



U.S. Department of Agriculture

Office of Inspector General



Audit Report

Federal Crop Insurance Corporation/ RMA Management Agency's Financial Statements for Fiscal Years 2009 and 2008

**Audit Report 05401-18-FM
November 2009**



U.S. Department of Agriculture
Office of Inspector General
Washington, D.C. 20250



DATE: November 6, 2009

REPLY TO
ATTN OF: 05401-18-FM

TO: William J. Murphy
Administrator
Risk Management Agency

ATTN: Michael Hand
Deputy Administrator
Risk Compliance
Risk Management Agency

FROM: Robert W. Young /s/
Assistant Inspector General
for Audit

SUBJECT: Federal Crop Insurance Corporation/Risk Management Agency's Financial
Statements for Fiscal Years 2009 and 2008

This report presents the results of the audit of Federal Crop Insurance Corporation/Risk Management Agency's (FCIC/RMA) consolidated financial statements for the fiscal years ending September 30, 2009, and 2008. The report contains an unqualified opinion on the financial statements as well as an assessment of FCIC/RMA's internal controls over financial reporting and compliance with laws and regulations.

Clifton Gunderson LLP (CG), an independent certified public accounting firm, conducted the fiscal year 2009 audit. In connection with the contract, we reviewed CG's report and related documentation and inquired of its representatives. Our review, as differentiated from an audit in accordance with Government Auditing Standards (issued by the Comptroller General of the United States), was not intended to enable us to express, and we do not express, opinions on FCIC/RMA's financial statements, internal control or on whether FCIC/RMA's financial management systems substantially complied with the Federal Financial Management Improvement Act (FFMIA); or conclusions on compliance with laws and regulations. CG is responsible for the attached auditor's report, dated November 5, 2009, and the conclusions expressed in the report. However, our review disclosed no instances where CG did not comply, in all material respects, with generally accepted Government Auditing Standards, and the Office of Management and Budget Bulletin No. 07-04, Audit Requirements for Federal Financial Statements, as amended.

It is the opinion of CG, that the financial statements present fairly, in all material respects, FCIC/RMA's financial position as of September 30, 2009, and its net costs, changes in net position, and budgetary resources for the years then ended, in conformity with generally accepted accounting principles. No weaknesses related to internal controls or noncompliances with laws and regulations are reported.

The consolidated financial statements of FCIC as of and for the year ended September 30, 2008 were audited by Deloitte & Touche LLP whose report dated October 31, 2008, expressed an unqualified opinion on those financial statements.

Independent Auditor's Report

To the Inspector General
U.S. Department of Agriculture and the
Board of Directors of the Federal Crop Insurance Corporation
Washington, DC

We have audited the accompanying consolidated balance sheet of the Federal Crop Insurance Corporation / Risk Management Agency (FCIC) as of September 30, 2009, and the related consolidated statements of net cost, changes in net position, and combined statements of budgetary resources for the year then ended. These consolidated financial statements are the responsibility of FCIC's management. Our responsibility is to express an opinion on these consolidated financial statements based on our audit. The consolidated financial statements of FCIC as of September 30, 2008 were audited by other auditors whose report dated October 31, 2008, expressed an unqualified opinion on those consolidated financial statements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, *Audit Requirements for Federal Financial Statements*, as amended. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the consolidated financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall consolidated financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the 2009 consolidated financial statements referred to above present fairly, in all material respects, the financial position of FCIC as of September 30, 2009, and its net cost, changes in net position, and budgetary resources for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 5 to the consolidated financial statements, FCIC's ultimate losses on insurance claims may differ significantly from the recorded estimate due to differences between expected and actual yields, weather patterns, and economic conditions.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 5, 2009 on our consideration of FCIC's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The accompanying sections Management's Discussion and Analysis, Required Supplementary Stewardship Information, and Required Supplementary Information are not a required part of the basic consolidated financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clifton Gunderson LLP

Calverton, Maryland
November 5, 2009

**Independent Auditor's Report on Internal Control Over Financial Reporting
And Compliance and Other Matters**

To the Inspector General
U.S. Department of Agriculture and the
Board of Directors of the Federal Crop Insurance Corporation
Washington, DC

We have audited the consolidated financial statements of Federal Crop Insurance Corporation / Risk Management Agency (FCIC) as of and for the year ended September 30, 2009, and have issued our report thereon dated November 5, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Bulletin No. 07-04, *Audit Requirements for Federal Financial Statements*, as amended.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit, we considered FCIC's internal control over financial reporting as a basis for designing our auditing procedures, we obtained an understanding of design effectiveness of internal controls, determined whether they have been placed in operation, assessed control risk, and performed tests of FCIC's controls for the purpose of expressing our opinion on the consolidated financial statements and to comply with OMB Bulletin 07-04, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. The objective of our audit was not to provide assurance on internal control. Accordingly, we do not express an opinion on the effectiveness of FCIC's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as noted above.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether FCIC's consolidated financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and agreements, noncompliance with which could have a direct material effect on the determination of consolidated financial statement amounts and certain other laws and regulations specified in OMB Bulletin No. 07-04, including the requirements referred to in the Federal Financial Management Improvement Act of 1996 (FFMIA). However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and OMB Bulletin No. 07-04. Additionally, the results of our tests disclosed no instances in which FCIC's financial management systems did not substantially comply with FFMIA.

We noted certain matters that we reported to management of FCIC in a separate letter dated November 5, 2009.

This report is intended solely for the information and use of management, Board of Directors, the Department of Agriculture's Office of the Inspector General, the Office of Management and Budget, the Government Accountability Office, and the United States Congress and is not intended to be and should not be used by anyone other than these specified parties.

Clifton Henderson LLP

Calverton, Maryland
November 5, 2009

FEDERAL CROP INSURANCE CORPORATION
RISK MANAGEMENT AGENCY
CONSOLIDATED FINANCIAL STATEMENTS
FISCAL YEARS 2009 AND 2008



Contents

Management’s Discussion and Analysis (MD&A) (Unaudited)	1
Mission and Organizational Structure	1
Performance Goals, Objectives and Results	9
Financial Statement Highlights and Analysis	15
Systems, Controls, and Legal Compliance	20
Consolidated Balance Sheets	22
Consolidated Statements of Net Cost	23
Consolidated Statements of Changes in Net Position	24
Combined Statements of Budgetary Resources	25
Notes to Consolidated Financial Statements	26
Note 1 – Summary of Significant Accounting Policies	26
Note 2 – Fund Balance with Treasury	31
Note 3 – Cash Held Outside Treasury	32
Note 4 – Accounts Receivable	33
Note 5 – Estimated Losses on Insurance Claims	34
Note 6 – Other Liabilities	35
Note 7 – Commitments and Contingencies	36
Note 8 – Earmarked Funds	37
Note 9 – Indemnity Costs	39
Note 10 – Program Delivery and Other Program Costs	39
Note 11 – Net Position	40
Note 12 – Financing Sources	41
Note 13 – Reconciliation of Statement of Budgetary Resources to President’s Budget	42
Note 14 – Reconciliation of Net Cost of Operations (Proprietary) to Budget	43
Required Supplementary Stewardship Information (Unaudited)	45
Required Supplementary Information (Unaudited)	46

MANAGEMENT'S DISCUSSION AND ANALYSIS

(Unaudited)

MISSION, ORGANIZATIONAL STRUCTURE AND PROGRAMS

The role of the United States Department of Agriculture's Risk Management Agency (RMA) is to help agricultural producers manage their business risks through effective, market-based risk management solutions. RMA's mission is to promote, support, and regulate sound risk management solutions to preserve and strengthen the economic stability of America's agricultural producers. As part of this mission, RMA operates and manages the Federal Crop Insurance Corporation (FCIC).

The FCIC is a wholly-owned government corporation created February 16, 1938 (7 U.S.C. 1501) and amended by the following:

- Public Law (P.L.) 96-365, dated September 26, 1980
- P.L. 105-185, dated June 23, 1998
- P.L.105-277, dated October 21, 1998
- P.L. 110-246, dated May 22, 2008

The Federal Crop Insurance Act, as amended, is hereafter referred to as the Act.

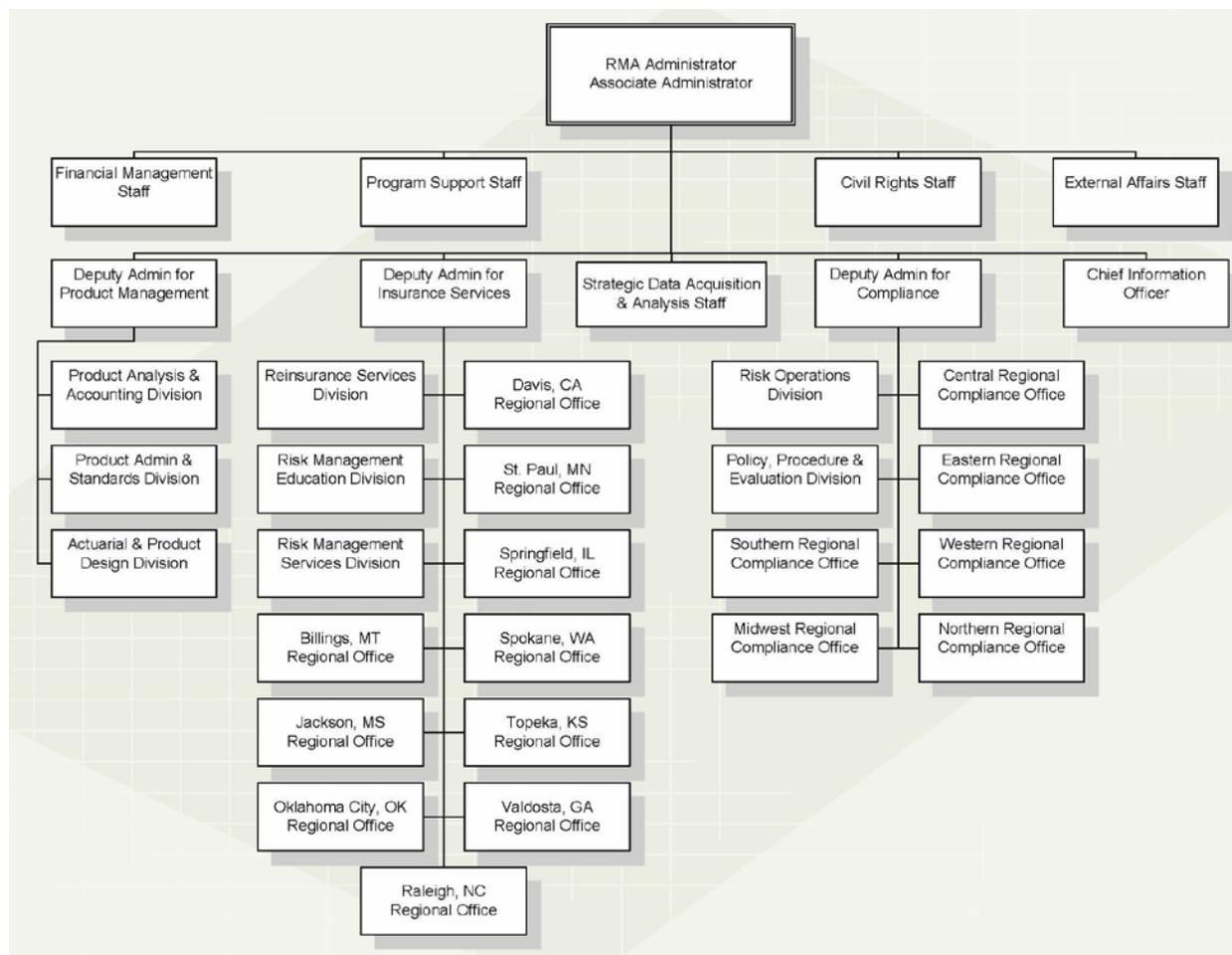
2008 Farm Bill Financial Summary

The Food, Conservation, and Energy Act of 2008, P.L. 110-234, enacted on May 22, 2008; hereafter referred to as the 2008 Farm Bill; included several changes that financially impact the FCIC. RMA is working diligently to implement all of the changes. The table below lists the significant changes in the 2008 Farm Bill and their implementation status.

