ref. 7)

46,574,000 kWh per year. Assuming 35% capacity factor, the 46,574,000 kWh per year would result with about a peak of 15 MW.

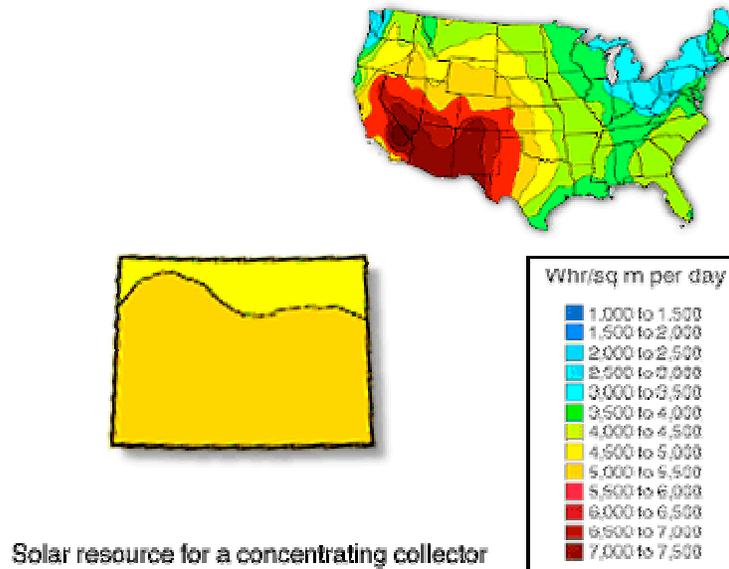


Figure 5-5. Solar Resources for a Concentrating Collector in Wyoming and the US<sup>8</sup>

Photovoltaic systems are expected to be used in the United States for residential and commercial buildings; distributed utility systems for grid support; peak power shaving, and intermediate daytime load following; with electric storage and improved transmission, for dispatchable electricity; and Hydrogen gas (H<sub>2</sub>) production for portable fuel.

Due to the intermittent nature of solar power, economic feasibility strongly depends on the amount of energy it produces. Capacity factor serves as the most common measure of solar power productivity. Estimates of capacity factors range from 20 to 35 percent.

Fixed, investment-related charges are the largest component of solar-based electricity costs. Capital costs for PV systems range from \$5,000 to \$12,000 per kilowatt and are off set by low operating costs, i.e. no fuel. The 20-year lifecycle cost range from \$200/MWh to \$500/MWh.

Solar power cannot fulfill the need of a long-term, cost-effective, and competitive generation of baseload capacity in Northeast Wyoming for Basin Electric due to fact that the power is intermittent and would probably have an average capacity factor in the range of 20 to 35 percent and also be very costly for that capacity factor.

### 5.2.3 Hydroelectric

Hydroelectric power (Hydropower) is the kinetic energy of flowing energy. Hydropower is captured and used to power machinery or converted to electricity. Hydropower plants will typically dam a river or stream to store water in a reservoir. The water is released from the reservoir and it flows through a turbine causing it to spin and activates a generator to produce

<sup>8</sup> Source: U.S. DOE EERE State Energy Alternatives website (Ref. 7)

electricity. Hydropower is the nation’s leading renewable energy source. It accounts for 81% of the nation’s total renewable electricity generation.

The amount of hydropower resource varies widely among states. To have a viable hydropower resource, a state must have both a large volume of water and a significant change in elevation. Wyoming could produce approximately 4,934,273 MWh of electricity annually from hydropower, as shown in Figure 5-6 below, which would be equivalent to approximately 1408 MW of installed capacity assuming a 40 percent average annual capacity factor. Wyoming utilizes a relatively low use of hydropower as a percentage of its states electricity generation, which is around 2-3 percent.

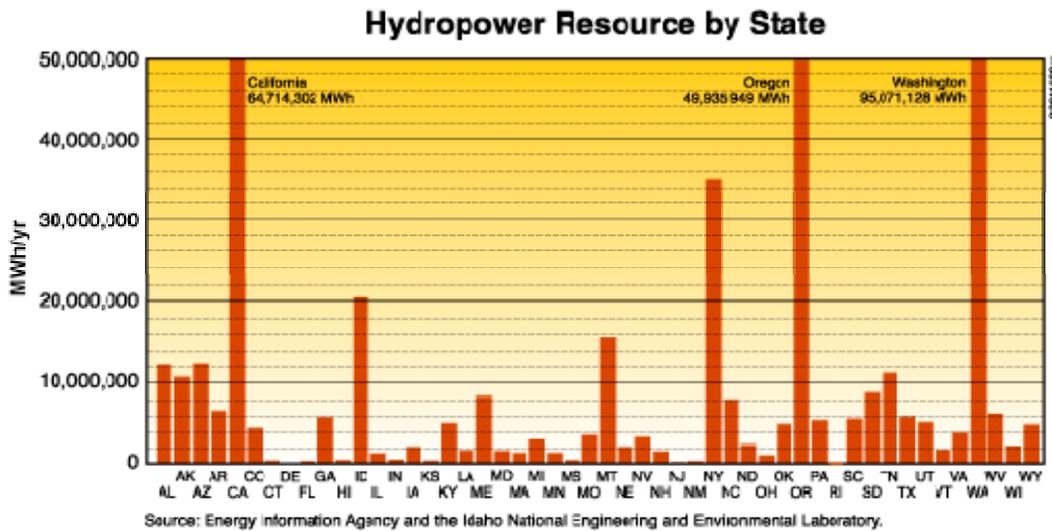


Figure 5-6. Hydropower Resource by State<sup>9</sup>

Figure 5-6 shows the overall likely hydropower resource by state. This includes both current hydropower generation as well as an estimate of potential additional resources. This estimate factors in the many legal, social, and environmental constraints on hydropower development.

There are different categories of hydropower facilities: impoundment hydropower, diversion (or “run of the river”) hydropower, and pumped-storage hydropower. Most hydropower facilities are built through federal, state, or local agencies and are part of a multipurpose project. In addition to producing electricity, the multipurpose project may include for flood control, water supply, irrigation, transportation, recreation, or wildlife habitat and refuges.

Impoundment hydropower facilities dam or impound a river or stream to create a reservoir. Water is released from the reservoir to meet changing electricity need, maintain a constant water level, or for environmental purposes such as preserving wildlife habitat.

Diversion (or “run of the river”) hydropower is the diversion of a river or stream through a canal or penstock to the turbines. The weather and seasonal variation in the river’s water level can result in significant fluctuations in power production.

<sup>9</sup> Source: Idaho National Engineering and Environmental Laboratory (Ref. 8)

Pumped-storage hydropower facilities have reversing turbines that can pump water from a lower reservoir to an upper reservoir at times when demand for electricity is low and excess electricity is available from other sources on the power grid.

Some major environmental impacts would be the ecology of the natural river system, water quality, alteration of river flows, land use alternations, and construction of reservoirs and structures.

Hydropower is the least expensive source of electricity in the United States, with typical efficiencies of 85% - 92% during production. The DOE's Idaho National Engineering and Environmental Laboratory (INEEL)<sup>10</sup> reports hydropower capital costs to be \$1,700 to \$2,300/kW. Operating and maintenance costs are relatively low at about \$6 to \$7/MWh. The total levelized cost of hydropower is projected to be about \$24/MWh. A hydropower facility will most likely operate longer than 50 years and on average they are around 31 MW in size. Due to the seasonal nature of hydropower, the average annual capacity factor for most facilities is approximately 40 to 50 percent. Another major issue regarding hydropower is its year-to-year unpredictable nature due to annual rainfall variability.

Given the limited resources available for development of hydropower in Wyoming, it is unlikely that this technology could fulfill the need of a long-term, cost-effective, and competitive generation of baseload capacity for Basin Electric. Hydroelectric power production is seasonal with an average annual capacity factor of 40 to 50 percent, depending on year-to-year rainfall levels.

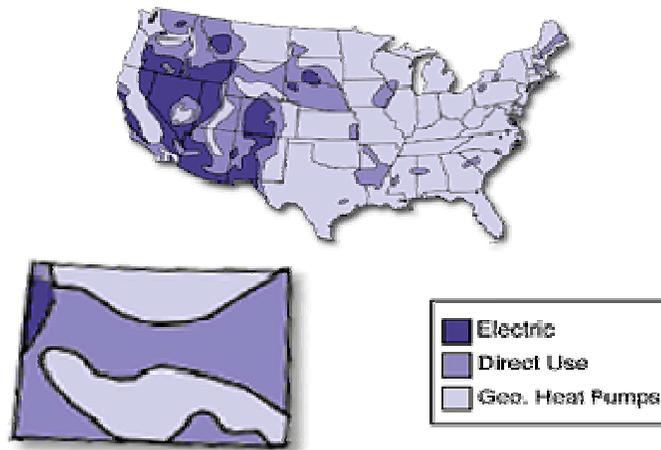
#### **5.2.4 Geothermal**

Geothermal energy is thermal energy from the Earth's interior where temperatures reach greater than 7000°F. The heat is brought to the surface as steam or hot water and used to produce electricity or applied directly for space heating and industrial processes.

There are three types of geothermal energy. The first is power generation (or electric), which utilizes steam turbines using natural steam or hot water flashed to steam, and binary turbines produce mechanical power that is converted to electricity. The second is a direct use application where as a well brings heated water to the surface; a mechanical system delivers the heat to the space or process; and a disposal system either injects the cooled geothermal fluid under ground or disposes of it on the surface. The third and most rapidly growing use for geothermal energy is geothermal heat pumps, which use the earth or groundwater as a heat source in winter and a heat sink in summer or otherwise known as a device which transfers heat from the soil to the house in winter and from the house to the soil in summer. Figure 5-7 below shows geothermal resources throughout the United States. The map shows that there is not geothermal electric power generation in the area of Basin Electric's need, which is Northeast Wyoming.

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<sup>10</sup>Source: Idaho National Engineering and Environment Laboratory (Ref. 8).



Wyoming geothermal resource

Figure 5-7. Geothermal Resources in Wyoming and the United States<sup>11</sup>

Geothermal power plants are very reliable when compared to conventional power plants. Geothermal power plants will typically have an availability factor of 95% or more and their capacity factor is highest among all types of power plants.

Geothermal electric power typically ranges from \$50 to \$80/MWh, and technology improvements are lowering that range steadily.

Geothermal electric power cannot fulfill the need of a long-term, cost-effective, and competitive generation of baseload capacity for Basin Electric due to fact that commercial geothermal resources for generation of electric power are not available in Northeast Wyoming.

### 5.2.5 Biomass Power

Biomass power (Biopower) is the generation of electric power from biomass resources; these resources include urban waste wood, crop and forest residues; and, in the future, crops grown specifically for energy production. Biomass reduces most emissions compared with fossil fuel-based electricity. Biomass results in very low Carbon Dioxide (CO<sub>2</sub>) emissions due to the absorption of CO<sub>2</sub> during the biomass cycle of growing, converting to electricity, and re-growing biomass. Nearly all current biomass generation is based on direct combustion in small, biomass-only plants with relatively low electric efficiency. Most biomass direct combustion generation facilities utilize the basic Rankine cycle for electric power generation, which burns biomass fuel in a boiler to produce steam that is expanded in a Rankine Cycle prime mover to produce power. Currently, co-firing is the most cost-effective technology for biomass. Co-firing substitutes biomass for coal or other fossil fuels in existing coal-fired boilers. Biomass is the second most widely utilized renewable energy behind hydroelectricity.

<sup>11</sup> Source: U.S. DOE EERE State Energy Alternatives website (Ref. 7)

The current biomass sector is comprised mainly of direct combustion plants and a small amount of co-firing. Plant size averages 20 MW, and the biomass-to-electricity conversion efficiency is about 20%. The price of electricity from biomass is generally in the range of \$80 to \$120/MWh, depending on the type of technology used, the size of the power plant and the cost of the biomass fuel supply. For biomass to be economical as a fuel for electricity, the source of biomass must be located near to where it is used for power generation. This reduces transportation costs. The most economical conditions exist when the energy used is located at the site where the biomass fuel is generated.

Biomass cannot fulfill the need for long-term, cost-effective, and competitive generation of baseload capacity in Northeast Wyoming for Basin Electric due to the higher levelized cost compared to a conventional coal-fired power plant.

### **5.3 Fossil Fueled Generation**

Fossil Fueled energy resources evaluated in this section are natural gas simple cycle (NGSC), natural gas combined cycle (NGCC), microturbines, and baseload coal resources.

#### **5.3.1 Natural Gas Simple Cycle Combustion Turbine**

Simple cycle is a type of combustion turbine generator (CTG) application. In simple cycle operation, gas turbines are operated alone, without any recovery of the energy in the hot exhaust gases. Simple cycle gas turbine generators are typically used for peaking or reserve utility power application, which primarily are operated during the peak summer month at less than a total of 2,000 hours per year. Simple cycle applications are rarely used in baseload applications because of the lower heat rate efficiencies. However, CTGs could be used in baseload operation if it was economical to do so.

There are two types of combustion gas turbines: heavy industrial “frame” machines and aero-derivative machines, which are limited in maximum size to about 50 MW. This study looked at two different machines, the General Electric (GE) PG7121EA, which is a “frame” machine, and the GE LM6000, which is an aero-derivative machine. Gas turbine powered plants are pre-assembled at the factory, skid or baseplate mounted, and shipped to the site along with other major components including the generator, cooling, lube oil, and electrical modules. Because of the pre-assembled modular approach, field erection hours are significantly reduced, particularly as compared to a coal-fired plant.

The capital cost component of the levelized cost of NGSC (LM6000) power is approximately \$23/MWh for a plant that runs about 20% annual capacity factor. The total levelized cost of NGSC power is projected to be relatively high at approximately \$99/MWh for about 1,750 hours of operation in a year or about 20% annual capacity factor. If a NGSC were operated at 80% annual capacity factor, the levelized cost of power would be about \$74/MWh. Most of the power-generation cost for NGSC is from the variable/fuel cost at approximately \$66/MWh, assuming the cost of fuel is about \$5.50/MMBtu. Natural gas cost is highly variable and strongly affected by the economy, production and supply, demand, weather, and storage levels. Weather and demand are large factors that affect gas prices and are very unpredictable. Traditionally, demand for natural gas peaks in the coldest months, but with the nation’s power increasingly

being generated by natural gas, demand also spikes in summer, when companies fire up peaking plants to provide more power for cooling needs.

NGSC cannot fulfill the need for long-term, cost-effective, and competitive generation of baseload capacity in Northeast Wyoming for Basin Electric due to the higher levelized cost of power and the instability in the fuel cost.

### **5.3.2 Natural Gas Combined Cycle Combustion Turbine**

Combined cycle is a type of combustion turbine generator (CTG) application. Combined cycle operation consists of one or more CTGs exhausting to one or more heat recovery steam generators (HRSG). The resulting steam generated by the HRSG is then used to power a steam turbine generator (STG).

The capital cost component of the levelized cost of NGCC power is approximately \$16/MWh for a plant that runs about 60% annual capacity factor. The total levelized cost of NGCC power is projected to be approximately \$60/MWh for about 5,250 hours of operation in a year or about 60% annual capacity factor. If a NGCC were operated at 80% annual capacity factor, the levelized cost of power would be about \$55/MWh. Most of the power-generation cost for NGCC is from the variable/fuel cost at approximately \$41/MWh, assuming the cost of fuel is about \$5.50/MMBtu. Natural gas cost is highly variable and strongly affected by the economy, production and supply, demand, weather, and storage levels. Weather and demand are large factors that affect gas prices and are very unpredictable. Traditionally, demand for natural gas peaks in the coldest months, but with the nation's power increasingly being generated by natural gas, demand also spikes in summer, when companies fire up peaking plants to provide more power for cooling needs.

NGCC cannot fulfill the need for long-term, cost-effective, and competitive generation of baseload capacity in Northeast Wyoming for Basin Electric due to the instability in the fuel cost and a lower cost alternative could be found.

### **5.3.3 Microturbines**

Microturbines are small gas turbines that burn gaseous and liquid fuels to create high-speed rotation that turns an electrical generator. Microturbines entered field-testing around 1997 and began initial commercial service in 2000. The size range for microturbines available and under development is from 30-350 kW, compared to conventional gas turbine sizes that range from approximately 1 MW to 500 MW. They are able to operate on a variety of fuels, including natural gas, sour gas (high sulfur, low Btu content), and liquid fuels such as gasoline, kerosene and diesel fuel/heating oil. The design life of microturbines is estimated to be in the 40,000 to 80,000 hour range. While units have demonstrated reliability, they have not been in commercial service long enough to provide definitive life data.

The total installed cost of a 30 kW microturbine is approximately \$2500/kW, while a 350 kW microturbine is expected to have a total installed cost of \$1300/kW. Microturbines are still on a learning curve in terms of maintenance, as initial commercial units have seen only a few years of service so far. Most manufacturers offer service contracts for specialized maintenance priced at

about \$0.01/kWh. This cost information was based on information gathered by Energy Nexus Group for the Environmental Protection Agency (EPA)<sup>12</sup>. With the small number of units in commercial service, information is not yet sufficient to draw conclusions about reliability and availability of microturbines. The basic design and low number of moving parts hold the potential for systems of high availability; manufacturers have targeted availabilities of 98 to 99%.

Microturbines cannot fulfill the need for long-term, cost-effective, and competitive generation of baseload capacity in Northeast Wyoming for Basin Electric due to high installed cost, a large number of microturbines would be needed to fulfill the capacity requirement and the cost of fuel is instable.

### **5.3.4 Baseload Coal Facility**

A baseload coal facility could be a pulverized coal facility (PC); a circulating fluidized bed facility (CFB) or an integrated gasification combined cycle facility (IGCC). However, before expanding to these three technologies, a decision needs to be made if a baseload coal facility is the right option for Basin Electric. A generic coal facility was evaluated for this study, which had an approximate capital cost of \$2500/kW (dollars in year of commercial operation), fuel cost of \$0.35/MMBtu, fixed O&M of \$38/kW-yr and variable O&M of \$2.70/MWh, which results in a levelized cost of power of about \$38/MWh at 80% annual capacity factor. The largest cost component of a coal-fired resource is its installation cost, due to the fact that it will be operating heavily for most of its life. Coal plants have advantage over other fossil fueled energy source technologies due to the relatively low and stable cost of coal and the ability of securing a long-term contract for coal.

A coal-based resource is capable of fulfilling Basin Electric's need for new generation in Northeast Wyoming in 2011 and beyond. Further evaluation needs to be given to pulverized coal, circulating fluidized bed and integrated gasification combined cycle technology to determine which technology is the most economical for a baseload coal facility.

### **5.4 Repowering/Uprating of Existing Generating Units**

The idea of repowering or increasing the current rating of an existing resource is not feasible in Northeast Wyoming because Basin Electric does not have a resource in this area to repower or uprate.

### **5.5 Participation in Another Utility's Generation Project**

Basin Electric has worked with a couple of entities to partner in a generating project in Northeast Wyoming. One discussion was for a partnership with Black Hills to build a second and third 90 MW Wygen unit for a total of about 180 MW of new generation. At the time of discussions, it was believed that Basin Electric could build/operate a coal resource cheaper than the option discussed with Black Hills. Discussions with another entity(s) have occurred, however due to confidentiality agreements, the project(s) cannot be discussed.

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<sup>12</sup> Source: Technology Characterization: Microturbines, prepared for Environmental Protection Agency (Ref. 6).

### 5.6 *Purchased Power*

Typically, a request for Proposals (RFP) would be released to determine what purchase power options are available, however, a RFP was not released due to the transmission constraints in Northeast Wyoming, which would limit the number of entities that could respond primarily because wheeling in power from outside of this area is not an option due to transmission constraints. In the past the only power available for purchasing was from gas-fired peaking generation, which is not very cost effective with the cost of fuel instable and when operated with a high annual capacity factor, i.e. baseload. Therefore, it is believed that receiving a long-term power purchase proposal of 250 MW of baseload capacity with a delivery point in Northeast Wyoming is not very likely.

### 5.7 *New Transmission Capacity*

Transmission could probably be added to the system to improve the capability of importing power in Northeast Wyoming. However, generation would still be needed to meet the 250 MW need in Northeast Wyoming, which Basin Electric does not have. Power would need to be purchased or a generating resource built in order to have 250 MW of power to transfer into the area. Under this alternative, the addition of transmission and generation would be more costly than just generation.

### 5.8 *Summary of Technical Analysis*

A summary of the projected costs for new resource power generation plants in the Northeast Wyoming area, where cost information is known, is shown in Table 5-1. The power-generation technologies presented with their respective competitive costs are wind, solar, hydroelectric, geothermal, biomass, natural gas simple cycle, natural gas combined cycle, microturbines and coal.

**Table 5-1. Costs of New Resource Power Generation Plants**

| <b>Type of Power Plant</b>          | <b>Capital Cost (\$/kW)</b> | <b>Fixed O&amp;M (\$/MWh)</b> | <b>Variable / Fuel Costs (\$/MWh)</b> | <b>Total Bus Bar Cost (\$/MWh)</b> | <b>Average Capacity Factor (%)</b> |
|-------------------------------------|-----------------------------|-------------------------------|---------------------------------------|------------------------------------|------------------------------------|
| Wind                                | 800-1100                    | 8                             | 0                                     | 40-55                              | 30-40                              |
| Solar – Photovoltaic                | 5000-12000                  | 6                             | 0                                     | 200-500                            | 20-35                              |
| Hydroelectric                       | 1700-2300                   | 2.5                           | 4                                     | 24                                 | 40-50                              |
| Geothermal (Electric) <sup>13</sup> | NA                          | NA                            | NA                                    | NA                                 | NA                                 |
| Biomass                             | 1300                        | 8.6                           | 7                                     | 80-120                             | 80                                 |
| NG Simple Cycle                     | 560                         | 10 (2.5)                      | 66                                    | 99 (74)                            | 20 (80)                            |
| NG Combined Cycle                   | 1200                        | 2.5 (1.9)                     | 41                                    | 60 (55)                            | 60 (80)                            |
| Microturbines                       | 1300-2500                   | 8.5                           | 70                                    | 130                                | 80                                 |
| Coal                                | 2500                        | 6                             | 7                                     | 38                                 | 80                                 |

By looking at the table above, the lowest bus bar cost resource is the hydroelectric resource, however, it typically only operates about 40%-50% annual capacity factor and Basin Electric’s need is for 80+%. The next lowest cost alternative is a coal-fired resource with a bus bar cost of \$38/MWh at 80% annual load factor.

<sup>13</sup> Electric power generation of Geothermal is not available in Northeast Wyoming.

# Northeast Wyoming Generation Project Justification and Support

## 6 Economic Analysis

### 6.1 Initial Analysis

After all alternatives were evaluated in chapter 5, two analyses were done before the economic analysis began. These two analyses helped determine which alternatives were carried into the economic analysis. The first analysis was a decision tree analysis, which determined how the various alternatives performed under a number of different criteria. The second analysis was a bus bar analysis, which utilized the alternatives that moved on from the decision tree analysis and how each alternative compared to each other in over-all cost of power at varying capacity factors.

#### 6.1.1 Decision Tree Analysis

A decision tree analysis was performed to determine how the various alternatives were capable of meeting Basin Electric’s need in Northeast Wyoming and the results are shown in tabular format in table 6-1. The decision tree analysis really is the technical feasibility analysis that was performed in chapter 5 shown in summary format.

**Table 6-1. Comparison of Alternate Power Generation Technologies**

|   | Capacity Needs | Base-load Operation | Cost Effective | Fuel Cost Stability | Reliable Technology | Available in Northeast Wyoming | Meets all Criteria |
|---|----------------|---------------------|----------------|---------------------|---------------------|--------------------------------|--------------------|
| Energy Conservation & Efficiency                      | No             | No                  | No             | Yes                 | Yes                 | No                             | No                 |
| Wind  | Yes            | No                  | Yes            | Yes                 | Yes                 | No                             | No                 |
| Solar   | No             | No                  | No             | Yes                 | Yes                 | No                             | No                 |
| Hydroelectric   | No             | No                  | Yes            | Yes                 | Yes                 | No                             | No                 |
| Geothermal (Electric Generation)                      | No             | Yes                 | No             | Yes                 | Yes                 | No                             | No                 |
| Biomass   | No             | Yes                 | No             | Yes                 | Yes                 | No                             | No                 |
| NG Simple Cycle                                       | Yes            | Yes                 | No             | No                  | Yes                 | Yes                            | No                 |
| NG Combined Cycle                                     | Yes            | Yes                 | Yes            | No                  | Yes                 | Yes                            | No                 |
| Microturbine  | No             | Yes                 | No             | No                  | Yes                 | Yes                            | No                 |
| Coal  | Yes            | Yes                 | Yes            | Yes                 | Yes                 | Yes                            | Yes                |
| Repowering/Uprating of Existing Resource              | No             | No                  | NA             | NA                  | Yes                 | No                             | No                 |
| Participation in Another Utility’s Generation Project | No             | Yes                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Purchased Power                                       | No             | Yes                 | No             | No                  | Yes                 | No                             | No                 |
| Transmission Capacity                                 | No             | Yes                 | No             | NA                  | Yes                 | No                             | No                 |

Table 6-1 shows that a coal based resource in Northeast Wyoming is the technically feasible resource, however as stated in the introduction an economic analysis needs to be performed to determine which resource alternative is the most economical choice for Basin Electric. In order to narrow down the list of alternatives, the alternatives that are commercially/technically available in Northeast Wyoming and capable of meeting the capacity need will be used in the economic analysis portion of the study. The alternatives that meet these two criteria include natural gas simple cycle, natural gas combined cycle, and a baseload coal facility.

### 6.1.2 Bus Bar Analysis

A bus bar analysis was performed on the alternatives that met both the capacity needs and are commercially/technically available in Northeast Wyoming. The results of the bus bar analysis are shown in Figure 6-1. If the energy need was below 20% annual capacity factor, a peaking resource (LM6000 or PG7121EA) would be the option of choice. If the energy need was above 40% annual capacity factor, a baseload facility would be the option of choice. If the energy need was between 20 % and 40% annual capacity factor, then an intermediate type resource (S-107EA or S-107FA) would be the option of choice.

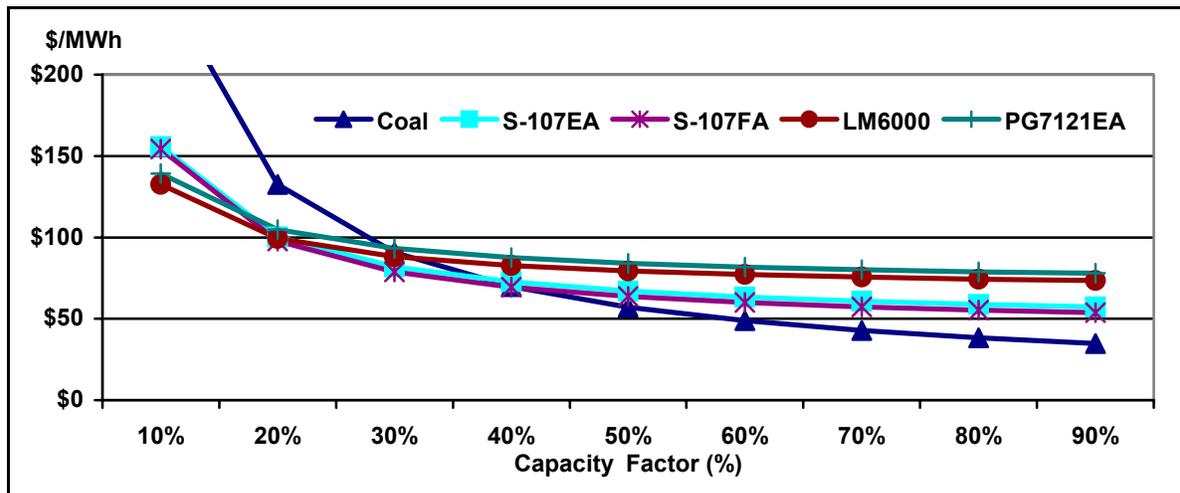


Figure 6-1. Bus Bar Costs of New Resources

### 6.2 Assumptions

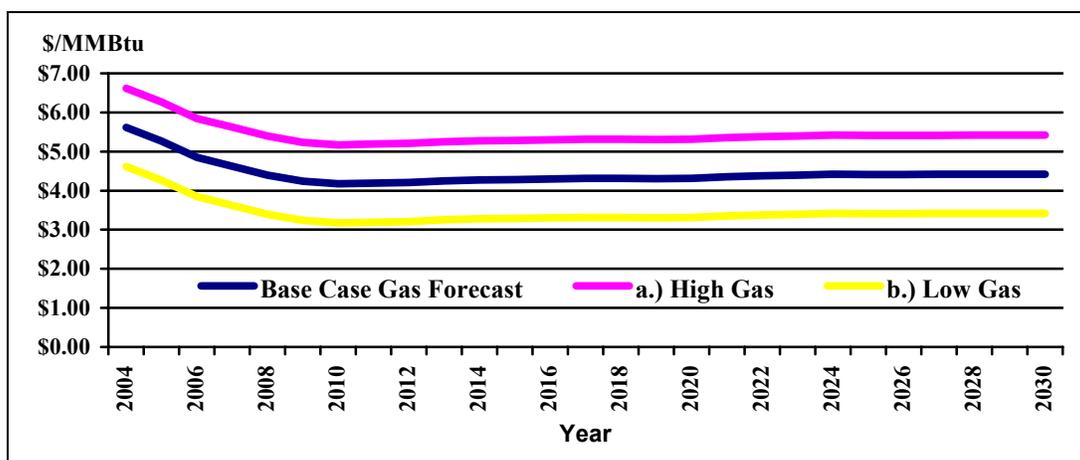
Table 6-2 shows the portfolios evaluated in this study. All of the portfolios are for resources located in Northeast Wyoming of Basin Electric’s service territory. Portfolio 1 is a coal-based resource with commercial operation starting in 2011 and an output of approximately 248 MW for an average July output. Portfolio 2 is a S-107EA combined cycle resource with commercial operation starting in 2009 and an output of approximately 202 MW. Portfolio 3 is a S-107EA combined cycle with commercial operation starting in 2009 and an output of approximately 110 MW, as well as, a PG7121EA simple cycle resource with commercial operation starting in 2009 and an output of approximately 72 MW. Portfolio 4 is a S-107FA combined cycle resource with commercial operation starting in 2009 and an output of approximately 202 MW, as well as, a LM6000 simple cycle resource with commercial operation starting in 2009 and an output of approximately 40 MW. All portfolios include purchases to meet capacity and energy needs until a resource could be built to meet the need, as well as any additional need that is not met with the

new resource(s). All portfolios assume the same transmission capability, which includes the Hughes to Sheridan new 230 kV transmission line in 2008.

**Table 6-2. Portfolios evaluated in Study**

|                    | 2006     | 2007     | 2008     | 2009       | 2010     | 2011       | 2012     | Total      |
|--------------------|----------|----------|----------|------------|----------|------------|----------|------------|
| <b>Portfolio 1</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>248</b> | <b>0</b> | <b>248</b> |
| Coal               | 0        | 0        | 0        | 0          | 0        | 248        | 0        | 248        |
| <b>Portfolio 2</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>202</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>202</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| <b>Portfolio 3</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>182</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>182</b> |
| S-107EA (CC)       | 0        | 0        | 0        | 110        | 0        | 0          | 0        | 110        |
| PG7121EA (SC)      | 0        | 0        | 0        | 72         | 0        | 0          | 0        | 72         |
| <b>Portfolio 4</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>242</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>242</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| LM6000 (SC)        | 0        | 0        | 0        | 40         | 0        | 0          | 0        | 40         |

The cost of fuel used for the coal resource was \$0.35/MMBtu in real 2004 dollars. The cost of fuel used for the natural gas resources was based on the NYMEX natural gas forecast from March 2004. Partially due to the fact that this forecast is a few months old and the instability of natural gas, two sensitivities were performed that either a.) added or b.) subtracted \$1.00/MMBtu to the forecast used. Figure 6-2 shows the Natural Gas forecast used in this study, it shows the average price for each year in real 2004 dollars.



**Figure 6-2. Natural Gas Forecast**

Six different cases were performed that showed the uncertainty of the future. The cases performed were:

- Case 1 – Base Case,
- Case 2 – LOS #1 retires the end of 2017,
- Case 3 – CBM load forecast comes in higher than expected,
- Case 4 – CBM load forecast comes in lower than expected,
- Case 5 – Allows for market opportunity, which sells any surpluses into the market, and

- Case 6 – CBM load forecast comes in lower than expected and allows for market opportunity.

Cases 1 and 2 are to be performed because there is uncertainty of the ability to continue operation of Leland Olds unit 1. Case 3 and 4 were performed to see if the outcome changed if the loads came in higher or lower in Northeast Wyoming, as compared to case 1. Case 5 was performed to see the effects of market opportunity on case 1. Case 6 was performed to see the effects of market opportunity on case 4.

The energy market prices used will be discussed in section 6.4. The capacity market price used was \$2.50/kW-mo in real 2004 dollars with inflation at 2.5%. Basin Electric assumes that any time energy needs to be purchased from the market; the purchase price will be 25% higher than the selling price. This is assumed because Basin Electric believes it will purchase when a resource is offline and when other entities are also purchasing, causing an increase in demand and therefore resulting in higher prices.

The economic assumptions used in this study are shown in Table 6-3.

**Table 6-3. Economic Assumptions**

| <b>Component</b>                 | <b>Rate</b> |
|----------------------------------|-------------|
| Inflation Rate                   | 2.5%        |
| O&M Escalation Rate              | 2.5%        |
| New Capital Cost Escalation Rate | 2.5%        |
| Cost of Capital                  | 6.5%        |
| Discount Rate                    | 6.5%        |
| Financing Term                   | 32.25 yrs   |

### **6.3 Computer Model Used**

Detailed capacity expansion planning analyses in the power industry are generally performed using a production cost model. An hour-by-hour chronological production cost model simulates actual utility system operation by projecting the total system demand for each hour of the year, then dispatching the available capacity on a merit order basis in order to minimize the system production costs. Production cost models account for unit characteristics such as ramp rates, minimum online and offline times, start costs, emission rates and costs, heat rates, fuel costs, O&M costs, forced outages, maintenance (scheduled) outage rates and other real world aspects of operating power plants.

Basin Electric performed the detailed economic analysis using Henwood Energy’s<sup>14</sup> MarketSym. Basin Electric staff performed the model runs.

The MarketSym simulation system is composed of an integrated set of modules that allow the efficient input, output, and manipulation of simulation data. The three primary components of

<sup>14</sup> <http://www.henwoodenergy.com/>

this framework are the Market Simulation Database, the Data Management System and the PROSYM/MULTISYM Simulation Engine.

The Market Simulation Database contains fundamental energy data such as transmission, transaction, load, fuel, and generator data required to perform a detailed, chronological, market price forecast. The database stores detailed generator information at the station level including fuel costs, heat rates, ramp rates, variable operating expenses, start-up and fuel costs, and as appropriate, emission rates and costs.

The Data Management System is designed to interface, edit, and manage the vast amounts of information required for a fundamental market simulation. This capability includes: interfacing with the Simulation Engine; managing the simulation output for development of reports, graphics and data tables; and providing the various market analytics that are critical for gaining a full understanding of current and future market dynamics.

PROSYM takes into consideration the bids of all generation units, generator unit performance characteristics and chronological constraints, as well as all relevant zonal transmission and system constraints. PROSYM then simulates the actual functioning of the market and determines the station generation, revenue, costs and profit for each hour in the simulation period.

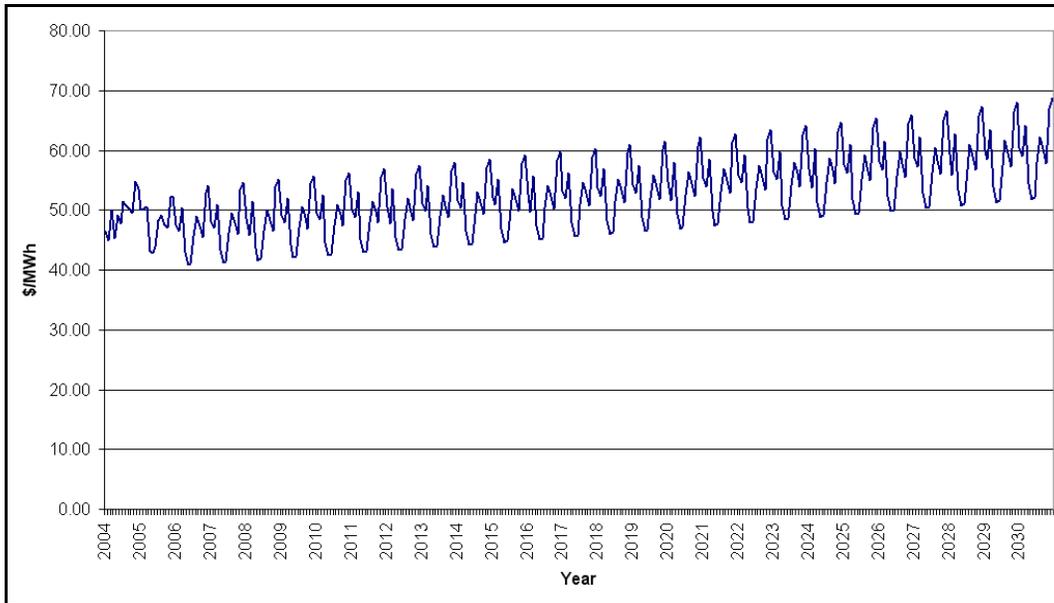
### ***6.4 Regional Market Modeling and Results***

The PROSYM/MULTISYM market simulation software, developed by Henwood Energy Associates, was utilized to estimate the hourly marginal cost of electricity. The market simulations conducted with PROSYM assume the formal or informal operation of a power exchange whereby power is transacted among market participants by means of a competitive bidding process. The analysis is in which individual generators effectively bid prices to supply electricity each hour. The lowest price bids are selected, and all successful bidders are paid the highest dispatched bid price each hour, referred to here as the Market Clearing Price (MCP).

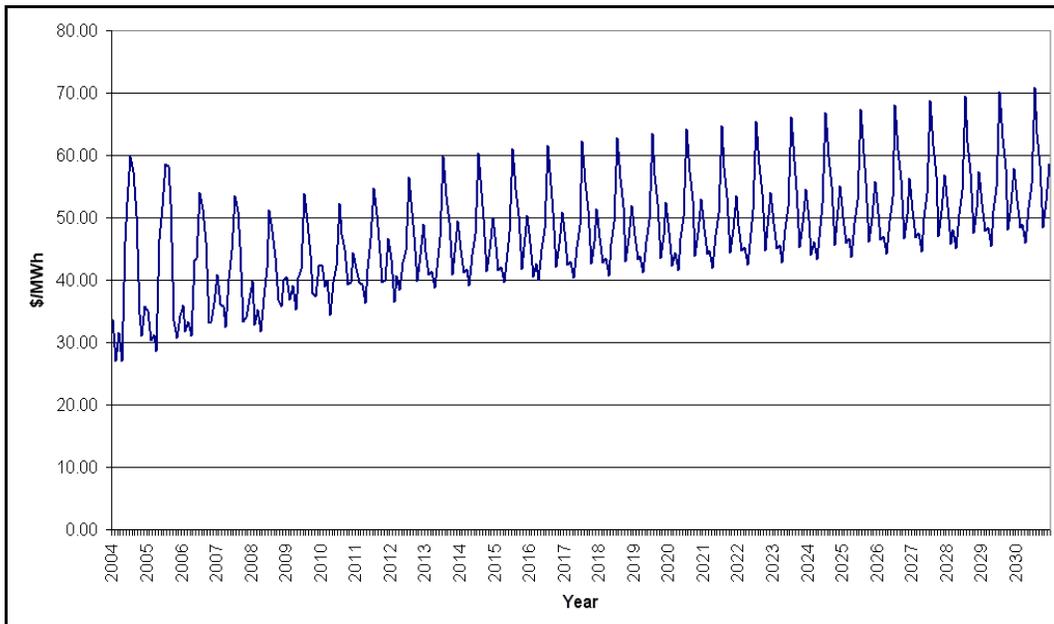
Because PROSYM/MULTISYM is a multi-area generator commitment and dispatch model, opportunities for the simultaneous dispatch of multiple regions are tested each hour and utilized subject to transmission constraints between the areas and considering the wheeling charges associated with the transaction. A transaction between sub-areas is included if it does not exceed the load carrying capability of the composite transmission path between the two areas and as long as the wheeling charges over that path do not eliminate the economics of the transaction.

Regional power market price modeling requires inputs for variables including data on future load forecasts, operating characteristics of existing units, fuel price forecasts, and cost and performance estimates for new future generation additions. In general, Basin Electric utilizes a regional database purchased from the PROSYM vendor. The regional database includes operation and efficiency characteristics for existing generating units in the region being studied. The database also includes information on forecasted loads, fuel prices, and transmission tie information. The data in the PROSYM database is accumulated from public documents filed with the United States government or other public agencies.

The bid-based average monthly MCPs for WECC and MAPP are shown in the figures below. Figure 6-3 shows the WECC monthly MCP in real 2004\$. Figure 6-4 shows the MAPP monthly MCP in real 2004\$.



**Figure 6-3. WECC Monthly MCP**



**Figure 6-4. MAPP Monthly MCP**

### **6.5 Economic Analysis**

The various portfolio plans were evaluated on the basis of present value revenue requirements (PVRR) with the explicit goal of minimizing PVRR. Appendix A-1 shows the results of the various cases performed.

### 6.5.1 Case 1 – Base Case

Case 1 assumes that Basin Electric’s system operates as is and all existing generating facilities do not retire until after the end of the study period of year 2030. Figure 6-5 shows case 1 PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about \$5.2 Billion for PVRR, portfolio 2 shows a little under \$5.5 Billion, portfolio 3 shows a little over \$5.5 Billion, and portfolio 4 shows a little under \$5.5 Billion. Portfolios 2 & 4 are four percent higher in PVRR than portfolio 1, while portfolio 3 is six percent higher.

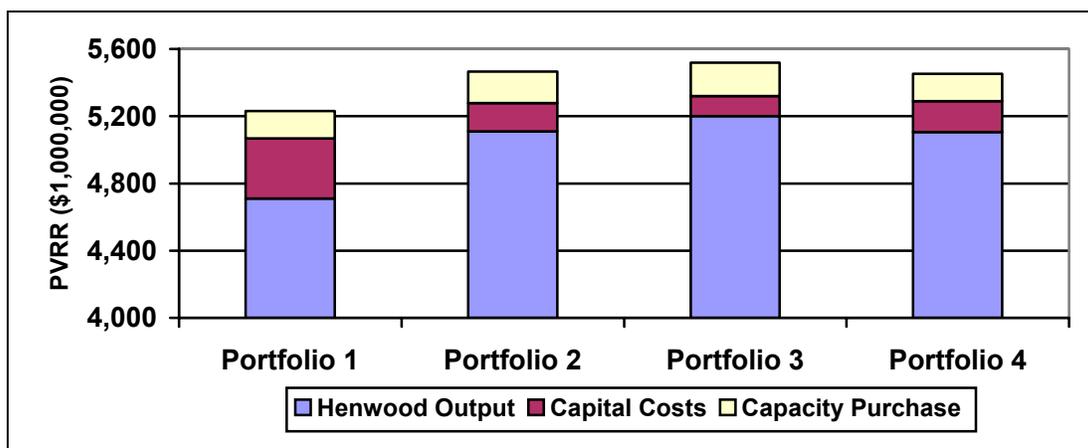


Figure 6-5. Case 1 PVRR Results

Table 6-4 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 12%         | 51%         | 26%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 2%          | 23%         | 9%          |
| S-107EA     | 14%         | 57%         | 31%         |
| Portfolio 4 |             |             |             |
| LM6000      | 3%          | 24%         | 11%         |
| S-107FA     | 12%         | 51%         | 26%         |

Noticing that the coal resource of portfolio 1 operates on average 85% capacity factor shows that baseload is needed. By looking at the combined cycle facilities within portfolios 2, 3 & 4 and seeing they average 25-30% annual capacity factor, it can be concluded that it is cheaper to purchase in market than operate the combined cycle facilities harder. This conclusion is verified even more by looking at the WECC monthly MCP in figure 6-3 and comparing this to the bus

bar costs of the combined cycle facilities shown in figure 6-1. Whereas at 80 % annual capacity factor the coal resource has a bus bar cost of \$38/MWh which is lower than the average MCP on the West.

### 6.5.1.1 High Gas

Case 1a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-6 shows case 1a PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about \$5.2 Billion for PVRR, portfolio 2 shows a little under \$5.6 Billion, portfolio 3 shows a little over \$5.6 Billion and portfolio 4 shows a little under \$5.6 Billion. Portfolio 2 & 4 are six percent higher in PVRR than portfolio 1, while portfolio 3 is seven percent higher.

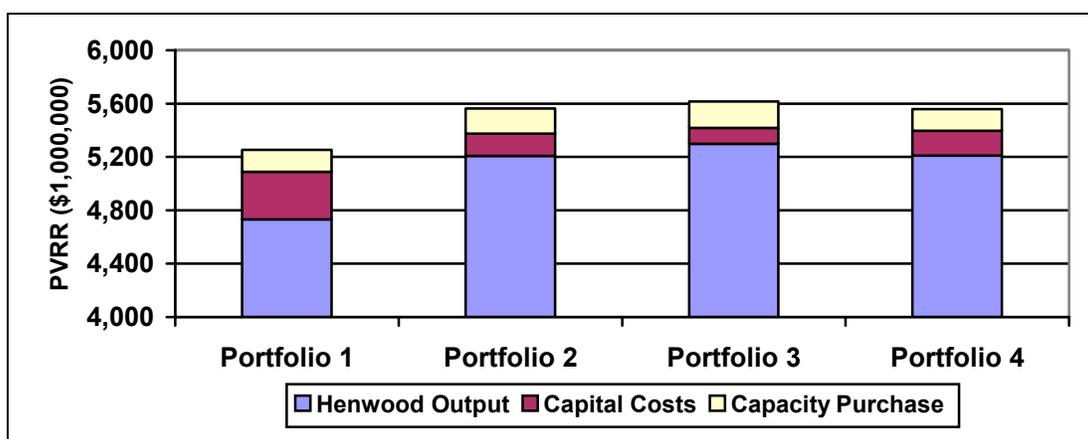


Figure 6-6. Case 1a PVRR Results

Table 6-5 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 12%         | 51%         | 26%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 2%          | 23%         | 9%          |
| S-107EA     | 14%         | 57%         | 31%         |
| Portfolio 4 |             |             |             |
| LM6000      | 3%          | 24%         | 11%         |
| S-107FA     | 12%         | 51%         | 26%         |

Increasing the Gas price by \$1.00/MMBtu doesn't seem to decrease the amount of operation on the gas facilities. \$1.00/MMBtu effects the cost of the resources by anywhere between \$7-12/MWh, depending on the heat rate of the resource.

### 6.5.1.2 Low Gas

Case 1b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-7 shows case 1b PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$4.8 Billion for PVRR, portfolio 2 shows a little over \$4.8 Billion, portfolio 3 shows a little over \$4.9 Billion and portfolio 4 shows a little over \$4.8 Billion. Portfolio 2 & 4 are two percent higher in PVRR than portfolio 1, while portfolio 3 is three percent higher.

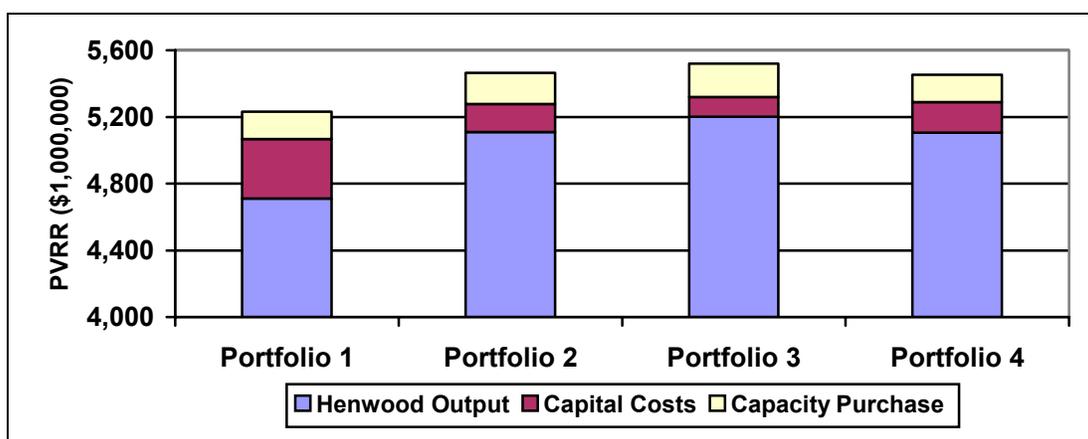


Figure 6-7. Case 1b PVRR Results

Table 6-6 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 16%         | 61%         | 31%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 6%          | 36%         | 17%         |
| S-107EA     | 17%         | 66%         | 35%         |
| Portfolio 4 |             |             |             |
| LM6000      | 5%          | 28%         | 14%         |
| S-107FA     | 15%         | 60%         | 31%         |

Decreasing the gas price by \$1.00/MMBtu effects the cost of the gas facilities anywhere between \$7-12/MWh depending on the heat rate of the facility. Decreasing the gas price increases the annual capacity factors of the gas facilities but it is not enough to make a gas facility more economic than the coal resource.

### 6.5.2 Case 2 – Life Expectancy of LOS 1

Case 2 assumes that Leland Olds unit #1 retires at the end of 2017. Figure 6-8 shows case 2 PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about \$5.6 Billion for PVRR, portfolio 2 shows a little under \$6.0 Billion, portfolio 3 shows a little over \$6.0 Billion, and portfolio 4 shows a little under \$6.0 Billion. Portfolio 2 is six percent higher in PVRR than portfolio 1, while portfolio 3 is seven percent higher and portfolio 4 is five percent higher.

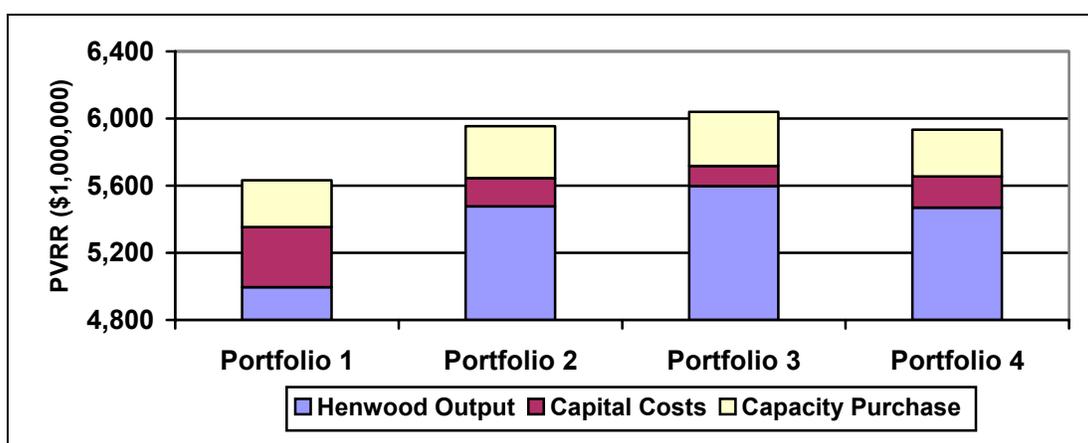


Figure 6-8. Case 2 PVRR Results

Table 6-7 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 12%         | 59%         | 32%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 2%          | 28%         | 12%         |
| S-107EA     | 14%         | 61%         | 35%         |
| Portfolio 4 |             |             |             |
| LM6000      | 3%          | 31%         | 14%         |
| S-107FA     | 12%         | 59%         | 32%         |

By losing 222 MW of baseload generation, even more purchases than before need to be purchased and therefore the facilities would be operated more to compensate for the increased amount of purchases.

### 6.5.2.1 High Gas

Case 2a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-9 shows case 2a PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$5.6 Billion for PVRR, portfolio 2 shows a little over \$6.0 Billion, portfolio 3 shows a little over \$6.1 Billion and portfolio 4 shows a little over \$6.0 Billion. Portfolio 2 & 4 are seven percent higher in PVRR than portfolio 1, while portfolio 3 is nine percent higher.

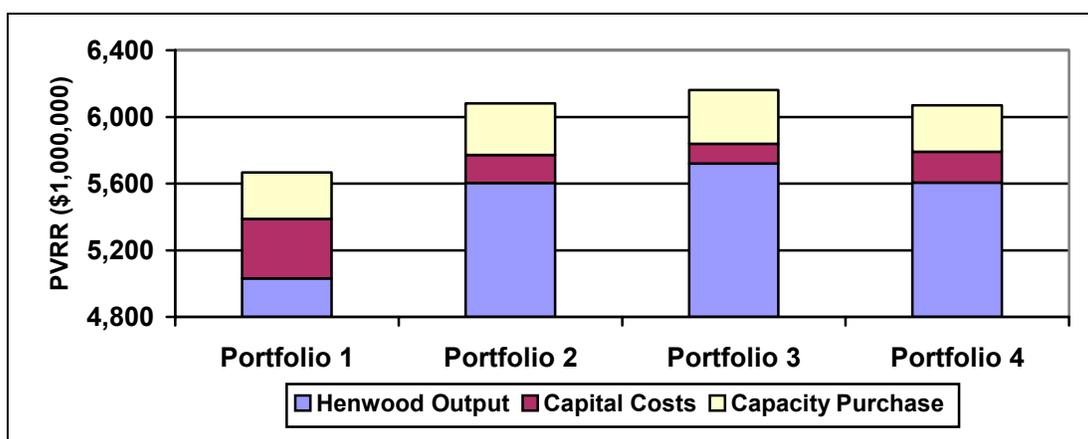


Figure 6-9. Case 2a PVRR Results

Table 6-8 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 9%          | 53%         | 29%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 0%          | 7%          | 2%          |
| S-107EA     | 11%         | 57%         | 32%         |
| Portfolio 4 |             |             |             |
| LM6000      | 1%          | 19%         | 7%          |
| S-107FA     | 9%          | 53%         | 29%         |

Increasing the gas price by \$1.00/MMBtu results in anywhere between \$7-12/MWh of increased cost to operate the gas facilities due to the different heat rates of the different gas facilities. This increase results in about 3 percent decrease in average capacity factor to the combined cycle and about a 7-10 percent decrease in average capacity factor for the simple cycle.

### 6.5.2.2 Low Gas

Case 2b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-10 shows case 2b PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$5.2 Billion for PVRR, portfolio 2 shows a little over \$5.3 Billion, portfolio 3 shows a little over \$5.4 Billion and portfolio 4 shows a little over \$5.3 Billion. Portfolio 2 is four percent higher in PVRR than portfolio 1, while portfolio 3 is five percent higher and portfolio 4 is three percent higher.

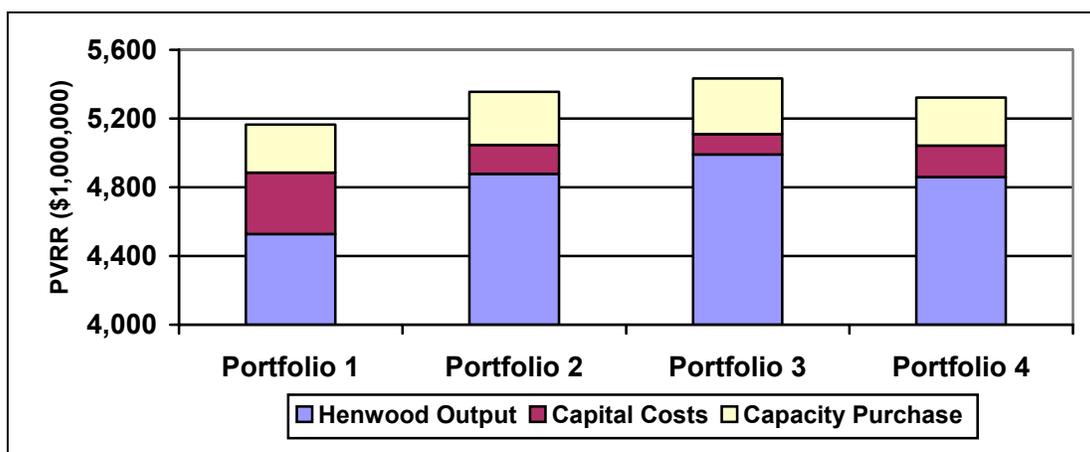


Figure 6-10. Case 2b PVRR Results

Table 6-9 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 16%         | 71%         | 38%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 6%          | 42%         | 21%         |
| S-107EA     | 17%         | 72%         | 41%         |
| Portfolio 4 |             |             |             |
| LM6000      | 5%          | 36%         | 18%         |
| S-107FA     | 15%         | 71%         | 38%         |

Decreasing the gas price by \$1.00/MMBtu results in a decrease in cost to the gas facilities by anywhere between \$7-12/MWh depending on the heat rate of the facility. Decreasing the gas price results in higher capacity factors for the gas facilities in portfolios 2, 3 and 4, however the decrease is not enough to make any other portfolio more economic than portfolio 1.

### 6.5.3 Case 3 – High Load Growth

Case 3 assumes high CBM load growth. Figure 6-11 shows case 3 PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$6.2 Billion for PVRR, portfolio 2 shows a little under \$6.8 Billion, portfolio 3 shows a little under \$7.0 Billion, and portfolio 4 shows a little over \$6.7 Billion. Portfolio 2 is 9% higher in PVRR than portfolio 1, while portfolio 3 is 11% higher and portfolio 4 is 8% higher.

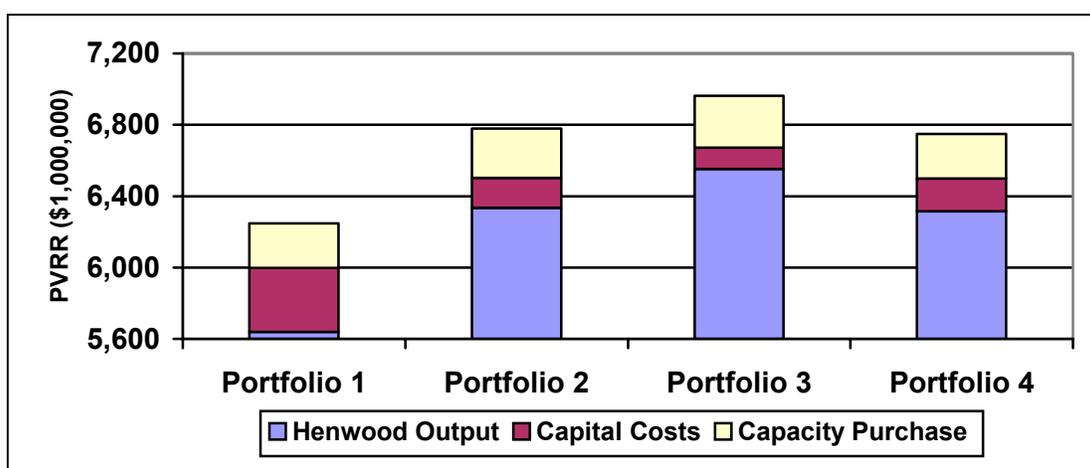


Figure 6-11. Case 3 PVRR Results

Table 6-10 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 17%         | 72%         | 53%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 2%          | 48%         | 26%         |
| S-107EA     | 21%         | 70%         | 58%         |
| Portfolio 4 |             |             |             |
| LM6000      | 4%          | 50%         | 25%         |
| S-107FA     | 17%         | 72%         | 53%         |

Increasing the load in Northeast Wyoming results in increased annual capacity factors for the gas facilities, but the average capacity factors for the peaking resources are starting to proceed past desired operation of under 20% annual capacity factors.

### 6.5.3.1 High Gas

Case 3a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-12 shows case 3a PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$6.3 Billion for PVRR, portfolio 2 shows a little under \$7.0 Billion, portfolio 3 shows a little over \$7.1 Billion and portfolio 4 shows a little over \$6.9 Billion. Portfolio 2 & 4 are 11% higher in PVRR than portfolio 1, while portfolio 3 is 14% higher.

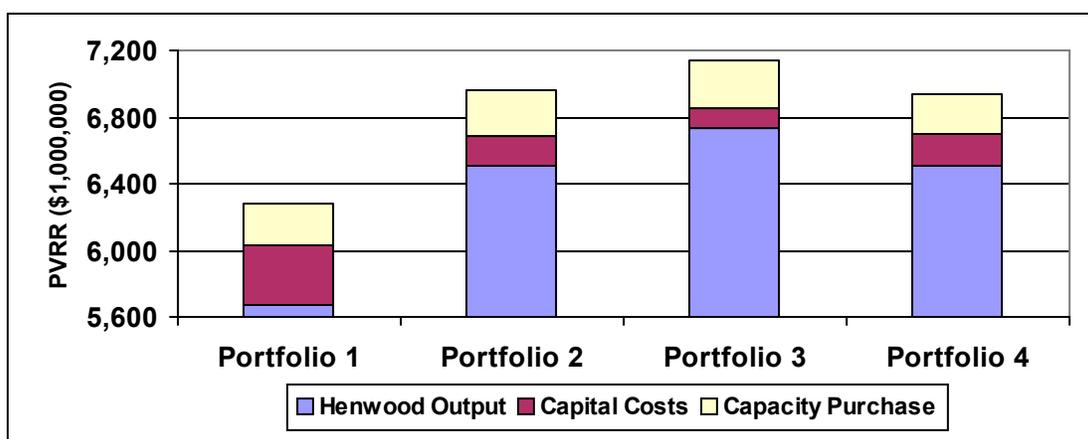


Figure 6-12. Case 3a PVRR Results

Table 6-11 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 14%         | 67%         | 49%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 0%          | 13%         | 4%          |
| S-107EA     | 18%         | 67%         | 55%         |
| Portfolio 4 |             |             |             |
| LM6000      | 1%          | 33%         | 14%         |
| S-107FA     | 14%         | 67%         | 49%         |

Increasing the gas price by \$1.00/MMBtu results in anywhere between \$7-12/MWh of increased costs to the gas facilities depending on the heat rate of the facility. This increase results in about 3-4 percent decrease in the average capacity factor to the combined cycle and about an 11-22% decrease in average capacity factor for the simple cycle.

### 6.5.3.2 Low Gas

Case 3b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-13 shows case 3b PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little over \$5.7 Billion for PVRR, portfolio 2 shows a little under \$6.1 Billion, portfolio 3 shows a little over \$6.2 Billion and portfolio 4 shows a little over \$6.0 Billion. Portfolio 2 is six percent higher in PVRR than portfolio 1, while portfolio 3 is nine percent higher and portfolio 4 is five percent higher.

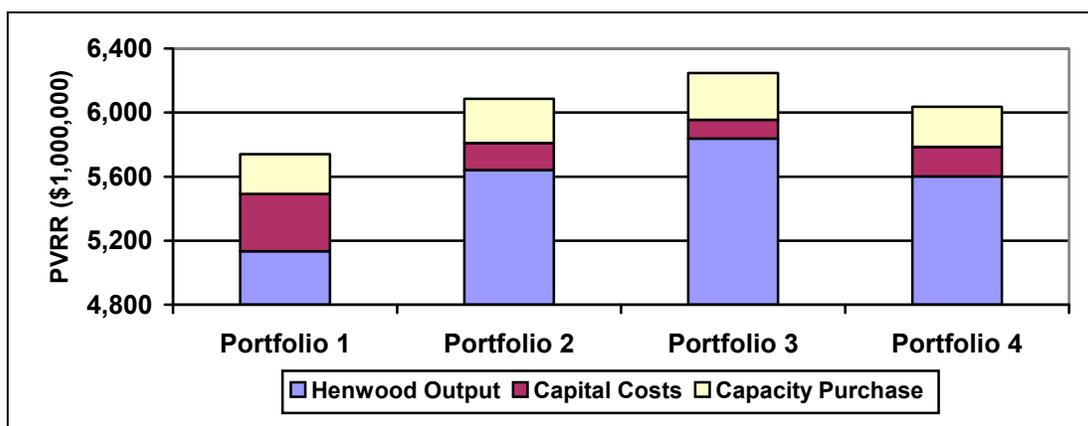


Figure 6-13. Case 3b PVRR Results

Table 6-12 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 22%         | 82%         | 62%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 8%          | 65%         | 43%         |
| S-107EA     | 26%         | 81%         | 66%         |
| Portfolio 4 |             |             |             |
| LM6000      | 7%          | 56%         | 30%         |
| S-107FA     | 22%         | 82%         | 61%         |

Decreasing the natural gas price by \$1.00/MMBtu results in anywhere between \$7-12/MWh of cost reduction in the gas facilities depending on the heat rate of the facilities. Decreasing the gas price resulted in an average capacity factor increase of about 8 percent for the combined cycle facilities and 5-17% for the simple cycle facilities. However, the decrease in gas price was not enough for the gas portfolios to be more economical than the coal portfolio.

### 6.5.4 Case 4 – Low Load Growth

Case 4 assumes low CBM load growth. Figure 6-14 shows case 4 PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$4.3 Billion for PVRR, portfolio 2 shows a little over \$4.2 Billion, portfolio 3 shows a little under \$4.2 Billion, and portfolio 4 shows a little over \$4.2 Billion. Portfolios 2, 3 and 4 are all two percent lower in PVRR than portfolio 1.

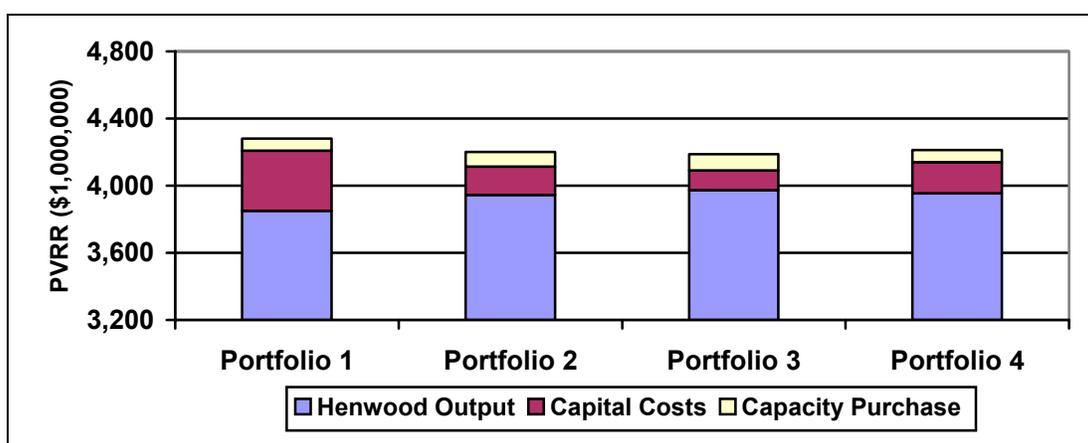


Figure 6-14. Case 4 PVRR Results

Table 6-13 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 65%         | 84%         | 74%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 4%          | 15%         | 8%          |
| Portfolio 3 |             |             |             |
| PG7121EA    | 0%          | 5%          | 2%          |
| S-107EA     | 5%          | 18%         | 10%         |
| Portfolio 4 |             |             |             |
| LM6000      | 0%          | 5%          | 2%          |
| S-107FA     | 4%          | 14%         | 8%          |

A decrease in the load in Northeast Wyoming causes a decrease in capacity factors for all portfolios. The coal resource now average about 74% capacity factor, which is still probably considered baseload. The gas facilities really drop off in capacity factor meaning under these lower loads, it would be cheaper to purchase power instead of ramping the facilities annual generation up. But under this scenario, it is cheaper (lower PVRR) to operate gas facilities, which have a lower capital/installation costs.

### 6.5.4.1 High Gas

Case 4a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-15 shows case 4a PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$4.3 Billion for PVRR, portfolio 2 shows a little over \$4.2 Billion, portfolio 3 shows a little over \$4.2 Billion and portfolio 4 shows a little over \$4.2 Billion. Portfolios 2 and 4 are one percent lower in PVRR than portfolio 1, while portfolio 3 is two percent lower.

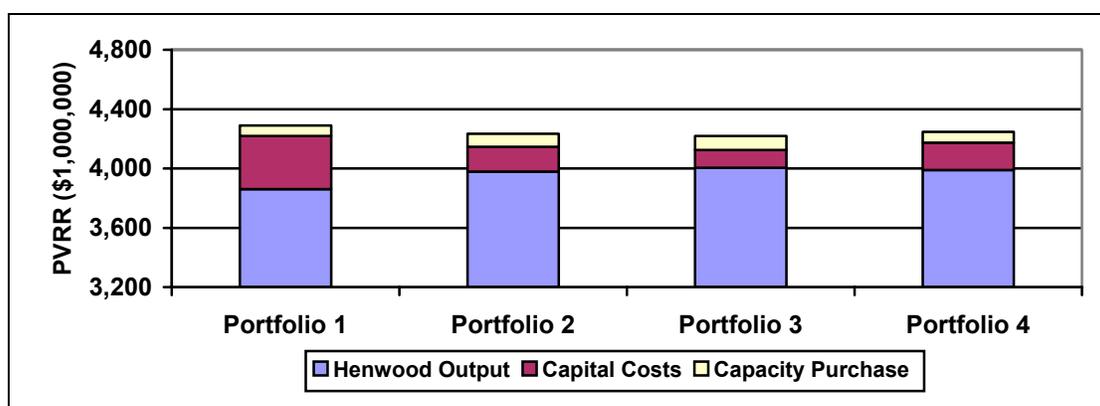


Figure 6-15. Case 4a PVRR Results

Table 6-14 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 65%         | 84%         | 74%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 3%          | 13%         | 7%          |
| Portfolio 3 |             |             |             |
| PG7121EA    | 0%          | 1%          | 0%          |
| S-107EA     | 4%          | 16%         | 8%          |
| Portfolio 4 |             |             |             |
| LM6000      | 0%          | 3%          | 1%          |
| S-107FA     | 3%          | 12%         | 7%          |

Increasing the gas price by \$1.00/MMBtu results in an increase of \$7-12/MWh to the cost of the gas facilities depending on the heat rates for the facilities. Under this scenario, the simple cycle resource averages one percent or less capacity factor and the combined cycle facilities average about 7-8% capacity factor. The increase of \$1.00/MMBtu does not change the results of the most economical portfolio under a lower load scenario.

### 6.5.4.2 Low Gas

Case 4b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-16 shows case 4b PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$3.9 Billion for PVRR, portfolio 2 shows a little under \$3.8 Billion, portfolio 3 shows a little over \$3.7 Billion and portfolio 4 shows a little over \$3.7 Billion. Portfolios 2 and 3 are four percent lower in PVRR than portfolio 1, while portfolio 4 is three percent lower.

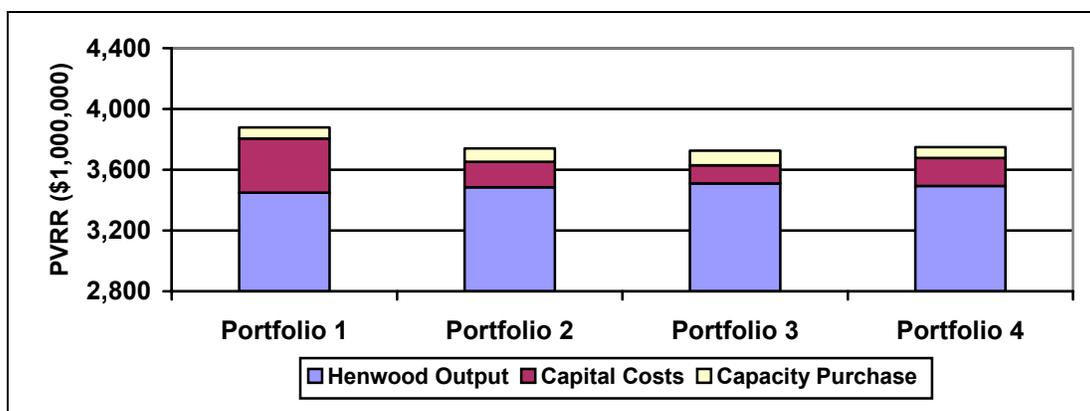


Figure 6-16. Case 4b PVRR Results

Table 6-15 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 54%         | 73%         | 61%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 6%          | 18%         | 9%          |
| Portfolio 3 |             |             |             |
| PG7121EA    | 1%          | 8%          | 4%          |
| S-107EA     | 6%          | 21%         | 11%         |
| Portfolio 4 |             |             |             |
| LM6000      | 1%          | 7%          | 3%          |
| S-107FA     | 6%          | 16%         | 10%         |

Decreasing the gas price by \$1.00/MMBtu results in a decrease of \$7-12/MWh to the cost of the gas facilities depending the heat rate of the facility. Decreasing the gas price resulted in an increase in capacity factors for the gas facilities. Under this scenario the gas portfolios were more economical than the coal portfolio.

### 6.5.5 Case 5 – Market Opportunity

Case 5 assumes market opportunity, whereas any surpluses may be sold into the market. Figure 6-17 shows case 5 PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$2.7 Billion for PVRR, portfolio 2 shows a little under \$3.4 Billion, portfolio 3 shows a little over \$3.6 Billion, and portfolio 4 shows a little under \$3.4 Billion. Portfolio 2 is 23% higher in PVRR than portfolio 1, while portfolio 3 is 31% higher and portfolio 4 is 22% higher.

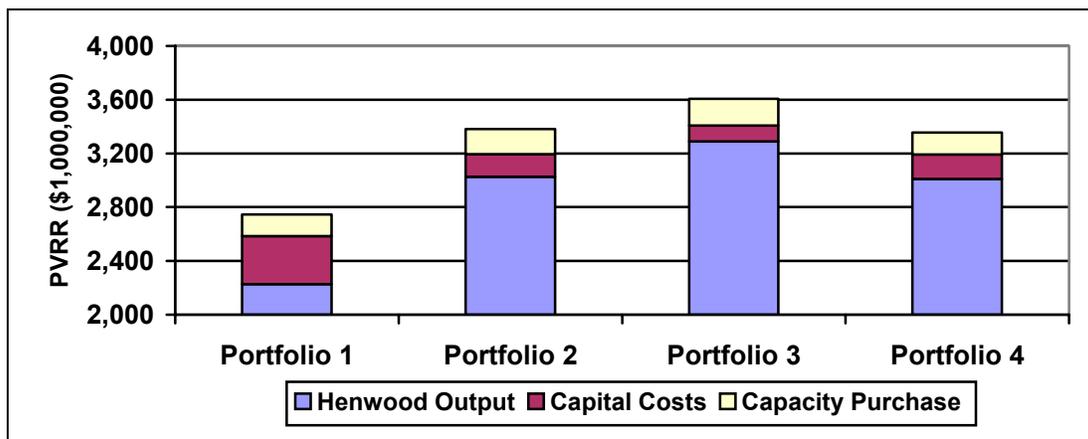


Figure 6-17. Case 5 PVRR Results

Table 6-16 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 63%         | 69%         | 66%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 8%          | 38%         | 20%         |
| S-107EA     | 64%         | 69%         | 66%         |
| Portfolio 4 |             |             |             |
| LM6000      | 16%         | 42%         | 28%         |
| S-107FA     | 63%         | 69%         | 66%         |

Under market opportunity the resources loaded up to make each resource economical.

### 6.5.5.1 High Gas

Case 5a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-18 shows case 5a PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$2.8 Billion for PVRR, portfolio 2 shows a little over \$3.6 Billion, portfolio 3 shows a little over \$3.8 Billion and portfolio 4 shows a little over \$3.6 Billion. Portfolio 2 is 29% higher in PVRR than portfolio 1, while portfolio 3 is 35% higher and portfolio 4 is 28% higher.

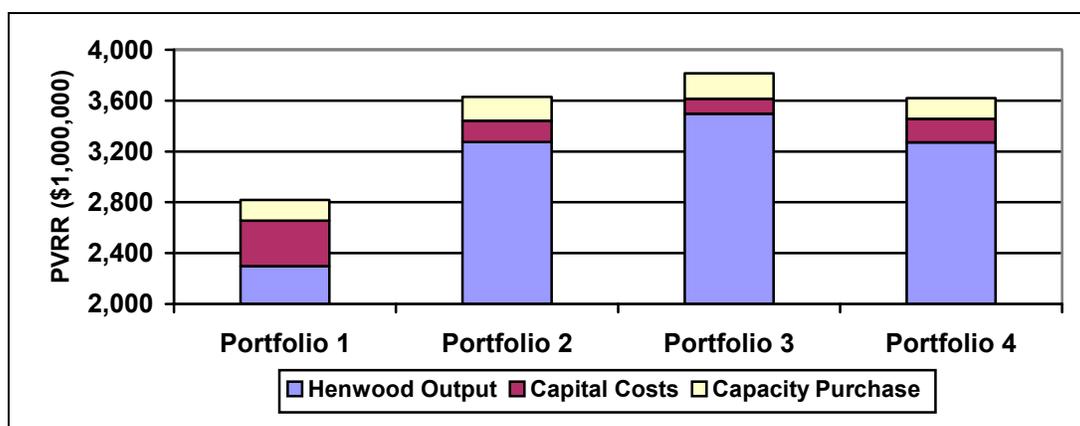


Figure 6-18. Case 5a PVRR Results

Table 6-17 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 54%         | 65%         | 61%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 0%          | 9%          | 3%          |
| S-107EA     | 49%         | 64%         | 58%         |
| Portfolio 4 |             |             |             |
| LM6000      | 4%          | 23%         | 12%         |
| S-107FA     | 55%         | 65%         | 61%         |

With the increase in gas prices, the resources all loaded up pretty well, however the peaking resources didn't load up quite as much due to the increase in production cost.

### 6.5.5.2 Low Gas

Case 5b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-19 shows case 5b PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$2.1 Billion for PVRR, portfolio 2 shows a little over \$2.5 Billion, portfolio 3 shows a little under \$2.8 Billion and portfolio 4 shows a little under \$2.5 Billion. Portfolio 2 is 21% higher in PVRR than portfolio 1, while portfolio 3 is 32% higher and portfolio 4 is 18% higher.

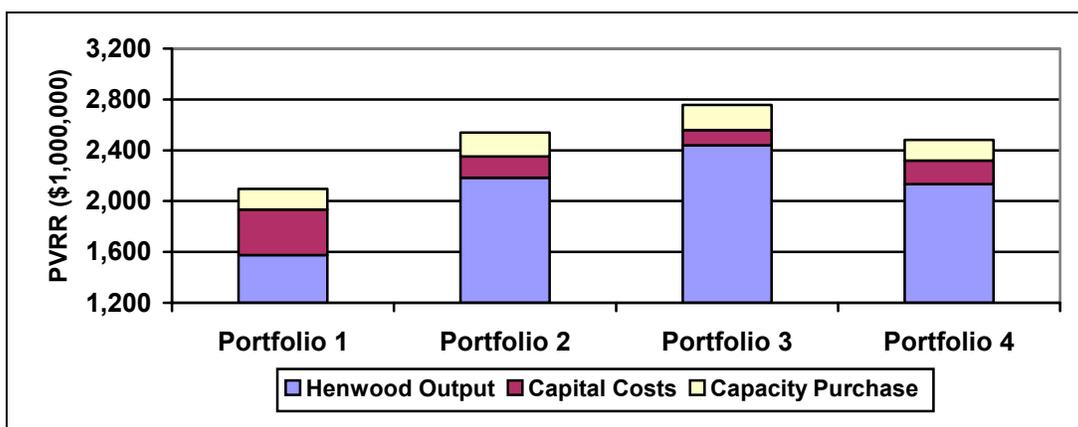


Figure 6-19. Case 5b PVRR Results

Table 6-18 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 68%         | 81%         | 74%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 40%         | 60%         | 52%         |
| S-107EA     | 68%         | 78%         | 72%         |
| Portfolio 4 |             |             |             |
| LM6000      | 38%         | 56%         | 49%         |
| S-107FA     | 68%         | 81%         | 74%         |

With the decrease in gas price the resources loaded up more than they did with the initial gas price assumption. This is due to the production cost for the gas resources are lower making it more economical to run gas.

