Illinois' Compliance with Requirements for the Issuance and Use of Supplemental Nutrition Assistance Program Benefits (7 CFR, Part 274)

Audit Report 27601-0014-10
September 2018
DATE: September 28, 2018

AUDIT NUMBER: 27601-0014-10

TO: Brandon Lipps
Administrator
Food and Nutrition Service

ATTN: Mark Porter
Director
Office of Internal Controls, Audits and Investigations

FROM: Gil H. Harden
Assistant Inspector General for Audit

SUBJECT: Illinois’ Compliance with Requirements for the Issuance and Use of Supplemental Nutrition Assistance Program Benefits (7 CFR, Part 274)

The attached report presents the results of an engagement to assess selected aspects of Illinois’ compliance with the Supplemental Nutrition Assistance Program (SNAP) regulations. The assessment focused on compliance with the Code of Federal Regulations Title 7, Part 274, Issuance and Use of Program Benefits (7 C.F.R. 274).

TFC Consulting, Inc. (TFC), an independent licensed Certified Public Accounting firm, was contracted by the Department of Agriculture (USDA), Office of Inspector General (OIG) to conduct an agreed-upon procedures engagement at Illinois and provide the Food and Nutrition Service (FNS) with recommendations to enhance program efficiency and effectiveness. The contract required TFC to perform the engagement in accordance with U.S. generally accepted government auditing standards (GAGAS). In connection with the contract, we reviewed TFC’s report and related documentation and inquired of its representatives. Our review of TFC’s report was different from an audit, in accordance with GAGAS, and was not intended to enable us to express, and we do not express, an opinion on Illinois’ overall compliance with 7 C.F.R. 274. TFC is responsible for the enclosed agreed-upon procedures and recommendations report, dated August 16, 2018. However, our review of TFC’s audit documentation did not disclose instances in which TFC did not comply, in all material respects, with GAGAS.

TFC reported that Illinois did not properly maintain exempt retailer agreements and ensure they contained the minimum required content. Overall, TFC recommended FNS require the State
maintain exempt retailer agreements containing minimum required content, such that these agreements are obtainable within a reasonable time for inspection, audit, investigation, judicial proceedings, or other authorized purposes. FNS concurred with TFC’s three recommendations, and OIG accepted FNS’ management decision.

In accordance with Departmental Regulation 1720-1, final action needs to be taken within 1 year of each management decision to prevent being listed in the Department’s annual Agency Financial Report. For agencies other than the Office of the Chief Financial Officer (OCFO), please follow your internal agency procedures in forwarding final action correspondence to OCFO.

We appreciated the courtesies and cooperation extended to us by members of your staff during TFC’s fieldwork and subsequent discussions. This report contains publicly available information and will be posted in its entirety to our website (http://www.usda.gov/oig) in the near future.
TFC Consulting, Inc.


Final Report
TABLE OF CONTENTS

Independent Accountant’s Report on Applying Agreed-upon Procedures......................... 1
1  Background..................................................................................................................... 3
2  Objective and Purpose................................................................................................... 3
3  Finding and Recommendations....................................................................................... 4
   Finding 1: IL DHS does not properly maintain exempt retailer agreements and
   ensure they contain the minimum required content......................................................... 4
   FNS Recommendation 1................................................................................................ 5
   FNS Recommendation 2................................................................................................ 6
   FNS Recommendation 3................................................................................................ 6
4  Scope and Methodology................................................................................................... 7
Appendix A: Summary of Agreed-Upon Procedures and Results of State Compliance
   Testing ............................................................................................................................. 9
Appendix B: Glossary of Acronyms and Abbreviations..................................................... 13
Appendix C: Agency Response......................................................................................... 14
August 16, 2018

Independent Accountant’s Report on Applying Agreed-upon Procedures

TFC Consulting, Inc. (TFC), an independent licensed Certified Public Accounting firm, was contracted by the U.S. Department of Agriculture (USDA), Office of Inspector General (OIG), to conduct an agreed-upon procedures engagement to assess selected aspects of the State of Illinois’ compliance with the Supplemental Nutrition Assistance Program (SNAP) regulations. The State of Illinois (Illinois or the State) was one of five States selected by the OIG for assessment during fiscal year (FY) 2018 based on the level of SNAP funding (small, medium, or large), audit history, and geographic location (the States were selected so that different Food and Nutrition Service (FNS) regions were represented in the assessment). The assessment focused exclusively on compliance with Title 7 Code of Federal Regulation (CFR), Part 274, Issuance and Use of Program Benefits. This report presents the results of our assessment of Illinois.

We have performed the agreed-upon procedures that were developed by the OIG to evaluate compliance with Title 7 CFR, Part 274. The agreed-upon procedures were developed by the OIG to assess the State’s compliance with targeted areas of 7 CFR, Part 274. The procedures performed are provided in Appendix A of this report. The sufficiency of these procedures is solely the responsibility of the OIG. Consequently, we make no representation regarding the sufficiency of the procedures for which this report has been requested or for any other purpose.

This agreed-upon procedures engagement was conducted in accordance with Generally Accepted Government Auditing Standards (GAGAS). We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on Illinois’ compliance with 7 CFR, Part 274. Accordingly, we do not express an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you. The primary scope period for this engagement was October 1, 2016 through September 30, 2017 (Federal FY 2017).

Our performance of the agreed-upon procedures disclosed one finding as follows:

1. The Illinois Department of Human Services (IL DHS) does not properly maintain exempt retailer agreements and ensure they contain the minimum required content — TFC tested a non-statistical sample of 34 exempt retailer agreements,¹ and identified 25 that were non-compliant.