2008 Farm Bill Significant Change	Status
Reduce the budgeted loss ratio from 1.075 to 1.0	Implemented FY 2008
Lower the Administrative and Operating (A&O) reimbursement rate by 2.3% to an average of 18.5% of premium with an automatic increase of 1.15% when a state has a loss ratio above 1.2	Implemented FY 2008

Increase the administrative fee for catastrophic (CAT) policies from \$100 to \$300	Implemented FY 2008
Reduce the A&O reimbursement rate for CAT coverage from 7% to 6% of premium	Implemented FY 2009
Fund data mining operations at \$4 million a year for fiscal year 2009 and each subsequent year	Implemented FY 2009
Cut funding for research and development from an aggregate total of \$40 million to \$20 million	Implemented FY 2009
Fund Information Technology Modernization at \$15 million a year from 2008 to 2011 (except FY 2009 funding is limited to \$9 million)	Implemented FY 2008
Delay payment of underwriting gains to the Approved Insurance Providers (AIPs) beginning October 1, 2010 for reinsurance year 2011 and for each subsequent reinsurance year	To be implemented FY 2011
Accelerate the premium billing date beginning with the 2012 reinsurance year to August 15 th	To be implemented FY 2011
Delay payment of the A&O reimbursement beginning with the 2012 reinsurance year, to October of each year	To be implemented FY 2011
Conduct research and development on various crops such as poultry, bees, aquatic species, applicable storage pack factors, and Adjusted Gross Revenue (AGR) policies for beginning farmers	In process
Develop pilot programs for insuring camelina, sesame, and grass seed	In process

RMA Organizational Structure



The Risk Management Agency is comprised of the following major activities:

Program Administration includes the FCIC Board of Directors and the RMA Office of the Administrator. The FCIC Board of Directors is subject to the general supervision of the Secretary of Agriculture. The Board consists of:

- The USDA Chief Economist (Chairman)
- The USDA Undersecretary for Farm and Foreign Agricultural Services plus one additional Undersecretary
- The FCIC Manager (non-voting)
- Four producers who are policyholders, one of whom grows specialty crops
- An individual involved in insurance
- An individual knowledgeable about reinsurance or regulation

The **Office of the Administrator** consists of the following staff offices:

- External Affairs
- Civil Rights and Outreach
- Program Support
- Chief Information Office
- Chief Financial Office
- Strategic Data Acquisition and Analysis

These staff offices perform administrative functions to support RMA and FCIC.

The Office of Product Management involves the design and development of crop insurance programs, policies and standards, and the establishment and maintenance of rates and coverage for crops in each county. This activity also includes:

- Analysis of insurance experience and risk
- Evaluation and establishment of crop insurance price elections
- Production and dissemination of actuarial data
- Evaluation of current crop insurance plans and policies
- Development of strategies for increasing participation in the crop insurance program
- Evaluation and oversight of pilot risk management commodity programs
- Financial and operational oversight of Approved Insurance Providers (AIPs)
- Program receipts and expenditures (e.g., AIP reimbursement and escrow funding), tracking ineligible producers
- Debt management and cross servicing

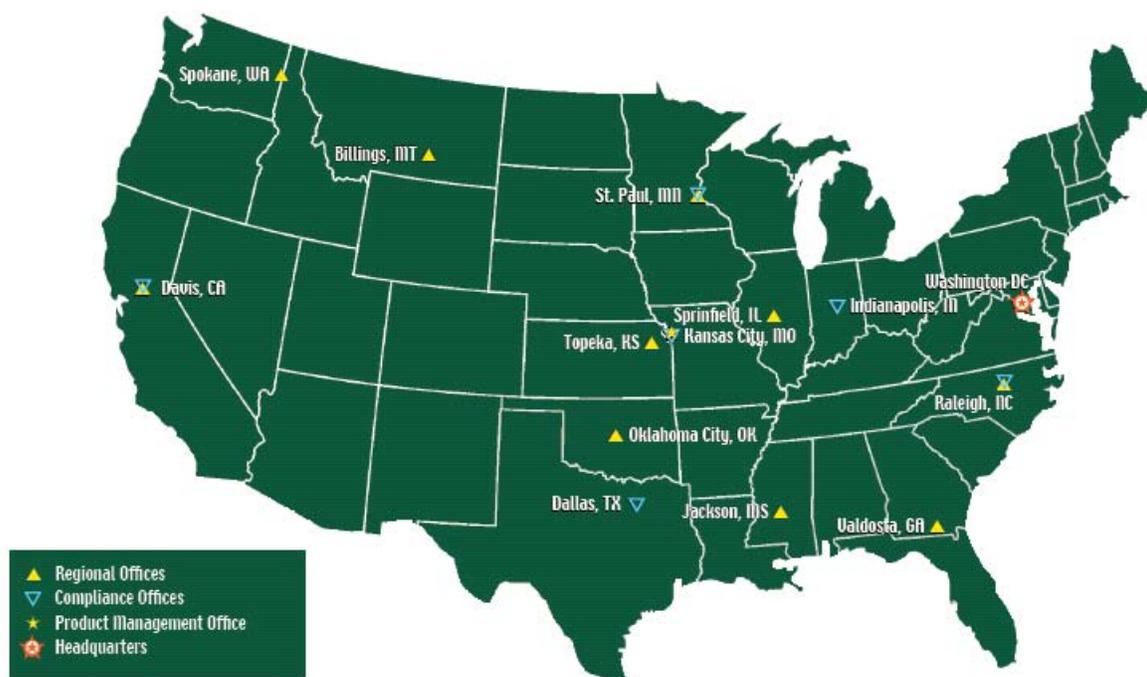
The Office of Insurance Services has the responsibility of administering FCIC programs through a system of ten Regional Offices and various reinsured companies. It is responsible for developing and managing contractual arrangements to deliver risk management programs to agricultural commodity producers through private insurance providers, cooperatives and other financial service organizations. It is responsible for ensuring that delivery partners meet published regulatory financial standards and operating guidelines as well as administering corrective actions for non-compliance with contractual requirements. It provides support, information, and advice to the Office of the Administrator; and delivers risk management education and outreach programs to producers and producer groups through private and public education partners.

The Office of Compliance provides program oversight and quality control of the reinsured companies. It ensures the integrity of the crop insurance program through reviews of reinsured companies' operations and that the delivery of crop insurance is in

accordance with applicable laws, regulations, and procedures. There are six Regional Compliance Offices that provide assurance of program integrity by conducting program reviews and investigations to assure mandates, policies, and procedures are effective and are followed by persons involved in delivering crop and livestock insurance. The Compliance Offices also assist USDA and the Office of Inspector General in conducting investigations into allegations of fraud, waste, or abuse within the crop insurance program.

RMA offices are located throughout the United States. The map below shows the location of the offices.

RMA Office Locations



Program Overview

FCIC, through the RMA, provides crop insurance and risk management strategies to American producers. FCIC-approved, private sector insurance providers (AIPs) sell and service the policies. RMA develops and/or approves premium rates, administers the premium and expense subsidies, approves and supports products, and reinsures the AIPs. In addition, RMA sponsors educational and outreach programs and seminars on risk management.

Funding

FCIC maintains two separate funds, one for RMA's administrative and operating purposes (A&O Fund), and one for the crop and livestock insurance program (Insurance Fund).

The A&O Fund is used to pay RMA's salaries and administrative expenses. The funding for the A&O Fund is an annual appropriation set by Congress.

The Insurance Fund is used to pay for the crop and livestock insurance programs. The funding for the insurance fund is mandatory funding with "such sums as necessary" to carry out the program.

Operational Agreements

FCIC enters into reinsurance agreements with AIPs to market and service policies. The conditions of reinsurance are defined in the Standard Reinsurance Agreement (SRA) between the companies and FCIC. Under these agreements, AIPs agree to deliver risk management insurance products to eligible entities under certain terms and conditions. AIPs are responsible for all aspects of customer service and guarantee premium payment to FCIC. In return, FCIC reinsures the policies and provides a subsidy on behalf of producers for administrative and operating expenses associated with delivering the insurance products and/or programs. FCIC also provides a subsidy for producers' premiums. FCIC funds the indemnity payments to the producers. FCIC and the AIPs share in the underwriting gains or losses at annual settlement. This constitutes a joint effort between the U.S. Government and the private insurance industry for program delivery.

Federal Crop Insurance Program- Insurance Plans

Existing Federal Crop Insurance Plans	
Actual Production History	Income Protection
Actual Revenue History	Indexed Income Protection
Adjusted Gross Revenue	Livestock Gross Margin
Adjusted Gross Revenue Lite	Livestock Risk Protection
Aquaculture Dollar	Pecan Revenue
Avocado Revenue Coverage	Revenue Assurance
Crop Revenue Coverage	Tobacco
Dollar Amount of Insurance	Apiculture
Fixed Dollar	Tree Based Dollar Amount of Insurance
Pasture, Rangeland and Forage	Yield Based Dollar Amount of Insurance
Group Risk Plan	
Group Risk Income Protection	

Individual crop insurance plan details can be found on the FCIC public web site located at <http://www.rma.usda.gov/>

FCIC Published Regulations

RMA periodically updates its regulations by publishing proposed, interim and final rules in the *Federal Register*. RMA seeks public comment on all proposed revisions. Revisions made to regulations improve the risk management products available for producers and/or clarify such regulations as needed. During the 2009 fiscal year, RMA had 16 regulations in the proposed, interim or final rule stage. Several regulations published during the 2009 fiscal year were a result of mandates set forth in the 2008 Farm Bill.

Other published notices include amendments to General Administration Regulations, amendments to the Common Crop Insurance Regulations, and requests for applications. The published regulations can be found on the *Federal Register's* home page at: <http://www.gpoaccess.gov/fr/index.html>

Pilot Programs

The FCIC Act, as amended, defines the process by which RMA develops and maintains pilot programs. The FCIC Act prohibits the FCIC from conducting research and development for new policies and requires that new product development be accomplished through contracts. Grower organizations and other groups may develop new policies at their own expense and request reimbursement from FCIC after products are approved by the FCIC Board of Directors.