### 6.5.6 Case 6 – Low Load Growth and Market Opportunity

Case 6 assumes low CBM load growth and market opportunity, whereas any surpluses may be sold into the market. This case was performed to see if the under case 4, the results would change if there was market opportunity to sell any surpluses into the market. Figure 6-20 shows case 5 PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$0.5 Billion for PVRR, portfolio 2 shows a little over \$1.0 Billion, portfolio 3 shows a little under \$1.2 Billion, and portfolio 4 shows a little over \$1.0 Billion. Portfolio 2 is 130% higher in PVRR than portfolio 1, while portfolio 3 is 168% higher and portfolio 4 is 129% higher.

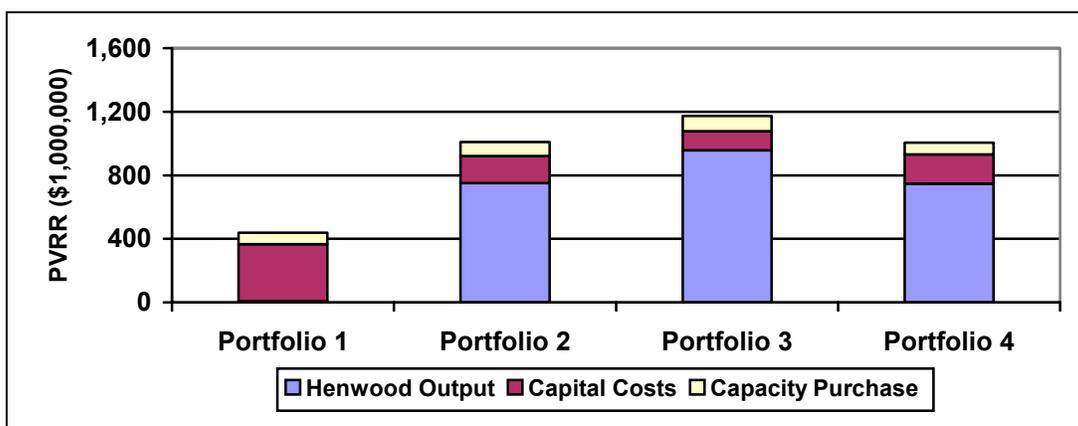


Figure 6-20. Case 6 PVRR Results

Table 6-19 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 50%         | 60%         | 57%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 5%          | 21%         | 12%         |
| S-107EA     | 48%         | 60%         | 56%         |
| Portfolio 4 |             |             |             |
| LM6000      | 9%          | 28%         | 18%         |
| S-107FA     | 51%         | 60%         | 57%         |

By including market opportunity to the lower load scenario all of the resources capacity factors increased, and the coal resource portfolio became the most economical portfolio because of the ability to sell surpluses into the market.

### 6.5.6.1 High Gas

Case 6a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-21 shows case 6a PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$0.5 Billion for PVRR, portfolio 2 shows a little over \$1.2 Billion, portfolio 3 shows a little over \$1.3 Billion and portfolio 4 shows a little over \$1.2 Billion. Portfolio 2 is 143% higher in PVRR than portfolio 1, while portfolio 3 is 167% higher and portfolio 4 is 145% higher.

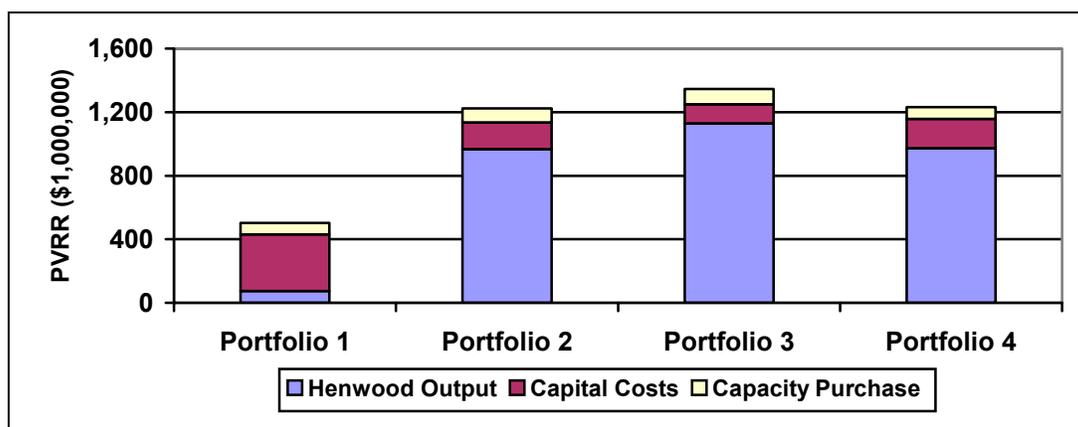


Figure 6-21. Case 6a PVRR Results

Table 6-20 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 42%         | 55%         | 51%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 0%          | 4%          | 2%          |
| S-107EA     | 38%         | 54%         | 48%         |
| Portfolio 4 |             |             |             |
| LM6000      | 2%          | 10%         | 5%          |
| S-107FA     | 42%         | 55%         | 52%         |

By adding market opportunity to the low load high gas scenario most of the resources capacity factors increased. The simple cycle resources did not increase a whole lot. The coal portfolio becomes the most economical portfolio under this scenario.

### 6.5.6.2 Low Gas

Case 6b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 6-22 shows case 6b PVRR for each of the different portfolios. Each portfolio is broken into the present value Henwood Power Supply Model results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about -\$0.2 Billion for PVRR, portfolio 2 shows a little under \$0.2 Billion, portfolio 3 shows a little under \$0.4 Billion and portfolio 4 shows a little under \$0.2 Billion. Portfolio 2 is 191% higher in PVRR than portfolio 1, while portfolio 3 is 277% higher and portfolio 4 is 178% higher.

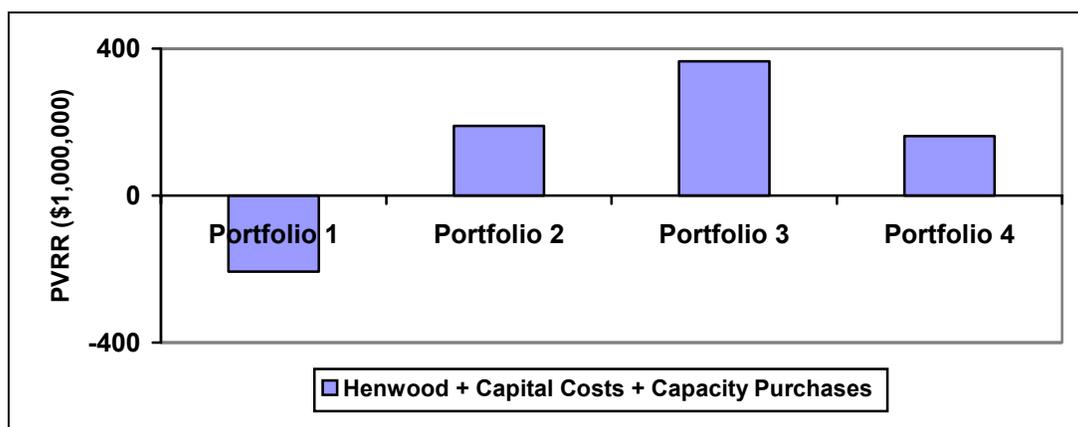


Figure 6-22. Case 6b PVRR Results

Table 6-21 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| Coal        | 85%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| S-107FA     | 62%         | 73%         | 67%         |
| Portfolio 3 |             |             |             |
| PG7121EA    | 30%         | 47%         | 41%         |
| S-107EA     | 58%         | 69%         | 64%         |
| Portfolio 4 |             |             |             |
| LM6000      | 28%         | 45%         | 38%         |
| S-107FA     | 62%         | 73%         | 67%         |

By adding market opportunity to the low load low gas scenario all of the resources capacity factors increased because of the ability to sell surpluses in the market. Including the ability to sell surpluses in the market changes the coal portfolio to be the most economical portfolio.

### **6.5.7 Costs of New Resource Alternatives**

With cases 1-6 performed and two gas sensitivities performed on each case, the overall best option for Basin Electric looks to be the 248 MW coal-fired resource in Northeast Wyoming. Another sensitivity needs to be performed to determine if the coal fired resource is still the best resource alternative if the capital costs come in 20% higher or 15% lower. One thing to note is that the coal resource, without the capital cost sensitivity, includes interest during construction (IDC), whereas the combined cycle and simple cycle resources do not include IDC and therefore are probably on the light side as well as not knowing the cost for new transmission needed and how much the natural gas pipeline addition would cost.

The coal-fired resource is still the best option with the capital costs coming in 20% higher, and it was expected that the coal resource would be the best option for the 15% lower case, which it was. The results of the 20% higher sensitivity is in Appendix A-2 and the results of the 15% lower sensitivity are in Appendix A-3.



## 7 Conclusions and Recommendations

The goal of this Project Justification and Support was to present Basin Electric’s growing need for more generating capability to meet increasing loads and show how Basin Electric proposes to meet that growing need. It was also to provide justification for the Northeast Wyoming Generation Project by evaluating various alternatives to find the most economically viable and technically feasible alternative.

Basin Electric’s current position reveals a substantial need for new generation in Northeast Wyoming. Resolving the need economically and technically feasible was the focus of Basin Electric’s planning process.

A comparison of the alternate technologies regarding their capability of meeting the Basin Electric need criteria (technical analysis) is shown in Table 7-1. Only the coal resource is capable of meeting all of the criteria. The natural gas combined cycle technology is capable of operating at the capacity factor of a baseload facility, however it has a total bus bar cost (\$55/MWh) that is significantly higher than the coal resource (\$38/MWh). Coupled with the volatility of natural gas prices results in the natural gas combined cycle resource being a more costly option for Basin Electric’s member cooperatives and customers.

**Table 7-1. Technical Analysis Summary**

|   | Capacity Needs | Baseload Operation | Cost Effective | Fuel Cost Stability | Reliable Technology | Available in Northeast Wyoming | Meets all Criteria |
|---|----------------|--------------------|----------------|---------------------|---------------------|--------------------------------|--------------------|
| Energy Conservation & Efficiency                      | No             | No                 | No             | Yes                 | Yes                 | No                             | No                 |
| Wind  | Yes            | No                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Solar   | No             | No                 | No             | Yes                 | Yes                 | No                             | No                 |
| Hydroelectric   | No             | No                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Geothermal (Electric Generation)                      | No             | Yes                | No             | Yes                 | Yes                 | No                             | No                 |
| Biomass   | No             | Yes                | No             | Yes                 | Yes                 | No                             | No                 |
| NG Simple Cycle                                       | Yes            | Yes                | No             | No                  | Yes                 | Yes                            | No                 |
| NG Combined Cycle                                     | Yes            | Yes                | Yes            | No                  | Yes                 | Yes                            | No                 |
| Microturbine  | No             | Yes                | No             | No                  | Yes                 | Yes                            | No                 |
| Coal  | Yes            | Yes                | Yes            | Yes                 | Yes                 | Yes                            | Yes                |
| Repowering/Uprating of Existing Resource              | No             | No                 | NA             | NA                  | Yes                 | No                             | No                 |
| Participation in Another Utility’s Generation Project | No             | Yes                | Yes            | Yes                 | Yes                 | No                             | No                 |
| Purchased Power                                       | No             | Yes                | No             | No                  | Yes                 | No                             | No                 |
| Transmission Capacity                                 | No             | Yes                | No             | NA                  | Yes                 | No                             | No                 |

## Northeast Wyoming Generation Project Justification and Support

Upon completion of the technical analysis, an economic analysis was performed utilizing the alternatives that were deemed capable of meeting the capacity needs and were commercially/technically available in Northeast Wyoming. Utilizing the natural gas simple cycle technology, the natural gas combined cycle technology and coal, four portfolios were evaluated using a power supply model. The four portfolios were run through the power supply model and the coal resource had the lowest present value revenue requirements (PVRR). In order to determine if this was the best option, five additional cases were performed to help understand some uncertainty in the future. Under all of these cases the coal resource was the best option, except if the future load growth is low. However, if the option of selling any surpluses into the market (case 6) were evaluated under this scenario, the coal resource is again the best option.

Figure 7-1 is a look at the Northeast Wyoming Load & Capability surpluses (summer) with the addition of a 248 MW (July average rating) coal resource. There are a couple of years that are still a little deficit after the addition of a coal resource, these deficits occur at the peak for the summer season and could be met by purchasing power on the East and then power brought across the Rapid City DC Tie. One thing to note is that the obligations include a 5% contingency for planning purposes.

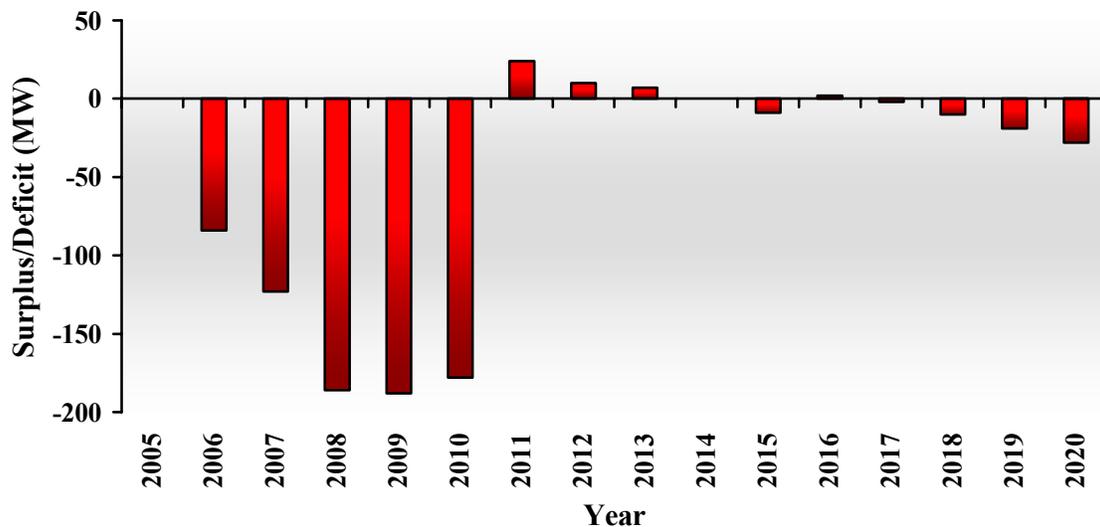


Figure 7-1. Northeast Wyoming Load & Capability Surplus with a Coal Resource

Figure 7-2 is a look at Basin Electric in total with the 248 MW coal resource. Purchases will need to be made until the coal resource is commercial. The coal resource does not meet all of Basin Electric's need across the system, but it does meet the need in Northeast Wyoming where there are major transmission constraints that limit the ability to bring power in.

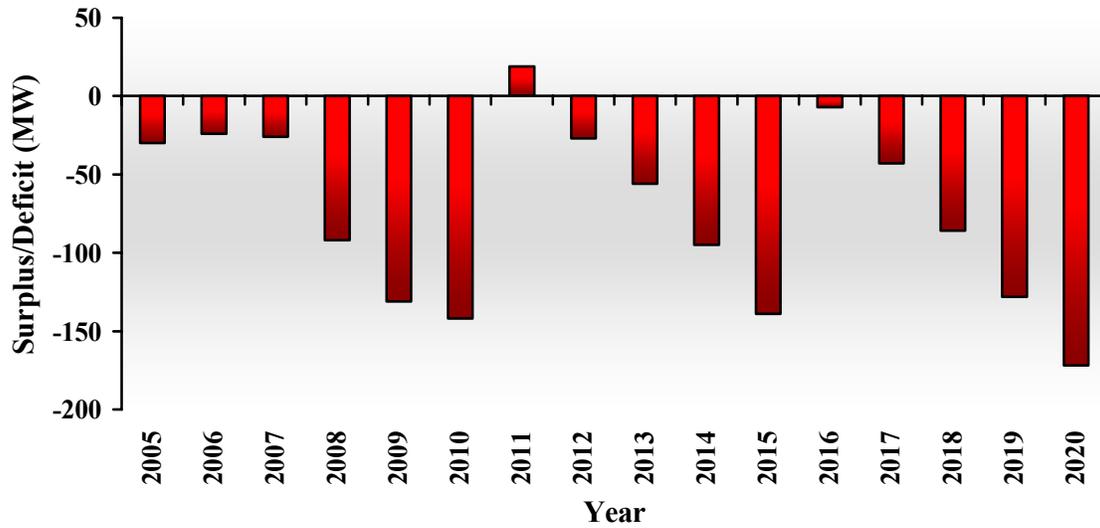


Figure 7-2. Total System Load & Capability Surplus with a Coal Resource

One of the first steps for this project will be an analysis of different coal convention technologies. An analysis of Pulverized Coal technology, Circulating Fluidized Bed technology and Integrated Gasification Combined Cycle technology will be performed to determine which of these three technologies is the best option in Northeast Wyoming for Basin Electric. Along with the determination of the coal technology, further evaluation of potential sites and coal supply for the coal plant will take place. To accommodate this project Basin Electric has requested a total of 290 MW of network transmission and a generator interconnection request to begin January 1, 2011, under the Common Use System tariff administered by Black Hills Power & Light.



## 8 References

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## **Appendix A-1**

**Project Justification and Support – Initial Analysis  
December 2004**

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| <b>2006-2030</b>                   |                     | 2004\$          | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  |         |
|------------------------------------|---------------------|-----------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Output from Henwood<br>\$1,000,000 | Capital Costs Adder | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
|                                    | Portfolio 1         | \$357           | \$4,710 | \$4,732 | \$4,244 | \$4,996 | \$5,030 | \$4,528 | \$5,640 | \$5,671 | \$5,134 | \$3,851 | \$3,860 | \$3,449 | \$2,227 | \$2,298 | \$1,576 | \$9     | \$74    | -\$636  |
|                                    | Portfolio 2         | \$169           | \$5,109 | \$5,207 | \$4,523 | \$5,477 | \$5,604 | \$4,878 | \$6,334 | \$6,513 | \$5,641 | \$3,945 | \$3,978 | \$3,484 | \$3,026 | \$3,273 | \$2,183 | \$752   | \$968   | -\$67   |
|                                    | Portfolio 3         | \$119           | \$5,201 | \$5,298 | \$4,605 | \$5,598 | \$5,720 | \$4,992 | \$6,553 | \$6,732 | \$5,837 | \$3,973 | \$4,005 | \$3,510 | \$3,288 | \$3,496 | \$2,440 | \$958   | \$1,130 | \$151   |
|                                    | Portfolio 4         | \$184           | \$5,105 | \$5,211 | \$4,509 | \$5,470 | \$5,606 | \$4,858 | \$6,315 | \$6,509 | \$5,602 | \$3,955 | \$3,990 | \$3,492 | \$3,009 | \$3,273 | \$2,134 | \$747   | \$974   | -\$95   |
| Capacity Purchase<br>\$1,000,000   |                     | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
| Portfolio 1                        |                     | \$163           | \$163   | \$163   | \$279   | \$279   | \$279   | \$250   | \$250   | \$250   | \$72    | \$72    | \$72    | \$163   | \$163   | \$163   | \$72    | \$72    | \$72    |         |
| Portfolio 2                        |                     | \$187           | \$187   | \$187   | \$309   | \$309   | \$309   | \$277   | \$277   | \$277   | \$88    | \$88    | \$88    | \$187   | \$187   | \$187   | \$88    | \$88    | \$88    |         |
| Portfolio 3                        |                     | \$200           | \$200   | \$200   | \$324   | \$324   | \$324   | \$291   | \$291   | \$291   | \$96    | \$96    | \$96    | \$200   | \$200   | \$200   | \$96    | \$96    | \$96    |         |
| Portfolio 4                        |                     | \$163           | \$163   | \$163   | \$280   | \$280   | \$280   | \$249   | \$249   | \$249   | \$73    | \$73    | \$73    | \$163   | \$163   | \$163   | \$73    | \$73    | \$73    |         |
| Total Cost<br>\$1,000,000          |                     | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
| Portfolio 1                        |                     | \$5,231         | \$5,252 | \$4,764 | \$5,632 | \$5,667 | \$5,165 | \$6,247 | \$6,278 | \$5,741 | \$4,280 | \$4,290 | \$3,878 | \$2,747 | \$2,818 | \$2,097 | \$438   | \$503   | -\$207  |         |
| Portfolio 2                        |                     | \$5,465         | \$5,563 | \$4,879 | \$5,955 | \$6,082 | \$5,356 | \$6,780 | \$6,958 | \$6,087 | \$4,201 | \$4,234 | \$3,740 | \$3,382 | \$3,629 | \$2,539 | \$1,008 | \$1,224 | \$189   |         |
| Portfolio 3                        |                     | \$5,519         | \$5,616 | \$4,923 | \$6,040 | \$6,162 | \$5,434 | \$6,963 | \$7,141 | \$6,246 | \$4,188 | \$4,220 | \$3,725 | \$3,607 | \$3,815 | \$2,758 | \$1,173 | \$1,345 | \$366   |         |
| Portfolio 4                        |                     | \$5,452         | \$5,558 | \$4,856 | \$5,935 | \$6,071 | \$5,323 | \$6,748 | \$6,943 | \$6,035 | \$4,213 | \$4,247 | \$3,750 | \$3,356 | \$3,619 | \$2,481 | \$1,004 | \$1,231 | \$162   |         |
| Percent Above/Below<br>Portfolio 1 |                     | Average Percent | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |
| Portfolio 1                        |                     | 0.0%            | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      |
| Portfolio 2                        |                     | 8.1%            | 4%      | 6%      | 2%      | 6%      | 7%      | 4%      | 9%      | 11%     | 6%      | -2%     | -1%     | -4%     | 23%     | 29%     | 21%     | 130%    | 143%    | 191%    |
| Portfolio 3                        |                     | 10.8%           | 6%      | 7%      | 3%      | 7%      | 9%      | 5%      | 11%     | 14%     | 9%      | -2%     | -2%     | -4%     | 31%     | 35%     | 32%     | 168%    | 167%    | 277%    |
| Portfolio 4                        |                     | 7.6%            | 4%      | 6%      | 2%      | 5%      | 7%      | 3%      | 8%      | 11%     | 5%      | -2%     | -1%     | -3%     | 22%     | 28%     | 18%     | 129%    | 145%    | 178%    |
| Ranking                            |                     | Average Rank    | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |
| Portfolio 1                        |                     | 1.50            | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 4       | 4       | 4       | 1       | 1       | 1       | 1       | 1       | 1       |
| Portfolio 2                        |                     | 2.78            | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 2       | 2       | 2       | 3       | 3       | 3       | 3       | 2       | 3       |
| Portfolio 3                        |                     | 3.50            | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 1       | 1       | 1       | 4       | 4       | 4       | 4       | 4       | 4       |
| Portfolio 4                        |                     | 2.22            | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 3       | 3       | 3       | 2       | 2       | 2       | 2       | 3       | 2       |



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## **Appendix A-2**

**Project Justification and Support – Initial Analysis  
December 2004**

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| <b>2006-2030</b>                   |               | 2004\$          | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  |         |
|------------------------------------|---------------|-----------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Output from Henwood<br>\$1,000,000 | Capital Adder | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
|                                    | Portfolio 1   | \$429           | \$4,710 | \$4,732 | \$4,244 | \$4,996 | \$5,030 | \$4,528 | \$5,640 | \$5,671 | \$5,134 | \$3,851 | \$3,860 | \$3,449 | \$2,227 | \$2,298 | \$1,576 | \$9     | \$74    | -\$636  |
|                                    | Portfolio 2   | \$169           | \$5,109 | \$5,207 | \$4,523 | \$5,477 | \$5,604 | \$4,878 | \$6,334 | \$6,513 | \$5,641 | \$3,945 | \$3,978 | \$3,484 | \$3,026 | \$3,273 | \$2,183 | \$752   | \$968   | -\$67   |
|                                    | Portfolio 3   | \$119           | \$5,201 | \$5,298 | \$4,605 | \$5,598 | \$5,720 | \$4,992 | \$6,553 | \$6,732 | \$5,837 | \$3,973 | \$4,005 | \$3,510 | \$3,288 | \$3,496 | \$2,440 | \$958   | \$1,130 | \$151   |
|                                    | Portfolio 4   | \$184           | \$5,105 | \$5,211 | \$4,509 | \$5,470 | \$5,606 | \$4,858 | \$6,315 | \$6,509 | \$5,602 | \$3,955 | \$3,990 | \$3,492 | \$3,009 | \$3,273 | \$2,134 | \$747   | \$974   | -\$95   |
| Capacity Purchase<br>\$1,000,000   |               | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
| Portfolio 1                        |               | \$163           | \$163   | \$163   | \$279   | \$279   | \$279   | \$250   | \$250   | \$250   | \$72    | \$72    | \$72    | \$163   | \$163   | \$163   | \$72    | \$72    | \$72    |         |
| Portfolio 2                        |               | \$187           | \$187   | \$187   | \$309   | \$309   | \$309   | \$277   | \$277   | \$277   | \$88    | \$88    | \$88    | \$187   | \$187   | \$187   | \$88    | \$88    | \$88    |         |
| Portfolio 3                        |               | \$200           | \$200   | \$200   | \$324   | \$324   | \$324   | \$291   | \$291   | \$291   | \$96    | \$96    | \$96    | \$200   | \$200   | \$200   | \$96    | \$96    | \$96    |         |
| Portfolio 4                        |               | \$163           | \$163   | \$163   | \$280   | \$280   | \$280   | \$249   | \$249   | \$249   | \$73    | \$73    | \$73    | \$163   | \$163   | \$163   | \$73    | \$73    | \$73    |         |
| Total Cost<br>\$1,000,000          |               | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
| Portfolio 1                        |               | \$5,302         | \$5,324 | \$4,835 | \$5,704 | \$5,738 | \$5,236 | \$6,318 | \$6,349 | \$5,813 | \$4,351 | \$4,361 | \$3,949 | \$2,819 | \$2,890 | \$2,168 | \$510   | \$575   | -\$136  |         |
| Portfolio 2                        |               | \$5,465         | \$5,563 | \$4,879 | \$5,955 | \$6,082 | \$5,356 | \$6,780 | \$6,958 | \$6,087 | \$4,201 | \$4,234 | \$3,740 | \$3,382 | \$3,629 | \$2,539 | \$1,008 | \$1,224 | \$189   |         |
| Portfolio 3                        |               | \$5,519         | \$5,616 | \$4,923 | \$6,040 | \$6,162 | \$5,434 | \$6,963 | \$7,141 | \$6,246 | \$4,188 | \$4,220 | \$3,725 | \$3,607 | \$3,815 | \$2,758 | \$1,173 | \$1,345 | \$366   |         |
| Portfolio 4                        |               | \$5,452         | \$5,558 | \$4,856 | \$5,935 | \$6,071 | \$5,323 | \$6,748 | \$6,943 | \$6,035 | \$4,213 | \$4,247 | \$3,750 | \$3,356 | \$3,619 | \$2,481 | \$1,004 | \$1,231 | \$162   |         |
| Percent Above/Below<br>Portfolio 1 |               | Average Percent | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |
| Portfolio 1                        |               | 0.0%            | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      |
| Portfolio 2                        |               | 6.2%            | 3%      | 4%      | 1%      | 4%      | 6%      | 2%      | 7%      | 10%     | 5%      | -3%     | -3%     | -5%     | 20%     | 26%     | 17%     | 98%     | 113%    | 240%    |
| Portfolio 3                        |               | 8.9%            | 4%      | 5%      | 2%      | 6%      | 7%      | 4%      | 10%     | 12%     | 7%      | -4%     | -3%     | -6%     | 28%     | 32%     | 27%     | 130%    | 134%    | 369%    |
| Portfolio 4                        |               | 5.8%            | 3%      | 4%      | 0%      | 4%      | 6%      | 2%      | 7%      | 9%      | 4%      | -3%     | -3%     | -5%     | 19%     | 25%     | 14%     | 97%     | 114%    | 219%    |
| Ranking                            |               | Average Rank    | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |
| Portfolio 1                        |               | 1.50            | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 4       | 4       | 4       | 1       | 1       | 1       | 1       | 1       | 1       |
| Portfolio 2                        |               | 2.78            | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 2       | 2       | 2       | 3       | 3       | 3       | 3       | 2       | 3       |
| Portfolio 3                        |               | 3.50            | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 1       | 1       | 1       | 4       | 4       | 4       | 4       | 4       | 4       |
| Portfolio 4                        |               | 2.22            | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 3       | 3       | 3       | 2       | 2       | 2       | 2       | 3       | 2       |



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## **Appendix A-3**

**Project Justification and Support – Initial Analysis  
December 2004**

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| <b>2006-2030</b>                   |                     | 2004\$          | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  |         |
|------------------------------------|---------------------|-----------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Output from Henwood<br>\$1,000,000 | Capital Costs Adder | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
|                                    | Portfolio 1         | \$304           | \$4,710 | \$4,732 | \$4,244 | \$4,996 | \$5,030 | \$4,528 | \$5,640 | \$5,671 | \$5,134 | \$3,851 | \$3,860 | \$3,449 | \$2,227 | \$2,298 | \$1,576 | \$9     | \$74    | -\$636  |
|                                    | Portfolio 2         | \$169           | \$5,109 | \$5,207 | \$4,523 | \$5,477 | \$5,604 | \$4,878 | \$6,334 | \$6,513 | \$5,641 | \$3,945 | \$3,978 | \$3,484 | \$3,026 | \$3,273 | \$2,183 | \$752   | \$968   | -\$67   |
|                                    | Portfolio 3         | \$119           | \$5,201 | \$5,298 | \$4,605 | \$5,598 | \$5,720 | \$4,992 | \$6,553 | \$6,732 | \$5,837 | \$3,973 | \$4,005 | \$3,510 | \$3,288 | \$3,496 | \$2,440 | \$958   | \$1,130 | \$151   |
|                                    | Portfolio 4         | \$184           | \$5,105 | \$5,211 | \$4,509 | \$5,470 | \$5,606 | \$4,858 | \$6,315 | \$6,509 | \$5,602 | \$3,955 | \$3,990 | \$3,492 | \$3,009 | \$3,273 | \$2,134 | \$747   | \$974   | -\$95   |
| Capacity Purchase<br>\$1,000,000   |                     | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
| Portfolio 1                        |                     | \$163           | \$163   | \$163   | \$279   | \$279   | \$279   | \$250   | \$250   | \$250   | \$72    | \$72    | \$72    | \$163   | \$163   | \$163   | \$72    | \$72    | \$72    |         |
| Portfolio 2                        |                     | \$187           | \$187   | \$187   | \$309   | \$309   | \$309   | \$277   | \$277   | \$277   | \$88    | \$88    | \$88    | \$187   | \$187   | \$187   | \$88    | \$88    | \$88    |         |
| Portfolio 3                        |                     | \$200           | \$200   | \$200   | \$324   | \$324   | \$324   | \$291   | \$291   | \$291   | \$96    | \$96    | \$96    | \$200   | \$200   | \$200   | \$96    | \$96    | \$96    |         |
| Portfolio 4                        |                     | \$163           | \$163   | \$163   | \$280   | \$280   | \$280   | \$249   | \$249   | \$249   | \$73    | \$73    | \$73    | \$163   | \$163   | \$163   | \$73    | \$73    | \$73    |         |
| Total Cost<br>\$1,000,000          |                     | Case 1          | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |         |
| Portfolio 1                        |                     | \$5,177         | \$5,199 | \$4,710 | \$5,579 | \$5,613 | \$5,111 | \$6,193 | \$6,224 | \$5,687 | \$4,226 | \$4,236 | \$3,824 | \$2,694 | \$2,765 | \$2,043 | \$385   | \$450   | -\$261  |         |
| Portfolio 2                        |                     | \$5,465         | \$5,563 | \$4,879 | \$5,955 | \$6,082 | \$5,356 | \$6,780 | \$6,958 | \$6,087 | \$4,201 | \$4,234 | \$3,740 | \$3,382 | \$3,629 | \$2,539 | \$1,008 | \$1,224 | \$189   |         |
| Portfolio 3                        |                     | \$5,519         | \$5,616 | \$4,923 | \$6,040 | \$6,162 | \$5,434 | \$6,963 | \$7,141 | \$6,246 | \$4,188 | \$4,220 | \$3,725 | \$3,607 | \$3,815 | \$2,758 | \$1,173 | \$1,345 | \$366   |         |
| Portfolio 4                        |                     | \$5,452         | \$5,558 | \$4,856 | \$5,935 | \$6,071 | \$5,323 | \$6,748 | \$6,943 | \$6,035 | \$4,213 | \$4,247 | \$3,750 | \$3,356 | \$3,619 | \$2,481 | \$1,004 | \$1,231 | \$162   |         |
| Percent Above/Below<br>Portfolio 1 |                     | Average Percent | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |
| Portfolio 1                        |                     | 0.0%            | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      |
| Portfolio 2                        |                     | 9.5%            | 6%      | 7%      | 4%      | 7%      | 8%      | 5%      | 9%      | 12%     | 7%      | -1%     | 0%      | -2%     | 26%     | 31%     | 24%     | 162%    | 172%    | 173%    |
| Portfolio 3                        |                     | 12.2%           | 7%      | 8%      | 5%      | 8%      | 10%     | 6%      | 12%     | 15%     | 10%     | -1%     | 0%      | -3%     | 34%     | 38%     | 35%     | 205%    | 199%    | 240%    |
| Portfolio 4                        |                     | 9.0%            | 5%      | 7%      | 3%      | 6%      | 8%      | 4%      | 9%      | 12%     | 6%      | 0%      | 0%      | -2%     | 25%     | 31%     | 21%     | 161%    | 174%    | 162%    |
| Ranking                            |                     | Average Rank    | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b | Case 6  | Case 6a | Case 6b |
| Portfolio 1                        |                     | 1.44            | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 4       | 3       | 4       | 1       | 1       | 1       | 1       | 1       | 1       |
| Portfolio 2                        |                     | 2.78            | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 2       | 2       | 2       | 3       | 3       | 3       | 3       | 2       | 3       |
| Portfolio 3                        |                     | 3.50            | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 1       | 1       | 1       | 4       | 4       | 4       | 4       | 4       | 4       |
| Portfolio 4                        |                     | 2.28            | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 3       | 4       | 3       | 2       | 2       | 2       | 2       | 3       | 2       |



# SECTION 2

**ALTERNATIVE EVALUATION STUDY**  
DRY FORK STATION  
NORTHEAST WYOMING GENERATION PROJECT  
OCTOBER 2005





**BASIN ELECTRIC  
POWER COOPERATIVE**

Your Touchstone Energy® Cooperative 

# **Northeast Wyoming Generation Project**

## **Project Justification and Support (Supplemental)**

**July 2005**



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## **1 Executive Summary**

The purpose of this study was to reevaluate the economic analysis of the Northeast Wyoming Project Justification and Support which was completed in December 2004 in order to determine if the economics changed due to a new Load Forecast and the need for more generating capacity. The new Load Forecast came in higher than the previous load forecast. The Economic Analysis component was to determine which alternative was the best option for Basin Electric to serve growing member load in Northeast Wyoming. The Northeast Wyoming area has limited deliverability by existing Basin Electric owned generation due to the constrained Transmission System and the lack of Basin Electric owned generation in the area. The alternative resource must ensure a safe, adequate, and reliable supply of electricity for member loads in Northeast Wyoming, at the lowest reasonable cost.

### ***1.1 Current Position***

Basin Electric serves approximately 1.8 million customers in service territories in portions of nine states: Colorado, Iowa, Minnesota, Montana, Nebraska, New Mexico, North Dakota, South Dakota and Wyoming. Basin Electric forecasts Demand on its system to grow by approximately 49 MW in the East and 21 MW in the West per year, on average between 2006 and 2019. Basin Electric forecasts Energy on its system to grow by approximately 260,000 MWh in the East and 150,000 MWh in the West per year, on average between 2006 and 2019. With these forecasts, Basin Electric's East side load is expected to grow with approximately 61% annual load factor and the West is expected to grow with approximately 84% annual load factor.

The Northeast portion of Wyoming is a major source of sub-bituminous coal and coal bed methane, both of which are extracted to meet the energy demands of customers in other states. The companies involved in the extraction of these energy sources use large motors and other electrically powered equipment, such as draglines to remove overburden from the top of coal seams. These industrial-type consumptive uses require large amounts of electricity, delivered on a near-continuous basis. The forecasted west side load factor of 84% is indicative of the type of electrical loads served in Northeast Wyoming.

If the Total System is evaluated, Basin Electric would average a growth of 69 MW and 410,000 MWh per year between 2006 and 2019 and this would equate to approximately 70% annual load factor.

Figure 1-1 shows Basin Electric's Total System Load & Capability surplus. Basin Electric's Total load is growing because of general member load growth, increased contractual obligations to current members, and coal bed methane (CBM) development.

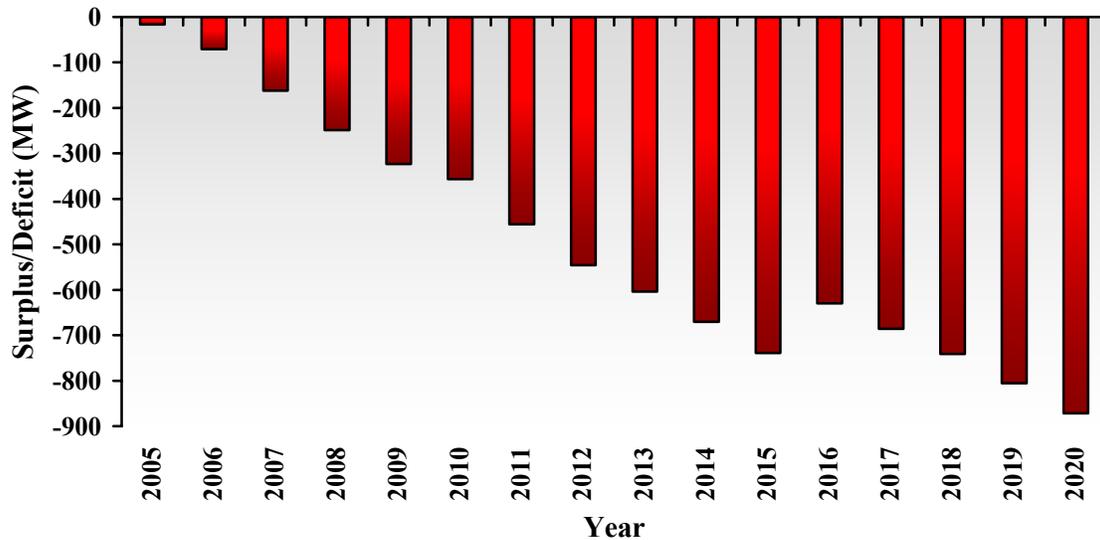


Figure 1-1. Total System Load & Capability Surplus

Increasing CBM development is expected to require increasing amounts of electricity and the inability of the existing transmission system to serve this load by importing the required power drives the need for additional generating capacity in Northeast Wyoming.

Figure 1-2 presents the Load & Capability surplus calculation for Northeast Wyoming. This calculation does not include possible transfers across the Rapid City DC tie, which Basin Electric has 130 MW of rights across, because the power is not available long-term on the East to furnish 130 MW.

As indicated in Figure 1-2, approximately 300 MW of additional capacity will be needed to meet the electrical power needs in Northeast Wyoming.

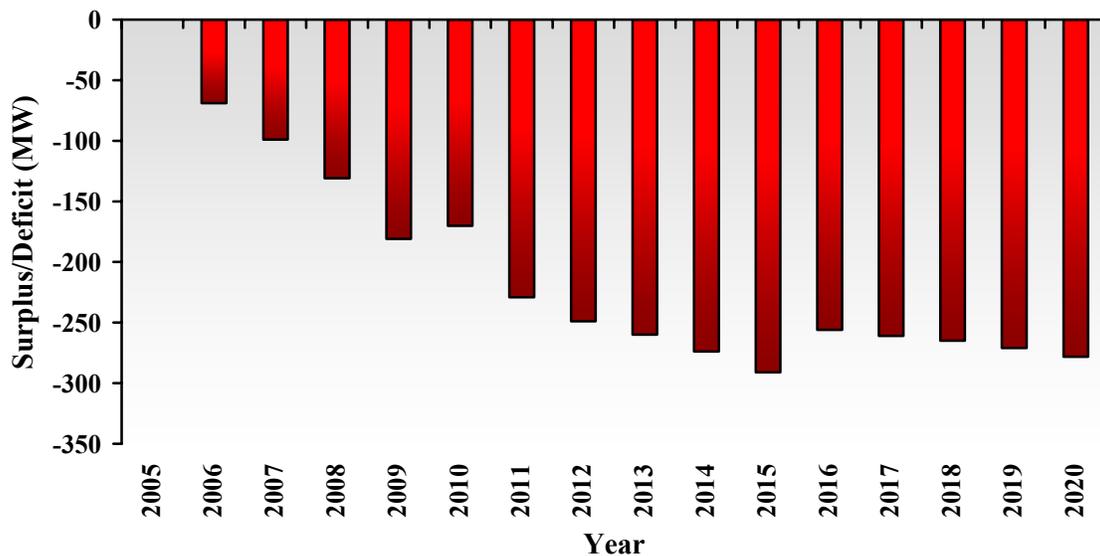


Figure 1-2. Northeast Wyoming Load & Capability Surplus

## 1.2 Economic Analysis

Upon completion of the most current Basin Electric Board of Directors and RUS approved Load Forecast, which came in higher than the previous forecast, the economic analysis portion of the previous analysis was reevaluated to determine if a coal resource was still the best option for Basin Electric. Because the load forecast came in higher than the previous forecast, the portfolios evaluated needed to meet a greater need for additional capacity. The alternatives carried forward into this economic analysis included: Natural Gas Simple Cycle (LM6000 and PG7121EA), Natural Gas Combined Cycle (S-107EA and S-107FA) and two different sized coal resources (248 MW and 310 MW). The coal resources evaluated were for Basin Electric's share of the facilities and show the summer rating of the coal plant. First, a bus bar analysis was performed to show how the different alternatives operate at different capacity factors. For capacity factors below 20%, a peaking resource (LM6000 and PG7121EA) would be the lowest cost resource. For capacity factors above 35-40%, the baseload coal facilities would be the lowest cost resources. For capacity factors between 20% and 35-40%, an intermediate type resource (S-107EA and S-107FA) would be the lowest cost resource.

Five portfolios were evaluated with the three types of alternatives carried forward into the economic analysis. Table 1-2 shows the portfolios evaluated in the study under the economic analysis, the rating is an average July output in net MW. All portfolios include purchases to meet capacity needs for which the resources are not online yet, as well as any additional capacity needed to meet the expected obligations (member and non-member contracts), reserves and a 5% contingency. Each of these portfolios assumes the same transmission capability, which includes the new Hughes to Goose Creek 230 kV transmission line and the Dry Fork to Carr Draw 230 kV transmission line.

**Table 1-1. Portfolios evaluated in Economic Analysis**

|                    | 2006     | 2007     | 2008     | 2009       | 2010     | 2011       | 2012     | Total      |
|--------------------|----------|----------|----------|------------|----------|------------|----------|------------|
| <b>Portfolio 1</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>310</b> | <b>0</b> | <b>310</b> |
| Coal (310 MW)      | 0        | 0        | 0        | 0          | 0        | 310        | 0        | 310        |
| <b>Portfolio 2</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>72</b>  | <b>0</b> | <b>248</b> | <b>0</b> | <b>320</b> |
| Coal (248 MW)      | 0        | 0        | 0        | 0          | 0        | 248        | 0        | 248        |
| PG7121EA (SC)      | 0        | 0        | 0        | 72         | 0        | 0          | 0        | 72         |
| <b>Portfolio 3</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>312</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>312</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| S-107EA (CC)       | 0        | 0        | 0        | 110        | 0        | 0          | 0        | 110        |
| <b>Portfolio 4</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>322</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>322</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| LM6000 (SC) (3)    | 0        | 0        | 0        | 120        | 0        | 0          | 0        | 120        |
| <b>Portfolio 5</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>292</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>292</b> |
| S-107EA (CC) (2)   | 0        | 0        | 0        | 220        | 0        | 0          | 0        | 220        |
| PG7121EA (SC)      | 0        | 0        | 0        | 72         | 0        | 0          | 0        | 72         |

Five different cases were performed that portrayed the uncertainty of the future. The cases performed included:

- Case 1 – Base Case,
- Case 2 – Leland Olds unit 1 retires at the end of 2017,
- Case 3 – CBM Load Forecast comes in higher than expected,
- Case 4 – CBM Load Forecast comes in lower than expected, and
- Case 5 – Allows for market opportunity, ability to sell surpluses into the market.

For each of these five cases, a natural gas price sensitivity was performed, which either (a) increased or (b) decreased the natural gas price forecast by \$1.00/MMBtu, which helped show the instability of natural gas prices.

Cases 1 and 2 were performed because there was uncertainty of the ability to continue operation of Leland Olds unit 1. Under both of these cases, the 310 MW coal resource had the lowest Present Value Revenue Requirements (PVRR) to operate the Basin Electric system and therefore was the best alternative to meet the growing need in Northeast Wyoming. There is also uncertainty in the forecasted load. Cases 3 and 4 were performed to see if the outcome changed if the loads came in higher or lower in Northeast Wyoming. Under case 3 and 4, the 310 MW coal resource is the best alternative. Case 5 was performed to see how much of a spread would be created if surpluses were sold to the market. Under this case, the 310 MW coal resource was 5-19% better than the other portfolios.

Once the 310 MW coal option was shown to be the best, an analysis was performed that looked at the capital cost of the coal resource. The analysis included an increase of 20% to the capital costs or a decrease of 15% to capital costs. Both of these analyses resulted in the 310 MW coal resource still having the lowest PVRR.

### ***1.3 Conclusions and Recommendations***

Figure 1-3 denotes the Northeast Wyoming area Load & Capability summer surpluses with the addition of a 310 MW (July average rating) coal resource. The 310 MW coal resource in this study is really a 350 MW average rating coal resource with a summer rating of approximately 330 MW. Basin Electric has had discussions with Wyoming Municipal Power Agency about co-ownership of the unit, with them having approximately a 20 MW share of the coal plant which would leave Basin Electric with 310 MW in the summer and approximately 330 MW during the winter. The small amount of surplus would allow for some more load growth in Northeast Wyoming and the ability to serve that load growth. If the high CBM load forecast would come about this would allow for the ability to serve the entire load in Northeast Wyoming.

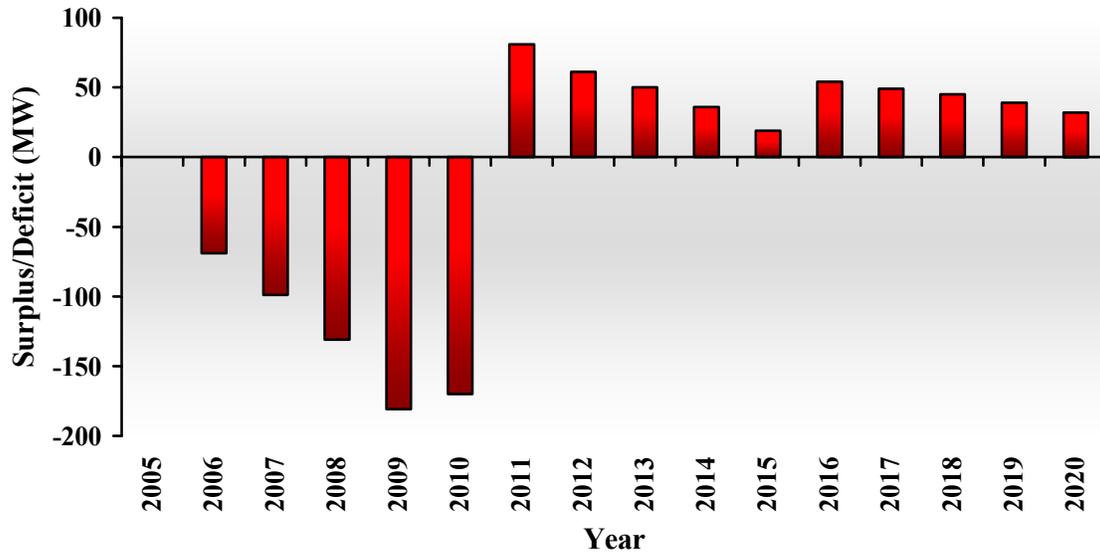


Figure 1-3. Northeast Wyoming Load & Capability Surplus with a 310 MW Coal Resource

Figure 1-4 shows Basin Electric in total with the 310 MW coal resource becoming operational in 2011. Purchases would need to be made until the coal resource is commercial. The coal resource does not meet all of Basin Electric’s needs across it’s system, but it does meet the need in Northeast Wyoming, where there are major transmission constraints that limit the ability to move power into the region.

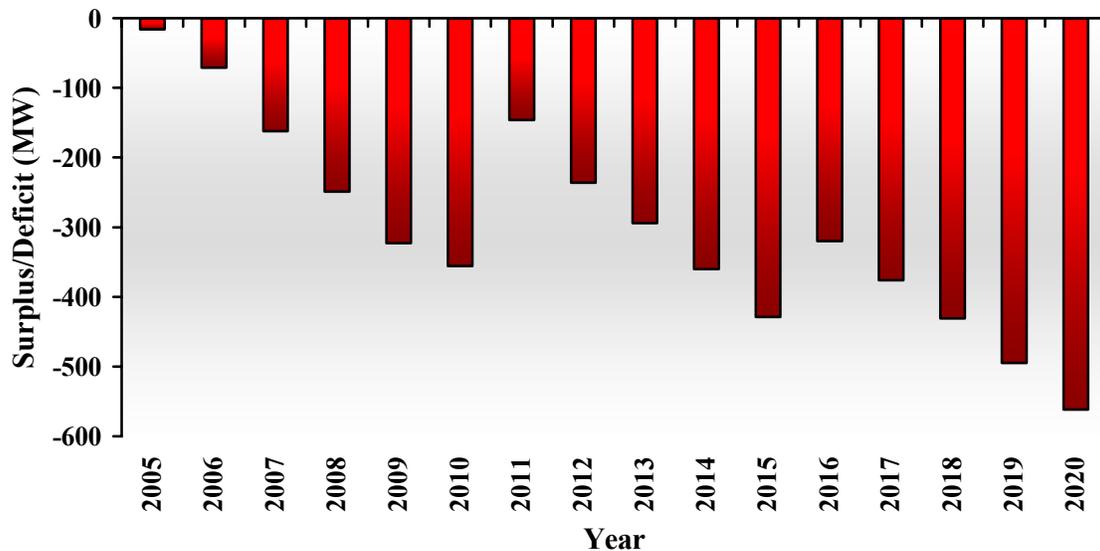


Figure 1-4. Total System Load & Capability Surplus with a 310 MW Coal Resource

Section 3 of this report analyzes different coal combustion technologies. An analysis of Pulverized Coal technology, Circulating Fluidized Bed technology and Integrated Gasification Combined Cycle technology will be performed to determine which of these three technologies is the best option in for a coal-based resource. Along with the determination of the coal technology, further evaluation of potential sites and coal supply will take place. To

## Northeast Wyoming Generation Project Justification and Support

accommodate this proposal, Basin Electric has requested a total of 390 MW of network transmission and a generator interconnection request to begin January 1, 2011, under the Common Use System tariff administered by Black Hills Power & Light.

## **2 Introduction**

A Project Justification and Support document was prepared and completed in December 2004; the report stated that a 248 MW coal resource was the best resource option in Northeast Wyoming to most economically and reliably serve Basin Electric's growing member load. This report presents a supplement report to the previous analysis for more generating capability to meet increasing loads. This supplement report shows the Project Justification and Support for the Northeast Wyoming Generation Project due to various changes in Basin Electric portfolio, mainly a new Load Forecast. As background for reading this report, this Introduction section is broken into the following two areas, (2.1) the scope of the study, and (2.2) an overview of the report format, however, before reading this report the initial report which was completed in December 2004 should be read.

### **2.1 Study Scope**

The previous study examined various alternatives for meeting Basin Electric's future power supply needs. It addressed the need for the project and provided an economic and feasibility analysis of alternatives for meeting the growing needs of Basin Electric.

This study will reevaluate the Economic Analysis component of the previous study. The Economic Analysis is the only component being reanalyzed because the results of the Technical analysis do not change due to the change in the Load Forecast. The Load Forecast is higher this time around compared to last time. The Technical feasibility consisted of an analysis of the proven ability of the various alternatives to provide high reliability and operational requirements to meet the needs of the Basin Electric system. The Economic viability was addressed in the previous study and will be addressed in this study by utilizing a production cost model to model each alternative that was found to be technically feasible and capable of meeting the capacity need. The model determined which alternative minimized the Present Value Revenue Requirements (PVRR) to operate the Basin Electric system. Selected alternatives were modeled in the production cost model by inputting the expected operation and maintenance costs, fuel costs, and operating parameters such as heat rates, ramp rates, emission rates and so on. The capital costs of the alternatives were evaluated outside the power supply model.

### **2.2 Report Format**

To fulfill the report's purpose of examining alternatives and performing an economic analysis of these alternatives, this report includes these main sections:

|             |                                 |
|-------------|---------------------------------|
| Section 1.0 | Executive Summary               |
| Section 2.0 | Introduction                    |
| Section 3.0 | Current Position                |
| Section 4.0 | Economic Analysis               |
| Section 5.0 | Conclusions and Recommendations |

# Northeast Wyoming Generation Project Justification and Support

### **3 Current Position**

#### **3.1 General/Profile**

Basin Electric is a regional wholesale electric generation and transmission cooperative owned and controlled by the member cooperatives it serves. These cooperatives began operation in the 1940s and early 1950s as a result of Franklin D. Roosevelt's 1935 executive order establishing the Rural Electrification Administration (REA). At that time only 3.5 percent of the rural people of the Great Plains received central station electricity. The establishment of REA made it possible for cooperatives to receive assistance in electrifying rural America where there were only one or two farms per mile of line. Prior to REA, electricity was not generally available in rural areas, as investor-owned utilities had limited incentive to serve the low-density areas.

Initially, the Basin Electric member cooperatives obtained nearly all of their wholesale power requirements from the dams on the Missouri River, which were constructed by the Army Corps of Engineers in accordance with Congressional authorization provided in the Flood Control Act of 1944. The primary purpose of the dams was for flood control, with other benefits consisting of hydroelectric generation, irrigation, municipal water supply, recreation and navigation. The Bureau of Reclamation was charged with marketing the electricity generated at the dams. Their marketing was done in accordance with the 1944 Flood Control Act, which stated; "Preference in the sale of power and energy shall be given to public bodies and cooperatives." The preference customers, who consisted primarily of rural electric cooperatives, municipal electric systems, and public power districts, were assigned allocations of hydroelectric power by the Bureau of Reclamation to meet their power requirements. Since 1977, marketing of power has been performed by the Western Area Power Administration (Western), an agency of the U.S. Department of Energy.

With the assistance of REA and the availability of the hydropower from the Missouri River dams, the electrification of the rural areas rapidly proceeded during the 1940s and 1950s. The increase in power usage by rural consumers quickly surpassed earlier projections as refrigerators, ovens, water pumps, grain dryers, feed grinders, lathes, welders, drills, heaters, radios, and lights in every room were obtained by the rural cooperative consumers.

In 1994 the REA's rural electric and rural telephone programs were transformed to the Rural Utilities Service (RUS).

In 1958 the Interior Department announced that the Bureau of Reclamation could not guarantee there would be sufficient generating capacity from the Missouri River dams to meet the increasing cooperative power requirements and that new sources of power would be needed.

As a result, on May 5, 1961, 67 electric cooperative joined together to form Basin Electric, directing it to plan, design, construct, and operate the power generating and transmission facilities required in order to meet their increasing power needs. Basin Electric was organized on the basis of an open membership, so that all cooperatives that wished to join could share in the benefits.

Basin Electric is a generation and transmission (G&T) cooperative organized under the laws of the State of North Dakota. Basin Electric is composed of member cooperatives (in four classifications, described below), which, with the exception of the Class B Member, are G&T cooperatives or distribution cooperatives.

A G&T cooperative is a cooperative engaged primarily in providing wholesale electric service to its members, which generally consist of distribution cooperatives. Service by a G&T cooperative is provided from its own generating facilities or through power purchase agreements with other wholesale power suppliers. A distribution cooperative is a local membership cooperative whose members are the individual retail customers of an electric distribution system. Basin Electric is the largest G&T cooperative in the nation in terms of land area served. Currently, Basin Electric provides wholesale, supplemental electric service for 121 member cooperatives in the states of Colorado, Iowa, Minnesota, Montana, Nebraska, New Mexico, North Dakota, South Dakota, and Wyoming. Approximately 1.8 million customers are served by Basin Electric's member cooperative systems.

**Basin Electric Membership Classifications** (Basin Electric has four membership classifications.)

**Class A Members** are G&T cooperatives and distribution cooperatives that have entered into long-term wholesale power contracts with Basin Electric. Eight wholesale G&T cooperatives and ten distribution cooperatives are Class A Members of Basin Electric. The G&T systems, in turn, provide wholesale power to electric retail distribution systems. Class A membership in Basin Electric gives such a member the right to vote at annual membership meetings of Basin Electric.

**Class B Membership** is available to any municipality or association of municipalities operating within an area served by a Class A Member and that is a member of and contracts for its electric power and/or energy from that Class A Member. Class B Members within any Basin Electric voting district are entitled to one vote collectively at annual membership meetings of Basin Electric. Basin Electric has one Class B member. The Class B member does not purchase power directly from Basin Electric.

**Class C Membership** consists of distribution cooperatives and public power districts that are members of the Class A G&T cooperatives defined above. Class C membership in Basin Electric gives that member the right to vote at annual membership meetings of Basin Electric. Class C Members do not purchase power directly from Basin Electric.

**Class D Membership** is available to an electric cooperative that purchases power from Basin Electric on other than the full Class A Member base rate. Class D Members may vote at the annual meeting, but have limited rights to vote in the election of directors. Basin Electric has three Class D Members.

Basin Electric has entered into wholesale power contracts with each of its Class A Members. Pursuant to the contracts with our ten Class A distribution cooperative members and six of Basin Electric's eight Class A G&T cooperative members (which, in the aggregate, represented

## Northeast Wyoming Generation Project Justification and Support

approximately 83.5 percent of Basin Electric's 2004 megawatt-hour (MWh) sales to Class A Members), Basin Electric sells and delivers to each member its capacity and energy requirements over and above specifically enumerated amounts of power and energy available to such member from other specified sources, primarily Western.

The wholesale power contract with Central Montana Electric Power Cooperative, Inc. (Central Montana) provides for similar requirements regarding delivery, but only to certain specified delivery points. Central Montana purchases power for its remaining delivery points from the Bonneville Power Administration (BPA).

Tri-State Generation and Transmission Association, Inc. (Tri-State) has entered into a wholesale power contract that requires Tri-State to buy and receive from Basin Electric: (i) with respect to Tri-State's Colorado and Wyoming members, 150 MW plus an additional 75 MW to begin with the commercial operation date of a coal based resource in Wyoming owned by Basin Electric and estimated to be operational in 2011, and (ii) all of Tri-State's supplemental power and energy requirements (in excess of the amount supplied by Western) for Tri-State's Nebraska members.

Basin Electric's wholesale power contracts with its Class A Members provide that capacity and energy must be furnished in accordance with the member systems' normal annual load patterns, and that Basin Electric's obligations are limited to the extent to which Basin Electric has capacity, energy and facilities available.

The wholesale power contracts provide that each member shall pay Basin Electric on a monthly basis for capacity and energy furnished. Member payments under the contracts constitute operating expenses of the member systems. The contracts provide that if a member fails to pay any bill within 15 days, Basin Electric may, upon 15 days' written notice, discontinue delivery of capacity and energy. The contracts also provide that the member may not, when any notes are outstanding from Basin Electric to the RUS, reorganize, consolidate, merge, or sell, lease or transfer all or a substantial portion of its assets unless it has (i) either obtained the written consent of Basin Electric and the RUS, or (ii) paid a portion of the outstanding indebtedness on the notes and other commitments and obligations of Basin Electric then outstanding as determined by Basin Electric with the RUS approval. The wholesale power contracts may be amended with the approval of the RUS.

Each Class A Member is required to pay Basin Electric for capacity and energy furnished under its wholesale power contract in accordance with rates established by Basin Electric. Electric rates by Basin Electric are subject to the approval of the RUS, but are not subject to the approval of any other federal or state agency or authority.

The wholesale power contracts between Basin Electric and its members extend through 2039. After such date, all wholesale power contracts remain in effect until terminated by either party giving six months' notice of its intention to terminate.

Each of Basin Electric's Class A G&T cooperative members has entered into a wholesale power supply contract with each of its distribution members. These contracts are all-requirements

contracts under which each Class A Member supplies all power and energy required by its respective members, except for an arrangement with respect to Capital Electric Cooperative (Capital Electric). These contracts extend to at least the year 2020 and contain many of the same provisions contained in the wholesale power contracts discussed above. Some of the Class A G&T Members have extended their wholesale power contracts with distribution members to coincide with Basin Electric's contract extension.

### Service Territory and Membership

Figure 3-1 illustrates a map of Basin Electric's service territory.

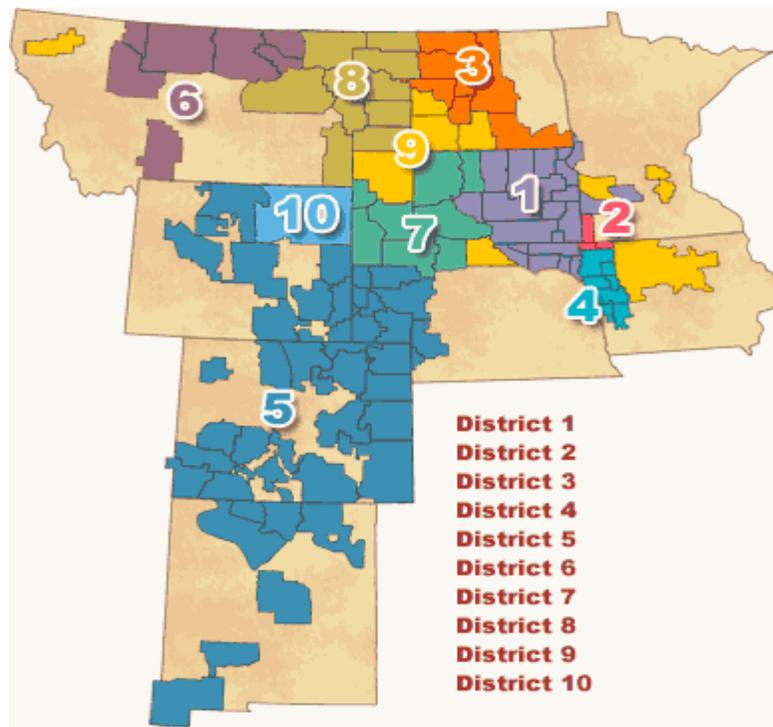


Figure 3-1. Basin Electric Membership Service Area

Basin Electric's members as shown in the figure above by district number are listed below:

#### Class A Members

- District 1 – East River Electric Power Cooperative
- District 2 – L & O Power Cooperative
- District 3 – Central Power Electric Cooperative
- District 4 – Northwest Iowa Power Cooperative
- District 5 – Tri-State G&T Association
- District 6 – Central Montana Electric Power Cooperative
- District 7 – Rushmore Electric Power Cooperative
- District 8 – Upper Missouri G&T Electric Cooperative
- District 9
  - Grand Electric Cooperative
  - KEM Electric Cooperative

Minnesota Valley Cooperative Light & Power Association  
Minnesota Valley Electric Cooperative  
Mor-Gran-Sou Electric Cooperative  
Oliver-Mercer Electric Cooperative  
Rosebud Electric Cooperative  
Wright-Hennepin Cooperative Electric Association

Class D Members

Corn Belt Power Cooperative  
Flathead Electric Cooperative  
Wyoming Municipal Power Agency  
District 10 – Powder River Energy Corporation

### **3.2 *Electric Load***

Below is a discussion of Basin Electric’s latest RUS approved Load Forecast, as well as a discussion of where Basin Electric’s load has been and where it is forecasted to go.

#### **3.2.1 Summary of latest Load Forecast**

Basin Electric’s latest Load Forecast (2004 Load Forecast) was completed and Board approved in March 2005 and submitted to the RUS in May 2005 for their approval. RUS approved the 2004 Load Forecast in June 2005.

The official load forecast goes through 2019, however for this study; loads through 2030 were needed so an annual compound growth rate (ACGR) was used for years 2015-2019 to calculate the expected loads for 2020 through 2030.

At this time Basin Electric is submitting a letter to RUS for the approval of a modified load forecast which includes the following adjustments: 1.) increased for Minnesota Valley Electric Cooperative and Wright-Hennepin Cooperative Electric Association’s new load forecasts which were completed and submitted to Basin Electric after the approval of the 2004 Load Forecast, and 2.) the inclusion of 50% of the Potential Load forecast that was included in the 2004 Load Forecast. The inclusion of 50% of the potential load forecast came about after contacting the membership about announced ethanol plants, energy legislation which will promote more ethanol plants, continued high energy prices that have promoted more oil and gas related development in the Williston Oil Basin in Montana and North Dakota and the Powder River Basin in Wyoming, as well as, other miscellaneous commercial loads that look more certain at this time. Because Basin Electric feels that this is a more accurate picture of Basin Electric loads, it was determined that this case was to be used in this study.

#### **3.2.2 Historical Load Growth vs. Forecasted Load Growth**

Table 3-1 shows Basin Electric’s member energy sales and peak member demand from 1999 through 2004. System peak demand increased on average by 72 MW annually from 1999 to 2004. System energy sales have been increasing on average by 620,128 MWh annually from 1999 through 2004. The average increase in system energy sales obtained a 99% load factor from the average increase in peak demand. This indicates that Basin Electric is adding load at a

load factor that is best served by baseload generation resources. There are some years that Basin Electric is growing at a load factor greater than 100%, which means that during those years Basin Electric’s load is becoming flatter.

**Table 3-1. Historical Member Sales**

| <b>Year</b>             | <b>Peak (MW)</b> | <b>Class A (MWh)</b> | <b>Class D (MWh)</b> | <b>Total (MWh)</b> |
|-------------------------|------------------|----------------------|----------------------|--------------------|
| 1999                    | 1,195            | 6,500,460            | 37,852               | 6,538,312          |
| 2000                    | 1,271            | 7,316,974            | 52,227               | 7,369,201          |
| 2001                    | 1,380            | 7,735,256            | 48,754               | 7,784,010          |
| 2002                    | 1,480            | 8,614,601            | 74,901               | 8,689,502          |
| 2003                    | 1,526            | 9,007,853            | 146,728              | 9,154,581          |
| 2004                    | 1,554            | 9,516,762            | 122,192              | 9,638,954          |
| <b>Average Increase</b> | <b>72</b>        |                      |                      | <b>620,128</b>     |

Table 3-2 shows the demand and energy components of the load forecast separated as West, East and Total system. The table shows the load forecast through 2019, the 2020 through 2030 loads utilize an ACGR for the years 2015-2019. On the West side the average expected increase in energy sales obtains an 84% load factor from the average expected increase in peak demand, which shows the West is expecting baseload growth. On the East side the average expected increase in energy sales obtains a 61% load factor from the average expected increase in peak demand. Looking at Basin Electric’s Total system, the average expected increase in energy sales obtains a 68% load factor from the average expected increase in peak demand.

**Table 3-2. Load Forecast (Summer)**

| <b>Year</b>             | <b>West Demand (MW)</b> | <b>West Energy (MWh)</b> | <b>East Demand (MW)</b> | <b>East Energy (MWh)</b> | <b>Total Demand (MW)</b> | <b>Total Energy (MWh)</b> |
|-------------------------|-------------------------|--------------------------|-------------------------|--------------------------|--------------------------|---------------------------|
| 2006                    | 625                     | 4,470,614                | 1366                    | 7,398,348                | 1991                     | 11,868,962                |
| 2007                    | 660                     | 4,742,331                | 1469                    | 7,873,537                | 2129                     | 12,615,868                |
| 2008                    | 698                     | 5,014,067                | 1507                    | 8,158,872                | 2205                     | 13,172,939                |
| 2009                    | 713                     | 5,115,313                | 1557                    | 8,454,106                | 2270                     | 13,569,419                |
| 2010                    | 694                     | 5,038,448                | 1598                    | 8,673,881                | 2292                     | 13,712,329                |
| 2011                    | 793                     | 5,689,796                | 1648                    | 8,951,843                | 2441                     | 14,641,639                |
| 2012                    | 816                     | 5,862,369                | 1702                    | 9,240,754                | 2518                     | 15,103,123                |
| 2013                    | 831                     | 5,969,998                | 1741                    | 9,449,357                | 2572                     | 15,419,355                |
| 2014                    | 844                     | 6,067,438                | 1784                    | 9,669,302                | 2628                     | 15,736,740                |
| 2015                    | 864                     | 6,208,967                | 1825                    | 9,885,956                | 2689                     | 16,094,923                |
| 2016                    | 874                     | 6,286,597                | 1870                    | 10,128,742               | 2744                     | 16,415,339                |
| 2017                    | 879                     | 6,329,697                | 1911                    | 10,339,469               | 2790                     | 16,669,166                |
| 2018                    | 884                     | 6,365,129                | 1952                    | 10,553,330               | 2836                     | 16,918,459                |
| 2019                    | 892                     | 6,425,929                | 1998                    | 10,770,460               | 2890                     | 17,196,389                |
| <b>Average Increase</b> | <b>21</b>               | <b>150,409</b>           | <b>49</b>               | <b>259,393</b>           | <b>69</b>                | <b>409,802</b>            |

### **3.3 Generation**

The most economical means of supplying power to a load that varies every hour on an electric power system is to have three basic types of generating capacity available to use:

- a) Baseload capacity,
- b) Intermediate capacity, and
- c) Peaking capacity.

Baseload capacity runs at its full capacity continuously throughout the day and night, all year round. Baseload units are designed to optimize the balance between high capital/installation cost and low fuel cost that will give the lowest overall production cost under the assumption that the unit will be heavily loaded for most of its life. Typically baseload capacity units are operated around 80% capacity factor or more.

Intermediate capacity units are designed to be “cycled” at low load periods, such as evening and weekends. The units are loaded up and down rapidly to handle the load swings of the system while the unit is online. Typically intermediate capacity units are operated in the 40-60% capacity factor range, or between baseload and peaking.

Peaking capacity is only operated during peak load periods and during emergencies. Very low capital/installation costs are very important due to the fact these units are typically not operated very much. Combustion turbines and pumped-storage hydro units are the typical peaking units used today. Typically peaking capacity is operated under 20% capacity factor.

#### **3.3.1 Existing Resources**

Antelope Valley Station (AVS) is a two-unit lignite-fired steam electric generating station located in Mercer County, North Dakota. AVS Unit 1 went into commercial operation on July 1, 1984 and AVS Unit 2 went into commercial operation June 1, 1986. The most recent Uniforms Rating of Generating Equipment (URGE) for AVS Unit 1 produced a rating of 450 MW for the unit. AVS Unit 2 produced an URGE rating of 450 MW as well. Basin Electric is 100 percent owner of AVS.

Laramie River Station (LRS) is a three unit coal-fired steam electric generating station located in Platte County, Wyoming. Construction of LRS began in July 1976 and was completed on schedule and within the construction budget. Units 1, 2 and 3 of LRS were placed in commercial operation in July 1980, July 1981 and November 1982, respectively. Basin Electric owns 42.27 percent of the entire project, which results in 697 MW. LRS burns Powder River Basin (PRB) Sub-Bituminous coal as its fuel. LRS 1 is connected to the eastern transmission grid. LRS 2 & 3 are connected to the western transmission grid.

Leland Olds Station (LOS) is a 669 MW net capability two-unit, lignite-fired steam electric generating station located near Stanton, North Dakota. Unit 1 was placed in commercial operation in January 1966 and has a 222 MW net capability. Unit 2 was placed in commercial operation in December 1975 and has a 447 MW Net capability. Basin Electric is 100 percent owner of LOS.

Spirit Mound Station (SMS) is a two-unit, 120 MW net capability in the winter and 104 MW net capability in the summer, oil-fired combustion turbine station located near Vermillion, South Dakota. The two units were placed in commercial operation in June 1978. The SMS units are peaking units and are built to be operated in the range of 1,000 hours per year.

Basin Electric purchases 33 MW of George Neal Station Unit IV from Northwest Iowa Power Cooperative, who is a member of Basin Electric. The term of the agreement goes through 2009 with options to extend. The unit is located near Sioux City, Iowa and it burns sub-bituminous coal as its fuel.

Basin Electric owns three distributed generation sites in Northeast Wyoming – Hartzog, Arvada and Barber Creek – each housing three combustion turbine generators (CTGs). The approximate generating capacity of the sites ranges from 45 MW in the summer to 68 MW in the winter. These units were brought online in 2003 and they are fueled by Natural Gas.

Earl F. Wisdom Station II is an 80 MW combustion turbine with Basin Electric owning 50 percent and Corn Belt Power Cooperative, a Class D member of Basin Electric, owning the remaining 50 percent. The unit is located near Spencer, Iowa and was placed in commercial operation in April 2004. The turbine is primarily a peaking resource with its primary fuel being Natural Gas; this unit can also operate on fuel oil.

Basin Electric currently owns two wind farms located near Minot, North Dakota and Chamberlain, South Dakota. Each wind farm has two wind turbines that operate at approximately 1.3 MW for a total combined output of 5.2 MW. The Chamberlain units went commercial in January 2002 and the Minot units went commercial in February 2003. Basin Electric currently purchases 80 MW from two wind farms owned by Florida Power & Light Energy (FPLE) located at Edgeley, North Dakota and Highmore, South Dakota.

### **3.3.2 New Generation Projects**

Groton Generating Station (GGS) is a General Electric LMS100 machine with an expected net summer capacity of 95 MW and is expected to be operational prior to the summer season of 2006. GGS is located near Groton, South Dakota. GGS will operate as a peaking resource and be fueled by Natural Gas.

Basin Electric has committed to purchase the output from a new wind farm located near Wilton, ND. The wind farm is scheduled to be completed by the end of 2005, and has 33-1.5 MW turbines planned for a total of 49.5 MW.

Basin Electric has also committed to purchase the output of four waste heat generator sites off the Northern Border pipeline. Each generator can produce approximately 5.5 MW for a total of 22 MW. One generator is located in North Dakota, while the other three are located in South Dakota. The generators should be commercial in the summer of 2006.

### ***3.4 Contracted Sales and Purchases***

Basin Electric has entered into various contracts for sales and purchases with other entities for varying amounts and end dates.

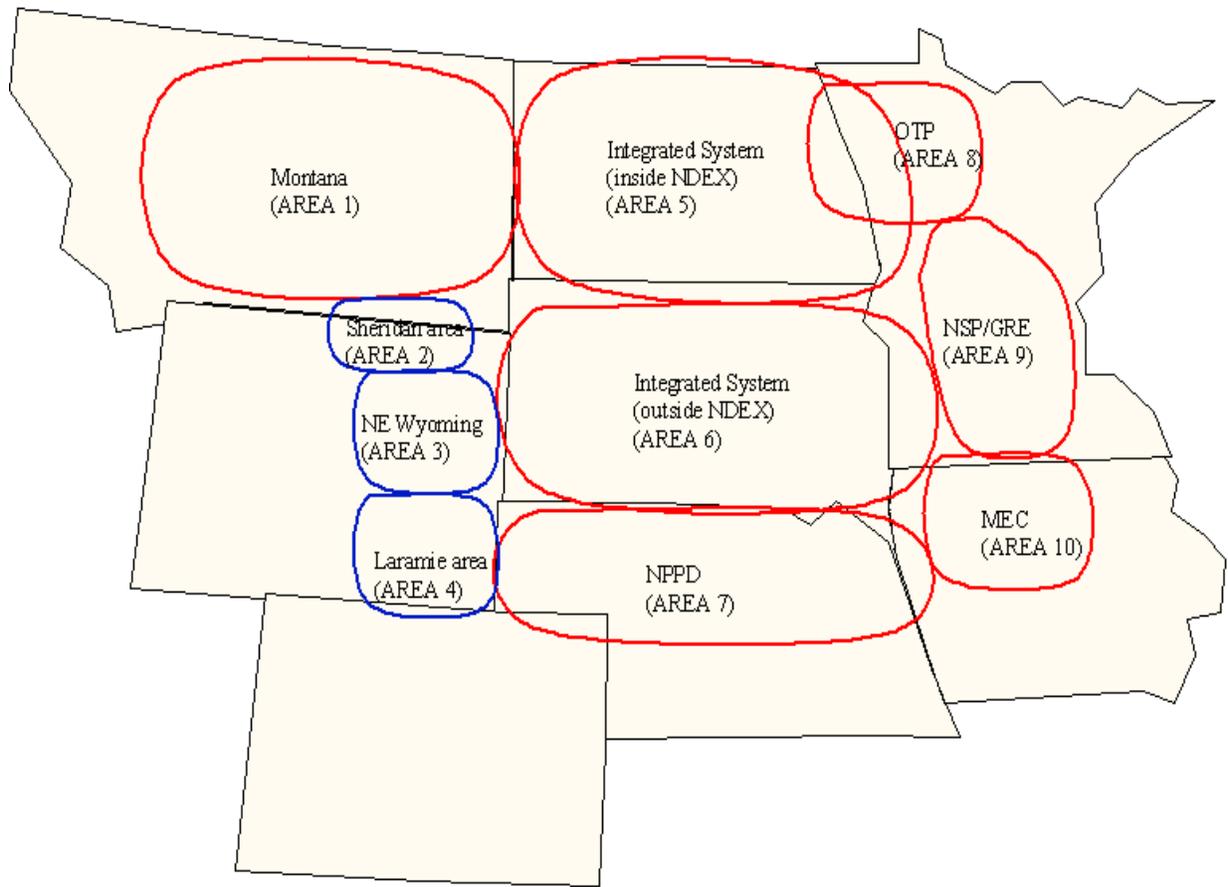
### ***3.5 Transmission System***

#### **3.5.1 Existing Transmission System**

Figure 3-2 shows the states that Basin Electric's service territory is in and also shows the different control areas that Basin Electric is in or areas constrained by the transmission system. Resources within the Mid-Continent Area Power Pool (MAPP), or Basin Electric's Eastern system, serve the areas shown in red. Resources within the Western Electricity Coordinating Council (WECC), or Basin Electric's Western system, serve the areas shown in blue.

Basin Electric serves its members located in area 1 (Montana) by transferring power across the Miles City DC Tie (MC Tie) from its resources located within its Eastern system. Basin Electric has transfer rights across the MC Tie in the east to west direction from area 5 to area 1, but not in the opposite direction. Area 2 (Sheridan area) is also served across the MC Tie and then wheeled through PacifiCorp's system. Area 3 (Northeast Wyoming) is served from area 4 (Laramie area) across a 240 MW path from south to north and anything over the 240 MW comes across the Rapid City DC Tie (RC Tie). Area 3 also has some peaking resources at Hartzog, Arvada and Barber Creek (previously described in section 3.3.1) that it can utilize. Area 4 (Laramie area) is served by the Laramie River Station West side resources. Areas 5 (Integrated System (IS), within the North Dakota export (NDEX) constraint), 6 (IS, outside NDEX constraint), 7 (NPPD control area), 8 (OTP control area), 9 (NSP/GRE control area) and 10 (MEC control area) are served with Basin Electric's resources located in the Eastern system.

Currently, there is no capability of moving power from area 3 north to area 2, this constraint is called the TOT4b constraint and this is the reason area 2 is served by the East across the MC Tie.



