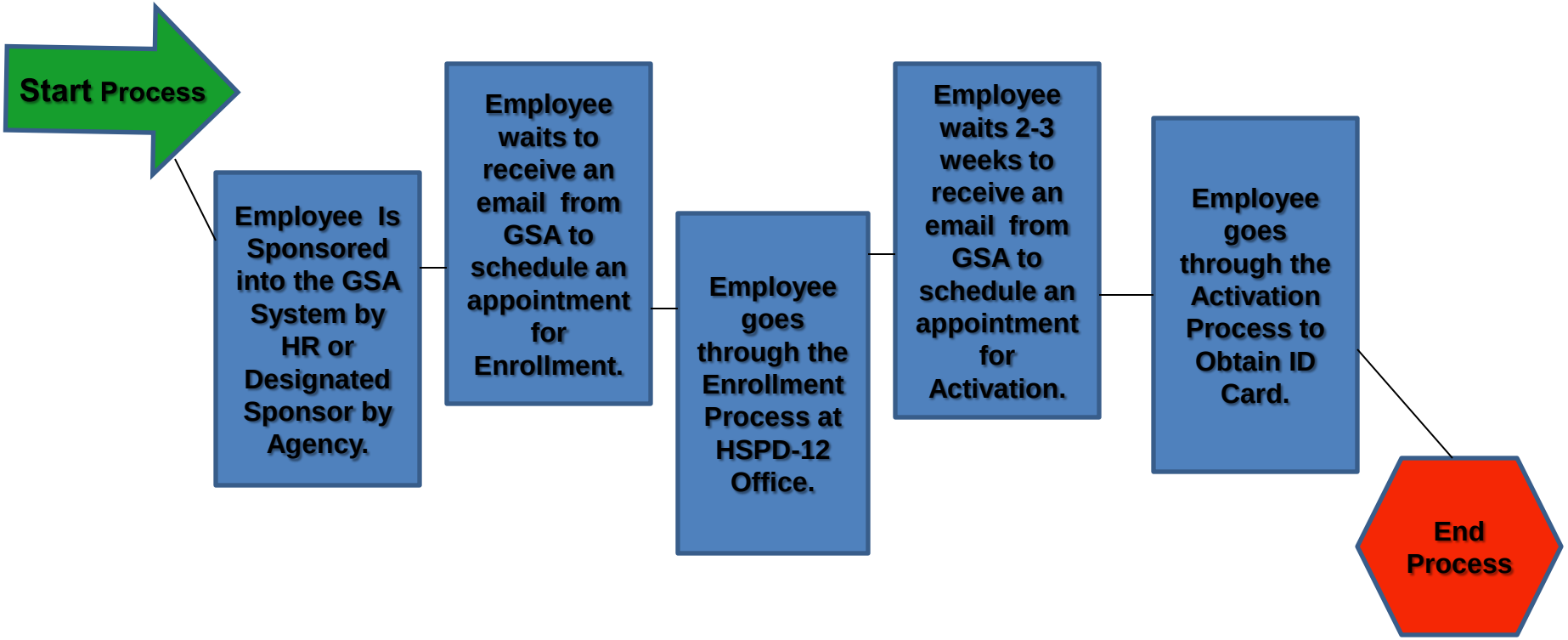HSPD-12 Employee Card Issuance Diagram