Pilot Programs	Crop	Crop Year Pilot Began
Pilot programs that are slated for conversion to a permanent regulatory program	Florida Avocado	1999
	Forage Seed	2002
	Chile Peppers	2000
Pilot programs that will terminate when Income Protection (IP)/Indexed Income Protection (IIP) is subsumed into the Combo ¹ policy	IP Winter Wheat	1996
	IP Barley	1996
	IP Cotton	1996
	IP Corn	1996
	IP Grain Sorghum	1996
	IP Soybeans	1996
	IP Spring Wheat	1996

¹ The "Combo" Policy amends the Common Crop Insurance Regulations, Basic Provisions, to combine the Crop Revenue Coverage (CRC), Income Protection (IP), Indexed Income Protection (IIP), and the Revenue Assurance (RA) plans of insurance. Implementation of the Combo policy is tentatively scheduled for Reinsurance Year 2011 – July 1, 2010.

Pilot programs with an indefinite crop year authorization date	IP Barley Malting Price & Quality Endorsement	1999
	IIP Corn	1996
	IIP Soybeans	1996
	AGR	1999
	Cherry Actual Revenue History	2009
	California Avocado	1998
	Florida Fruit Tree	1996/2007
	Nursery Grower's Price Endorsement	2006
	Onion Stage Removal	2000
	Sugar Beet Stage Removal Option	2011
	Citrus Actual Revenue History	2004
	Quarantine Endorsement	2011

Pilot Programs with a Definite Crop Year

	Crop	Crop Year Pilot Began
Crop year 2010	Hawaii Tropical Fruit	2007
	Hawaii Tropical Tree	2007
	Silage Sorghum	2005
Crop year 2011	Cultivated Clams	2000
	Pasture, Rangeland, Forage (Rainfall)	2007
	Pasture, Rangeland, Forage (Vegetation)	2007
	Personal T-Yield	2006
Crop Year 2014	Quarantine Endorsement	2011

Status of 508 (h) Pilot Programs

	Crop	Crop Year Pilot Began
These are private 508 (h) submissions that have been approved indefinitely.	AGR-Lite	2003
	Hybrid Seed/Corn Price Endorsement	2001*

Livestock Gross Margin	2001*
Livestock Risk Protection	2001*
Sugar Beet Stage Removal Option	2004
Livestock Risk Protection- Lamb	2008
Biotech Yield Endorsement	2008
GRP Sugarcane	2009
Apiculture -RI	2009
Apiculture – VI	2009
Processing Pumpkins	2009
GRP Oysters	2009
Tobacco Quality	2009
Cotton Seed	2009
Fresh Market Beans	2009

PERFORMANCE GOALS, OBJECTIVES, AND RESULTS

Strategic planning is essential to effective and efficient administration of Federal assistance, education, and cooperative partnership agreements. The 2006 to 2011 RMA Strategic plan reflects USDA goals and priorities. RMA's Strategic Plan is directly linked to USDA's Strategic Plan.

RMA supports USDA's Strategic Goal 2

USDA-RMA Goal & Objective	RMA Strategic Objectives
USDA Strategic Goal 2: Enhance the Competitiveness and Sustainability of Rural and Farm Economies	Increase the availability and effectiveness of risk management solutions (RMA Objective 1.1)
USDA Objective 2.3: Provide Risk Management and Financial Tools to Farmers and Ranchers	Improve and protect the soundness, safety, efficiency, and effectiveness of the risk management delivery system (RMA Objective 2.1)
	Ensure that customers and stakeholders have knowledge and awareness of risk management tools and product (RMA Objective 3.1)
	Ensure effective oversight of the crop insurance industry and enhance deterrence and prosecution of fraud, waste, and abuse (RMA Objective 4.1)

The complete strategic plan is available on RMA's Web site at:
<http://www.rma.usda.gov/aboutrma/what/2006-11strategicplan.pdf>

Performance Measurements

The strategic plan and Annual Performance Plans also list performance measures. Agencies are evaluated on their ability to meet these measures.

USDA's Performance Measure 2.3.1: Increase the normalized value of risk protection (i.e., insurance protection) provided to agricultural producers through FCIC sponsored insurance.

FCIC has met this measure by increasing the insurance protection provided to producers.

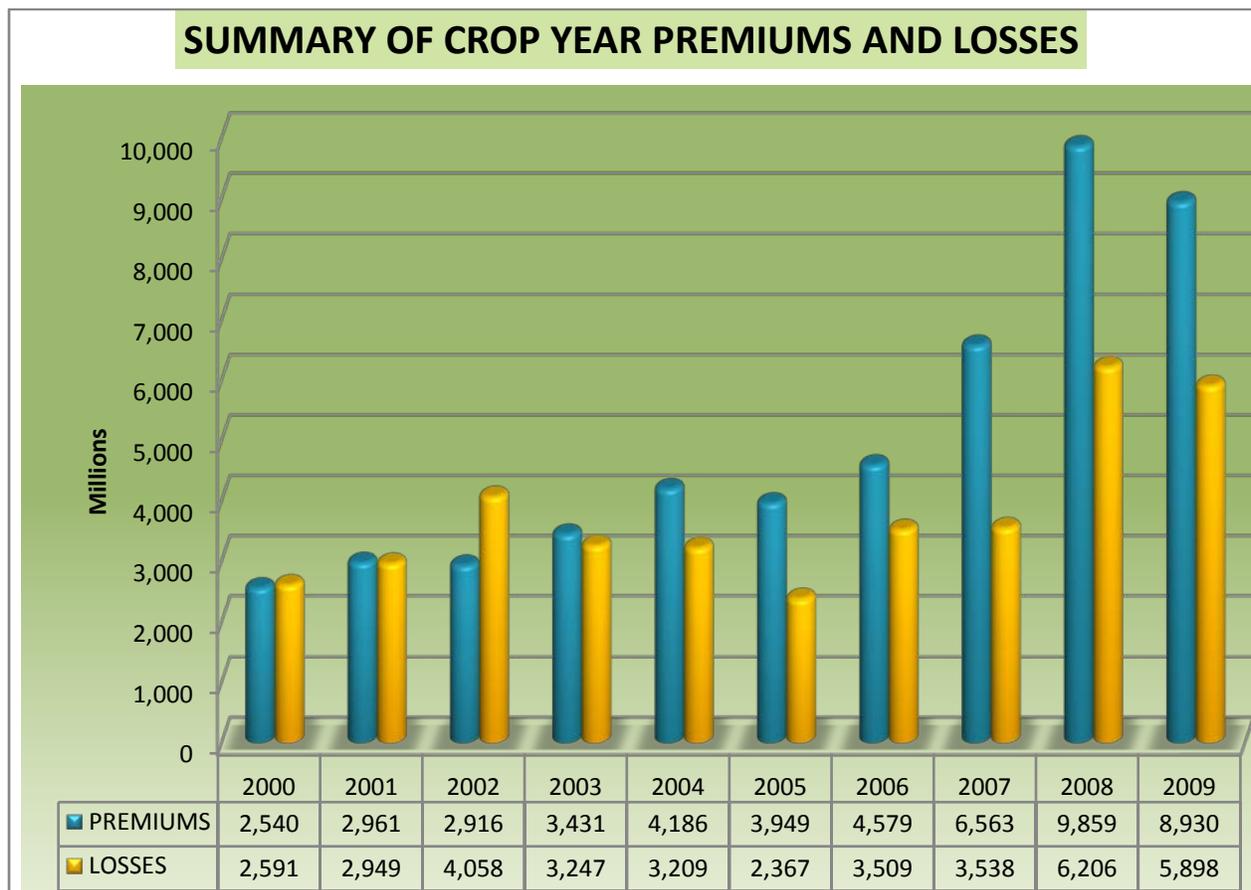
Summary of Actual and Targeted Amounts of Insurance Protection (billions)

FY 2004 Actual	FY 2005 Actual	FY 2006 Actual	FY 2007 Actual	FY 2008 Actual	FY 2009 Est.*	FY 2010 Target	FY 2011 Target
\$46.60	\$44.25	\$49.91	\$67.34	\$89.90	\$78.79	\$79.33	\$77.20

*The decrease in the estimated amount of insurance protection for 2009 is directly related to a decrease in commodity prices which, in turn, decrease expected premiums.

Premiums and Losses

The following chart demonstrates the growth in the Federal Crop Insurance Program over the last several years.



Note: 2009 premium and losses are projected; all other years are final premium and loss numbers as of September 2009 and are subject to change.

Much of the premium decrease during the 2009 crop year is due to lower prices for several of the major insured commodities. The revenue price elections have decreased significantly for corn, cotton, soybeans, sorghum and rice.

Crop Statistics

Program Information Comparison for Crop Years 2009 and 2008

	Crop Year 2009 (Estimated)	Crop Year 2008 (Actual)
Policies	1.2 million	1.1 million
Farmer Paid Premium	\$3.52 billion	\$4.16 billion
Premium Subsidies	\$5.41 billion	\$5.69 billion
Indemnities	\$5.89 billion	\$8.66 billion
Loss Ratio	66%	88%
Insurance Protection	\$79.19 billion	\$89.90 billion
Commodities	128	121
Counties	3,141	3,100

Estimating Losses

According to the Act, FCIC establishes premium to attain an expected long-term loss ratio of 1.0 or less. The eventual total depends on many variables including weather patterns and commodity prices. A projection of total indemnities is made at the end of each fiscal year based on the current conditions. The total indemnities will not be known for several months after the end of the fiscal year; therefore, the financial statements are based on the projection.

Ten Year Summary of Premiums and Losses (\$ in millions)

Crop Year	Actual		Loss Ratio			
	Premiums (\$)	Losses (\$)	Actual	Projected	Difference	
2000	2,540	2,594	102%	88%	(14%)	
2001	2,961	2,960	100%	108%	8%	
2002	2,916	4,067	139%	142%	3%	
2003	3,431	3,261	95%	112%	17%	
2004	4,186	3,210	77%	85%	8%	
2005	3,949	2,367	60%	78%	18%	
2006	4,579	3,502	76%	99%	23%	
2007	6,562	3,546	54%	67%	13%	
2008	9,852	8,657	88%	63%	(25%)	
2000-2008 Total	40,972	34,164	2000-2008 Average	88%	94%	6%
	Projected		Projected			
2009	8,930	5,898		66%		

Uncertainty in 2009 Estimated Losses

The actuarial estimates of premium and losses are calculated as of September 30, 2009. There are a variety of risk factors that expose the FCIC's liability estimates to uncertainty. The uncertainty inherent in these risk factors can result in actual indemnities being either greater or less than estimated. The risk factors include:

- Severe weather events late in the growing season
- Potential for a spike or decline in commodity prices
- Reliance on preliminary yield estimates as a means to project indemnities

FCIC is exposed to late season severe weather events that may occur after the indemnity projections are made. These include late season freeze, lack of moisture and excess precipitation. Hurricane season extends into November, and a late season hurricane causing significant crop damage would materially impact the estimates.

A commodity price spike or decline would impact the estimates. Revenue products pay out based on October and November prices, which are not known at the time of the estimation.