**Figure 3-2. Control Area Map of Basin Electric's service territory**

Miles City Direct Current Tie (MC Tie) connects the eastern and western transmission grid together near Miles City, Montana. Basin Electric owns 40% of the facility and Western owns the remaining 60%. Basin Electric has all of transmission rights across the 200 MW tie in the east to west direction, with a portion needing to be held for reserve response in the MAPP region. Western has all of the transmission rights in the west to east direction.

Stegall Direct Current Tie (Stegall Tie) is owned by Tri-State, however Basin Electric has all of the contractual rights across the tie. The tie has 110 MW of transfer capability in both directions.

Rapid City Direct Current Tie (RC Tie) was placed in commercial operation on October 21, 2003. The tie was jointly built by Basin Electric and Black Hills Power & Light. It connects the eastern and western transmission grids together just south of Rapid City, South Dakota. It was built to serve load growth of member cooperatives and to ensure system reliability. The tie is capable of transferring 200 MW in either direction and Basin Electric owns 65% of the facility and therefore can transfer up to 130 MW in either direction.

### **3.5.2 New Transmission Projects**

Carr Draw Substation is a 230 kV substation in Northeast Wyoming being built by Basin Electric, in order to help PRECorp serve new CBM load in the region. The substation should be completed sometime in the spring of 2005.

Teckla – Carr Draw transmission line is a 230 kV line in Northeast Wyoming being built by Basin Electric in order to help PRECorp serve new CBM load in the region. The line should be completed by September 2005.

Hughes – Goose Creek transmission line is being considered in Northeast Wyoming in order to help for system reliability and load serving capability. With this new line, the TOT4b constraint could potentially be moved further north and help serve additional member load in the region resulting in less transfers across the MC Tie. The line is assumed to be completed by January 2009 at the 230 kV level.

Dry Fork – Carr Draw transmission line is being considered in Northeast Wyoming in order to help for system reliability and load serving capability. This line is assumed to be completed by January 2009 at the 230 kV level.

### 3.6 Load and Capability

Figure 3-3 shows Basin Electric’s Total system load and capability surpluses through the year 2020. This graph includes a 5 percent contingency of Basin Electric’s member load above the load forecast, which is approximately 115 MW in 2005.

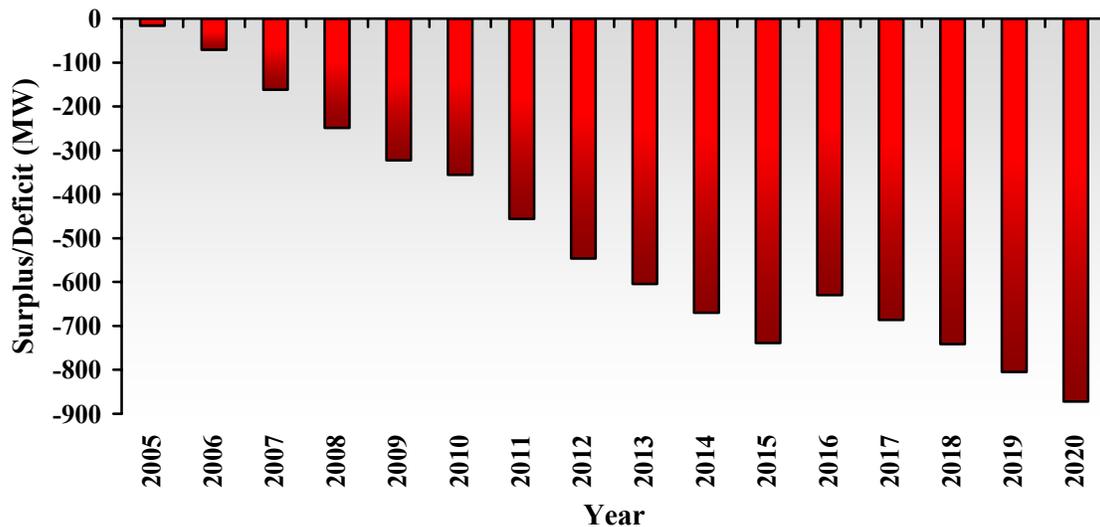


Figure 3-3. Total System Load and Capability

Figure 3-4 shows Basin Electric’s Eastern system load and capability surpluses through the year 2020. This graph does not include potential transfers from the East to the West across the RC Tie. And as you can see from the graph, the East does not have surplus to transfer to the West during the peak. This graph includes a 5 percent contingency of Basin Electric’s member load above the load forecast, which is approximately 85 MW in 2005.

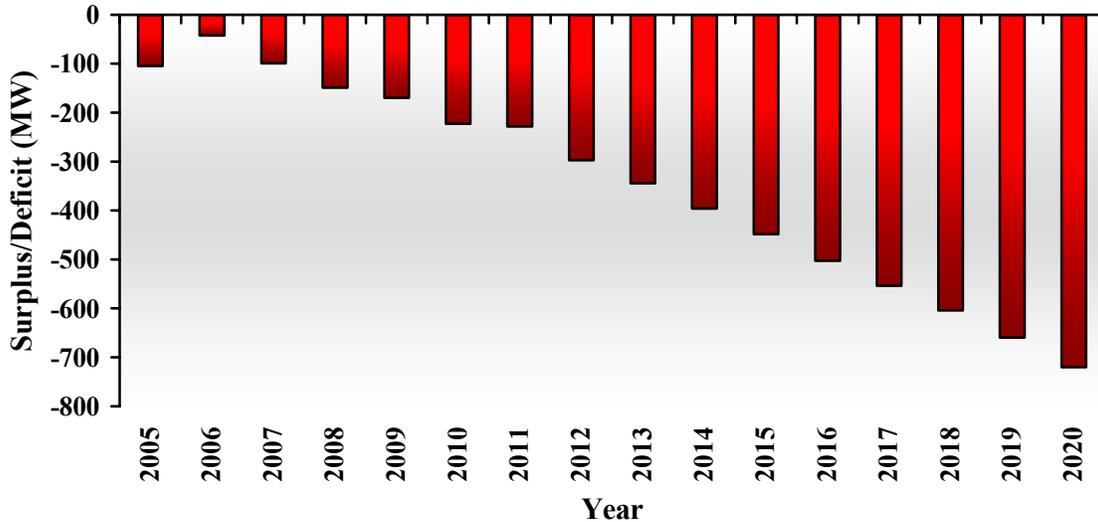


Figure 3-4. East System Load and Capability

Figure 3-5 shows Basin Electric’s load and capability surpluses within area 3 (Northeast Wyoming) through the year 2020. This graph does not include the potential for transfers from the East to the West across the RC Tie. As the graph shows, the Northeast Wyoming area needs more than 130 MW (max capable) starting summer of 2008. This graph does include the transfers up from the south (Laramie area) at 240 MW unless there is not a full 240 MW available; then whatever is available is transferred to Northeast Wyoming.

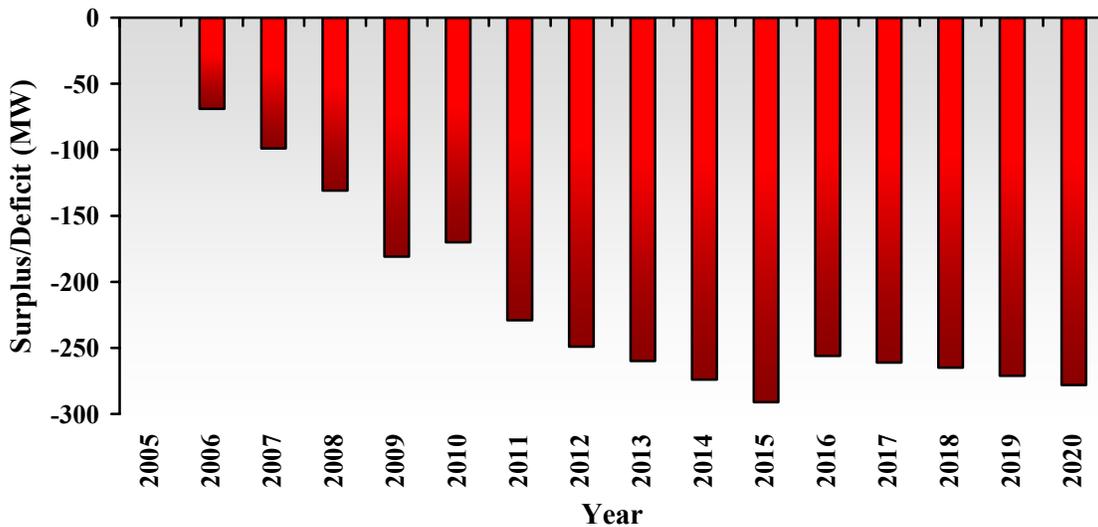


Figure 3-5. Northeast Wyoming Load and Capability

It is projected that Northeast Wyoming will be deficit in generation capacity of approximately 131 MW by 2008 and 231 MW by 2011, without considering the availability of transferring power in from the East across the RC Tie because the East does not have power to transfer across

the summer peak. This graph includes a 5 percent contingency of Basin Electric’s member load above the load forecast, which is approximately 16 MW in 2005 and growing to 25 MW in 2011.

Another consideration is that the Laramie area (area 4) has some surpluses that could be transferred west to east across the Stegall Tie and then the East side could transfer across the RC Tie. Figure 3-6 shows the load and capability surpluses within the Laramie area (area 4) through the year 2020. It should be noted however, that due to the limited capability of the Stegall Tie, which is less than the RC Tie, 110 MW is the most that could be transferred at any time.

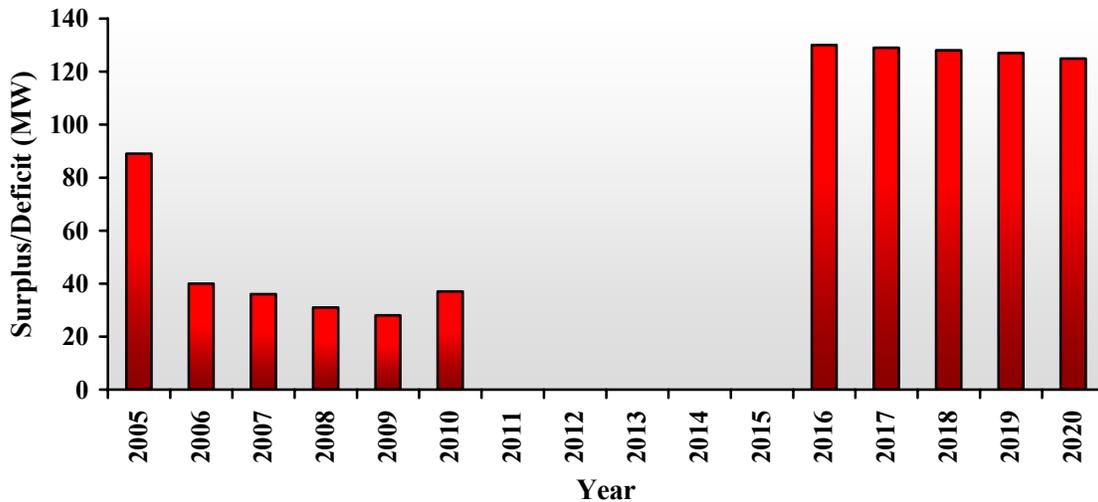


Figure 3-6. Laramie Area (Area 4) Load and Capability

Figure 3-7 shows what the load and capability surpluses would be in Northeast Wyoming if 110 MW were brought up from the Laramie area by way of the Stegall Tie and then the RC Tie (round about). As can be seen from the figure, this does not solve the need to get power into this area.

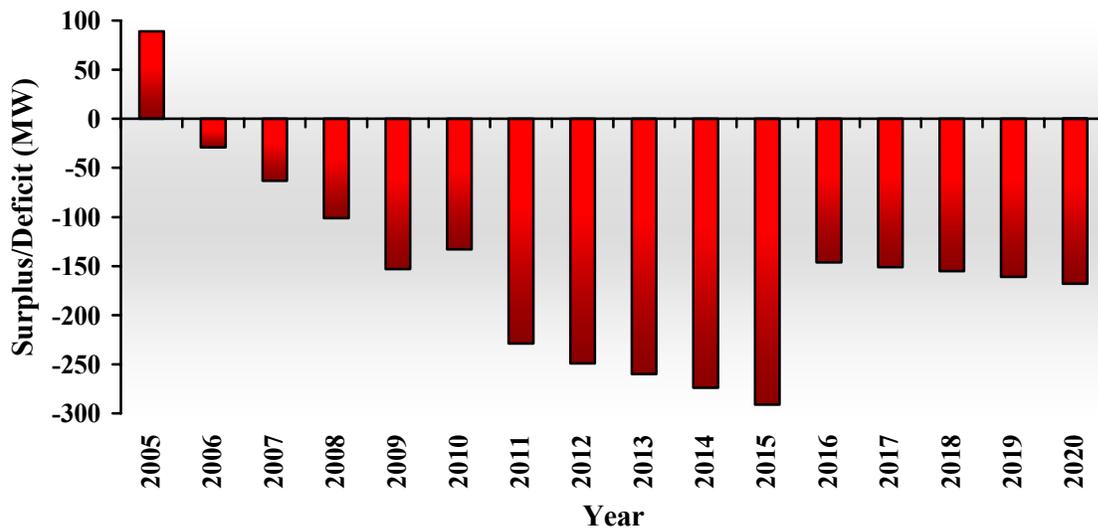


Figure 3-7. Northeast Wyoming Load and Capability (round about)

One thing to keep in mind when transferring across the DC ties is that the Stegall Tie has about 2.5% losses across it and the RC Tie has about 1.5% losses across it. So in order to utilize both ties and the Integrated Transmission System (IS) (4% losses), a total of about 7.8%<sup>1</sup> losses occur. By transferring available power to Northeast Wyoming by way of the Stegall Tie and RC Tie, this allows for no backup way of getting power to Northeast Wyoming if a tie is not available.

Another option would be to transfer what available surpluses are available in the Laramie area across the Stegall Tie to the East to help the Eastern system with needed capacity. Figure 3-8 shows the Eastern system with the transfers from the Laramie area, a half-round transfer.

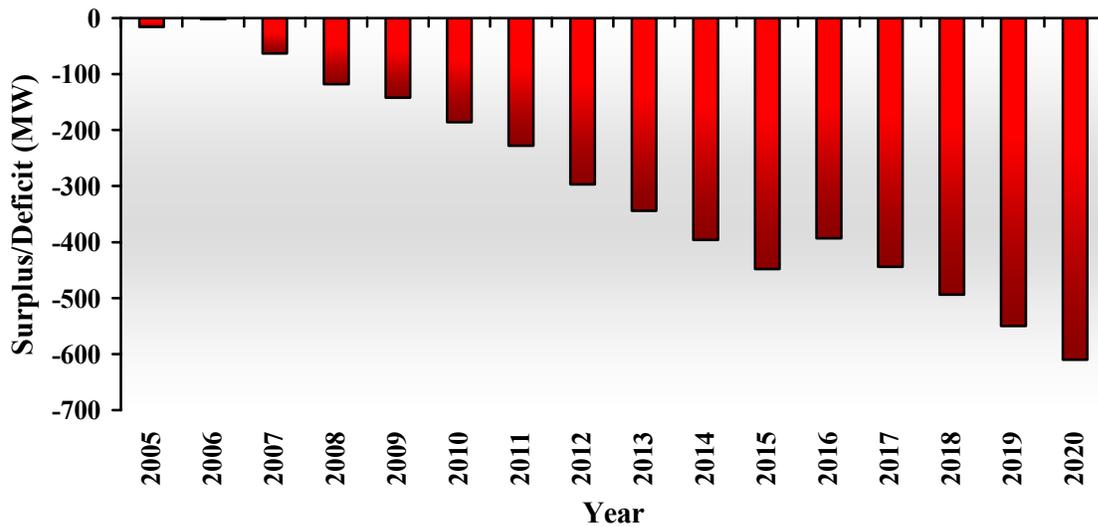


Figure 3-8. East Side Load and Capability (half-round)

### 3.7 Characteristics of Energy Needs

Figure 3-9 shows an estimation of what the Northeast Wyoming load could be in 2011, based on 2002 actual load data to develop a per unitized pattern and the expected load forecast within Northeast Wyoming. If the assumption is made that 240 MW can be brought up from the south all hours of the year and while the distributed generation is shown all hours, the resources will only be used as peaking resources and will operate a limited amount; it can be stated that based on this graph Northeast Wyoming needs additional baseload generation. If 130 MW is brought across the RC Tie all hours, this would not solve the need in this area and the gas units would be operating all the time.

<sup>1</sup> 97.5%[Stegall]\*96%[IS system]\*98.5%[Rapid City] = 92.2% or 100%-92.2% = 7.8%

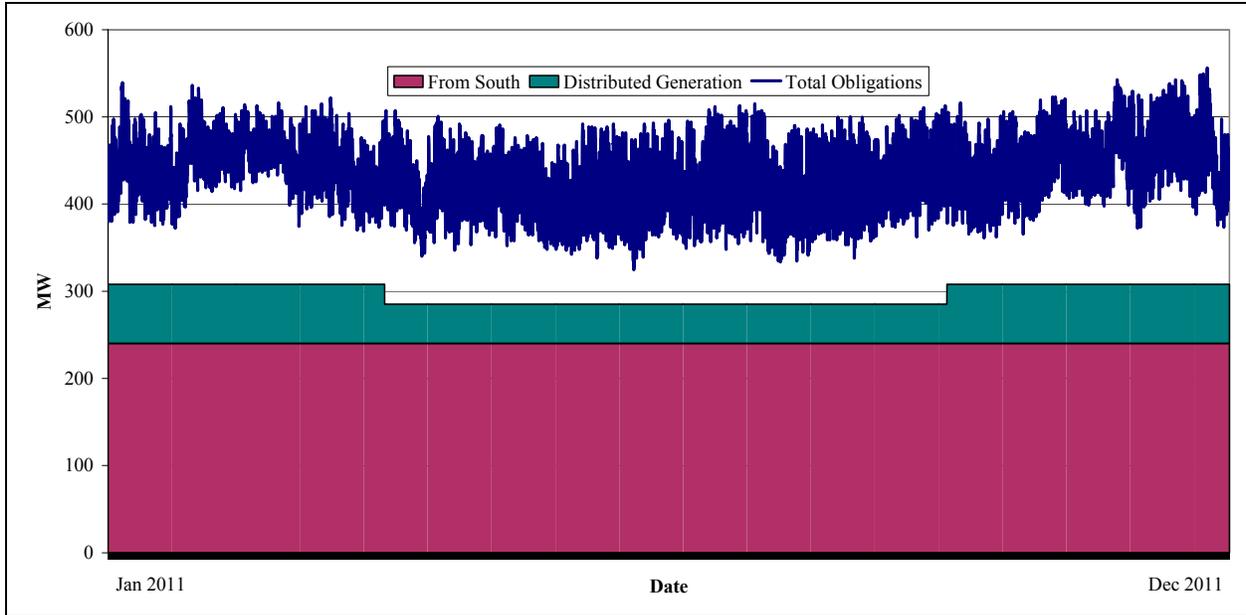


Figure 3-9. 2011 Northeast Wyoming estimated hourly load

Figure 3-10 shows an estimation of what the Northeast Wyoming load could be in 2014. At least 300 MW is needed to meet the capacity need assuming that the Wyoming Distributed Generation is available to meet peak capacity and energy needs.

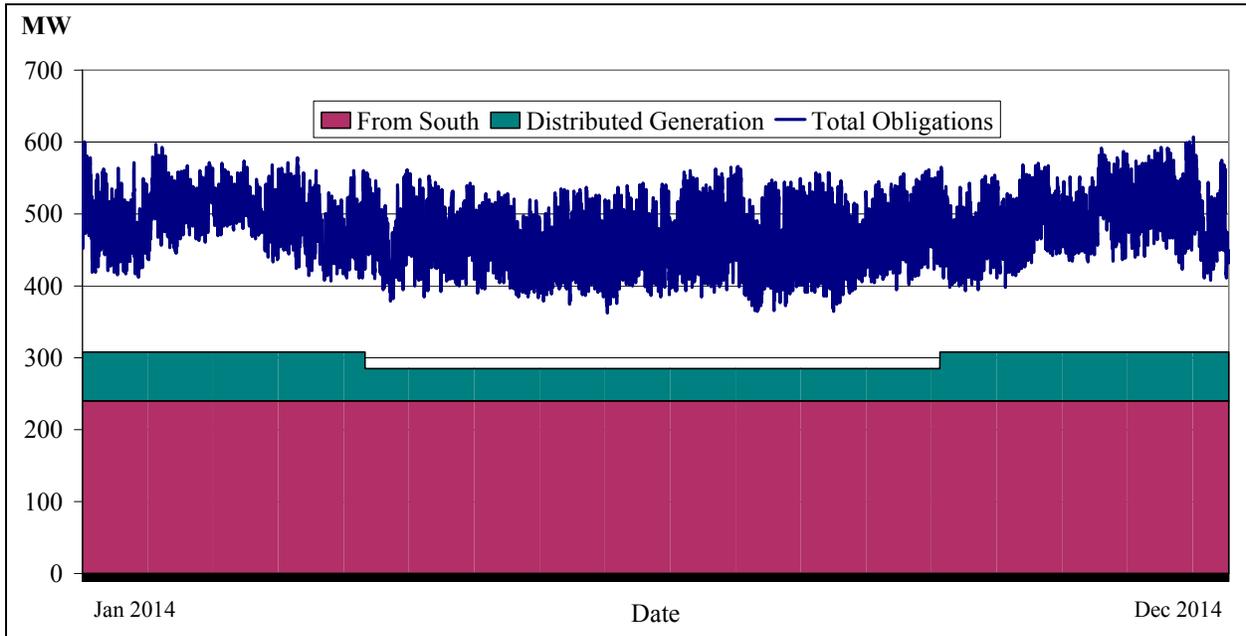


Figure 3-10. 2014 Northeast Wyoming estimated hourly load

### 3.8 Summary of Need

The addition of approximately 300 MW of baseload capacity in 2011 would allow Basin Electric to meet capacity and energy requirements in Northeast Wyoming and allow for anticipated additional growth in following years. A generating plant in Northeast Wyoming allows for the RC Tie to be a backup supplier (up to 130 MW) if the plant is not available, whereas if there

## Northeast Wyoming Generation Project Justification and Support

were no generating resource in Northeast Wyoming, there would be no backup supplier if the RC Tie were not available. If there is any surplus in Northeast Wyoming, the RC Tie could be used in the west to east direction to transfer power out of the area.

Therefore, Basin Electric seeks to determine which option is the most cost effective alternative that can meet the baseload capacity needs.

## 4 Economic Analysis

### 4.1 Initial Analysis

After all alternatives were evaluated in chapter 5 of the initial analysis, two analyses were done before the economic analysis began. These two analyses helped determine which alternatives were carried into the economic analysis. The first analysis was a decision tree analysis, which determined how the various alternatives performed under a number of different criteria. The second analysis was a bus bar analysis, which utilized the alternatives that moved on from the decision tree analysis and how each alternative compared to each other in over-all cost of power at varying capacity factors.

#### 4.1.1 Decision Tree Analysis

A decision tree analysis was performed in the initial analysis to determine how the various alternatives were capable of meeting Basin Electric’s need in Northeast Wyoming and the results are shown in tabular format in table 4-1. The decision tree analysis really is the technical feasibility analysis that was performed in chapter 5 of the initial analysis shown in summary format. The results of the technical feasibility do not change with the load forecast coming in higher than what was used in the initial analysis.

**Table 4-1. Comparison of Alternate Power Generation Technologies**

|   | Capacity Needs | Baseload Operation | Cost Effective | Fuel Cost Stability | Reliable Technology | Available in Northeast Wyoming | Meets all Criteria |
|---|----------------|--------------------|----------------|---------------------|---------------------|--------------------------------|--------------------|
| Energy Conservation & Efficiency                      | No             | No                 | No             | Yes                 | Yes                 | No                             | No                 |
| Wind  | Yes            | No                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Solar   | No             | No                 | No             | Yes                 | Yes                 | No                             | No                 |
| Hydroelectric   | No             | No                 | Yes            | Yes                 | Yes                 | No                             | No                 |
| Geothermal (Electric Generation)                      | No             | Yes                | No             | Yes                 | Yes                 | No                             | No                 |
| Biomass   | No             | Yes                | No             | Yes                 | Yes                 | No                             | No                 |
| NG Simple Cycle                                       | Yes            | Yes                | No             | No                  | Yes                 | Yes                            | No                 |
| NG Combined Cycle                                     | Yes            | Yes                | Yes            | No                  | Yes                 | Yes                            | No                 |
| Microturbine  | No             | Yes                | No             | No                  | Yes                 | Yes                            | No                 |
| Coal  | Yes            | Yes                | Yes            | Yes                 | Yes                 | Yes                            | Yes                |
| Repowering/Uprating of Existing Resource              | No             | No                 | NA             | NA                  | Yes                 | No                             | No                 |
| Participation in Another Utility’s Generation Project | No             | Yes                | Yes            | Yes                 | Yes                 | No                             | No                 |
| Purchased Power                                       | No             | Yes                | No             | No                  | Yes                 | No                             | No                 |
| Transmission Capacity                                 | No             | Yes                | No             | NA                  | Yes                 | No                             | No                 |

Table 4-1 shows that a coal based resource in Northeast Wyoming is the technically feasible resource, however as stated in the introduction an economic analysis needs to be performed to determine which resource alternative is the most economical choice for Basin Electric. In order to narrow down the list of alternatives, the alternatives that are commercially/technically available in Northeast Wyoming and capable of meeting the capacity need will be used in the economic analysis portion of the study. The alternatives that meet these two criteria include natural gas simple cycle, natural gas combined cycle, and a baseload coal facility.

### 4.1.2 Bus Bar Analysis

A bus bar analysis was performed in the initial analysis on the alternatives that met both the capacity needs and are commercially/technically available in Northeast Wyoming. The bus bar analysis was performed again with new cost information for the coal based resources and based on an additional (larger sized) coal resource. The results of the bus bar analysis are shown in Figure 4-1. If the energy need was below 20% annual capacity factor, a peaking resource (simple-cycle, LM6000 or PG7121EA) would be the option of choice. If the energy need was above 35-40% annual capacity factor, a baseload facility would be the option of choice. If the energy need was between 20 % and 35-40% annual capacity factor, then an intermediate type resource (combined cycle, S-107EA or S-107FA) would be the option of choice.

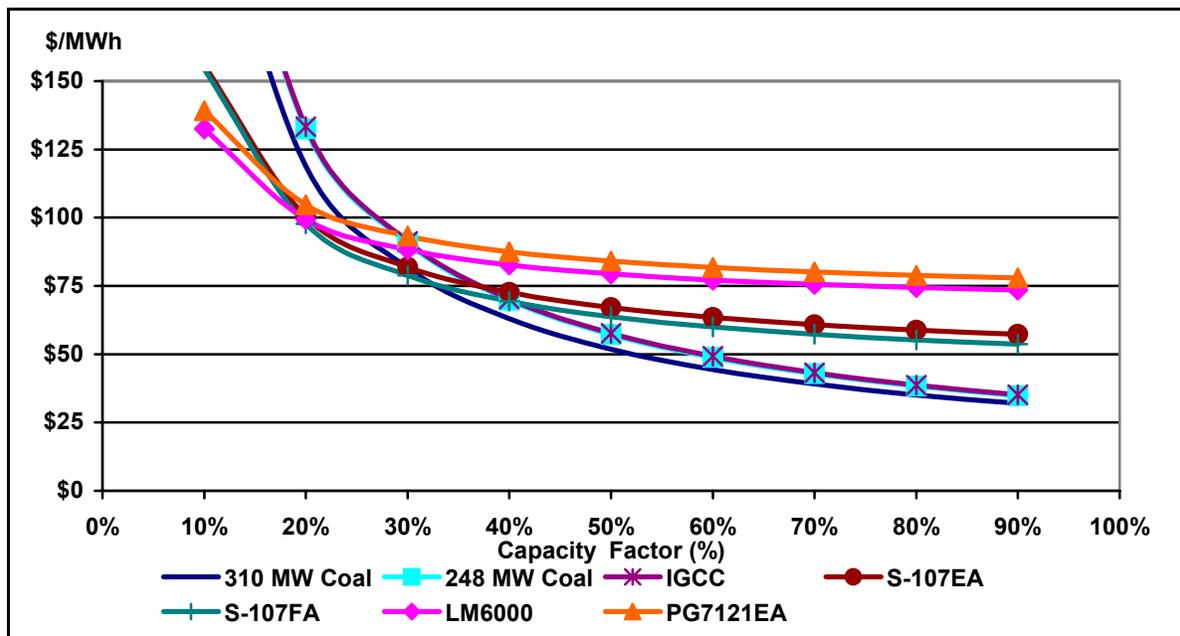


Figure 4-1. Bus Bar Costs of New Resources

### 4.2 Assumptions

Table 4-2 shows the portfolios evaluated in this study. All of the portfolios are for resources located in Northeast Wyoming of Basin Electric’s service territory. Portfolio 1 is a coal-based resource with commercial operation starting in 2011 and an output of approximately 310 MW for an average July output. Portfolio 2 is a coal-based resource with commercial operation starting in 2011 and an output of approximately 248 MW for an average July output, as well as, a

PG7121EA simple cycle resource with commercial operation starting in 2009 and an output of approximately 72 MW. Portfolio 3 is a S-107FA combined cycle with commercial operation starting in 2009 and an output of approximately 202 MW, as well as, a S-107EA combined cycle resource with commercial operation starting in 2009 and an output of approximately 110 MW. Portfolio 4 is a S-107FA combined cycle resource with commercial operation starting in 2009 and an output of approximately 202 MW, as well as, three LM6000 simple cycle resource with commercial operation starting in 2009 and an output of approximately 40 MW each. Portfolio 5 is two S-107EA combined cycle resource with commercial operation starting in 2009 and an output of approximately 110 MW each, as well as, a PG7121EA simple cycle resource with commercial operation starting in 2009 and an output of approximately 72 MW. All portfolios include purchases to meet capacity and energy needs until a resource could be built to meet the need, as well as any additional need that is not met with the new resource(s). All portfolios assume the same transmission capability, which includes the Hughes to Goose Creek new 230 kV transmission line in 2009 and the Carr Draw to Dry Fork 230 kV transmission line in 2009, as well.

**Table 4-2. Portfolios evaluated in Study**

|                    | 2006     | 2007     | 2008     | 2009       | 2010     | 2011       | 2012     | Total      |
|--------------------|----------|----------|----------|------------|----------|------------|----------|------------|
| <b>Portfolio 1</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>310</b> | <b>0</b> | <b>310</b> |
| Coal (310 MW)      | 0        | 0        | 0        | 0          | 0        | 310        | 0        | 310        |
| <b>Portfolio 2</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>72</b>  | <b>0</b> | <b>248</b> | <b>0</b> | <b>320</b> |
| Coal (248 MW)      | 0        | 0        | 0        | 0          | 0        | 248        | 0        | 248        |
| PG7121EA (SC)      | 0        | 0        | 0        | 72         | 0        | 0          | 0        | 72         |
| <b>Portfolio 3</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>312</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>312</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| S-107EA (CC)       | 0        | 0        | 0        | 110        | 0        | 0          | 0        | 110        |
| <b>Portfolio 4</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>322</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>322</b> |
| S-107FA (CC)       | 0        | 0        | 0        | 202        | 0        | 0          | 0        | 202        |
| LM6000 (SC) (3)    | 0        | 0        | 0        | 120        | 0        | 0          | 0        | 120        |
| <b>Portfolio 5</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>292</b> | <b>0</b> | <b>0</b>   | <b>0</b> | <b>292</b> |
| S-107EA (CC) (2)   | 0        | 0        | 0        | 220        | 0        | 0          | 0        | 220        |
| PG7121EA (SC)      | 0        | 0        | 0        | 72         | 0        | 0          | 0        | 72         |

The cost of fuel used for the coal resource was \$0.35/MMBtu in real 2005 dollars. The cost of fuel used for the natural gas resources was based on the NYMEX natural gas forecast from February 2005. Partially due to the fact that this forecast is a few months old and the instability of natural gas, two sensitivities were performed that either a.) added or b.) subtracted \$1.00/MMBtu to the forecast used. Figure 4-2 shows the Natural Gas forecast used in this study, it shows the average price for each year in real 2005 dollars.

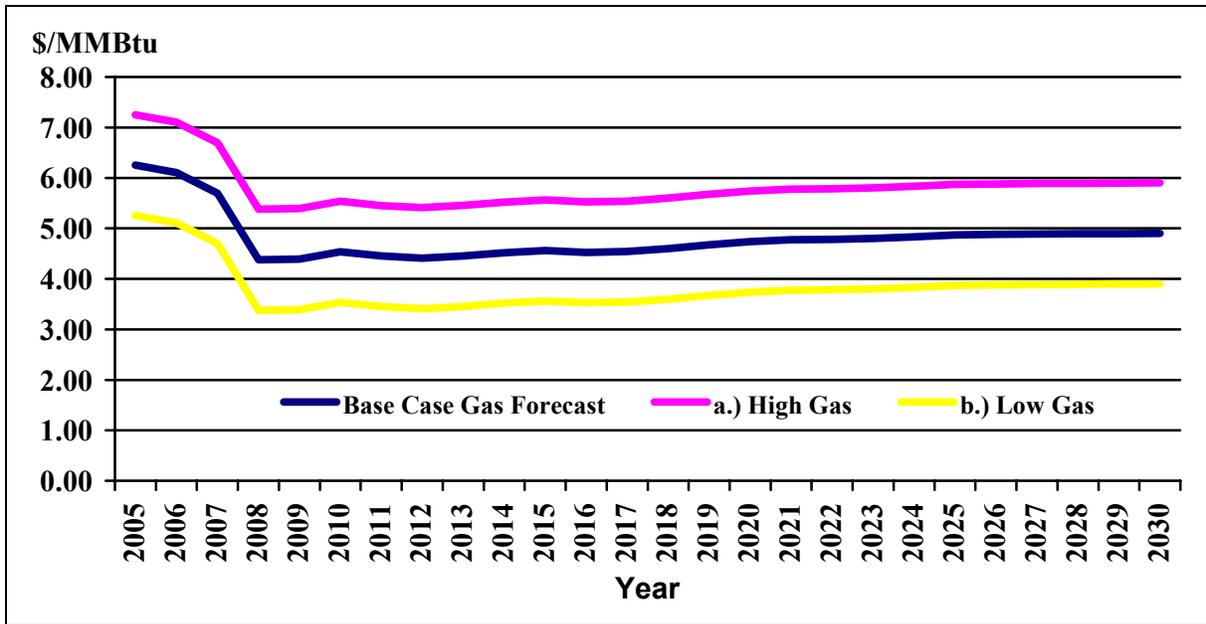


Figure 4-2. Natural Gas Forecast

Five different cases were performed that showed the uncertainty of the future. The cases performed were:

- Case 1 – Base Case,
- Case 2 – LOS #1 retires the end of 2017,
- Case 3 – CBM load forecast comes in higher than expected,
- Case 4 – CBM load forecast comes in lower than expected, and
- Case 5 – Allows for market opportunity, which sells any surpluses into the market.

Cases 1 and 2 are to be performed because there is uncertainty of the ability to continue operation of Leland Olds unit 1. Case 3 and 4 were performed to see if the outcome changed if the loads came in higher or lower in Northeast Wyoming, as compared to case 1. Case 3 utilized the ‘High’ case of coal bed methane development, while case 4 utilized the ‘Low’ case of coal bed methane development. Case 5 was performed to see the effects of market opportunity on case 1.

The energy market prices used will be discussed in section 4.4. The capacity market price used was \$2.50/kW-mo in real 2004 dollars with inflation at 2.5%. Basin Electric assumes that any time energy needs to be purchased from the market; the purchase price will be 25% higher than the selling price. This is assumed because Basin Electric believes it will purchase when a resource is offline and when other entities are also purchasing, causing an increase in demand and therefore resulting in higher prices.

The economic assumptions used in this study are shown in Table 4-3.

**Table 4-3. Economic Assumptions**

| <b>Component</b>                 | <b>Rate</b> |
|----------------------------------|-------------|
| Inflation Rate                   | 2.5%        |
| O&M Escalation Rate              | 2.5%        |
| New Capital Cost Escalation Rate | 2.5%        |
|                                  |             |
| Cost of Capital                  | 6.0%        |
| Discount Rate                    | 6.0%        |
| Financing Term                   | 30 yrs      |

### **4.3 Computer Model Used**

Detailed capacity expansion planning analyses in the power industry are generally performed using a production cost model. An hour-by-hour chronological production cost model simulates actual utility system operation by projecting the total system demand for each hour of the year, then dispatching the available capacity on a merit order basis in order to minimize the system production costs. Production cost models account for unit characteristics such as ramp rates, minimum online and offline times, start costs, emission rates and costs, heat rates, fuel costs, O&M costs, forced outages, maintenance (scheduled) outage rates and other real world aspects of operating power plants.

Basin Electric performed the detailed economic analysis using Global Energy's<sup>2</sup> MarketSym, which was developed by Henwood Energy Associates. Basin Electric staff performed the model runs.

The MarketSym simulation system is composed of an integrated set of modules that allow the efficient input, output, and manipulation of simulation data. The three primary components of this framework are the Market Simulation Database, the Data Management System and the PROSYM/MULTISYM Simulation Engine.

The Market Simulation Database contains fundamental energy data such as transmission, transaction, load, fuel, and generator data required to perform a detailed, chronological, market price forecast. The database stores detailed generator information at the station level including fuel costs, heat rates, ramp rates, variable operating expenses, start-up and fuel costs, and as appropriate, emission rates and costs.

The Data Management System is designed to interface, edit, and manage the vast amounts of information required for a fundamental market simulation. This capability includes: interfacing with the Simulation Engine; managing the simulation output for development of reports, graphics and data tables; and providing the various market analytics that are critical for gaining a full understanding of current and future market dynamics.

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<sup>2</sup> <http://www.globalenergy.com/>

PROSYM takes into consideration the bids of all generation units, generator unit performance characteristics and chronological constraints, as well as all relevant zonal transmission and system constraints. PROSYM then simulates the actual functioning of the market and determines the station generation, revenue, costs and profit for each hour in the simulation period.

#### ***4.4 Regional Market Modeling and Results***

The PROSYM/MULTISYM market simulation software was utilized to estimate the hourly marginal cost of electricity. The market simulations conducted with PROSYM assume the formal or informal operation of a power exchange whereby power is transacted among market participants by means of a competitive bidding process. The analysis is in which individual generators effectively bid prices to supply electricity each hour. The lowest price bids are selected, and all successful bidders are paid the highest dispatched bid price each hour, referred to here as the Market Clearing Price (MCP).

Because PROSYM/MULTISYM is a multi-area generator commitment and dispatch model, opportunities for the simultaneous dispatch of multiple regions are tested each hour and utilized subject to transmission constraints between the areas and considering the wheeling charges associated with the transaction. A transaction between sub-areas is included if it does not exceed the load carrying capability of the composite transmission path between the two areas and as long as the wheeling charges over that path do not eliminate the economics of the transaction.

Regional power market price modeling requires inputs for variables including data on future load forecasts, operating characteristics of existing units, fuel price forecasts, and cost and performance estimates for new future generation additions. In general, Basin Electric utilizes a regional database purchased from the PROSYM vendor. The regional database includes operation and efficiency characteristics for existing generating units in the region being studied. The database also includes information on forecasted loads, fuel prices, and transmission tie information. The data in the PROSYM database is accumulated from public documents filed with the United States government or other public agencies.

The bid-based average monthly MCPs for WECC and MAPP are shown in the figures below. Figure 4-3 shows the WECC monthly MCP in real 2005\$. Figure 4-4 shows the MAPP monthly MCP in real 2005\$.

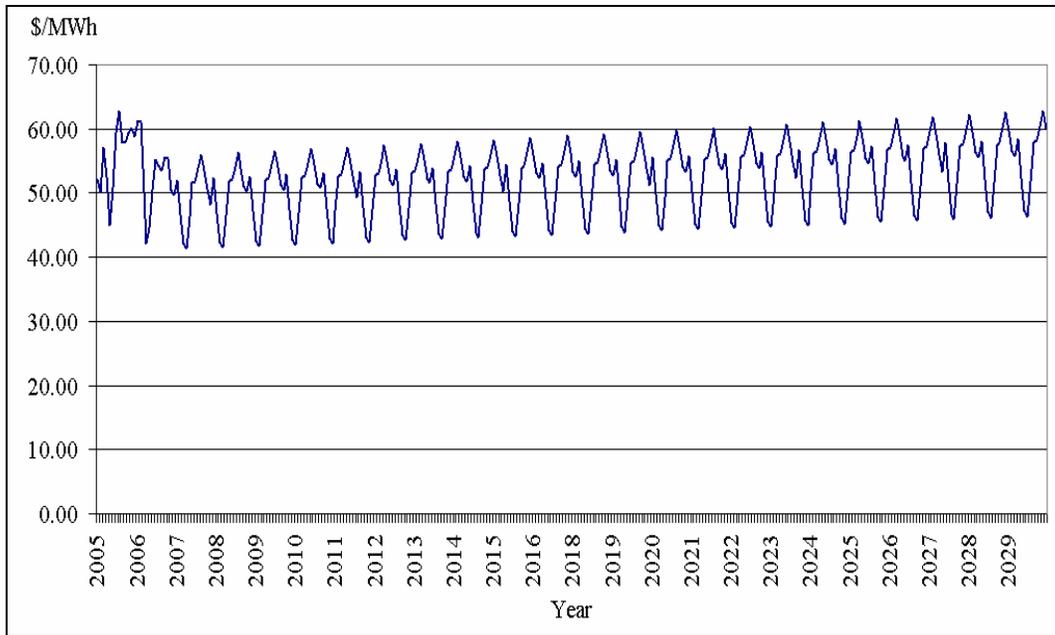


Figure 4-3. WECC Monthly MCP

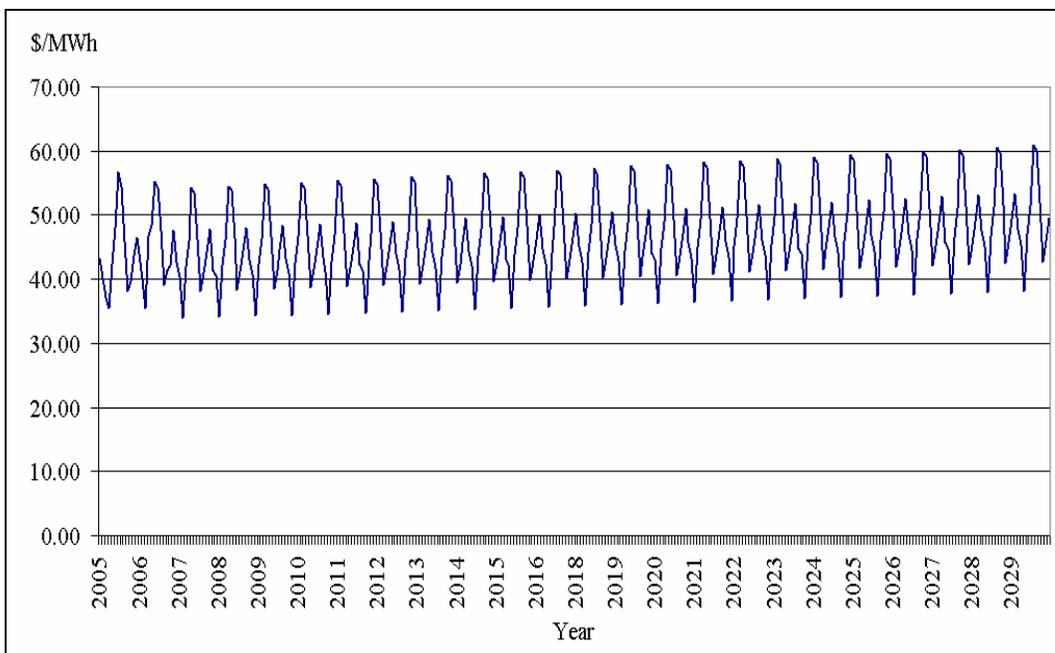


Figure 4-4. MAPP Monthly MCP

#### 4.5 Economic Analysis

The various portfolio plans were evaluated on the basis of present value revenue requirements (PVRR) to operate the Basin Electric system, with the explicit goal of minimizing PVRR. Appendix A-1 shows the results of the various cases performed.

### 4.5.1 Case 1 – Base Case

Case 1 assumes that Basin Electric’s system operates as is and all existing generating facilities do not retire until after the end of the study period of year 2030. Figure 4-5 shows case 1 PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about \$7.2 Billion for PVRR, portfolio 2 shows a little over \$7.3 Billion, portfolio 3 shows about \$7.7 Billion, portfolio 4 shows a little over \$7.7 Billion and portfolio 5 shows a little under \$7.8 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolios 4 & 5 are eight percent higher and portfolio 3 is seven percent higher.

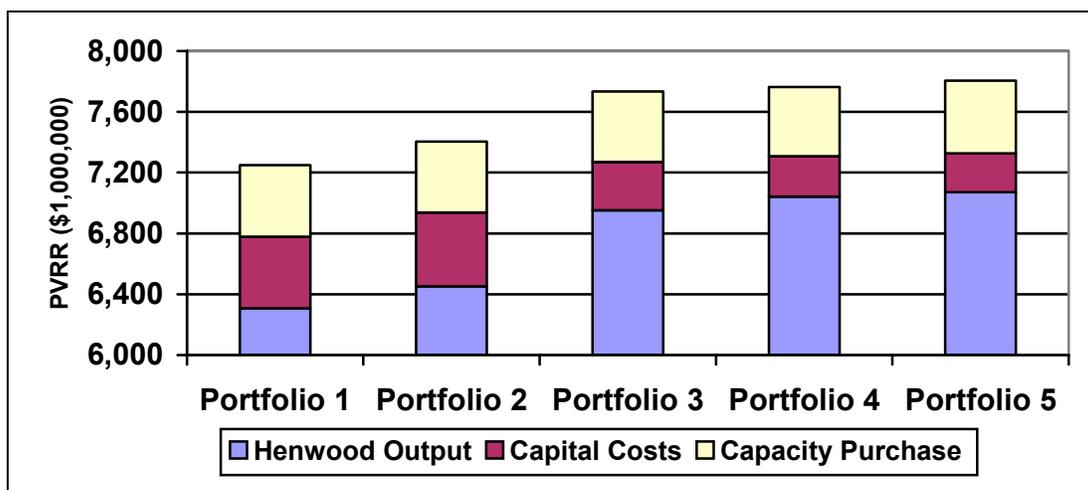


Figure 4-5. Case 1 PVRR Results

Table 4-4 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 2%          | 10%         | 5%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 10%         | 56%         | 30%         |
| S-107FA     | 21%         | 68%         | 44%         |
| Portfolio 4 |             |             |             |
| LM6000      | 2%          | 18%         | 9%          |
| S-107FA     | 21%         | 68%         | 44%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 1%          | 9%          | 4%          |
| S-107EA     | 19%         | 61%         | 40%         |

Noticing that the coal resource of portfolio 1 and 2 operate on average 85% capacity factor shows that baseload is needed. By looking at the combined cycle facilities within portfolios 3, 4 & 5 and seeing they average 30-45% annual capacity factor, it can be concluded that it is cheaper to purchase in market than operating the combined cycle facilities harder. This conclusion is verified even more by looking at the WECC monthly MCP in figure 4-3 and comparing this to the bus bar costs of the combined cycle facilities shown in figure 4-1. Whereas at 80 % annual capacity factor the coal resource has a bus bar cost of \$35-38/MWh which is lower than the average MCP on the West.

**4.5.1.1 High Gas**

Case 1a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-6 shows case 1a PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about \$7.2 Billion for PVRR, portfolio 2 shows a little under \$7.4 Billion, portfolio 3 shows a little under \$7.9 Billion, portfolio 4 shows a little under \$7.9 Billion and portfolio 5 shows a little over \$7.9 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolios 3 & 4 are nine percent higher and portfolio 5 is ten percent higher.

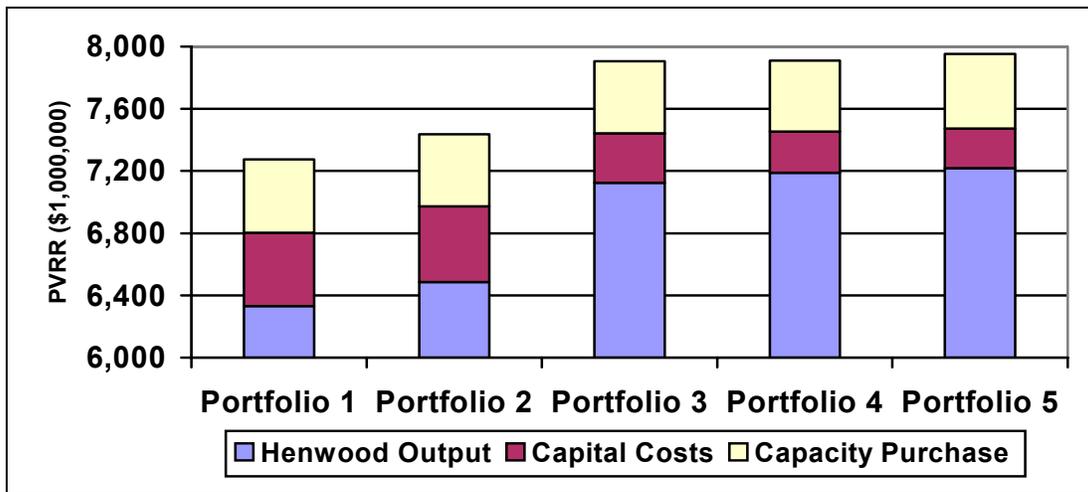


Figure 4-6. Case 1a PVRR Results

Table 4-5 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-5. Case 1a Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 0%          | 2%          | 1%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 8%          | 44%         | 24%         |
| S-107FA     | 16%         | 56%         | 35%         |
| Portfolio 4 |             |             |             |
| LM6000      | 1%          | 6%          | 3%          |
| S-107FA     | 17%         | 55%         | 35%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 0%          | 1%          | 1%          |
| S-107EA     | 15%         | 49%         | 31%         |

Increasing the Gas price by \$1.00/MMBtu seems to decrease the amount of operation on the gas facilities, the combined cycle facilities now range from 25 to 35% and the simple cycle facilities decrease down to about 1 to 3% from 4 to 9%. \$1.00/MMBtu effects the cost of the resources by anywhere between \$7-12/MWh, depending on the heat rate of the resource.

#### 4.5.1.2 Low Gas

Case 1b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-7 shows case 1b PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$6.6 Billion for PVRR, portfolio 2 shows a little under \$6.7 Billion, portfolio 3 shows a little under \$6.9 Billion, portfolio 4 shows a little over \$6.9 Billion and portfolio 5 shows a little under \$7.0 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolios 3 & 4 are five percent higher in PVRR and portfolio 5 is six percent higher.

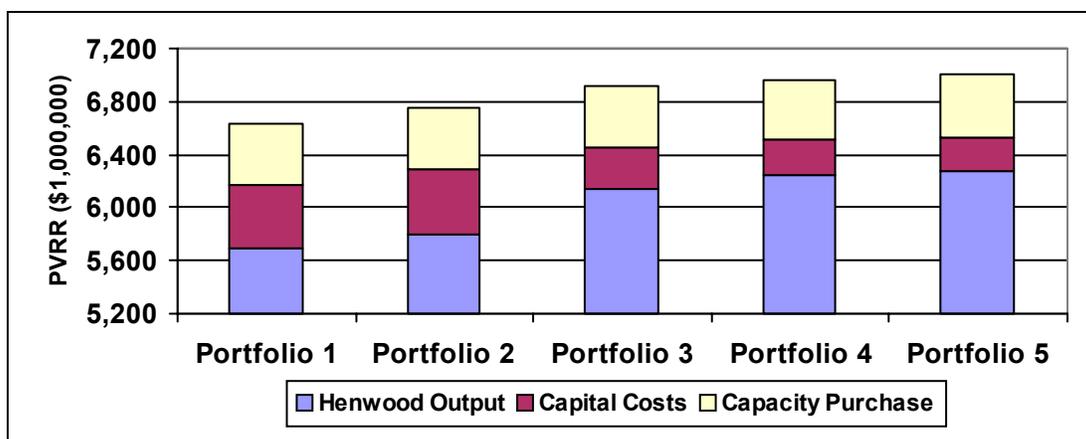


Figure 4-7. Case 1b PVRR Results

Table 4-6 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-6. Case 1b Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 83%         | 85%         | 84%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 9%          | 39%         | 20%         |
| Portfolio 3 |             |             |             |
| S-107EA     | 16%         | 70%         | 39%         |
| S-107FA     | 30%         | 78%         | 54%         |
| Portfolio 4 |             |             |             |
| LM6000      | 6%          | 40%         | 20%         |
| S-107FA     | 32%         | 78%         | 55%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 6%          | 39%         | 20%         |
| S-107EA     | 29%         | 75%         | 51%         |

Decreasing the gas price by \$1.00/MMBtu effects the cost of the gas facilities anywhere between \$7-12/MWh depending on the heat rate of the facility. Decreasing the gas price increases the annual capacity factors of the gas facilities but it is not enough to make a gas facility more economic than the coal resource.

#### 4.5.2 Case 2 – Life Expectancy of LOS 1

Case 2 assumes that Leland Olds unit #1 retires at the end of 2017. Figure 4-8 shows case 2 PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total of about \$7.75 Billion for PVRR, portfolio 2 shows a little over \$7.9 Billion, portfolio 3 shows a little over \$8.3 Billion, portfolio 4 shows a little under \$8.4 Billion and portfolio 5 a little over \$8.4 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolio 3 and 4 are eight percent higher and portfolio 5 is nine percent higher.

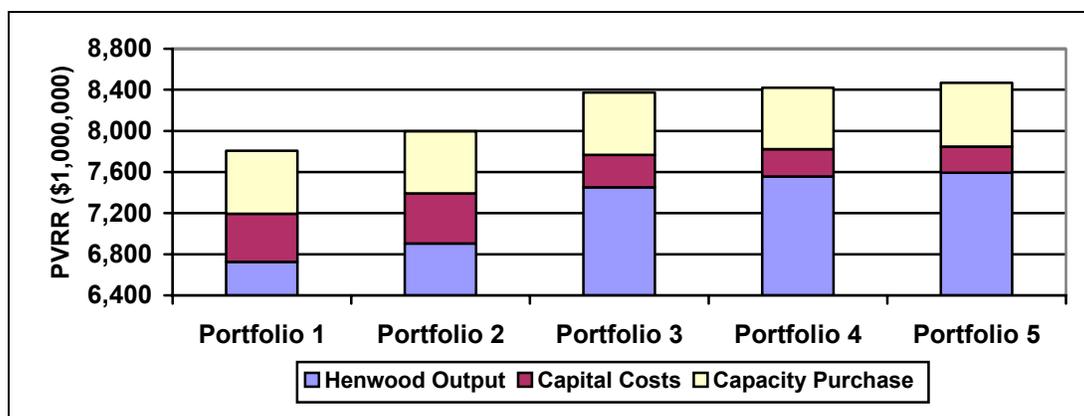


Figure 4-8. Case 2 PVRR Results

Table 4-7 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 2%          | 11%         | 6%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 10%         | 60%         | 36%         |
| S-107FA     | 21%         | 70%         | 49%         |
| Portfolio 4 |             |             |             |
| LM6000      | 2%          | 20%         | 10%         |
| S-107FA     | 21%         | 70%         | 50%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 1%          | 10%         | 5%          |
| S-107EA     | 19%         | 63%         | 45%         |

By losing 222 MW of baseload generation, even more purchases than before need to be purchased and therefore the facilities would be operated more to compensate for the increased amount of purchases.

#### 4.5.2.1 High Gas

Case 2a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-9 shows case 2a PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$7.8 Billion for PVRR, portfolio 2 shows a little under \$8.0 Billion, portfolio 3 shows a little over \$8.5 Billion, portfolio 4 shows a little under \$8.6 Billion and portfolio 5 shows a little over \$8.6 Billion. Portfolio 2 is three percent higher in

PVRR than portfolio 1, while portfolios 3 & 4 are ten percent higher and portfolio 2 is three percent higher.

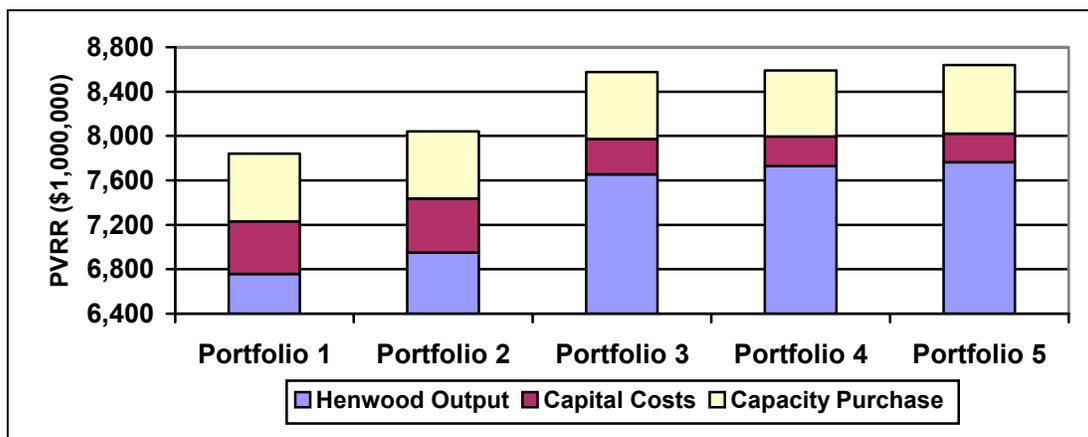


Figure 4-9. Case 2a PVRR Results

Table 4-8 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 0%          | 2%          | 1%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 8%          | 47%         | 29%         |
| S-107FA     | 16%         | 57%         | 39%         |
| Portfolio 4 |             |             |             |
| LM6000      | 1%          | 7%          | 3%          |
| S-107FA     | 17%         | 57%         | 40%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 0%          | 2%          | 1%          |
| S-107EA     | 15%         | 50%         | 35%         |

Increasing the gas price by \$1.00/MMBtu results in anywhere between \$7-12/MWh of increased cost to operate the gas facilities due to the different heat rates of the different gas facilities. This increase results in about a 7-10 percent decrease in average capacity factor to the combined cycle and about a 4-7 percent decrease in average capacity factor for the simple cycle.

#### 4.5.2.2 Low Gas

Case 2b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-10 shows case 2b PVRR for each of the different portfolios. Each portfolio is broken

into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little over \$7.1 Billion for PVRR, portfolio 2 shows a little under \$7.3 Billion, portfolio 3 shows a little under \$7.5 Billion, portfolio 4 shows a little under \$7.6 Billion and portfolio 5 shows a little over \$7.6 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolio 3 is five percent higher, portfolio 4 is six percent higher and portfolio 5 is seven percent higher.

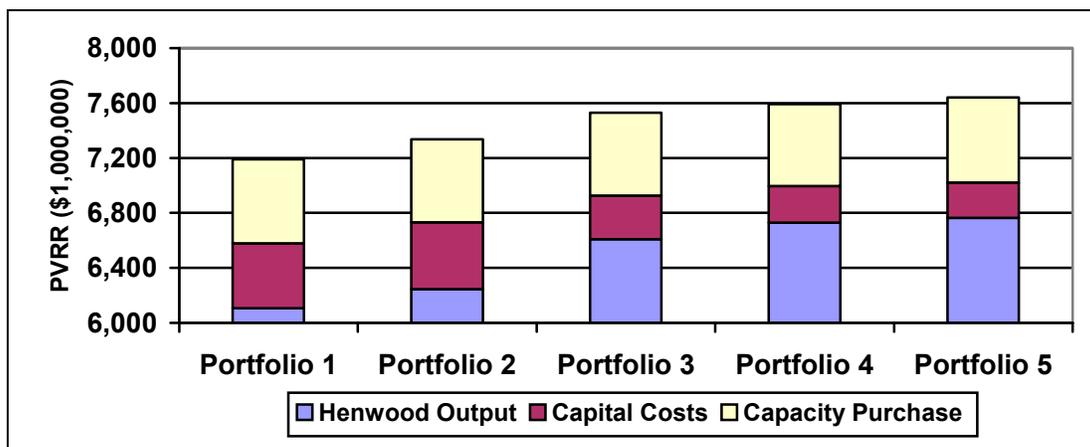


Figure 4-10. Case 2b PVRR Results

Table 4-9 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 83%         | 85%         | 84%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 9%          | 44%         | 25%         |
| Portfolio 3 |             |             |             |
| S-107EA     | 16%         | 75%         | 47%         |
| S-107FA     | 30%         | 81%         | 61%         |
| Portfolio 4 |             |             |             |
| LM6000      | 6%          | 44%         | 24%         |
| S-107FA     | 32%         | 81%         | 61%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 6%          | 44%         | 25%         |
| S-107EA     | 29%         | 78%         | 57%         |

Decreasing the gas price by \$1.00/MMBtu results in a decrease in cost to the gas facilities by anywhere between \$7-12/MWh depending on the heat rate of the facility. Decreasing the gas price results in higher capacity factors for the gas facilities in portfolios 2, 3 and 4, however the decrease is not enough to make any other portfolio more economic than portfolio 1.

### 4.5.3 Case 3 – High Load Growth

Case 3 assumes high CBM load growth. Figure 4-11 shows case 3 PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$7.6 Billion for PVRR, portfolio 2 shows a little over \$7.8 Billion, portfolio 3 shows a little over \$8.2 Billion, portfolio 4 shows a little under \$8.3 Billion and portfolio 5 shows a little over \$8.3 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolio 3 is seven percent higher, portfolio 4 is eight percent higher and portfolio 5 is nine percent higher.

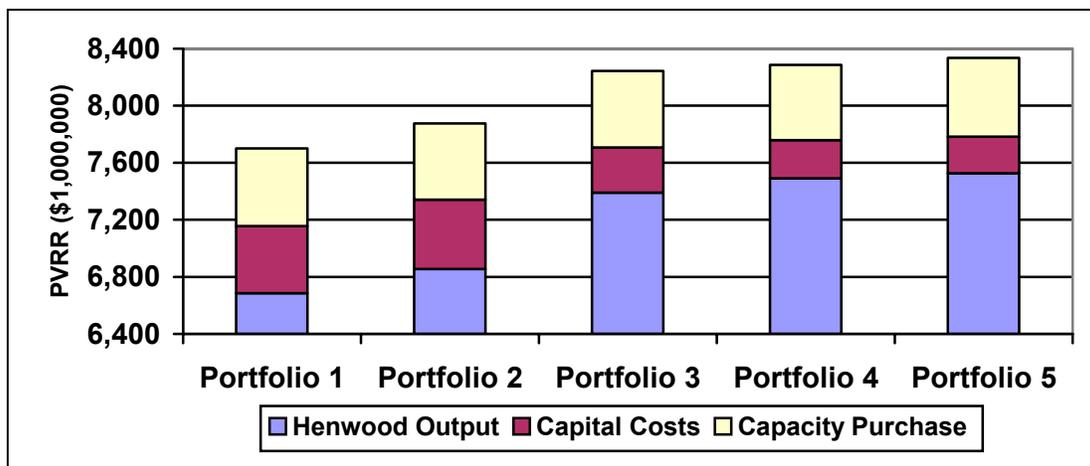


Figure 4-11. Case 3 PVRR Results

Table 4-10 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 3%          | 13%         | 7%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 11%         | 60%         | 35%         |
| S-107FA     | 23%         | 73%         | 50%         |
| Portfolio 4 |             |             |             |
| LM6000      | 3%          | 22%         | 11%         |
| S-107FA     | 23%         | 73%         | 51%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 1%          | 12%         | 6%          |
| S-107EA     | 21%         | 68%         | 46%         |

Increasing the load in Northeast Wyoming results in increased annual capacity factors for the gas facilities, which in turn causes the gas units to run at a lower bus bar cost however this does not cause a different portfolio to operate the system cheaper.

**4.5.3.1 High Gas**

Case 3a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-12 shows case 3a PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$7.7 Billion for PVRR, portfolio 2 shows a little under \$7.9 Billion, portfolio 3 shows a little over \$8.4 Billion, portfolio 4 shows a little over \$8.4 Billion and portfolio 5 shows a little under \$8.5 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolio 3 and 4 are 10 percent higher and portfolio 5 is 11 percent higher.

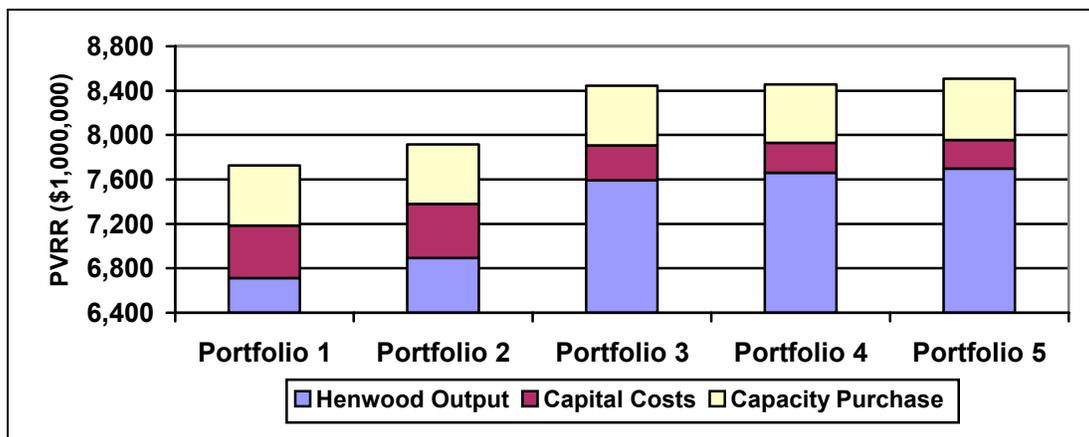


Figure 4-12. Case 3a PVRR Results

Table 4-11 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-11. Case 3a Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 0%          | 2%          | 1%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 9%          | 48%         | 28%         |
| S-107FA     | 17%         | 64%         | 42%         |
| Portfolio 4 |             |             |             |
| LM6000      | 1%          | 8%          | 4%          |
| S-107FA     | 18%         | 64%         | 42%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 0%          | 2%          | 1%          |
| S-107EA     | 16%         | 59%         | 38%         |

Increasing the gas price by \$1.00/MMBtu results in anywhere between \$7-12/MWh of increased costs to the gas facilities depending on the heat rate of the facility. This increase results in about 7-9 percent decrease in the average capacity factor to the combined cycle and about a 5-7 percent decrease in average capacity factor for the simple cycle.

#### 4.5.3.2 Low Gas

Case 3b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-13 shows case 3b PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little over \$7.0 Billion for PVRR, portfolio 2 shows a little under \$7.2 Billion, portfolio 3 shows a little under \$7.4 Billion, portfolio 4 shows a little over \$7.4 Billion and portfolio 5 shows a little under \$7.5 Billion. Portfolio 2 is two percent higher in PVRR than portfolio 1, while portfolio 3 is five percent higher and portfolios 4 and 5 are six percent higher.

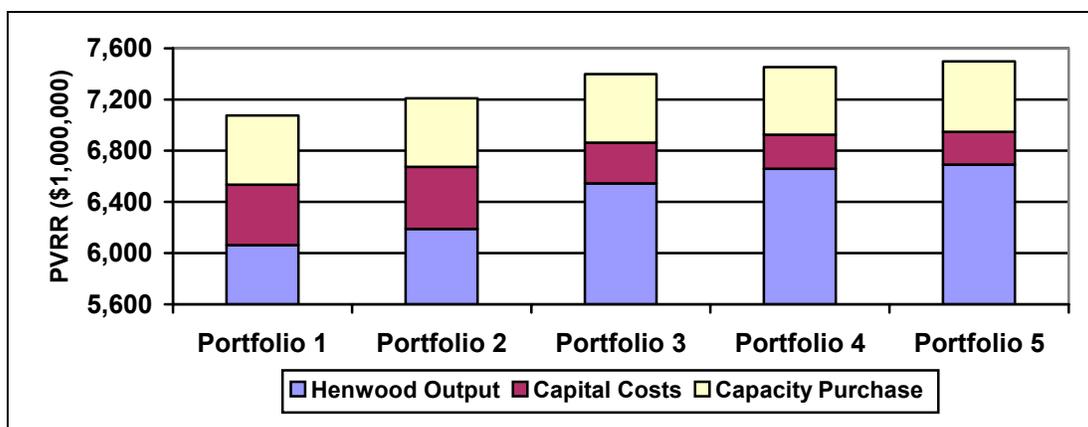


Figure 4-13. Case 3b PVRR Results

Table 4-12 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-12. Case 3b Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 10%         | 44%         | 24%         |
| Portfolio 3 |             |             |             |
| S-107EA     | 17%         | 73%         | 45%         |
| S-107FA     | 33%         | 81%         | 61%         |
| Portfolio 4 |             |             |             |
| LM6000      | 7%          | 44%         | 24%         |
| S-107FA     | 34%         | 81%         | 61%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 7%          | 44%         | 23%         |
| S-107EA     | 31%         | 79%         | 57%         |

Decreasing the natural gas price by \$1.00/MMBtu results in anywhere between \$7-12/MWh of cost reduction in the gas facilities depending on the heat rate of the facilities. Decreasing the gas price resulted in an average capacity factor increase of about 10-11 percent for the combined cycle facilities and 13-17% for the simple cycle facilities. However, the decrease in gas price was not enough for the gas portfolios to be more economical than the coal portfolio.

#### 4.5.4 Case 4 – Low Load Growth

Case 4 assumes low CBM load growth. Figure 4-14 shows case 4 PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$6.6 Billion for PVRR, portfolio 2 shows a little over \$6.6 Billion, portfolio 3 shows a little over \$6.9 Billion, portfolio 4 shows a little over \$6.9 Billion and portfolio 5 shows a little under \$7.0 Billion. Portfolio 2 is one percent higher in PVRR than portfolio 1, while portfolios 3, 4 and 5 are all six percent higher in PVRR than portfolio 1.

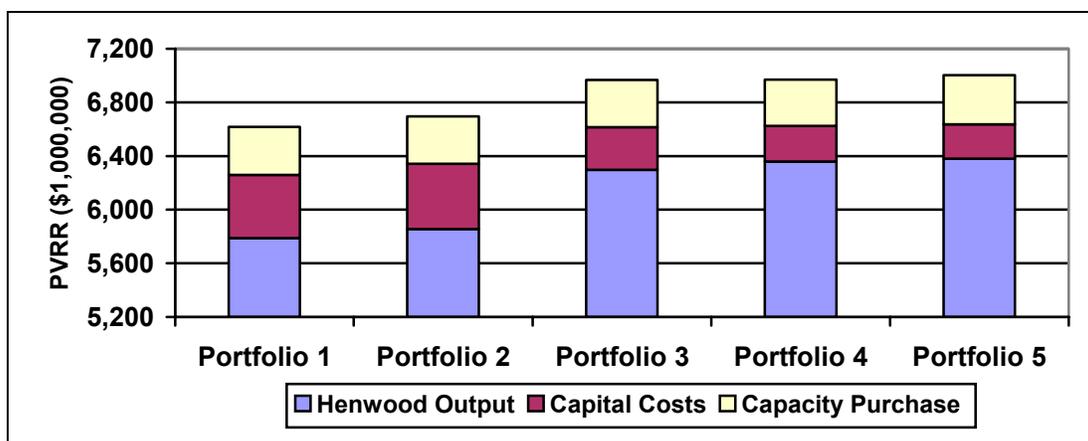


Figure 4-14. Case 4 PVRR Results

Table 4-13 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 1%          | 5%          | 2%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 6%          | 44%         | 20%         |
| S-107FA     | 16%         | 63%         | 35%         |
| Portfolio 4 |             |             |             |
| LM6000      | 2%          | 13%         | 5%          |
| S-107FA     | 15%         | 64%         | 35%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 0%          | 7%          | 3%          |
| S-107EA     | 14%         | 57%         | 32%         |

A decrease in the load in Northeast Wyoming causes a decrease in capacity factors for all of the gas facilities, however the coal facilities maintain their previous capacity factors. The gas facilities drop off by 1-4% for the simple cycle facilities while the combined cycle facilities drop about 8-10% in capacity factor, meaning under these lower loads, it would be cheaper to purchase power instead of ramping the facilities annual generation up.

#### 4.5.4.1 High Gas

Case 4a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-15 shows case 4a PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric.

Portfolio 1 shows a total a little under \$6.6 Billion for PVRR, portfolio 2 shows a little under \$6.7 Billion, portfolio 3 shows a little under \$7.1 Billion, portfolio 4 shows a little under \$7.1 Billion and portfolio 5 shows a little under \$7.1 Billion. Portfolio 2 is one percent higher in PVRR than portfolio 1, while portfolios 3 and 4 are seven percent higher and portfolio 5 is eight percent higher.

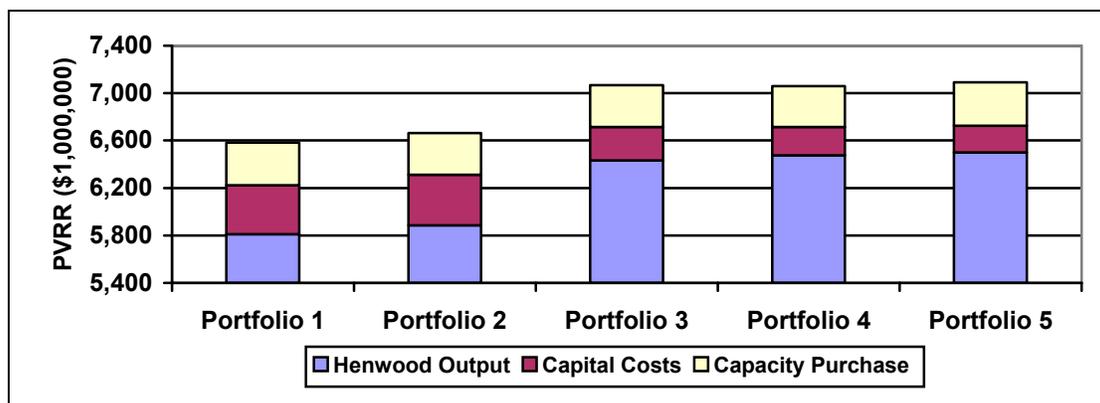


Figure 4-15. Case 4a PVRR Results

Table 4-14 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 84%         | 85%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 0%          | 1%          | 0%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 4%          | 35%         | 15%         |
| S-107FA     | 12%         | 50%         | 28%         |
| Portfolio 4 |             |             |             |
| LM6000      | 0%          | 5%          | 2%          |
| S-107FA     | 11%         | 51%         | 28%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 0%          | 1%          | 0%          |
| S-107EA     | 11%         | 45%         | 25%         |

Increasing the gas price by \$1.00/MMBtu results in an increase of \$7-12/MWh to the cost of the gas facilities depending on the heat rates for the facilities. Under this scenario, the simple cycle resources average two percent or less capacity factor and the combined cycle facilities average about 15-28% capacity factor. The increase of \$1.00/MMBtu does not change the results of the most economical portfolio under a lower load scenario.

#### 4.5.4.2 Low Gas

Case 4b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-16 shows case 4b PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$6.0 Billion for PVRR, portfolio 2 shows a little over \$6.0 Billion, portfolio 3 shows a little under \$6.2 Billion, portfolio 4 shows a little under \$6.2 Billion and portfolio 5 is a little over \$6.2 Billion. Portfolio 2 is one percent higher in PVRR than portfolio 1, while portfolio 3 is three percent higher and portfolios 4 and 5 are four percent higher.

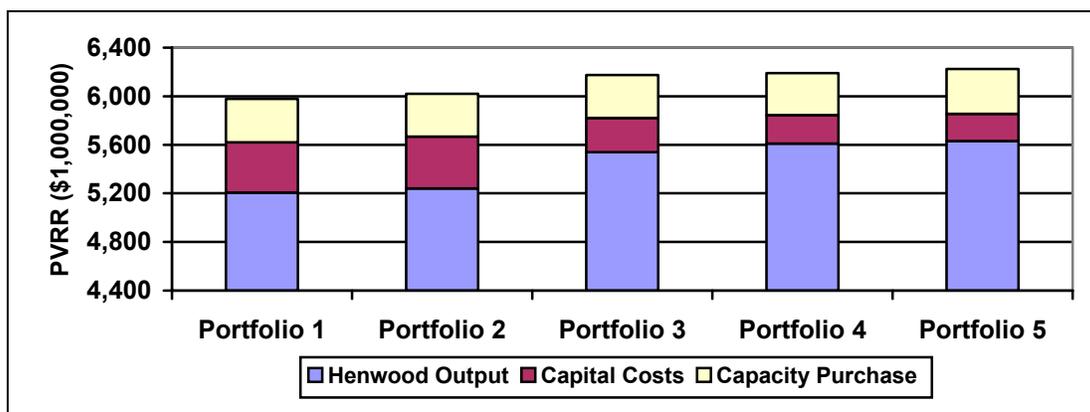


Figure 4-16. Case 4b PVRR Results

Table 4-15 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 70%         | 85%         | 77%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 5%          | 23%         | 11%         |
| Portfolio 3 |             |             |             |
| S-107EA     | 9%          | 56%         | 26%         |
| S-107FA     | 24%         | 74%         | 45%         |
| Portfolio 4 |             |             |             |
| LM6000      | 4%          | 30%         | 12%         |
| S-107FA     | 23%         | 75%         | 45%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 3%          | 31%         | 13%         |
| S-107EA     | 22%         | 71%         | 41%         |

Decreasing the gas price by \$1.00/MMBtu results in a decrease of \$7-12/MWh to the cost of the gas facilities depending the heat rate of the facility. Decreasing the gas price resulted in an increase in capacity factors for the gas facilities.

**4.5.5 Case 5 – Market Opportunity**

Case 5 assumes market opportunity, whereas any surpluses may be sold into the market. Figure 4-17 shows case 5 PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little under \$6.0 Billion for PVRR, portfolio 2 shows a little under \$6.3 Billion, portfolio 3 shows a little over \$6.7 Billion, portfolio 4 shows a little under \$6.9 Billion and portfolio 5 shows a little under \$7.0 Billion. Portfolio 2 is five percent higher in PVRR than portfolio 1, while portfolio 3 is 13% higher, portfolio 4 is 15% higher and portfolio 5 is 16% higher.

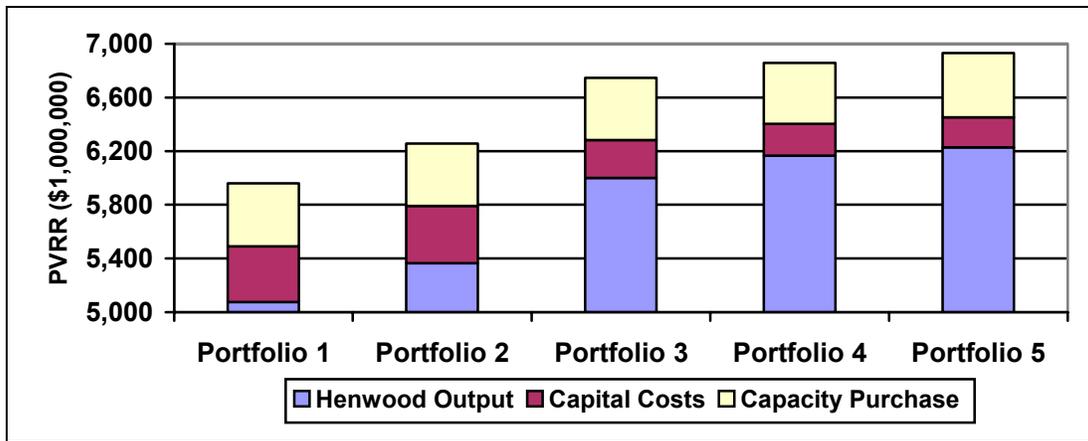


Figure 4-17. Case 5 PVRR Results

Table 4-16 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-16. Case 5 Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 6%          | 11%         | 7%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 60%         | 67%         | 64%         |
| S-107FA     | 71%         | 77%         | 74%         |
| Portfolio 4 |             |             |             |
| LM6000      | 8%          | 20%         | 14%         |
| S-107FA     | 72%         | 77%         | 75%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 5%          | 10%         | 7%          |
| S-107EA     | 65%         | 71%         | 69%         |

Under market opportunity the resources loaded up to make each resource economical.

#### 4.5.5.1 High Gas

Case 5a represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes adding \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-18 shows case 5a PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a total a little over \$6.0 Billion for PVRR, portfolio 2 shows a little over \$6.3 Billion, portfolio 3 shows a little under \$7.1 Billion, portfolio 4 shows a little over \$7.1 Billion and portfolio 5 shows a little under \$7.2 billion. Portfolio 2 is five percent higher in PVRR than portfolio 1, while portfolios 3 and 4 are 18% higher and portfolio 5 is 19% higher.

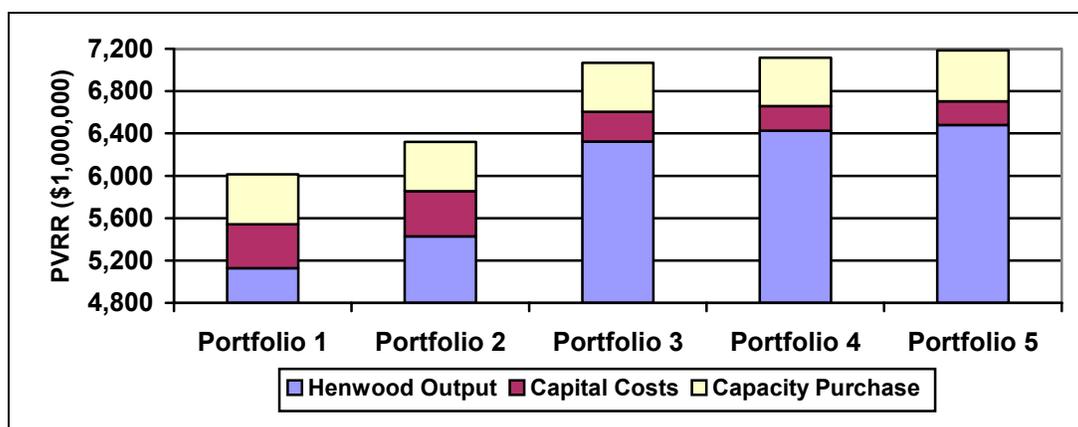


Figure 4-18. Case 5a PVRR Results

Table 4-17 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-17. Case 5a Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 0%          | 2%          | 1%          |
| Portfolio 3 |             |             |             |
| S-107EA     | 37%         | 51%         | 45%         |
| S-107FA     | 54%         | 63%         | 59%         |
| Portfolio 4 |             |             |             |
| LM6000      | 2%          | 7%          | 4%          |
| S-107FA     | 55%         | 63%         | 59%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 0%          | 2%          | 1%          |
| S-107EA     | 43%         | 55%         | 49%         |

With the increase in gas prices, the resources all loaded up pretty well, however the peaking resources didn't load up quite as much due to the increase in production cost.

#### 4.5.5.2 *Low Gas*

Case 5b represents a sensitivity to the natural gas fuel price assumed. The sensitivity includes subtracting \$1/MMBtu to the natural gas price forecast to determine if the outcome changes. Figure 4-19 shows case 5b PVRR for each of the different portfolios. Each portfolio is broken into the present value MarketSym results, the present value capital cost expense and the present value of any additional capacity that needs to be purchased in order to meet the need of Basin Electric. Portfolio 1 shows a little under \$5.3 Billion for PVRR, portfolio 2 shows a little under \$5.5 Billion, portfolio 3 shows a little over \$5.7 Billion, portfolio 4 shows a little under \$5.9 Billion and portfolio 5 a little over \$5.9 Billion. Portfolio 2 is five percent higher in PVRR than portfolio 1, while portfolio 3 is nine percent higher, portfolio 4 is 12% higher and portfolio 5 is 13% higher.

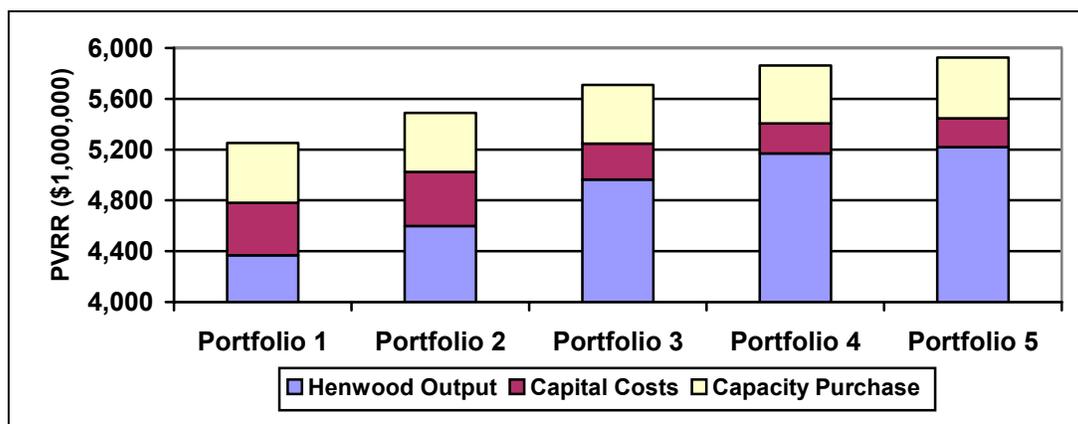


Figure 4-19. Case 5b PVRR Results

Table 4-18 shows the minimum, maximum and average capacity factors achieved by the new resources in each portfolio. In all portfolios the minimum capacity factor achieved during the study period occurs during the first year of operation.

**Table 4-18. Case 5b Capacity Factors**

|             | Minimum (%) | Maximum (%) | Average (%) |
|-------------|-------------|-------------|-------------|
| Portfolio 1 |             |             |             |
| PC Coal     | 85%         | 86%         | 85%         |
| Portfolio 2 |             |             |             |
| CFB Coal    | 85%         | 86%         | 85%         |
| PG7121EA    | 38%         | 50%         | 43%         |
| Portfolio 3 |             |             |             |
| S-107EA     | 76%         | 80%         | 78%         |
| S-107FA     | 83%         | 85%         | 84%         |
| Portfolio 4 |             |             |             |
| LM6000      | 33%         | 48%         | 41%         |
| S-107FA     | 83%         | 85%         | 84%         |
| Portfolio 5 |             |             |             |
| PG7121EA    | 37%         | 48%         | 44%         |
| S-107EA     | 79%         | 82%         | 81%         |

With the decrease in gas price the resources loaded up more than they did with the initial gas price assumption. This is due to the production cost for the gas resources are lower making it more economical to run gas.

#### **4.5.6 Costs of New Resource Alternatives**

With cases 1-5 performed and two gas sensitivities performed on each case, the overall best option for Basin Electric looks to be the 310 MW coal-fired resource in Northeast Wyoming. Another sensitivity needs to be performed to determine if the coal fired resource is still the best resource alternative if the capital costs come in 20% higher or 15% lower. One thing to note is that the coal resource, without the capital cost sensitivity, includes interest during construction (IDC), whereas the combined cycle and simple cycle resources do not include IDC and therefore are probably on the light side as well as not knowing the cost for new transmission needed and how much the natural gas pipeline addition would cost.

The coal-fired resource is still the best option with the capital costs coming in 20% higher, and it was expected that the coal resource would be the best option for the 15% lower case, which it was. The results of the 20% higher sensitivity is in Appendix A-2 and the results of the 15% lower sensitivity are in Appendix A-3.

#### **4.6 Request for Proposals**

A Request for Proposals (RFP) was released on May 2, 2005 for up to 200 MW of Western Systems Power Pool (WSPP) Schedule C Firm Capacity and Energy from January 1, 2007 through December 31, 2012. It was requested that the energy profile should be for 100% on-peak hours and 75% off-peak hours, assuming on-peak is six days a week for 16 hours a day. Bids were requested to be received by May 31, 2005. It was requested that delivery point be any point that connects with the Common Use System, with current POR/POD including: WYODAK, ANTELOPE, RCWEST, CARR DRAW, and SGW. Also, Basin Electric would

# Northeast Wyoming Generation Project Justification and Support

consider any point in the PacificCorp transmission system that was south of the TOT 4B transmission constraint in Northeast Wyoming (i.e. DJ or WYODAK).

50 RFP packages were sent out and Basin Electric received nine proposals from five different entities. The proposals ranged from 25 MW to 200 MW and anywhere between three winter seasons to six years. Upon evaluation of these proposals, it was determined that the proposals received through the RFP were more expensive than the coal based resource that Basin Electric could build. Figure 4-20 shows the results from the RFP.

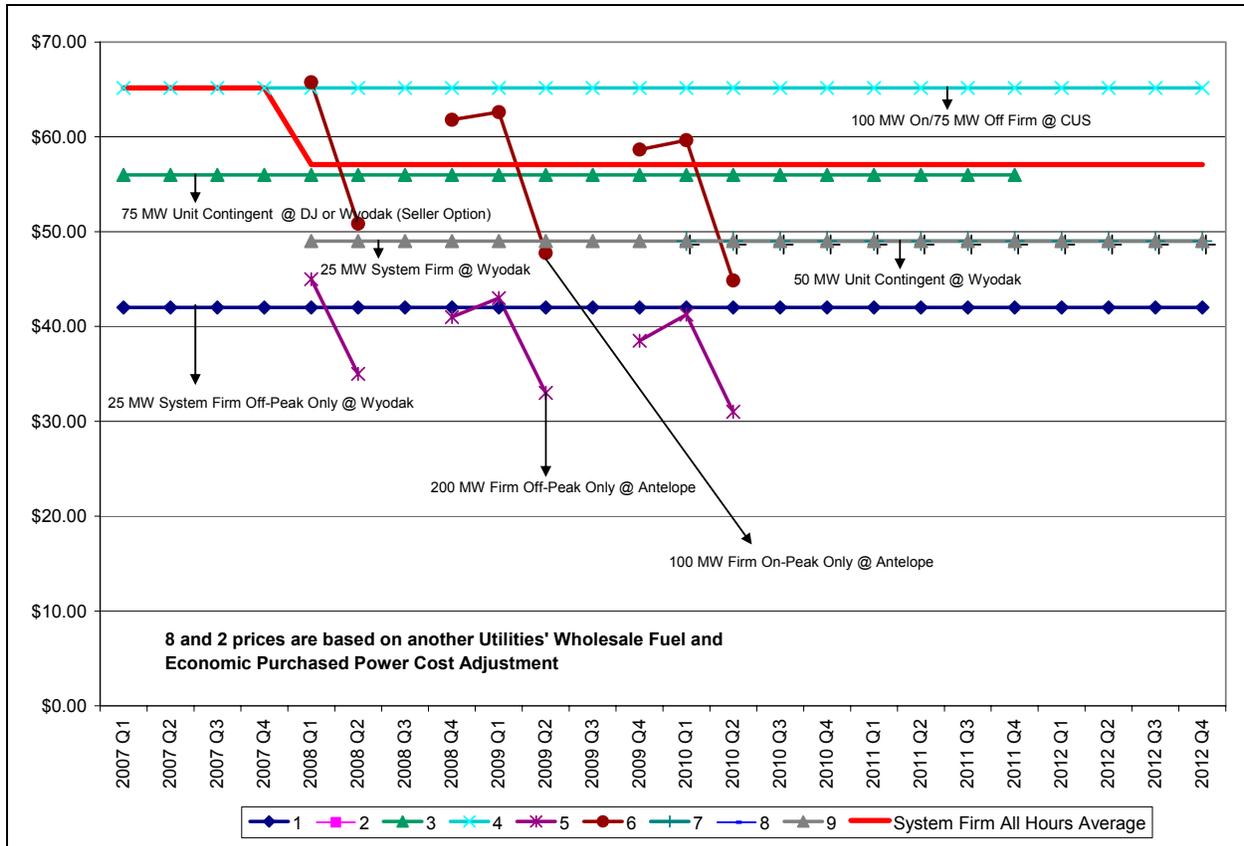


Figure 4-20. RFP Results

## 5 Conclusions and Recommendations

The goal of this Project Justification and Support was to present Basin Electric’s growing need for more generating capability to meet increasing loads and show how Basin Electric proposes to meet that growing need. The technical and economic analyses also served to evaluate various alternatives to find the most economically viable and technically feasible alternatives.

Basin Electric’s current position reveals a substantial need for new generation in Northeast Wyoming. Resolving the need economically and technically feasible is the focus of Basin Electric’s planning process.

Upon completion of the most current Board and RUS approved Load Forecast, which came in higher than the previous forecast, the economic analysis portion of the previous analysis was reevaluated in this analysis to determine if a coal resource was still the best option for Basin Electric. Evaluating the same resources as before along with a larger 310 MW coal resource, five portfolios were evaluated using a power supply model. The five portfolios were run through the power supply model and the coal resource had the lowest present value revenue requirements (PVRR) to operate the Basin Electric system. In order to determine if this was the best option, four additional cases were performed to help understand some uncertainty in the future. Under all of these cases the coal resource was the best option.

Figure 5-1 is a look at the Northeast Wyoming Load & Capability surpluses (summer) with the addition of a 310 MW (July average rating) coal resource. With the addition of 310 MW of baseload capacity, the Northeast Wyoming area has some surpluses, which could be used to transfer to the East to meet part of the East’s need for more generating resources.

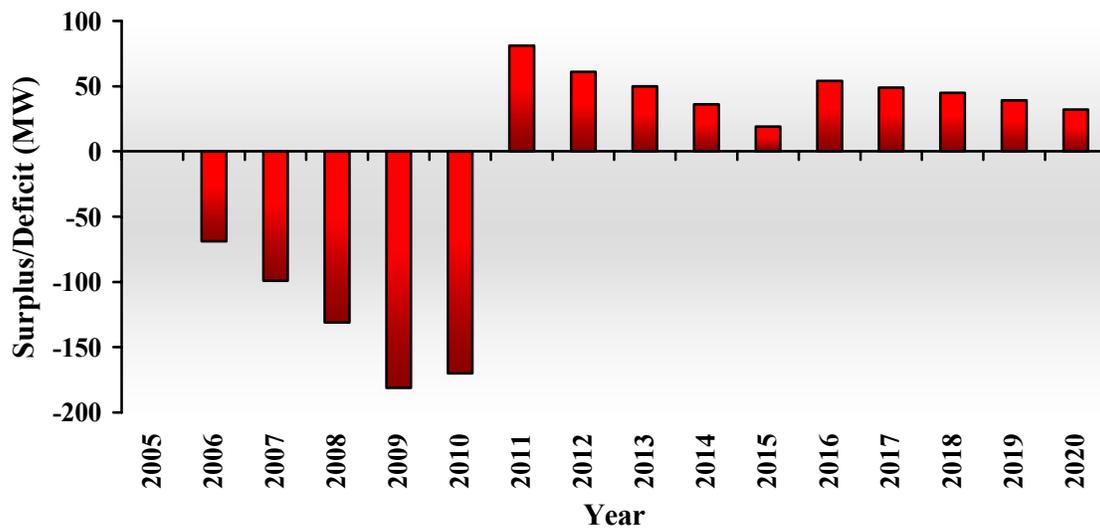


Figure 5-1. Northeast Wyoming Load & Capability Surplus with a Coal Resource

Figure 5-2 is a look at Basin Electric in total with the 310 MW coal resource. Purchases would need to be made until the coal resource is commercial. The coal resource does not meet all of Basin Electric’s need across the system, but it does meet the need in Northeast Wyoming where there are major transmission constraints that limit the ability to bring power in.

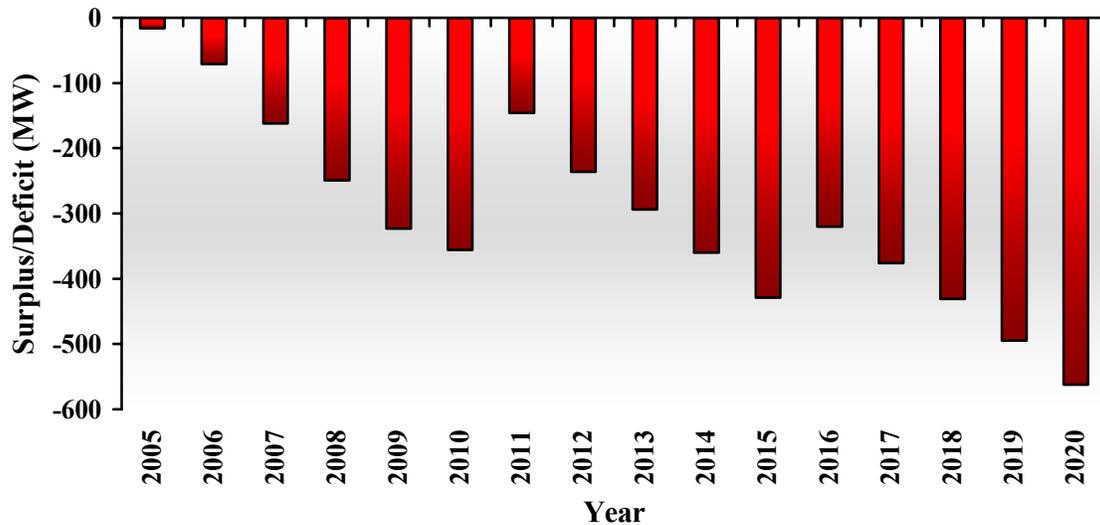


Figure 5-2. Total System Load & Capability Surplus with a Coal Resource

Section 3 presents an analysis of different coal combustion technologies. The 310 MW coal resource in this study is really a 350 MW average net rating coal resource with a summer rating of about 330 MW net. Basin Electric has had discussions with Wyoming Municipal Power Agency about them having a 20 MW share of the coal plant which would leave Basin Electric with 310 MW in the summer and approximately 330 MW during the winter. One of the first steps for this project will be an analysis of different coal convention technologies. An analysis of Pulverized Coal technology, Circulating Fluidized Bed technology and Integrated Gasification Combined Cycle technology will be performed to determine which of these three technologies is the best option for the coal based resource. Along with the determination of the coal technology, further evaluation of potential sites and coal supply will take place. To accommodate this project Basin Electric has requested a total of 390 MW of network transmission and a generator interconnection request to begin January 1, 2011, under the Common Use System tariff administered by Black Hills Power & Light.

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## **Appendix A-1**

**Project Justification and Support – Supplemental Analysis  
July 2005**

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| <b>2006-2030</b>                     |                           | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  |
|--------------------------------------|---------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Output from MarketSym<br>\$1,000,000 | Capital<br>Costs<br>Adder | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          | \$414                     | \$6,307 | \$6,332 | \$5,694 | \$6,724 | \$6,759 | \$6,107 | \$6,685 | \$6,713 | \$6,062 | \$5,787 | \$5,810 | \$5,205 | \$5,076 | \$5,128 | \$4,367 |
| Portfolio 2                          | \$427                     | \$6,452 | \$6,486 | \$5,802 | \$6,906 | \$6,950 | \$6,245 | \$6,854 | \$6,893 | \$6,188 | \$5,857 | \$5,884 | \$5,241 | \$5,365 | \$5,427 | \$4,598 |
| Portfolio 3                          | \$282                     | \$6,953 | \$7,125 | \$6,140 | \$7,451 | \$7,655 | \$6,608 | \$7,390 | \$7,590 | \$6,545 | \$6,298 | \$6,432 | \$5,540 | \$6,001 | \$6,323 | \$4,964 |
| Portfolio 4                          | \$237                     | \$7,042 | \$7,188 | \$6,241 | \$7,557 | \$7,728 | \$6,729 | \$7,491 | \$7,662 | \$6,658 | \$6,358 | \$6,476 | \$5,608 | \$6,165 | \$6,424 | \$5,169 |
| Portfolio 5                          | \$227                     | \$7,071 | \$7,218 | \$6,269 | \$7,593 | \$7,764 | \$6,764 | \$7,527 | \$7,699 | \$6,690 | \$6,381 | \$6,499 | \$5,630 | \$6,226 | \$6,479 | \$5,219 |
| Capacity Purchase<br>\$1,000,000     |                           | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          |                           | \$471   | \$471   | \$471   | \$611   | \$611   | \$611   | \$542   | \$542   | \$542   | \$359   | \$359   | \$359   | \$471   | \$471   | \$471   |
| Portfolio 2                          |                           | \$465   | \$465   | \$465   | \$605   | \$605   | \$605   | \$537   | \$537   | \$537   | \$353   | \$353   | \$353   | \$465   | \$465   | \$465   |
| Portfolio 3                          |                           | \$464   | \$464   | \$464   | \$604   | \$604   | \$604   | \$536   | \$536   | \$536   | \$353   | \$353   | \$353   | \$464   | \$464   | \$464   |
| Portfolio 4                          |                           | \$456   | \$456   | \$456   | \$596   | \$596   | \$596   | \$528   | \$528   | \$528   | \$347   | \$347   | \$347   | \$456   | \$456   | \$456   |
| Portfolio 5                          |                           | \$479   | \$479   | \$479   | \$621   | \$621   | \$621   | \$553   | \$553   | \$553   | \$367   | \$367   | \$367   | \$479   | \$479   | \$479   |
| Total Cost<br>\$1,000,000            |                           | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          |                           | \$7,191 | \$7,217 | \$6,579 | \$7,748 | \$7,783 | \$7,131 | \$7,641 | \$7,669 | \$7,018 | \$6,560 | \$6,583 | \$5,978 | \$5,961 | \$6,012 | \$5,251 |
| Portfolio 2                          |                           | \$7,344 | \$7,377 | \$6,694 | \$7,937 | \$7,981 | \$7,277 | \$7,817 | \$7,856 | \$7,151 | \$6,636 | \$6,663 | \$6,020 | \$6,256 | \$6,319 | \$5,489 |
| Portfolio 3                          |                           | \$7,698 | \$7,871 | \$6,885 | \$8,337 | \$8,541 | \$7,494 | \$8,208 | \$8,408 | \$7,363 | \$6,933 | \$7,067 | \$6,175 | \$6,746 | \$7,069 | \$5,710 |
| Portfolio 4                          |                           | \$7,735 | \$7,881 | \$6,934 | \$8,389 | \$8,561 | \$7,562 | \$8,255 | \$8,426 | \$7,423 | \$6,941 | \$7,059 | \$6,191 | \$6,858 | \$7,116 | \$5,862 |
| Portfolio 5                          |                           | \$7,778 | \$7,924 | \$6,975 | \$8,441 | \$8,611 | \$7,612 | \$8,306 | \$8,478 | \$7,470 | \$6,975 | \$7,092 | \$6,224 | \$6,932 | \$7,185 | \$5,925 |
| Percent Above/Below<br>Portfolio 1   | Average<br>Percent        | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          | 0.0%                      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      |
| Portfolio 2                          | 2.5%                      | 2%      | 2%      | 2%      | 2%      | 3%      | 2%      | 2%      | 2%      | 2%      | 1%      | 1%      | 1%      | 5%      | 5%      | 5%      |
| Portfolio 3                          | 8.1%                      | 7%      | 9%      | 5%      | 8%      | 10%     | 5%      | 7%      | 10%     | 5%      | 6%      | 7%      | 3%      | 13%     | 18%     | 9%      |
| Portfolio 4                          | 8.8%                      | 8%      | 9%      | 5%      | 8%      | 10%     | 6%      | 8%      | 10%     | 6%      | 6%      | 7%      | 4%      | 15%     | 18%     | 12%     |
| Portfolio 5                          | 9.5%                      | 8%      | 10%     | 6%      | 9%      | 11%     | 7%      | 9%      | 11%     | 6%      | 6%      | 8%      | 4%      | 16%     | 19%     | 13%     |
| Ranking                              | Average<br>Rank           | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          | 1.00                      | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       |
| Portfolio 2                          | 2.00                      | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       |
| Portfolio 3                          | 3.06                      | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 4       | 3       | 3       | 3       | 3       |
| Portfolio 4                          | 3.94                      | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 3       | 4       | 4       | 4       | 4       |
| Portfolio 5                          | 5.00                      | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       |



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## **Appendix A-2**

**Project Justification and Support – Supplemental Analysis  
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| <b>2006-2030</b>                     |                           | 2004\$             | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  |         |
|--------------------------------------|---------------------------|--------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Output from MarketSym<br>\$1,000,000 | Capital<br>Costs<br>Adder | Case 1             | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |         |
| Portfolio 1                          | \$496                     | \$6,307            | \$6,332 | \$5,694 | \$6,724 | \$6,759 | \$6,107 | \$6,685 | \$6,713 | \$6,062 | \$5,787 | \$5,810 | \$5,205 | \$5,076 | \$5,128 | \$4,367 |         |
| Portfolio 2                          | \$427                     | \$6,452            | \$6,486 | \$5,802 | \$6,906 | \$6,950 | \$6,245 | \$6,854 | \$6,893 | \$6,188 | \$5,857 | \$5,884 | \$5,241 | \$5,365 | \$5,427 | \$4,598 |         |
| Portfolio 3                          | \$282                     | \$6,953            | \$7,125 | \$6,140 | \$7,451 | \$7,655 | \$6,608 | \$7,390 | \$7,590 | \$6,545 | \$6,298 | \$6,432 | \$5,540 | \$6,001 | \$6,323 | \$4,964 |         |
| Portfolio 4                          | \$237                     | \$7,042            | \$7,188 | \$6,241 | \$7,557 | \$7,728 | \$6,729 | \$7,491 | \$7,662 | \$6,658 | \$6,358 | \$6,476 | \$5,608 | \$6,165 | \$6,424 | \$5,169 |         |
| Portfolio 5                          | \$227                     | \$7,071            | \$7,218 | \$6,269 | \$7,593 | \$7,764 | \$6,764 | \$7,527 | \$7,699 | \$6,690 | \$6,381 | \$6,499 | \$5,630 | \$6,226 | \$6,479 | \$5,219 |         |
| Capacity Purchase<br>\$1,000,000     |                           | Case 1             | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |         |
| Portfolio 1                          |                           | \$471              | \$471   | \$471   | \$611   | \$611   | \$611   | \$542   | \$542   | \$542   | \$359   | \$359   | \$359   | \$471   | \$471   | \$471   |         |
| Portfolio 2                          |                           | \$465              | \$465   | \$465   | \$605   | \$605   | \$605   | \$537   | \$537   | \$537   | \$353   | \$353   | \$353   | \$465   | \$465   | \$465   |         |
| Portfolio 3                          |                           | \$464              | \$464   | \$464   | \$604   | \$604   | \$604   | \$536   | \$536   | \$536   | \$353   | \$353   | \$353   | \$464   | \$464   | \$464   |         |
| Portfolio 4                          |                           | \$456              | \$456   | \$456   | \$596   | \$596   | \$596   | \$528   | \$528   | \$528   | \$347   | \$347   | \$347   | \$456   | \$456   | \$456   |         |
| Portfolio 5                          |                           | \$479              | \$479   | \$479   | \$621   | \$621   | \$621   | \$553   | \$553   | \$553   | \$367   | \$367   | \$367   | \$479   | \$479   | \$479   |         |
| Total Cost<br>\$1,000,000            |                           | Case 1             | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |         |
| Portfolio 1                          |                           | \$7,274            | \$7,299 | \$6,661 | \$7,831 | \$7,866 | \$7,214 | \$7,724 | \$7,752 | \$7,100 | \$6,642 | \$6,665 | \$6,061 | \$6,043 | \$6,095 | \$5,334 |         |
| Portfolio 2                          |                           | \$7,344            | \$7,377 | \$6,694 | \$7,937 | \$7,981 | \$7,277 | \$7,817 | \$7,856 | \$7,151 | \$6,636 | \$6,663 | \$6,020 | \$6,256 | \$6,319 | \$5,489 |         |
| Portfolio 3                          |                           | \$7,698            | \$7,871 | \$6,885 | \$8,337 | \$8,541 | \$7,494 | \$8,208 | \$8,408 | \$7,363 | \$6,933 | \$7,067 | \$6,175 | \$6,746 | \$7,069 | \$5,710 |         |
| Portfolio 4                          |                           | \$7,735            | \$7,881 | \$6,934 | \$8,389 | \$8,561 | \$7,562 | \$8,255 | \$8,426 | \$7,423 | \$6,941 | \$7,059 | \$6,191 | \$6,858 | \$7,116 | \$5,862 |         |
| Portfolio 5                          |                           | \$7,778            | \$7,924 | \$6,975 | \$8,441 | \$8,611 | \$7,612 | \$8,306 | \$8,478 | \$7,470 | \$6,975 | \$7,092 | \$6,224 | \$6,932 | \$7,185 | \$5,925 |         |
| Percent Above/Below<br>Portfolio 1   |                           | Average<br>Percent | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          |                           | 0.0%               | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      |
| Portfolio 2                          |                           | 1.3%               | 1%      | 1%      | 0%      | 1%      | 1%      | 1%      | 1%      | 1%      | 1%      | 0%      | 0%      | -1%     | 4%      | 4%      | 3%      |
| Portfolio 3                          |                           | 6.8%               | 6%      | 8%      | 3%      | 6%      | 9%      | 4%      | 6%      | 8%      | 4%      | 4%      | 6%      | 2%      | 12%     | 16%     | 7%      |
| Portfolio 4                          |                           | 7.5%               | 6%      | 8%      | 4%      | 7%      | 9%      | 5%      | 7%      | 9%      | 5%      | 4%      | 6%      | 2%      | 13%     | 17%     | 10%     |
| Portfolio 5                          |                           | 8.2%               | 7%      | 9%      | 5%      | 8%      | 9%      | 6%      | 8%      | 9%      | 5%      | 5%      | 6%      | 3%      | 15%     | 18%     | 11%     |
| Ranking                              |                           | Average<br>Rank    | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          |                           | 1.17               | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 2       | 2       | 2       | 1       | 1       | 1       |
| Portfolio 2                          |                           | 1.83               | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 1       | 1       | 1       | 2       | 2       | 2       |
| Portfolio 3                          |                           | 3.06               | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 4       | 3       | 3       | 3       | 3       |
| Portfolio 4                          |                           | 3.94               | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 3       | 4       | 4       | 4       | 4       |
| Portfolio 5                          |                           | 5.00               | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       |



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## **Appendix A-3**

**Project Justification and Support – Supplemental Analysis  
July 2005**

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| <b>2006-2030</b>                     |                           | 2004\$             | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  | 2004\$  |         |
|--------------------------------------|---------------------------|--------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Output from MarketSym<br>\$1,000,000 | Capital<br>Costs<br>Adder | Case 1             | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |         |
| Portfolio 1                          | \$352                     | \$6,307            | \$6,332 | \$5,694 | \$6,724 | \$6,759 | \$6,107 | \$6,685 | \$6,713 | \$6,062 | \$5,787 | \$5,810 | \$5,205 | \$5,076 | \$5,128 | \$4,367 |         |
| Portfolio 2                          | \$427                     | \$6,452            | \$6,486 | \$5,802 | \$6,906 | \$6,950 | \$6,245 | \$6,854 | \$6,893 | \$6,188 | \$5,857 | \$5,884 | \$5,241 | \$5,365 | \$5,427 | \$4,598 |         |
| Portfolio 3                          | \$282                     | \$6,953            | \$7,125 | \$6,140 | \$7,451 | \$7,655 | \$6,608 | \$7,390 | \$7,590 | \$6,545 | \$6,298 | \$6,432 | \$5,540 | \$6,001 | \$6,323 | \$4,964 |         |
| Portfolio 4                          | \$237                     | \$7,042            | \$7,188 | \$6,241 | \$7,557 | \$7,728 | \$6,729 | \$7,491 | \$7,662 | \$6,658 | \$6,358 | \$6,476 | \$5,608 | \$6,165 | \$6,424 | \$5,169 |         |
| Portfolio 5                          | \$227                     | \$7,071            | \$7,218 | \$6,269 | \$7,593 | \$7,764 | \$6,764 | \$7,527 | \$7,699 | \$6,690 | \$6,381 | \$6,499 | \$5,630 | \$6,226 | \$6,479 | \$5,219 |         |
| Capacity Purchase<br>\$1,000,000     |                           | Case 1             | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |         |
| Portfolio 1                          |                           | \$471              | \$471   | \$471   | \$611   | \$611   | \$611   | \$542   | \$542   | \$542   | \$359   | \$359   | \$359   | \$471   | \$471   | \$471   |         |
| Portfolio 2                          |                           | \$465              | \$465   | \$465   | \$605   | \$605   | \$605   | \$537   | \$537   | \$537   | \$353   | \$353   | \$353   | \$465   | \$465   | \$465   |         |
| Portfolio 3                          |                           | \$464              | \$464   | \$464   | \$604   | \$604   | \$604   | \$536   | \$536   | \$536   | \$353   | \$353   | \$353   | \$464   | \$464   | \$464   |         |
| Portfolio 4                          |                           | \$456              | \$456   | \$456   | \$596   | \$596   | \$596   | \$528   | \$528   | \$528   | \$347   | \$347   | \$347   | \$456   | \$456   | \$456   |         |
| Portfolio 5                          |                           | \$479              | \$479   | \$479   | \$621   | \$621   | \$621   | \$553   | \$553   | \$553   | \$367   | \$367   | \$367   | \$479   | \$479   | \$479   |         |
| Total Cost<br>\$1,000,000            |                           | Case 1             | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |         |
| Portfolio 1                          |                           | \$7,129            | \$7,155 | \$6,517 | \$7,686 | \$7,721 | \$7,069 | \$7,579 | \$7,607 | \$6,955 | \$6,497 | \$6,520 | \$5,916 | \$5,899 | \$5,950 | \$5,189 |         |
| Portfolio 2                          |                           | \$7,344            | \$7,377 | \$6,694 | \$7,937 | \$7,981 | \$7,277 | \$7,817 | \$7,856 | \$7,151 | \$6,636 | \$6,663 | \$6,020 | \$6,256 | \$6,319 | \$5,489 |         |
| Portfolio 3                          |                           | \$7,698            | \$7,871 | \$6,885 | \$8,337 | \$8,541 | \$7,494 | \$8,208 | \$8,408 | \$7,363 | \$6,933 | \$7,067 | \$6,175 | \$6,746 | \$7,069 | \$5,710 |         |
| Portfolio 4                          |                           | \$7,735            | \$7,881 | \$6,934 | \$8,389 | \$8,561 | \$7,562 | \$8,255 | \$8,426 | \$7,423 | \$6,941 | \$7,059 | \$6,191 | \$6,858 | \$7,116 | \$5,862 |         |
| Portfolio 5                          |                           | \$7,778            | \$7,924 | \$6,975 | \$8,441 | \$8,611 | \$7,612 | \$8,306 | \$8,478 | \$7,470 | \$6,975 | \$7,092 | \$6,224 | \$6,932 | \$7,185 | \$5,925 |         |
| Percent Above/Below<br>Portfolio 1   |                           | Average<br>Percent | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          |                           | 0.0%               | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      | 0%      |
| Portfolio 2                          |                           | 3.5%               | 3%      | 3%      | 3%      | 3%      | 3%      | 3%      | 3%      | 3%      | 3%      | 2%      | 2%      | 2%      | 6%      | 6%      | 6%      |
| Portfolio 3                          |                           | 9.1%               | 8%      | 10%     | 6%      | 8%      | 11%     | 6%      | 8%      | 11%     | 6%      | 7%      | 8%      | 4%      | 14%     | 19%     | 10%     |
| Portfolio 4                          |                           | 9.8%               | 8%      | 10%     | 6%      | 9%      | 11%     | 7%      | 9%      | 11%     | 7%      | 7%      | 8%      | 5%      | 16%     | 20%     | 13%     |
| Portfolio 5                          |                           | 10.5%              | 9%      | 11%     | 7%      | 10%     | 12%     | 8%      | 10%     | 11%     | 7%      | 7%      | 9%      | 5%      | 18%     | 21%     | 14%     |
| Ranking                              |                           | Average<br>Rank    | Case 1  | Case 1a | Case 1b | Case 2  | Case 2a | Case 2b | Case 3  | Case 3a | Case 3b | Case 4  | Case 4a | Case 4b | Case 5  | Case 5a | Case 5b |
| Portfolio 1                          |                           | 1.00               | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       |
| Portfolio 2                          |                           | 2.00               | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       | 2       |
| Portfolio 3                          |                           | 3.06               | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 4       | 3       | 3       | 3       | 3       |
| Portfolio 4                          |                           | 3.94               | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 4       | 3       | 4       | 4       | 4       | 4       |
| Portfolio 5                          |                           | 5.00               | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       | 5       |



# SECTION 3

**ALTERNATIVE EVALUATION STUDY**  
DRY FORK STATION  
NORTHEAST WYOMING GENERATION PROJECT  
OCTOBER 2005



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*Report*

# **Coal Power Plant Technology Evaluation for Dry Fork Station**

Prepared for  
**Basin Electric Power Cooperative**

Bismarck, ND

November 1, 2005

**CH2MHILL**  
9193 South Jamaica Street  
Englewood, CO 80112



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# Executive Summary

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## Background

In December 2004, Basin Electric announced plans to build a 250 MW (net) coal-based generation resource in Northeast Wyoming. Basin Electric's goal for this new generation resource is to build a high quality, environmentally sound, cost-effective generation facility.

Basin Electric and its consulting engineers conducted extensive reviews of the current progress being made in alternative coal-based technologies, including the proven pulverized coal (PC) and circulating fluidized bed (CFB) boilers, and the demonstration integrated gasification combined cycle (IGCC) power plants. As a result of this review, Basin Electric and consultants have determined that the project can meet or exceed all of the project goals by utilizing the latest generation of air pollution control (APC) technology with a PC boiler. A PC unit with state of the art emission control equipment offers performance that exceeds the proven capabilities of CFB or IGCC systems.

In May 2005, based on a revised load forecast for Basin Electric's member cooperatives, the annual average net plant output for the proposed coal unit was increased to 350 MW (net). The technology comparison at this rating is virtually identical to the 250 MW design case. The plant was named the Dry Fork Station in August 2005.

This conceptual level technology evaluation was conducted to address the advantages and limitations of PC, CFB and IGCC coal-based power generation technologies for the new Dry Fork Station. The evaluation addresses the capability of each technology to fulfill the need of the project based on technical, environmental, reliability, commercial, and economic evaluation criteria.

The basis of this evaluation is a coal-fueled power plant that will be mine mouth using PC, CFB or IGCC technology. The facility would be base loaded with a minimum 85 percent capacity factor and 90 percent availability. While not part of the current proposal, the possibility does exist for the future expansion of the site with a second unit. The current online operational date for the facility is January 2011.

Basin Electric desires to identify the most prudent power generation technology for this new coal-fired power plant. That identification process is guided by these desired characteristics for the proposed generation:

- Baseload Capacity
- Environmental Compliance
- High Reliability and Availability
- Commercially Available and Proven Technology
- Cost Effective

Coal-based power generation technology selected for this project must be capable of meeting the desired characteristics listed above.

## Technical Evaluation

The main incentive for IGCC development has been that units may be able to achieve higher thermal efficiencies than PC plants, be able to match the environmental performance of gas-fired plants, and potentially provide a more cost-effective means of removing CO<sub>2</sub> should that become a future regulatory requirement. However, the thermal efficiencies of new PC plants using superheated steam have also increased as has their environmental performance. The coal plant technology configurations selected for evaluation are shown in Table ES-1.

The PC configuration selected uses a conventional high dust/high temperature SCR system for NO<sub>x</sub> control, and a Circulating Dry Scrubber (CDS) FGD system for SO<sub>2</sub> control.

The CFB configuration selected uses a Selective Non-Catalytic Reduction (SNCR) system for NO<sub>x</sub> control, and limestone addition in the boiler with a downstream CDS FGD system for SO<sub>2</sub> control.

The two IGCC configurations selected for evaluation represent a conventional IGCC unit and an ultra-low emissions IGCC unit. The conventional IGCC unit uses an amine gas treatment system to reduce H<sub>2</sub>S to approximately 25 ppmv in the syngas sent to the combustion turbine generators (CTGs) for SO<sub>2</sub> control, and water injection or nitrogen dilution with low-NO<sub>x</sub> burners in the CTGs for NO<sub>x</sub> control.

The ultra-low emissions IGCC unit uses a Selexol gas treatment system to reduce H<sub>2</sub>S to approximately 10 ppmv in the syngas sent to the CTGs for SO<sub>2</sub> control, water injection with low-NO<sub>x</sub> burners in the CTGs and an SCR system for NO<sub>x</sub> control, and a catalytic oxidation catalyst (Cat-Ox) system for CO control.

**TABLE ES-1**  
Coal Plant Technology Evaluation Criteria  
*Basin Electric Dry Fork Station Technology Evaluation*

| Criteria                         | PC                  | CFB                                     | Conventional IGCC                                   | Ultra-Low Emission IGCC                               |
|----------------------------------|---------------------|---|---|---|
| Net Plant Output (MW)            | 250 MW              | 250 MW                                  | 250 MW  | 250 MW  |
| Net Plant Heat Rate (Btu/kW-Hr)  | 10,512              | 10,872                                  | 11,450  | 11,132  |
| Annual Plant Capacity Factor (%) | 85% Coal            | 85% Coal                                | 15% Natural Gas, 70% Coal                           | 15% Natural Gas, 70% Coal                             |
| SO <sub>2</sub> Control System   | CDS FGD             | CaCO <sub>3</sub> in Boiler and CDS FGD | Amine Syngas Treatment for H <sub>2</sub> S Removal | Selexol Syngas Treatment for H <sub>2</sub> S Removal |
| NO <sub>x</sub> Control System   | LNB and SCR         | SNCR                                    | LNB and Water Injection                             | LNB, Water Injection and SCR                          |
| CO Control System                | Combustion Controls | Combustion Controls                     | Combustion Controls                                 | Cat-Ox  |

Notes: CDS FGD – Circulating Dry Scrubber Flue Gas Desulfurization System; LNB – Low NO<sub>x</sub> Burners; SCR – Selective Catalytic Reduction; SNCR – Selective Non-Catalytic Reduction; Cat-Ox – Catalytic Oxidation

## Environmental Evaluation

A PC boiler combined with appropriate APC technology offers similar emission rates to a CFB boiler for SO<sub>2</sub>, NO<sub>x</sub>, particulate matter, mercury and other hazardous air pollutants (HAPs). A PC boiler based plant with the latest generation of proven APC technology offers lower SO<sub>2</sub> and NO<sub>x</sub> emission rates as compared to the two U.S. demonstration IGCC plants at the Public Service of Indiana (PSI) Wabash River and Tampa Electric Company (TECO) Polk stations.

Future IGCC plants have the potential of offering lower SO<sub>2</sub> and NO<sub>x</sub> emission rates, but at a significantly higher total plant capital cost and project risk compared to a PC unit along with the uncertainties associated with the use of this developing integration of technologies (including costly poor plant availability for a number of years). Table ES-2 compares the proposed Dry Fork Station PC emission rates with the current annual emission rates from existing CFB commercial plants and from existing U.S. IGCC demonstration plants.

**TABLE ES-2**  
Comparison of Coal Combustion Technology Emission Rates  
*Basin Electric Dry Fork Station Technology Evaluation*

| Pollutant           | Emission Rates for Coal Combustion Technologies (Lb/MMBtu) |                                       |  |
|---------------------|--|---------------------------------------|--|
|                     | PC (Potential BACT)  | CFB (Existing U.S. Commercial Plants) | IGCC (Existing U.S. Demonstration Plants)* |
| SO <sub>2</sub>     | 0.10   | 0.10                                  | 0.17                                       |
| NO <sub>x</sub>     | 0.07   | 0.09                                  | 0.09                                       |
| PM <sub>10</sub> ** | 0.019  | 0.019                                 | 0.011                                      |
| CO                  | 0.15   | 0.15                                  | 0.045                                      |
| VOC                 | 0.0037   | 0.0037                                | 0.0021                                     |

**Notes:**

\* PSI Energy Wabash River Station and TECO Polk Power Station Existing IGCC Demonstration Plants.

\*\* PM<sub>10</sub> includes filterable and condensable portions.

## Reliability Evaluation

Both PC and CFB technologies have demonstrated high reliability. IGCC technology has demonstrated very low reliability in the early years of plant operation. Higher reliability has been recently demonstrated after design and operation changes were made to the facilities, however, the availability of IGCC units is still much lower than PC and CFB units.

The PC and CFB technologies are capable of achieving a 90 percent annual availability, an 85 percent annual capacity factor, and are suitable for baseload capacity. The IGCC technology has only demonstrated a 70 percent annual availability and 70 percent capacity factor. Using an IGCC for a baseload unit would require natural gas as a backup fuel for the combustion turbine combined cycle section of the plant or duplicate spare equipment. The gasification islands in the four IGCC demonstration plants have generally only been able to achieve up to 70 percent capacity factors, even after 10 years of operation. The annual availability and

capacity factor data for the two U.S. IGCC Demonstration Plants are compared against the expected annual availability and capacity factor for a new PC unit in Figures ES-1 and ES-2. The availability for the last three years of data reported for the Polk IGCC unit (2001 to 2003) is calculated to be 73 percent. The availability for the three years of data reported for the Wabash River IGCC unit (1997 to 1999) is calculated to be 48 percent. The capacity factor for the last three years of data reported for the Polk and Wabash River IGCC units (1999 to 2001) is calculated to be 70 percent and 38 percent, respectively.

Figure ES-1

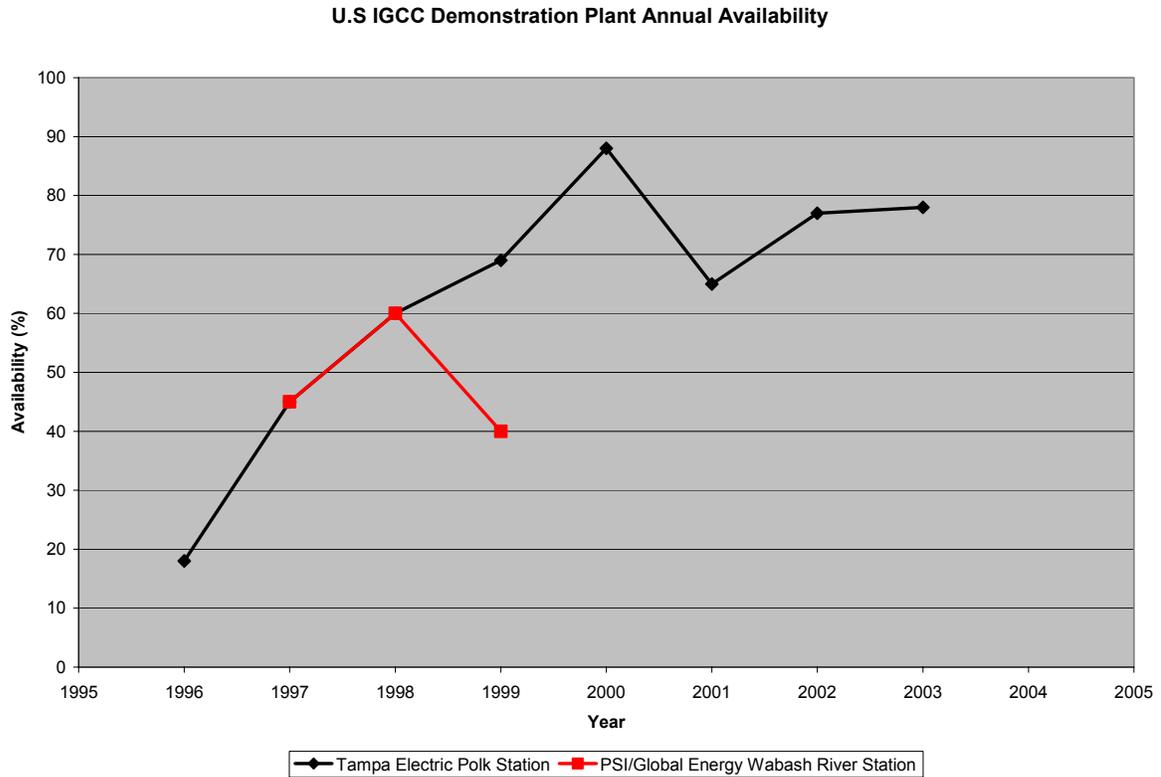
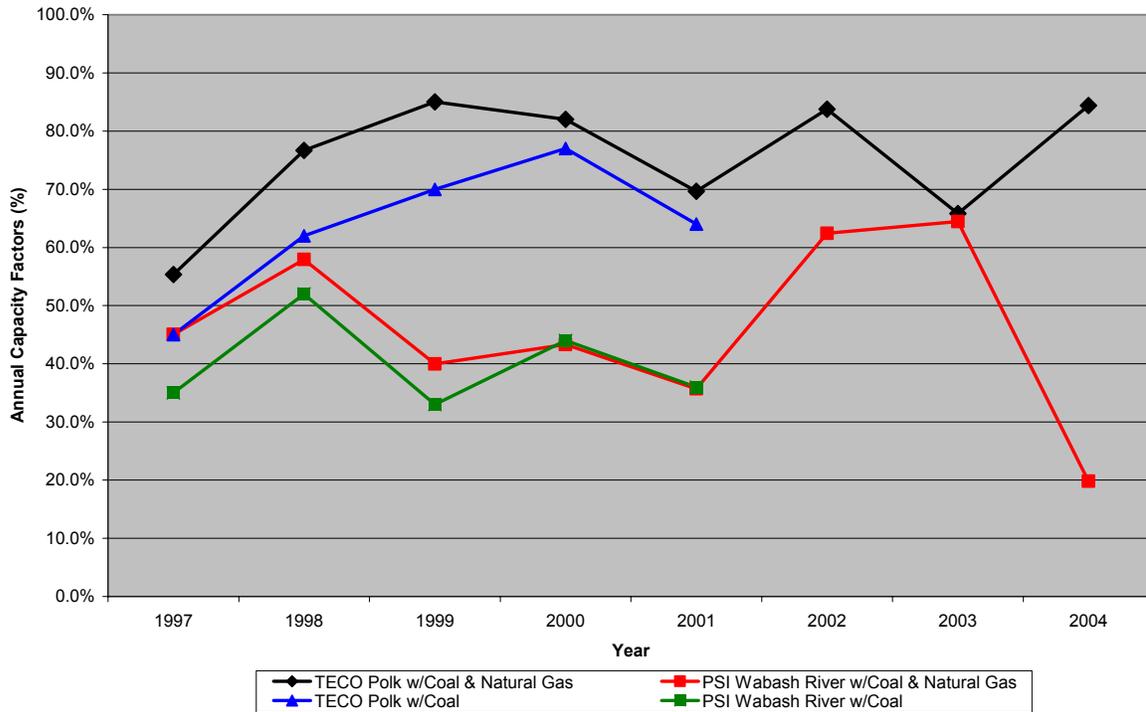


Figure ES-2

U.S. IGCC Demo Units - Annual Capacity Factors



## Commercial Evaluation

Basin Electric received proposals from only three of the six IGCC technology leaders in response to an IGCC Feasibility Study Request for Proposal (RFP) in February 2005. All three of the proposals received were deemed unresponsive; they did not specify the terms and conditions which would be proposed for this type of commercial offering and did not describe the financial backing which could be offered for such guarantees and warranties, as specified in the RFP. All parties required further studies, additional money, and more time to get to a point where some of the performance and commercial information requested would be available.

There is a lack of acceptable performance warranties/guarantees for commercial IGCC offerings. The reliability of the technology is an important factor given that this plant is intended for baseload generation and represents approximately 10 percent of the Basin Electric generation portfolio. In the business of building large scale generation resources, it is standard practice for suppliers to offer plant performance guarantees that are specific and precise in nature and are a direct reflection of their confidence that the plants will perform as desired. The providers of IGCC technology were unwilling to provide such assurances, greatly increasing the risk and potential future costs should this option be chosen and fail to perform to expectations. This is a clear indication of how much more development this technology requires before it can be considered to fill the role of reliable, large-scale generation.

While IGCC technology holds much future promise, it is still an emerging technology, especially for the lower ranked sub-bituminous coal typical of the Powder River Basin of Wyoming. For future development of this new and promising technology in Wyoming, Basin Electric would be open to considering a partnership with state or federal agencies to help mitigate the risk for their membership.

## **Economic Evaluation**

A PC boiler is expected to have a slightly lower cost compared to a CFB boiler. However, no CFB boilers have been built and operated at the 350 MW net size required for the Basin Electric project. For a CFB based design, the project would have to use a boiler size that is not yet proven, or use two CFB boilers at 50 percent size which would result in an approximate plant cost increase of 20 percent.

IGCC plants are most competitive in capital and busbar cost with conventional PC plants based on high heating value/high sulfur content eastern bituminous coal or petroleum coke fuels, plant elevations near sea level and a plant size of at least 500 to 600 MW. The Basin Electric Dry Fork Station project will be a nominal 350 MW (net) plant at an elevation of 4,250 feet with low heating value/low sulfur Powder River Basin (PRB) coal fuel. An IGCC plant for this project would incur a significant capital and operating cost penalty due to the small plant size and lower rank high moisture fuel, and a significant power output derating for the plant gas turbines due to the high plant elevation. Based upon available data, an IGCC unit for the NE Wyoming project would be approximately 50 percent higher in capital cost and approximately twice the busbar cost of electricity (COE) generated compared to a PC unit.

The first year busbar COE for the four evaluated technology cases are compared in Figure ES-3.

## **Conclusions and Recommendations**

PC technology is capable of fulfilling Basin Electric's need for new generation, and is recommended for the NE Wyoming Power Project.

CFB technology meets Basin Electric's need; however, it lacks demonstrated long-term operating experience on PRB coal.

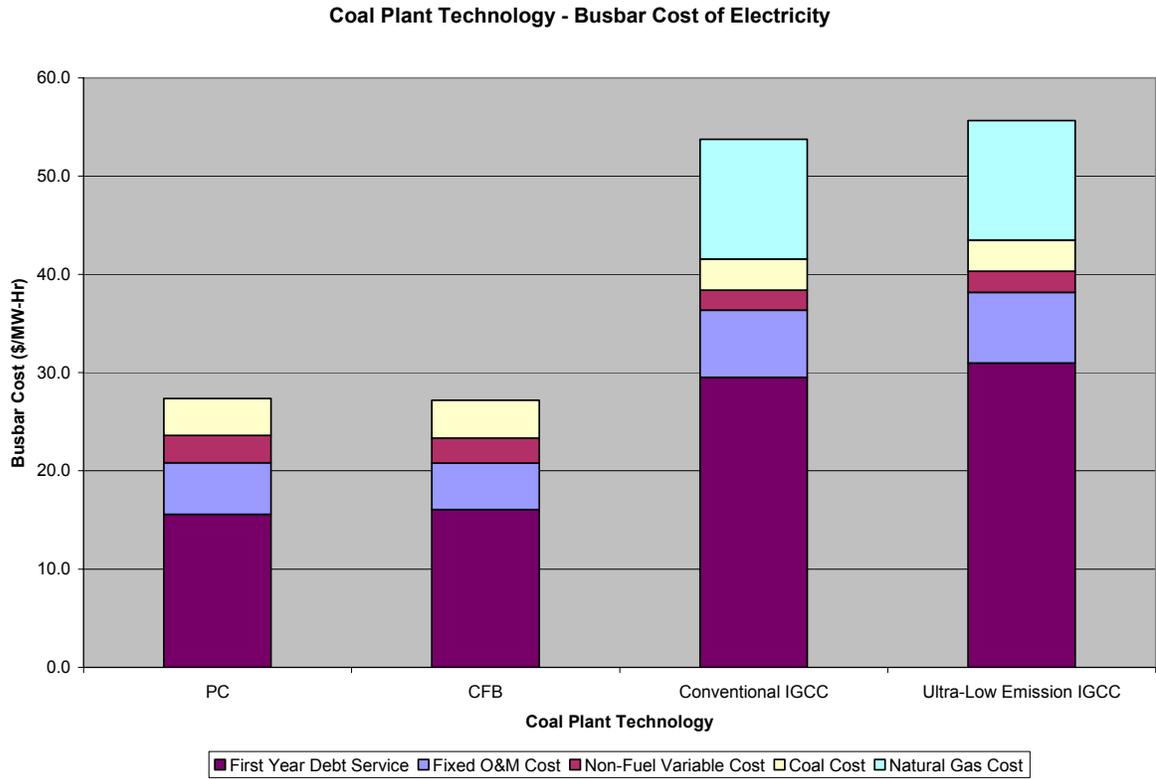
IGCC technology is judged not capable of fulfilling the need for new generation. IGCC does not meet the requirement for a high level of reliability and long-term, cost-effective, and competitive generation of power. In addition to higher capital costs, there are problem areas, discussed in this report, that have not demonstrated acceptable reliability. Current approaches to improving reliability in these areas result in less efficient and/or higher capital cost facilities, negatively impacting the cost-effectiveness.

DOE has a Clean Coal Technology program with the goal of providing clean coal power-generation alternatives which includes improving the cost-competitiveness of IGCC. However, the current DOE time frame (by 2015) does not support Basin Electric's 2011 needs.

IGCC offers the potential for a more cost effective means of CO<sub>2</sub> removal as compared to PC and CFB technologies should such removal become a requirement in the future. However, at this time, it is only speculative as to if such requirements will be enacted, when they will be enacted, and what they will consist of and apply to if enacted. The risk of installing a more

costly technology, that has not been proven to be reliable and for which strong commercial performance guarantees are not available, is far too great for Basin Electric to take on for such speculative purposes.

Figure ES-3





## SECTION 1.0

# Introduction

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In December 2004, Basin Electric Power Cooperative (BEPC) announced plans to build a 250 MW (net) coal-based generation resource in Northeast Wyoming. Basin Electric's goal for this new generation resource is to build a high quality, environmentally sound, cost-effective generation facility.

CH2M HILL was requested by Basin Electric to evaluate coal combustion technologies for the NE Wyoming Power Project. This investigation was initiated in July 2004 as part of the Technology Assessment Study, and continues today as an ongoing investigation.

The facility, now named the Dry Fork Station, would be base loaded with a minimum 85 percent capacity factor and 90 percent availability. The currently targeted online operational date for the unit is January, 2011. This evaluation compares the Pulverized Coal (PC), Circulating Fluid-Bed (CFB), and Integrated Gasification Combined Cycle (IGCC) technologies based on the capability of each technology to fulfill the need of the project based on technical, environmental, reliability, commercial and economic evaluation criteria.

The evaluation was guided by these desired characteristics for the proposed generation:

- Baseload Capacity
- Environmental Compliance
- High Reliability and Availability
- Commercially Available and Proven Technology
- Cost Effective

This report compares the technical applicability, environmental capability, plant reliability and availability, commercial availability, and cost of PC, CFB and IGCC coal-based power generation technologies for a new Basin Electric 250 MW Powder River Basin (PRB) coal-based power plant project in northeast Wyoming. This study evaluates four technology options based on the selected plant site; one PC case, one CFB case, and two IGCC cases (conventional IGCC and ultra-low emissions IGCC). Basin Electric does not consider the BACT requirement as a process that should be used to define an emission source. However, an equivalent "Top-Down" BACT Analysis was performed based on the four evaluated cases.

## 1.1 Preliminary Technology Assessment

A preliminary conceptual level technology assessment was conducted to address the advantages and limitations of PC, CFB and IGCC coal-based power generation technologies for a new BEPC 250 MW PRB coal-based power plant project in northeast Wyoming. The technology assessment did not address the specifics at each of the candidate plant sites, but instead focused on the general characteristics of the three technologies under assessment.

The assessment addressed the capability of each technology to fulfill the need of the project based on technical, environmental, commercial, economic, and regulatory and political evaluation criteria.

The assessment concluded that the PC technology was capable of fulfilling Basin Electric's need for new generation, and was recommended for the NE Wyoming Power Project. It was determined that the CFB technology met Basin Electric's need, however, it lacked demonstrated long-term operating experience on PRB coal.

The IGCC technology was judged not capable of fulfilling the need for new generation. IGCC did not meet the requirement for a high level of reliability and long-term, cost-effective, and competitive generation of power.

## **1.2 Technology Evaluation**

In May 2005, based on a revised load forecast for Basin Electric's member cooperatives, the average annual net plant output for the new coal unit was increased to 350 MW net. This evaluation has been conducted based on the 250 MW net plant output to maintain consistency with previous PC and CFB plant designs and cost estimates developed for this plant size. Section 10 of this report discusses the impact on plant design, heat rate and cost due to the plant size increase from 250 MW to 350 MW net plant output.

## SECTION 2.0

# Design Basis

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The design basis in this study for the proposed Dry Fork Station is described in the following sections.

## 2.1 GENERAL AND SITE CRITERIA

|                                     |  |
|-------------------------------------|--|
| Plant Location:                     | Near Gillette, Wyoming   |
| Elevation:                          | 4,250 ft. above mean sea level                                   |
| Annual Average Ambient Temperature: | 44°F   |
| Ambient Air Design Temperature:     |  |
| Summer Design:                      | 100°F DB, 62°F WB  |
| Condenser Cooling Water System:     | Dry Air Cooled Condenser   |
| Auxiliary Cooling Water System:     | Cooling Tower w/Plate & Frame HX                                 |
| Water Supply:                       | Well Water   |
| Housing:                            | Indoor Steam Turbine Generator<br>Allowance for Future Expansion |
| Design Life:                        | 40 years   |

## 2.2 PLANT PERFORMANCE CRITERIA

|                                |   |
|--------------------------------|---|
| Net Electrical Output, Design: | 250 MWe (100°F @ design condenser pressure)   |
| Net Electrical Output, Max:    | 275 MWe (44°F and below)                      |
| Schedule Milestones:           |   |
| Start Construction Date:       | March 2007                                    |
| COD Date:                      | January 2011                                  |
| Plant Loading Profile:         | Base loaded                                   |
| Capacity Factor                | 85%   |
| Availability Factor            | 90%   |
| Primary Fuel:                  | Powder River Basin (PRB) Coal (see Table 2-1) |
| Backup Fuel for Start-up:      | Natural Gas                                   |

**TABLE 2-1**  
 Dry Fork Mine Estimated Coal Quality  
 Basin Electric Dry Fork Station Technology Evaluation

| Parameters                                   | Estimated Coal Quality |         |         |
|--|------------------------|---------|---------|
|  | Target                 | Minimum | Maximum |
| <b><u>As Received Proximate Analysis</u></b> |                        |         |         |
| Heating Value (BTU/Lb)                       | 8,045                  | 7,800   | 8,300   |
| Moisture (%)                                 | 32.06                  | 30.5    | 33.8    |
| Ash (%)                                      | 4.77                   | 4.2     | 6.5     |
| SO <sub>2</sub> (Lb/MMBtu)                   | 0.82                   | 0.60    | 1.21    |
| Volatile Matter (%)                          | 30.12                  | 28.05   | 32.01   |
| Fixed Carbon (%)                             | 33.05                  | 31.64   | 34.14   |
| <b><u>As Received Ultimate Analysis</u></b>  |                        |         |         |
| Carbon (%)                                   | 47.22                  | 46.55   | 48.14   |
| Hydrogen (%)                                 | 3.23                   | 2.98    | 3.37    |
| Nitrogen (%)                                 | 0.72                   | 0.65    | 0.69    |
| Chlorine (%)                                 | < 0.1                  | < 0.1   | < 0.1   |
| Sulfur (%)                                   | 0.33                   | 0.25    | 0.47    |
| Oxygen (%)                                   | 11.67                  | 10.68   | 13.68   |

SECTION 3.0

# Combustion Technology Description

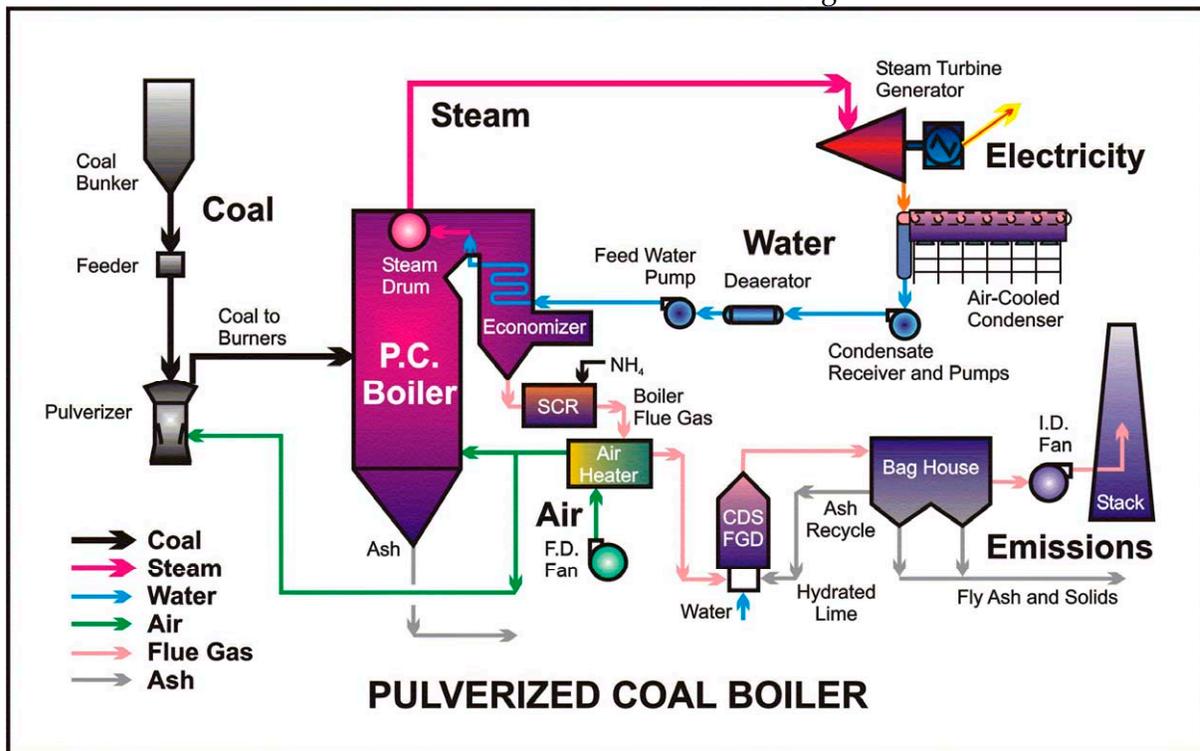
This study evaluates four technology options based on the selected plant site:

- Pulverized Coal (PC)
- Circulating Fluid Bed (CFB)
- Conventional Integrated Gasification Combined Cycle (IGCC)
- Ultra-Low Emissions Integrated Gasification Combined Cycle (IGCC)

## 3.1 Pulverized Coal Process Description

PC plants represent the most mature of coal-based power generation technologies considered in this assessment. Modern PC plants generally range in size from 80 MW to 1,300 MW and can use coal from various sources. Units operate at close to atmospheric pressure, simplifying the passage of materials through the plant, reducing vessel construction cost, and allowing onsite fabrication of boilers. A typical process flow diagram for a PC unit is shown in Figure 3-1.

Figure 3-1  
Pulverized Coal Unit Process Flow Diagram



The concept of burning coal that has been pulverized into a fine powder stems from the fact that if the coal is made fine enough, it will burn almost as easily and efficiently as a gas.

Crushed coal from the silos is fed into the pulverizers along with air preheated to about 580°F. The hot air dries the fine coal powder and conveys it to the burners in the boiler. The burners mix the powdered coal in the air suspension with additional pre-heated combustion air and forces it out of nozzles similar in action to fuel being atomized by fuel injectors.

Combustion takes place at temperatures from 2400-3100°F, depending largely on coal rank. Steam is generated, driving a steam turbine-generator. Particle residence time in the boiler is typically 2-5 seconds, and the particles must be small enough for complete burnout to have taken place during this time. Steam generated in the boiler is conveyed to the steam turbine generator, which converts the steam thermal energy into mechanical energy. The turbine then drives the generator to produce electricity.

The boiler produces combustion gases, which must be treated before exiting the exhaust stack to remove fly ash, NO<sub>x</sub>, and SO<sub>2</sub>. The pollution control equipment includes either a fabric filter or ESP for particulate control (fly ash), Selective Catalytic Reduction (SCR) for removal of NO<sub>x</sub>, and a Flue Gas Desulfurization (FGD) system for removal of SO<sub>2</sub>. Limestone is required as the reagent for the most common wet FGD process, limestone forced oxidation desulfurization. A spray dryer FGD process, which is more commonly used on lower sulfur western coal, uses lime as the reagent and provides significant savings in water consumption over wet FGD systems. A lime or limestone storage and handling system is a required design consideration with this system.

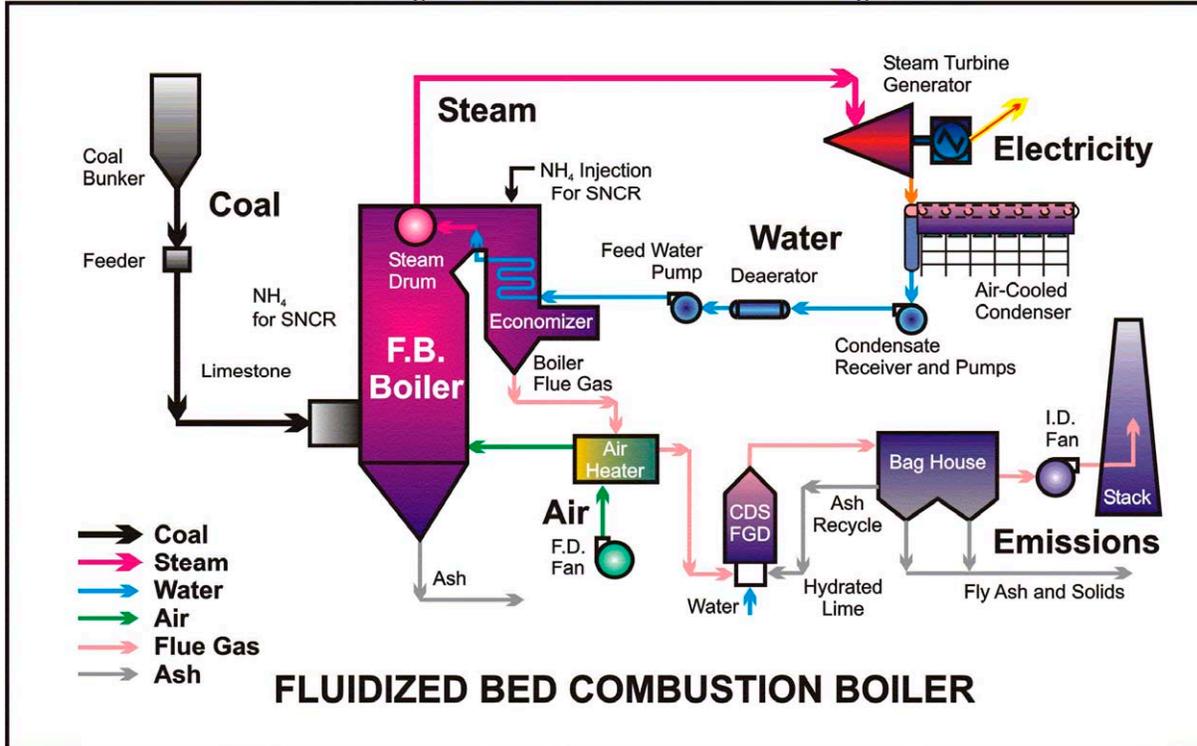
## 3.2 Circulating Fluidized Bed Process Description

The CFB fuel delivery system is similar to that of a PC unit, but somewhat simplified to produce a coarser material. The plant fuel handling system unloads the fuel, stacks out the fuel, crushes or otherwise prepares the fuel for combustion, and reclaims the fuel as required. The fuel is usually fed to the CFB by gravimetric feeders. The bed material is composed of fuel, ash, sand, and the sulfur removal reagent (typically limestone), also referred to as sorbent. In the CFB the fuel is combusted to produce steam. Steam is conveyed to the steam turbine generator, which converts the steam thermal energy into mechanical energy. The turbine then drives the generator to produce electricity. A typical process flow diagram for a CFB unit is shown in Figure 3-2.

CFB combustion temperatures of 1,500 to 1,600°F are significantly lower than a conventional PC boiler of up to 3,000°F which results in lower NO<sub>x</sub> emissions and reduction of slagging and fouling concerns characteristic of PC units. In contrast to a PC plant, sulfur dioxide can be partially removed during the combustion process by adding limestone to the fluidized bed.

Circulating beds use a high fluidizing velocity, so the particles are constantly held in the flue gases, and pass through the main combustion chamber and into a particle separation device such as a cyclone, from which the larger particles are extracted and returned to the combustion chamber. Individual particles may recycle anywhere from 10 to 50 times, depending on their size, and how quickly the char burns away. Combustion conditions are relatively uniform through the combustor, although the bed is somewhat denser near the bottom of the combustion chamber. There is a great deal of mixing, and residence time during one pass is very short.

Figure 3-2  
Circulating Fluid Bed Unit Process Flow Diagram



CFBs are designed for the particular coal to be used. The method is principally of value for low grade, high ash coals which are difficult to pulverize, and which may have variable combustion characteristics. It is also suitable for co-firing coal with low grade fuels, including some waste materials. The advantage of fuel flexibility often mentioned in connection with CFB units can be misleading; the combustion portion of the process is inherently more flexible than PC, but material handling systems must be designed to handle larger quantities associated with lower quality fuels. Once the unit is built, it will operate most efficiently with whatever design fuel is specified.

The design must take into account ash quantities, and ash properties. While combustion temperatures are low enough to allow much of the mineral matter to retain its original properties, particle surface temperatures can be as much as 350°F above the nominal bed temperature. If any softening takes place on the surface of either the mineral matter or the sorbent, then there is a risk of agglomeration or of fouling.

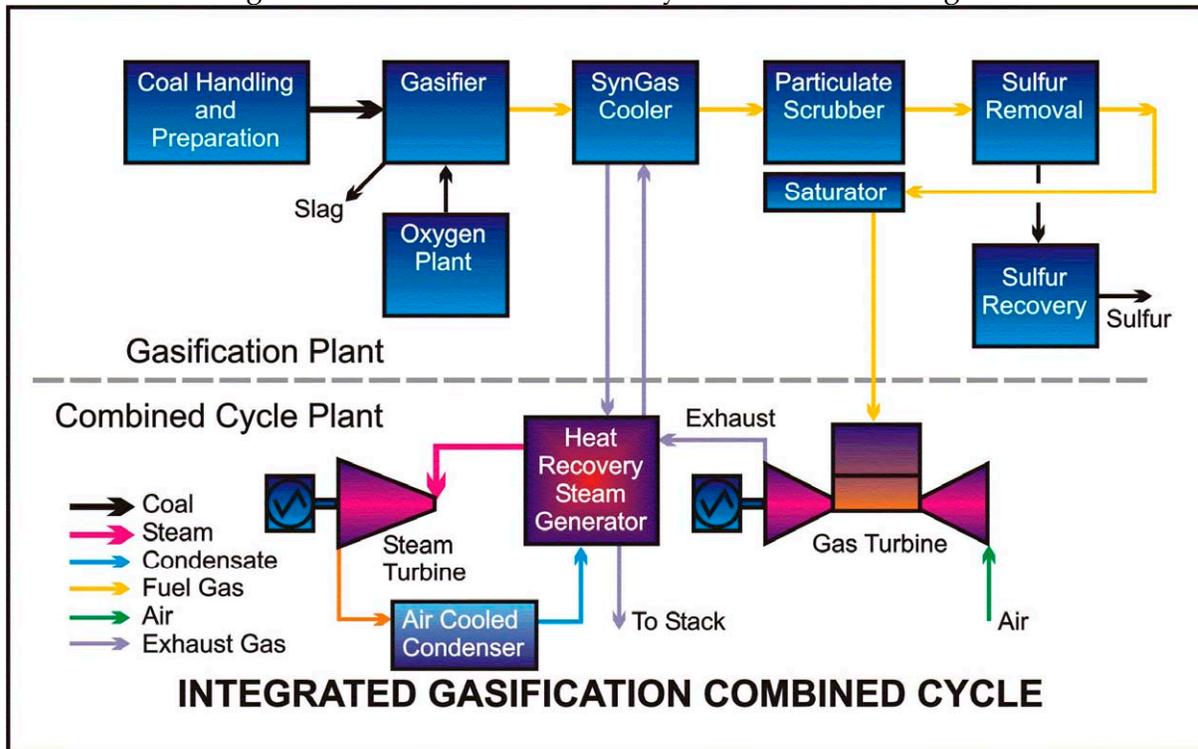
The CFB produces combustion gases, which must be treated before exiting the exhaust stack to remove fly ash and sulfur dioxides.  $NO_x$  emissions can be mitigated through use of selective non-catalytic reduction (SNCR) using ammonia injection, usually in the upper area of the combustor. The pollution control equipment external to the CFB includes either a fabric filter (baghouse) or electrostatic precipitator for particulate control (fly ash). A polishing FGD system may be required for additional removal of sulfur dioxides to achieve similar emission levels to PC units with FGD systems. Limestone is required as the reagent for the most common wet FGD process, limestone forced oxidation desulfurization, and also as sorbent for the fluidized bed. A spray dryer FGD process, another option for low  $SO_2$

concentration flue gas streams, uses lime as the reagent. A limestone storage and handling system is a required design consideration for CFB units. A lime storage and handling system would also be required if a lime spray dryer is used for the polishing FGD system.

### 3.3 IGCC Process Description

IGCC for use in coal-based power generation reacts coal with steam and oxygen or air at high temperature to produce a gaseous mixture consisting primarily of hydrogen and carbon monoxide. The gaseous mixture requires cooling and cleanup to remove contaminants and pollutants to produce a synthesis gas suitable for use in the combustion turbine portion of a combined cycle unit. The combined cycle portion of the plant is similar to a conventional combined cycle. The most significant differences in the combined cycle are modifications to the combustion turbine to allow use of a 200 to 400 Btu/SCF gas and use of steam produced via heat recovery from the raw gas in addition to that from the combustion turbine exhaust (HRSG). Specifics of a plant design are influenced by the gasification process and matching coal supply, degree of heat recovery, and methods to clean up the gas. A typical process flow diagram for an IGCC unit is shown in Figure 3-3.

Figure 3-3  
Integrated Gasification Combined Cycle Process Flow Diagram



Coal gasification takes place in the presence of a controlled 'shortage' of air/oxygen, thus maintaining reducing conditions. The process is carried out in an enclosed pressurized reactor, and the product is a mixture of CO, H<sub>2</sub> and CO<sub>2</sub> (called synthesis gas, syngas or fuel gas). The sulfur present in the fuel mainly forms H<sub>2</sub>S but there is also a small amount of carbonyl sulfide (COS). The H<sub>2</sub>S can be more readily removed than COS in gas cleanup processes; therefore, a hydrolysis process is typically used to convert COS to H<sub>2</sub>S. Although

no  $\text{NO}_x$  is formed during gasification, some is formed when the fuel gas or syngas is subsequently burned in the combustion turbines. The product gas is cleaned and then burned with air, generating combustion products at high temperature and pressure.

Three basic gasifier designs are possible, with fixed beds (not normally used for power generation), fluidized beds and entrained flow. Fixed bed units typically use lump coal, fluidized bed units use a feed of 3-6 mm size, and entrained flow gasifiers typically use a pulverized coal slurry feed.

The IGCC demonstration plants that have been built use different process designs, and are testing the practicalities and economics of different degrees of integration. In all IGCC plants, there is a requirement for a series of large heat exchangers to cool the syngas to temperatures at which it can be cleaned. In such exchangers, solids deposition, fouling and corrosion may take place. Currently, cooling the syngas is required for conventional cleaning, and it is subsequently reheated before combustion. At Puertollano, quenching is used to cool the syngas. This is a simple, but relatively inefficient procedure, however, it avoids deposition problems, as the ash present is rapidly cooled to a solid non-sticky form. The cold gas cleaning processes used are variants of well proven natural gas sweetening processes to remove acid impurities and any sulfur present.