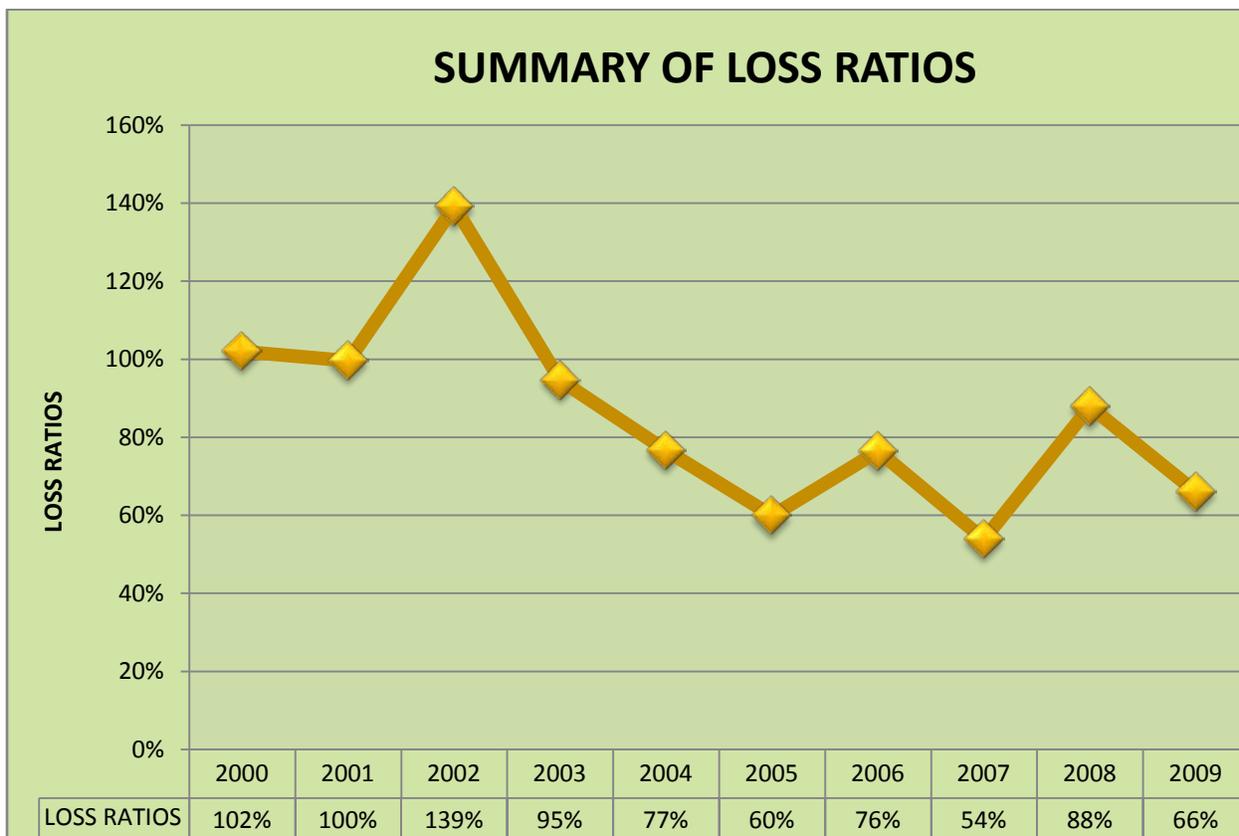
The reliance on preliminary yield estimates to project indemnity increases the uncertainty. Approximately 80% of the estimated indemnities are calculated using preliminary National Agricultural Statistics Service (NASS) yield forecasts.

In the last 10 years, the difference between the actual and the estimated loss ratios has exceeded 10 points 70 percent of the time (7 of 10 years). The relatively high variance of this estimate reflects the large degree of uncertainty that is inherent in predicting losses before the growing season is over. The actual loss ratios in the last 10 years have varied from a low of 54 percent to a high of 139 percent. The average difference between the estimates and the actual loss ratio for the years 2000 to 2008 is 6 percent.

The summary table reveals the dramatic growth in premium for the last 10 years. The total premium for the crop insurance program has generally increased due to the increase in commodity prices, volatilities, higher coverage levels, greater participation, and the expansion of coverage to new commodities. The commodity prices spiked sharply in early 2008. In the fall of 2008, the commodity prices dropped and remained lower during 2009. As a result, the total premium for 2009 is down from 2008.

For crop years 2000 through 2009, the average loss ratio is .88. The program's administrative and operating reimbursement has averaged \$1.02 billion over the past 10 years. The premium subsidy has averaged \$2.89 billion during the same time period.

The following line graph shows a summary of the loss ratios over the past 10 years:



Note: The 2009 loss ratio is projected; all other years are final as of September 2009. Loss ratios are subject to change if additional losses are reported.

FINANCIAL STATEMENT HIGHLIGHTS AND ANALYSIS

The comparison of fiscal years 2009 and 2008 financial statements demonstrates the variability in the agriculture community. The 2009 and 2008 growing seasons have been generally favorable for the major crops. However, the 2008 higher commodity prices and price volatility significantly increased the FCIC premium revenue, indemnities, and overall costs.

Consolidated Balance Sheet

	2009		2008		FY Dollar Variance
	Dollars in millions	Percent	Dollars in millions	Percent	
Fund Balance with Treasury	\$ 1,239	29%	\$ 2,382	39%	\$ (1,143)
Advances	4	-	8	-	(4)
Cash Held Outside Treasury	154	4%	130	2%	24
Accounts Receivable	2,806	66%	3,606	59%	(800)
Other	25	1%	8	-	17
Total Assets	\$ 4,228	100%	\$ 6,134	100%	\$ (1,906)
Intragovernmental Liabilities	\$ 1	-	\$ 1	-	\$ -
Accounts Payable	149	4%	244	4%	(95)
Federal Employee Benefits	3	-	3	-	-
Estimated Losses on Insurance Claims	3,019	71%	4,013	65%	(994)
Unearned Revenue	540	13%	645	11%	(105)
Other Liabilities	3,074	73%	3,422	56%	(348)
Total Liabilities	\$ 6,786	161%	\$ 8,328	136%	\$ (1,542)
Capital Stock	\$ 500	12%	\$ 500	8%	\$ -
Additional Paid-in Capital	38	1%	38	1%	-
Unexpended Appropriations	914	21%	959	15%	(45)
Cumulative Results of Operations	(4,010)	(95%)	(3,691)	(60%)	(319)
Total Net Position	(2,558)	(61%)	\$ (2,194)	(36%)	\$ (364)
Total Liabilities and Net Position	\$ 4,228	100%	\$ 6,134	100%	\$ (1,906)

The balance-sheet proportional composition remains relatively unchanged from fiscal year 2008 to fiscal year 2009.

The vast majority of the assets are Fund Balance with Treasury (FBWT) and Accounts Receivable. FBWT is a cash-like account which represents funds available which have not been disbursed. The September 30, 2009 FBWT is significantly lower than the 2008 balance due to the increase in crop year 2008 indemnities paid during fiscal year 2009.

Cash Held Outside Treasury consists of amounts funded into escrow accounts for which the companies' indemnity payments have not yet cleared.

Accounts receivable with the public represent premiums from AIPs due to FCIC for crop insurance written by the AIP and reinsured by FCIC. The AIPs are responsible for collecting the premium from the producer and paying FCIC, whether or not the premium has been collected from the producer. Premiums are collected at the end of the growing season. As a result, significant amounts of premium are due in the fall, after the end of the fiscal year. As noted earlier, the 2009 premiums have declined due to lower commodity prices. As a result, the accounts receivable balance is also lower than in fiscal year 2008.

The \$95 million decrease in Accounts Payable is a timing difference. The majority of the accounts payable at September 30 is the amount due the AIPs on the monthly reinsurance accounting report settlement. The timing of the report certification impacts whether the reports are paid before or after September 30.

The Estimated Losses on Insurance Claims and Other Liabilities make up the majority of liabilities. The estimated losses on insurance claims is a projection of losses that is made at the end of each fiscal year based on the current conditions. In fiscal year 2009, FCIC expects to have \$3.01 billion in losses compared to \$4.0 billion in fiscal year 2008. Although the 2009 projected loss ratio is slightly higher than the 2008 projection, the overall estimated indemnities are lower because of the lower premium.

Producer-paid premium is recognized as earned proportionately over each crop's growing season. The portion of producer premium not recognized at the conclusion of the fiscal year is shown in the Unearned Revenue line item.

The Other Liabilities line item is comprised of estimated underwriting gains due to the AIPs, estimated delivery costs due to the AIP on behalf of producers and premium deficiency reserve. The underwriting gain is the AIPs share of the insurance program. Generally in years with a low loss ratio, the underwriting gain will be high. In years with a high loss ratio, the underwriting gain will be lower.

Statement of Net Cost

	2009		2008		FY Dollar Variance
	Dollars in millions	Percent	Dollars in millions	Percent	
<u>Expense</u>					
Intragovernmental Net Costs	\$ 67	1%	\$ 53	1%	\$ 14
Indemnities	8,416	83%	5,024	70%	3,392
Program Delivery Costs	1,602	15%	2,016	28%	(414)
Other Program Costs	64	1%	84	1%	(20)
Total Costs with the Public	\$ 10,082	100%	\$ 7,124	100%	\$ 2,958
<u>Revenue</u>					
Premium Revenue	\$ 3,621	126%	\$ 3,932	273%	\$ (311)
Net Loss on Business Assumed from Reinsured Companies	(810)	(28%)	(2,541)	(176%)	1,731
Other Revenue	67	2%	49	3%	18
Total Earned Revenue	\$ 2,878	100%	\$ 1,440	100%	\$ 1,438
<u>Net Costs</u>					
Net Costs With the Public	\$ 7,204		\$ 5,684		\$ 1,520
Net Cost of Operations	\$ 7,271		\$ 5,737		\$ 1,534

FCIC's net cost of operations for fiscal year 2009 has increased by \$1.5 billion. This is a direct result of the increase in indemnities paid in fiscal year 2009 related to the commodity price volatility in crop year 2008. At the beginning of 2008, the commodity prices were high; however, the prices plummeted during harvest season which triggered indemnities due on revenue policies.

Program Delivery Costs are the administrative and operating costs due to the AIPs, which decreased in direct proportion to premiums. The Net Loss on Business Assumed from Reinsured Companies is a contra-revenue for the underwriting gain due to the AIPs. The large variance in this contra-revenue account is due to the difference in the 2008 projected underwriting gain and the 2008 actual underwriting gain. As the commodity prices plummeted in the fall of 2008, the indemnities increased significantly and the underwriting gain due to the AIPs decreased.