The syngas is produced at temperatures up to 2900°F (in entrained flow gasifiers), while the gas clean up systems which are being assessed, operate at a maximum temperature of 900-1100°F. Large heat exchangers are required, and there is the possibility of solids deposition in these exchangers which reduces heat transfer. It seems that unless it is possible to develop hot gas cleaning as a reliable procedure, the comparative economics of IGCC will remain unattractive.

### **3.3.1 Conventional IGCC**

A Conventional IGCC unit uses chemical absorption with an amine process such as an MDEA (methyldiethanolamine) gas treatment system to remove  $\text{H}_2\text{S}$  from the syngas and a sulfur plant to convert the  $\text{H}_2\text{S}$  to elemental sulfur for sale or disposal. The syngas combustion turbines use water injection and low- $\text{NO}_x$  burners to control  $\text{NO}_x$  emissions.

### **3.3.2 Ultra-Low Emissions IGCC**

An Ultra-Low IGCC unit uses physical absorption with a process such as a Selexol or Rectisol (methanol solvent) gas treatment system to remove  $\text{H}_2\text{S}$  from the syngas and a sulfur plant to convert the  $\text{H}_2\text{S}$  to elemental sulfur for sale or disposal. The syngas combustion turbines use water injection or nitrogen dilution, low- $\text{NO}_x$  burners and downstream SCR to control  $\text{NO}_x$  emissions and a downstream catalytic oxidation catalyst (Cat-Ox) to control CO emissions.



# Technical Evaluation

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This section contains an evaluation of the technical capability of the PC, CFB and IGCC technologies.

## 4.1 Pulverized Coal

Pulverized coal has been used for large utility units for over 50 years. The technology has evolved in areas such as distributed control systems and emissions control to improve its performance.

### 4.1.1 Development History / Current Status

Presently, pulverized coal power is still based on the same methods started over 100 years ago, but improvements in all areas have brought coal power to be an inexpensive power source used widely today. There are thousands of units around the world, accounting for well over 90 percent of the coal-fired generation capacity. PC units can be used to fire a wide variety of coals, although it is not always appropriate for those with a high ash content.

#### Subcritical PC

The typical coal units of 250 MW and above that have been built in the U.S. since 1960 are subcritical PC designs using a 2400 psig/1000°F/ 1000°F single reheat steam power cycle providing a net plant efficiency (HHV)<sup>1</sup> of approximately 36 percent based on a bituminous coal fuel. Occasionally a 2400 psig/1050°F/ 1050°F steam cycle has been employed.

#### Supercritical PC

A typical commercial supercritical PC design uses a 3500 psig/1050°F/1050°F single reheat steam power cycle providing a net plant efficiency (HHV) of approximately 39 percent.

In Continental Europe, once-through boilers have been traditional, which do not require differentials between water and steam phases to operate. Due to high fuel prices in Europe, it was therefore logical for steam pressures to continue to be increased above 2400 psig in the quest for greater unit efficiency. In Japan, the Ministry of Trade and Industry encouraged a relatively early and universal change to supercritical steam conditions, and virtually all steam boiler/turbine units above 350 MW operating in Japan use supercritical steam conditions.

While the majority of coal-fired units in the U.S. have used subcritical drum boilers, a significant number of supercritical units have also been built. Early supercritical units experienced various reliability problems. Between the first commercial demonstration of the

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<sup>1</sup> Net Plant Efficiency (HHV) is defined as the net electrical output of the plant divided by the higher heating value fuel consumption of the plant.

supercritical technology by AEP in 1956, and the mid-1970s, substantial experience was accumulated. Some of that experience was disappointing. However, most of the supercritical units built in that period continue to operate today, and many now have good availability records. Ameren, an electric utility provider in Missouri and Illinois continues to operate 1000 MW supercritical units built in 1966 and 1968. American Electric Power (AEP), an electrical utility provider to 11 states based in Columbus, Ohio, has units of 600, 800 and 1300 MW that entered service between 1968 and 1990.

#### **4.1.2 Efficiency**

A Basin Electric 250 MW PC unit would use a subcritical steam cycle design. The additional capital cost for a supercritical steam cycle is typically only justified by the efficiency improvement for PC units of 350 MW and larger. There is also a minimum 350 MW size limitation due to the first stage design of the steam turbine.

#### **4.1.3 Operating History w/PRB Coal**

Most of the PRB coal used for electricity generation is burned in PC plants. PC units experienced many problems during the initial use of PRB coals, but experience has resulted in development of PC boiler designs to successfully burn PRB coals. PC designs for PRB coal are based on the specific characteristics of the fuel such as moisture content, ash composition and softening temperature, and sulfur content.

#### **4.1.4 PC Configuration Selected for Evaluation**

The PC configuration selected for evaluation uses a conventional high dust/high temperature SCR system for NO<sub>x</sub> control and a Circulating Dry Scrubber (CDS) FGD system for SO<sub>2</sub> control.

### **4.2 Circulating Fluid Bed**

CFB power plants have demonstrated technical feasibility in commercial utility applications for about 20 years. The technology has evolved during that time to improve its technical performance.

#### **4.2.1 Development History / Current Status**

Study of the fluidized bed coal combustion concept began in the early 1960s. The original goal was to develop a compact "package" coal boiler that could be pre-assembled at the factory and shipped to a plant site (a lower cost alternative to the costly onsite assembly of conventional boilers). In the mid-1960s, it was realized that a fluidized bed boiler not only represented a potentially lower cost, more efficient way to burn coal, but also a much cleaner technology. The same turbulent, or "fluidizing," mixing of the coal to improve combustion also provided a way to inject sulfur-absorbing limestone to clean the coal while it burned. A 500-kilowatt fluidized bed coal combustor test plant was built in Alexandria, Virginia, in 1965. It provided much of the design data for a 30-megawatt prototype unit at the Monongahela Power Company's Rivesville, West Virginia, plant built in the mid-1970s.

The first commercially successful fluidized bed was an industrial-size atmospheric unit (equivalent to a 10-megawatt combustor) built with federal funds on the campus of Georgetown University in 1979. The Georgetown unit still operates today.

The technology progressed into larger scale utility applications due, in large part, to Federal partnership programs with industry. The Colorado-Ute Electric Association project in Nucla, CO (now operated by Tri-State Generation and Transmission Association, Inc., of Denver) was one of the early demonstrations in the Clean Coal Technology Program. From this project came significant design improvements in utility-scale atmospheric fluidized bed technology, and as a result, commercial confidence in this advanced, low-polluting combustion system picked up considerably.

In 1996, Jacksonville Electric Authority (JEA) chose to replace two older oil and gas fired units at their Northside Station with atmospheric fluidized bed combustion technology. DOE contributed more than \$74 million to the project as one of the original projects under its Clean Coal Technology Program. The federal funding went to install one of the two combustors. JEA repowered the second steam turbine using the new technology with its own funding. On October 14, 2002, the utility declared the new technology to be fully operational. The two 300 MW fluidized bed systems at the Northside Station became fully operational in October, 2002. At the time they went into operation, they were the largest fluidized bed combustors ever installed in a power plant.

#### **4.2.2 Efficiency**

In the 100-200 MWe range, the thermal efficiency of CFB units may be lower than that for equivalent size PC units by a few percentage points, depending on coal quality. In CFB, the heat losses from the cyclone(s) are considerable. This results in reduced thermal efficiency, and even with ash heat recovery systems, there tend to be high heat losses associated with the removal of both ash and spent sorbent from the system. The use of a low grade coal with variable characteristics tends to result in lower efficiency, and the addition of sorbent and subsequent removal with the ash results in heat losses. It is projected that a 250 MW CFB unit for the BEPC Dry Fork project would have an efficiency similar to a PC unit.

#### **4.2.3 Operating History w/PRB Coal**

The majority of existing utility CFB units burn bituminous coal, anthracite coal waste or lignite coal. The operating history of utility CFB boilers burning PRB or other types of subbituminous coal is limited. CFB technology typically has an economic advantage only when used with high ash and/or high sulfur fuels. Therefore, bituminous coal, petroleum coke, coal waste, lignite and biomass fuels are the typical applications for CFB technology.

The two JEA 300 MW CFB demonstration units are designed to burn both bituminous coal and petroleum coke. There is a minimum coal ash content versus coal sulfur content specification for these units. The lowest specified coal sulfur content of 0.50 wt. percent corresponds to a minimum coal ash content of 12 wt. percent. Most of the PRB coals proposed for the Basin Electric Dry Fork project contain between 0.30 to 0.50 wt. percent sulfur and between 4.0 to 8.0 wt. percent ash. The Dry Fork Mine coal averages approximately 0.33 wt. percent sulfur and 4.77 wt. percent ash. Therefore, none of these PRB

coals would be an acceptable fuel for the JEA CFB units based on sulfur and ash content unless they were blended with a higher sulfur and/or ash fuel.

PRB coals may also have a tendency to produce small particle size (fine) fly ash that makes it more difficult to maintain the required bed volume in a CFB unit. Therefore, additional quantities of inerts such as sand and limestone may be required for a CFB unit burning low sulfur/low ash PRB coals.

A joint Colorado Springs Utilities / Foster Wheeler 150 MW Advanced CFB demonstration project at the Ray D. Nixon Power Plant south of Colorado Springs was proposed and accepted by DOE NETL in 2002 as part of the federal Clean Coal Power Initiative (CCPI). DOE agreed to a \$30 million cost share of the \$301.5 million project. The next generation CFB unit would be designed to burn PRB coal and PRB blended with coal waste, biomass and petroleum coke. However, Colorado Springs Utilities and Foster Wheeler cancelled and withdrew from the CCPI project in 2003.

#### **4.2.4 CFB Configuration Selected for Evaluation**

The CFB configuration selected for evaluation uses a Selective Non-Catalytic Reduction (SNCR) system for NO<sub>x</sub> control and a CDS FGD system for SO<sub>2</sub> control.

### **4.3 Integrated Gasification Combined Cycle**

IGCC has been demonstrated in a few commercial-scale facilities. A variety of coals have been gasified, the resulting gases have been cleaned up to allow use in combustion turbines, and electricity has been generated. However, the capital cost and performance in a number of areas have not been as attractive as planned. The troublesome areas for IGCC have included high-temperature heat recovery and hot gas cleanup.

An important part of achieving an attractive heat rate is generation of high pressure and temperature steam from the high-temperature raw gas generated by gasifying coal. The temperature of the raw gas is dependent on the gasification process and the coal. Slagging gasifiers, such as the Texaco process, typically generate gases in the 2500 to 2800°F range. These high-temperature gases containing corrosive compounds, such as H<sub>2</sub>S, create a very demanding environment for the generation of high pressure and temperature steam. The alternative of not recovering the heat in the raw gas, such as direct quenching of the gas, results in lower efficiencies.

It is also attractive from an efficiency perspective to provide clean gas to the combustion turbine at an elevated temperature without cooling and reheating, hence the desire to use hot gas cleanup. Again, this demanding service has not been reliably demonstrated in a commercial application, resulting in less efficient approaches being used for current plants.

The main incentive for IGCC development has been that units may be able to achieve higher thermal efficiencies than PC plants, and be able to match the environmental performance of gas-fired plants. However, the thermal efficiencies of new PC plants using superheated steam have also increased as has their environmental performance.

### **4.3.1 Development History / Current Status**

IGCC has been under development since the 1980s. A number of demonstration units, around 250 MWe size are being operated in the USA and Europe. Table 4-1 at the end of this section lists the commercial scale IGCC plants that have been built and their current status. Most of the IGCC units have used entrained flow gasifiers and are oxygen blown, but one unsuccessful demonstration unit (Pinion Pine IGCC) was based on an air-blown fluidized bed gasifier. The two plants currently operating in the U.S. are the 262 MW PSI/Global Energy Wabash River IGCC in Indiana and the 250 MW Tampa Electric Polk IGCC in Florida. The 253 MWe unit at Buggenum in The Netherlands, started up in 1993. The largest unit is located at Puertollano in Spain with a capacity of 318 MW.

All of the current coal-fueled IGCC demonstration plants are subsidized. The U.S. plants are part of the DOE Clean Coal Program, and the European plants are part of the Thermie Programme. The DOE has partially funded the design and construction of the U.S. plants, as well as the operating costs for the first few years. The Wabash River plant was a repowering project, but from the point of view of demonstrating the viability of various systems, it is effectively a new plant, even though tied to an existing steam turbine. The Cool Water and Louisiana Gasification Technology Inc (LGTI) projects were the first commercial-scale IGCC projects constructed in the United States, and were constructed with guaranteed price support from the U.S. Synthetic Fuels Corporation; both projects were shut down once the duration of the price guarantee period expired.

### **4.3.2 Operating History w/PRB Coal**

The only commercial size IGCC demonstration plant that has operated with PRB coal fuel was the 160 MWe Dow Chemical Louisiana Gasification Technology, Inc. (LGTI) plant in Plaquemine, LA. This plant used an oxygen blown E-Gas entrained flow gasifier and is reported to have operated successfully from 1987 to 1995. The plant is now shutdown.

The Power Systems Development Facility (PSDF), located near Wilsonville, Alabama, is a large advanced coal-fired power system pilot plant. It is a joint project of DOE NETL, Southern Company and other industrial participants. The Haliburton KBR Transport Reactor was modified from a combustor to coal gasifier operation in 1999. The initial gasification tests have concentrated on PRB coals because their high reactivity and volatiles were found to enhance gasification. The highest syngas heating values were achieved with PRB coal, since PRB coal is more reactive than bituminous coals.

Southern Company, Orlando Utilities Commission, and Kellogg Brown and Root, were recently selected by DOE NETL for co-funding in the Round 2 Clean Coal Power Initiative (CCPI) solicitation. They propose to construct and demonstrate operation of a 285 MW coal-based transport gasifier plant in Orange County, Florida. The proposed facility would gasify sub-bituminous coal in an air-blown integrated gasification combined cycle power plant based on the KBR Transport Gasifier. Southern Company estimated the total cost for the project at \$557 million (\$1954/MW) and requested \$235 million of DOE funds to support the project.

### **4.3.3 Efficiency**

The driving force behind the development of IGCC is to achieve high thermal efficiencies together with low levels of emissions. It is hoped to reach efficiencies of over 40 percent, and possibly as high as 45 percent with IGCC. Higher efficiencies are possible when high gas inlet temperatures to the gas turbine can be achieved. At the moment, the gas cleaning stages for particulates and sulfur removal can only be carried out at relatively low temperatures, which restricts the overall efficiency obtainable.

### **4.3.4 IGCC Configurations Selected for Evaluation**

The two IGCC configurations selected for evaluation represent a conventional IGCC unit and an ultra-low emissions IGCC unit.

The conventional IGCC unit uses an MDEA gas treatment system to reduce H<sub>2</sub>S to approximately 25 ppmv in the syngas sent to the combustion turbine generators (CTGs) for SO<sub>2</sub> control, and water injection with low-NO<sub>x</sub> burners in the CTGs for NO<sub>x</sub> control.

The ultra-low emissions IGCC unit uses a Selexol gas treatment system to reduce H<sub>2</sub>S to approximately 10 ppmv in the syngas sent to the CTGs for SO<sub>2</sub> control, water injection with low-NO<sub>x</sub> burners in the CTGs and an SCR system for NO<sub>x</sub> control, and a catalytic oxidation catalyst (Cat-Ox) system for CO control.

**TABLE 4-1**

Commercial Scale IGCC Power Plants

*Basin Electric Dry Fork Station Technology Evaluation*

| <b>Plant Name</b>                | <b>Plant Location</b>     | <b>Net Output (MWe)</b> | <b>Feedstock</b>                  | <b>Gasifier Design</b>                                    | <b>Gas Cleanup</b>       | <b>Power Island</b>     | <b>Net Plant Heat Rate (Btu/kWh)</b> | <b>Operation Status</b>                   |
|----------------------------------|---------------------------|-------------------------|-----------------------------------|---|--------------------------|-------------------------|--------------------------------------|---|
| Texaco Cool Water                | Daggett, CA               | 96                      | Low S & High S Bituminous Coal    | O2 Blown Texaco Entrained Flow (2500°F, 600 Psig)         | Cold H2S and Ash Removal | GE 7FE CTG / STG        | 11,300 (HHV Basis)                   | 1984-1988 (shutdown)                      |
| Dow Chemical / Destec LGTI       | Plaquemine, LA            | 160                     | Subbituminous PRB Coal            | O2 Blown E-Gas Entrained Flow (2700°F, 400 Psig)          | Cold H2S and Ash Removal | West. 501 CTG / STG     | 10,500 (HHV Basis)                   | 1987-1995 (shutdown)                      |
| Sierra Pacific Pinon Pine        | Tracy Station, Reno, NV   | 107                     | Low S Western Bituminous Coal     | Air Blown Pressurized KRW fluid bed (1800°F, 325 Psig)    | Hot H2S and Ash Removal  | GE 6FA CTG / STG        | 8,390 (HHV Basis)                    | 1998-2000 (never successfully started-up) |
| Tampa Electric Polk Plant        | Polk County, FL           | 250                     | High S Bit. Coal & Petroleum Coke | O2 Blown Chevron-Texaco Entrained Flow (2500°F, 375 Psig) | Cold H2S and Ash Removal | GE 7FA CTG / STG        | 9,650 (HHV Basis)                    | 1996-Present                              |
| PSI / Global Energy Wabash River | West Terre Haute, IN      | 262                     | High S Bit. Coal & Petroleum Coke | O2 Blown E-Gas Entrained Flow (2600°F, 400 Psig)          | Cold H2S and Ash Removal | GE 7FA CTG / STG        | 8,900 (HHV Basis)                    | 1995-Present                              |
| NUON/Demcolec / Willem-Alexander | Buggenum, The Netherlands | 253                     | Bituminous Coal                   | O2 Blown Shell Entrained Flow (2600°F, 400 Psig)          | Cold H2S and Ash Removal | Siemens V94.2 CTG / STG | 8,240 (HHV Basis)                    | 1994-Present                              |
| ELCOGAS / Puertollano            | Puertollano, Spain        | 318                     | 50%/50% Coal & Petroleum Coke Mix | O2 Blown Prenflo Entrained Flow (2900°F, 400 Psig)        | Cold H2S and Ash Removal | Siemens V94.3 CTG / STG | 8,230 (HHV Basis)                    | 1998-Present                              |



# Environmental Evaluation

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Environmental impacts associated with PC units include air emissions, water/wastewater discharge issues, and solid waste disposal. Impacts are minimized by utilizing air pollution control equipment, wastewater pretreatment controls, and the potential reuse of ash.

Environmental impacts associated with a CFB coal unit include air emissions, water/wastewater discharge issues, and solid waste disposal. Impacts are minimized by utilizing air pollution control equipment, wastewater pretreatment controls, and the potential reuse of ash. A CFB design does have the advantage of burning a wider range of fuels including waste materials such as petroleum coke or renewable biomass.

The overall environmental impacts from an IGCC unit would be between those of a natural gas-fired combustion turbine combined cycle unit and a PC unit. Environmental impacts would include air emissions, water/wastewater discharge, and solid waste disposal.

## 5.1 Air Emissions

### Pulverized Coal

A PC unit for the Dry Fork Station will use low-NO<sub>x</sub> burners and SCR for NO<sub>x</sub> control, CDS FGD for SO<sub>2</sub> control, and a fabric filter for particulate control. There would be PM<sub>10</sub> emissions from coal, ash, and lime material handling operations. There would also be other sources of air emissions from miscellaneous support equipment such as diesel or natural gas-fired emergency generators, fire pumps, and the installation of a natural gas-fired auxiliary boiler. A case-by-case, maximum achievable control technology (MACT) analysis would be required for trace metals in the coal, organics, and acid gases.

### Circulating Fluid Bed

Combustion takes place at temperatures from 1500-1600°F, resulting in reduced NO<sub>x</sub> formation compared with a PC unit. While the air emissions exiting a CFB boiler (especially NO<sub>x</sub>, SO<sub>2</sub>, and CO) are lower than a conventional PC boiler, the final stack emissions would be similar based on the use of add-on control equipment. Current BACT would require SNCR for NO<sub>x</sub> control, limestone injection in the furnace for SO<sub>2</sub> control, and a fabric filter for particulate control. A polishing CDS FGD system would also be required for additional SO<sub>2</sub> control.

There would be PM<sub>10</sub> emissions from coal, ash, lime and limestone material handling operations. There would also be other sources of air emissions from miscellaneous support equipment, such as diesel or natural gas-fired emergency generators, fire pumps, and the installation of a natural gas-fired auxiliary boiler. A case-by-case MACT analysis would be required for trace metals in the coal, organics, and acid gases.

## Integrated Gasification Combined Cycle

An IGCC plant has the potential for reduced emissions of SO<sub>2</sub>, NO<sub>x</sub>, Hg and particulates compared to levels produced by conventional PC and CFB units. SO<sub>2</sub> removal up to 98 to 99 percent and Hg removal of approximately 90 percent is possible in the gas treatment system downstream of the gasifier. Particulates will be removed to levels approaching natural gas fired combustion turbines. NO<sub>x</sub> emissions from the gas turbines should be similar to emissions from natural gas fired combustion turbines. Based on a BACT analysis, additional controls may be required including SCR for NO<sub>x</sub> reduction and catalytic oxidation for CO reduction.

There would be PM<sub>10</sub> emissions from coal and ash material handling operations. There would also be other sources of air emissions from the IGCC process from the syngas/natural gas-fired auxiliary boiler used to dry the PRB coal, flaring of treated or untreated syngas during plant startups, shutdown and upsets, and from miscellaneous support equipment such as diesel or natural gas emergency generators and fire pumps.

The reported annual SO<sub>2</sub> and NO<sub>x</sub> emission rates for the two U.S. IGCC demonstration plants are shown in Figures 5-1 and 5-2.

Figure 5-1

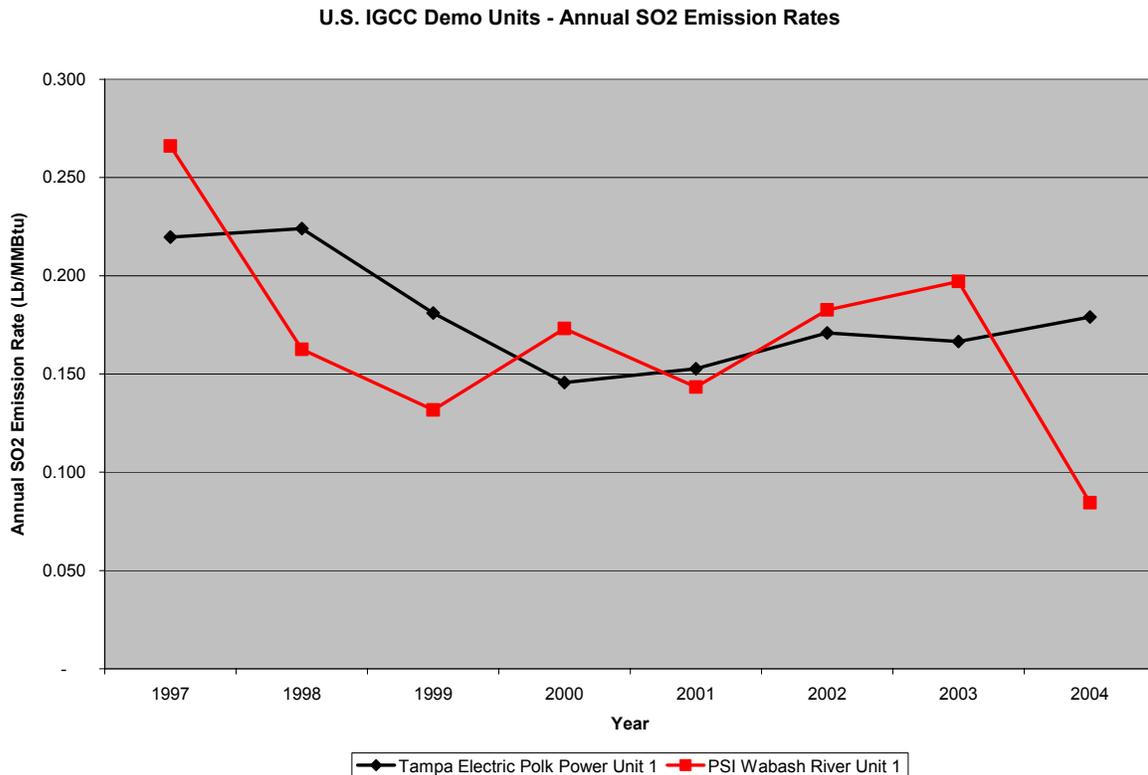


Figure 5-2

U.S. IGCC Demo Units - Annual NOx Emission Rates

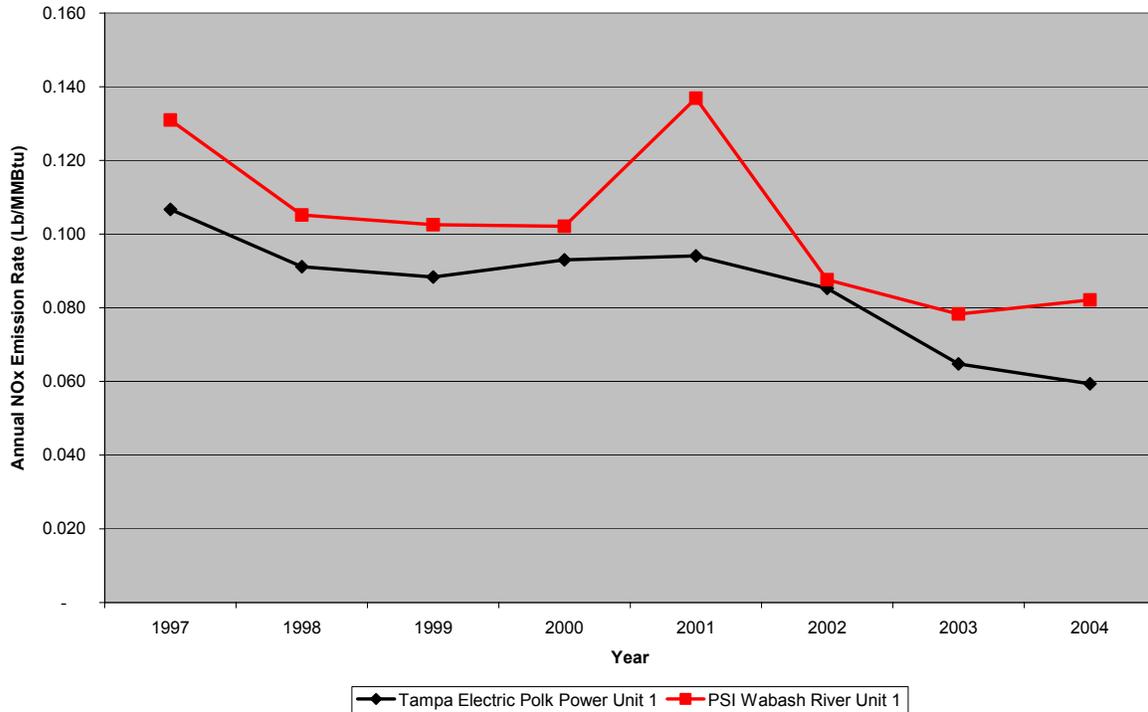


Table 5-1 compares the proposed Dry Fork Station PC emission rates with the current annual emission rates from existing CFB commercial plants and from existing U.S. IGCC demonstration plants.

**TABLE 5-1**  
Comparison of Coal Combustion Technology Emission Rates  
*Basin Electric Dry Fork Station Technology Evaluation*

| Pollutant           | Emission Rates for Coal Combustion Technologies (Lb/MMBtu) |                                       |  |
|---------------------|--|---------------------------------------|--|
|                     | PC (Potential BACT)  | CFB (Existing U.S. Commercial Plants) | IGCC (Existing U.S. Demonstration Plants)* |
| SO <sub>2</sub>     | 0.10   | 0.10                                  | 0.17                                       |
| NO <sub>x</sub>     | 0.07   | 0.09                                  | 0.09                                       |
| PM <sub>10</sub> ** | 0.019  | 0.019                                 | 0.011                                      |
| CO                  | 0.15   | 0.15                                  | 0.045                                      |
| VOC                 | 0.0037   | 0.0037                                | 0.0021                                     |

Notes:

\* PSI Energy Wabash River Station and TECO Polk Power Station Existing IGCC Demonstration Plants.

\*\*PM<sub>10</sub> includes filterable and condensable portions.

## 5.2 Water/Wastewater

### Pulverized Coal

Liquid wastes would include boiler feed water (BFW) blowdown, auxiliary cooling tower blowdown, and chemicals associated with water treatment. Dry cooling and zero liquid discharge systems will be used to reduce overall water consumption and discharge. A groundwater protection permit will be required if evaporation ponds are included in the plant design. Stormwater discharge permits and stormwater pollution prevention plans (SWPPP) would be required. Spill Prevention, Control, and Countermeasures (SPCC) plans may also be required.

### Circulating Fluid Bed

Similar to a PC plant, CFB plant liquid wastes would include BFW blowdown, auxiliary cooling tower blowdown, and chemicals associated with water treatment. Dry cooling and zero liquid discharge systems will be used to reduce overall water consumption and discharge. A groundwater protection permit will be required if evaporation ponds are included in the plant design. Stormwater discharge permits and stormwater pollution prevention plans (SWPPP) would be required. Spill Prevention, Control, and Countermeasures (SPCC) plans may also be required.

### Integrated Gasification Combined Cycle

An IGCC unit for the Dry Fork project would have two primary liquid effluents. The first is blowdown from the BFW purification system, although the blowdown will be less compared to a PC or CFB unit since the steam cycle in an IGCC plant typically produces less than 40 percent of the plant's power. However, BFW makeup may be the same as, or even larger, than a PC or CFB based plant of comparable output, even if it is well designed, operated and maintained. A coal gasification process may consume significant quantities of BFW in tap purges, pump seals, intermittent equipment flushes, syngas saturation for NO<sub>x</sub> control, and direct steam injection into the gasifier as a reactant and/or temperature moderator.

The second liquid effluent from an IGCC plant is process water blowdown. This process water blowdown is typically high in dissolved solids and gases along with the various ionic species washed from the syngas such as sulfide, chloride, ammonium and cyanide. The Wabash River IGCC plant installed an add-on mechanical vapor recompression (MVR) system in 2001 to better control arsenic, cyanide and selenium in the wastewater stream.

As with the PC and CFB power units, dry cooling and zero liquid discharge systems will be used to reduce overall water consumption and discharge. The Tampa Electric Polk IGCC plant treats process water blowdown with ammonia stripping, vapor compression concentration, and crystallization to completely eliminate process water discharge.

Liquid wastes would also include auxiliary cooling tower blowdown and chemicals associated with water treatment. A groundwater protection permit will be required if evaporation ponds are included in the plant design. Stormwater discharge permits and stormwater pollution prevention plans (SWPPP) would be required. Spill Prevention, Control, and Countermeasures (SPCC) plans may also be required.

## 5.3 Solid Waste

### Pulverized Coal

Solid wastes include bottom ash from the boiler, and combined dry FGD and fly ash solid waste from the fabric filter. Disposal of these wastes is a major factor in plant design and cost considerations.

### Circulating Fluid Bed

Solid wastes include boiler bed ash, and combined dry FGD and fly ash solid waste from the fabric filter. Since limestone is injected into the CFB boiler for SO<sub>2</sub> removal, there will be additional CaO, CaSO<sub>4</sub> and CaCO<sub>3</sub> present in the bed and fly ash. There may be a high free lime content, and leachates will be strongly alkaline. Carbon-in-ash levels are higher in CFB residues than in those from PC units. As with PC fired units, disposal of these wastes is a major factor in plant design and cost considerations.

### Integrated Gasification Combined Cycle

IGCC power generation has demonstrated reduced environmental impact compared to PC and CFB plants in terms of solid waste quantities and the potential for leaching of toxic substances into the soil and groundwater. The largest solid waste stream produced by an IGCC using an entrained bed gasifier is slag. This type of gasifier operates above the fusion temperature of the coal ash, producing a black, glassy, sand-like slag material that is a potentially marketable byproduct. Leachability data obtained from different entrained-bed gasifiers has shown that this gasifier slag is highly non-leachable. The slag may be suitable for the cement industry, asphalt production, construction backfill and landfill cover operations.

Most gasification processes also produce a smaller amount of char (unreacted fuel) and/or fly ash that is entrained in the syngas. This material is typically captured and recycled to the gasifier to maintain high carbon conversion efficiency and to convert the fly ash into slag to eliminate fly ash disposal.

The other large volume byproduct produced by IGCC plants is elemental sulfur or sulfuric acid, both of which can be sold to help offset plant operating costs. This contrasts with a PC or CFB unit with a dry or semi-dry lime FGD System, which recovers sulfur as dry spent sorbent mixed with the fly ash. Spent sorbent and fly ash must typically be disposed of as waste materials in an appropriate landfill.



# Reliability Evaluation

## 6.1 Annual Availability and Capacity Factors

Both PC and CFB technologies are considered to be mature and are used for baseload power plants. The overall plant availability of well maintained baseload PC and CFB units is approximately 90 percent. All four of the demonstration IGCC plants experienced very low availability during their early years of operation. The availability improved after design and operation changes were made to each facility, however, their current annual availability is still lower than what can be achieved with PC and CFB units.

Capacity factor measures the amount of electricity actually produced compared with the maximum output achievable. The overall plant capacity factor for well maintained baseload PC and CFB units is approximately 85 percent. All four of the demonstration IGCC plants continue to experience low capacity factors compared to baseload PC and CFB units. The reported annual availability and capacity factors for the two U.S. IGCC demonstration plants are shown in Figures 6-1 and 6-2. Data for some years was not available.

Figure 6-1

U.S IGCC Demonstration Plant Annual Availability

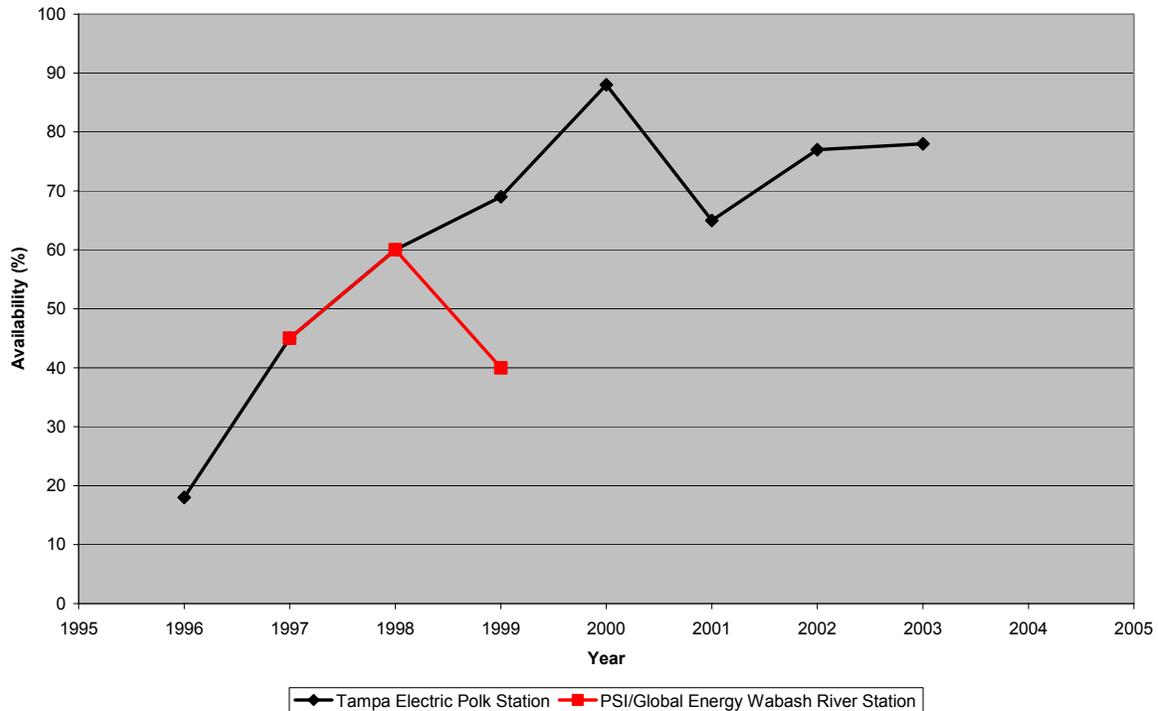
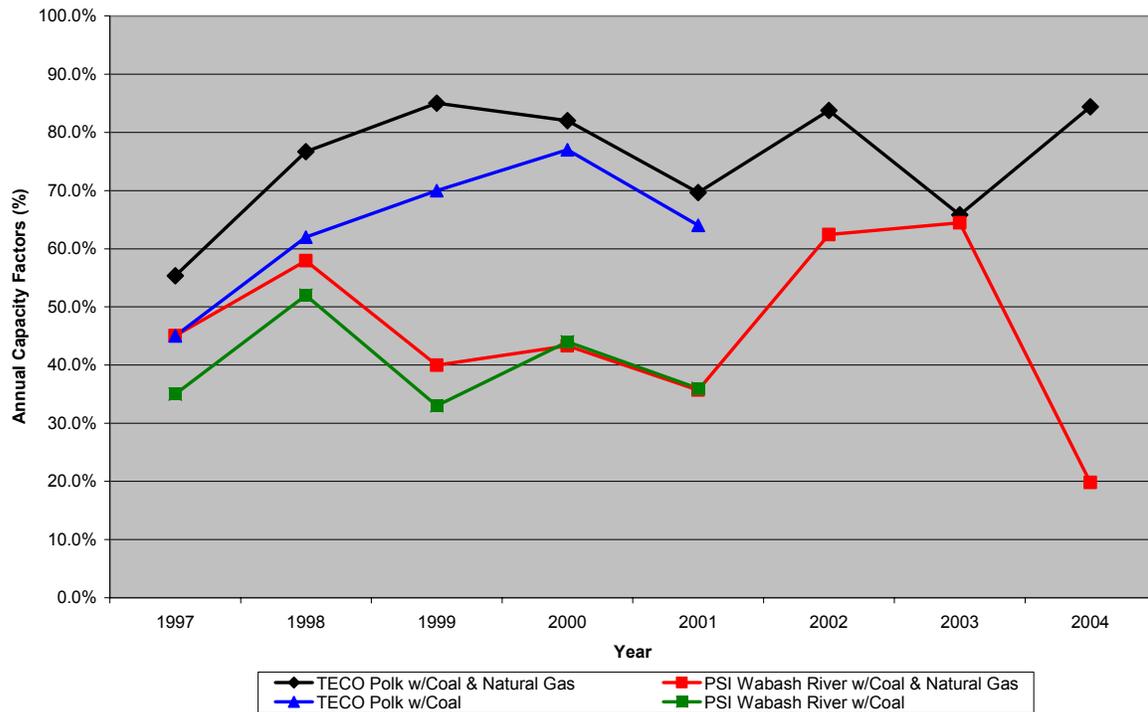


Figure 6-2

U.S. IGCC Demo Units - Annual Capacity Factors



## 6.2 TECO Polk Power Station IGCC

The Polk IGCC Power Plant began commercial operation in September 1996. Key availability factors reported by Tampa Electric are summarized in Table 6-1. Availability is defined by Tampa Electric in their published papers and reports as the percent of time during each period that the unit was in service or in reserve shutdown.

TABLE 6-1  
TECO Polk Power Station IGCC Availability

| Year | Air Separation Unit (ASU) | Gasification Island | Combined Cycle Power Block | Total Plant |
|------|---------------------------|---------------------|----------------------------|-------------|
| 1996 | N/A*                      | N/A                 | N/A                        | 18%         |
| 1997 | N/A                       | N/A                 | 55%                        | 45%         |
| 1998 | N/A                       | N/A                 | 87%                        | 60%         |
| 1999 | N/A                       | N/A                 | 92%                        | 69%         |
| 2000 | N/A                       | N/A                 | 87%                        | 88%         |
| 2001 | N/A                       | N/A                 | 91%                        | 65%         |
| 2002 | 96%                       | 77%                 | 94%                        | 77%         |
| 2003 | 95%                       | 78%                 | 80%                        | 78%         |

\* N/A – Not Available

Source: Presentation at the 2003 Gasification Technologies Conference entitled “Polk Power Station – 7<sup>th</sup> Commercial Year of Operation” by John McDaniel and Mark Hornick.

## 6.3 PSI Wabash River Power Station IGCC

The Wabash River 262 MW IGCC Power Plant began commercial operation in late 1995. Key IGCC plant availability and gasification island forced outage rates reported by PSI are summarized in Table 6-2.

**TABLE 6-2**  
PSI Wabash River IGCC Availability and Gasification Island Forced Outage Rate  
*Basin Electric Dry Fork Station Technology Evaluation*

| Year | Availability        |             | Forced Outage Rate  |
|------|---------------------|-------------|---------------------|
|      | Gasification Island | Total Plant | Gasification Island |
| 1997 | N/A*                | 45          | N/A                 |
| 1998 | N/A                 | 60          | N/A                 |
| 1999 | N/A                 | 40          | N/A                 |
| 2000 | 73.3                | N/A         | 18                  |
| 2001 | 72.5                | N/A         | 22                  |
| 2002 | 78.7                | N/A         | 11**                |
| 2003 | 74                  | N/A         | 17.5                |

\* N/A – Not Available

\*\* Estimated on partial year data

Source: Presentation at the 2002 and 2003 Gasification Technologies Conferences entitled “Operating Experience at the Wabash River Repowering Project” by Clifton Keeler.

## 6.4 NUON Buggenum Power Station IGCC

The Buggenum IGCC Power Plant started operation in 1994. It is a 250 MW plant located in the Netherlands. Key availability factors reported by NUON are summarized in Tables 6-3. In addition to burning coal, other types of fuel are being explored including wood, sewage sludge, coffee, rice and chicken litter, with varying degrees of success.

**TABLE 6-3**  
NUON Buggenum Power Station IGCC Availability  
*Basin Electric Dry Fork Station Technology Evaluation*

| Year | Gasification Island | Combined Cycle Power Block |
|------|---------------------|----------------------------|
| 1999 | 45                  | N/A                        |
| 2000 | 50                  | N/A                        |
| 2001 | N/A*                | N/A                        |
| 2002 | 67.3                | 89.3                       |
| 2003 | 64.6                | 94.8                       |

\* N/A – Not Available

Source: Presentation at the 2000 and 2003 Gasification Technologies Conference entitled “Operating Experience at the William Alexander Centrale” by J.Th.G.M. Eurlings and Carlo Wolters, respectively.

## 6.5 Elcogas Puertollano Power Station IGCC

The Puertollano 335 MW IGCC Power Plant had its first 100 hours of continuous operation in August 1999. Key availability and forced outage rates reported by Elcogas are summarized in Tables 6-4 and 6-5.

**TABLE 6-4**  
Elcogas Puertollano Power Station IGCC Availability  
*Basin Electric Dry Fork Station Technology Evaluation*

| Year | Air Separation Unit (ASU) | Gasification Island | Combined Cycle Power Block | Total Plant | Comments |
|------|---------------------------|---------------------|----------------------------|-------------|----------|
| 2000 | 87.5                      | 65.9                | 70.6                       | N/A         |          |
| 2001 | N/A*                      | 71.5**              | 83.9                       | 59.6        |          |
| 2002 | 91.4                      | 74.9                | 85.5                       | 63.7        |          |
| 2003 | 86.7                      | 85.7                | 64.3                       | 51.9        |          |

\* N/A – Not Available

\*\* Includes ASU and ASR

Source: Presentations at the 2001 and 2003 Gasification Technologies Conference by Ignacio Mendez-Vigo.

**TABLE 6-5**  
Elcogas Puertollano Power Station IGCC Forced Outage Rate  
*Basin Electric Dry Fork Station Technology Evaluation*

| Year | Air Separation Unit (ASU) | Gasification Island | Combined Cycle Power Block | Total Plant | Comments |
|------|---------------------------|---------------------|----------------------------|-------------|----------|
| 2000 | 11.4                      | 33.8                | 3.1                        | N/A         |          |
| 2001 | N/A*                      | 26.7                | 13.4                       | 36.9        |          |
| 2002 | 2.3                       | 14.7                | 3.3                        | 25          |          |
| 2003 | 5.4                       | 7.9                 | 5.1                        | 22.6        |          |

\* N/A – Not Available

Source: Presentations at the 2001 and 2003 Gasification Technologies Conference by Ignacio Mendez-Vigo.

## Commercial Availability

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PC technology is available commercially, with a long history of being the technology of choice for large base-load utility units. The CFB technology is also available commercially, but the largest CFB units in operation are approximately 300 MW in size. The CFB boiler suppliers indicate a willingness to provide larger units with full commercial guarantees.

Current and near-term IGCC plants must be viewed as still under development, and not yet delivering the cost and performance to be economically attractive. Current IGCC plants are providing good information about the technology, but not demonstrating the necessary cost of electricity to expect the technology to be available commercially in time frame to support Basin Electric's needs.

### 7.1 Number/Quality of Suppliers

Both PC and CFB based coal-fired power plant technologies are offered commercially on a turnkey basis by some of the larger suppliers such as Bechtel and Mitsubishi. In addition, engineering/boiler vendor/contractor consortiums will also offer these types of plants on a turnkey basis. In contrast, IGCC plants are still considered to be high risk ventures and are not currently offered on a turnkey basis. A General Electric and Bechtel partnership is developing a 600 MW standard design based on the ChevronTexaco entrained bed gasifier with an eastern bituminous coal fuel. A ConocoPhillips and Fluor partnership is also developing a 600 MW standard design based the E-Gas entrained bed gasifier with an eastern bituminous coal fuel. Both consortiums plan to offer turnkey systems in the future based on the standard plant designs. There are no turnkey IGCC systems available for a 250 MW IGCC plant based on PRB coal fuel.

### 7.2 Availability of Process, Performance and Emission Guarantees

PC and CFB units are available commercially with strong, financially backed process, performance and emission guarantees on a turnkey basis, or from the individual equipment suppliers. These types of project guarantees are not currently available for IGCC plants on a turnkey basis due to their early development status and limited commercial experience.

### 7.3 Availability of Financing Alternatives

Project financing is available for both PC and CFB based power plants. The lack of adequate developmental and project financing has been a major challenge to the deployment of IGCC power plants. The significant underlying causes include the following items:

- Perceived low rate of availability at IGCC projects in early years of operation resulting in substantially lower NPVs for that period.

- Uncertain capital funding needs of IGCC projects.
- Lack of guarantees for overall performance of the IGCC power units by plant designers, equipment suppliers and construction companies.
- Perceived need to finance IGCC power plants with government subsidies.
- Technical and business risk related to IGCC plant development. (Note that members of the John F. Kennedy School of Government of Harvard University, acknowledging that risk is a barrier to IGCC plant development, have recently proposed a "3Party Covenant" whereby the Federal Government provides loan guarantees which allow lower cost financing, state public utility commissions provide guarantees that output can be sold even if it is not the lowest-cost resource, and equity investors provide project financing based on the federal and state guarantees).

SECTION 8.0

# Economic Evaluation

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## 8.1 Economic Criteria

The major economic criteria used for the cost evaluation of the PC, CFB, Conventional IGCC and Ultra-Low Emission IGCC cases are listed in Table 8-1.

**TABLE 8-1**  
Coal Plant Economic Evaluation Criteria  
*Basin Electric Dry Fork Station Technology Evaluation*

| Criteria                               | PC       | CFB      | Conventional IGCC         | Ultra-Low Emission IGCC   | Comments                         |
|--|----------|----------|---------------------------|---------------------------|----------------------------------|
| Net Plant Output (MW)                  | 273 MW   | 273 MW   | 273 MW                    | 273 MW                    | Annual Average                   |
| Net Plant Heat Rate (Btu/kW-Hr)        | 10,500   | 10,800   | 10,500                    | 10,500                    | Annual Average                   |
| Annual Plant Capacity Factor (%)       | 85% Coal | 85% Coal | 15% Natural Gas, 70% Coal | 15% Natural Gas, 70% Coal |                                  |
| Interest Rate (%)                      | 6.0%     | 6.0%     | 8.0%                      | 8.0%                      | Higher rate for IGCC due to risk |
| Discount Rate (%)                      | 6.0%     | 6.0%     | 6.0%                      | 6.0%                      |                                  |
| Capital Cost Recovery Period (Years)   | 42 years | 42 years | 42 years                  | 42 years                  |                                  |
| Plant Economic Life (Years)            | 42 years | 42 years | 42 years                  | 42 years                  |                                  |
| Fixed O&M Cost (\$/kW-Yr)              | 38.33    | 34.50    | 50.00                     | 52.50                     |                                  |
| Non-Fuel Variable O&M Costs (\$/kW-Hr) | 0.0027   | 0.0025   | 0.0020                    | 0.0021                    |                                  |
| Coal Cost (\$/MMBtu)                   | 0.35     | 0.35     | 0.35                      | 0.35                      |                                  |
| Natural Gas Cost (\$/MMBtu)            | 7.50     | 7.50     | 7.50                      | 7.50                      |                                  |

## 8.2 Economic Analysis Summary

The overnight capital costs and life cycle economic analysis for the PC, CFB, Conventional IGCC and Ultra-Low Emission IGCC cases is shown in Table 8-2. The net present value (NPV) for the PC, CFB, Conventional IGCC and Ultra-Low Emission IGCC cases was

calculated based on the 6.0 percent discount rate and annual cash flows for a plant economic life of 42 years.

**TABLE 8-2**  
Economic Analysis Summary for Combustion Technology Options  
*Basin Electric Dry Fork Station Technology Evaluation*

| Costs   | Cost (\$ Million)               |                    |                    |                         |
|---|---------------------------------|--------------------|--------------------|-------------------------|
|   | PC                              | CFB                | Conventional IGCC  | Ultra-Low Emission IGCC |
| <b>CAPITAL COST</b>   | <b>482</b>                      | <b>497</b>         | <b>720</b>         | <b>756</b>              |
| <b>FIRST YEAR O&amp;M COST</b>                                  |                                 |                    |                    |                         |
| Fixed O&M Cost  | 10.7                            | 9.6                | 13.9               | 14.6                    |
| Non-Fuel Variable Cost  | 5.6                             | 5.2                | 4.1                | 4.4                     |
| Coal Cost   | 7.6                             | 7.8                | 6.5                | 6.5                     |
| Natural Gas Cost  | <u>0.0</u>                      | <u>0.0</u>         | <u>24.7</u>        | <u>24.7</u>             |
| <b>TOTAL FIRST YEAR OPERATING COST</b>                          | <b>23.9</b>                     | <b>22.6</b>        | <b>49.3</b>        | <b>50.2</b>             |
| <b>FIRST YEAR DEBT SERVICE</b>                                  | <b><u>31.7</u></b>              | <b><u>32.6</u></b> | <b><u>60.0</u></b> | <b><u>63.0</u></b>      |
| <b>TOTAL FIRST YEAR COST</b>                                    | <b>55.6</b>                     | <b>55.3</b>        | <b>109.2</b>       | <b>113.1</b>            |
| <b>Net Present Value (NPV)</b>                                  | <b>961</b>                      | <b>950</b>         | <b>1,982</b>       | <b>2,046</b>            |
|   | <b>Incremental Control Cost</b> |                    |                    |                         |
| Total Pollutant Emissions (Tons/Yr)                             | 3,657                           | 3,981              | 1,491              | 804                     |
| Incremental Pollutants Removed (Tons)                           | Base                            | -324               | 2,166              | 2,853                   |
| Incremental First Year Control Cost (\$/Ton Pollutants Removed) | Base                            | 987                | 24,767             | 20,173                  |

\* Based on SO<sub>2</sub>, NO<sub>x</sub>, CO, VOC and PM pollutants removed.

The total first year cost for the PC case is \$55.6 Million versus \$55.3 Million for the CFB case. The higher CFB Unit annual debt service is offset to a greater degree by the lower annual fixed O&M and non-fuel variable cost compared to a PC Unit. The total first year cost for the Conventional IGCC and Ultra-Low Emission IGCC cases are \$109.2 Million and \$113.1 Million, respectively.

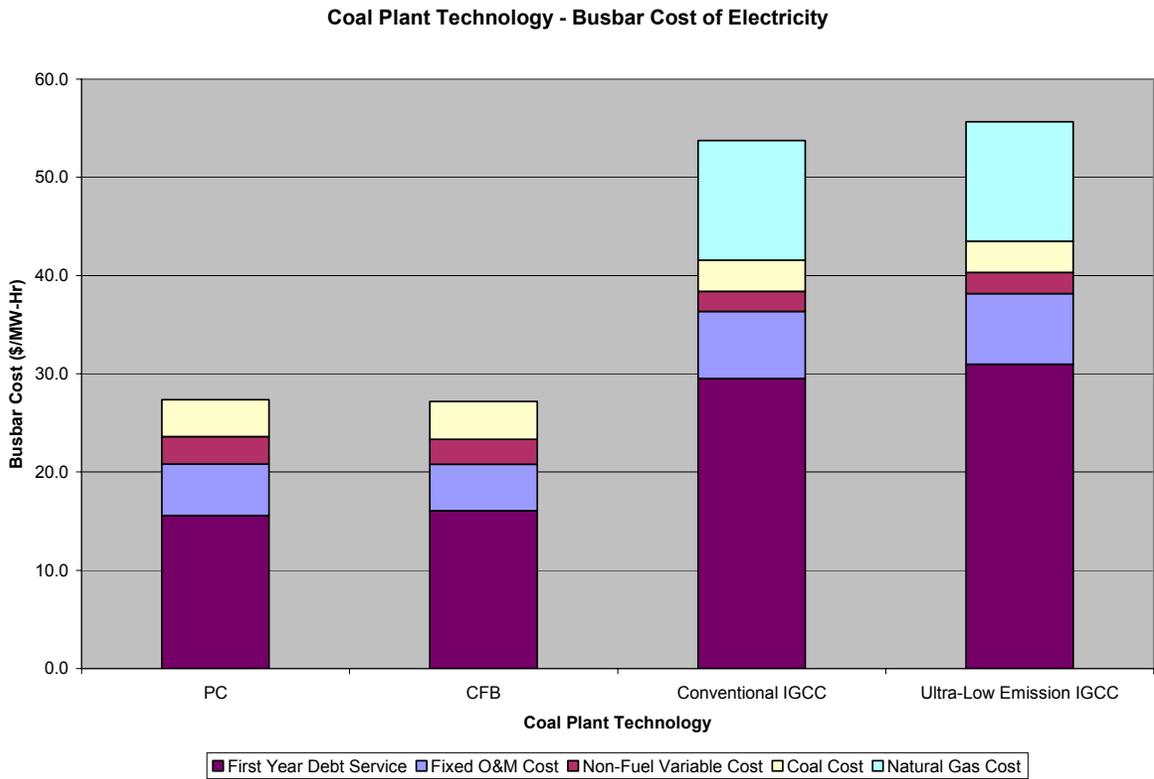
The NPV for the PC case is \$961 Million versus \$950 Million for the CFB case over the 42 year plant economic life. The NPV for the Conventional IGCC and Ultra-Low Emission IGCC cases is \$1.98 Billion and \$2.05 Billion, respectively.

The largest life cycle cost driver for all of the four cases is the debt service for the capital cost of the plant. The annual debt service cost was calculated based on financing 100 percent of the plant capital cost for 42 years at an annual interest rate of 6.0 percent for the PC and CFB cases and 8.0 percent for the IGCC cases. The interest rate for the IGCC cases is higher due to the greater project risk for an IGCC plant.

Besides capital cost and annual debt service, the other large cost differential between the PC/CFB cases and the two IGCC cases is the natural gas usage. Both PC and CFB are mature technologies that can meet the 85 percent annual capacity factor for the project. IGCC technology has not demonstrated over 70 percent annual capacity factor, and must use natural gas as a secondary fuel for the gas turbines to make up the 15 percent annual capacity factor difference (to meet the 85 percent annual capacity factor for the project).

A comparison of the first year busbar cost of electricity for the four technology cases is shown in Figure 8-1.

Figure 8-1





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## SECTION 9.0

# Equivalent BACT Analysis

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Basin Electric does not consider the Best Available Control Technology (BACT) requirement as a process that should be used to define or re-define a proposed emission source. Rather, the BACT process should be used to identify the emission control technologies available to reduce emissions from the source as defined by the proponent. The BACT process, coupled with PSD increment and ambient air quality modeling, will ensure that emissions from the proposed facility will be minimized and the proposed facility will not cause or contribute to any violation of an ambient air quality standard.

Notwithstanding Basin's objection to using the BACT process to define the proposed emission source, an equivalent "Top-Down" BACT Analysis was performed based on the three competing electricity generating technologies. Basin Electric will follow, to the extent possible, the 5-step top-down BACT evaluation process described in the NSR manual to evaluate the environmental, energy and economic impacts associated with PC, CFB and IGCC generating technologies. The BACT analyses for sulfur dioxide (SO<sub>2</sub>), nitrogen oxides (NO<sub>x</sub>), particulate matter (PM), carbon monoxide (CO), and volatile organic compounds (VOC) air pollutants will be based on BACT air pollution control equipment utilized for each type of combustion technology.

## 9.1 Pollution Controls

The proposed new unit will be equipped with controls to limit the emissions of SO<sub>2</sub>, NO<sub>x</sub>, PM, CO, and VOC.

### 9.1.1 Sulfur Dioxide and Related Compounds

Emissions of sulfur dioxide and other sulfur compounds will be controlled on the new unit with the use of pulverized-coal (PC) boiler and a circulating dry scrubber (CDS) flue gas desulfurization (FGD) system. The FGD system will have a design SO<sub>2</sub> emission rate of 0.10 lb/MMBtu, which corresponds to an SO<sub>2</sub> removal efficiency of 91.3 percent at the design maximum coal sulfur content of 0.47 wt. percent.

In a CDS FGD system, water is injected into the flue gas prior to the inlet venturi of the absorber vessel to reduce the flue gas temperature to approximately 35°F above the adiabatic approach to the saturation point. Pebble sized lime (calcium oxide) reagent is hydrated with water to form hydrated lime (calcium hydroxide) powder. The hydrated lime is mixed with recycle solids captured in the downstream fabric filter and injected into the absorber vessel to remove SO<sub>2</sub>.

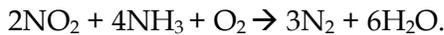
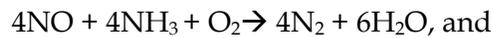
The solids are recycled between the CDS absorber and fabric filter to provide a long residence time for reagent particles to react with SO<sub>2</sub> in the flue gas. The solids bleed stream consists of a dry calcium sulfite, calcium sulfate and fly ash byproduct. The collected dry solids will be conveyed pneumatically to a storage silo and trucked to a landfill disposal site or potentially reused.

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### 9.1.2 Nitrogen Oxides

NO<sub>x</sub> is formed in the PC boiler in the combustion process, particularly when the peak combustion temperatures in the flame exceed 2,500° F. The emissions of NO<sub>x</sub> from the new unit will be limited through the use of Low NO<sub>x</sub> Burners (LNB) with Overfire Air (OFA) and Selective Catalytic Reduction (SCR). LNB with OFA control the formation of NO<sub>x</sub> by staging the combustion of the coal to keep the peak flame temperature below the threshold for NO<sub>x</sub> formation. The burner initially introduces the coal into the boiler with less air than is needed for complete combustion. The flame is then directed toward an area where additional combustion air is introduced from over-fire air ports allowing final combustion of the fuel.

A selective catalytic reduction unit will also be installed on The new unit to further reduce the NO<sub>x</sub> emissions. The proposed SCR is designed for high dust loading applications and will be located external from the boiler. The SCR system uses a catalyst and a reductant (ammonia gas, NH<sub>3</sub>) to dissociate NO<sub>x</sub> into nitrogen gas and water vapor. The catalytic process reactions for this NO<sub>x</sub> removal are as follows:



The optimum temperature window for this catalytic reaction is between approximately 575 and 750 °F. Therefore, the SCR reaction chamber will be located between the boiler economizer outlet and air heater flue-gas inlet. The system will be designed to use ammonia as the reducing agent. The anhydrous ammonia will be transported to and stored onsite. Gaseous ammonia will be released from the aqueous ammonia and injected into Unit 3 through injection pipes, nozzles, and a mixing grid that will be located upstream of the SCR reaction chamber. A diluted mixture of ammonia gas in air will be dispersed through injection nozzles into the flue-gas stream. The ammonia/flue-gas mixture then enters the reactor where the catalytic reaction occurs.

The SCR system will be designed to achieve a controlled NO<sub>x</sub> emission rate of 0.07 lb/MMBtu (30-day average).

### 9.1.3 Particulate Matter and PM<sub>10</sub>

PM and PM<sub>10</sub> will be controlled at the new unit by a fabric filter. The fabric filters operates by passing the particle-laden flue gas through a series of fabric bags. The bags accumulate a filter cake that removes the particles from the flue gas, and the cleaned flue gas passes out of the fabric filter. The fabric filters will have a particulate removal efficiency of greater than 99 percent.

The fabric filter system will consist of a number of parallel banks of filter compartments located downstream of the air preheaters and the flue gas desulfurization system and upstream of the induced draft fans. Individual filter compartments consist of a bottom collection hopper, a collector housing, and an upper plenum. A group of cylindrical filter bags, each covering a cylindrical wire cage retainer, hang from a tubesheet, which separates the upper plenum from the collector housing.

Particle-laden flue gas from the boiler enters the collector housing, just above the bottom collection hopper. The flue gas stream travels up through the collector housing where

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particles collect on the outside of the cylindrical filter bags. The filtered flue gas then travels up through the inside of the cylindrical filter bags, through the tubesheet, and out through the upper plenum. Particulate matter captured on the filter bags will form a filter cake. The filter cake increases both the filtration efficiency of the cloth and its resistance to gas flow.

Fabric filtration is a constant-emission device. Pressure drop across the filters, inlet particulate loading, or changes in gas volumes may change the rate of filter cake buildup, but will not change the final emission rate. Actual performance of a fabric filter depends on specific items, such as air/cloth ratio, permeability of the filter cake, the loading and nature of the particulate (e.g., irregular-shaped or spherical), and particle size distribution.

The filter bags must be cleaned routinely to remove accumulated filter cake. The cleaning frequency of the individual compartments will depend, in part, on the inlet grain loading and the flow resistance of the filter cake formed. It is anticipated that the fabric filter system will be designed as a pulse jet-type system. In a pulse jet-type system, gas flow through an isolated compartment is stopped and pulses of compressed air are blown down into the inside of each bag causing the filter bag to puff and fracturing the filter cake. The filter cake falls into the collection hopper for transport to the flyash-handling system.

Fabric filter system design involves inlet loading rates, flyash characteristics, the selection of the cleaning mechanism, and selection of a suitable filter fabric and finish.

#### **9.1.4 Carbon Monoxide and Volatile Organic Compounds**

CO and non-methane VOCs are formed from the incomplete combustion of the coal in the boiler. The formation of CO and VOCs is limited by controlling the combustion of the fuel and providing adequate oxygen for complete combustion. Thus, good combustion control is the technique to be used to limit CO and VOC emissions.

## **9.2 Combustion Technologies**

### **9.2.1 Pulverized Coal Technology**

Pulverized coal (PC) plants represent the most mature of coal-based power generation technologies considered in this assessment. Modern PC plants generally range in size from 80 MW to 1,300 MW and can use coal from various sources. Units operate at close to atmospheric pressure, simplifying the passage of materials through the plant, reducing vessel construction cost, and allowing onsite fabrication of boilers.

The concept of burning coal that has been pulverized into a fine powder stems from the fact that if the coal is made fine enough, it will burn almost as easily and efficiently as a gas. Crushed coal from the silos is fed into the pulverizers along with air preheated to about 580°F. The hot air dries the fine coal powder and conveys it to the burners in the boiler. The burners mix the powdered coal in the air suspension with additional pre-heated combustion air and force it out of nozzles similar in action to fuel being atomized by fuel injectors.

Combustion takes place at temperatures from 2400-3100°F, depending largely on coal rank. Steam is generated, driving a steam turbine-generator. Particle residence time in the boiler is typically 2-5 seconds, and the particles must be small enough for complete burnout to have taken place during this time. Steam generated in the boiler is conveyed to the steam turbine

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generator, which converts the steam thermal energy into mechanical energy. The turbine then drives the generator to produce electricity.

Most PC boilers operate with what is called a dry bottom. Combustion temperatures with subbituminous coal are held at 2400-2900°F. Most of the ash passes out with the flue gases as fine solid particles to be collected in a Fabric Filter (baghouse) before the stack.

The boiler produces combustion gases, which must be treated before exiting the exhaust stack to remove fly ash, NO<sub>x</sub>, and SO<sub>2</sub>. The pollution control equipment includes a fabric filter for particulate control (fly ash), LNB with OFA and SCR for removal of NO<sub>x</sub>, and a circulating dry FGD system for removal of SO<sub>2</sub>.

## 9.3 Circulating Fluidized Bed Technology

In a circulating fluidized bed (CFB) boiler, the coal is burned in a bed of hot combustible particles suspended by an upward flow of combustion air. The CFB fuel delivery system is similar to that of a PC unit, but somewhat simplified to produce a coarser material. The plant fuel handling system unloads the fuel, stacks out the fuel, crushes or otherwise prepares the fuel for combustion, and reclaims the fuel as required. The fuel is usually fed to the CFB by gravimetric feeders. The CFB units use a refractory-lined combustor bottom section with fluidized nozzles on the floor above the wind box, an upper combustor section, and a convective boiler section.

The bed material is composed of fuel, ash, sand, and the sulfur removal reagent (typically limestone), also referred to as sorbent. In the CFB the fuel is combusted to produce steam. Steam is conveyed to the steam turbine generator, which converts the steam thermal energy into mechanical energy. The turbine then drives the generator to produce electricity.

CFB combustion temperatures of 1,500 to 1,600°F are significantly lower than a conventional PC boiler of up to 3,000°F which results in lower NO<sub>x</sub> emissions and reduction of slagging and fouling concerns characteristic of PC units. In contrast to a PC plant, sulfur dioxide can be partially removed during the combustion process by adding limestone to the fluidized bed.

CFBs are designed for the particular coal to be used. The method is principally of value for low grade, high ash coals which are difficult to pulverize, and which may have variable combustion characteristics. It is also suitable for co-firing coal with low grade fuels, including some waste materials. The advantage of fuel flexibility often mentioned in connection with CFB units can be misleading; the combustion portion of the process is inherently more flexible than PC, but material handling systems must be designed to handle larger quantities associated with lower quality fuels. Once the unit is built, it will operate most efficiently with whatever design fuel is specified.

The design must take into account ash quantities, and ash properties. While combustion temperatures are low enough to allow much of the mineral matter to retain its original properties, particle surface temperatures can be as much as 350°F above the nominal bed temperature. If any softening takes place on the surface of either the mineral matter or the sorbent, then there is a risk of agglomeration or of fouling.

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The CFB produces combustion gases, which must be treated before exiting the exhaust stack to remove fly ash and sulfur dioxides. NO<sub>x</sub> emissions can be mitigated through use of selective non-catalytic reduction (SNCR) using ammonia injection, usually in the upper area of the combustor. The pollution control equipment external to the CFB includes a fabric filter (baghouse) for particulate control (fly ash). A polishing FGD system may be required for additional removal of sulfur dioxides to achieve similar emission levels to PC units with FGD systems. Limestone is required as sorbent for the fluidized bed. A limestone storage and handling system is a required design consideration for CFB units.

CFB units have been built and operated up to 300 MW in size. Therefore, the NE Wyoming project would require one new boiler larger than previously demonstrated CFB boilers, or two 50 percent size CFB boilers to achieve 350 MW net output.

## 9.4 Integrated Gasification Combined Cycle (IGCC) Technology

Integrated gasification combined cycle (IGCC) is a developing technology that has potential application for electric generation in the United States. When fully developed, it may allow electricity production from coal at greater efficiencies and lower environmental impacts than traditional coal-fired power plants, and with the potential to co-produce other products, such as hydrogen for fueling of vehicles, carbon dioxide for tertiary oil production or chemicals production, and sulfuric acid or elemental sulfur. Continued research of IGCC should be a top priority of the United States, with specific research areas including the reliability and availability of the integrated gasification/generation systems, improvements to emission controls including mercury removal, and efficiency improvements, such as hot gas cleaning techniques.

IGCC systems combine elements common to chemical plants and power plants. Because chemical process engineering training and experience are required to develop and operate an IGCC plant, it requires expertise typically not found in utility companies. Major components of a typical IGCC plant include coal handling and processing, cryogenic oxygen plant(s), pressurized gasification systems, “syngas” quench and cooling systems, syngas scrubbers with carbonyl sulfide hydrolysis systems and equipment to flash or otherwise separate H<sub>2</sub>S off the scrubbing liquid, either a sulfuric acid plant or a Claus sulfur plant, combustion turbines, heat recovery steam generators (HRSG), and steam turbine(s).

At least five types of gasification technologies currently exist.<sup>2</sup> These include dry-ash moving bed, slagging moving bed, dry ash fluidized bed, agglomerating fluidized bed, and slagging entrained-flow gasifiers. Oxygen for the partial oxidation of the coal can be supplied through either oxygen from an air separation unit (cryogenic oxygen plant) or through compressed air. The compressed air for either the oxygen plant or for direct feed to the gasifiers can be supplied either through dedicated air compressors or by bleeding a portion of the air from the compression section of the gas turbine. Many choices of gas cleanup systems are available. Fuel utilization efficiency improvements can be achieved by feeding steam produced by cooling the raw syngas into the HRSG or steam turbine, although this complicates the startup, shutdown, and operation of the facility and creates major challenges

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<sup>2</sup> “Major Environmental Aspects of Gasification-Based Power Generation Technologies - Final Report”, Unites States Department of Energy, Office of Fossil Energy, National Energy Technology Laboratory, December 2002.

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in the ability of the facility to adjust total electrical output to follow demand load. There are no clear “best” choices among these many technology selections.

At this time, IGCC technology is not fully developed, and it is not technically feasible in the context of a BACT analysis. According to George Rudins, United States Department of Energy (DOE) deputy assistant secretary for coal, “Right now, there is not a single company producing a turnkey IGCC power plant, so you have components sold by different companies, and that increases the challenge.”<sup>3</sup> Therefore, at this time, the burden is on the owner and engineer of the facility to integrate the gasification, oxygen, gas cleaning, and gas combustion systems, which substantially increases the complexity and risk of IGCC plant development. Representatives of DOE, the utility industry, and environmental groups generally agree that tax credits or other economic incentives will be required to offset the technological and financial risks associated with development of commercial IGCC plants.

Because the burden for technological development rests on the project developer, the technology cannot truly be considered commercially available. The EPA states that, “A control technique is considered available, within the context presented above, if it has reached the licensing and commercial sales state of development.”<sup>4</sup> While various types of gasifiers, gas cleaning unit processes, and combustion turbines are commercially available, there are no vendors offering commercial sales of complete IGCC package systems. Furthermore, EPA states that, “Vendor guarantees may provide an indication of commercial availability and the technical feasibility of a control technique and could contribute to a determination of technical feasibility or technical infeasibility.”<sup>5</sup> Basin Electric is not aware of any vendors offering guarantees on the air emissions from either the combustion turbine or tail gas incinerator components of an IGCC system consuming sub-bituminous coal; this problem is a function of the fact that developers must integrate systems offered by different vendors.

Basin Electric is aware that General Electric (GE) has recently purchased Chevron/Texaco’s IGCC technology, and is in the process of developing a standard plant design for an IGCC system with Bechtel. This has not yet been accomplished, and the level of uncertainty regarding specifics of the plant design remains high. Firm pricing for such a system is not yet available.

A case in point regarding the technological and commercial terms challenges is the recent Pinon Pine project in Storey County, Nevada. Innovative concepts incorporated in the design of this plant included use of Kellogg KRW air-blown gasifiers as an alternative to oxygen-blown gasifiers, and use of hot gas cleanup technology. The project was funded 50 percent by the DOE, and benefited from the technological expertise of the DOE. Despite the expertise available to the project, the plant never achieved steady state operation, and as such, environmental and economic performance of the project could not be evaluated. Eighteen unsuccessful attempts were made to start up the gasification system; each subsequent startup attempt was not begun until the cause of the previous malfunction was

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<sup>3</sup> “Coal - Can it ever be clean”, *Chemical & Engineering News*, February 23, 2004.

<sup>4</sup> EPA, *New Source Review Workshop Manual*, October 1990, Page B.18.

<sup>5</sup> *New Source Review Workshop Manual*, Page B.20.

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resolved.<sup>6</sup> Technical problems with the system included failure of HRSG components, unacceptable temperature ramps in the gasifiers, which caused failures in gasifier refractory, a fire in the particulate removal system, and multiple other problems with the particulate removal system. While many lessons were learned from development of the plant, and these lessons may lead to improved plant design in the future, the plant certainly could not be considered a technological success.

Only two commercial IGCC plants are currently in operation in the United States. These are the Wabash River project in central Indiana and Tampa Electric Company's Polk Power Project in Florida. Both projects were co-funded by the DOE as demonstration projects. As these projects involved development of technology, substantial modifications were made to both projects after initial construction. There has never been a commercial IGCC plant in the United States that was not either co-funded by DOE or otherwise provided financial incentives for the purpose of technology demonstration.

Furthermore, little operating experience exists regarding IGCC plants consuming sub-bituminous coal. None of the four commercial-scale IGCC plants currently operating in the world consume sub-bituminous coal; all four consume either bituminous coal or petroleum coke.<sup>7</sup> One commercial-scale IGCC plant, the Dow Chemical/Destec LGTI project, was previously operated on sub-bituminous coal; however this project was supported with guaranteed product price support offered by Dow Chemical and the U.S. Synthetic Fuels Corporation, and was promptly shut down when the price support expired.<sup>8</sup> National Energy Technology Laboratory (NETL) also notes that, "The following developments will be key to the long term commercialization of gasification technologies and integration of this environmentally superior solid fuels technology into the existing mix of power plants... [fifth of eight bullets] Additional optimization work for the lower rank, sub-bituminous and lignite coals."<sup>9</sup> It is clear that the majority of operating experience for coal-based IGCC plants is with bituminous coals and that further study is required to prove the technical and economic feasibility of IGCC operation with sub-bituminous coals, and in the context of published cost data, it would be irresponsible to assume that an IGCC plant consuming sub-bituminous coal could match the performance of an IGCC plant consuming bituminous coal.

A February 2004 paper by members of the John F. Kennedy School of Government at Harvard University proposes innovative financing mechanisms for IGCC projects. This proposal is driven in part by the fact that, due to the increased risks presented by IGCC projects, the cost of capital hinders IGCC plant development. The study notes that, "The overnight capital cost of IGCC is currently 20 to 25 percent higher than [pulverized coal] systems and commercial reliability has not been proven."<sup>10</sup> The paper further acknowledges that due to risk, private investors are unlikely to develop IGCC projects and state public utility commissions (PUCs) are unlikely or unable to shift the burden for these costs to the

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<sup>6</sup> Project Fact Sheet - Pinon Pine IGCC Power Project, United States Department of Energy - Office of Fossil Energy, <http://www.netl.doe.gov/cctc/factsheets/pinon/pinondemo.html>, July 2004.

<sup>7</sup> "Major Environmental Aspects...", Page 1-25.

<sup>8</sup> "Major Environmental Aspects...", Page 1-19.

<sup>9</sup> "Gasification Plant Cost and Performance Optimization", U.S. Department of Energy National Energy Technology Laboratory, Revised August 2003, Page ES-3.

<sup>10</sup> Rosenberg, William G., Dwight C. Alpern, and Michael R. Walker, "Financing IGCC - 3Party Covenant," BSCIA Working Paper 2004-01, Energy Technology Innovation Project, Belfer Center for Science and International Affairs, Page 1.

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ratepayer. Therefore, a “3 Party Covenant” between the federal government, state PUCs, and equity investors is proposed to ensure a revenue stream for an IGCC project (i.e., to ensure that facility offtake can be sold even if it is not the lowest cost generation resource) and to develop financing at lower interest costs than for typical generation projects, thus mitigating business risk and higher cost of capital. If such innovative measures are required to spur successful development of IGCC projects, for a utility that is required by law to develop new projects to meet customer demand yet satisfy PUC requirements for financial responsibility, it seems imprudent to consider “forcing” the utility to select IGCC via the BACT process.

In fact, the Public Service Commission of Wisconsin (PSCW) recently came to a very similar conclusion. Wisconsin Energy Corporation (WE Energy) proposed construction of two new PC generating units and one IGCC unit at its Elm Road project south of Milwaukee. PSCW reviewed the project within the context of its statutory mandate to consider concerns regarding engineering, economics, safety, reliability, environmental impacts, interference with local land use plans, and impact on wholesale competition. PSCW concluded that the IGCC project was not an acceptable risk or financial burden for its ratepayers and denied WE Energy’s request to develop it.

In its November 10, 2003, decision, the PSCW made the following finding:

“5. The two SCPC [supercritical pulverized coal] units are reasonable and in the public interest after considering alternative sources of supply, individual hardships, engineering, economic, safety, reliability, and environmental factors. The IGCC unit does not meet this standard.”

The proposed new unit is a PC unit similar to those approved by the PSCW.

None of the commercial systems constructed to date have operated at the almost 5,000-foot altitude of the proposed new unit. This altitude will result in de-rating of the combustion turbines, and would thus require a larger combined cycle component of the IGCC system to produce the same output as a system constructed at lower elevation. This would further degrade IGCC economics at the NE Wyoming Project.

The longer time required for startup/shutdown, and inflexibility of system output for load-following, of an IGCC system versus a PC system creates additional challenges for utilities. Startups have reportedly required up to 70 hours, and flaring of treated and untreated syngas during these startups can create substantial additional air emissions, which are not typically included in IGCC emission estimates.

IGCC systems also have relatively low availability, due in large part to frequent maintenance required for gasifier refractory repair. This creates the need for redundant gasifier systems, or burning pipeline natural gas as a backup fuel which further increases the system capital and operating costs and operating complexity.

IGCC is thus a generation method, which is fundamentally different from that of the proposed project in terms of technology, costs, and business risk. BACT has not historically been used as a means of redefining the emission source. EPA regulations and policy guidance make it clear that BACT determinations are intended to consider alternative emission control technologies, not to redefine the entire source.

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## 9.5 BACT Determination

This section presents the BACT analysis.

### 9.5.1 Applicability

The requirement to conduct a BACT analysis and determination is set forth in section 164(a)(4) of the Clean Air Act and in federal regulations 40 CFR 52.21(j).

### 9.5.2 Top-Down BACT Process

EPA has developed a process for conducting BACT analyses. This method is referred to as the “top-down” method. The steps to conducting a “top-down” analysis are listed in EPA’s “New Source Review Workshop Manual,” Draft, October 1990. The steps are the following:

- Step 1 – Identify All Control Technologies
- Step 2 – Eliminate Technically Infeasible Options
- Step 3 – Rank Remaining Control Technologies by Control Effectiveness
- Step 4 – Evaluate Most Effective Controls and Document Results
- Step 5 – Select BACT

Each of these steps has been conducted for the SO<sub>2</sub>, NO<sub>x</sub>, PM, CO and VOC pollutants and is described below.

### 9.5.3 SO<sub>2</sub>, NO<sub>x</sub>, PM<sub>10</sub>, CO and VOC Analysis

The BACT analysis for Sulfur Dioxide, Nitrogen Oxides, Particulate Matter, Carbon Monoxide and Volatile Organic Compounds is presented below.

#### 9.5.3.1 Step 1 – Identify All Control (Combustion) Technologies

The first step is to identify all available combustion technologies. Most recent PSD permit applications submitted to the applicable permitting agencies proposing to construct a coal combustion steam electric generating unit have defined the source as a pulverized coal-fired (PC) unit. In a majority of the PSD permit reviews, the permitting agency applied the top-down BACT for emission controls based on the source as defined by the applicant (i.e. PC unit). State permitting agencies in Wisconsin, West Virginia and Wyoming have not required CFB and/or IGCC technologies to be considered in recent BACT determinations.

Combustion technology information related to this type of BACT Analysis is not available from the EPA RACT/BACT/LAER Clearinghouse (RBLC) database accessible on the Internet. However, recent similar BACT determinations have evaluated the following potential combustion technology emission reduction options:

- Pulverized Coal (PC);
- Circulating Fluidized Bed (CFB);
- Integrated Gasification Combined Cycle (IGCC).

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### **9.5.3.2 Step 2 – Eliminate Technically Infeasible Options**

#### **9.5.3.2.1 PC Option**

The PC with FGD option is technically feasible for use in reducing emissions from The new unit. Most of the PRB coal used for electricity generation is burned in PC plants. PC units experienced many problems during the initial use of PRB coals, but experience has resulted in development of PC boiler designs to successfully burn PRB coals. PC designs for PRB coal are based on the specific characteristics of the fuel such as moisture content, ash composition and softening temperature, and sulfur content.

#### **9.5.3.2.2 CFB Option**

The majority of existing utility CFB units burn bituminous coal, anthracite coal waste or lignite coal. The operating history of utility CFB boilers burning PRB or other types of subbituminous coal is limited. CFB technology typically has an economic advantage only when used with high ash and/or high sulfur fuels. Therefore, high sulfur bituminous, high sulfur petroleum coke, high ash coal waste, high ash lignite and other high ash biomass fuels are the typical applications for CFB technology.

PRB coals may have a tendency to produce small particle size (fine) fly ash that makes it more difficult to maintain the required bed volume in a CFB unit. Therefore, additional quantities of inerts such as sand and limestone may be required for a CFB unit burning low sulfur/low ash PRB coals.

A joint Colorado Springs Utilities / Foster Wheeler 150 MW Advanced CFB demonstration project at the Ray D. Nixon Power Plant south of Colorado Springs was proposed and accepted by DOE NETL in 2002 as part of the federal Clean Coal Power Initiative (CCPI). DOE agreed to a \$30 million cost share of the \$301.5 million project. The next generation CFB unit would be designed to burn PRB coal and PRB blended with coal waste, biomass and petroleum coke. However, Colorado Springs Utilities and Foster Wheeler cancelled and withdrew from the CCPI project in 2003.

The CFB option is probably technically feasible for use in reducing SO<sub>2</sub> emissions from the new unit, but it is not considered the best application for PRB coal.

#### **9.5.3.2.3 IGCC Option**

The only commercial size IGCC demonstration plant that has operated with PRB coal fuel was the Dow Chemical Louisiana Gasification Technology, Inc. (LGTI) plant in Plaquemine, LA. This plant used an oxygen blown E-Gas entrained flow gasifier and is reported to have operated successfully from 1987 to 1995. The plant is now shutdown.

The Power Systems Development Facility (PSDF), located near Wilsonville, Alabama, is a large advanced coal-fired power system pilot plant<sup>11</sup>. It is a joint project of DOE NETL, Southern Company and other industrial participants. The Haliburton KBR Transport Reactor was modified from a combustor to coal gasifier operation in 1999. The initial gasification tests have concentrated on PRB coals because their high reactivity and volatiles were found to enhance gasification. The highest syngas heating values were achieved with PRB coal, since PRB coal is more reactive than bituminous coals.

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<sup>11</sup> Ref. 10.

Southern Company, Orlando Utilities Commission, and Kellogg Brown and Root, recently submitted a proposal to DOE NETL for the Round 2 Clean Coal Power Initiative (CCPI) solicitation<sup>12</sup>. They propose to construct and demonstrate operation of a 285 MW coal-based transport gasifier plant in Orange County, Florida. The proposed facility would gasify sub-bituminous coal in an air-blown integrated gasification combined cycle power plant based on the KBR Transport Gasifier. Southern Company estimated the total cost for the project at \$557 million (\$1954/MW) and has requested \$235 million of DOE funds to support the project.

The IGCC option is probably technically feasible for use in reducing SO<sub>2</sub>, NO<sub>x</sub>, PM, CO and VOC emissions from the new unit, but it is not considered the best application for PRB coal.

### 9.5.3.3 Step 3 – Rank Remaining Control Technologies by Control Effectiveness

Emission rates for each of the combustion technologies are provided in Table 9-1.

**TABLE 9-1**  
Comparison of Coal Combustion Technology Potential BACT Emission Rates  
*Basin Electric Dry Fork Station Technology Evaluation*

| Pollutant        | Emission Rates for Coal Combustion Technologies (Lb/MMBtu) |                      |                       |
|------------------|--|----------------------|-----------------------|
|                  | PC (Potential BACT)  | CFB (Potential BACT) | IGCC (Potential BACT) |
| SO <sub>2</sub>  | 0.10   | 0.10                 | 0.03                  |
| NO <sub>x</sub>  | 0.07   | 0.09                 | 0.07                  |
| PM <sub>10</sub> | 0.019  | 0.019                | 0.011                 |
| CO               | 0.15   | 0.15                 | 0.03                  |
| VOC              | 0.0037   | 0.0037               | 0.004                 |

### 9.5.3.4 Step 4 – Evaluate Most Effective Controls and Document Results

This step involves the consideration of energy, environmental, and economic impacts associated with each control technology.

Most of the PRB coal used for electricity generation is burned in pulverized coal (PC) plants. PC units experienced many problems during the initial use of PRB coals, but experience has resulted in development of PC boiler designs to successfully burn PRB coals. PC designs for PRB coal are based on the specific characteristics of the fuel such as moisture content, ash composition and softening temperature, and sulfur content.

CFB technology is an alternative combustion technique that could be considered for this power plant application. However, the proposed new unit emission rates are consistent with emission rates achievable with CFB boilers.

<sup>12</sup> Ref. 11.

IGCC is a promising technology, which presents the opportunity for electric generation at lower emissions of criteria air pollutants than conventional coal technology. However, at this time, significant technical uncertainty exists; at least one recent project ended in failure. No vendors offer complete IGCC packages, and as a result project owners must integrate the many components of the IGCC system and must develop projects with no emission guarantees from vendors. At the current time, in order for IGCC projects to satisfy the financial and risk criteria required to obtain PUC approval to pass projects costs onto ratepayers, tax credits, innovative financing, or other financial incentives are required.

An incremental cost analysis has been prepared for PC versus CFB technology and PC versus IGCC technology. A summary of the results is shown in Table 9-2. The detailed cost analysis is provided in Appendix E. The incremental cost difference between PC and CFB is \$987 per additional ton of pollutant removed. CFB technology removes less overall tons of pollutants while having a slightly lower total annualized cost. The incremental cost difference between PC and IGCC is \$24,767 per additional ton of pollutant removed. Basin Electric believes that the high additional cost of IGCC combustion technology is not warranted for this project based on the use of low sulfur coal and the limited additional tons of pollutants removed.

**TABLE 9-2**  
Comparison of Coal Combustion Technology Economics  
*Basin Electric Dry Fork Station Technology Evaluation*

| Factor  | Costs (\$)     |                |                |
|---|----------------|----------------|----------------|
|   | PC             | CFB            | IGCC           |
| Total Installed Capital Costs   | \$ 482,000,000 | \$ 497,000,000 | \$ 720,000,000 |
| Total Fixed & Variable O&M Costs  | \$ 23,900,000  | \$ 22,600,000  | \$ 49,300,000  |
| Total Annualized Cost   | \$ 55,600,000  | \$ 55,300,000  | \$ 109,200,000 |
| Incremental Annualized Cost Difference: PC versus CFB, and PC versus IGCC                                 | -              | \$ (300,000)   | \$ 53,700,000  |
| Incremental Tons Pollutants Removed: PC versus CFB, and PC versus IGCC                                    | -              | (324)          | 2,166          |
| Incremental Cost Effectiveness per Ton of Additional Pollutant Removed: PC versus CFB, and PC versus IGCC | -              | 987            | 24,767         |

### 9.5.3.5 Step 5 – Select BACT

The final step in the top-down BACT analysis process is to select BACT. Based on a review of the technical feasibility, potential controlled emission rates and economic impacts of PC, CFB and IGCC combustion technologies, the PC-based plant design represents BACT for the proposed new unit.

## **Impact of Plant Size Increase**

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In December 2004, Basin Electric Power Cooperative (BEPC) announced plans to build a 250 MW (net) coal-based generation resource in Northeast Wyoming. In May 2005, based on a revised load forecast for Basin Electric's member cooperatives, the net plant output for the new coal unit was increased to 350 MW net. The technology comparison at this rating is virtually identical to the 250 MW design case.

### **Impact on Plant Design and Heat Rate**

A 250 MW net IGCC plant would most likely use two 7EA gas turbines and a small amount of duct firing of syngas in the HRSGs to generate the required export power to the grid based on the PRB coal fuel and the plant elevation of 4,250 feet. The gasifier would be sized to supply syngas to the Auxiliary Boiler for drying the high moisture PRB coal, syngas to the gas turbines, and syngas for duct-firing in the HRSGs.

A 350 MW net IGCC plant would most likely use two 7FA gas turbines and a larger amount of duct firing of syngas in the HRSGs to generate the required export power to the grid. The larger 7FA gas turbines used in the 350 MW plant are higher efficiency compared to the smaller 7EA gas turbines, however, this will probably be offset by the larger amount of syngas used for duct-firing in the larger power plant. Duct-firing lowers the overall plant efficiency of a gas turbine combined cycle power plant. Therefore, it is expected that the net plant heat rate will be comparable for the 250 MW and 350 MW plant sizes.

### **Impact on Cost**

The larger 350 MW IGCC plant is expected to have some cost savings on a \$/kW installed capital cost basis due to economy of scale. However, this economy of scale cost savings will be matched by the similar economy of scale cost savings achieved by a PC or CFB unit when going from a 250 to 350 MW plant size.

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## Conclusions and Recommendations

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### 11.1 Baseload Capacity

PC and CFB technologies are capable of achieving an 85 percent annual capacity factor, and are suitable for baseload capacity. The IGCC technology is only capable of achieving an 85 percent annual capacity factor for a baseload unit by adding redundant back-up systems or using natural gas as a backup fuel for the combustion turbine combined cycle part of the plant.

### 11.2 Commercially Available and Proven Technology

PC and APC technology is commercially available and proven for PRB coal. The CFB technology has been commercially demonstrated for bituminous, low sodium lignite and anthracite waste coals, however, long term commercial operation with PRB coal has not been demonstrated.

IGCC technology is still under development. All four commercial demonstration units that are operating in the U.S. and Europe were subsidized with government funding. Six of the thirteen second round Clean Coal Power Initiative (CCPI) proposals that were received and announced by DOE NETL in July 2004, were for demonstration IGCC plants to receive government cost sharing<sup>13</sup>. The goal of the DOE CCPI program is to assist industry with development of new clean coal power technologies. It is anticipated that IGCC will not be developed for full commercial use before the 2015 time period.

### 11.3 High Reliability

Both PC and CFB technologies have demonstrated high reliability. IGCC technology has demonstrated very low reliability in the early years of plant operation. Improved reliability has been recently demonstrated after design and operation changes were made to the facilities, however, the availability of IGCC units is still much lower than PC and CFB units.

### 11.4 Cost Effective

PC technology is the most cost effective for a new 250 MW PRB coal power plant in Northeast Wyoming. A PC unit will have the lowest capital and operating & maintenance cost of all three technologies evaluated. The CFB technology would have a slightly higher capital cost, but lower operating and maintenance cost compared to a PC unit. The IGCC technology would have a much higher capital, operating and maintenance cost compared to both the PC and CFB technologies.

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<sup>13</sup> Ref. 11.

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## 11.5 Summary

PC technology is capable of fulfilling Basin Electric's need for new generation, and is recommended for the Basin Electric Dry Fork Station Project. CFB technology meets Basin Electric's need, however, it lacks demonstrated long-term operating experience on PRB coal and in the final analysis would be more costly.

IGCC technology is also judged not capable of fulfilling the need for new generation. IGCC does not meet the requirement for a high level of reliability and long-term, cost-effective, and competitive generation of power. In addition to higher capital costs, there are problem areas, discussed previously, that have not demonstrated acceptable availability and reliability. The current approaches to improving reliability in these areas result in less efficient facilities, negatively impacting the cost-effectiveness. DOE has a Clean Coal Technology program with the goal of providing clean coal power-generation alternatives which includes improving the cost-competitiveness of IGCC. However, the current DOE time frame (by 2015) does not support Basin Electric's 2011 needs.

GCC offers the potential for a more cost effective means of CO<sub>2</sub> removal as compared to PC and CFB technologies should such removal become a requirement in the future. However, at this time, it is only speculative as to if such requirements will be enacted, when they will be enacted, and what they will consist of and apply to if enacted. The risk of installing a more costly technology, that has not been proven to be reliable and for which strong commercial performance guarantees are not available, is far too great for Basin Electric to take on for such speculative purposes.

## 11.6 Continuing Activities

### Planned conference attendance

Basin Electric plans to attend the 2005 Gasification Technologies Council annual conference in October, 2005, in San Francisco, CA.

### Canadian Clean Power Coalition

Basin Electric has been working closely with other lignite and sub-bituminous users in the Canadian Clean Power Coalition (CCPC) on IGCC technology and advanced "conventional" technologies such as oxy fuel firing and advanced amine scrubbing systems for low rank coals. The CCPC has funded feasibility studies from ConocoPhillips/Fluor, Shell and Future Energy. Basin Electric will monitor and review the results of these studies.

### Wilsonville PDSF

Basin Electric has been supporting the EPRI / Southern Company PDSF testing in Wilsonville, Alabama. Basin Electric will monitor and review the results of this testing.

### Future investigations

Basin Electric and their engineering consultants continue to review the ongoing performance of the four IGCC demonstration plants and monitor the status of commercial IGCC offerings.

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# **Appendix A Coal Plant Technology Performance and Emissions Matrix**

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## Plant Inputs

**CLIENT: Basin Electric**  
**PROJECT: Dry Fork Station Project**  
**Date: 10/13/2005 16:39**  
**Revision: P**

### INPUTS

| Case No.                               |               | PC                               | CFB                                  | Conventional IGCC           | Ultra-Low Emission IGCC               |
|--|---------------|----------------------------------|--------------------------------------|-----------------------------|---------------------------------------|
| Description                            | Units         | Pulverized Coal w/HD SCR and CDS | Circulating Fluid Bed w/SNCR and CDS | IGCC w/Syngas MDEA          | IGCC w/Syngas Selexol, Cat-Ox and SCR |
| <b>General Plant Technical Inputs</b>  |               |                                  |                                      |                             |                                       |
| Number of Units                        | Integer       | 1                                | 1                                    | 1                           | 1                                     |
| Boiler Technology                      | PC or CFB     | PC                               | CFB                                  | IGCC                        | IGCC                                  |
| Gross Plant Output                     | kW            | 303,333                          | 303,333                              | 321,176                     | 321,176                               |
| Gross Plant Heat Rate                  | Btu/kW-Hr     | 9,450                            | 9,720                                | 8,925                       | 8,925                                 |
| Heat Input to Boiler                   | MMBtu/Hr      | 2,867                            | 2,948                                | 2,867                       | 2,867                                 |
| Auxiliary Power                        | %             | 10.00%                           | 10.00%                               | 15.00%                      | 15.00%                                |
| Auxiliary Power                        | kW            | 30,333                           | 30,333                               | 48,176                      | 48,176                                |
| Net Plant Output                       | kW            | 273,000                          | 273,000                              | 273,000                     | 273,000                               |
| Net Plant Heat Rate w/o Margin         | Btu/kW-Hr     | 10,500                           | 10,800                               | 10,500                      | 10,500                                |
| Margin on Net Plant Heat Rate          | %             | 0.00%                            | 0.00%                                | 0.00%                       | 0.00%                                 |
| Net Plant Heat Rate w/Margin           | Btu/kW-Hr     | 10,500                           | 10,800                               | 10,500                      | 10,500                                |
| Plant Capacity Factor                  | %             | 85%                              | 85%                                  | 85%                         | 85%                                   |
| Percent Excess Air to Boiler (Design)  | %             | 20%                              | 20%                                  | N/A*                        | N/A                                   |
| Infiltration                           | %             | 5%                               | 5%                                   | N/A                         | N/A                                   |
| Percent Excess Air in Boiler           | %             | 125%                             | 125%                                 | N/A                         | N/A                                   |
| Air Heater Leakage                     | %             | 10%                              | 10%                                  | N/A                         | N/A                                   |
| Air Heater Outlet Gas Temperature      | °F            | 294                              | 294                                  | N/A                         | N/A                                   |
| Pressure After Air Heater              | In. of H2O    | -12                              | -12                                  | N/A                         | N/A                                   |
| Inlet Air Temperature                  | °F            | 100                              | 100                                  | 100                         | 100                                   |
| Plant Site Elevation (For Ref. Only)   | Ft. Above MSL | 4,250                            | 4,250                                | 4,250                       | 4,250                                 |
| Ambient Absolute Pressure @ Plant Site | In. of Hg     | 25.1                             | 25.1                                 | 25.1                        | 25.1                                  |
| Ambient Absolute Pressure @ Stack Exit | In. of Hg     | 24.7                             | 24.7                                 | 24.7                        | 24.7                                  |
| Moisture in Air                        | lb/lb dry air | 0.012                            | 0.012                                | 0.012                       | 0.012                                 |
| Select Coal (see Coal Library Sheet)   | 1 to 8        | 1                                | 1                                    | 1                           | 1                                     |
| Coal Name                              |               | Dry Fork Comm Permit Values      | Dry Fork Comm Permit Values          | Dry Fork Comm Permit Values | Dry Fork Comm Permit Values           |
| Ash Split:                             |               |                                  |                                      |                             |                                       |
| Fly Ash                                | %             | 80%                              | 80%                                  | 5%                          | 5%                                    |
| Bottom Ash                             | %             | 20%                              | 20%                                  | 95%                         | 95%                                   |
| Stack Height                           | Ft            | 500                              | 500                                  | N/A                         | N/A                                   |
| Stack Exit Velocity                    | Ft/Sec        | 95.27                            | 92.55                                | N/A                         | N/A                                   |

\* N/A - Not Applicable

## Emission Calcs

| Emission Analysis  | Units           | PC            | CFB           | Conventional IGCC | Ultra-Low Emission IGCC |
|--|-----------------|---------------|---------------|-------------------|-------------------------|
| <b>Net Plant Output</b>                                  | <b>MW</b>       | <b>273</b>    | <b>273</b>    | <b>273</b>        | <b>273</b>              |
| <b>Heat Input to Boiler</b>                              | <b>MMBtu/Hr</b> | <b>2,867</b>  | <b>2,948</b>  | <b>2,867</b>      | <b>2,867</b>            |
| <b>Plant Capacity Factor</b>                             | <b>%</b>        | <b>85%</b>    | <b>85%</b>    | <b>85%</b>        | <b>85%</b>              |
| <b><u>NOx Emissions</u></b>                              |                 |               |               |                   |                         |
| Annual NOx Emission Rate                                 | Lb/MMBtu        | <b>0.070</b>  | <b>0.090</b>  | <b>0.070</b>      | <b>0.035</b>            |
|  | Lb/Hr           | 200.7         | 265.3         | 200.7             | 100.3                   |
|  | Lb/net MW-Hr    | 0.735         | 0.972         | 0.735             | 0.368                   |
|  | Tons/Year       | 747           | 988           | 747               | 374                     |
| <b><u>SO2 Emissions</u></b>                              |                 |               |               |                   |                         |
| Annual SO2 Emission Rate                                 | Lb/MMBtu        | <b>0.100</b>  | <b>0.100</b>  | <b>0.030</b>      | <b>0.015</b>            |
|  | Lb/Hr           | 287           | 295           | 86                | 43                      |
|  | Lb/net MW-Hr    | 1.05          | 1.08          | 0.32              | 0.16                    |
|  | Tons/Year       | 1,067         | 1,098         | 264               | 132                     |
| <b><u>CO Emissions</u></b>                               |                 |               |               |                   |                         |
| 30-Day CO Emission Rate                                  | Lb/MMBtu        | <b>0.150</b>  | <b>0.150</b>  | <b>0.030</b>      | <b>0.015</b>            |
|  | Lb/Hr           | 430           | 442           | 86                | 43                      |
|  | Lb/net MW-Hr    | 1.575         | 1.620         | 0.315             | 0.158                   |
|  | Tons/Year       | 1,600.8       | 1,646.5       | 320.2             | 160.1                   |
| <b><u>VOC Emissions</u></b>                              |                 |               |               |                   |                         |
| VOC Emission Rate  | Lb/MMBtu        | <b>0.0037</b> | <b>0.0037</b> | <b>0.0040</b>     | <b>0.0020</b>           |
|  | Lb/Hr           | 10.606        | 10.909        | 11.466            | 5.733                   |
|  | Lb/net MW-Hr    | 0.039         | 0.040         | 0.042             | 0.021                   |
|  | Tons/Year       | 39.5          | 40.6          | 42.7              | 21.3                    |
| <b><u>PM Emissions</u></b>                               |                 |               |               |                   |                         |
| PM Emission Rate   | Lb/MMBtu        | <b>0.019</b>  | <b>0.019</b>  | <b>0.011</b>      | <b>0.011</b>            |
|  | Lb/Hr           | 54.5          | 56.0          | 31.5              | 31.5                    |
|  | Lb/net MW-Hr    | 0.200         | 0.205         | 0.116             | 0.116                   |
|  | Tons/Year       | 203           | 209           | 117               | 117                     |
| <b><u>Total NOx, SO2, CO, VOC &amp; PM Emissions</u></b> |                 |               |               |                   |                         |
| Total NOx, SO2, CO, VOC & PM Emission Rate               | Lb/MMBtu        | <b>0.3427</b> | <b>0.3627</b> | <b>0.1450</b>     | <b>0.0780</b>           |
|  | Lb/Hr           | 982.350       | 1,069.340     | 415.652           | 223.592                 |
|  | Lb/net MW-Hr    | 3.598         | 3.917         | 1.523             | 0.819                   |
|  | Tons/Year       | 3,657.3       | 3,981.2       | 1,491.0           | 804.2                   |

# **Appendix B Semi-Dry FGD Evaluation**

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**CIRCULATING DRY SCRUBBER  
FEASIBILITY REVIEW  
PROJECT NUMBER 11786-001**

**PREPARED FOR  
BASIN ELECTRIC POWER COOPERATIVE  
FINAL SEPTEMBER 2005**

**PREPARED BY**



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**CIRCULATING FLUIDIZED BED-  
DRY FLUE GAS DESULFURIZATION  
FEASIBILITY REVIEW**

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

**BASIN ELECTRIC**

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|                     | William DePriest<br>Project Director    | Date               |



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### EXECUTIVE SUMMARY

Basin Electric's Dry Fork Station requires flue gas desulfurization (FGD) technology at the edge of the technical envelope. The combination of the low-sulfur Powder River Basin (PRB) coal and the ultra-low emission requirement (due to the proximity to Class I areas) demands unprecedented SO<sub>2</sub> removal performance, in terms of low sulfur inlet loading/high SO<sub>2</sub> removal efficiency. This report investigates the two available technologies that can achieve this performance and compares them with respect to capital cost, operating cost, technical considerations and commercial considerations. A summary of these findings is in the following table.

|  | Pros                           | Cons   |
|--|--------------------------------|--|
| Wet Limestone/<br>Forced Oxidation FGD | Lower O&M cost than the<br>CDS | Higher water consumption   |
| Circulating Dry<br>Scrubber            | Lower capital cost             | Very weak suppliers<br>Very weak data on stoichiometric ratio at high removal<br>rates when inlet SO <sub>2</sub> is higher than 1.5 lb/MBtu |

### OBJECTIVES

Basin Electric's Dry Fork Station will be a mine-mouth power plant located next to the Dry Fork mine near Gillette, Wyoming. The Dry Fork coal deposit consists of a seam about 70 feet deep. The bulk of the seam has about an uncontrolled rate of 0.8 lb SO<sub>2</sub>/MBtu ("Commercial" grade), but a blend using the upper 7 feet would have on average twice that much sulfur, with peaks even higher. The mine currently serves power plants by rail, shipping only the "commercial" grade low-sulfur coal and turning the higher-sulfur layer back into the ground.

The mine is located about 115 miles from Wind Cave National Park, in the Black Hills of South Dakota. Emission dispersion modeling shows that occasional impacts on visibility in the park would occur unless SO<sub>2</sub> emissions from the plant were kept extremely low. If the permit limit were established at 0.08 to 0.10 lb



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

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SO<sub>2</sub>/Mbtu, operation as low as 0.06 to 0.08 lb SO<sub>2</sub>/MBtu would be prudent. The objective of this study is to determine the best flue gas desulfurization (FGD) process to achieve these low emissions using the Dry Fork coals.

Potential desulfurization technologies include:

- Wet lime/limestone, forced oxidation FGD
- Circulating Dry Scrubber (CDS)
- Spray Dryer FGD
- Fluidized Bed Combustion (FBC) Boiler

Spray dryer FGD is not able to achieve the 95% to 98% SO<sub>2</sub> removal efficiency necessary to achieve the emission requirements on the higher-sulfur coal, so it was eliminated from further consideration. If the project were to consider only the “commercial”-grade fuel, and the inlet SO<sub>2</sub> were maintained below 1.2 lb/MBtu, then the spray dryer FGD would be feasible.

Although the FBC boiler with a follow-on FGD system would be able to meet the SO<sub>2</sub> reduction requirements, it may not be able to achieve the necessary NO<sub>x</sub> emission limits even with selective non-catalytic reduction (SNCR). To meet the requirements, SCR would be required, similar to a PC boiler. (For more discussion of this point, refer to CH2M Hill’s report “Coal Power Plant Technology Evaluation for Dry Fork Station”, dated September 2, 2005.) Based on inability to meet projected NO<sub>x</sub> requirements economically, the FBC boiler was also eliminated from further consideration in this study. This report focuses on comparing the wet FGD process with the CDS process.

## 1. PROCESS DESCRIPTIONS

### 1.1 WET LIME/LIMESTONE FORCED OXIDATION FGD DESCRIPTION

Wet lime/limestone forced oxidation flue gas desulfurization technology (wet FGD) is the conventional acid gas cleanup process. Over the past two decades, spray dryer FGD has become common for scrubbing low-sulfur gases, leaving wet FGD to the high-sulfur (uncontrolled SO<sub>2</sub> emission rates greater than 2 lb/MBtu) applications. However, the linking of reagent admission to moisture addition in the spray dryer limits the



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spray dryer scrubbing to 94% SO<sub>2</sub> removal. On the other hand, wet FGD is capable of effectively scrubbing low-sulfur gases up to 97.5% removal. Wet FGD typically uses limestone, which costs much less than lime. However, the limestone grinding system adds to the already high capital cost of wet FGD. In high-sulfur service, the cost of lime becomes prohibitive, so new lime-based wet FGD systems have become rare. Wet FGD is installed after the particulate removal system, and usually after all draft fans, putting it just before the stack. There are many variations in absorber concept and configuration, but the process chemistry is generally similar. Wet FGD is offered by the major boiler suppliers and several process suppliers.

Flue gas is treated in an absorber by passing the gas stream counter-currently through a slurry of fine-ground limestone that is arrayed to promote intimate gas contact with fine droplets or thin films. The SO<sub>2</sub> gas is sorbed into the liquid and the liquid moves on, to the integral reaction tank. Large quantities of air are injected into the tank, and it is agitated and recirculated into the absorption zone. Residence time of calcium-based solids in the tank is long enough to permit reaction of the sulfur-bearing ions stripped from the flue gas with the calcium ions and the oxygen in the air to produce high-quality gypsum. The reagent quality and the thoroughness of the by-product washing can be varied to make this gypsum either a highly acceptable landfill material or a highly-sought-after ingredient for commercial wallboard. If commercial wallboard is produced, a typical by-product is wastewater containing the inert matter and chlorine that was present in the coal. This water must be treated to remove these contaminants before discharge.

### 1.1.1 Process Chemistry

The SO<sub>2</sub> absorbed in the slurry reacts with lime in the slurry. About 70% converts to calcium sulfite (CaSO<sub>3</sub>) in the following reaction:



Most of the rest forms calcium sulfate (CaSO<sub>4</sub>):



Air blown into the reaction tank provides oxygen to convert most of the calcium sulfite (CaSO<sub>3</sub>) to calcium sulfate (CaSO<sub>4</sub>):



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This forced oxidation process generates the relatively pure gypsum (calcium sulfate) by-product.

#### 1.1.2 Reagents and By-Products

If limestone is used, the stone is usually delivered as ¾" x 0" stone. Large, water-filled ball mills grind the stone to an ultrafine slurry of 25% to 30% solids for use in the scrubber. The reagent is fed to the absorber to replenish limestone consumed in the reaction, and the feed rate is typically controlled based on the removal efficiency required.

The by-product is fully oxidized to CaSO<sub>4</sub> with traces of CaSO<sub>3</sub>, calcium hydroxide, calcium carbonate and ash, particularly if the objective is to produce landfill material. For wallboard-grade gypsum, non-gypsum impurities will be kept to a minimum. Wallboard is a low-value material with high shipping cost due to its weight. The remoteness of the plant site from major urban centers that would be markets for wallboard mean it is unlikely that gypsum can be sold from this plant at an FOB price better than the cost of disposal.

#### 1.1.3 Commercial Status

Wet FGD is the conventional technology for the majority of applications in most parts of the world. Absorber size ranges from less than 100 MW to more than 1,000 MW, with 250 MW absorbers being common in every supplier's experience. Nearly 20 suppliers have supplied major systems over the last 25 years, with at least seven of those currently doing credible business in the US today:

- Advatech (J/V of URS, Mitsubishi)
- Alstom Power Environmental (formerly ABB Environmental)
- Babcock & Wilcox
- Babcock Power Environmental (formerly Babcock Borsig, Riley)
- Black & Veatch (Chiyoda Process)
- Hitachi America
- Wheelabrator Air Pollution Control



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#### 1.1.4 Process Advantages

Wet FGD has the following advantages when compared to the CDS process:

1. Much lower consumption of reagent
2. Commensurately less by-product to place in landfill.
3. Unlike by-product from earlier, naturally-oxidized wet processes, fully-oxidized gypsum by-product is stable for landfill purposes and can be disposed of in a landfill adjacent to flyash.
4. Potentially, some gypsum by-product may be sold or donated as conditioner for acidic soil, as filler for concrete or as raw material for plaster or stucco depending on local needs.
5. Wet FGD systems will scrub over 50% of the incoming mercury, if it is in the oxidized form which happens when fuels have a high chlorine content. PRB coals typically have lower chlorine content thus not as much elemental mercury is oxidized.
6. Northeastern Wyoming is a dry, windy environment. Wet FGD does not contribute significant dust from the reagent preparation, the process or the by-product handling. The non-dusty gypsum cake will be easier to place on windy days.
7. This technology presents low process risk, low project risk and low schedule risk. System vendors, equipment suppliers, construction contractors, operators and maintenance staff are familiar with this technology.

#### 1.1.5 Process Disadvantages

The process disadvantages are generally the converse of the advantages shown in 1.2.4, below; other disadvantages are:

1. Wet FGD consumes more water than the CDS, approximately 25 – 35% more.



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2. Wet FGD may have issues with emissions of sulfuric acid mist, which may affect the long-range visibility model. The dense moisture plume may create a strong visible signature, which impacts CALPUFF modeling.

#### 1.2 CIRCULATING DRY SCRUBBER DESCRIPTION

Circulating dry scrubber (CDS) technology is a dry scrubbing process that is generally used for low-sulfur coal. However, a unique feature is that CDS can achieve very high removal (99% or higher), even at higher inlet sulfur, if high reagent consumption can be tolerated. Similar to spray dryer flue gas desulfurization (FGD), the CDS system is typically located after the air preheater, and the waste products are collected in a baghouse or electrostatic precipitator (ESP). Several minor variations on the CDS technology are offered by three process developers. Lurgi Lentjes offers the technology under the generic name "CDS"; Babcock Power offers the technology under "Turbosorp™ FGD"; and Wulff Deutschland GmbH offers the technology under "GRAF-WULFF."

Flue gas is treated in an absorber by exposing the gas stream counter-currently to a mixture of hydrated lime and recycled by-product. The water is injected in the absorber above the venturi to maintain a temperature of approximately 160°F. The gas velocity in the absorber is maintained to develop a fluidized bed of particles in the absorber. The sprayed water droplets evaporate, cooling the gas at the inlet from 300°F or higher to approximately 160°F, depending on the relationship between approach to saturation and removal efficiency. The lime/recycle mixture absorbs SO<sub>2</sub> from the flue gas and forms calcium sulfite and calcium sulfate. The desulfurized flue gas passes out of the absorber, along with the particulate matter (reaction products, unreacted hydrated lime, calcium carbonate, and the fly ash) to the baghouse.

The CDS technology is similar to other wet and dry FGD technologies in that solids are continuously recycled to the absorber to achieve high utilization of the reagent. However, CDS has a distinctive feature in that material also recirculates within the absorber to achieve a high retention time. It is this circulation that makes high removal efficiency possible with such a dry process, and for this reason the process is called Circulating Dry Scrubber.



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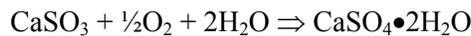
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### 1.2.1 Process Chemistry

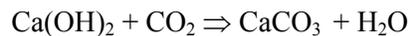
The SO<sub>2</sub> absorbed in the moist particles reacts with the lime to form calcium sulfite (CaSO<sub>3</sub>) in the following reaction:



A part of the CaSO<sub>3</sub> reacts with oxygen in the flue gas to form calcium sulfate (CaSO<sub>4</sub>):



A small amount of carbon dioxide also reacts with hydrated lime to form calcium carbonate:



### 1.2.2 Reagents and Waste Products

Limestone is not a viable reagent for the CDS system. Preparation of the hydrated lime involves an atmospheric lime hydrator. The hydrated lime also can be purchased as a reagent; however, converting commercially available lime into hydrated lime on the plant premises offers a low-cost solution. The hydrated lime is stored in a day silo for later use. Typically, the hydrated lime is fed to the absorber by means of a rotary screw feeder, though a gravimetric feeder may be evaluated for more consistent control. The reagent is fed to the absorber to replenish hydrated lime consumed in the reaction, and the feed rate is typically controlled based on the removal efficiency required.

The waste product contains CaSO<sub>3</sub>, CaSO<sub>4</sub>, calcium hydroxide, calcium carbonate, and ash.

### 1.2.3 Commercial Status

CDS systems are in operation at many facilities ranging in size from less than 10 MW to 300 MW (multiple modules are required for plants greater than 300 MW in capacity).

CDS is commercially available from three process developers/vendors:

- Babcock Power



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- Lurgi Lentjes
- Wulff Deutschland GmbH

Wulff is currently attempting to create a business partnership to commercially offer their technology in the US. Each of the other vendors was asked for its position with respect to the guarantees necessary for the success of the Dry Fork Station. The hypothetical guarantee posed to Babcock Power and LLNA was 98% removal from a 2.00 lb SO<sub>2</sub>/MBtu influent to achieve 0.04 lb SO<sub>2</sub>/MBtu emission. This would leave margin for higher sulfur coal at the inlet and margin for a higher permit value at the outlet. In other words, if the commercial blend drifts as high as 2.00 lb SO<sub>2</sub>/Mbtu, operation would still be within the permit. Both vendors answered in the affirmative.

Recent information indicates that Lurgi may have exited the CDS market in Europe, dispersing the CDS personnel among other Lurgi business units. LLNA has a set of documentation for the technology, but assistance from personnel in Europe will no longer be available. LLNA has also indicated that Lurgi has sold 80% of LLNA. See the attached summary of vendor survey information in Appendix 5.4

### 1.2.4 Process Experience

Each of the vendors was interviewed by telephone. Likewise, their users were interviewed. Logs of the telephone conversations are included in the Appendix. Each vendor was asked for a list of installations. Experience is summarized as follows:

#### Babcock Power

| Plant Name                         | Size        | Inlet Sulfur                         | Removal | SR   | Year |
|------------------------------------|-------------|--------------------------------------|---------|------|------|
| Zeltweg/Austria (AEE with Lurgi)   | 137 MW      | 2,000 mg/m <sup>3</sup> (~700 ppm)   | 92.5 %  | 1.5  | 1994 |
| St. Andrä/Austria (AEE with Lurgi) | 110 MW      | 2,000 mg/m <sup>3</sup> (~700 ppm)   | 92.5 %  | 1.2  | 1994 |
| Chateaudun/France (by von Roll)    | incinerator | 1,000 mg/m <sup>3</sup> (~350 ppm)   | 97.5 %  | 1.95 | 1998 |
| Strakonice/Czech (AEE with Wulff)  | ~68 MW      | 4,200 mg/m <sup>3</sup> (~1,500 ppm) | 92.5 %  | 1.5  | 1999 |
| Perpignan/France (by von Roll)     | incinerator | 1,000 mg/m <sup>3</sup> (~350 ppm)   | 97.5 %  | 2.0  | 2003 |
| Arnoldstein/Austria (AEE)          | incinerator | 1,500 mg/m <sup>3</sup> (~500 ppm)   | 97.5 %  | 1.85 | 2004 |
| Eferding/Austria (AEE)             | incinerator | 1,900 mg/m <sup>3</sup> (~650 ppm)   | 97.5 %  | 1.5  | 2005 |
| AES Greenidge 4/Dresden, NY (BPEI) | 104 MW      | 5,000 mg/m <sup>3</sup> (~1,750 ppm) | 95+ %   | 1.8  | LOI  |

#### Lurgi Lentjes

| Plant Name | Size | Inlet Sulfur | Removal | SR | Year |
|------------|------|--------------|---------|----|------|
|------------|------|--------------|---------|----|------|



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|   |               |                                       |        |   |      |
|---|---------------|---------------------------------------|--------|---|------|
| Schwandorf B/Germany                          | 100 MW        | 4,250 mg/m <sup>3</sup> (~1,500 ppm)  | 95 %   | * | 1984 |
| Borken/Germany                                | ~200 MW       | 13,000 mg/m <sup>3</sup> (~4,500 ppm) | 97 %   | * | 1987 |
| Siersdorf/Germany                             | 2 x<br>~95 MW | 2,700 mg/m <sup>3</sup> (~950 ppm)    | 93 %   | * | 1988 |
| GM (Opel)/Germany                             | eq. 47 MW     | 2,700 mg/m <sup>3</sup> (~950 ppm)    | 92 %   | * | 1990 |
| Zeltweg/Austria (with AEE)                    | 157 MW        | 2,400 mg/m <sup>3</sup> (~850 ppm)    | 92 %   | * | 1993 |
| St. Andrä/Austria (with AEE)                  | 117 MW        | 2,500 mg/m <sup>3</sup> (~800 ppm)    | 92 %   | * | 1994 |
| Simpson 2/Gillette, WY (with EEC)             | 80 MW         | 3,900 mg/m <sup>3</sup> (~1,350 ppm)  | 98 %   | * | 1995 |
| Roanoke Vly 2/Weldon, NC (w/EEC)              | 45 MW         | 3,850 mg/m <sup>3</sup> (~1,350 ppm)  | 93 %   | * | 1995 |
| Usti n. L./Czech                              | ~75 MW        | 2,920 mg/m <sup>3</sup> (~1,000 ppm)  | 93 %   | * | 1998 |
| Guayama/Puerto Rico (with EEC)<br>(after FBC) | 2 x<br>250 MW | 360 mg/m <sup>3</sup> (~125 ppm)      | 92 %   | * | 2002 |
| Treibacher Industrie/Austria                  | kiln          | 14,000 mg/m <sup>3</sup> (~4,900 ppm) | 99.7 % | * | 2002 |
| Lanesborough/Ireland (after FBC)              | 100 MW        | 3,000 mg/m <sup>3</sup> (~1,050 ppm)  | 93.3 % | * | 2004 |
| Shannonbridge/Ireland (after FBC)             | 150 MW        | 7,000 mg/m <sup>3</sup> (~2,450 ppm)  | 97.1 % | * | 2004 |
| Yushe/China                                   | 2 x<br>290 MW | 3,450 mg/m <sup>3</sup> (~1,200 ppm)  | 90 %   | * | 2004 |

\* -- Data not provided

**Wulff**

| Plant Name                    | Size          | Inlet Sulfur                         | Removal  | SR | Year         |
|-------------------------------|---------------|--------------------------------------|----------|----|--------------|
| Geilenkirchen-Teveren/Germany | 20 MW         | *                                    | 90%      | *  | 1989         |
| Dessau/Germany                | 2 x<br>~44 MW | 7,900 mg/m <sup>3</sup> (~2,750 ppm) | 96%      | *  | 1997         |
| Theiss B/Austria (oil fired)  | 275 MW        | 3,400 mg/m <sup>3</sup> (~1,200 ppm) | 97%      | *  | 2000         |
| Strakonice/Czech (with AEE)   | ~75 MW        | 4,250 mg/m <sup>3</sup> (~1,500 ppm) | 98+ %    | *  | 1998         |
| Hengyun/China                 | 210 MW        | 2,200 mg/m <sup>3</sup> (~750 ppm)   | 85+%     | *  | 2002         |
| Zhangshan/China               | 2 x<br>300 MW | *                                    | 85 – 95% | *  | 2004<br>2005 |
| Gujiao/China                  | 2 x<br>300 MW | *                                    | 85 – 95% | *  | 2005         |
| Pengcheng/China               | 2 x<br>300 MW | *                                    | 85 – 95% | *  | 2004<br>2005 |
| Qingshan/China                | 2 x<br>200 MW | *                                    | 90 – 95% | *  | 2005         |
| Xinhai/China                  | 2 x<br>330 MW | *                                    | 92 – 99% | *  | 2005         |
| Zhangye/China                 | 2 x<br>300 MW | *                                    | 92 – 99% | *  |              |
| Haibowan/China                | 2 x<br>330 MW | *                                    | 92 – 99% | *  | 2005         |
| Hebi/China                    | 2 x           | *                                    |          | *  |              |



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|                  |               |   |          |   |      |
|------------------|---------------|---|----------|---|------|
|                  | 300 MW        |   | 92 – 99% |   | 2005 |
| Hengyun II/China | 2 x<br>300 MW | * | 90+%     | * | 2005 |

\* -- Data not provided

These excerpts focus on units that are large, coal-fired, high sulfur and/or high removal



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#### 1.2.5 Process Advantages

The CDS process has the following advantages when compared to wet limestone FGD technology:

1. The absorber vessel can be constructed of unlined carbon steel, as opposed to lined carbon steel or solid alloy construction for wet FGD. For units less than 300 MW, the capital cost is typically lower than for wet FGD. For units larger than 300 MW, multiple module requirements typically cause the CDS process to be more expensive than the wet FGD process.
2. Pumping requirements and overall power consumption are lower than for wet FGD systems.
3. Waste produced is in a dry form and can be handled with conventional pneumatic fly ash handling equipment.
4. The waste is stable for landfill purposes and can be disposed of concurrently with fly ash.
5. The CDS system uses less equipment than does the wet FGD system, resulting in fixed, lower operations and maintenance (O&M) labor requirements.
6. The pressure drop across the absorber is typically lower than wet FGD systems.
7. High chloride levels improve (up to a point), rather than hinder, SO<sub>2</sub> removal performance.
8. Sulfur trioxide (SO<sub>3</sub>) in the vapor above approximately 300°F, which condenses to liquid sulfuric acid at a lower temperature (below acid dew point), is removed efficiently with CDS. Wet limestone scrubbers capture less than 25% to 40% of SO<sub>3</sub> and may require the addition of a wet ESP, or hydrated lime injection, to remove the balance of SO<sub>3</sub>. Otherwise, the emission of sulfuric acid mist, if above a threshold value, may result in a visible plume after the vapor plume dissipates.
9. Flue gas following a CDS is not saturated with water (30°F to 50°F above dew point), which reduces or eliminates a visible moisture plume. Wet limestone scrubbers produce flue gas that is saturated with water, which would require a gas-gas heat exchanger to reheat the flue gas if it were to operate as a dry stack. Due to the high costs associated with heating the flue gas, all recent wet FGD systems in the United States have used wet stack operation.
10. CDS systems have the capability of capturing a high percentage of gaseous mercury in the flue gas if the mercury is in the oxidized form. The major constituent that will influence the oxidation level of mercury in the flue gas has been identified as chlorine. Considering the typical level of chlorine contained in coals in the United States, we can expect that CDS systems applied to high-chlorine bituminous coals will tend to capture a high percentage of the mercury present in the flue gas. Conversely, CDS systems applied to low-chlorine sub-



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bituminous coals and lignite will not capture a significant amount of the mercury in the flue gas.

11. There is no liquid waste from a CDS system, while wet limestone systems may produce a liquid waste stream, especially if the gypsum is to be sold for wallboard. In some cases, a wastewater treatment plant must be installed to treat the liquid waste prior to disposal. The wastewater treatment plant produces a small volume of solid waste, rich in toxic metals (including mercury) that must be disposed of in a landfill. The humidification stream of a CDS system provides a way to achieve a dry by-product from process wastewater from other parts of the plant when processing residue for disposal.

### 1.2.6 Process Disadvantages

The CDS process has the following disadvantages when compared to limestone wet FGD technology:

1. The CDS process uses a more expensive reagent (hydrated lime) than limestone-based FGD systems, and the reagent has to be stored in a steel or concrete silo.
2. Reagent utilization is lower than for wet limestone systems to achieve comparable SO<sub>2</sub> removal. The lime stoichiometric ratio is higher than the limestone stoichiometric ratio (on the same basis) to achieve comparable SO<sub>2</sub> removal.
3. CDS produces a large volume of waste, which does not have many uses due to its properties, i.e., permeability, soluble products, etc. Researchers may yet develop some applications where the CDS waste can be used. Wet FGD can produce commercial-grade gypsum.
4. Combined removal of fly ash and waste solids in the particulate collection system precludes commercial sale of fly ash if the unit is designed to collect FGD waste and fly ash together.
5. The CDS process is applicable mostly for base-load applications, as high velocities are required to maintain the bed in suspension. The standard design includes provisions for ID fan recycle to mitigate this shortcoming. At Black Hills Neil Simpson, bleed flow from the FD fans is used to mitigate this shortcoming.

## 1.3 PROCESS VARIATIONS

### 1.3.1 Flash Dryer FGD

Flash dryer FGD is a technology with many similarities to the CDS. It is located at the same point in the flue gas stream (after SCR and air heater, but before particulate collector and ID fan) and similarly recycles its dry product from the particulate collector back to the injection point. Distinct from the CDS, a flash dryer does



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not attempt to maintain a churning fluidized bed. The reactor is designed to perform rapid absorption of  $\text{SO}_2$  into the particles during the particle's ascent through the tall reactor. Also, the necessary moisture is blended with the particles just prior to admission to the reactor, as opposed to the CDS where the moisture is added to the reactor separately. A performance distinction is that the CDS can reach 0.04 lb  $\text{SO}_2$ /MBtu, the lower limit for the flash dryer FGD is 0.046 lb  $\text{SO}_2$ /Mbtu, according to Alstom.

Flash dryers are offered by Alstom Power and Beaumont Environmental.

#### 1.3.2 FBC/Dry Scrubber Combination

A fluidized bed combustor (FBC) offers many advantages when combusting difficult fuels. It generates less  $\text{NO}_x$  than a pulverized coal-fired boiler and has substantial inherent  $\text{SO}_2$  removal. A decade ago, FBC represented best available control technology (BACT) for these pollutants; however, BACT continues to advance. To achieve the level of desulfurization necessary for this project, supplemental post-combustion desulfurization is necessary. Fortunately, either a CDS or a flash dryer makes a perfect companion to the FBC. The boiler receives inexpensive limestone and calcines it to lime. Part of the lime is consumed in absorbing sulfur compounds in the FBC. The resulting mixture of ash, calcium sulfite and lime is then forwarded to the CDS and used as reagent there. The remaining lime in this mixture is an excellent reagent for the CDS.

Unfortunately,  $\text{SO}_2$  is only half the concern. FBC (even with SNCR) may not achieve BACT status for  $\text{NO}_x$  without further post-combustion cleanup. Selective catalytic reduction (SCR) in the popular high-dust configuration is not feasible for FBC because the dust carryover contains excessive calcium, which would harm the catalyst. Any SCR catalyst would have to be installed after the baghouse, in the low-dust configuration. The low dust SCR configuration involves substantial additional capital and O&M cost. For the situation at Dry Fork, a FBC boiler would require similar post-combustion emission controls to a pulverized boiler. The additional capital cost of the FBC boiler produces no technical, environmental or O&M cost advantages. For this reason, and because there is little experience with FBC on PRB fuel, FBC combinations were not given further consideration in this study.



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#### 1.4 PROCESS COMPARISON

The two processes evaluated here achieve the desired results through very different mechanisms, which results in cost characteristics that are polar opposites. The Wet FGD process has a great deal of large equipment made of specialized materials. Capital cost is higher. However, the wet process is very efficient, cleaning the flue gas with a minimum of reagent and producing a minimum of by-product. On the other hand, the CDS system requires less equipment, which is made of ordinary materials such as carbon steel, rather than corrosion-resistant materials, such as alloy. The capital cost is lower, but the process is an inefficient user of reagent when pushed past 95% removal. At high removal rates, it also produces much larger quantities of by-product.

On other issues, Sargent & Lundy expects the processes to perform very similar to one another. Sensitivity to reagent quality becomes an issue when the required performance is at such a high level. Reagents can vary according to the deposit. Although spray dryer FGD systems suffer some sensitivity to sudden variations in the lime quality, the two processes evaluated here are less sensitive. Both the wet FGD and the CDS operate with a substantial inventory of reagent in-process.

Sensitivity of the process is an important consideration. With any control system, the monitored variable varies within a control band. The width of the control band depends both upon the sensitivity of the process itself and the sensitivity of the instrumentation in the control loop. Both the wet FGD system and the CDS system operate with large volumes of in-process material. In wet FGD, this is typically 10 to 15 hours, providing substantial dampening of any upsets in gas flow, inlet SO<sub>2</sub> concentration or reagent quality. Although the CDS has less material in process, it has a major advantage over the spray dryer in that the humidification function is performed separately from the introduction/recycling of solids. Upsets in water feed do not affect the volume of reactive material in play, and vice-versa. Thus, either of the processes considered here will exhibit tighter control than would a spray dryer FGD.

Performance figures in this report are generally those for which guarantees may be offered. Various sources may cite higher figures for these technologies, but Sargent & Lundy does not believe that higher values are currently being offered commercially. Of course, the absolute nature of an operating permit is such that it is untenable to try to operate a plant with permit values that are as restrictive as available guarantees.



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### 2. CAPITAL COST EVALUATION

#### 2.1 FACILITY DESIGN

The capital cost evaluation compares costs for two emission control facilities, one using Wet FGD and the other using a Circulating Dry Scrubber. Each is designed to clean the flue gas from a boiler using either of the two coals specified in Table 2.1-1.

| <b>TABLE 2.1-1<br/>FUEL DATA</b>    |   |  |
|-------------------------------------|---|--|
| <b>Fuel</b>                         | <b>Dry Fork Commercial –<br/>Powder River Basin</b> | <b>Dry Fork Blend –<br/>Powder River Basin</b> |
| Fuel analysis, % wt:                |   |  |
| Moisture                            | 32.06   | 32.06  |
| Ash                                 | 4.77  | 10.00  |
| Carbon                              | 33.1  | 47.22  |
| Hydrogen                            | 3.23  | 3.23   |
| Nitrogen                            | 0.72  | 0.72   |
| Sulfur                              | 0.33  | 0.65   |
| Oxygen                              | 11.67   | 11.67  |
| Chlorine                            | 0.10  | 0.10   |
| High heating value, Btu/lb          | 8,045   | 7,500  |
| SO <sub>2</sub> generation, lb/Mbtu | 0.83  | 1.63   |



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The emission control design parameters for the two estimated facilities are presented in Table 2.1 -2.

| <b>TABLE 2.1-2<br/>STUDY FGD DESIGN BASIS</b>         |   |   |
|---|---|---|
|   | <b>Wet FGD</b>                              | <b>CDS</b>                                  |
| Unit capacity   | 250 MW                                      | 250 MW                                      |
| Heat input to boiler, MBtu/hr                         | 2,632                                       | 2,632                                       |
| Fuel  | Dry Fork Commercial –<br>Powder River Basin | Dry Fork Commercial –<br>Powder River Basin |
| Uncontrolled SO <sub>2</sub> , lb/MBtu                | 0.83  | 0.83  |
| SO <sub>2</sub> emission, lb/MBtu                     | 0.06  | 0.06  |
| SO <sub>2</sub> removal, %                            | 92.7  | 92.7  |
| By-product  | Dry waste                                   | Dry waste                                   |
| Power consumption, %<br>MW                            | 2.12<br>5.3                                 | 1.12<br>2.8                                 |
| Reagent   | High-calcium limestone                      | High-calcium lime                           |
| Reagent cost, \$/ton                                  | 25  | 70  |
| Reagent purity, %                                     | 94  | 91  |
| Reagent stoichiometry, moles<br>of CaO/mole of sulfur | Inlet basis 0.97<br>removed basis 1.05      | inlet basis 1.4<br>removed basis 1.51       |
| Load factor   | 85  | 85  |



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### 2.2 SYSTEM DESIGN (SUBSYSTEMS)

The FGD system overall design consists of the following subsystems:

#### 2.2.1 Reagent Preparation System

Lime for CDS: Reagent is received by truck and pneumatically conveyed to storage. Lime is stored in a 14-day capacity bulk storage lime silo. The lime is pneumatically conveyed to a 16-hour capacity day bin. The lime day bin and a gravimetric feeder supply the lime to a 150% atmospheric hydrating system. This will allow two-shift operations for the unit operating continuously at 100% load. A conventional commercially available atmospheric lime hydrator is used. The equimolar amount of water is added to the hydrator to convert lime into hydrated lime. The hydrated lime is pneumatically transported to a hydrated lime day silo (16-hour capacity). The hydrated lime is fed to the CFB absorber with a rotary screw feeder or other appropriate feeding device.

Limestone for Wet FGD: Reagent is received by dump truck and stored in a 14-day pile. Limestone is fed by belt conveyor to a day silo at each of two ball mills. A gravimetric feeder controls limestone feed to the wet milling operation. Mill product pumps deliver the product to cyclone classifiers that separate the stream into coarse for re-grinding and acceptable grind for the storage tank. The storage tank maintains a 12-hour supply of limestone slurry, which is supplied to the absorber/reaction tank by a recirculating loop.

#### 2.2.2 Absorber/Reaction System

CDS System: One absorber, is provided to achieve 98% SO<sub>2</sub> removal efficiency in the absorber and baghouse. The absorber is a CFB reactor where the solids are fluidized by the updraft of the flue gas. The pressure drop across the absorber will be approximately 8 to 10" w.c. The flue gas is introduced to the absorber through a venturi to facilitate the fluidization. The water is injected into the tower above the venturi using high-pressure atomizers. The absorber is a carbon steel absorber. The absorber will be operated at approximately 30°F adiabatic approach to saturation temperature. The hydrated lime, along with the recycle waste, is introduced just above the venturi. The counter-current flow thus offers large residence time and significant turbulence to enhance particle flue gas interaction to achieve high SO<sub>2</sub> reduction efficiency. The particle interaction also helps remove the layer of product formed on the particle surface enhancing the reagent utilization.



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Wet FGD System: A single absorber treats 100% of the flue gas to achieve 97.5% SO<sub>2</sub> removal. The absorber is an open spray tower with integral reaction tank forming the bottom. The absorber has multiple layers of spray nozzles fed by five large slurry pumps that take suction from the reaction tank portion. This achieves a recycling of the slurry that provides a large quantity of fine droplets to absorb the SO<sub>2</sub> from the flue gas. The reaction tank is agitated and has spargers that provide a large quantity of oxidation air. This drives the reaction of SO<sub>2</sub> with the calcium ions from the limestone and with the excess oxygen from the air to the desired gypsum by-product. The vessel is typically alloy material, lined carbon steel or FRP. Piping is typically high-grade FRP, often changing to alloy inside the vessel.

### 2.2.3 By-Product Management System

CDS System: The waste is collected in the baghouse. A portion of the waste is stored in a recycle storage silo, which is then used to mix with fresh reagent to increase the overall reagent utilization. Pug mills (2 x 100%) or other appropriate mixing devices are provided to treat the CDS waste before it is loaded onto the trucks for disposal or sale.

Wet FGD System: A pump bleeds by-product from the reaction tank to the dewatering system. Primary dewatering is by hydrocyclones, which send the weak suspension of fine gypsum back to the reaction tank and forward the densified slurry to a vacuum filter for a second stage of dewatering. The vacuum filter produces a cake dry enough to landfill. The cake is conveyed to a stackout pad where it can be loaded into dump trucks. The filtrate is returned to the reaction tank. At the chlorine levels of this coal, sufficient chloride will leave the system with the by-product that no chloride purge would be necessary to maintain an acceptable chloride level in the scrubbing slurry. If landfill restrictions require that the chlorides be washed from the by-product, a portion of the reclaimed water must be purged. The water can be disposed of as-is if it meets local water discharge requirements; if not, it must be treated, probably for suspended solids.

### 2.2.4 Baghouse

CDS System: A knockdown chamber, followed by a conventional pulsejet baghouse with an air-to-cloth ratio of 3.2, is included in the estimate. The baghouse is provided with a spare compartment for offline cleaning to maintain the opacity at 10% or less. The waste is pneumatically conveyed to a waste storage silo with a typical 3-day storage capacity, which is in accordance with typical utility design.



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Wet FGD System: A conventional pulsejet baghouse with an air-to-cloth ratio of 4.0, is included in the estimate. The baghouse is provided with a spare compartment for offline cleaning to maintain the opacity at 10% or less. The ash is conveyed to a storage silo with a typical 3-day capacity. The ash may be sold or disposed of.

#### **2.2.5 Flue Gas System/Stack**

The flue gas from the air preheater passes through the particulate collection and FGD absorber(s). In the case of wet FGD, the flue gas passes through the baghouse, then the absorber; in the case of the CDS, the flue gas passes through the absorber(s) first, then the baghouse. The ID fan sizing includes about 10" H<sub>2</sub>O (7" operating) pressure drop (wet FGD) or 16" H<sub>2</sub>O (14" operating) pressure drop (CDS) through the absorber and baghouse. The flue gas is exhausted through a chimney with a concrete shell surrounding a top-hung flue. In the wet FGD case, the flue would be fiberglass, compatible with the wet condition of the flue gas. For the CDS case, the flue would be carbon steel.

#### **2.2.6 Support Equipment and Miscellaneous**

The general support equipment includes typical balance-of-plant sub-systems, such as instrument air compressor, makeup water system, control room, etc. Equipment considered as miscellaneous includes onsite electrical power equipment, such as transformers and grounding, which is required to supply electrical power to the FGD system.



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**2.3 CAPITAL COST COMPARISON**

Table 2.2–1 compares the capital costs estimated for these two types of FGD systems.

| <b>TABLE 2.2-1<br/>CAPITAL COST COMPARISON</b>  |                              |                     |
|---|------------------------------|---------------------|
|   | <b>Wet Limestone<br/>FGD</b> | <b>CDS</b>          |
| Reagent Preparation System  | \$4,710,000                  | \$3,335,000         |
| Absorber/Reaction System  | 9,896,000                    | 8,485,000           |
| By-Product Management System  | 3,970,000                    | 2,501,000           |
| Baghouse  | 9,764,000                    | 11,837,000          |
| Flue Gas System/Stack   | 9,150,000                    | 5,318,000           |
| Support Equipment and Miscellaneous   | 2,960,000                    | 1,750,000           |
| <b>Total Process Capital</b>  | <b>\$40,450,000</b>          | <b>\$33,226,000</b> |
| General Facilities (5% of TPC)  | 2,023,000                    | 1,661,000           |
| Engineering and Construction Mgt (20% TPC)  | 8,090,000                    | 6,645,000           |
| Project Contingency (20% TPC, General Facilities,<br>Engineering & Construction Management) | 10,113,000                   | 8,307,000           |
| <b>Total Plant Cost</b>   | <b>\$60,676,000</b>          | <b>\$49,839,000</b> |

Notes:

1. Source of information is the Sargent & Lundy database, accumulated from completed projects and updated using recent supplier proposals.
2. Accuracy of estimate  $\pm$  20%
3. Labor cost based on single-shift operation
4. ID fan and electrical costs are incremental (a portion of the fan and switchgear cost equal to the portion of the pressure drop attributable to the emission controls, is included)



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## 3. OPERATING AND MAINTENANCE COST

Operating and maintenance cost is dominated by cost of reagent and labor. In comparing these two FGD processes, there are smaller but significant differences in use of auxiliary power and fabric filter bag life replacement costs, so those are reviewed here as well.

### 3.1 REAGENT COST

Reagent cost is the single largest distinction between these processes. Unlike the spray dryer FGD, the CDS can achieve the 98% SO<sub>2</sub> removal needed for the sulfur spikes expected at the northeastern Wyoming plant. However, unlike the wet FGD system, the stoichiometric ratio necessary to achieve this level of performance escalates dramatically at high removal rates. Wet FGD is shown limited to 97.5% removal because suppliers advise the process can achieve no lower than 0.04 lb. SO<sub>2</sub>/MBtu. CDS operators advise that the scrubber can run to 100% SO<sub>2</sub> removal, although reagent consumption becomes extremely high. For reference, if the uncontrolled SO<sub>2</sub> rate is 1.21 lb/MBtu and the permit rate is 0.08 lb/MBtu, the FGD system will have to remove over 93% of the SO<sub>2</sub> just to reach the permit limit. When burning this higher SO<sub>2</sub> coal, the FGD will have to control to some level lower than 0.08lb/MBtu to allow for some margin for system transients, thus approaching >95% removal, day in and day out.



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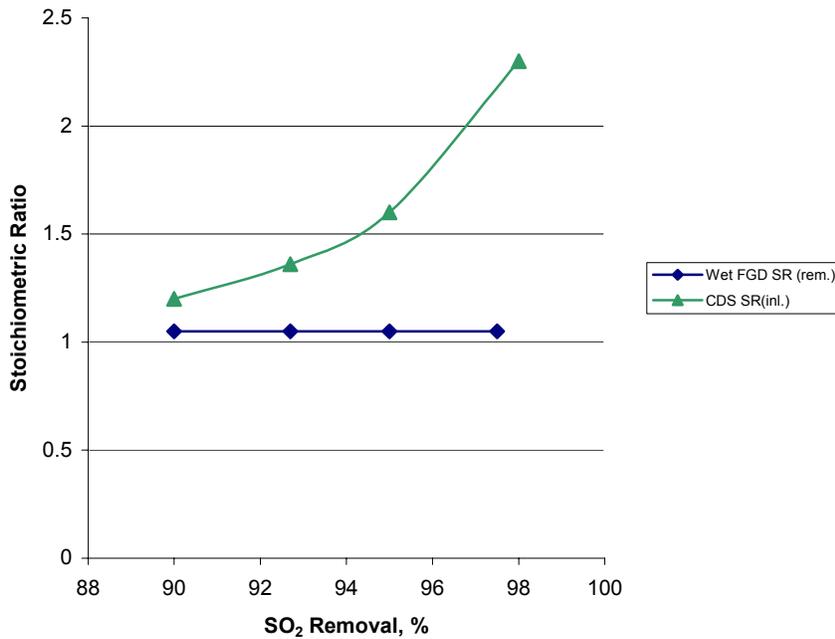
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| <b>Table 3.1-1<br/>STOICHIOMETRIC RATIO VS. REMOVAL EFFICIENCY</b> |                             |                         |
|--|-----------------------------|-------------------------|
| <b>SO<sub>2</sub> Removal<br/>Efficiency, %</b>                    | <b>Wet FGD<br/>SR(rem.)</b> | <b>CDS<br/>SR(inl.)</b> |
| 90   | 1.05                        | 1.2                     |
| 92.7   | 1.05                        | 1.4                     |
| 95   | 1.05                        | 1.6                     |
| 97.5   | 1.05                        | --                      |
| 98   | N/A                         | 2.3                     |

Notes:

1. Conventional notation for wet FGD is moles reagent per mole SO<sub>2</sub> removed.
2. Conventional notation for “dry” FGD is moles reagent per mole inlet SO<sub>2</sub>.  
Divide inlet basis SR by removal efficiency to find removed basis SR.
3. Based on 0.83 lb SO<sub>2</sub>/MBtu
4. CDS values are Sargent & Lundy estimated values.





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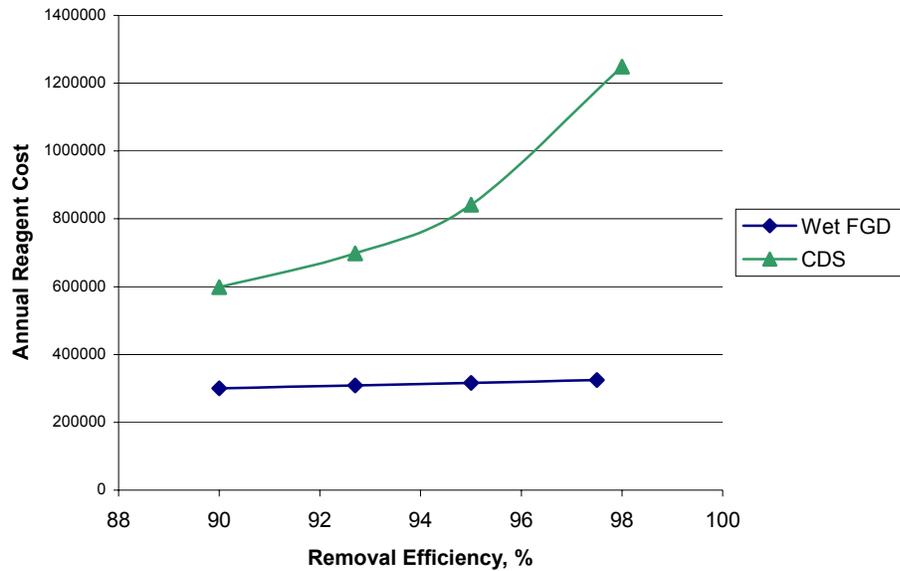
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Stoichiometric ratio relates to cost as shown in Table 3.1-2.

| <b>SO<sub>2</sub> Removal Efficiency, %</b> | <b>Wet FGD Limestone Cost, \$/year</b> | <b>CDS Lime Cost, \$/year</b> |
|---|--|-------------------------------|
| 90  | \$300,000                              | \$598,000                     |
| 92.7  | \$309,000                              | \$719,000                     |
| 95  | \$317,000                              | \$842,000                     |
| 97.5  | \$325,000                              | --                            |
| 98  | N/A                                    | \$1,249,000                   |

Notes:

1. Based on limestone at \$25/ton and 94% CaCO<sub>3</sub>; lime at \$70/ton and 91% CaO
2. Based on 250 MW, 85% capacity factor





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### 3.2 FGD AUXILIARY POWER

Scrubbing consumes a great deal of electricity. Wet scrubbing achieves its excellent utilization of the reagent largely through applying greater energy to the absorption process. Auxiliary power is compared in Table 3.2-1.

|                                     | <b>Wet FGD</b>         | <b>CDS</b>             |
|-------------------------------------|------------------------|------------------------|
| Absorber $\Delta P$                 | 7 in. H <sub>2</sub> O | 8 in. H <sub>2</sub> O |
| ID Fan Incremental kW               | 1,125 kW               | 1,290 kW               |
| Recycle L/G                         | 90                     | --                     |
| Recycle Pump kW                     | 1,250 kW               | --                     |
| Other FGD Auxiliaries               | 2,925 kW               | 1,550 kW               |
| <b>Total FGD Auxiliary Power kW</b> | <b>5,300 kW</b>        | <b>2,800 kW</b>        |
| <b>Annual Auxiliary Power Cost</b>  | <b>\$1,173,000</b>     | <b>\$614,000</b>       |

Notes:

1. based on 250 MW unit, 0.83 lb SO<sub>2</sub>/MBtu, 92.7% SO<sub>2</sub> removal
2. based on 2.96¢/kWh

### 3.3 COMPARATIVE LIFE OF FABRIC FILTER BAGS

In the wet FGD system, the baghouse removes the fly ash upstream of the scrubber where it is transported directly to disposal. Recycle of scrubbing media is handled by pumping slurry made from limestone. The fly ash is not used as a source of reagent.

In the CDS system, the baghouse is in the scrubber recycle loop. It collects not only ash, but also all the FGD by-product. Furthermore, the by-product is recycled to the fluidized bed absorber to improve utilization of the scrubbing media, so the baghouse collects particles on average three or more times. This means the dust loading is 3 to 4 times higher than for the wet FGD system and the bags must be cleaned much more frequently. Ultimately, this leads to greater bag wear and more frequent scheduling of replacement of the suit of bags, along with corroded bag support baskets. Table 3.3-1 provides Sargent & Lundy's estimate of this impact.



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| <b>TABLE 3.3-1<br/>BAG LIFE COMPARISON</b> |                |            |
|--|----------------|------------|
|  | <b>Wet FGD</b> | <b>CDS</b> |
| Baghouse A/C ratio                         | 4.0            | 3.2        |
| Estimated Bag Life                         | 3.0 years      | 2.5 years  |
| Suit of Bags – Installed Cost              | \$531,000      | \$558,000  |
| Average Annual Cost of Bags                | \$177,000      | \$223,000  |

based on 250 MW unit, 10% ash, 92.7% SO<sub>2</sub> removal, 85% capacity factor, pulse-jet baghouse

**3.4 TOTAL O&M COSTS**

Sargent & Lundy’s estimate of annual operating and maintenance costs for the two scrubber types is shown in Table 3.4-1. Reagent cost, auxiliary power cost and bag replacement cost are carried down from Tables 3.1-1, 3.2-1 and 3.3-1.

| <b>TABLE 3.4-1<br/>ANNUAL O&amp;M COST COMPARISON</b> |                |             |
|---|----------------|-------------|
|   | <b>Wet FGD</b> | <b>CDS</b>  |
| Operating Labor                                       | \$520,000      | \$520,000   |
| Maintenance Materials                                 | \$971,000      | \$748,000   |
| Maintenance Labor                                     | \$647,000      | \$498,000   |
| Administrative and Support Labor                      | \$350,000      | \$305,000   |
| <b>Total Fixed O&amp;M Costs</b>                      | \$2,488,000    | \$2,071,000 |
| Reagent Cost  | \$309,000      | \$719,000   |
| By-Product Disposal Cost                              | \$203,000      | \$195,000   |
| Auxiliary Power Cost                                  | \$1,173,000    | \$614,000   |
| Fabric Filter Bag Replacement                         | \$177,000      | \$223,000   |
| Water Cost  | \$134,000      | \$89,000    |
| <b>Total Variable O&amp;M Costs</b>                   | \$1,996,000    | \$1,840,000 |
| <b>Total Annual O&amp;M Costs</b>                     | \$4,484,000    | \$3,911,000 |

based on 250 MW unit, 0.83 lb SO<sub>2</sub>/MBtu coal, 92.7% SO<sub>2</sub> removal, 0.06 lb SO<sub>2</sub>/MBtu emission, 85% capacity factor



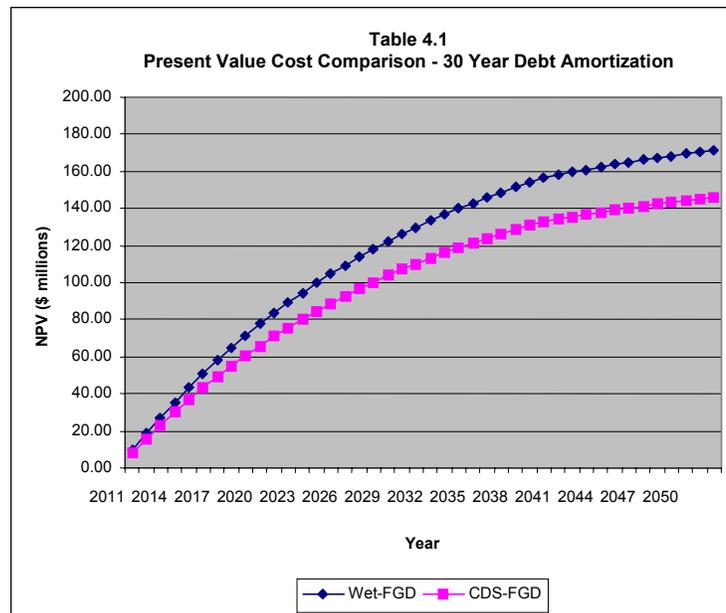
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### 4. CONCLUSION

For the very high SO<sub>2</sub> removal regime that is being considered for the Dry Fork Station, a spray dryer FGD, which was the traditional approach to low-sulfur scrubbing, is not feasible. The alternatives with commercial experience are wet limestone/forced oxidation FGD, producing a gypsum by-product and a separate fly ash stream; or circulating dry scrubber (CDS), producing a by-product that includes the fly ash and significant amount of excess lime. The wet FGD uses a reagent with much lower cost, and at 92.7% SO<sub>2</sub> removal, uses it more efficiently. However, the capital cost of the wet FGD is much higher. Conversely, the CDS has much lower capital cost, while the annual reagent costs are much higher, but the total operating cost, at the 92% to 95% removal rates, is less for the CDS due to lower auxiliary power and lower maintenance costs. The practical limit for a Wet FGD on low sulfur coal is 97.5% reduction or a “floor” of 0.04 lb SO<sub>2</sub>/MBtu outlet emission rate. The CDS system is capable of even higher removal rates than the Wet FGD (lower outlet emission rates), but the reagent usage increases as shown in earlier charts. Table 4.1 summarizes the present value of the capital and O&M costs provided in previous tables (2.2-1 and 3.4-1). As part of the preparation of this report, the CDS and Flash Dryer vendors where surveyed regarding their experience and interest in this project. Appendix 5.4 provides a summary of their responses.





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Sargent & Lundy ranks the technologies as follows:

1. The Circulating Dry Scrubber (CDS) meets all the objectives of the study, is available at low capital cost, has acceptable reagent consumption and low consumption of water and auxiliary power. As a result, it will produce the lowest lifetime cost.
2. The Wet Limestone/Forced Oxidation/Gypsum FGD (Wet FGD) would cost more to build and would consume significantly more water. The lower reagent cost does not offset these significant disadvantages.
3. The Spray Dryer FGD system has similar attraction to that of the CDS, but based on the study parameters, the Spray Dryer FGD cannot achieve the design performance for all the desired cases.

If the permit limit were eased to 0.08 to 0.10 lb SO<sub>2</sub>/Mbtu, Spray Dryer FGD would be feasible and could be bid competitively with the CDS. With the permit limit at 0.06 to 0.08 lb SO<sub>2</sub>/MBtu, S&L recommends the CDS as the preferred emission control system.



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4. "Budgetary Proposals by Lurgi Lentjes Bischoff," June, 2001.
5. Sargent & Lundy Correspondence With Dr. Rolf Graf, 2003.



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### 5. APPENDIX: VENDOR SURVEY

#### 5.1 USERS

|                   |              |                         |              |
|-------------------|--------------|-------------------------|--------------|
| February 14, 2005 | Tom Stalcup  | Black Hills Power       | Gillette, WY |
| March 2, 2005     | Tom Stalcup  | Black Hills Power       | Gillette, WY |
| March 2, 2005     | Bill Vela    | AES Puerto Rico         | Guyama, PR   |
| March 2, 2005     | Dan Wallach  | Dakota Gasification Co. | Beulah, ND   |
| March 2, 2005     | Ernst Wagner | Treibacher Industrie    | Austria      |

#### 5.2 SUPPLIERS

|                |              |                      |               |
|----------------|--------------|----------------------|---------------|
| March 2, 2005  | Rick Sereni  | Lurgi Lentjes NA     | Columbia, MD  |
| March 2, 2005  | Tom Robinson | Babcock Power        | Worcester, MA |
| March 2, 2005  | Bill Ellison | Ellison Consultants* | Monrovia, MD  |
| March 15, 2005 | Will Goss    | Beaumont Environ.    | McMurray, PA  |

\* representing Wulff

#### 5.3 CONSULTANT

|               |            |                       |              |
|---------------|------------|-----------------------|--------------|
| March 2, 2005 | John Toher | d/b/a IJM Consulting* | Columbia, MD |
|---------------|------------|-----------------------|--------------|

\* co-located with Lurgi Lentjes North America

#### 5.4 SUMMARY OF VENDOR INFORMATION



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### TELEPHONE LOG

February 14, 2005

#### Participants:

|                 |                           |              |                      |
|-----------------|---------------------------|--------------|----------------------|
| Mike Paul       | Basin Electric Power Coop | Bismarck, ND | (701) 355-5691       |
| Bill Siegfriedt | Sargent & Lundy           | Chicago, IL  | (312) 269-2015       |
| Tom Stalcup     | Black Hills Power & Light | Gillette, WY | (307) 682-3771 x-211 |

Subject: CFB FGD Operating Experience at BHP&L Neil Simpson 2

Mike Paul and Bill Siegfriedt called Tom Stalcup, Plant Manager at Neil Simpson Station to obtain an update on Black Hills' experience with their circulating fluidized bed scrubber.

#### BOILER AND COAL INFORMATION

Neil Simpson 2 is a B&W opposed-fired PC boiler with no reheat.  
Coal is Wyodak 8,000 Btu/lb., 7 to 7.5% ash, 1.0 lb/MBtu SO<sub>2</sub>  
Lime comes from Rapid City at \$63/ton delivered.

#### OPERATION

NOx control is by low-NOx burners. There is no SCR.  
SO<sub>2</sub> control is by the CFB scrubber, achieving 88% to 94% removal.  
Particulate control is by electrostatic precipitator (ESP)  
The scrubber has been running since 1995.  
The unit is a nominal 80 MW unit, but it consistently achieves 85MWnet.  
Availability requirement is 95%; goal is 98%; they beat the goal.  
Scheduled outage 1 week every 2 years.  
 $\Delta P$  across the bed is 3 in. to 4 in. water. ID fan has 2500 hp motor.  
Temperature is saturation (125° - 128°F) + 30° = 158° - 160°F  
Stoichiometric ratio is higher than 1.4

The system is very forgiving.  
There is little trouble with material pluggage. Fluidizing stones are essential.  
Maintenance cost is low.  
Key to success is to clean the hydrator every three days. The water nozzles (600 psi) must be cleaned and checked for wear twice a week. They must be replaced every 3 to 4 months.  
Vigilance is required with respect to the ESP casing. Inleakage causes serious corrosion.

#### BY-PRODUCT

By-product is not sold; it is landfilled.  
By-product is conditioned (moistened with a pug mill) when filling trucks. It places well.



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### TELEPHONE LOG

March 2, 2005

Participants:

|                 |                           |              |                      |
|-----------------|---------------------------|--------------|----------------------|
| Mike Paul       | Basin Electric Power Coop | Bismarck, ND | (701) 355-5691       |
| Bill Siegfriedt | Sargent & Lundy           | Chicago, IL  | (312) 269-2015       |
| Tom Stalcup     | Black Hills P&L           | Gillette, WY | (307) 682-3771 x-211 |

Subject: Circulating Dry Scrubber Experience at Neil Simpson 2

This was a follow-up to our call on February 14.

Given BHP's apparent satisfaction with the CDS on Neil Simpson 2, S&L asked why a spray dryer FGD was selected for Wygen 1. BHP advised that the Wygen 1 project was an EPC contract with Babcock & Wilcox. B&W proposed the spray dryer FGD since they are the US licensee for Niro Atomizer.

Since the site has CDS and spray dryer FGD side by side, S&L asked for a comparison. Stalcup advised that the spray dryer is limited to 94% SO<sub>2</sub> removal on PRB coal; whereas the CDS will go as high as necessary. A mine-mouth plant must accommodate spikes in coal sulfur content; the CDS has the margin and the rapid responses to accommodate this, whereas the spray dryer cannot. The spray dryer FGD system has a much higher maintenance cost (¼- to ½-time mechanic) and requires a full-time operator.