Statement of Changes in Net Position

	2009		2008		FY Dollar Variance
	Dollars in millions	Percent	Dollars in millions	Percent	
Capital Stock	\$ 500		\$ 500		\$ -
Additional Paid In Capital	38		38		-
<u>Cumulative Results of Operations</u>					
Beginning Balance	\$ (3,691)		\$ (1,572)		\$ (2,119)
Appropriations Used	6,929	100%	3,593	99%	3,336
Transfers without Reimbursement	6	-	6	-	
Imputed Financing Sources Other	17	-	19	1%	(2)
	-	-	-	-	
Total Financing Sources	\$ 6,952	100%	\$ 3,618	100%	3,334
Less: Net Cost of Operations	(7,271)		(5,737)		(1,534)
Ending Balance	\$ (4,010)		\$ (3,691)		\$ (319)
<u>Unexpended Appropriations</u>					
Beginning Balance	\$ 959	105%	\$ 658	69%	\$ 301
Appropriations Received	6,843	749%	4,222	440%	2,621
Appropriations Transferred In/Out	(5)	(1%)	(5)	-	-
Other Adjustments	46	5%	(323)	(34%)	369
Appropriations Used	(6,929)	(758%)	(3,593)	(375%)	(3,336)
Ending Balance	\$ 914	100%	\$ 959	100%	\$ (45)
Net Position	\$ (2,558)		\$ (2,194)		\$ (364)

The Statement of Changes in Net Position explains the changes in the Cumulative Results of Operations and the Unexpended Appropriations components of Net Position of the Balance Sheet from year to year. The major factor impacting the fiscal year 2009 change in FCIC's net position is the increase in the net cost of operations as a result of the significant increases in indemnities.

Statement of Budgetary Resources

	2009		2008		FY Dollar variance
	Dollars in millions	Percent	Dollars in millions	Percent	
Budgetary Resources					
Beginning Unobligated Balance	\$ 2,056	16%	\$ 2,262	27%	\$ (206)
Recoveries	3	-	1	-	2
Appropriations Received	6,843	52%	4,222	49%	2,621
Collections	4,211	32%	2,068	24%	2,143
Non-expenditure Transfers, Net	1	-	1	-	-
Less: Permanently Not Available	(2)	-	(2)	-	-
Total Budgetary Resources	\$ 13,112	100%	\$ 8,552	100%	\$ 4,560
Status of Budgetary Resources					
Direct Obligations	\$ 12,113	92%	\$ 6,496	76%	\$ 5,617
Reimbursable Obligations	-	-	-	-	-
Apportioned-Unobligated	996	8%	2,053	24%	(1,057)
Unobligated Balance Not Available	3	-	3	-	-
Total Status of Budgetary Resources	\$ 13,112	100%	\$ 8,552	100%	\$ 4,560
Net Outlays	\$ 7,962		\$ 4,151		\$ 3,811

The Statement of Budgetary Resources is comprised of three sections. The first section lists the source of the budgetary resources for the fiscal year. The second section shows the status of the resources. The Budgetary Resources must equal the Status of Budgetary Resources. The third section lists the Net Outlays for the fiscal year.

The budgetary resources are mainly comprised of balances left over from prior fiscal years, new appropriations, and collections. FCIC started fiscal year 2009 with \$206 million less in budgetary resources compared to fiscal year 2008. The fiscal year 2009 appropriation was increased by \$2,621 million to cover the increase in costs. FCIC collected \$2.143 billion more in fiscal year 2009 compared to fiscal year 2008. Overall, FCIC had \$4.560 billion more in budgetary resources available for fiscal year 2009.

The Status of Budgetary Resources is divided into two main categories – Obligated and Unobligated. Obligated resources are funds which have been paid or will be paid in the future based on a binding agreement with a particular party. At the end of fiscal year 2009, FCIC had \$5.617 billion more in paid and unpaid obligations. The Unobligated balance is the cumulative amount of budget authority that is not obligated and that

remains available for obligation under law. At the end of fiscal year 2009, FCIC had \$1,057 million less in unobligated resources available.

Net Outlays are generally the total cash disbursements less collections. In 2009, FCIC disbursed \$3.811 billion more than in fiscal year 2008.

Financial Reporting Requirements

FCIC has prepared its financial statements in accordance with the accounting standards codified in the Statements of Federal Accounting Standards and the Form and Contents requirements contained in the Office of Management and Budget (OMB) Circular A-136, Financial Reporting Requirements.

Risk Management Education (Required Supplementary Stewardship Information)

RMA continues to partner with the National Institute of Food and Agriculture (NIFA) formerly called the Cooperative State Research, Education, and Extension Service (CSREES), the Commodity Futures Trading Commission, and the USDA National Office of Outreach to provide Risk Management Education (RME) to U.S. farmers and ranchers. RME provides farmers with information and with educational opportunities to become more aware of risk, know the tools available to manage risk, and learn strategies for making sound risk management decisions.

RME reached approximately 20,000 producers and incurred approximately \$6 million in obligations in fiscal year 2009 and 49,000 producers with approximately \$10 million in obligations in fiscal year 2008.

SYSTEMS, CONTROLS, AND LEGAL COMPLIANCE

Federal Manager's Financial Integrity Act (FMFIA) Assurance

FCIC management is responsible for establishing and maintaining effective internal controls to ensure the effectiveness of operations, reliability of reporting, compliance with applicable laws and regulations, and safeguarding of assets. FCIC has conducted its assessment of internal controls and financial systems pursuant to FMFIA. Based on the results of this evaluation, FCIC can provide reasonable assurance that its internal control over the effectiveness and efficiency of operations and compliance with laws and regulations, as of September 30, 2009 and 2008, was operating effectively and no material weaknesses were found in the design or operation of the internal controls.

Federal Financial Management Improvement Act (FFMIA) Assurance

FCIC has evaluated its financial management systems under FFMIA for the period ended September 30, 2009. Based on the result of our evaluation, the Agency is in substantial compliance with the FFMIA for the following sections:

1. Federal Financial Management System Requirements;
2. Applicable Federal Accounting Standards;
3. Standard General Ledger at the Transaction Level; and
4. Information Security, Policies, Procedures, and Practices.

Assurance for Internal Control over Financial Reporting

In addition, FCIC conducted its assessment of the effectiveness of internal control over financial reporting, which includes safeguarding assets and compliance with applicable laws and regulations, in accordance with the requirements of the Office of Management and Budget's (OMB), Circular A-123, Appendix A. Based on the results of this evaluation, FCIC can provide reasonable assurance that its internal control over financial reporting as of June 30, 2009 and 2008 was operating effectively and no material weaknesses were found in the design or operation of the internal control over financial reporting.

Limitations on Financial Statements

Financial statements have been prepared to report the financial position and results of the entity's operations, pursuant to the requirements of Financial Statements of Agencies, Title 31 United States Code 3515 (b). While the statements have been prepared from the books and records of the entity in accordance with the formats prescribed by OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records. The statements should be read with the understanding that they are for a component of the United States Government, a sovereign entity.

**RISK MANAGEMENT AGENCY
 FEDERAL CROP INSURANCE CORPORATION
 CONSOLIDATED BALANCE SHEETS
 As of September 30, 2009 and 2008
 (in millions)**

	<u>2009</u>	<u>2008</u>
Assets		
Intragovernmental		
Fund Balance with Treasury	\$ 1,239	\$ 2,382
Advances	4	8
With the Public:		
Cash Held Outside Treasury	154	130
Accounts Receivable, Net	2,806	3,606
General Property, Plant, and Equipment	25	8
Total Public Assets	<u>2,985</u>	<u>3,744</u>
Total Assets	<u>\$ 4,228</u>	<u>\$ 6,134</u>
Liabilities		
Intragovernmental:		
Other Liabilities	\$ 1	\$ 1
With the Public:		
Accounts Payable	149	244
Federal Employee Benefits	3	3
Other Liabilities		
Estimated Losses on Insurance Claims	3,019	4,013
Unearned Revenue	540	645
Other Liabilities	3,074	3,422
Total Other Liabilities	<u>6,633</u>	<u>8,080</u>
Total Liabilities	<u>6,786</u>	<u>8,328</u>
Commitments and Contingencies (Note 7)		
Net Position		
Capital Stock	500	500
Additional Paid-in Capital	38	38
Unexpended Appropriations - Earmarked Funds	897	943
Unexpended Appropriations - Other Funds	17	16
Cumulative Results of Operations - Earmarked Funds	(4,011)	(3,691)
Cumulative Results of Operations - Other Funds	1	-
Total Net Position	<u>(2,558)</u>	<u>(2,194)</u>
Total Liabilities and Net Position	<u>\$ 4,228</u>	<u>\$ 6,134</u>

**RISK MANAGEMENT AGENCY
FEDERAL CROP INSURANCE CORPORATION
CONSOLIDATED STATEMENTS OF NET COST
For the Years Ended September 30, 2009 and 2008
(in millions)**

	<u>2009</u>	<u>2008</u>
Program Costs:		
Intragovernmental Gross Costs		
Benefit Program Costs	\$ 9	\$ 9
Imputed Costs	17	19
Reimbursable Costs	41	25
Total Intragovernmental Costs	67	53
Less: Intragovernmental Earned Revenue	-	-
Intragovernmental Net Costs	67	53
Gross Costs With the Public		
Indemnities	8,416	5,024
Other Program Costs		
Program Delivery Costs	1,602	2,016
Other Program Costs	64	84
Total Other Program Costs	1,666	2,100
Total Costs with the Public	10,082	7,124
Less: Earned Revenue from the Public		
Premium Revenue	3,621	3,932
Net Loss on Business Assumed from Reinsured Companies	(810)	(2,541)
Other Revenue	67	49
Total Earned Revenue with the Public	2,878	1,440
Net Costs With the Public	7,204	5,684
Net Cost of Operations	\$ 7,271	\$ 5,737

**RISK MANAGEMENT AGENCY
FEDERAL CROP INSURANCE CORPORATION
CONSOLIDATED STATEMENTS OF CHANGES IN NET POSITION
For the Years Ended September 30, 2009 and 2008
(in millions)**

	<u>2009</u>			<u>2008</u>		
	Earmarked Funds	Other Funds	Total All Funds	Earmarked Funds	Other Funds	Total All Funds
Capital Stock	\$ 500	-	\$ 500	\$ 500	-	\$ 500
Additional Paid-in Capital	\$ 38	-	\$ 38	\$ 38	-	\$ 38
<u>Cumulative Results of Operations</u>						
Beginning Balance	\$ (3,691)	-	\$ (3,691)	\$ (1,573)	1	\$ (1,572)
Budgetary Financing Sources						
Appropriations Used	6,855	74	6,929	3,517	76	3,593
Transfers without Reimbursement	6	-	6	6	-	6
Other Financing Sources						
Imputed Financing Sources	-	17	17	-	19	19
Other	-	-	-	-	-	-
Total Financing Sources	6,861	91	6,952	3,523	95	3,618
Net Cost of Operations	(7,181)	(90)	(7,271)	(5,641)	(96)	(5,737)
Net Change	(320)	1	(319)	(2,118)	(1)	(2,119)
Cumulative Results of Operations	\$ (4,011)	1	\$ (4,010)	\$ (3,691)	-	\$ (3,691)
<u>Unexpended Appropriations:</u>						
Beginning Balance	\$ 943	16	\$ 959	\$ 642	16	\$ 658
Budgetary Financing Sources						
Appropriations Received	6,766	77	6,843	4,145	77	4,222
Appropriations Transferred In/Out	(5)	-	(5)	(5)	-	(5)
Other Adjustments	48	(2)	46	(322)	(1)	(323)
Appropriations Used	(6,855)	(74)	(6,929)	(3,517)	(76)	(3,593)
Total Unexpended Appropriations	\$ 897	17	\$ 914	\$ 943	16	\$ 959
Net Position	\$ (2,576)	18	\$ (2,558)	\$ (2,210)	16	\$ (2,194)