BHP identified only one problem area with the CDS technology. Stalcup recommended replaceable wear plates above the tube sheet, as the transition area is subject to erosion. The wear plates should be 3/16" carbon steel.

S&L inquired about the experience with Environmental Elements Corp. Stalcup noted that EEC became insolvent soon after the unit was completed. EEC advised at that time that they would no longer be supporting the unit. Until that time, EEC did a good job. John Toher has as strong a knowledge of the technology as anyone. Dr. Sauer came in from Germany on one occasion. Paul Petty was good.

Stalcup will not be able to spend much time with us at the plant next week, as B&W will be in for meetings on the spray dryer FGD.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 2, 2005

Participants:

|                 |                           |              |                      |
|-----------------|---------------------------|--------------|----------------------|
| Mike Paul       | Basin Electric Power Coop | Bismarck, ND | (701) 355-5691       |
| Bill Siegfriedt | Sargent & Lundy           | Chicago, IL  | (312) 269-2015       |
| Bill Vela       | AES Guyama                | Puerto Rico  | (787) 866-8117 x-239 |

Subject: Circulating Dry Scrubber Experience at AES Guyama

Bill Vela is the plant Environmental Engineer. The plant has been in service since November, 2002. The Guayama plant has two boilers, each rated at 255 MW gross. The boilers are fluidized bed combustion (FBC) boilers and the flue gas desulfurization (FGD) consists of two circulating dry scrubbers (CDS). Limestone is injected into the furnaces. The fines (now calcined to lime) carry over to the CDS where they are re-used. Spent bed material (coarse) is tapped at the furnace and is not re-used. Lime is injected into the CDS.

The AES permit is based on 1% sulfur, but they are burning 0.6% to 0.7% sulfur coal. The emission limit is 0.022 lb SO<sub>2</sub>/Mbtu (9ppm)(54 lb/h). The analyzer between the boiler and the FGD system is troublesome. The NO<sub>x</sub> limit is 0.10 lb/Mbtu (57 ppm)(246 lb/h). Condensable PM<sub>10</sub> caused opacity exceedences. AES negotiated a higher limit of 0.3 lb/MBtu.

The limestone is actually Aragonite, a partially-fossilized form of coral. It is mined underwater in the Bahamas and is supplied at \$11 - \$12/T. Lime, on the other hand, is \$200/T. AES has cut usage to the bare minimum. They may try to stop injecting lime altogether.

Guyama achieves 70% to 80% SO<sub>2</sub> removal in the boiler. An electrostatic precipitator was chosen because of the low temperature (they control to 170°F), which creates potential for bag blinding. The precipitator has 407,400 ft<sup>2</sup> of collection area for 840,516 acfm (SCA = 485 ft<sup>2</sup>/1000 cfm). There is 70% recycle of the material collected in the ESP back to the CDS. Material is conveyed pneumatically.

The Alstom FBC boilers had trouble with tube leaks in the fluidized heat exchanger.

The CDS cannot operate at less than 50% load. The transition to operation of the CDS is tricky, causing exceedences of opacity and other problems.

Originally, the CDS used waste water that contained high chlorides. This caused a sulfuric acid mist emission problem. The plant water management plan was altered to reduce the mineral content of the scrubber makeup and the problem was resolved.

The scrubber was supplied through Environmental Elements Corp. EEC became insolvent during startup. John Toher (ex-EEC consultant) and others were brought in to help. There was a warranty issue over the opacity problem.

Vela will be retiring in about two months. In the mean time, he would be happy to give a tour of the plant. Vela e-mailed a PowerPoint presentation about the emission controls.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 2, 2005

Participants:

|                 |                             |             |                       |
|-----------------|-----------------------------|-------------|-----------------------|
| Bill Siegfriedt | Sargent & Lundy             | Chicago, IL | (312) 269-2015        |
| Dan Wallach     | Dakota Gasification Company | Beulah, ND  | (701) 873-2100 x-6598 |

Subject: Circulating Dry Scrubber Experience at Pilot Plant

The Great Plains Synfuels plant was the host to a CDS pilot plant in the early '90s. The pilot plant was tested on various sulfur levels, simulated by injecting sulfur, and at various removal rates, up to 92%. In testing, Lurgi discovered that salting the water would improve SO<sub>2</sub> removal.

The pilot CDS had problems with circulation.

The CDS was equipped with a baghouse, which suffered from high  $\Delta P$  due to blinding of the bags. Ash was recycled with aerated slides – these were troublesome.

The process generates lots of SO<sub>3</sub>, which is a concern. They did not test for SO<sub>3</sub> removal in the CDS.

The technology was still immature at the time, so there were concerns about reliability and about % removal. When it came time to choose a technology for the full-scale FGD system, they considered wet limestone, but they selected an ammonia scrubber that produces fertilizer.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 3, 2005

From Lurgi's experience list, it was observed that there is one project sold for 99.7% SO<sub>2</sub> removal efficiency. This is at Treibacher Industrie in Austria. S&L called Treibacher for their insights.

Participants:

|                 |                      |             |                         |
|-----------------|----------------------|-------------|-------------------------|
| Bill Siegfriedt | Sargent & Lundy      | Chicago, IL | (312) 269-2015          |
| Ernst Wagner    | Treibacher Industrie | Austria     | (011)(43)(4262) 505-300 |

Subject: Circulating Dry Scrubber Experience at Treibacher

The CDS at Treibacher operates on a rotary kiln that regenerates catalysts. The offgas contains 14,000 mg/m<sup>3</sup> of SO<sub>2</sub> (nearly 5,000 ppm) and the scrubber reduces this to 50 mg/m<sup>3</sup> (99.64% removal).

Herr Wagner says there was a dispute over stoichiometric ratio, but he did not elaborate.

Herr Wagner provided his estimates of stoichiometric ratios:

| Inlet SO <sub>2</sub> Loading        | Stoichiometric Ratio |
|--------------------------------------|----------------------|
| 5,000 mg/m <sup>3</sup> (1,750 ppm)  | 1.5                  |
| 10,000 mg/m <sup>3</sup> (3,500 ppm) | 2.0 to 2.5 (say 2.2) |
| higher (5,000 ppm)                   | perhaps 3.0          |



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 2, 2005

Participants:

|                 |                             |              |                |
|-----------------|-----------------------------|--------------|----------------|
| Mike Paul       | Basin Electric Power Coop   | Bismarck, ND | (701) 355-5691 |
| Bill Siegfriedt | Sargent & Lundy             | Chicago, IL  | (312) 269-2015 |
| Rick Sereni     | Lurgi Lentjes North America | Columbia, MD | (410) 910-5179 |

Subject: Circulating Dry Scrubber Capabilities

Rick Sereni is Senior Proposal Manager at LLNA. Most of the staff at LLNA are either ex-EEC or ex-R-C (Environmental Elements Corp. or Research-Cottrell).

Rick highlighted some features of the Lurgi CDS. The CDS has “no moving parts,” such as rotary atomizers or slurry pumps. SO<sub>2</sub> removal is not artificially limited because the water is injected separately from the sorbent. Water injection is modulated to control temperature above the flue gas dew point. Sorbent feed is modulated to control SO<sub>2</sub> removal.

ΔP across the bed is about 3 inches.

The process does not rely on the particulate collector for additional SO<sub>2</sub> removal, so the process can be teamed with either an ESP or a baghouse. That said, ammonium bisulfate causes problems in the bags, but an ESP is immune to bisulfate problems.

Mercury can be controlled in a plant that has a CDS.

Rick e-mailed a Lurgi CDS experience list and a CDS brochure.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 2, 2005

Participants:

|                 |                           |               |                |
|-----------------|---------------------------|---------------|----------------|
| Mike Paul       | Basin Electric Power Coop | Bismarck, ND  | (701) 355-5691 |
| Bill Siegfriedt | Sargent & Lundy           | Chicago, IL   | (312) 269-2015 |
| Tom Robinson    | Babcock Power             | Worcester, MA | (508) 852-7100 |

Subject: Circulating Dry Scrubber Capabilities

S&L asked about the source of Babcock Power's CDS technology. Robinson advised that they license it from Austrian Energy & Environment, a former sister company in Babcock Borsig Power.

Babcock Power is completing a sale of CDS to AES for their Greenidge station (a former NYSEG property).

Robinson explained that CDS fills a niche between spray dryer FGD and wet FGD. In particular, the CDS can achieve higher % sulfur removal on high-sulfur coal than can a spray dryer FGD. Stoichiometric ratio is relatively low because of the many passes of recirculation. He felt the curve of stoichiometric ratio is a fairly straight line.

The down side is that CDS has a higher flue gas  $\Delta P$  than a spray dryer.

The baghouse for a CDS is a little larger than for particulate alone or for a spray dryer due to the heavy particle loading.

The CDS system has low capital cost compared to wet FGD.

Robinson promised to send information if we would e-mail him.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 2, 2005

On March 1, Bill Siegfriedt sent an e-mail to the inquiry address on the Wulff website, inquiring whether Wulff is prepared to offer its technology for US projects. On March 2, a reply call was received from Ellison Consultants.

Participants:

|                 |                     |              |                |
|-----------------|---------------------|--------------|----------------|
| Bill Siegfriedt | Sargent & Lundy     | Chicago, IL  | (312) 269-2015 |
| Bill Ellison    | Ellison Consultants | Monrovia, MD | (301) 865-5302 |

Subject: Wulff Circulating Dry Scrubber Capabilities

Bill Ellison explained that he is providing liaison services to Wulff. Wulff is currently in negotiation with two firms in the US:

- A potential US licensee
- A potential US teaming partner

Wulff expects to be in a position to be more specific in two weeks. They expect these arrangements to be active by summer.

S&L asked about the possibility that Basin Electric could obtain a project license. Ellison stated that this is also a possibility.

Wulff has recently built the first 300 MW CDS absorber. It is a Austrian retrofit on an existing boiler that is being converted to combined cycle using the "hot windbox" concept. The boiler will receive the gas turbine exhaust at its windbox and fire additional fuel. For one month of the year, the fuel will be residual oil. (Presumably coal the rest of the year) The CDS is designed for 99% removal efficiency.

S&L inquired about stoichiometric ratio. Ellison replied that SR could be as high as 1.4, maybe 1.5.

Ellison recommended a fluid bed hydrator that permits use of quick lime rather than hydrated lime.

Ellison noted a March, 1995 paper by Keeth and Ireland of Stearns-Roger and Ratcliffe of EPRI titled "Utility Response . . .", which named CDS the most cost-effective technology on PRB.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

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### TELEPHONE LOG

March 15, 2005

Combustion Components Associates (CCA) left a message to contact Will Goss at Beaumont concerning the flash dryer FGD technology formerly represented by RJM.

#### Participants:

|                 |                        |              |                |
|-----------------|------------------------|--------------|----------------|
| Bill Siegfriedt | Sargent & Lundy        | Chicago, IL  | (312) 269-2015 |
| Will Goss       | Beaumont Environmental | McMurray, PA | (724) 941-1093 |

Subject: Flash Dryer FGD Capabilities

Goss advised that RJM has closed its doors and Beaumont remains independent. Website is [www.besmp.com](http://www.besmp.com).

The process is distinguished from spray dryer FGD by basic parameters:

- 0.5% moisture in the by-product, rather than 15% to 20% moisture
- 20 to 25% less lime consumption
- 200°F stack temperature

Beaumont has a patent on flash dryer FGD using a slurry of lime (pebble lime) rather than hydrated lime. They have a patent pending (with Charlie Sedman/ex-EPA) on mercury control using cooling (to 250°F).

He said 98% SO<sub>2</sub> removal on low-sulfur coal would be no problem. Stoichiometric ratio would be “under 2,” though SO<sub>3</sub> might have to be added.

He has built scrubbers with absorbers up to 17’ diameter. He qualified to bid to Bechtel on a 525 MW project and has a bid pending with Washington Group on the 600 MW PSE&G Hudson 2 (bid 2 x 22’ diameter absorbers). He said 250 MW would be easy. He would do it with two absorbers, each 14’ to 15’ in diameter.

S&L asked about experience. Beaumont listed some past experience:

- Goss designed the Wheelabrator spray dryer FGD when he worked there.
- Hamilton, Ohio; 50 MW; used a now-superseded design to scrub 99%
- Medical College of Ohio 15 MW flash dryer (current design)
- Also small projects at Taiwan Sugar, a coke calciner (40MW equiv.) in India, and a job in Poland
- Currently doing University of Virginia

S&L inquired about commercial backing. Beaumont advised that they have had a relationship since 2000 with Sedgman LLC, a coal washing company. Contracts for Beaumont equipment are written with Sedgman. Sedgman executes the design and support work.



# CIRCULATING DRY SCRUBBER FEASIBILITY REVIEW

PROJECT NUMBER 11786-001  
SEPTEMBER 2005

## BASIN ELECTRIC

### TELEPHONE LOG

March 2, 2005

Participants:

|                 |                           |              |                |
|-----------------|---------------------------|--------------|----------------|
| Mike Paul       | Basin Electric Power Coop | Bismarck, ND | (701) 355-5691 |
| Bill Siegfriedt | Sargent & Lundy           | Chicago, IL  | (312) 269-2015 |
| John Toher      | d/b/a IJM Consulting      | Columbia, MD | (410) 910-5100 |

Subject: Consultant's View of Circulating Dry Scrubber

John Toher is a consultant formerly with Niro Atomizer, then Environmental Elements. He has been involved with several of the CDS projects to date and maintains his office at Lurgi Lentjes North America.

S&L inquired about stoichiometric ratio on low-sulfur fuels at high removal rates. Toher pointed out that as you push any dry technology to higher and higher removal efficiency, reagent consumption goes up. He pointed out that low-sulfur western fuels are ideal candidates for dry scrubbing, because even with poor reagent utilization, the reagent consumption is not too bad in terms of absolute quantities. Toher stated that 250 MW is still not "wet FGD territory." At 98% removal on PRB coal, he estimated stoichiometric ratio of 1.6 "or a little higher."

Toher pointed out that the Neil Simpson station occasionally has to go as high as 97% removal. The new permit for BHP will have a 3 hour average, which will force operations to tighten up a bit.

S&L asked for a review of the three CDS suppliers. Toher's response:

|                                   | Technical   | Commercial  |
|-----------------------------------|---|---|
| Lurgi                             | The LLNA organization is small.<br>Toher is the guru.<br>Harald Sauer has retired.                            | mg sold 80% of LLNA to Envirotherm, so mg's deep pockets are no longer available. |
| Babcock Power/<br>Austrian Energy | BPEI has good project organization.<br>No expertise with this techn. in US.<br>Some technology from Von Roll. | License.  |
| Wulff                             | Dr. Graf knows what he's doing.<br>Units in Germany and Poland<br>Lots of work in China (one troubled).       | Lacks a US partner.<br>Toher willing to help.                                     |

John e-mailed his résumé.

# Appendix C SCR Evaluation

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**High Dust vs. Low Dust SCR Application at Dry Fork Station**

**S&L PROJECT NO 11786-001**

| <b>Revision</b> | <b>Date</b> | <b>Purpose</b>      | <b>Prepared</b> | <b>Reviewed</b>  | <b>Approved</b> |
|-----------------|-------------|---------------------|-----------------|------------------|-----------------|
| 0               | 4/22/05     | For Client Comments | R. P. Gaikwad   | W. A. Rosenquist | W. DePriest     |
| 1               | 5/27/05     | Draft<br>Final      | R. P. Gaikwad   | W. A. Rosenquist | W. DePriest     |
| 2               | 8/15/05     | Final               | R.P. Gaikwad    | W.A. Rosenquist  | W. DePriest     |
| 3               | 10/07/05    | Final               | R.P. Gaikwad    | W.A. Rosenquist  | W. DePriest     |
| 4               | 10/27/05    | Final               | R.P. Gaikwad    | W.A. Rosenquist  | W. DePriest     |



## **HIGH DUST vs. LOW DUST SCR APPLICATION at Dry Fork Station**

### **1. INTRODUCTION**

Typically a selective catalytic reduction (SCR) system for a coal fired power plant is located at the economizer outlet where the flue gas temperature is most suitable for the reaction between ammonia ( $\text{NH}_3$ ) and nitrogen oxides ( $\text{NO}_x$ ). However, at this location the flue gas conditions can also have characteristics that are detrimental to the operation of the SCR and to the SCR catalyst. These flue gas characteristics can be especially troublesome with PRB coals where the ash chemistry is highly alkaline and contact with the catalyst can lead to a shorter catalyst life. In extreme cases where water or high humidity flue gas can enter the SCR reactor, severe catalyst damage could occur. Therefore, an alternate location downstream of flue gas desulfurization (FGD) and particulate collection systems where sulfur and ash are in low concentration is worthy of consideration. However, due to low flue gas temperature at the outlet of the FGD, it will be required to raise the flue gas to a temperature to  $650^\circ\text{F}$  to facilitate the reaction between  $\text{NH}_3$  and  $\text{NO}_x$ . Typically, most SCR applications will utilize the high dust configuration due to lower capital, lower operating costs, and a growing confidence in the measures required to protect the performance of the SCR from deactivation and pluggage. Low dust configurations have been utilized on the existing units where there was inadequate space to retrofit a high dust SCR (which translates into a high capital cost) or where the fuel properties were such that the catalyst would be deactivated at faster rate in the high dust configuration due to either constituents in flue gas or in the ash. In general, a typical economic analysis will favor a high dust configuration. However, extenuating circumstances such as site constraints or available space and/or fuel properties, can sway the evaluation to favor a low dust configuration. Typical schematics for high dust and low dust SCRs are provided in Figures 1 and 2 respectively.

In high dust SCR system, flue gas from the economizer outlet, typically between  $650^\circ\text{F}$  to  $750^\circ\text{F}$  is directed to SCR reactor containing the catalyst. Ammonia is injected and mixed with the  $\text{NO}_x$  before the mixture enters the SCR reactor. Ammonia reduces  $\text{NO}_x$  to



nitrogen and water. Under some design constraints, the reactor can be designed to be bypassed during startup and shut down.

In low dust SCR system, flue gas from ID fan outlet (typically at 165°F to 170°F for a dry FGD system) is directed to one side of a gas-gas heat exchanger (GGHE) to raise the gas temperature to approximately 600°, then through either an in-duct gas burner or steam heat exchanger to raise the temperature by 50F° and then to the SCR reactor at approximately 650°F. The ammonia is injected and mixed with the NOx before the mixture enters SCR reactor. Injected ammonia reduces NOx to nitrogen and water. The flue gas from the SCR outlet is then returned to the other side of the GGHE to recover the heat before the flue gas is sent to the stack. Due to the effectiveness limitations of the GGHE, the outlet temperature from the low-dust SCR system will be approximately 50°F to 60°F higher than the inlet temperature resulting in a stack temperature of approximately 220°F or about 50F° higher than the stack gas from the high dust configuration.

The purpose of this paper is to identify the technical and economic differences between high dust and low dust SCRs for an application at Basin Electric's proposed new power plant. A list of SCRs installed on PRB coals with high dust SCR in the U.S.A. is attached in Appendix A. At present, there is only one low dust SCR installation in the U.S.A. at Mercer Station. The low dust SCR at Mercer is operated after a cold side ESP and the flue gas is heated with natural gas. The Mercer SCR does not respond well with the load variation primarily due to operation of the twin boiler design.

## **2. TECHNICAL DIFFERENCES BETWEEN HIGH AND LOW DUST SCRS**

The differences between high and low dust SCRs can be characterized with the following parameters.

- NOx Removal Efficiency
- SO<sub>2</sub> Oxidation
- Type of Catalyst
- Catalyst life



- Pressure Drop
- Ammonia Slip Impact
- Supplemental Heat Requirement
- SCR Bypass

### 2.1 NO<sub>x</sub> Removal Efficiency:

Based on pulverized coal (PC) boiler technology application at Dry Fork Station generating station, the inlet NO<sub>x</sub> to SCR is estimated to be 0.20 lb/MBtu. Considering an inlet of 0.2 lb/mmBtu and experience in the industry on PRB coals, the lowest recorded NO<sub>x</sub> outlet from a high dust SCR will be approximately 0.03 lb/mmBtu. However, considering the more uniform NO<sub>x</sub> distribution in the flue gas at the inlet of a low dust SCR, a longer distance available for ammonia to NO<sub>x</sub> mixing prior to the catalyst, and the experience associated with dust free environment in SCRs on combined cycle units, a lower emission rate may be achievable with a low dust SCR. Both SCRs system would meet the current BACT limit of 0.07 lb/MBtu.

### 2.2 SO<sub>2</sub> Oxidation:

The SCR catalyst contains vanadium pentoxide (V<sub>2</sub>O<sub>5</sub>) as an active ingredient, which will convert a portion of the SO<sub>2</sub> in the flue gas to SO<sub>3</sub>. Due to the effect that SO<sub>3</sub> in its condensed form as sulfuric acid, will have on opacity (in some cases referred to as “blue” plume), the SCR is designed with a low level of SO<sub>2</sub> to SO<sub>3</sub> oxidation. However, considering the low sulfur PRB coal and the installation of dry FGD w/FF for SO<sub>2</sub> control, (which will remove greater than 95% of SO<sub>3</sub> from the flue gas), the high dust SCR can be designed for a relatively high oxidation rate of 2-3% without any significant impact on condensables or plume opacity. For example, a typical PRB fired unit operating with 0.6 lb/MBtu SO<sub>2</sub> at the SCR inlet will contain approximately 310 ppmvd SO<sub>2</sub> (@3% O<sub>2</sub>) in the flue gas. A 2% conversion of this SO<sub>2</sub> to SO<sub>3</sub> will result in 6.2 ppmvd SO<sub>3</sub> (@3% O<sub>2</sub>).



95% of this SO<sub>3</sub> will be removed in dry FGD/FF resulting in an outlet concentration of only 0.31 ppmvd SO<sub>3</sub> (@3% O<sub>2</sub>), which will not impact opacity.

For low dust application, the SCR is downstream of dry FGD, and therefore the SO<sub>2</sub> concentration at the inlet of SCR will be extremely low. For example, if the unit is operating with 0.06 lb/MBtu SO<sub>2</sub> at the low dust SCR inlet (approximately 31 ppmvd SO<sub>2</sub>), then even a 2% conversion of this SO<sub>2</sub> to SO<sub>3</sub> will result in only 0.62 ppmvd SO<sub>3</sub> (@3% O<sub>2</sub>) in the stack which will not impact opacity.

In summary, an SO<sub>3</sub> content of over 5 ppm is required in the flue gas before it will have an effect on plume visibility. Therefore, there is no real difference between a high dust and a low dust SCR relative to the concern of SO<sub>2</sub> oxidation and plume visibility.

### 2.3 Type of Catalyst:

The catalyst chosen for high dust vs. low dust application will have different catalyst pitch. Due to dust loading and properties of PRB ashes (sticky ash), 8.4 mm or larger pitch is required for high dust application. However, for low dust application, the catalyst pitch could be approximately 5 mm. The lower pitch will provide large surface area for the catalyst per unit volume of catalyst. Based on these requirements for PRB coal, and assuming the same NO<sub>x</sub> reduction requirements, it is estimated that the catalyst for low dust will be approximately 0.4 times the amount required for high dust application. This is partially offset because the catalyst for high dust is estimated to be approximately \$5,000 per cubic meter vs. \$6,000 per cubic meter for low dust application. The lower volume of catalyst for a low dust configuration results in a smaller SCR reactor with the attendant capital savings.



#### 2.4 Catalyst Life:

Because of the inherent deactivation rates of catalyst in high dust and low dust environments, the initial catalyst and SCR reactor is typically sized for 2 years of life for high dust application and for 3 years of life for low dust application. Room for an additional layer of catalyst in the reactor is used for catalyst management. It is estimated that over the 42 year evaluation period for this project, approximately 16 layers of replacement catalyst (average 1 layer every 2.5 years) will be required for high dust configuration whereas only 7 layers of replacement catalyst (average 1 layer every 6 years) will be required for low dust configuration application.

#### 2.5 Pressure drop:

The pressure drop across the high dust SCR configuration includes the pressure drop across the inlet duct, static mixers, ammonia injection grid, flow straightener, catalyst, and SCR outlet duct. The pressure drop across the catalyst is typically designed for approximately 3.0" w.c. and the rest of the system will have approximately 3" w.c. for a total of 6" w.c.

The pressure drop across the low dust SCR configuration includes the pressure drop across the duct, GGHE (dirty side), steam flue gas heater, static mixers, ammonia injection grid, flow straightener, catalyst, SCR outlet, and GGHE (clean side). The pressure drop across the SCR system therefore includes approximately 2.5" w.c. across the SCR catalyst, 3.0" w.c. across the static mixer and other devices, 3.5" across dirty side of GGHE, 3.5" across the steam heater, and 3.5" w.c. across clean side of GGHE for a total of 16.0" w.c.

For the comparison purposes, the low dust configuration will have 2.7 times the pressure drop of the high dust configuration and therefore a significantly higher fan power requirement.

#### 2.6 Ammonia Slip Impact:



SCRs are typically designed for 2 ppmvd (@3% O<sub>2</sub>) ammonia slip to avoid reaction with SO<sub>3</sub> in the flue gas to form ammonia bi-sulfate and to prevent contamination of the fly ash with ammonia. The design NH<sub>3</sub> slip can be higher for PRB coal as there is very little SO<sub>3</sub> in the flue gas and only 10% to 20% of ammonia is adsorbed on the alkaline ash. However, there could be NH<sub>3</sub> emission permit limitations due to the potential for formation of fine particulates in the atmosphere, which may impact visibility modeling. Somewhat higher ammonia slip can be tolerated with the high dust configuration because the dry FGD/FF will adsorb some NH<sub>3</sub> on the waste material in the baghouse. Ammonia slip should be less than 1 ppmvd (@3% O<sub>2</sub>) in the stack with a high dust configuration followed by a dry FGD system. Most of ammonia will be compounded with SO<sub>3</sub> to form ammonium sulfate/bisulfate. More than 95% of the sulfated products should be removed in the baghouse resulting in very small amount of sulfate emission from the high dust SCR system. For a low dust SCR configuration, all of the ammonia slip will be emitted from the stack. The low dust SCR configuration will therefore have higher ammonia emission than the high dust configuration. The ammonia emission with the low dust application will be affected by very low amount of SO<sub>3</sub> in the flue gas. The low SO<sub>3</sub> concentration in the outlet will result in ammonium sulfate formation. As the SO<sub>2</sub> emissions fall below 0.10 lb/MBtu, there is a very good possibility that gaseous ammonia may be emitted from the stack. This translates into a slight advantage to the high dust configuration but only if the NH<sub>3</sub> emissions become a constraint in the permitting process.

### 2.7 Heat Requirement:

The high dust SCR will not require any additional heat as the new boiler design will accommodate optimum operating temperature for the SCR at the economizer outlet. Conversely, the low dust SCR will be installed after dry FGD system. The temperature from FGD/FF system will be approximately 170°F. However, the SCR catalyst designed for a low dust application will have optimum effectiveness in a temperature range between 620°F to 650°F. To achieve this temperature in the SCR reactor the gas from dry FGD/FF outlet is heated by first using a GGHE to recover the heat from the gas leaving the SCR and



then by heating the gas further either by in-duct gas burner or in-duct steam heater. Due to low fuel cost at Dry Fork Station station, steam heating was chosen in this analysis as the low cost solution. The heating of the flue gas from 600°F to 650°F will require high temperature steam. To accommodate this requirement, the boiler will have to be designed to supply the quality of the steam required for this application. The estimated net heat requirement for this low dust configuration is approximately 61 MBtu/hr. This is a significant energy penalty on the low dust configuration. However, the low cost fuel and the opportunity to configure the steam cycle in an optimum fashion will help to minimize this impact.

#### 2.8 SCR Bypass:

The high dust application of SCR on a boiler fired with PRB coal will probably require an SCR bypass to protect the catalyst during the start up and shut down as well as during boiler upset conditions primarily to avoid subjecting the catalyst to the water dew point. Conversely, since the low dust SCR configuration is not subjected to the PRB fly ash at high concentration, it will not require SCR bypass during start up and shut down. In general, the low dust configuration places the SCR catalyst in a much less vulnerable location considering the potential harm that can come from exposure to the alkaline ash from PRB coal during start up and shut down.



### 3. ECONOMIC ANALYSIS

The economic comparison of high dust and low dust SCR, the study assumptions are summarized in Table 1:

Table 1: Study Assumptions

|  | <u>High Dust</u> | <u>Low Dust</u> |
|--|------------------|-----------------|
| 1. Fuel to be fired                                  | Dry Fork         | Dry Fork        |
| 2. Heat Input, MBtu/hr <sup>1</sup>                  | 3801             | 3801            |
| 3. SCR Design Temperature <sup>2</sup> , °F          | 700              | 620             |
| 4. Inlet NOx, lb/MBtu                                | 0.20             | 0.20            |
| 5. Required Efficiency, %                            | 85               | 85              |
| 6. Catalyst Pitch, mm                                | 8.4              | 5.0             |
| 7. Initial Catalyst Life, yrs                        | 2.0              | 3.0             |
| 8. SO <sub>2</sub> to SO <sub>3</sub> Oxidation, %   | 2.0              | 2.0             |
| 9. GGHE Required                                     | No               | Yes             |
| 10. In-duct Heating Required <sup>3</sup>            | No               | Yes             |
| 11. SCR Bypass Required <sup>4</sup>                 | Yes              | No              |
| 12. SCR System Pressure Drop <sup>5</sup> , "w.c.    | 6.0              | 16.0            |
| 13. Power Consumption <sup>6</sup> , kW              | 1,608            | 4,109           |
| 14. Power Cost, \$/kWh                               | 29.6             | 29.6            |
| 15. Temp. Rise Across Steam Heater <sup>7</sup> , °F | 0                | 50              |
| 16. Heat Requirement, MBtu/hr                        | 0                | 61              |
| 17. Steam Cost <sup>8</sup> , \$/MBtu                | 0.37             | 0.37            |
| 18. Catalyst Cost, \$/m <sup>3</sup>                 | 5,000            | 6,000           |
| 19. Amount of catalyst required, m <sup>3</sup>      | 576              | 230             |
| 20. Catalyst Replacements in 42 yrs <sup>9</sup>     | 16               | 7               |
| 21. Type of Ammonia Used                             | Anhydrous        | Anhydrous       |
| 22. Ammonia Cost, \$/ton                             | 425              | 425             |

Notes:



1. Heat Input - Based on an annual average
2. Typical SCR design temperature
3. Superheated steam is used for heating the flue gas. The lower temperature steam is returned back to the steam cycle.
4. SCR bypass for high dust application is required to protect the catalyst during start up and shut down
5. Explanation is provided in pressure drop write-up in Section 2.5
6. Power consumption includes all electrical power requirements
7. Estimated based on the similar application
8. Steam cost is assumed to be same as coal cost, 0.37 \$/MBtu
9. Explanation is provided in catalyst life write-up in Section 2.4

Capital Cost:

The capital costs were developed based on S&L's recent experience on PRB coal projects and previous studies for new power plants. Capital cost for the high-dust SCR represents costs for a complete SCR system including the costs of SCR reactor and associated dust work with mixers and distribution devices, initial catalyst and by-pass dampers, foundations, steel pro-rata auxiliary power system and all necessary appurtenances.

The capital costs for the low-dust SCR also represents a complete SCR system including the SCR reactor, duct work, initial catalyst, gas-to-gas heat exchanger, steam flue gas heater, associated steam piping foundations, steel, pro-rata components of the ID fans and auxiliary power systems, and all necessary appurtenances.



O&M Costs:

The O&M costs include both fixed and variable operating costs that are defined as follows:

Fixed O&M Costs:

The fixed O&M costs consist of operating and maintenance labor, maintenance material, and administrative labor. For purposes of this analysis, the installation of SCR has not been anticipated to add to the labor pool of operating labor at the new unit.

The material handling activities associated with the unloading and transfer of ammonia represent an incremental amount of the plant material handling activities, but should be a fraction of a full-time person, so it is believed the plant staff can accommodate the additional work. Maintenance material and labor costs shown herein have been estimated based on operating experience in the U.S and Europe and includes the maintenance of the ammonia delivery/storage/handling system, dilution air fan, dampers, GGHE, steam pipeline, and tuning of ammonia injection grid. The details of fixed O&M costs are given in Appendix B.

Variable Operation and Maintenance Costs:

The variable O&M costs for the SCRs include the cost of ammonia, catalyst replacement including labor, steam requirement, and power requirements. The economic basis for operating cost is given in Table 1 and the details are given in Appendix B.

No added penalty for lost production has been included due to forced downtime to maintain the SCR system because the availability (measure of random outage rates) of these systems is expected to be greater than 99% with no significant difference between the high dust and low dust configurations. Auxiliary power costs reflect the additional power requirements associated with operation of the ID fans to overcome the gas side pressure drop as well as the estimated power consumption for ancillary equipment.



Present Value Analysis

A present value analysis was performed based on the capital and O&M costs, and the following parameters which were used in the previous BEPC study:

- Debt amortization period = 30 years
- Project evaluation period = 42 years
- O & M escalation = 2%
- Discount Rate = 6%/year

The net present value for these two alternatives is shown on the chart below:

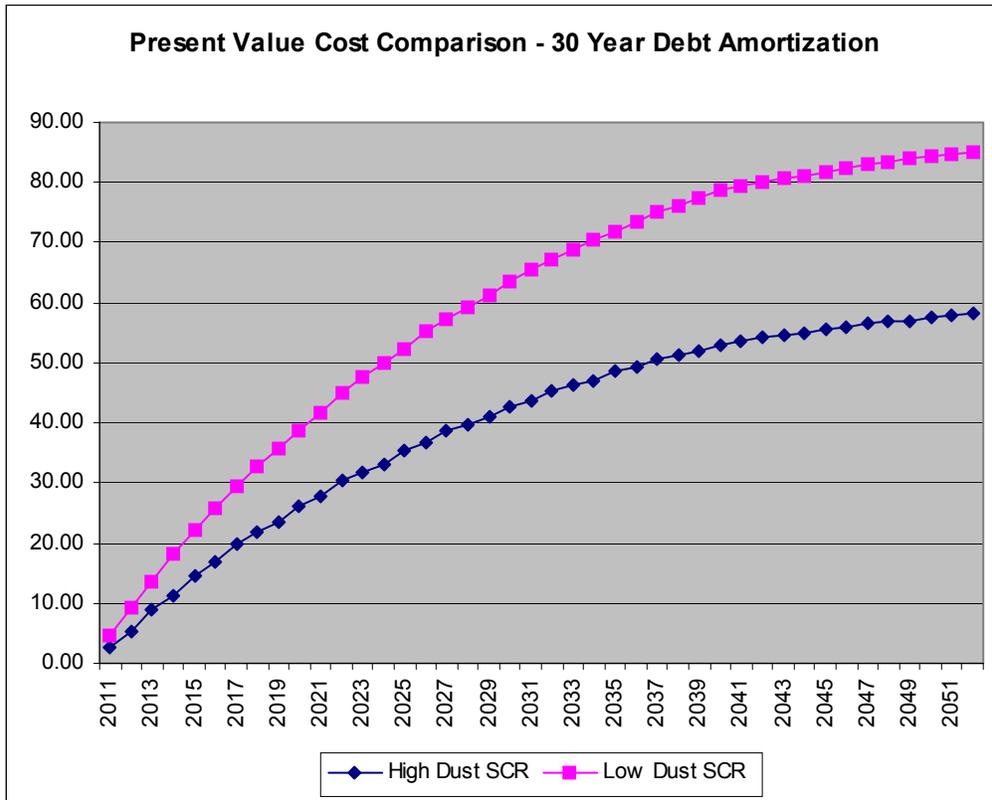


Chart 1 – Net Present Value Comparison



Summary

Capital, O&M, and net present value is summarized below:

|  | <b>High Dust</b> | <b>Low Dust</b> |
|--|------------------|-----------------|
| Capital (\$1,000,000)                      | 19.9             | 35.2            |
| O & M without catalyst (\$1,000,000)       | 1.01             | 1.85            |
| Number of Catalyst replacements            | 16               | 7               |
| Net Present Value – Capital (\$1,000,000)  | 22.41            | 39.75           |
| Net Present Value – O&M (\$1,000,000)      | 23.24            | 42.50           |
| Net Present Value – Catalyst (\$1,000,000) | 12.43            | 2.95            |
| Net Present Value (42 years) - Total       | 58.08            | 85.2            |
| Approximate NPV difference (\$1,000,000)   | Base             | 27.12           |
| NPV/Year (\$1,000,000)                     | Base             | 0.646           |

Sensitivity Analysis

Information provided by STEAG based on their experience with low dust SCRs in Europe indicates that the present estimate of catalyst life and pressure drop may be somewhat conservative. To understand the significance of these issues a sensitivity analysis was performed using a lower pressure drop of 10” w.c. and a longer catalyst life:5 changes in 42 years as opposed to the 7 originally planned.

Catalyst life: The catalyst used in Germany in 1980s is substantially larger than what a catalyst supplier would provide today in the USA. This size increase result in a longer catalyst life for SCRs typically designed to achieve 70% NOx reduction efficiency with 2-5 ppmvd ammonia slip. If the catalyst life is extended as described by STEAG, then only 5 replacements will be required over the life of the unit. This is two less replacements than in the original estimate.. This results in a cost differential between high and low dust shrinks to 26.1 M\$ in lieu of 27.1 M\$ indicating the catalyst life for low dust is not a significant contributor towards NPV of the project.

Pressure: The pressure drop shown during STEAG's presentation was approximately 10" w.c. which is substantially lower than 16" calculated by S&L. The 16" used by S&L is based on the guaranteed operating condition from a recent low dust SCR project, which operates at approximately 15" w.c. The additional 1" w.c. is intended to accommodate some fouling of the system components. It should be noted that the pressure drop is the function of velocity through the equipment. S&L does not have any data from STEAG showing what the velocities were in the various part of the system. It is indeed possible the original equipment was sized conservatively. A drop of 20-25% in velocity could result in 40-50% lower pressure drop. However, the initial capital cost would then be higher. A sensitivity analysis of reducing pressure drop from 16" w.c. to 10" w.c shows that the cost differential between high and low dust changes to 19.7 M\$ from 27.1 M\$. Therefore, the pressure drop is a significant contributor towards NPV of the project. If a low dust SCR is selected then high consideration must be given to the trade off between capital cost and pressure drop through the system.

Combined pressure drop and catalyst life: The combination of both reductions result in a difference between high and low dust NPV of 18.7 M\$ which is still more than 32% higher than high dust SCR NPV.

#### **4.0 CONCLUSIONS**

Both alternatives are technically feasible. The advantages and disadvantages are discussed below:

##### High-Dust SCRs

- Overall lower capital and life cycle costs
- Commercially, the boiler vendor will supply a high dust SCR with the boiler package
- Operates in high dust flue gas environment making the catalyst more susceptible to upsets in plant operating conditions, such as: economizer tube leaks, ash pluggage, and changes in fuel properties.
- Operating SCRs on PRB in the high dust configuration have demonstrated a higher rate of deactivation compared to application on bituminous coals. However, this higher



deactivation rate has not been a “fatal flaw” in the use of high dust SCRs in PRB application.

#### Low-Dust SCRs

- Eliminates any need for an economizer flue gas by-pass
- Less susceptible to upsets in plant operating conditions, such as; economizer tube leaks, ash pluggage, and changes in fuel properties
- Results in more stable NO<sub>x</sub> control during start up and normal operation of the NO<sub>x</sub> levels because it is impacted less by boiler outlet variations. This is especially important with a 24-hour average.
- Allows catalyst to operate in clean environment, which results in lower exposure to PRB ash and a longer catalyst life
- Less susceptible to changes in fuel properties, due to the location after the dry FGD and baghouse.
- Smaller volume of catalyst
- Low dust environment allows for use of smaller pitch catalyst
- Low SO<sub>2</sub> concentration allows for a high catalyst activity and therefore, a smaller amount of catalyst
- Higher capital and operating costs due primarily to the gas-to-gas heat exchanger, the steam flue gas heater, and more complicated ductwork
- Commercially, the boiler vendor may not want to supply the low dust SCR unless they supplied the boiler, dry-FGD, baghouse and low-dust SCR
- Alternately, the SCR could be designed and procured as a stand-alone package, such as is currently being done on SCR retrofit projects
- Design of the flue gas reheater requires a source of heat off the cycle (either steam or water) thereby reducing the power generated from the steam turbine.
- Due to higher heat rate of the low dust configuration compared to high dust SCR configuration, the emissions of SO<sub>2</sub>, PM, etc. per MWH will be higher for low dust SCR.



- Ammonia based emissions will be higher for low dust SCR than high dust SCR due to proximity of low dust SCR being downstream of the FGD and FF.

## **5. RECOMMENDATION:**

Considering NO<sub>x</sub> reduction capabilities, operational flexibility, secondary emissions, overall plant efficiency and economics of the low and high dust configurations, Sargent & Lundy LLC recommends that the Dry Fork Station project employ the high dust SCR configuration.

Sargent & Lundy acknowledges that the low dust configuration will potentially offer a slightly higher NO<sub>x</sub> reduction efficiency, and therefore a slightly lower NO<sub>x</sub> emission rate on an equal heat input basis. However, this minor advantage in NO<sub>x</sub> emissions rate on a lb/MMBtu heat input basis is overshadowed by the fact that the higher heat rate of the low dust configuration will result in a higher emission rate for the other criteria pollutants (SO<sub>2</sub>, PM, etc.) and CO<sub>2</sub> on a plant output basis (lbs/MWh). For these reasons, selection of the low dust configuration is not warranted.

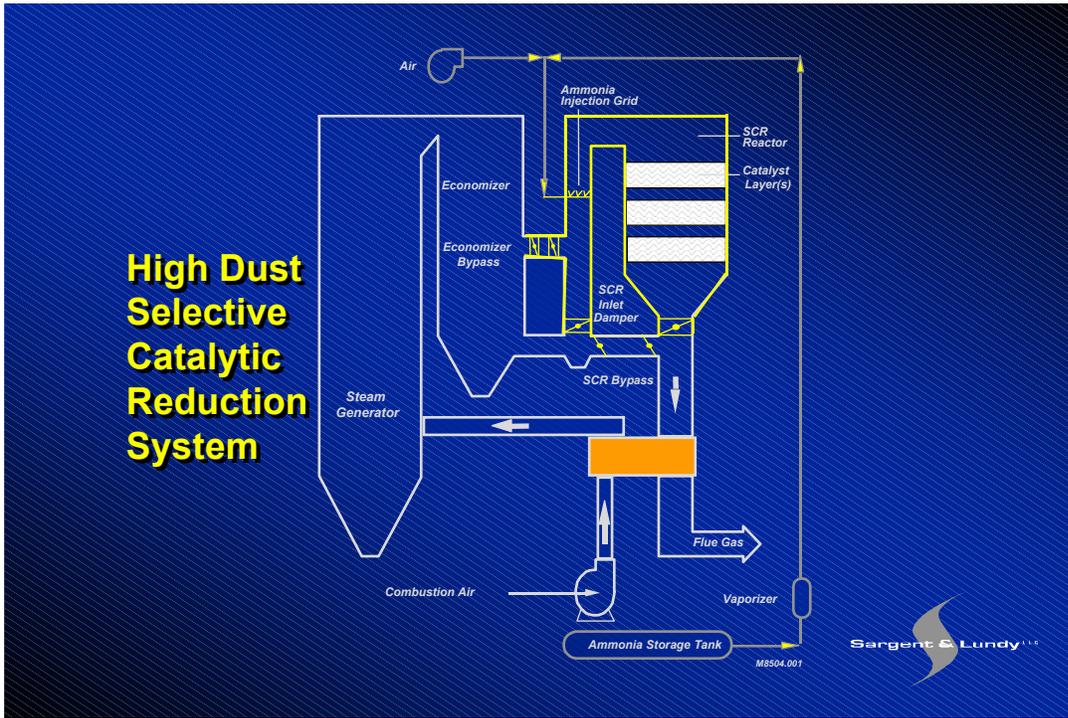


Figure 1: High Dust SCR Schematic

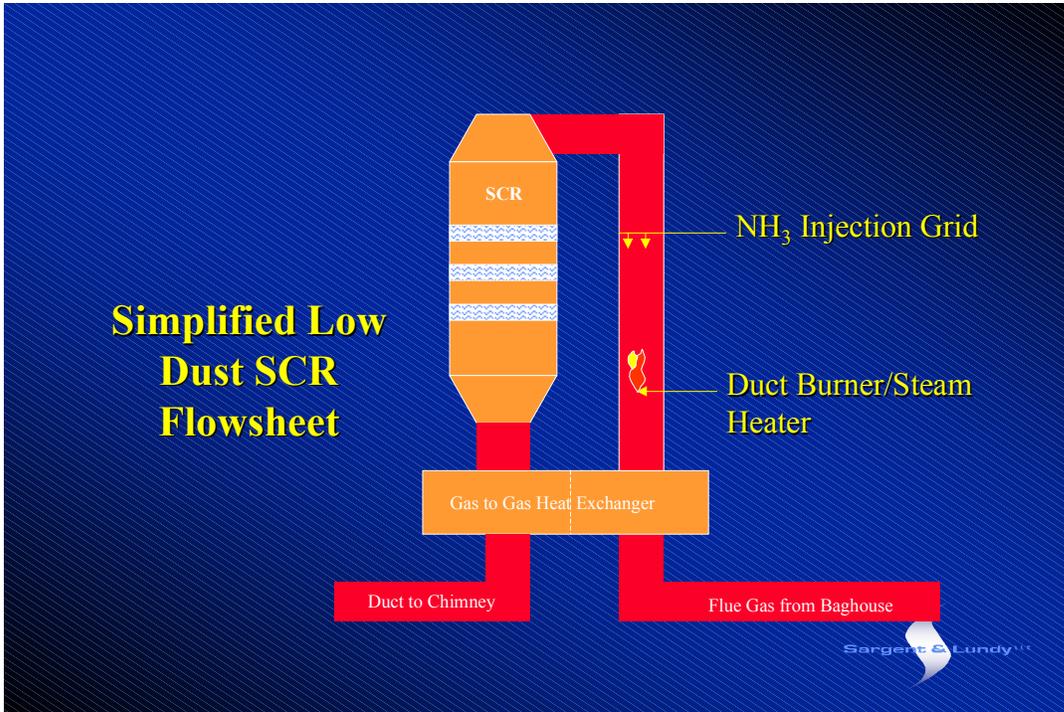


Figure 2: Low Dust SCR Schematic

# **Appendix D Cost Estimates**

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**CH2M HILL**  
**PC Alternative with Air Cooled Condenser**

|           |                                   |            |                 |
|-----------|-----------------------------------|------------|-----------------|
| CLIENT:   | Basin Electric Power Cooperative  | ESTIMATOR: | R. J. Witherell |
| PROJECT:  | 280 MW Subcritical PC Power Plant | DATE:      | 11/03/2004      |
| LOCATION: | Gillette, Wyoming                 | REVISION:  | 5               |
| Job No.:  | 317334                            | CASE:      |                 |

1.0 PURPOSE

To prepare a Cost Estimate for engineering, procurement and construction (EPC) services for a 280 MW (gross) subcritical Pulverized Coal (PC) fired power plant for Basin Electric Power Cooperative. The American Association of Cost Engineers (AACE) has developed definitions for levels of accuracy commonly used by professional cost estimators. The AACE defines the cost estimate as set forth here, based on preliminary flow sheets, layouts, equipment quantities and type as a Budgetary estimate. An estimate of this type is expected to be accurate within plus 30 percent to minus 15 percent of the estimated cost. However, due to the high percentage of quoted equipment including installation quotes for the Boiler, Air Quality Control Systems, Air Cooled Condenser, and Coal Handling System, it is felt that the accuracy range is better defined as plus 20 minus 15 percent.

2.0 SCOPE

The facility will be a subcritical Pulverized Coal Fired power plant with one (1) PC fired Steam Generator and one (1) 280 MW single reheat two-flow exhaust Steam Turbine Generator (STG). The plant will be a mine-mouth unit with area allocated on the site for a future rail loop, rail coal delivery and unloading system. The facility generally consists of the following:

- Steam Generator and accessories
- SCR and Ammonia System
- Baghouse
- Dry FGD System
- Lime Storage
- STG and Hydrogen Cooling System
- Air-Cooled Condenser
- Feedwater System
- Condensate System
- Coal Handling System
- Ash Handling System
- Plant Air System
- Blowdown System
- Main Steam and Reheat System
- Steam Seals System
- Water Treatment System
- Firewater System
- Chemical Feed System
- Electrical Equipment & Bulks including 230 kV Switchyard
- ZLD System
- CEMS
- DCS
- Auxiliary Boiler
- Instrumentation Bulks
- Civil & Structural Works including Ponds
- Site Buildings and Structures including Warehousing and Offices

### 3.0 CONSTRUCTION APPROACH

The estimate is based on a direct-hire open-shop craft labor (mix of Union and Non-union craft) with multiple EPC contractors for the following:

- Steam Generator and Air Quality Control System (AQCS) including Baghouse, Dry Scrubber (FGD) and SCR (furnish and install basis)
- Balance of Plant (furnish and install basis) includes all BOP Equipment, Tanks S/C, Bulks, Sitework, Engineering, construction and startup
- Chimney Contractor
- Coal Handling Contractor
- Air Cooled Condenser Contractor
- Coal Storage Silos
- ZLD Contractor
- Switchyard

### 4.0 QUANTITY BASIS

Quantities for bulks were determined based on values contained in the CH2M HILL coal plant estimating model database which has been developed based on historical data derived from similar recently completed and proposed projects in terms of size and configuration. Historical data was utilized to provide an overall parametric check of account values of the completed estimate.

- 4.1 Earthwork Account: Earthwork was based on a take-off from General Arrangements to determine cut and fill quantities. Paving, gravel, underground/aboveground utilities, ponds, site drainage and fencing quantities were derived from the General Arrangement Site Plan.
- 4.2 Concrete Account: Concrete quantities were based on values contained in the CH2M HILL coal plant estimating database and are quantified based on pour type, plant area and equipment type.
- 4.3 Steel Account: Quantities for building structures, piperack and miscellaneous steel were based on values contained in the CH2M HILL coal plant estimating database and are broken out in terms of light, medium, heavy, extra heavy steel and well as a breakdown for grating, ladders, stairs, handrail, kickplate, etc.
- 4.4 Equipment quantities and capacities were determined based on a detailed equipment list developed from preliminary P & IDs and are described in detail in terms of equipment quantities and capacities.
- 4.5 Large bore, major small bore and underground pipe quantities were based on quantities contained in the CH2M HILL coal plant estimating database and broken out into large bore, small bore, underground piping.
- 4.6 An Electrical Equipment list with quantities and capacities was utilized to establish the estimate for the electrical account. Bulk quantities for wire, terminations, conduit, tray, grounding and electrical heat tracing were determined based on values contained in the CH2M HILL coal plant estimating model database.
- 4.7 An Instrument Equipment list with quantities including CEMS and DCS was utilized to establish the equipment list for the estimate. Quantities for instruments and bulks were determined based on values contained in the CH2M HILL coal plant estimating model database.

- 4.8 Painting and Insulation quantities were derived from estimated quantities from the steel, equipment and piping accounts.
- 4.9 Buildings and Architectural – Based on quantities derived from General Arrangement Layouts and was broken out to include exterior and interior elements including doors, windows, siding, roofing, floors and wall finishes.

## 5.0 PRICING BASIS

- 5.1 Earthwork Account: Based on man-hour rates and costs experienced on other recently complete projects and on in-house estimating database information for manhours and bulk pricing.
- 5.2 Concrete Account: Manhours, formwork, reinforcing steel, finishing and grout based on in-house estimating database information. We have adjusted the ready-mix concrete price per cubic yard to \$85.00 based on telephone quotes from local suppliers. Pricing for reinforcement material was adjusted to \$.45 per pound to reflect recent price increases for this material.
- 5.2 Steel Account: Steel man-hour installation rates, piperack and miscellaneous steel, grating, handrail, checkered plate, ladders, stair treads and stringer were all based on costs experienced on other recently completed projects and on in-house estimating database information. The cost for steel has been adjusted to reflect the latest pricing being experienced for this material based on current quotes.
- 5.3 Equipment Account: Quotes were based on brief performance specifications in the form of one or two page data sheets prepared for each of the major equipment items. All quotes were stated in current dollars.
  - 5.3.1 Steam Generator – (1) Each: Quotes received from B & W, Foster Wheeler & Alstom. Prices are quoted in present-day dollars. B & W pricing was used as the basis for this estimate and the scope includes the steam generator, baghouse, SCR and dry FGD system.
  - 5.3.2 Steam Turbine Generator – (1) each: 280 MW single reheat unit with two-flow exhaust: Equipment quotes were received from Alstom, Siemens, and GE. Siemens pricing was used as a basis for this estimate.
  - 5.3.3 Air-Cooled Condenser - Pricing based budgetary written equipment quotes received from GEA and Marley . Marley was used as a basis for this estimate.
  - 5.3.4 Coal Handling and Ash Handling Systems – A budgetary quote FMC was received and was used as a basis for the in-battery limits Coal Handling System costs. The FMC quote included equipment, erection, dust suppression, and sampling system costs. A budgetary quote from United Conveyor was used as a basis for the Ash Handling System cost and included costs for equipment.
  - 5.3.5 Stack and Breeching – Pricing based budgetary written equipment quotes received from Hamon Custodis, Hoffman, and Gibraltar Chimney for the 500 foot Stack and Breeching. Hamon Custodis pricing was used.
  - 5.3.6 Coal Storage Silos – Pricing was received from Hoffman for the Coal Storage silos.

The balance of equipment and installation rates were based on man-hour rates and costs experienced on other recently completed projects and on in-house estimating database information.

- 5.4 Piping Account: Pricing for pipe, fittings and shop fabrication was based on recently received pricing from Team Industries, Bendtec and International Piping. Pricing for Valves and Specialties and installation rates were based on recently completed projects and on in-house estimating data.
- 5.5 Electrical Account: The electrical equipment, installation man-hours, pricing for wire, terminations, conduit, tray, grounding and electrical heat tracing was based on man-hour rates, quotes received and costs experienced on other recently completed projects and on in-house database information.
- 5.6 Instrumentation Account: The instrumentation, DCS, CEMS and installation man-hours, and pricing for bulks was based on man-hour rates and costs experienced on other recently completed projects and on in-house database information.
- 5.7 Site Building Account: Unit prices based on recent project pricing and on database information for siding, roofing, building mechanical and electrical components and architectural elements.

## 6.0 LABOR

Open-shop craft labor rates were derived from published prevailing (union and non-union mix) wages for the area. A labor factor of 1.11 was assumed based on review of various factors including location, congestion, local labor conditions, weather and schedule. A fifty hour work week was assumed to attract craft with incidental overtime as required. A per diem of \$40.00 was included.

## 7.0 SCHEDULE

|                        |              |
|------------------------|--------------|
| Start Engineering:     | May 2006     |
| Start Construction:    | May 2007     |
| Mechanical Completion: | October 2010 |
| COD                    | January 2011 |

Assumed was detailed engineering duration approximately 30 months (including procurement); construction duration 42 months with 9 months start-up. The total duration was assumed to be 57 months.

## 8.0 HOME OFFICE ENGINEERING SERVICES

Detailed engineering was calculated using wage rates by salary category including work by disciplines estimating the engineering production and support work-hours based on type and sequence for the work required. Additional expenses were added for reproduction, computers, outside services and travel. These engineering services apply to the BOP contractor only.

## 9.0 CONSTRUCTION INDIRECTS

Includes costs for Field Staff, Temporary Facilities, Construction Equipment and small tools/consumables, Heavy Hauling, Start-up Craft Assistance and temporary start-up supplies, spare parts and consumables.

## 10.0 CONTRACTOR'S CONTINGENCY

A contingency was included of 8% based on an assessment of major cost elements.

11.0 CONTRACTOR'S FEE

An 10% fee (including G & A) was applied based on all cost elements related to the BOP contract.

12.0 INCLUSIONS

Structural and civil works to the site battery limits  
Piling  
Mechanical and plant equipment  
Bulks  
Contractor's construction supervision  
Temporary facilities  
Construction power and water  
Construction equipment, small tools and consumables  
Start-up spare parts and start-up craft labor  
Interest During Construction @ 6.5% lend rate.  
230 kV Switchyard  
Sales Tax @ 5.00%.  
First fills  
Contractor's Contingency and Fee  
Insurances (Workers' Comp, Liability and Builders Risk)  
Performance and Payment Bond Cost @ \$.04/\$1,000.

13.0 EXCLUSIONS

Demolition, soils remediation, moving of underground appurtenances or piping (unless noted otherwise), excavation at site location to depth required to reach undisturbed soil..  
Delay in start-up insurance.  
Plant Licenses or environmental permits.  
Removal or relocation of existing facilities or structures (unless noted otherwise)  
Dewatering except for runoff during construction.  
No on-site fuel oil storage is included.  
Risk assessment for determining probability of overrun or underrun is not included.

14.0 ASSUMPTIONS & QUALIFICATIONS

All excavated soil will be disposed of elsewhere on the site  
This site does not contain any EPA defined hazardous or toxic wastes or any archaeological finds that would interrupt or delay the project.  
Equipment is supplied with manufacturers standard paint  
Craft parking is immediately adjacent to site  
Craft bussing is not required.  
Rock excavation is not required.  
A construction or operating camp has not been included.  
An ample supply of skilled craft is available within the vicinity of the site.  
Startup fuel is natural gas.  
The site has free and clear access with adequate laydown area immediately adjacent to the site.

15.0 INTERCONNECTS

|           |  |
|-----------|--|
| ROADS:    | Tie in to existing road at Battery Limit |
| WATER:    | Well Field                               |
| ELECTRIC: | Battery Limit                            |
| VOLTAGE:  | 230 kV                                   |

16.0 SWITCHYARD

230 kV

17.0 SALES TAX

Tax rate is 5.00%.

# CH2MHILL

Client: Basin Electric Power Cooperative  
 Project: PC Subcritical 280MW (gross) Plant  
 Location: Gillette, Wyoming  
 Job No.: 317334  
 Case:

Date: November 3, 2004  
 Estimator: R.J. Witherell  
 Rev. No.: 6

| Account No. | Description  | Quantity | Unit | MH<br>Unit | MH<br>Rate | Material<br>Unit | Manhours  | LABOR        | MATERIAL      | SPECIALTY<br>SUBCONTRACTS | TOTAL         | Size       | Remarks             |
|-------------|--|----------|------|------------|------------|------------------|-----------|--------------|---------------|---------------------------|---------------|------------|---------------------|
|             | <b>EARTHWORK</b>   |          |      |            | \$30.94    |                  | 34,482    | \$1,066,882  | \$436,315     | \$10,510,857              | \$12,014,053  | 27,349 CY  |                     |
|             | CONCRETE   | 7.24     |      |            | \$33.21    | \$199.63         | 198,102   | \$6,578,974  | \$5,499,627   |                           | \$12,038,602  | 2,629 TN   |                     |
|             | STEEL  | 23.68    |      |            | \$31.18    | \$2,605.00       | 79,073    | \$2,465,487  | \$6,847,384   |                           | \$9,312,871   |            |                     |
|             | EQUIPMENT  |          |      |            | \$43.02    |                  | 147,785   | \$6,357,723  | \$129,881,066 | \$103,720,213             | \$239,959,003 |            |                     |
|             | PIPING   | 2.40     |      |            | \$37.79    | \$79.90          | 299,984   | \$9,824,790  | \$8,662,526   | \$2,300,000               | \$20,787,316  | 108,423 LF |                     |
|             | ELECTRICAL   |          |      |            | \$38.84    |                  | 318,283   | \$12,352,116 | \$18,668,107  |                           | \$31,030,222  |            |                     |
|             | <b>INSTRUMENTATION &amp; CONTROLS</b>                          |          |      |            |            |                  | 26,045    | \$1,011,604  | \$6,243,971   | \$1,535,410               | \$7,255,575   |            |                     |
|             | PAINTING   |          |      |            |            |                  |           |              |               | \$5,080,284               | \$1,535,410   |            |                     |
|             | <b>INSULATION</b>  |          |      |            |            |                  |           |              |               | \$6,780,551               | \$6,780,551   |            |                     |
|             | <b>BUILDINGS &amp; ARCHITECTURAL</b>                           |          |      |            |            |                  |           |              |               |                           |               |            |                     |
|             | <b>DIRECT FIELD COST</b>                                       |          |      |            | \$37.29    |                  | 1,063,755 | \$39,667,576 | \$176,198,996 | \$129,927,314             | \$345,793,886 |            |                     |
|             | <b>FIELD STAFF &amp; LEGALITIES</b>                            |          |      |            |            |                  |           |              |               |                           |               |            |                     |
|             | TEMPORARY FACILITIES   |          |      |            |            |                  |           |              |               |                           | \$14,130,097  |            |                     |
|             | CONSTRUCTION CAMP  |          |      |            |            |                  |           |              |               |                           | \$6,012,068   |            |                     |
|             | <b>CONSTRUCTION EQUIPMENT, TOOLS, SUPPLIES</b>                 |          |      |            |            |                  |           |              |               |                           |               |            |                     |
|             | START-UP TESTING AND TRAINING                                  |          |      |            |            |                  | 26,334    | \$3,151,184  | \$150,000     | \$750,000                 | \$9,940,888   |            |                     |
|             | <b>INDIRECT FIELD COST</b>                                     |          |      |            |            |                  | 26,334    | \$3,151,184  | \$150,000     | \$750,000                 | \$34,134,237  |            |                     |
|             | <b>TOTAL FIELD COST</b>  |          |      |            |            |                  |           |              |               |                           | \$379,928,122 |            |                     |
|             | <b>EPC (Balance Of Plant) ENGINEERING</b>                      |          |      |            |            |                  |           |              |               |                           | \$14,184,126  |            |                     |
|             | <b>SUBTOTAL FIELD AND ENGINEERING</b>                          |          |      |            |            |                  |           |              |               |                           | \$394,112,248 |            |                     |
|             | <b>FREIGHT</b>   |          |      |            |            |                  |           |              |               |                           | Included      |            |                     |
|             | <b>SUBTOTAL</b>  |          |      |            |            |                  |           |              |               |                           | \$394,112,248 |            |                     |
|             | <b>CONTINGENCY</b>   |          |      |            |            |                  |           |              |               |                           | \$31,528,980  |            |                     |
|             | <b>EPC (Balance Of Plant) CONTRACTOR'S FEE</b>                 |          |      |            |            |                  |           |              |               |                           | \$20,869,323  |            |                     |
|             | <b>SUBTOTAL</b>  |          |      |            |            |                  |           |              |               |                           | \$446,510,551 |            |                     |
|             | <b>SWITCHYARD</b>  |          |      |            |            |                  |           |              |               |                           | \$4,630,607   |            |                     |
|             | TAXES  |          |      |            |            |                  |           |              |               |                           | \$12,843,573  |            | CAMPBELL COUNTY, WY |
|             | <b>INSURANCES (Workers' Comp, Liability and Builders Risk)</b> |          |      |            |            |                  |           |              |               |                           | \$18,200,000  |            | PER BEPC            |
|             | PERMITS  |          |      |            |            |                  |           |              |               |                           | \$50,000      |            | ALLOWANCE           |
|             | <b>PERFORMANCE BONDS</b>                                       |          |      |            |            |                  |           |              |               |                           | \$17,860      |            | PER BEPC            |
|             | <b>TOTAL</b>   |          |      |            |            |                  |           |              |               |                           | \$482,252,591 |            |                     |

**CH2M HILL**  
**CFB Alternative with Air Cooled Condenser**

|           |                                  |            |                 |
|-----------|----------------------------------|------------|-----------------|
| CLIENT:   | Basin Electric Power Cooperative | ESTIMATOR: | R. J. Witherell |
| PROJECT:  | 280 MW CFB Power Plant           | DATE:      | 11/03/2004      |
| LOCATION: | Gillette, Wyoming                | REVISION:  | 4               |
| Job No.:  | 317334                           | CASE:      |                 |

1.0 PURPOSE

To prepare a Cost Estimate for engineering, procurement and construction (EPC) services for a 280 MW (gross) Circulating Fluidized Bed (CFB) coal fired power plant for Basin Electric Power Cooperative. The American Association of Cost Engineers (AACE) has developed definitions for levels of accuracy commonly used by professional cost estimators. The AACE defines the cost estimate as set forth here, based on preliminary flow sheets, layouts, equipment quantities and type as a Budgetary estimate. An estimate of this type is expected to be accurate within plus 30 percent to minus 15 percent of the estimated cost. However, due to the high percentage of quoted equipment including installation quotes for the Boiler, Air Quality Control Systems, Air Cooled Condenser, and Coal Handling System, it is felt that the accuracy range is better defined as plus 20 minus 15 percent.

2.0 SCOPE

The facility will be a Circulating Fluidized Bed (CFB) Coal Fired power plant with one (1) CFB Steam Generator and one (1) 280 MW single reheat two-flow exhaust Steam Turbine Generator (STG). The plant will be a mine-mouth unit with area allocated on the site for a future rail loop, rail coal delivery and unloading system. The facility generally consists of the following:

- Steam Generator and accessories
- Baghouse
- Dry FGD System
- Limestone Storage
- STG and Hydrogen Cooling System
- Air-Cooled Condenser
- Feedwater System
- Condensate System
- Coal Handling System
- Ash Handling System
- Plant Air System
- Blowdown System
- Main Steam and Reheat System
- Steam Seals System
- Water Treatment System
- Firewater System
- Chemical Feed System
- Electrical Equipment & Bulks including 230 kV Switchyard
- ZLD System
- CEMS
- DCS
- Auxiliary Boiler
- Instrumentation Bulks
- Civil & Structural Works including Ponds
- Site Buildings and Structures including Warehousing and Offices

### 3.0 CONSTRUCTION APPROACH

The estimate is based on a direct-hire open-shop craft labor (mix of Union and Non-union craft) with multiple EPC contractors for the following:

- Steam Generator and Air Quality Control System (AQCS) including SCR (furnish and install basis)
- Balance of Plant (furnish and install basis) includes all BOP Equipment, Tanks S/C, Bulks, Sitework, Engineering, construction and startup
- Chimney Contractor
- Coal Handling Contractor
- Air Cooled Condenser Contractor
- Coal Storage Silos
- ZLD Contractor
- Switchyard

### 4.0 QUANTITY BASIS

Quantities for bulks were determined based on values contained in the CH2M HILL coal plant estimating model database which has been developed based on historical data derived from similar recently completed and proposed projects in terms of size and configuration. Historical data was utilized to provide an overall parametric check of account values of the completed estimate.

- 4.1 Earthwork Account: Earthwork was based on a take-off from General Arrangements to determine cut and fill quantities. Paving, gravel, underground/aboveground utilities, ponds, site drainage and fencing quantities were derived from the General Arrangement Site Plan.
- 4.2 Concrete Account: Concrete quantities were based on values contained in the CH2M HILL coal plant estimating database and are quantified based on pour type, plant area and equipment type.
- 4.3 Steel Account: Quantities for building structures, piperack and miscellaneous steel were based on values contained in the CH2M HILL coal plant estimating database and are broken out in terms of light, medium, heavy, extra heavy steel and well as a breakdown for grating, ladders, stairs, handrail, kickplate, etc.
- 4.4 Equipment quantities and capacities were determined based on a detailed equipment list developed from preliminary P & IDs and are described in detail in terms of equipment quantities and capacities.
- 4.5 Large bore, major small bore and underground pipe quantities were based on quantities contained in the CH2M HILL coal plant estimating database and broken out into large bore, small bore, underground piping.
- 4.6 An Electrical Equipment list with quantities and capacities was utilized to establish the estimate for the electrical account. Bulk quantities for wire, terminations, conduit, tray, grounding and electrical heat tracing were determined based on values contained in the CH2M HILL coal plant estimating model database.
- 4.7 An Instrument Equipment list with quantities including CEMS and DCS was utilized to establish the equipment list for the estimate. Quantities for instruments and bulks were determined based on values contained in the CH2M HILL coal plant estimating model database.

- 4.8 Painting and Insulation quantities were derived from estimated quantities from the steel, equipment and piping accounts.
- 4.9 Buildings and Architectural – Based on quantities derived from General Arrangement Layouts and was broken out to include exterior and interior elements including doors, windows, siding, roofing, floors and wall finishes.
- 5.0 PRICING BASIS
- 5.1 Earthwork Account: Based on man-hour rates and costs experienced on other recently complete projects and on in-house estimating database information for manhours and bulk pricing.
- 5.2 Concrete Account: Manhours, formwork, reinforcing steel, finishing and grout based on in-house estimating database information. We have adjusted the ready-mix concrete price per cubic yard to \$85.00 based on telephone quotes from local suppliers. Pricing for reinforcement material was adjusted to \$.45 per pound to reflect recent price increases for this material.
- 5.2 Steel Account: Steel man-hour installation rates, piperack and miscellaneous steel, grating, handrail, checkered plate, ladders, stair treads and stringer were all based on costs experienced on other recently completed projects and on in-house estimating database information. The cost for steel has been adjusted to reflect the latest pricing being experienced for this material based on current quotes.
- 5.3 Equipment Account: Quotes were based on brief performance specifications in the form of one or two page data sheets prepared for each of the major equipment items. All quotes were stated in current dollars.
- 5.3.1 Steam Generator – (1) Each: Quotes received from Foster Wheeler & Alstom. Prices are quoted in present-day dollars. Foster Wheeler pricing was used as the basis for this estimate and the scope includes the steam generator, baghouse and SCR system.
- 5.3.2 Steam Turbine Generator – (1) each: 280 MW single reheat unit with two-flow exhaust: Equipment quotes were received from Alstom, Siemens, and GE. Siemens pricing was used as a basis for this estimate.
- 5.3.3 Air-Cooled Condenser - Pricing based budgetary written equipment quotes received from GEA and Marley . Marley was used as a basis for this estimate.
- 5.3.4 Coal Handling and Ash Handling Systems – A budgetary quote FMC was received and was used as a basis for the in-battery limits Coal Handling System costs. The FMC quote included equipment, erection, dust suppression, and sampling system costs. A budgetary quote from United Conveyor was used as a basis for the Ash Handling System cost and included costs for equipment.
- 5.3.5 Stack and Breeching – Pricing based budgetary written equipment quotes received from Hamon Custodis, Hoffman, and Gibraltar Chimney for the 500 foot Stack and Breeching. Hamon Custodis pricing was used.
- 5.3.6 Coal Storage Silos – Pricing was received from Hoffman for the Coal Storage silos.

The balance of equipment and installation rates were based on man-hour rates and costs experienced on other recently completed projects and on in-house estimating database information.

- 5.4 Piping Account: Pricing for pipe, fittings and shop fabrication was based on recently received pricing from Team Industries, Bendtec and International Piping. Pricing for Valves and Specialties and installation rates were based on recently completed projects and on in-house estimating data.
- 5.5 Electrical Account: The electrical equipment, installation man-hours, pricing for wire, terminations, conduit, tray, grounding and electrical heat tracing was based on man-hour rates, quotes received and costs experienced on other recently completed projects and on in-house database information.
- 5.6 Instrumentation Account: The instrumentation, DCS, CEMS and installation man-hours, and pricing for bulks was based on man-hour rates and costs experienced on other recently completed projects and on in-house database information.
- 5.7 Site Building Account: Unit prices based on recent project pricing and on database information for siding, roofing, building mechanical and electrical components and architectural elements.

## 6.0 LABOR

Open-shop craft labor rates were derived from published prevailing (union and non-union mix) wages for the area. A labor factor of 1.11 was assumed based on review of various factors including location, congestion, local labor conditions, weather and schedule. A fifty hour work week was assumed to attract craft with incidental overtime as required. A per diem of \$40.00 was included.

## 7.0 SCHEDULE

|                        |              |
|------------------------|--------------|
| Start Engineering:     | May 2006     |
| Start Construction:    | May 2007     |
| Mechanical Completion: | October 2010 |
| COD                    | January 2011 |

Assumed was detailed engineering duration approximately 30 months (including procurement); construction duration 42 months with 9 months start-up. The total duration was assumed to be 57 months.

## 8.0 HOME OFFICE ENGINEERING SERVICES

Detailed engineering was calculated using wage rates by salary category including work by disciplines estimating the engineering production and support work-hours based on type and sequence for the work required. Additional expenses were added for reproduction, computers, outside services and travel. These engineering services apply to the BOP contractor only.

## 9.0 CONSTRUCTION INDIRECTS

Includes costs for Field Staff, Temporary Facilities, Construction Equipment and small tools/consumables, Heavy Hauling, Start-up Craft Assistance and temporary start-up supplies, spare parts and consumables.

## 10.0 CONTRACTOR'S CONTINGENCY

A contingency was included of 8% based on an assessment of major cost elements.

11.0 CONTRACTOR'S FEE

An 10% fee (including G & A) was applied based on all cost elements related to the BOP contract.

12.0 INCLUSIONS

Structural and civil works to the site battery limits  
Piling  
Mechanical and plant equipment  
Bulks  
Contractor's construction supervision  
Temporary facilities  
Construction power and water  
Construction equipment, small tools and consumables  
Start-up spare parts and start-up craft labor  
Interest During Construction @ 6.5% lend rate.  
230 kV Switchyard  
Sales Tax @ 5.00%.  
First fills  
Contractor's Contingency and Fee  
Insurances (Workers' Comp, Liability and Builders Risk)  
Performance and Payment Bond Cost @ \$.04/\$1,000.

13.0 EXCLUSIONS

Demolition, soils remediation, moving of underground appurtenances or piping (unless noted otherwise), excavation at site location to depth required to reach undisturbed soil..  
Delay in start-up insurance.  
Plant Licenses or environmental permits.  
Removal or relocation of existing facilities or structures (unless noted otherwise)  
Dewatering except for runoff during construction.  
No on-site fuel oil storage is included.  
Risk assessment for determining probability of overrun or underrun is not included.

14.0 ASSUMPTIONS & QUALIFICATIONS

All excavated soil will be disposed of elsewhere on the site  
This site does not contain any EPA defined hazardous or toxic wastes or any archaeological finds that would interrupt or delay the project.  
Equipment is supplied with manufacturers standard paint  
Craft parking is immediately adjacent to site  
Craft bussing is not required.  
Rock excavation is not required.  
A construction or operating camp has not been included.  
An ample supply of skilled craft is available within the vicinity of the site.  
Startup fuel is natural gas.  
The site has free and clear access with adequate laydown area immediately adjacent to the site.

15.0 INTERCONNECTS

|           |  |
|-----------|--|
| ROADS:    | Tie in to existing road at Battery Limit |
| WATER:    | Well Field                               |
| ELECTRIC: | Battery Limit                            |
| VOLTAGE:  | 230 kV                                   |

16.0 SWITCHYARD

230 kV

17.0 SALES TAX

Tax rate is 5.00%.

# CH2MHILL

Client: Basin Electric Power Cooperative  
 Project: CFB 280MW (gross) Coal Fired Plant  
 Location: Gillette, Wyoming  
 Job No.: 317334  
 Case:

Date: November 3, 2004  
 Estimator: R.J. Witherell  
 Rev. No.: 5

| Account No. | Description  | Quantity | Unit | M/W Unit | MH Rate | Material Unit | Manhours  | LABOR        | MATERIAL      | SPECIALTY SUBCONTRACTS | TOTAL         | Size       | Remarks             |
|-------------|--|----------|------|----------|---------|---------------|-----------|--------------|---------------|------------------------|---------------|------------|---------------------|
|             | <b>EARTHWORK</b>   |          |      |          |         |               |           |              |               |                        |               |            |                     |
|             | CONCRETE   |          |      | 7.13     | \$30.94 | \$199.50      | 34,482    | \$1,066,882  | \$436,315     | \$10,517,044           | \$12,020,241  | 28,574 CY  |                     |
|             | STEEL  |          |      | 23.68    | \$33.21 | \$2,605.00    | 203,831   | \$6,769,234  | \$5,700,477   |                        | \$12,469,711  | 2,629 TN   |                     |
|             | EQUIPMENT  |          |      |          | \$31.18 |               | 79,073    | \$2,465,487  | \$6,847,384   |                        | \$9,312,871   |            |                     |
|             | PIPING   |          |      | 2.40     | \$43.02 | \$79.90       | 152,736   | \$6,570,698  | \$135,489,458 | \$109,060,572          | \$251,120,728 |            |                     |
|             | ELECTRICAL   |          |      |          | \$37.79 |               | 299,984   | \$9,824,790  | \$8,682,526   | \$2,300,000            | \$20,787,316  | 108,423 LF |                     |
|             | INSTRUMENTATION & CONTROLS                                     |          |      |          | \$38.84 |               | 324,070   | \$12,586,881 | \$19,007,527  |                        | \$31,594,407  |            |                     |
|             | PAINTING   |          |      |          | \$38.84 |               | 26,479    | \$1,028,464  | \$6,348,037   | \$1,535,410            | \$7,376,501   |            |                     |
|             | INSULATION   |          |      |          |         |               |           | \$5,080,284  |               |                        | \$5,080,284   |            |                     |
|             | BUILDINGS & ARCHITECTURAL                                      |          |      |          |         |               |           | \$7,100,551  |               |                        | \$7,100,551   |            |                     |
|             | <b>DIRECT FIELD COST</b>                                       |          |      |          | \$37.30 |               | 1,080,656 | \$40,312,436 | \$182,491,723 | \$135,593,861          | \$358,398,019 |            |                     |
|             | <b>FIELD STAFF &amp; LEGALITIES</b>                            |          |      |          |         |               |           |              |               |                        |               |            |                     |
|             | TEMPORARY FACILITIES   |          |      |          |         |               |           |              |               |                        | \$14,130,097  |            |                     |
|             | CONSTRUCTION CAMP  |          |      |          |         |               |           |              |               |                        | \$6,012,068   |            |                     |
|             | CONSTRUCTION EQUIPMENT, TOOLS, SUPPLIES                        |          |      |          |         |               |           | \$3,151,184  | \$150,000     | \$750,000              | \$9,940,888   |            |                     |
|             | START-UP TESTING AND TRAINING                                  |          |      |          |         |               | 26,334    | \$3,151,184  | \$150,000     | \$750,000              | \$4,051,184   |            |                     |
|             | <b>INDIRECT FIELD COST</b>                                     |          |      |          |         |               | 26,334    | \$3,151,184  | \$150,000     | \$750,000              | \$34,134,237  |            |                     |
|             | <b>TOTAL FIELD COST</b>  |          |      |          |         |               |           |              |               |                        | \$392,532,256 |            |                     |
|             | <b>EPC (Balance Of Plant) ENGINEERING</b>                      |          |      |          |         |               |           |              |               |                        | \$14,184,126  |            |                     |
|             | <b>SUBTOTAL FIELD AND ENGINEERING</b>                          |          |      |          |         |               |           |              |               |                        | \$406,716,382 |            |                     |
|             | <b>FREIGHT</b>   |          |      |          |         |               |           |              |               |                        | Included      |            |                     |
|             | <b>SUBTOTAL</b>  |          |      |          |         |               |           |              |               |                        | \$406,716,382 |            |                     |
|             | <b>CONTINGENCY</b>   |          |      |          |         |               |           |              |               |                        | \$32,537,311  |            |                     |
|             | <b>EPC (Balance Of Plant) CONTRACTOR'S FEE</b>                 |          |      |          |         |               |           |              |               |                        | \$21,216,533  |            |                     |
|             | <b>SUBTOTAL</b>  |          |      |          |         |               |           |              |               |                        | \$460,470,226 |            |                     |
|             | <b>SWITCHYARD</b>  |          |      |          |         |               |           |              |               |                        | \$4,624,028   |            |                     |
|             | <b>TAXES</b>   |          |      |          |         |               |           |              |               |                        | \$13,328,205  |            | CAMPBELL COUNTY, WY |
|             | <b>INSURANCES (Workers' Comp, Liability and Builders Risk)</b> |          |      |          |         |               |           |              |               |                        | \$18,200,000  |            | PER BEPC            |
|             | <b>PERMITS</b>   |          |      |          |         |               |           |              |               |                        | \$50,000      |            | ALLOWANCE           |
|             | <b>PERFORMANCE BONDS</b>                                       |          |      |          |         |               |           |              |               |                        | \$18,419      |            | PER BEPC            |
|             | <b>TOTAL</b>   |          |      |          |         |               |           |              |               |                        | \$496,650,878 |            |                     |

# CH2M HILL

## Lockwood Greene

### ESTIMATE BASIS

|           |                                  |            |                 |
|-----------|----------------------------------|------------|-----------------|
| CLIENT:   | Basin Electric Power Cooperative | ESTIMATOR: | R. J. Witherell |
| PROJECT:  | 250 MW (net) IGCC Power Plant    | DATE:      | 10/27/05        |
| LOCATION: | Gillette, Wyoming                | REVISION:  | 0               |
| Job No.:  | 317334                           |            |                 |

#### 1.0 PURPOSE

To prepare a Feasibility level Cost Estimate for engineering, procurement and construction (EPC) services for a 250 MW (net) IGCC Power Plant for Basin Electric Power Cooperative. An estimate of this type is expected to be accurate within +/-30% of the estimated cost.

#### 2.0 SCOPE

The estimate has been broken down into a number of separate components described as follows:

##### 2.1 COAL STORAGE & PREPARATION

The coal handling facility for this plant will be based on a mine-mouth delivery design with area allocated on-site for a future rail loop, rail coal delivery and unloading system. Coal Storage will be as follows: 10 days of dry storage and 10 days of outside storage will be provided. After reclaim, the coal will be conveyed to the Coal Gasification Plant storage hopper. Pricing has been obtained from recent quotes received from a major coal handling contractor and was based on supply and installation of the complete coal handling system as if it were located in the southeastern region of the United States. The installation portion of the quote was provided with labor costs and construction manhours allowing CH2M HILL/Lockwood Greene to adjust the installation cost to reflect the productivity and craft labor costs applicable to the Gillette, Wyoming location. The material and equipment portions of the quote were adjusted to reflect shipping cost differentials, etc. The coal preparation system includes an auxiliary boiler burning syngas and natural gas to generate steam for coal drying.

##### 2.2 GASIFICATION SYSTEM

The design is based on gasification of coal delivered to the Gasification Plant storage hopper and will be using a gasification technology developed by Shell. The Shell gasification system supply and installation costs in terms of southeastern United States manhours, labor and material costs was developed from cost data published by DOE. The costs, as above for the Coal Handling System, were converted by CH2M HILL /Lockwood Greene to reflect the costs applicable for Gillette, Wyoming.

##### 2.3 SULFINOL & SULFUR RECOVERY UNIT (SRU) (Gas Clean-up)

The syngas produced by the Gasification Process will be treated in a Sulfinol Gas treating unit that is licensed by Shell. The Sulfur Recovery Unit (SRU) pricing was provided by Shell. Shell has provided SRU supply and installation costs in terms of southeastern United States manhours, labor and material costs. The costs, as above for the Coal Handling System, were converted by CH2M HILL /Lockwood Greene to reflect the costs applicable for Gillette, Wyoming.

## 2.4 AIR SEPARATION PLANT

The Air Separation Unit (ASU) provides the oxygen required by the Gasifier. Air Products has provided a supply and installation costs in terms of southeastern United States manhours, labor and material costs. The costs, as above for the Coal Handling System, were converted by CH2M HILL/Lockwood Greene to reflect the costs applicable for Gillette, Wyoming.

## 2.5 POWER GENERATION PLANT

Gas produced by the above is utilized for combustion in the combined cycle plant gas turbines. Backup fuel will be natural gas. The plant will consist of one (1) GE 7 FA Combustion Turbine Generator, one (1) three-pressure Heat Recovery Steam Generator, and one (1) reheat 90MW Steam Turbine Generator with air cooled condenser. The total output will equal 250MW (net). The Power Generation Plant generally consists of:

- CTG (GE 7 FA)
- HRSG (three pressure)
- STG (reheat)
- Air Cooled Condenser
- Water Treatment System
- Civil Works
- BOP Equipment
- Field Erected Tanks
- GSU Transformers
- CEMS
- DCS
- Instrumentation & Controls
- Electrical Equipment and Bulks including 230KV Switchyard
- Pre-engineered Buildings

Quantities were derived based on the use of a new general arrangement drawing. Historical data was utilized to provide parametric checking of account values of the completed estimate.

- 2.5.1 Concrete Account: Foundation and slab on grade concrete quantities were based on equipment size and quantity information. Man-hours, formwork, reinforcing steel, concrete, finishing and grout based on in-house estimating database information.
- 2.5.2 Steel Account: Take-off of piperack and miscellaneous steel was based on the preliminary General Arrangement layout. Steel man-hour installation rates, piperack and miscellaneous steel, grating, handrail, checkered plate, ladders, stair treads and stringer were all based on costs experienced on other recently completed projects and on in-house estimating database information.
- 2.5.3 Equipment: Equipment quantities and capacities were determined based on a preliminary equipment list. Pricing based on quotes received for the following: CTG, HRSG, STG and Air Cooled Condenser. The balance of equipment pricing was based on historical information predicated on equipment sizing and capacities.
- 2.5.4 Piping: Large bore, major small bore and underground pipe quantities were derived from in-house estimating data and checked against the preliminary General Arrangement Drawing for lengths. Pricing for pipe, fittings, valves, hangers and specialties was based on recently received pricing from vendors.

Installation rates were based on man-hour rates experienced on recently completed projects and on in-house estimating data.

- 2.5.5 Electrical: Electrical equipment and bulk quantities were derived from motor list (for power wire, I/O count (for instrumentation and control wire) and a one-line. The electrical equipment, installation man-hours, pricing for wire, terminations, conduit, tray and grounding was based on man-hour rates and costs experienced on other recently completed projects and on in-house database information.
- 2.5.6 Instrumentation: Instrumentation and bulk quantities were derived from in-house estimating data. The instrumentation, DCS, CEMS and installation man-hours, and pricing for bulks was based on man-hour rates and costs experienced on other recently completed projects and on in-house database information.
- 2.5.7 Painting and Insulation: Quantities were derived from estimated quantities from the steel, equipment and piping accounts. Pricing was based on in-house database information.
- 2.5.8 Buildings & Architectural: Pricing for the pre-engineered Control/Warehouse/Maintenance Building was based on square footage pricing recently received for a similar building for a recently bid project.

## 2.6 INFRASTRUCTURE

The plant infrastructure includes interconnections between areas and process units in terms of piping and required utility interfaces. It also addresses overall site development, civil work required and interfaces required for offsite including, utilities and roads. Sitework was based on a preliminary General Arrangement layout which was used to determine site clearing, cut and fill quantities, paving, gravel, underground/aboveground utilities, and site drainage. Sitework costs were based on man-hour rates and costs experienced on other recently complete projects and on in-house estimating database information for man-hours and bulk pricing. Interconnect piping, electrical, etc. was developed based on the various vendor requirements for each plant area (i.e. Pipe sizes, electrical loads).

## 3.0 CONSTRUCTION APPROACH

The estimate is based on a direct-hire open-shop craft labor (mix of Union and Non-union craft) with multiple EPC contractors for the following:

- Coal Handling Contractor
- Gasification Plant Contractor
- Air Separation Plant Contractor
- Sulfur Plant Contractor
- Sulfinol Plant Contractor
- Power Generation Plant Contractor
- Air Cooled Condenser Contractor
- Balance of Plant BOP and Infrastructure Contractor
- Switchyard

#### 4.0 CRAFT LABOR

Open-shop craft labor rates were derived from published prevailing (union and non-union mix) wages for the area. A labor factor of 1.11 was assumed based on review of various factors including location, congestion, local labor conditions, weather and schedule. A fifty hour work week was assumed to attract craft with incidental overtime as required. A per diem of \$40.00 was included.

#### 5.0 SCHEDULE

|                        |              |
|------------------------|--------------|
| Start Engineering:     | May 2006     |
| Start Construction:    | May 2007     |
| Mechanical Completion: | October 2010 |
| COD                    | January 2011 |

Assumed was detailed engineering duration approximately 30 months (including procurement); construction duration 42 months with 9 months start-up. The total duration was assumed to be 57 months.

#### 6.0 ESCALATION

Escalation is calculated per the schedule and calculated to the delivery dates for equipment and materials and through mid-point of construction for labor and subcontracts.

#### 7.0 HOME OFFICE ENGINEERING SERVICES

Detailed engineering was calculated using wage rates by salary category including work by disciplines estimating the engineering production and support work-hours based on type and sequence for the work required. Additional expenses were added for reproduction, computers, outside services and travel. These engineering services apply to the BOP/ Infrastructure contractor only.

#### 8.0 CONSTRUCTION INDIRECTS

Includes costs for Field Staff, Temporary Facilities, Construction Equipment and small tools/consumables, Heavy Hauling, Start-up Craft Assistance and temporary start-up supplies, spare parts and consumables.

#### 9.0 CONTINGENCY

A contingency was included of 10% based on an assessment of major cost elements.

#### 10.0 CONTRACTOR'S FEE

A 10% Fee (including G & A) was applied based on all cost elements related to the BOP contract.

#### 11.0 INCLUSIONS

Structural and civil works to the site battery limits  
Piling  
Mechanical and plant equipment  
Bulks  
Contractor's construction supervision  
Temporary facilities  
Construction power and water  
Construction equipment, small tools and consumables

Start-up spare parts and start-up craft labor  
Interest during Construction @ 6.5% lend rate.  
230 kV Switchyard  
Sales Tax @ 5.00%.  
Escalation  
First fills  
Contractor's Contingency and Fee  
Insurances (Workers' Comp, Liability and Builders Risk)  
Performance and Payment Bond Cost @ \$.04/\$1,000.

## 12.0 EXCLUSIONS

Demolition, soils remediation, moving of underground appurtenances or piping (unless noted otherwise), excavation at site location to depth required to reach undisturbed soil.  
Delay in start-up insurance.  
Plant Licenses or environmental permits.  
Removal or relocation of existing facilities or structures (unless noted otherwise)  
Dewatering except for runoff during construction.  
No on-site fuel oil storage is included.  
Risk assessment for determining probability of overrun or underrun is not included.

## 13.0 ASSUMPTIONS & QUALIFICATIONS

All excavated soil will be disposed of elsewhere on the site  
This site does not contain any EPA defined hazardous or toxic wastes or any archaeological finds that would interrupt or delay the project.  
Equipment is supplied with manufacturer's standard paint  
Craft parking is immediately adjacent to site  
Craft bussing is not required.  
Rock excavation is not required.  
A construction or operating camp has not been included.  
An ample supply of skilled craft is available within the vicinity of the site.  
Startup fuel is natural gas.  
The site has free and clear access with adequate laydown area immediately adjacent to the site.

## 14.0 INTERCONNECTS

|           |  |
|-----------|--|
| ROADS:    | Tie in to existing road at Battery Limit |
| WATER:    | Well Field                               |
| ELECTRIC: | Battery Limit                            |
| VOLTAGE:  | 230 kV                                   |

## 15.0 SWITCHYARD

230 kV

## 16.0 SALES TAX

Tax rate is 5.00%.

**CH2M HILL / Lockwood Greene**

Client: Basin Electric Power Cooperative  
 Project: Dry Fork Station - 250 MW IGCC Plant  
 Location: Gillette, Wyoming  
 Job No.:  
 Case:

Date: October 27, 2005  
 Estimator: R.J. Withrell  
 Rev. No.: 0

| Account No. | Description  | Quantity | Unit | MH/ Unit | MH Rate    | Material Unit | Subcontract Manhours | LABOR         | MATERIAL      | SPECIALTY SUBCONTRACTS | TOTAL         | Size | SUMMARY             |
|-------------|--|----------|------|----------|------------|---------------|----------------------|---------------|---------------|------------------------|---------------|------|---------------------|
|             | COAL HANDLING SYSTEM                                     |          |      |          | \$52.07    |               | 155,475              | \$8,094,812   | \$22,355,075  |                        | \$30,450,887  |      |                     |
|             | GASIFICATION SYSTEM                                      |          |      |          | \$42.16    |               | 694,141              | \$29,263,005  | \$87,795,015  |                        | \$117,060,020 |      |                     |
|             | SULFINOL   |          |      |          | \$43.45    |               | 304,641              | \$13,237,688  | \$38,218,063  |                        | \$51,455,750  |      |                     |
|             | AIR SEPARATION PLANT                                     |          |      |          | \$42.16    |               | 341,981              | \$14,417,910  | \$33,641,790  |                        | \$48,059,700  |      |                     |
|             | POWER GENERATION PLANT                                   |          |      |          | \$38.31    |               | 539,424              | \$20,655,156  | \$97,711,243  | \$7,060,055            | \$125,426,454 |      |                     |
|             | INFRASTRUCTURE   |          |      |          | \$37.42    |               | 429,535              | \$16,074,678  | \$36,364,305  | \$14,423,739           | \$66,862,722  |      |                     |
|             | WASTE WATER TREATMENT                                    |          |      |          | \$42.16    |               | 183,810              | \$7,749,444   | \$23,248,333  |                        | \$30,997,777  |      |                     |
|             | DIRECT FIELD COST  |          |      |          | \$41.34    |               | 2,649,008            | \$109,504,693 | \$399,343,824 | \$21,483,794           | \$470,332,311 |      |                     |
|             | FIELD STAFF  |          |      |          |            |               |                      |               |               |                        | \$21,978,101  |      |                     |
|             | TEMPORARY FACILITIES                                     |          |      |          |            |               |                      |               |               |                        | \$12,334,906  |      |                     |
|             | CONSTRUCTION EQUIPMENT, SMALL TOOLS, CONSUMABLES         |          |      |          |            |               |                      |               |               |                        | \$20,475,000  |      |                     |
|             | START-UP TESTING AND TRAINING                            |          |      |          |            |               |                      |               |               |                        | \$8,000,000   |      |                     |
|             | INDIRECT FIELD COST                                      |          |      |          |            |               |                      |               |               |                        | \$62,788,007  |      |                     |
|             | TOTAL FIELD COST   |          |      |          |            |               |                      |               |               |                        | \$533,120,317 |      |                     |
|             | FEED & DETAILED ENGINEERING                              |          |      |          |            |               |                      |               |               |                        | \$15,690,350  |      |                     |
|             | GAS CLEANING AND GASIFIER LICENSING AGREEMENT            |          |      |          |            |               |                      |               |               |                        | \$5,055,473   |      |                     |
|             | TOTAL FIELD AND EPC ENGINEERING                          |          |      |          |            |               |                      |               |               |                        | \$553,866,140 |      |                     |
|             | CONTINGENCY  |          |      |          | 10.00%     |               |                      |               |               |                        | \$61,994,278  |      |                     |
|             | EPC CONTRACTOR'S FEE                                     |          |      |          | 10.00%     |               |                      |               |               |                        | \$61,617,300  |      |                     |
|             | SUBTOTAL   |          |      |          |            |               |                      |               |               |                        | \$677,477,718 |      |                     |
|             | SWITCHYARD   |          |      |          |            |               |                      |               |               |                        | \$4,781,971   |      |                     |
|             | TAXES  |          |      |          |            |               |                      |               |               |                        | \$17,504,286  |      | CAMPBELL COUNTY, WY |
|             | INSURANCES (Workers' Comp., Liability and Builders Risk) |          |      |          | 5.00%      |               |                      |               |               |                        | \$20,000,000  |      | PER BEPC            |
|             | PERMITS  |          |      |          |            |               |                      |               |               |                        | \$50,000      |      | ALLOWANCE           |
|             | PERFORMANCE BONDS  |          |      |          |            |               |                      |               |               |                        | \$28,793      |      | PER BEPC            |
|             | ESCALATION   |          |      |          | \$ 04/1000 |               |                      |               |               |                        |               |      |                     |
|             | TOTAL  |          |      |          |            |               |                      |               |               |                        | \$719,842,768 |      |                     |

# **Appendix E Economic Evaluations**

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# ECONOMIC ANALYSIS SUMMARY

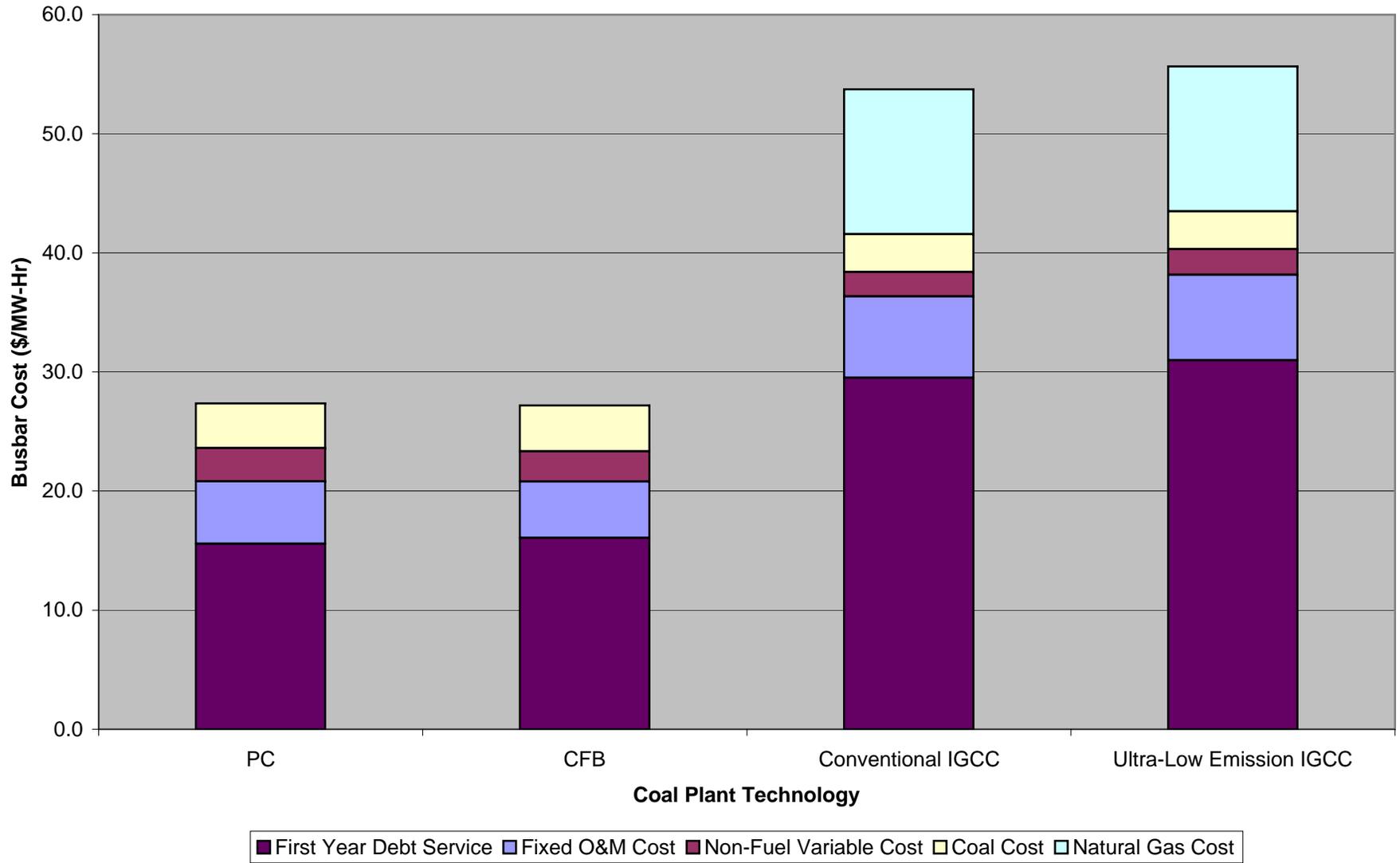
## Basin Electric Power Cooperative NE Wyoming Project

| Parameter   | PC                | CFB               | Conventional IGCC  | Ultra-Low Emission IGCC |
|---|-------------------|-------------------|--------------------|-------------------------|
| Total Capital Cost (\$)   | 482,000,000       | 497,000,000       | 720,000,000        | 756,000,000             |
| First Year Costs (\$)   |                   |                   |                    |                         |
| Fixed O&M Cost  | 10,673,372        | 9,606,870         | 13,923,000         | 14,619,150              |
| Non-Fuel Variable Cost  | 5,639,684         | 5,183,533         | 4,146,826          | 4,354,168               |
| Coal Cost   | 7,619,793         | 7,837,502         | 6,476,824          | 6,476,824               |
| Natural Gas Cost  | 0                 | 0                 | 24,732,312         | 24,732,312              |
| <b>TOTAL FIRST YEAR OPERATING COST</b>                                | <b>23,932,849</b> | <b>22,627,905</b> | <b>49,278,963</b>  | <b>50,182,454</b>       |
| FIRST YEAR DEBT SERVICE (\$)  | 31,659,406        | 32,644,657        | 59,966,525         | 62,964,852              |
| <b>TOTAL FIRST YEAR COST (\$)</b>                                     | <b>55,592,255</b> | <b>55,272,562</b> | <b>109,245,488</b> | <b>113,147,306</b>      |
| <b>Total Pollutant Emissions (Ton/Yr)</b>                             | <b>3,657</b>      | <b>3,981</b>      | <b>1,491</b>       | <b>804</b>              |
| <b>Incremental Pollutants Removed (Ton/Yr)</b>                        | <b>Base</b>       | <b>-324</b>       | <b>2,166</b>       | <b>2,853</b>            |
| <b>First Year Incremental Pollutant Control Cost (\$/Ton Removed)</b> | <b>Base</b>       | <b>987</b>        | <b>24,767</b>      | <b>20,173</b>           |
| NET PRESENT VALUE (\$)  | 961,390,166       | 950,251,303       | 1,982,192,789      | 2,045,938,442           |

## BUSBAR COST (\$/MW-Hr)

| Parameter                    | PC          | CFB         | Conventional IGCC | Ultra-Low Emission IGCC |
|------------------------------|-------------|-------------|-------------------|-------------------------|
| First Year Costs (\$/MW-Hr)  |             |             |                   |                         |
| Fixed O&M Cost               | 5.3         | 4.7         | 6.8               | 7.2                     |
| Non-Fuel Variable Cost       | 2.8         | 2.6         | 2.0               | 2.1                     |
| Coal Cost                    | 3.7         | 3.9         | 3.2               | 3.2                     |
| Natural Gas Cost             | 0.0         | 0.0         | 12.2              | 12.2                    |
| First Year Debt Service      | 15.6        | 16.1        | 29.5              | 31.0                    |
| <b>Total First Year Cost</b> | <b>27.3</b> | <b>27.2</b> | <b>53.7</b>       | <b>55.7</b>             |

### Coal Plant Technology - Busbar Cost of Electricity



| <b>INPUT CALCULATIONS</b>                                  |                                  |                                  |                                  |                                 |                                   |
|--|----------------------------------|----------------------------------|----------------------------------|---------------------------------|-----------------------------------|
| <b>Basin Electric Power Cooperative NE Wyoming Project</b> |                                  |                                  |                                  |                                 |                                   |
| <b>Parameter</b>   | <b>PC</b>                        | <b>CFB</b>                       | <b>Conventional IGCC</b>         | <b>Ultra-Low Emission IGCC</b>  | <b>Comments</b>                   |
| <b>Plant Design</b>  |                                  |                                  |                                  |                                 |                                   |
| Type of Unit   | <b>Pulverized Coal</b>           | <b>Circulating Fluid Bed</b>     | <b>IGCC</b>                      | <b>IGCC</b>                     |                                   |
| SO2 Control System   | <b>CDS FGD</b>                   | <b>CDS FGD</b>                   | <b>Syngas MDEA (H2S)</b>         | <b>Syngas Selexol (H2S)</b>     |                                   |
| NOx Control System   | <b>HD SCR</b>                    | <b>SNCR</b>                      | <b>CTG Nitrogen Dilution</b>     | <b>CTG SCR</b>                  |                                   |
| CO and VOC Control System                                  | <b>Good Combustion Practices</b> | <b>Good Combustion Practices</b> | <b>Good Combustion Practices</b> | <b>Cat-Ox</b>                   |                                   |
| PM Control System  | <b>Fabric Filter</b>             | <b>Fabric Filter</b>             | <b>Syngas Filters/Scrubbers</b>  | <b>Syngas Filters/Scrubbers</b> |                                   |
| Net Power Output @ Annual Average (kW)                     | <b>273,000</b>                   | <b>273,000</b>                   | <b>273,000</b>                   | <b>273,000</b>                  | Annual Average                    |
| Net Plant Heat Rate @ Annual Average (Btu/kW-Hr)           | <b>10,500</b>                    | <b>10,800</b>                    | <b>10,500</b>                    | <b>10,500</b>                   | Annual Average                    |
| Natural Gas Firing (%)                                     | <b>0%</b>                        | <b>0%</b>                        | <b>15%</b>                       | <b>15%</b>                      |                                   |
| Natural Gas Heating Value (Btu/Lb)                         | <b>19,500</b>                    | <b>19,500</b>                    | <b>19,500</b>                    | <b>19,500</b>                   | Pipeline Quality Natural Gas      |
| Design Heat Input (MMBtu/Hr)                               | <b>2,867</b>                     | <b>2,948</b>                     | <b>2,867</b>                     | <b>2,867</b>                    |                                   |
| <b>Fuel Usage</b>  |                                  |                                  |                                  |                                 |                                   |
| Coal Flow Rate (Lb/Hr)                                     | <b>356,308</b>                   | <b>366,489</b>                   | <b>302,862</b>                   | <b>302,862</b>                  | Calculated                        |
| (Ton/Yr)   | <b>1,326,536</b>                 | <b>1,364,437</b>                 | <b>1,127,555</b>                 | <b>1,127,555</b>                | Calculated                        |
| (MMBtu/Yr)   | <b>21,343,959</b>                | <b>21,953,786</b>                | <b>18,142,365</b>                | <b>18,142,365</b>               | Calculated                        |
| Natural Gas Flow Rate (Lb/Hr)                              | <b>0</b>                         | <b>0</b>                         | <b>22,050</b>                    | <b>22,050</b>                   | Calculated                        |
| (MMBtu/Yr)   | <b>0</b>                         | <b>0</b>                         | <b>3,201,594</b>                 | <b>3,201,594</b>                | Calculated                        |
| <b>Pollutant Emissions (Tons/Yr)</b>                       |                                  |                                  |                                  |                                 |                                   |
| NOx  | <b>747.0</b>                     | <b>987.9</b>                     | <b>747.1</b>                     | <b>373.5</b>                    | From Coal Emissions Workbook      |
| SO2  | <b>1,067.2</b>                   | <b>1,097.6</b>                   | <b>263.7</b>                     | <b>131.8</b>                    | From Coal Emissions Workbook      |
| CO   | <b>1,600.8</b>                   | <b>1,646.5</b>                   | <b>320.2</b>                     | <b>160.1</b>                    | From Coal Emissions Workbook      |
| VOC  | <b>39.5</b>                      | <b>40.6</b>                      | <b>42.7</b>                      | <b>21.3</b>                     | From Coal Emissions Workbook      |
| PM   | <b>202.8</b>                     | <b>208.6</b>                     | <b>117.4</b>                     | <b>117.4</b>                    | From Coal Emissions Workbook      |
| Total Pollutant Emissions (Ton/Yr)                         | <b>3,657.3</b>                   | <b>3,981.2</b>                   | <b>1,491.0</b>                   | <b>804.2</b>                    | Calculated                        |
| <b>General Plant Data</b>                                  |                                  |                                  |                                  |                                 |                                   |
| Annual Operation (Hours/Year)                              | <b>7,446</b>                     | <b>7,446</b>                     | <b>7,446</b>                     | <b>7,446</b>                    | Calculated                        |
| Annual On-Site Power Plant Capacity Factor                 | <b>85.0%</b>                     | <b>85.0%</b>                     | <b>85.0%</b>                     | <b>85.0%</b>                    | Design Basis                      |
| <b>Economic Factors</b>                                    |                                  |                                  |                                  |                                 |                                   |
| Interest Rate (%)  | <b>6.0%</b>                      | <b>6.0%</b>                      | <b>8.0%</b>                      | <b>8.0%</b>                     | Higher rate for IGCC due to risk  |
| Discount Rate (%)  | <b>6.0%</b>                      | <b>6.0%</b>                      | <b>6.0%</b>                      | <b>6.0%</b>                     | Assumed                           |
| Plant Economic Life (Years)                                | <b>42</b>                        | <b>42</b>                        | <b>42</b>                        | <b>42</b>                       | Assumed                           |
| <b>Capital Costs</b>                                       |                                  |                                  |                                  |                                 |                                   |
| Total Capital Cost (\$)                                    | <b>482,000,000</b>               | <b>497,000,000</b>               | <b>720,000,000</b>               | <b>756,000,000</b>              | Estimated                         |
| (\$/kW)  | <b>1,766</b>                     | <b>1,821</b>                     | <b>2,637</b>                     | <b>2,769</b>                    | Calculated                        |
| <b>Fixed and Variable O&amp;M Costs</b>                    |                                  |                                  |                                  |                                 |                                   |
| Fixed O&M Costs (\$/kW-Yr)                                 | <b>\$38.33</b>                   | <b>\$34.50</b>                   | <b>\$50.00</b>                   | <b>\$52.50</b>                  | Typical costs for each technology |
| (\$)   | <b>\$10,464,090</b>              | <b>\$9,418,500</b>               | <b>\$13,650,000</b>              | <b>\$14,332,500</b>             | Calculated                        |
| Non-Fuel Variable O&M Costs (\$/kW-Hr)                     | <b>\$0.0027</b>                  | <b>\$0.0025</b>                  | <b>\$0.0020</b>                  | <b>\$0.0021</b>                 | Typical costs for each technology |
| (\$)   | <b>\$5,529,102</b>               | <b>\$5,081,895</b>               | <b>\$4,065,516</b>               | <b>\$4,268,792</b>              | Calculated                        |
| Annual Non-Fuel O&M Cost Escalation Rate (%)               | <b>2.0%</b>                      | <b>2.0%</b>                      | <b>2.0%</b>                      | <b>2.0%</b>                     | Design Basis                      |
| <b>Powder River Basin (PRB) Fuel Cost</b>                  |                                  |                                  |                                  |                                 |                                   |
| <b>Dry Fork Coal Mine</b>                                  |                                  |                                  |                                  |                                 |                                   |
| Coal Heating Value, HHV (Btu/Lb)                           | <b>8,045</b>                     | <b>8,045</b>                     | <b>8,045</b>                     | <b>8,045</b>                    | Design Basis                      |
| Coal Sulfur Content (wt.%)                                 | <b>0.47%</b>                     | <b>0.47%</b>                     | <b>0.47%</b>                     | <b>0.47%</b>                    | Design Basis                      |
| Coal Ash Content (wt.%)                                    | <b>4.77%</b>                     | <b>4.77%</b>                     | <b>4.77%</b>                     | <b>4.77%</b>                    | Design Basis                      |
| Mine Mouth Coal Cost (\$/Ton)                              | <b>\$5.63</b>                    | <b>\$5.63</b>                    | <b>\$5.63</b>                    | <b>\$5.63</b>                   | Calculated                        |
| (\$/MMBtu)   | <b>\$0.35</b>                    | <b>\$0.35</b>                    | <b>\$0.35</b>                    | <b>\$0.35</b>                   | From Dry Fork Mine                |
| Annual Coal Cost Escalation Rate (%)                       | <b>2.0%</b>                      | <b>2.0%</b>                      | <b>2.0%</b>                      | <b>2.0%</b>                     | Design Basis                      |
| <b>Natural Gas Cost</b>                                    |                                  |                                  |                                  |                                 |                                   |
| Unit Cost (\$/MMBTU)                                       | <b>7.50</b>                      | <b>7.50</b>                      | <b>7.50</b>                      | <b>7.50</b>                     | Assumed                           |
| Annual Natural Gas Cost Escalation Rate (%)                | <b>3.0%</b>                      | <b>3.0%</b>                      | <b>3.0%</b>                      | <b>3.0%</b>                     | Design Basis                      |

Pro Forma PC

| Year              | Date | Fixed O&M Cost | Non-Fuel Variable Cost | Coal Cost   | Natural Gas Cost | TOTAL OPERATING COST | DEBT SERVICE | TOTAL ANNUAL COST | Pollutant Control Cost (\$/Ton Removed) |
|-------------------|------|----------------|------------------------|-------------|------------------|----------------------|--------------|-------------------|---|
| 0                 |      |                |                        |             |                  |                      |              |                   |   |
| 1                 | 2006 | 10,673,372     | 5,639,684              | 7,619,793   | -                | 23,932,849           | 31,659,406   | 55,592,255        | 15,200                                  |
| 2                 | 2007 | 10,886,839     | 5,752,477              | 7,772,189   | -                | 24,411,506           | 31,659,406   | 56,070,912        | 15,331                                  |
| 3                 | 2008 | 11,104,576     | 5,867,527              | 7,927,633   | -                | 24,899,736           | 31,659,406   | 56,559,142        | 15,465                                  |
| 4                 | 2009 | 11,326,668     | 5,984,878              | 8,086,186   | -                | 25,397,731           | 31,659,406   | 57,057,137        | 15,601                                  |
| 5                 | 2010 | 11,553,201     | 6,104,575              | 8,247,909   | -                | 25,905,685           | 31,659,406   | 57,565,092        | 15,740                                  |
| 6                 | 2011 | 11,784,265     | 6,226,667              | 8,412,868   | -                | 26,423,799           | 31,659,406   | 58,083,205        | 15,881                                  |
| 7                 | 2012 | 12,019,950     | 6,351,200              | 8,581,125   | -                | 26,952,275           | 31,659,406   | 58,611,681        | 16,026                                  |
| 8                 | 2013 | 12,260,349     | 6,478,224              | 8,752,747   | -                | 27,491,321           | 31,659,406   | 59,150,727        | 16,173                                  |
| 9                 | 2014 | 12,505,556     | 6,607,788              | 8,927,802   | -                | 28,041,147           | 31,659,406   | 59,700,553        | 16,324                                  |
| 10                | 2015 | 12,755,667     | 6,739,944              | 9,106,358   | -                | 28,601,970           | 31,659,406   | 60,261,376        | 16,477                                  |
| 11                | 2016 | 13,010,781     | 6,874,743              | 9,288,486   | -                | 29,174,009           | 31,659,406   | 60,833,415        | 16,633                                  |
| 12                | 2017 | 13,270,996     | 7,012,238              | 9,474,255   | -                | 29,757,490           | 31,659,406   | 61,416,896        | 16,793                                  |
| 13                | 2018 | 13,536,416     | 7,152,483              | 9,663,740   | -                | 30,352,639           | 31,659,406   | 62,012,045        | 16,956                                  |
| 14                | 2019 | 13,807,145     | 7,295,532              | 9,857,015   | -                | 30,959,692           | 31,659,406   | 62,619,098        | 17,122                                  |
| 15                | 2020 | 14,083,287     | 7,441,443              | 10,054,156  | -                | 31,578,886           | 31,659,406   | 63,238,292        | 17,291                                  |
| 16                | 2021 | 14,364,953     | 7,590,272              | 10,255,239  | -                | 32,210,464           | 31,659,406   | 63,869,870        | 17,464                                  |
| 17                | 2022 | 14,652,252     | 7,742,077              | 10,460,343  | -                | 32,854,673           | 31,659,406   | 64,514,079        | 17,640                                  |
| 18                | 2023 | 14,945,297     | 7,896,919              | 10,669,550  | -                | 33,511,766           | 31,659,406   | 65,171,173        | 17,820                                  |
| 19                | 2024 | 15,244,203     | 8,054,857              | 10,882,941  | -                | 34,182,002           | 31,659,406   | 65,841,408        | 18,003                                  |
| 20                | 2025 | 15,549,087     | 8,215,954              | 11,100,600  | -                | 34,865,642           | 31,659,406   | 66,525,048        | 18,190                                  |
| 21                | 2026 | 15,860,069     | 8,380,273              | 11,322,612  | -                | 35,562,955           | 31,659,406   | 67,222,361        | 18,380                                  |
| 22                | 2027 | 16,177,270     | 8,547,879              | 11,549,064  | -                | 36,274,214           | 31,659,406   | 67,933,620        | 18,575                                  |
| 23                | 2028 | 16,500,816     | 8,718,836              | 11,780,046  | -                | 36,999,698           | 31,659,406   | 68,659,104        | 18,773                                  |
| 24                | 2029 | 16,830,832     | 8,893,213              | 12,015,647  | -                | 37,739,692           | 31,659,406   | 69,399,098        | 18,976                                  |
| 25                | 2030 | 17,167,449     | 9,071,077              | 12,255,959  | -                | 38,494,486           | 31,659,406   | 70,153,892        | 19,182                                  |
| 26                | 2031 | 17,510,798     | 9,252,499              | 12,501,079  | -                | 39,264,375           | 31,659,406   | 70,923,782        | 19,392                                  |
| 27                | 2032 | 17,861,014     | 9,437,549              | 12,751,100  | -                | 40,049,663           | 31,659,406   | 71,709,069        | 19,607                                  |
| 28                | 2033 | 18,218,234     | 9,626,300              | 13,006,122  | -                | 40,850,656           | 31,659,406   | 72,510,062        | 19,826                                  |
| 29                | 2034 | 18,582,599     | 9,818,826              | 13,266,245  | -                | 41,667,669           | 31,659,406   | 73,327,075        | 20,050                                  |
| 30                | 2035 | 18,954,251     | 10,015,203             | 13,531,570  | -                | 42,501,023           | 31,659,406   | 74,160,429        | 20,277                                  |
| 31                | 2036 | 19,333,336     | 10,215,507             | 13,802,201  | -                | 43,351,043           | 31,659,406   | 75,010,449        | 20,510                                  |
| 32                | 2037 | 19,720,002     | 10,419,817             | 14,078,245  | -                | 44,218,064           | 31,659,406   | 75,877,470        | 20,747                                  |
| 33                | 2038 | 20,114,402     | 10,628,213             | 14,359,810  | -                | 45,102,425           | 31,659,406   | 76,761,831        | 20,989                                  |
| 34                | 2039 | 20,516,690     | 10,840,777             | 14,647,006  | -                | 46,004,474           | 31,659,406   | 77,663,880        | 21,235                                  |
| 35                | 2040 | 20,927,024     | 11,057,593             | 14,939,946  | -                | 46,924,563           | 31,659,406   | 78,583,969        | 21,487                                  |
| 36                | 2041 | 21,345,565     | 11,278,745             | 15,238,745  | -                | 47,863,055           | 31,659,406   | 79,522,461        | 21,744                                  |
| 37                | 2042 | 21,772,476     | 11,504,320             | 15,543,520  | -                | 48,820,316           | 31,659,406   | 80,479,722        | 22,005                                  |
| 38                | 2043 | 22,207,926     | 11,734,406             | 15,854,390  | -                | 49,796,722           | 31,659,406   | 81,456,128        | 22,272                                  |
| 39                | 2044 | 22,652,084     | 11,969,094             | 16,171,478  | -                | 50,792,656           | 31,659,406   | 82,452,063        | 22,545                                  |
| 40                | 2045 | 23,105,126     | 12,208,476             | 16,494,908  | -                | 51,808,510           | 31,659,406   | 83,467,916        | 22,822                                  |
| 41                | 2046 | 23,567,228     | 12,452,646             | 16,824,806  | -                | 52,844,680           | 31,659,406   | 84,504,086        | 23,106                                  |
| 42                | 2047 | 24,038,573     | 12,701,698             | 17,161,302  | -                | 53,901,573           | 31,659,406   | 85,560,979        | 23,395                                  |
| <b>NPV</b>        |      | 213,794,417    | 112,966,449            | 152,629,301 | -                | 479,390,166          | 482,000,000  | 961,390,166       | 6,259                                   |
| <b>(% of NPV)</b> |      | 22.2%          | 11.8%                  | 15.9%       | 0.0%             | 49.9%                | 50.1%        | 100.0%            |   |

Pro Forma CFB

| Year              | Date | Fixed O&M Cost | Non-Fuel Variable Cost | Coal Cost   | Natural Gas Cost | TOTAL OPERATING COST | DEBT SERVICE | TOTAL ANNUAL COST | Pollutant Control Cost (\$/Ton Removed) |
|-------------------|------|----------------|------------------------|-------------|------------------|----------------------|--------------|-------------------|---|
| 0                 |      |                |                        |             |                  |                      |              |                   |   |
| 1                 | 2006 | 9,606,870      | 5,183,533              | 7,837,502   | -                | 22,627,905           | 32,644,657   | 55,272,562        | 13,884                                  |
| 2                 | 2007 | 9,799,007      | 5,287,204              | 7,994,252   | -                | 23,080,463           | 32,644,657   | 55,725,120        | 13,997                                  |
| 3                 | 2008 | 9,994,988      | 5,392,948              | 8,154,137   | -                | 23,542,072           | 32,644,657   | 56,186,729        | 14,113                                  |
| 4                 | 2009 | 10,194,887     | 5,500,807              | 8,317,220   | -                | 24,012,913           | 32,644,657   | 56,657,571        | 14,231                                  |
| 5                 | 2010 | 10,398,785     | 5,610,823              | 8,483,564   | -                | 24,493,172           | 32,644,657   | 57,137,829        | 14,352                                  |
| 6                 | 2011 | 10,606,761     | 5,723,039              | 8,653,235   | -                | 24,983,035           | 32,644,657   | 57,627,692        | 14,475                                  |
| 7                 | 2012 | 10,818,896     | 5,837,500              | 8,826,300   | -                | 25,482,696           | 32,644,657   | 58,127,353        | 14,601                                  |
| 8                 | 2013 | 11,035,274     | 5,954,250              | 9,002,826   | -                | 25,992,350           | 32,644,657   | 58,637,007        | 14,729                                  |
| 9                 | 2014 | 11,255,979     | 6,073,335              | 9,182,882   | -                | 26,512,197           | 32,644,657   | 59,156,854        | 14,859                                  |
| 10                | 2015 | 11,481,099     | 6,194,802              | 9,366,540   | -                | 27,042,441           | 32,644,657   | 59,687,098        | 14,992                                  |
| 11                | 2016 | 11,710,721     | 6,318,698              | 9,553,871   | -                | 27,583,289           | 32,644,657   | 60,227,947        | 15,128                                  |
| 12                | 2017 | 11,944,935     | 6,445,072              | 9,744,948   | -                | 28,134,955           | 32,644,657   | 60,779,613        | 15,267                                  |
| 13                | 2018 | 12,183,834     | 6,573,973              | 9,939,847   | -                | 28,697,654           | 32,644,657   | 61,342,312        | 15,408                                  |
| 14                | 2019 | 12,427,511     | 6,705,453              | 10,138,644  | -                | 29,271,607           | 32,644,657   | 61,916,265        | 15,552                                  |
| 15                | 2020 | 12,676,061     | 6,839,562              | 10,341,417  | -                | 29,857,040           | 32,644,657   | 62,501,697        | 15,699                                  |
| 16                | 2021 | 12,929,582     | 6,976,353              | 10,548,245  | -                | 30,454,180           | 32,644,657   | 63,098,838        | 15,849                                  |
| 17                | 2022 | 13,188,174     | 7,115,880              | 10,759,210  | -                | 31,063,264           | 32,644,657   | 63,707,921        | 16,002                                  |
| 18                | 2023 | 13,451,937     | 7,258,197              | 10,974,395  | -                | 31,684,529           | 32,644,657   | 64,329,187        | 16,158                                  |
| 19                | 2024 | 13,720,976     | 7,403,361              | 11,193,882  | -                | 32,318,220           | 32,644,657   | 64,962,877        | 16,318                                  |
| 20                | 2025 | 13,995,396     | 7,551,429              | 11,417,760  | -                | 32,964,584           | 32,644,657   | 65,609,242        | 16,480                                  |
| 21                | 2026 | 14,275,303     | 7,702,457              | 11,646,115  | -                | 33,623,876           | 32,644,657   | 66,268,533        | 16,646                                  |
| 22                | 2027 | 14,560,810     | 7,856,506              | 11,879,038  | -                | 34,296,354           | 32,644,657   | 66,941,011        | 16,814                                  |
| 23                | 2028 | 14,852,026     | 8,013,636              | 12,116,618  | -                | 34,982,281           | 32,644,657   | 67,626,938        | 16,987                                  |
| 24                | 2029 | 15,149,066     | 8,173,909              | 12,358,951  | -                | 35,681,926           | 32,644,657   | 68,326,584        | 17,163                                  |
| 25                | 2030 | 15,452,048     | 8,337,387              | 12,606,130  | -                | 36,395,565           | 32,644,657   | 69,040,222        | 17,342                                  |
| 26                | 2031 | 15,761,089     | 8,504,135              | 12,858,252  | -                | 37,123,476           | 32,644,657   | 69,768,133        | 17,525                                  |
| 27                | 2032 | 16,076,310     | 8,674,218              | 13,115,417  | -                | 37,865,946           | 32,644,657   | 70,510,603        | 17,711                                  |
| 28                | 2033 | 16,397,836     | 8,847,702              | 13,377,726  | -                | 38,623,264           | 32,644,657   | 71,267,922        | 17,901                                  |
| 29                | 2034 | 16,725,793     | 9,024,656              | 13,645,280  | -                | 39,395,730           | 32,644,657   | 72,040,387        | 18,095                                  |
| 30                | 2035 | 17,060,309     | 9,205,149              | 13,918,186  | -                | 40,183,644           | 32,644,657   | 72,828,302        | 18,293                                  |
| 31                | 2036 | 17,401,515     | 9,389,252              | 14,196,550  | -                | 40,987,317           | 32,644,657   | 73,631,975        | 18,495                                  |
| 32                | 2037 | 17,749,546     | 9,577,037              | 14,480,481  | -                | 41,807,064           | 32,644,657   | 74,451,721        | 18,701                                  |
| 33                | 2038 | 18,104,536     | 9,768,578              | 14,770,090  | -                | 42,643,205           | 32,644,657   | 75,287,862        | 18,911                                  |
| 34                | 2039 | 18,466,627     | 9,963,950              | 15,065,492  | -                | 43,496,069           | 32,644,657   | 76,140,726        | 19,125                                  |
| 35                | 2040 | 18,835,960     | 10,163,229             | 15,366,802  | -                | 44,365,990           | 32,644,657   | 77,010,648        | 19,344                                  |
| 36                | 2041 | 19,212,679     | 10,366,493             | 15,674,138  | -                | 45,253,310           | 32,644,657   | 77,897,967        | 19,567                                  |
| 37                | 2042 | 19,596,933     | 10,573,823             | 15,987,621  | -                | 46,158,376           | 32,644,657   | 78,803,034        | 19,794                                  |
| 38                | 2043 | 19,988,871     | 10,785,300             | 16,307,373  | -                | 47,081,544           | 32,644,657   | 79,726,201        | 20,026                                  |
| 39                | 2044 | 20,388,649     | 11,001,006             | 16,633,520  | -                | 48,023,175           | 32,644,657   | 80,667,832        | 20,262                                  |
| 40                | 2045 | 20,796,422     | 11,221,026             | 16,966,191  | -                | 48,983,638           | 32,644,657   | 81,628,296        | 20,504                                  |
| 41                | 2046 | 21,212,350     | 11,445,446             | 17,305,515  | -                | 49,963,311           | 32,644,657   | 82,607,968        | 20,750                                  |
| 42                | 2047 | 21,636,597     | 11,674,355             | 17,651,625  | -                | 50,962,577           | 32,644,657   | 83,607,235        | 21,001                                  |
| <b>NPV</b>        |      | 192,431,708    | 103,829,456            | 156,990,138 | -                | 453,251,303          | 497,000,000  | 950,251,303       | 5,683                                   |
| <b>(% of NPV)</b> |      | 20.3%          | 10.9%                  | 16.5%       | 0.0%             | 47.7%                | 52.3%        | 100.0%            |   |

Pro Forma Conventional IGCC

| Year              | Date | Fixed O&M Cost | Non-Fuel Variable Cost | Coal Cost   | Natural Gas Cost | TOTAL OPERATING COST | DEBT SERVICE | TOTAL ANNUAL COST | Pollutant Control Cost (\$/Ton Removed) |
|-------------------|------|----------------|------------------------|-------------|------------------|----------------------|--------------|-------------------|---|
| 0                 |      |                |                        |             |                  |                      |              |                   |   |
| 1                 | 2006 | 13,923,000     | 4,146,826              | 6,476,824   | 24,732,312       | 49,278,963           | 59,966,525   | 109,245,488       | 73,271                                  |
| 2                 | 2007 | 14,201,460     | 4,229,763              | 6,606,361   | 25,474,282       | 50,511,866           | 59,966,525   | 110,478,391       | 74,098                                  |
| 3                 | 2008 | 14,485,489     | 4,314,358              | 6,738,488   | 26,238,510       | 51,776,846           | 59,966,525   | 111,743,371       | 74,947                                  |
| 4                 | 2009 | 14,775,199     | 4,400,645              | 6,873,258   | 27,025,666       | 53,074,768           | 59,966,525   | 113,041,293       | 75,817                                  |
| 5                 | 2010 | 15,070,703     | 4,488,658              | 7,010,723   | 27,836,436       | 54,406,520           | 59,966,525   | 114,373,045       | 76,710                                  |
| 6                 | 2011 | 15,372,117     | 4,578,431              | 7,150,937   | 28,671,529       | 55,773,014           | 59,966,525   | 115,739,540       | 77,627                                  |
| 7                 | 2012 | 15,679,559     | 4,670,000              | 7,293,956   | 29,531,675       | 57,175,190           | 59,966,525   | 117,141,715       | 78,567                                  |
| 8                 | 2013 | 15,993,151     | 4,763,400              | 7,439,835   | 30,417,625       | 58,614,011           | 59,966,525   | 118,580,536       | 79,532                                  |
| 9                 | 2014 | 16,313,014     | 4,858,668              | 7,588,632   | 31,330,154       | 60,090,467           | 59,966,525   | 120,056,992       | 80,523                                  |
| 10                | 2015 | 16,639,274     | 4,955,841              | 7,740,405   | 32,270,058       | 61,605,578           | 59,966,525   | 121,572,103       | 81,539                                  |
| 11                | 2016 | 16,972,059     | 5,054,958              | 7,895,213   | 33,238,160       | 63,160,390           | 59,966,525   | 123,126,915       | 82,582                                  |
| 12                | 2017 | 17,311,500     | 5,156,057              | 8,053,117   | 34,235,305       | 64,755,979           | 59,966,525   | 124,722,505       | 83,652                                  |
| 13                | 2018 | 17,657,731     | 5,259,178              | 8,214,179   | 35,262,364       | 66,393,452           | 59,966,525   | 126,359,977       | 84,750                                  |
| 14                | 2019 | 18,010,885     | 5,364,362              | 8,378,463   | 36,320,235       | 68,073,945           | 59,966,525   | 128,040,470       | 85,877                                  |
| 15                | 2020 | 18,371,103     | 5,471,649              | 8,546,032   | 37,409,842       | 69,798,626           | 59,966,525   | 129,765,151       | 87,034                                  |
| 16                | 2021 | 18,738,525     | 5,581,082              | 8,716,953   | 38,532,137       | 71,568,697           | 59,966,525   | 131,535,222       | 88,221                                  |
| 17                | 2022 | 19,113,295     | 5,692,704              | 8,891,292   | 39,688,101       | 73,385,392           | 59,966,525   | 133,351,918       | 89,440                                  |
| 18                | 2023 | 19,495,561     | 5,806,558              | 9,069,118   | 40,878,744       | 75,249,981           | 59,966,525   | 135,216,506       | 90,690                                  |
| 19                | 2024 | 19,885,473     | 5,922,689              | 9,250,500   | 42,105,106       | 77,163,768           | 59,966,525   | 137,130,294       | 91,974                                  |
| 20                | 2025 | 20,283,182     | 6,041,143              | 9,435,510   | 43,368,260       | 79,128,095           | 59,966,525   | 139,094,620       | 93,291                                  |
| 21                | 2026 | 20,688,846     | 6,161,966              | 9,624,220   | 44,669,307       | 81,144,339           | 59,966,525   | 141,110,864       | 94,644                                  |
| 22                | 2027 | 21,102,623     | 6,285,205              | 9,816,705   | 46,009,387       | 83,213,919           | 59,966,525   | 143,180,444       | 96,032                                  |
| 23                | 2028 | 21,524,675     | 6,410,909              | 10,013,039  | 47,389,668       | 85,338,291           | 59,966,525   | 145,304,817       | 97,456                                  |
| 24                | 2029 | 21,955,168     | 6,539,127              | 10,213,300  | 48,811,358       | 87,518,954           | 59,966,525   | 147,485,479       | 98,919                                  |
| 25                | 2030 | 22,394,272     | 6,669,910              | 10,417,566  | 50,275,699       | 89,757,446           | 59,966,525   | 149,723,972       | 100,420                                 |
| 26                | 2031 | 22,842,157     | 6,803,308              | 10,625,917  | 51,783,970       | 92,055,352           | 59,966,525   | 152,021,878       | 101,962                                 |
| 27                | 2032 | 23,299,000     | 6,939,374              | 10,838,435  | 53,337,489       | 94,414,299           | 59,966,525   | 154,380,824       | 103,544                                 |
| 28                | 2033 | 23,764,980     | 7,078,162              | 11,055,204  | 54,937,614       | 96,835,960           | 59,966,525   | 156,802,485       | 105,168                                 |
| 29                | 2034 | 24,240,280     | 7,219,725              | 11,276,308  | 56,585,742       | 99,322,055           | 59,966,525   | 159,288,581       | 106,835                                 |
| 30                | 2035 | 24,725,086     | 7,364,120              | 11,501,834  | 58,283,315       | 101,874,354          | 59,966,525   | 161,840,879       | 108,547                                 |
| 31                | 2036 | 25,219,587     | 7,511,402              | 11,731,871  | 60,031,814       | 104,494,674          | 59,966,525   | 164,461,199       | 110,305                                 |
| 32                | 2037 | 25,723,979     | 7,661,630              | 11,966,508  | 61,832,768       | 107,184,886          | 59,966,525   | 167,151,411       | 112,109                                 |
| 33                | 2038 | 26,238,459     | 7,814,863              | 12,205,838  | 63,687,751       | 109,946,911          | 59,966,525   | 169,913,436       | 113,962                                 |
| 34                | 2039 | 26,763,228     | 7,971,160              | 12,449,955  | 65,598,384       | 112,782,727          | 59,966,525   | 172,749,252       | 115,864                                 |
| 35                | 2040 | 27,298,492     | 8,130,583              | 12,698,954  | 67,566,335       | 115,694,365          | 59,966,525   | 175,660,890       | 117,816                                 |
| 36                | 2041 | 27,844,462     | 8,293,195              | 12,952,933  | 69,593,326       | 118,683,916          | 59,966,525   | 178,650,441       | 119,822                                 |
| 37                | 2042 | 28,401,351     | 8,459,059              | 13,211,992  | 71,681,125       | 121,753,527          | 59,966,525   | 181,720,053       | 121,880                                 |
| 38                | 2043 | 28,969,379     | 8,628,240              | 13,476,232  | 73,831,559       | 124,905,409          | 59,966,525   | 184,871,934       | 123,994                                 |
| 39                | 2044 | 29,548,766     | 8,800,804              | 13,745,757  | 76,046,506       | 128,141,833          | 59,966,525   | 188,108,358       | 126,165                                 |
| 40                | 2045 | 30,139,741     | 8,976,821              | 14,020,672  | 78,327,901       | 131,465,135          | 59,966,525   | 191,431,660       | 128,394                                 |
| 41                | 2046 | 30,742,536     | 9,156,357              | 14,301,085  | 80,677,738       | 134,877,716          | 59,966,525   | 194,844,242       | 130,683                                 |
| 42                | 2047 | 31,357,387     | 9,339,484              | 14,587,107  | 83,098,070       | 138,382,048          | 59,966,525   | 198,348,573       | 133,033                                 |
| <b>NPV</b>        |      | 278,886,534    | 83,063,565             | 129,734,906 | 577,544,822      | 1,069,229,826        | 912,962,962  | 1,982,192,789     | 31,654                                  |
| <b>(% of NPV)</b> |      | 14.1%          | 4.2%                   | 6.5%        | 29.1%            | 53.9%                | 46.1%        | 100.0%            |   |

Pro Forma Ultra-Low Emission IGCC

| Year              | Date | Fixed O&M Cost | Non-Fuel Variable Cost | Coal Cost   | Natural Gas Cost | TOTAL OPERATING COST | DEBT SERVICE | TOTAL ANNUAL COST | Pollutant Control Cost (\$/Ton Removed) |
|-------------------|------|----------------|------------------------|-------------|------------------|----------------------|--------------|-------------------|---|
| 0                 |      |                |                        |             |                  |                      |              |                   |   |
| 1                 | 2006 | 14,619,150     | 4,354,168              | 6,476,824   | 24,732,312       | 50,182,454           | 62,964,852   | 113,147,306       | 140,698                                 |
| 2                 | 2007 | 14,911,533     | 4,441,251              | 6,606,361   | 25,474,282       | 51,433,427           | 62,964,852   | 114,398,278       | 142,254                                 |
| 3                 | 2008 | 15,209,764     | 4,530,076              | 6,738,488   | 26,238,510       | 52,716,838           | 62,964,852   | 115,681,690       | 143,850                                 |
| 4                 | 2009 | 15,513,959     | 4,620,678              | 6,873,258   | 27,025,666       | 54,033,560           | 62,964,852   | 116,998,411       | 145,487                                 |
| 5                 | 2010 | 15,824,238     | 4,713,091              | 7,010,723   | 27,836,436       | 55,384,488           | 62,964,852   | 118,349,339       | 147,167                                 |
| 6                 | 2011 | 16,140,723     | 4,807,353              | 7,150,937   | 28,671,529       | 56,770,542           | 62,964,852   | 119,735,393       | 148,891                                 |
| 7                 | 2012 | 16,463,537     | 4,903,500              | 7,293,956   | 29,531,675       | 58,192,668           | 62,964,852   | 121,157,520       | 150,659                                 |
| 8                 | 2013 | 16,792,808     | 5,001,570              | 7,439,835   | 30,417,625       | 59,651,838           | 62,964,852   | 122,616,690       | 152,474                                 |
| 9                 | 2014 | 17,128,664     | 5,101,601              | 7,588,632   | 31,330,154       | 61,149,051           | 62,964,852   | 124,113,903       | 154,335                                 |
| 10                | 2015 | 17,471,238     | 5,203,633              | 7,740,405   | 32,270,058       | 62,685,334           | 62,964,852   | 125,650,185       | 156,246                                 |
| 11                | 2016 | 17,820,662     | 5,307,706              | 7,895,213   | 33,238,160       | 64,261,741           | 62,964,852   | 127,226,593       | 158,206                                 |
| 12                | 2017 | 18,177,076     | 5,413,860              | 8,053,117   | 34,235,305       | 65,879,357           | 62,964,852   | 128,844,209       | 160,218                                 |
| 13                | 2018 | 18,540,617     | 5,522,137              | 8,214,179   | 35,262,364       | 67,539,298           | 62,964,852   | 130,504,149       | 162,282                                 |
| 14                | 2019 | 18,911,429     | 5,632,580              | 8,378,463   | 36,320,235       | 69,242,707           | 62,964,852   | 132,207,559       | 164,400                                 |
| 15                | 2020 | 19,289,658     | 5,745,232              | 8,546,032   | 37,409,842       | 70,990,764           | 62,964,852   | 133,955,615       | 166,574                                 |
| 16                | 2021 | 19,675,451     | 5,860,136              | 8,716,953   | 38,532,137       | 72,784,677           | 62,964,852   | 135,749,529       | 168,804                                 |
| 17                | 2022 | 20,068,960     | 5,977,339              | 8,891,292   | 39,688,101       | 74,625,692           | 62,964,852   | 137,590,544       | 171,094                                 |
| 18                | 2023 | 20,470,339     | 6,096,886              | 9,069,118   | 40,878,744       | 76,515,087           | 62,964,852   | 139,479,939       | 173,443                                 |
| 19                | 2024 | 20,879,746     | 6,218,824              | 9,250,500   | 42,105,106       | 78,454,176           | 62,964,852   | 141,419,028       | 175,854                                 |
| 20                | 2025 | 21,297,341     | 6,343,200              | 9,435,510   | 43,368,260       | 80,444,311           | 62,964,852   | 143,409,162       | 178,329                                 |
| 21                | 2026 | 21,723,288     | 6,470,064              | 9,624,220   | 44,669,307       | 82,486,880           | 62,964,852   | 145,451,731       | 180,869                                 |
| 22                | 2027 | 22,157,754     | 6,599,465              | 9,816,705   | 46,009,387       | 84,583,310           | 62,964,852   | 147,548,162       | 183,476                                 |
| 23                | 2028 | 22,600,909     | 6,731,455              | 10,013,039  | 47,389,668       | 86,735,070           | 62,964,852   | 149,699,922       | 186,152                                 |
| 24                | 2029 | 23,052,927     | 6,866,084              | 10,213,300  | 48,811,358       | 88,943,669           | 62,964,852   | 151,908,520       | 188,898                                 |
| 25                | 2030 | 23,513,985     | 7,003,405              | 10,417,566  | 50,275,699       | 91,210,655           | 62,964,852   | 154,175,507       | 191,717                                 |
| 26                | 2031 | 23,984,265     | 7,143,474              | 10,625,917  | 51,783,970       | 93,537,626           | 62,964,852   | 156,502,477       | 194,611                                 |
| 27                | 2032 | 24,463,950     | 7,286,343              | 10,838,435  | 53,337,489       | 95,926,218           | 62,964,852   | 158,891,069       | 197,581                                 |
| 28                | 2033 | 24,953,229     | 7,432,070              | 11,055,204  | 54,937,614       | 98,378,117           | 62,964,852   | 161,342,969       | 200,630                                 |
| 29                | 2034 | 25,452,294     | 7,580,711              | 11,276,308  | 56,585,742       | 100,895,055          | 62,964,852   | 163,859,907       | 203,759                                 |
| 30                | 2035 | 25,961,340     | 7,732,325              | 11,501,834  | 58,283,315       | 103,478,814          | 62,964,852   | 166,443,666       | 206,972                                 |
| 31                | 2036 | 26,480,567     | 7,886,972              | 11,731,871  | 60,031,814       | 106,131,223          | 62,964,852   | 169,096,075       | 210,271                                 |
| 32                | 2037 | 27,010,178     | 8,044,711              | 11,966,508  | 61,832,768       | 108,854,166          | 62,964,852   | 171,819,018       | 213,657                                 |
| 33                | 2038 | 27,550,382     | 8,205,606              | 12,205,838  | 63,687,751       | 111,649,577          | 62,964,852   | 174,614,429       | 217,133                                 |
| 34                | 2039 | 28,101,389     | 8,369,718              | 12,449,955  | 65,598,384       | 114,519,446          | 62,964,852   | 177,484,298       | 220,701                                 |
| 35                | 2040 | 28,663,417     | 8,537,112              | 12,698,954  | 67,566,335       | 117,465,819          | 62,964,852   | 180,430,670       | 224,365                                 |
| 36                | 2041 | 29,236,685     | 8,707,854              | 12,952,933  | 69,593,326       | 120,490,799          | 62,964,852   | 183,455,650       | 228,127                                 |
| 37                | 2042 | 29,821,419     | 8,882,011              | 13,211,992  | 71,681,125       | 123,596,548          | 62,964,852   | 186,561,399       | 231,989                                 |
| 38                | 2043 | 30,417,847     | 9,059,652              | 13,476,232  | 73,831,559       | 126,785,290          | 62,964,852   | 189,750,142       | 235,954                                 |
| 39                | 2044 | 31,026,204     | 9,240,845              | 13,745,757  | 76,046,506       | 130,059,311          | 62,964,852   | 193,024,163       | 240,025                                 |
| 40                | 2045 | 31,646,728     | 9,425,662              | 14,020,672  | 78,327,901       | 133,420,963          | 62,964,852   | 196,385,814       | 244,205                                 |
| 41                | 2046 | 32,279,663     | 9,614,175              | 14,301,085  | 80,677,738       | 136,872,661          | 62,964,852   | 199,837,513       | 248,498                                 |
| 42                | 2047 | 32,925,256     | 9,806,458              | 14,587,107  | 83,098,070       | 140,416,892          | 62,964,852   | 203,381,743       | 252,905                                 |
| <b>NPV</b>        |      | 292,830,860    | 87,216,743             | 129,734,906 | 577,544,822      | 1,087,327,331        | 958,611,110  | 2,045,938,442     | 60,574                                  |
| <b>(% of NPV)</b> |      | 14.3%          | 4.3%                   | 6.3%        | 28.2%            | 53.1%                | 46.9%        | 100.0%            |   |



## **Appendix F Attendance at Coal Conferences**



# **Appendix F Attendance at Coal Conferences**

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## **2004 Gasification Technologies Council Conference attended by Basin Electric**

Basin Electric personnel attended the Gasification Technologies Council (GTC) Conference in October, 2004, in Washington D.C. This is the annual worldwide conference of the gasification industry. The Gasification GTC was created in 1995 to promote a better understanding of the role Gasification can play in providing the power, chemical and refining industries with economically competitive technology options to produce electricity, fuels and chemicals in an environmentally superior manner. The Council represents companies involved in the development and licensing of Gasification technologies as well as engineering, construction, manufacture of equipment and production of synthesis gas by Gasification from coal, petroleum coke, heavy oils, and other carbon-containing materials.

## **2004 PowerGen Conference attended by Basin Electric and CH2M HILL**

Basin Electric and CH2M HILL personnel attended the PowerGen Conference in November, 2004, in Orlando, Florida. This is the annual worldwide conference of the power generation industry. The conference included a session on IGCC technology as well as other sessions on technical, environmental and commercial aspects of fossil fuel power technology.

## **Other conferences attended by Basin Electric**

Basin Electric attended the Platts IGCC Symposium on June 2-3, 2005 in Pittsburgh, PA. This conference examined IGCC technology risk, costs, financing, environmental performance, and its future in the power industry. The following points were made at the conference concerning the cost competitiveness of the IGCC technology:

- GE stated that IGCC is still approximately 15 - 20% higher capital cost than a PC unit.
- Bechtel noted the heat rate can increase by 10 - 20% (lower plant efficiency) with low rank coals.
- ConocoPhillips stated the cost of electricity (COE) and capital costs increase rapidly (i.e. by 15 - 25%) with low rank fuels.



# **Appendix G Information Received from IGCC Technology Suppliers**

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# Appendix G Information Received from IGCC Technology Suppliers

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Suppliers for IGCC technology were contacted to determine the status of their technology development and availability of a commercial offering. The vendors contacted included the primary technology suppliers for the demonstration IGCC plants and developers of alternative technologies located in or marketing their technology in the U.S.

## Shell Global Solutions

Shell Global Solutions licenses the Shell Coal Gasification Process (SCGP). The Shell gasifier was used in the Buggenum IGCC demonstration plant in The Netherlands, and is similar to the dry feed Prenflo gasifier design supplied by Uhde for the Puertollano IGCC demonstration plant in Spain. The Shell and Prenflo gasifier technologies have now been combined and offered as the SCGP.

Basin Electric and CH2M HILL had extensive discussions with Shell and Uhde in November and December 2004 concerning the applicability of the SCGP to the Basin Electric NE Wyoming Project. Topics discussed included Shell gasifier experience with low rank coals, commercial operating experience, availability/reliability, plant altitude effect, process performance and design, capital and operating cost, emission rates, project guarantees and commercial issues. Shell prepared a brief study presentation for the Basin Electric NE Wyoming project that included a preliminary heat balance, approximate emission rates, and rough order of magnitude capital and operating costs.

## General Electric

General Electric was contacted in January 2005 concerning the applicability of their IGCC technology to the Basin Electric NE Wyoming project, and their interest in receiving an RFP to provide an IGCC Feasibility Study for the project. General Electric licenses the ChevronTexaco coal gasification process. GE stated that they were interested in Basin Electric's project, but that it may be a tough or borderline application for their technology from a capital cost point of view for the following reasons:

- The use of PRB coal is not a technology issue, however, it increases the capital cost of the plant due to its high moisture content. Their IGCC cost would be more competitive if Basin Electric blended the PRB coal with petroleum coke purchased from refineries in the region.
- The 4,500 ft. elevation for the project site will cause the gas turbine power output to be derated by approximately 15%. The IGCC technology would be more competitive if the plant site was closer to sea level.
- The GE and Bechtel consortium has been focusing on a standard 600 MW power plant design that can be fully wrapped in a commercial offering.

GE stated that an IGCC plant would be significantly more expensive compared to a PC unit for Basin's project. GE currently has a project to reduce the capital cost of their IGCC technology to make it more competitive with PC units.

## **ConocoPhillips**

ConocoPhillips was contacted in January 2005, and they stated their interest in receiving the RFP to provide an IGCC Feasibility Study for the project. ConocoPhillips licenses the E-Gas coal gasification process.

## **Process Energy Solutions**

Process Energy Solutions (PES) was contacted about the status of their IGCC work and interest in receiving an RFP for an IGCC Feasibility Study. PES is a gasification consulting firm and project developer. They were interested in receiving the Basin Electric RFP for an IGCC Feasibility Study based on PRB coal. They stated that the dry fed gasifiers are most applicable to PRB coal since slurry fed gasifiers based on PRB Coal would result in approximately 50 wt. percent water in the slurry feed, which significantly decreases plant efficiency.

## **Future Energy**

Contact attempts with Future Energy in Dortmund, Germany, prior to issuing the IGCC Feasibility Study RFP were unsuccessful due to the international travel schedule of key company personnel.

## **Gas Technology Institute**

Gas Technology Institute (GTI) was contacted about the status of their U-Gas process and interest in receiving the RFP for an IGCC Feasibility Study. GTI, located in Chicago, Illinois, is a Not-For-Profit Research & Development company primarily involved in contract R&D in the energy and environmental fields. They are one of the major R&D players in the gas industry. Approximately one-third of their work is for the gas industry, one-third for the government (primarily DOE), and one-third for private industry.

GTI has a 1,000 Lb/Hr U-Gas pilot plant facility near Chicago, and a larger (15 MWth) high pressure pilot plant facility in Finland that includes a full hot gas cleanup system for sulfur removal. They have also furnished 8 commercial air-blown U-Gas gasifiers to a plant in Shanghai, China, to produce low heating value fuel gas. The total plant feed rate is 1,000 TPD of coal. The plant was started up in 1995; however, it is not currently operating. GTI does not have any commercial IGCC installations yet based on the U-Gas gasifier.

GTI's goal is to develop the U-Gas Coal Gasification Process and to turn it over to someone else to commercialize. The U-Gas process is available from GTI on a site license basis. They would have to team with another company to be able to provide a commercial offering. They can't make guarantees since they are a not-for-profit organization. GTI was

interested in receiving the RFP, however, stated they would have to find a teaming partner to perform the IGCC feasibility study.

## **Boeing**

Boeing was contacted about the status of their slagging gasifier development work and their interest in receiving an RFP for an IGCC Feasibility Study. Boeing responded that they were not far enough along in development of their gasifier to be able to bid on the Feasibility Study and put together a commercial offering. They are currently pursuing development of a pilot plant, tentatively to be installed and operated at GTI in Chicago, IL. They are also preparing for the next round of solicitations for the DOE Clean Coal Program in 2006. Their goal is to develop a 3,000 TPD gasifier that is 4 ft. diameter and 7 to 10 ft. long based on rocket engine technology.



# **Appendix H RFP and Proposals for IGCC Feasibility Study**

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# Appendix H RFP and Proposals for IGCC Feasibility Study

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## Request for Proposals for IGCC Feasibility Study

Basin Electric decided to solicit proposals for an IGCC Feasibility Study for the NE Wyoming Project in early January, 2005. Request for Proposal (RFP) documents were prepared by Basin Electric and their Engineers/Consultants. The RFP included background on the project, coal analyses, site drawing, project schedule, scope of work, and study schedule. The feasibility study scope of work included project definition, initial EPC term sheet, design basis, emission rates, budget cost estimate, and project schedule.

The RFP was sent to the following six firms:

- Black & Veatch (consortium with Uhde to offer Shell process in the U.S.)
- ConocoPhillips (consortium with Fluor to offer E-Gas process)
- GE Energy (consortium with Bechtel to offer ChevronTexaco process)
- Process Energy Solutions
- Gas Technology Institute
- Future Energy GmbH

## Evaluation of Proposals

The following responses were received to the RFP:

- Black & Veatch (B&V) provided a proposal to Basin Electric only based on Shell IGCC technology (would not allow BEPC's Engineers/Consultants to review the proposal without a confidentiality agreement)
- Fluor provided a proposal based on ConocoPhillips IGCC technology
- GE Energy provided a letter response without a proposal
- Process Energy Solutions (PES) teamed with Parsons to provide a proposal based on the Future Energy IGCC technology
- Gas Technology Institute declined to bid
- Future Energy GmbH declined to bid directly (offered technology through PES/Parsons proposal listed above).

Therefore, only three priced proposals were received by Basin Electric from B&V, ConocoPhillips and PES/Parsons. Basin Electric's Engineers/Consultants evaluated the ConocoPhillips and PES/Parsons proposals only, since the B&V proposal was only provided to Basin Electric. The results of the technical bid comparison are shown in Table 2 for the ConocoPhillips and PES/Parsons proposals. The Black & Veatch proposal is not included in the technical bid comparison because it was confidential.

Based on an evaluation of the proposals received, Basin Electric determined that the response to critical commercial aspects in the RFP was incomplete, and the cost to provide the study was greater than expected. In addition, Basin Electric expected the requested information would be readily available given the development of IGCC technology. Therefore, BEPC decided to continue its review of IGCC technology using Basin Electric's experience and that of their Engineers/Consultants.

**TABLE 2**

Technical Bid Comparison - Proposals for Basin Electric NE Wyoming IGCC Feasibility Study  
*Basin Electric Dry Fork Station Technology Evaluation*

| <b>Criteria</b>                                     | <b>Process Energy Solutions</b>  | <b>Fluor</b>  |
|---|--|---|
| Contractor  | Developer: <b>Process Energy Solutions (PES)</b>   | Engineering Firm: <b>Fluor Enterprises</b>  |
| Subcontractors                                      | Gasification Technology Provider: <b>Future Energy GmbH (GSP Schwarze-Pumpe tech.)</b><br>Engineering Firm: <b>Parsons E&amp;C</b>   | Gasification Technology Provider: <b>ConocoPhillips (E-Gas technology)</b>  |
| Organization Chart / Resumes                        | Provided with proposal.  | Organization charts and bios (profiles) provided with proposal.   |
| Gasification Technology                             | Dry feed, entrained-bed, slagging gasifier   | Slurry feed, entrained bed, slagging gasifier   |
| Experience  | <b>PES:</b> Five persons with extensive coal gasification/IGCC experience at ChevronTexaco.<br><br><b>Future Energy:</b> 130 MW (thermal) GSP Schwarze-Pumpe gasifier producing methanol and power from lignite coal in Germany from 1984 to 1989.<br><br><b>Parsons:</b> 95 MMSCFD Exxon Syngas Project, 235 MW Delaware City Refinery IGCC Repowering Project, LG-Caltex Yosu Refinery IGCC Feasibility Study, and ChevronTexaco Pascagoula Refinery IGCC Feasibility Study. | <b>Fluor:</b> More than 150 technical and economic evaluations for IGCC projects. EPC services on 20 major IGCC projects.<br><br><b>ConocoPhillips:</b> 2,400 TPD (160 MW thermal) Louisiana Gasification Technology, Inc. (LGTI) gasification facility operating from 1987 through 1995 on sub-bituminous coal producing syngas and steam. 262 MW Wabash River IGCC facility operating since 1995.<br><br><b>Fluor / ConocoPhillips Alliance:</b> Detailed feasibility study for three train coke-fed IGCC plant for Citgo Lake Charles Refinery. Feasibility Study for Excelsior Energy Mesaba Energy 530 MW IGCC Project, and Feasibility Study for Madison Power Steelhead Energy SICEC 10,000 TPD facility to produce power and SNG. |
| References  | <b>PES:</b> Consulting to TECO Polk Power IGCC, Developed Farmland Coffeyville Plant, 2 others.<br><br><b>Future Energy:</b> Design and construction of 130 MW GSP Plant in 1984.  | <b>Fluor:</b> Front-end engineering design activities for relocation of 1000 TPD ammonia plant to Dakota Gasification Plant in Beulah, ND.<br><br><b>ConocoPhillips:</b> Feasibility Study for Excelsior Energy Mesaba Energy 530 MW IGCC Project, and Feasibility Study for Madison Power Steelhead Energy SICEC 10,000 TPD facility to produce power and SNG.   |
| Meets 11 Week Study Schedule in RFP?                | Yes  | No. Proposes 11 week schedule for submittal of draft report, with total schedule of 13 weeks for final report.  |
| <b>Scope of Work (Task Lead / Matches RFP SOW?)</b> |  |   |
| Task 1 –Study Design Basis                          | <b>PES:</b> Yes  | Yes   |
| Task 2 – PFD and Heat & Material Balances           | <b>Future Energy:</b> Yes.   | Yes   |
| Task 3 – Plant and System                           | <b>Parsons:</b> Yes. P&IDs, motor lists and electrical   | Yes. P&IDs, motor lists and electrical one line diagrams will not be  |



**TABLE 2**

Technical Bid Comparison - Proposals for Basin Electric NE Wyoming IGCC Feasibility Study  
 Basin Electric Dry Fork Station Technology Evaluation

| Criteria                                      | Process Energy Solutions   | Fluor  |
|---|--|--|
| Description                                   | one line diagrams may be provided, if needed.  | provided.  |
| Task 4 – GA Site Plan and Elevations          | <b>Parsons:</b> Yes  | Yes. Selected elevations based on Wabash River plant design.   |
| Task 5 – IGCC Air Emissions                   | <b>Parsons:</b> Yes  | No. Air emissions provided for steady state operation at average ambient conditions only, based on in-house data. Preliminary emission values for facility flare and vent gas incinerator based on Wabash River design and experience.   |
| Task 6 – Capital and Operating Cost Estimates | <b>Parsons:</b> Yes  | Yes. Will also provide a preliminary major maintenance schedule defining major equipment outages for gasification island and combustion turbines, and a qualitative analysis of expected O&M costs during first year of operation.   |
| Task 7 – Project Risk Assessment              | <b>PES:</b> Yes  | Yes. Estimate risk assessment (Monte Carlo type risk analysis), Event-Driven Risk Analysis and Availability Analysis will be provided.   |
| Task 8 – Project Guarantees                   | <b>PES:</b> No information submitted. Proposal states “A project guarantee package will be developed with the best mix of cost and risk for BEPC.”   | No. Proposal states “Fluor and ConocoPhillips are prepared to negotiate summary terms for the NE Wyoming Project. Target guarantee levels will be developed during the Feasibility Study.”   |
| Task 9 - Schedule                             | <b>PES:</b> Yes  | Yes  |
| List of Deliverables                          | Matches RFP list of deliverables.  | Matches RFP list of deliverables.  |
| Gasification Tests                            | Recommend optional 10 kg sample of design coal for bench scale testing in Germany to confirm coal properties (additional cost). Optional Process Design Package gasification test in 5 MW (thermal) pilot plant in Germany after completion of feasibility study (requires 45 tons of design coal) | Proposal states “A coal gasification test is not typically required as part of a feasibility study. If required by Basin Electric, it may be possible to run a test of Basin Electric’s design coal at the Wabash River plant; however, the scope and cost of such a test would need to be developed in concert with the owners of the plant.” |

**Note:** Black & Veatch Proposal was not included in this technical bid comparison because it was confidential