**RISK MANAGEMENT AGENCY
FEDERAL CROP INSURANCE CORPORATION
COMBINED STATEMENTS OF BUDGETARY RESOURCES
For the Years Ended September 30, 2009 and 2008
(in millions)**

	<u>2009</u>	<u>2008</u>
Budgetary Resources		
Unobligated Balance Brought Forward, October 1	\$ 2,056	\$ 2,262
Recoveries of Prior Year Unpaid Obligations	3	1
Budget Authority		
Appropriations Received	6,843	4,222
Spending Authority from Offsetting Collections Earned and Collected	4,211	2,068
Nonexpenditure Transfers, Net	1	1
Permanently not Available	<u>(2)</u>	<u>(2)</u>
Total Budgetary Resources	<u>\$ 13,112</u>	<u>\$ 8,552</u>
Status of Budgetary Resources		
Obligations Incurred		
Direct	\$ 12,113	\$ 6,496
Reimbursable	-	-
Unobligated Balance		
Apportioned	996	2,053
Unobligated Balance Not Available	<u>3</u>	<u>3</u>
Total Status of Budgetary Resources	<u>\$ 13,112</u>	<u>\$ 8,552</u>
Change in Obligated Balances		
Unpaid Obligations Brought Forward, October 1	\$ 457	\$ 181
Obligations Incurred	12,113	6,496
Gross Outlays	(12,173)	(6,219)
Recoveries of Prior Year Unpaid Obligations	(3)	(1)
Obligated Balance, Net, End of Period		
Undelivered Orders	(65)	(71)
Accounts Payable	<u>(329)</u>	<u>(386)</u>
	<u>(394)</u>	<u>(457)</u>
Outlays Detail:		
Disbursements	12,173	6,219
Less: Collections	(4,211)	(2,068)
Less: Distributed Offsetting Receipts	-	-
Net Outlays	<u>\$ 7,962</u>	<u>\$ 4,151</u>

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Federal Crop Insurance Corporation (FCIC) is a wholly-owned government corporation within USDA. FCIC is under the direction and control of a board of directors, which is appointed by the Secretary of Agriculture (the Secretary). These consolidated financial statements include the Risk Management Agency (RMA) and FCIC; hereafter the combined entity will be referred to as FCIC.

Basis of Presentation and Accounting

The accompanying consolidated financial statements have been prepared to report FCIC's balance sheet, net cost, changes in net position, and budgetary resources. The consolidated financial statements have been prepared from FCIC's books and records in accordance with Generally Accepted Accounting Principles (GAAP). GAAP for Federal financial reporting entities recognizes the Federal Accounting Standards Advisory Board (FASAB) as the standard-setting body. The financial statements are presented in accordance with the OMB Circular A-136, *Financial Reporting Requirements*, which was revised in June 2009. All significant intra-agency transactions and balances have been eliminated in consolidation. These consolidated financial statements are different from the financial reports, prepared by FCIC pursuant to OMB directives, which are used to monitor and control the FCIC's use of budgetary resources.

FCIC records accounting transactions on both an accrual and budgetary basis of accounting. Accrual accounting recognizes revenues when earned and expenses are recognized when incurred, without regard to receipt or payment of cash. Budgetary accounting facilitates compliance with legal constraints and controls over the use of Federal funds. All inter-fund balances have been eliminated in the accompanying consolidated financial statements.

Fund Balance with Treasury

Fund Balance with Treasury represents the aggregate amount of funds in FCIC's accounts with Treasury for which FCIC is authorized to make expenditures and pay liabilities. FCIC's Fund Balance with Treasury consists of appropriated funds and receipts collected from non-Federal entities.

Accounts Receivable

Accounts receivable with the public represents premiums from Approved Insurance Providers (AIPs) due to FCIC for crop insurance written by the AIPs and reinsured by FCIC. The AIPs are responsible for collecting the premium from the producer and paying FCIC, whether or not the premium has been collected from the producer. Producers' accounts receivable represents amounts due from individual producers for interest, overpaid indemnities, and premiums which are payable directly to FCIC. It also includes estimated buy-up and catastrophic fees turned over by reinsured companies to FCIC for collection. FCIC provides an allowance for uncollectible accounts based upon historical experience.

In accordance with OMB Circular A-129, *Policies for Federal Credit Programs and Non-Tax Receivables*, FCIC reclassifies all debt delinquent for more than 2 years as currently not collectible (CNC) or closed-out. The CNC policy allows Federal agencies to write off delinquent accounts receivable balances from their general ledgers while still pursuing collection. .

Cash Held Outside Treasury

Cash Held Outside Treasury consists of amounts funded into escrow accounts for which the companies' indemnity checks have not yet cleared.

General Property, Plant, and Equipment

General Property, Plant, and Equipment consists of office furniture, computer equipment, and computer software. Property, plant, and equipment with an acquisition cost of \$25,000 or more and internal use software with an acquisition cost of \$100,000 or more and an estimated useful life of at least two years is capitalized. Property and equipment with an acquisition cost of less than \$25,000 is expensed when purchased. Property and equipment is depreciated using the straight-line method over useful lives that range from 6 to 10 years. There are no restrictions on the use or convertibility of FCIC's property and equipment.

FCIC is developing a new system to replace its current reinsurance program systems. In accordance with Statement of Federal Financial Accounting Standards (SFFAS) No. 10, *Accounting for Internal Use Software*, contractor and RMA internal staff costs related to the new system will be amortized over a period of 5 years once the software is implemented. As of the end of each fiscal year 2009 approximately \$24 million was classified as internal use software in development compared to \$8 million at the end of fiscal year 2008.

Accounts Payable

Accounts Payable is amounts due to AIPs for reimbursement of administrative and operating expenses associated with delivering the crop insurance program.

The Standard Reinsurance Agreement (SRA) provides for reimbursement to the insured companies for administrative and operating expenses. The reimbursement rates (as a percent of premium) for the 2009 and 2008 reinsurance years are summarized in the following table:

2009

Insurance Plan	Range of Reimbursement Rates (depending on coverage level)
Group risk plan	12%
Revenue plans (harvest price option)	15.8% - 18.5%
All other additional coverage plans	18.7% - 21.9%
Catastrophic coverage	6%

2008

Insurance Plan	Range of Reimbursement Rates (depending on coverage level)
Group risk plan	19.4% - 22.4%
Revenue plans (harvest price option)	18.1% - 20.8%
All other additional coverage plans	21.0% - 24.2%
Catastrophic coverage	7%

In addition to reimbursement of administrative and operating expenses, FCIC and AIPs enter into agreements on sharing of losses and gains. Under these agreements, FCIC assumes the majority of the loss risk on Federal crop insurance policies written by the AIP.

These agreements provide for both proportional and non-proportional allocations by which the loss risk may be ceded to FCIC. The AIPs elect the method to transfer risk to FCIC through their operation plans. The operation plan becomes a part of the SRA for each reinsurance year (July 1 through June 30).

Proportional reinsurance provides for an incremental exchange of losses and premiums between the AIP and FCIC. An AIP may not cede to FCIC under proportional methods premiums that exceed 65 percent of its total book of business. FCIC uses nonproportional reinsurance programs (stop-loss) which limit losses in the reinsured's retained book of business after the cessions made under proportional methods. Stop-loss reinsurance is applied by state and by fund, if necessary, based upon the ratio of the reinsured's ultimate net losses to its retained net book premium.

Retirement Plans

Statement of Federal Financial Accounting Standards No. 5, *Accounting for Liabilities of the Federal Government*, requires Federal entities to recognize an expense for pensions and other retirement benefits at the time the employee's services are rendered. The purpose of recognizing this expense is to record and report the full cost of each entity's operation. A corresponding revenue, Imputed Financing Sources, is recognized to the extent pension and other retirement benefit expenses exceed the amount paid to the OPM. The OPM imputed costs were \$4.9 million and \$5.2 million in fiscal years 2009 and 2008 respectively.

Fair Value of Financial Instruments

The carrying amount of FCIC's financial instruments approximate fair value because of their short-term maturity.

Net Position

Net position is the residual difference between assets and liabilities and is composed of capital stock, additional paid-in capital, unexpended appropriations, and cumulative results of operations. Unexpended appropriations represent the amount of unobligated and unexpended budget authority. Unobligated balances are the amount of appropriations or other authority remaining after deducting the cumulative obligations from the amount available for obligation and undelivered orders. Cumulative results of operations are the net result of FCIC's operations since inception.

Unearned Revenue

Premium revenue is comprised of producer paid premium. Producer-paid premium is recognized as earned proportionately over each crop's growing season. The portion of producer-paid premium not recognized at the conclusion of the fiscal year is classified as "unearned revenue, with the public" in the consolidated balance sheets. Premium subsidy is recognized as earned when expended. The unexpended premium subsidy remains an unexpended appropriation in the consolidated balance sheets.

The sum of producer-paid premium and premium subsidy has been calculated using generally accepted actuarial methods to attain a forecasted break-even loss ratio of 1.0. Premium subsidy is not considered written to the extent a portion remains unexpended and no unearned revenue is recorded in the consolidated balance sheets. As a result, the expected claim costs and claims-adjustment expenses exceed the related unearned revenue. A premium deficiency is therefore recognized in the consolidated balance sheets by accruing a liability recorded as an Other Liability for the excess amount.

Insurance Fund appropriations, A&O Fund appropriations, and other financing sources are recognized when expended, which corresponds to when the expenses are incurred. The amount of appropriations not expended is a component of unexpended appropriations in the net position of the Balance Sheet.

Loss Recognition

The liability for estimated losses on insurance claims represents those claims that have been incurred, but have not been reported to FCIC as of the Balance Sheet date. The estimation of these liabilities relies on calculations using historical-yield estimates provided by USDA's National Agricultural Statistical Service (NASS) and commodity futures prices.

There are uncertainties associated with assumptions used to estimate the losses on insurance claims. As a result, the ultimate liability may differ significantly from the recorded estimate. These uncertainties may include: actual yields which may be different than those provided by the NASS estimates; changes in weather patterns close to harvesting dates, which could affect yields but not be reflected in the NASS estimates; commodity prices which may change from those in the market because of many factors (such as weather, yields, and economic conditions); and significant catastrophic weather events (i.e. hurricanes and freezes) occurring near the balance sheet date which could affect estimated crop yields and crop prices.

Indemnity costs are paid from premium proceeds, including premium subsidies and premium discounts, which are also a part of FCIC's Insurance Fund. The table below lists the projections for Crop Year 2009 on which the year-end estimates were based. The table also reflects the actual figures for Crop Year 2008.

	Crop Year 2009 (Estimated)	Crop Year 2008 (Actual)
Loss Ratio	66%	88%
Total Premium	\$8.93 billion	\$9.85 billion
Premium Subsidy	\$5.41 billion	\$5.69 billion
Ratio of Premium Subsidy to Total Premium	61%	58%
Farmer Premium Paid	\$3.52 billion	\$4.16 billion
Ratio of Farmer Premium to Total Premium	39%	42%

Use of Estimates

The preparation of consolidated financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. The significant estimates made are in the calculation of the estimated losses on insurance claims liability and indemnity costs with the public.

Contingencies

Various lawsuits, claims and proceedings are pending against FCIC. In accordance with SFFAS No. 5, *Accounting for Contingencies*, FCIC records accruals for such contingencies when it is probable that a liability will be incurred and the amount of the loss can be reasonably estimated. If there is a reasonable possibility that a loss will occur, FCIC discloses the nature of the contingency and an estimate of the possible liability, an estimate of the range of the possible liability, or a statement that such an estimate cannot be made. See Note 7, Commitments and Contingencies, to the consolidated financial statements for related disclosures.

Apportionment Categories of Obligations Incurred

The Insurance Fund receives a direct apportionment for special activities. The fiscal years 2009 and 2008 obligations incurred were \$12.0 billion and \$6.4 billion respectively. The A&O fund receives a direct apportionment by fiscal quarter. The fiscal years 2009 and 2008 obligations incurred were \$78.8 million and \$75.9 million respectively.

2. FUND BALANCE WITH TREASURY

2009

		Appropriated Funds (millions)	Revolving Funds (millions)	Total
Obligated not yet disbursed	\$	16	223	239
Unobligated available		-	996	996
Unobligated unavailable		4	-	4
Total	\$	20	1,219	1,239

2008

	Appropriated Funds (millions)	Revolving Funds (millions)	Total
Obligated not yet disbursed	\$ 13	312	325
Unobligated available	1	2,052	2,053
Unobligated unavailable	4	-	4
Total	\$ 18	2,364	2,382

FCIC maintains separate accounts for the A&O (appropriated) and Insurance (revolving) Funds. The A&O Fund is used to pay administrative and operating expenses. The Insurance Fund is used to pay losses, administrative & operating subsidies, and costs authorized in the Agriculture Risk Protection Act (ARPA) and the Farm Bill. FCIC does not earn interest on funds maintained in U.S. Treasury accounts. All funds are currently available to FCIC except for the unobligated appropriated (i.e., A&O) funds that were available for obligations through September 30, 2009.

FCIC has permanent indefinite appropriations available to fund premium subsidy, delivery expenses, losses in excess of premiums and research and development costs.

3. CASH HELD OUTSIDE TREASURY

Cash Held Outside Treasury consists of the following:

	2009	2008
	(millions)	
Cash Held Outside Treasury for: FCIC escrow accounts	\$ 154	130
Total Cash Held Outside Treasury	\$ 154	130

4. ACCOUNTS RECEIVABLE

Net accounts receivable is as follows:

2009 (millions)	Gross Accounts Receivable	Allowance for Uncollectible Accounts	Net Accounts Receivable
With the Public	\$ 2,807	(1)	2,806
Total	\$ 2,807	(1)	2,806

2008 (millions)	Gross Accounts Receivable	Allowance for Uncollectible Accounts	Net Accounts Receivable
With the Public	\$ 3,608	(2)	3,606
Total	\$ 3,608	(2)	3,606

The allowance for uncollectible accounts represents approximately \$1 million and \$2 million for reinsurance receivables in fiscal years 2009 and 2008, respectively. In order to be in compliance with OMB Circular A-129, *Policies for Federal Credit Programs and Non-Tax Receivables*, the USDA Office of the Chief Financial Officer determined that USDA agencies should reclassify all delinquent debt older than two years as currently not collectible (CNC) or closed-out. The CNC policy allows Federal agencies to write-off delinquent accounts receivable balances from their general ledgers while still pursuing collection.

5. ESTIMATED LOSSES ON INSURANCE CLAIMS

The following table summarizes the activity in the accrual for estimated losses on insurance claims:

		2009	2008
		(millions)	
Balance as of October 1	\$	4,013	2,688
Incurred related to:			
Current year		4,978	5,254
Prior year		3,438	(230)
Total incurred		8,416	5,024
Paid related to:			
Current year		(2,119)	(1,380)
Prior year		(7,291)	(2,319)
Total paid		(9,410)	(3,699)
Net balance as of September 30	\$	3,019	4,013

As a result of developments in losses from insured events in prior years, the estimated losses on insurance claims decreased by \$230 million for the year ended September 30, 2008 and increased by \$3,438 million for the year ended September 30, 2009. This is the result of a higher actual loss ratio for crop year 2008 than projected.

The estimated loss projections are based on current conditions and are subject to significant uncertainty. Any changes in weather patterns or commodity prices can change these projections significantly. Some crops may still be susceptible to catastrophic weather events such as an early freeze or excess precipitation during critical harvest periods. There is also uncertainty inherent in the indemnity forecast model.

The 2009 Estimated Loss projections are based on conditions as of September 30, 2009. There are a variety of risk factors that expose the FCIC's liability estimates to uncertainty, including severe weather events late in the growing season, potential spikes or declines in commodity prices, and reliance on preliminary yield estimates. The uncertainty inherent in these risk factors can result in actual indemnities being either greater or less than estimated. The total indemnities will not be known for several months after the end of the fiscal year; therefore, the financial statements are based on the projection.

Estimated losses on insurance claims liabilities not covered by budgetary resources were \$0.3 billion as of September 30, 2009, and \$2.1 billion as of September 30, 2008.

6. OTHER LIABILITIES

Other Liabilities, Federal and Non-Federal, are as follows:

	2009		2008	
	(millions)			
Intragovernmental:				
Other Accrued Liabilities	\$	1		1
Total Other Liabilities, Federal	\$	1		1
With the Public:				
Underwriting Loss/Gain Payable to reinsured companies	\$	2,194		2,490
Reserve for Premium Deficiency		839		887
Estimated Delivery Costs		13		31
Annual Leave Liability		4		4
Other Accrued liabilities		24		10
Total Other Liabilities, with the Public	\$	3,074		3,422

Premiums and losses are reported monthly by the AIPs to the FCIC. A periodic settlement, as stipulated in the SRA, is calculated whereby the results of the business written by the reinsured companies are determined and an experience-rated underwriting gain or loss is computed. Underwriting gains are paid to the reinsured companies while the reinsured companies pay underwriting losses to FCIC.

Liabilities not covered by budgetary resources are not funded by current appropriations from Congress. In Intragovernmental Other Accrued Liabilities, there are liabilities that are not covered by budgetary resources that amount to approximately \$0.3 million and \$0.4 million for unfunded Federal Employees Compensation Act (FECA) liability as of September 30, 2009 and 2008, respectively. Unfunded annual leave is also a liability not covered by budgetary resources. Annual leave is accrued as it is incurred and the accrual is reduced as it is taken. The balances in the accrued annual leave account were adjusted to reflect current pay rates and annual leave balances.

A premium deficiency has been recorded as the expected claim costs and claim adjustment expenses exceed the related unearned revenue.

7. COMMITMENTS AND CONTINGENCIES

FCIC is a defendant in various litigation cases arising in the normal course of business. Furthermore, in order to defend its policies and procedures, FCIC may, in some instances, pay litigation expenses and judgments over and above indemnities found in the SRA for reinsured companies. For this reason, FCIC is consulted and approves significant decisions in the litigation process. After consultation with legal counsel, management believes that none of these items, other than those noted herein, are expected to have a materially adverse effect on FCIC's consolidated financial statements.

An appeal to the USDA National Appeals Division (NAD) was made by a group of producers during fiscal year 2008 in reference to Good Farming Practices on non-irrigated Group Risk Income Plan (GRIP) corn policies. FCIC recorded a contingent liability on the books in fiscal year 2008. The indemnities were paid during fiscal year 2009 and the contingent liability was removed.

In fiscal year 2003, one of the reinsured companies, American Growers Insurance Company (AGIC), was placed under an order of supervision by the Nebraska Department of Insurance. On December 10, 2002, FCIC signed a Memorandum of Understanding (MOU) with the Nebraska Department of Insurance that establishes the responsibilities and understandings between FCIC and the Nebraska Department of Insurance with respect to AGIC. In a suit filed against FCIC, plaintiffs seek to enforce two arbitration awards against FCIC, even though FCIC did not participate in the arbitrations. The plaintiff farmers filed in arbitration against AGIC, because AGIC denied certain claims for indemnity and requested repayment of some amounts already paid to farmers. Prior to the arbitration hearing, AGIC was ordered into liquidation by a Nebraska state court. Therefore FCIC took over servicing of the Federal policies and advised the plaintiffs of the proper administrative appeals process. Rather than follow the administrative appeals process, plaintiffs continued the arbitration cases and scheduled a hearing. Without FCIC present, the arbitrators awarded the plaintiffs damages of approximately \$8 million. The plaintiffs administratively appealed FCIC's decisions to deny the indemnity to USDA's National Appeals Division (NAD). NAD ruled in favor of FCIC and plaintiffs appealed to the Director, who also upheld the decision of FCIC. The plaintiffs also filed an action in district court to try to enforce the arbitration awards. The District Court found that the FCIC did not agree to submit to arbitration, and the arbitrator did not have jurisdiction to preside over the disputes between the parties, and that the arbitrators proceeded to arbitration in violation of a valid court order. The plaintiffs appealed the decision to the District Court. The Ninth Circuit Court of Appeals affirmed the lower court's decision on June 10, 2009. U.S. Supreme

Court Rule 13 provides a party 90 days from the entry of judgment to file a petition for a writ. The plaintiffs did not appeal the Ninth Circuit's decision. FCIC did not record a contingent liability on the books. The case is now closed.

8. EARMARKED FUNDS

SFFAS 27, *Identifying and Reporting Earmarked Funds*, generally defines earmarked funds as those which are financed by specifically identified revenues, often supplemented by other financing sources that remain available over time. By statute, these are used for designated activities, benefits or purposes, and must be accounted for separately from the Government's general revenues. FCIC identifies the Federal Crop Insurance Corporation Fund (TAFS-12x4085) as an earmarked fund under the criteria outlined in SFFAS 27. This fund is a capital stock, public enterprise fund established under the Federal Crop Insurance Act (7 USC 1501-1519). Budgetary resources for the FCIC Revolving Fund include funds collected from the public for insurance premiums and other insurance related fees that are used along with appropriations from Congress and unobligated balances from previous years to fund the Federal Crop Insurance Program.

Earmarked Funds for Fiscal Years 2009 and 2008:

Federal Crop Insurance Fund	2009	2008
(millions)		
<u>Balance Sheet as of September 30</u>		
ASSETS		
Fund Balance with Treasury	\$ 1,219	2,364
Other Assets	2,980	3,744
Total Assets	4,199	6,108
LIABILITIES		
Liabilities	6,775	8,318
Total Liabilities	6,775	8,318
NET POSITION		
Capital Stock	500	500
Additional Paid-in Capital	38	38
Unexpended Appropriation	897	943
Cumulative Results Operations	(4,011)	(3,691)
Total Net Position	(2,576)	(2,210)
Total Liabilities and Net Position	\$ 4,199	6,108
<u>Statement of Net Cost For the Period Ended of September 30</u>		
Gross Program Costs	\$ 10,059	7,081
Less: Earned Revenues	2,878	1,440
Net Cost of Operations	\$ 7,181	5,641
<u>Statement of Changes in Net Position for the Period Ended September 30</u>		
Net Position Beginning of Period	\$ (2,210)	(393)
Other Financing Sources	6,815	3,824
Net Cost of Operations	(7,181)	(5,641)
Change in Net Position	(366)	(1,817)
Net Position End of Period	\$ (2,576)	(2,210)

9. INDEMNITY COSTS

Insurance Indemnity Costs are as follows:

		2009	2008
		(millions)	
Catastrophic coverage	\$	90	41
Additional coverage		8,326	4,983
Insurance claims and indemnities	\$	8,416	5,024

10. PROGRAM DELIVERY AND OTHER PROGRAM COSTS

Intragovernmental Costs are as follows:

		2009	2008
		(millions)	
Reimbursable costs	\$	41	25
Other retirement benefit, other post-employment benefit, FECA, and other costs		9	9
Imputed costs		17	19
Less: earned revenue		-	-
Total Intragovernmental Costs	\$	67	53

Program Delivery Costs are as follows:

		2009	2008
		(millions)	
Reinsurance administrative reimbursement	\$	1,602	2,016

Other Program Costs With the Public are as follows:

		2009	2008
		(millions)	
Other program costs	\$	15	35
Administrative and other cost		49	49
Total Other Program Costs	\$	64	84

11. NET POSITION

2009 (millions)	Earmarked Funds	Other Funds	Total
Capital stock	\$ 500	-	\$ 500
Additional paid-in capital	38	-	38
Unexpended Appropriations:			
Unliquidated obligations	-	15	15
Unobligated, not available	-	2	2
Unobligated, available	897	-	897
Subtotal, unexpended Appropriations	897	17	914
Cumulative Results of Operations:			
Donated capital (Transfers from CCC)	3,958	-	3,958
Results of operations	(7,969)	1	(7,968)
Subtotal, cumulative results of operations	(4,011)	1	(4,010)
Total net position	\$ (2,576)	18	\$ (2,558)

2008 (millions)	Earmarked Funds	Other Funds	Total
Capital stock	\$ 500	-	\$ 500
Additional paid-in capital	38	-	38
Unexpended Appropriations:			
Unliquidated obligations	-	13	13
Unobligated, not available	-	3	3
Unobligated, available	943	-	943
Subtotal, unexpended Appropriations	943	16	959
Cumulative Results of Operations:			
Donated Capital (Transfers from CCC)	3,958	-	3,958
Results of operations	(7,649)	-	(7,649)
Subtotal cumulative results of Operations	(3,691)	-	(3,691)
Total net position	\$ (2,210)	16	\$ (2,194)

Donated Capital

Prior to the 1994 Act, the Secretary was authorized to use Commodity Credit Corporation's (CCC) funds to pay FCIC's claims if the funds available to FCIC were insufficient. The 1994 Act eliminated the need for FCIC to request funds from CCC. Although the authority to use CCC's funds still exists, FCIC is now authorized to draw necessary funds directly from the U.S. Treasury (with USDA and OMB approval) to cover operating expenses including excess losses.

Capital Stock

Section 1504 (a) of the Federal Crop Insurance Act authorizes capital stock of \$500 million subscribed by the United States, and issued to the Secretary of the Treasury. There has been no change in the capital stock issued since August 15, 1985.

Contingency Fund

FCIC has a contingency fund, which is part of the insurance fund authorized under section 516(c) of the Act (7 U.S.C. 1516(c)). The contingency fund is to be used to offset expenses incurred by FCIC to administer an AIP's book of business in the event of AIP supervision, rehabilitation, insolvency or operational deficiency, or an equivalent event, as determined by FCIC. The contingency fund is included in the Statement of Changes in Net Position as unexpended appropriations - unobligated, available. The contingency fund had a balance of \$8.4 million at the end of September 2008 and a balance of \$14.1 million at the end of September 2009.

12. FINANCING SOURCES

In fiscal years 2009 and 2008, FCIC received an Insurance Fund appropriation of \$6.8 billion and \$4.1 billion, respectively, for premium subsidy, reinsurance administrative and operating reimbursement expense, and other programs specified in the Farm Bill and ARPA. In both fiscal years 2009 and 2008, the RMA A&O Fund appropriation was \$77 million.

ARPA provisions place a major emphasis on contracting and partnering for development of risk management products. ARPA provides incentives for private parties to develop and submit new risk management products to the FCIC Board of Directors. In addition to product development, ARPA provides for risk management education and improvements to program compliance and integrity. In 2009, \$47.5 million was appropriated for ARPA expenses. In 2008, \$43.5 million was appropriated.

Summary of Appropriations Used:

		2009	2008
		(millions)	
A&O appropriation used	\$	74	76
Insurance fund appropriations:			
Appropriation for premium subsidy		5,198	1,474
Appropriation for ARPA costs		55	41
Appropriation for delivery costs		1,602	2,002
Insurance fund appropriations used		6,855	3,517
Total appropriations used	\$	6,929	3,593

**13. STATEMENT OF BUDGETARY RESOURCES
RECONCILIATION OF STATEMENT OF BUDGETARY
RESOURCES TO PRESIDENT’S BUDGET**

FCIC’s Statement of Budgetary Resources serves as a tool to link budget execution data to information reported in the “actual” column of the Program and Financing Schedules in the Appendix of the Budget of the United States Government (referred to as the “President’s Budget”) as well as information reported in the Reports of Budget Execution and Budgetary Resources (SF-133). The permanent indefinite appropriation for the crop insurance program is used to cover premium subsidy, delivery expenses, losses in excess of premiums, and research and delivery costs. Some reporting differences do exist between comparable amounts in the Statement of Budgetary Resources (SBR), the President’s Budget, and the SF-133. The following table is a comparison of the fiscal year 2008 Statement of Budgetary Resources and the President’s Budget. The fiscal year 2009 President’s Budget data is not available until February 2010.

Fiscal Year 2008 Statement of Budgetary Resources v. President's Budget (millions)					
	Account	Budgetary Resources	Obligations Incurred	Distributed Offsetting Receipts	Net Outlays
Statement of Budgetary Resources:					
	Insurance Fund	\$8,473	\$6,420	-	\$4,075
	A&O	80	76	-	76
	Total	\$8,553	\$6,496	-	\$4,151
Reconciling items:					
Expired Accounts	A&O	\$ (4)	-	-	\$ -
	Total	(3)	-	-	-
Budget of the United States Government		\$8,459	\$6,496	-	\$4,151

14. RECONCILIATION OF NET COST OF OPERATIONS (PROPRIETARY) TO BUDGET

Budgetary and proprietary accounting information are inherently different because of the types of information and the timing of their recognition. The reconciliation of budgetary resources obligated and the net cost of operations provides a link between budgetary and proprietary accounting information. It serves not only to explain how information on net obligations relates to the net cost of operations but also to assure integrity between budgetary and proprietary accounting.

Net obligations and the net cost of operations are different because (1) the net cost of operation may be financed by non-budgetary resources (e.g. imputed financing); (2) the budgetary and non-budgetary resources used may finance activities which are not components of the net cost of operations; and (3) the net cost of operations may contain components which do not use or generate resources in the current period.

Reconciliation of Net Cost of Operations (Proprietary) to Budget

	2009	2008
Resources used to Finance Activities		
Budgetary resources obligated		
Obligations incurred	\$ 12,113	6,496
Less: spending authority from offsetting collections and recoveries	(4,214)	(2,069)
Obligations net of offsetting collections and recoveries	7,899	4,427
Less: offsetting receipts	-	-
Net obligations	7,899	4,427
Other resources		
Imputed financing from costs absorbed by others	17	19
Net other resources used to finance activities	17	19
Total resources used to finance activities	\$ 7,916	4,446
Resources Used to Finance Items Not part of Net Cost of Operations		
Change in budgetary resources obligated for goods, services, and benefits ordered but not yet provided	\$ 10	(1)
Resources that fund expenses not recognized in prior periods	(1,436)	(2)
Other resources or adjustments to net obligated resources that do not affect the net cost of operations	-	-
Total resources used to finance items not part of the cost of operations	(1,426)	(3)
Total resources used to finance the net cost of operations	\$ 6,490	4,443
Components of the Net Cost of Operations that will not Require or Generate Resources in the Current Period		
Components requiring or generating resources in future periods		
Increase in exchange revenue receivable from the public	\$ 797	(1,226)
Other	(16)	2,518
Components not requiring or generating resources		
Other	-	2
Total components of net cost of operations that will not require general resources in the current period	781	1,294
Net Cost of Operations	\$ 7,271	5,737

REQUIRED SUPPLEMENTARY STEWARDSHIP INFORMATION (UNAUDITED)

In response to the Secretary’s 1996 Risk Management Education (RME) initiative, and as mandated by the 1996 Act, FCIC has formed partnerships with CSREES, the Commodity Futures Trading Commission, the USDA National Office of Outreach, the Economic Research Service, and private industry to leverage the Federal Government’s funding of its RME program by using both public and private organizations to help educate their members in agricultural risk management. The RME effort was launched in 1997 with a Risk Management Education Summit that raised awareness of the tools and resources needed by farmers and ranchers to manage their risks. RMA has built on this foundation by expanding State and Regional education partnerships; encouraging the development of information and technology decision aids; supporting the National FFA Organization with an annual essay contest; facilitating local training workshops; and supporting Cooperative Agreements with Educational and outreach organizations.

During fiscal years 2009 and 2008, the RME program worked toward its goals by funding risk management sessions, most of which directly targeted producers. The number of producers reached through these sessions is approximately 20,000 in fiscal year 2009 and 49,000 in fiscal year 2008. In addition to reaching producers, some training sessions helped those who work with producers (such as lenders, agricultural educators, and crop insurance agents) to better understand those areas of risk management with which they may be unfamiliar. Total RME obligations incurred by FCIC were approximately \$6 million for fiscal year 2009 and \$10 million for fiscal year 2008.

Summary of RME Initiatives Since Fiscal Year 2005.

	2009	2008	2007	2006	2005
RME Obligations (dollars in millions)	\$ 6	10	10	10	10
Number of producers attending RME sessions	20,000	49,000	49,000	48,000	47,000

One of ARPA’s directives is to increase FCIC’s educational and outreach efforts in certain areas of the country that have been historically underserved by the Federal crop insurance program. The Secretary determined that fifteen States met the underserved criteria. These States are Maine, Massachusetts, Connecticut, Wyoming, New Jersey, New York, Delaware, Nevada, Pennsylvania, Vermont, Maryland, Utah, Rhode Island, New Hampshire, and West Virginia.

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

2009 Risk Assumed:

	(millions)
Estimate of Unpaid Losses	\$2,859
Risk Assumed	\$8,930

According to the FCIC Act, the premium rates are set to receive a long-term expected loss ratio equal to or less than 1.0. Therefore the risk assumed by FCIC would be equal to the total premium of \$8.930 billion.