¹ The population of exempt retailer agreements that were in effect during the scope period was 154.
The exempt retailer agreements are for retailers who, due to the nature of their business or clientele, receive free point-of-sale equipment to process Electronic Benefits Transfer (EBT) card transactions. Thus, the retailers are exempt from the equipment purchase, or are “exempt retailers.”

Federal regulation 7 CFR §274.3, Retailer Management, states under Retailer Agreements that the State agency shall enter into an agreement with each authorized retailer. The retailer agreement shall describe the terms and conditions of participation in the SNAP EBT system, and include minimum required content. The State agency was unable to provide eight exempt retailer agreements for retailers that were active during the scope period. Further, 17 of the remaining 34 retailer agreements we were able to review did not contain the minimum required content.

Additional details concerning this finding, along with associated recommendations, are presented in Section 3 of this report. This report was prepared to present the results of our performance of the agreed-upon procedures specified by the OIG and is not suitable for other purposes. For any questions concerning this report, please contact Tashu Trivedi, TFC Engagement Partner at ttrivedi@tfcci.net.

Signed

TFC Consulting, Inc. /s/

---

2 7 CFR §274.3 (c), 2011
3 For example, one of the minimum requirements of the agreement is that it shall describe the terms and conditions with respect to equipment ownership.
1 Background

The Department of Agriculture’s (USDA) Food and Nutrition Service (FNS) administers the Supplemental Nutrition Assistance Program (SNAP) – formerly known as the Food Stamp Program – providing nutrition assistance to over 42 million participants a month and paying benefits in excess of $63 billion annually (Federal FY 2017). SNAP is the largest domestic hunger safety net program in the United States. FNS works with State agencies to ensure that those eligible for nutrition assistance can make informed decisions about applying for the program and can access benefits. FNS also works with State partners, the USDA’s Office of Inspector General (OIG), and others to improve program administration and ensure program integrity.

SNAP is authorized by the Food and Nutrition Act of 2008, as amended. Regulatory authority for SNAP resides in the Code of Federal Regulations (CFR), Title 7 CFR, Parts 271 through 285. The focus of this agreed-upon procedures engagement was on 7 CFR, Part 274 – Issuance and Use of Program Benefits.

FNS oversees SNAP at the Federal level from its headquarters in Alexandria, Virginia, and its seven Regional Offices (ROs). The ROs each serve several different States, and may include U.S. territories.

State offices, in turn, are responsible for administering the program and overseeing local SNAP offices where applicants can apply for SNAP benefits, and in 47 States, applicants can also apply online. Each State uses its own application form and determines household eligibility and calculates benefits. In Illinois, the Department of Human Services (DHS) performs this function.

In FY 2016, Illinois issued $3,040,976,772 in SNAP benefits serving an average of 996,092 households or 1,914,393 individual participants per month. Nationally, Illinois represents 4.57% of benefits, 4.33% of all SNAP participants, and ranked 5 out of 53 States and Territories in benefits issued.

2 Objective and Purpose

The objective of this agreed-upon procedures engagement was to assess selected aspects of Illinois’s implementation of Title 7 CFR, Part 274, Issuance and Use of Program Benefits. The assessment procedures associated with this engagement were developed by the OIG and performed under contract by TFC. The purpose of the assessment was to evaluate whether the State was properly administering SNAP in accordance with Title 7 CFR, Part 274 requirements. Based on the results of testing, if

---

4 SNAP National Level Annual Summary, Participation and Costs, 1969 - 2017, FNS, July 6, 2018
5 SNAP was previously authorized by the Food Stamp Act of 1964 and later amended by the Food Stamp Act of 1977. The Food, Conservation, and Energy Act of 2008 renamed the Food Stamp Act of 1977 to the Food and Nutrition Act of 2008.
6 SNAP State Activity Report Fiscal Year 2016, FNS SNAP Program Accountability and Administration Division, September 2017
instances of non-compliance were identified, recommendations would be provided accordingly.

3 Finding and Recommendations

This section presents the one deficiency identified during our performance of the agreed-upon procedures identified in the State compliance checklist. Our recommendations to address the deficiency are also provided.

Finding 1: IL DHS does not properly maintain exempt retailer agreements and ensure they contain the minimum required content

We identified non-compliance with 7 CFR §274.3, Retailer Management. We selected a sample of 34 exempt retailer agreements that were active during the scope period October 1, 2016 through September 30, 2017. We identified 25 exempt retailer agreements as non-compliant. Specifically, 17 agreements did not contain the minimum required content, and 8 agreements were not provided for review.

Federal law states that State agencies shall keep such records as may be necessary to determine program compliance, and records shall be available for inspection and audit at any reasonable time. Federal regulations require that State agencies enter into an agreement with each authorized exempt retailer. These agreements are for retailers who, due to the nature of their business or clientele, receive free point-of-sale equipment from the State to process Electronic Benefits Transfer (EBT) card transactions. Thus, the retailers are exempt from the equipment purchase, or are “exempt retailers.” The exempt retailers include farmer’s markets, military commissaries, and similar organizations. The regulations also require that the retailer agreement describe the terms and conditions of participation in the SNAP EBT system, and include specified minimum requirements.

The retailer agreements were maintained by the IL DHS EBT contractor. The retailer agreements carry over from year to year and many of the agreements we tested were executed several years ago.

On May 30, 2018, we requested that IL DHS and its EBT contractor provide our test sample of 34 exempt retailer agreements for inspection by close of business June 29, 2018. However, as of July 20, 2018, eight retailer agreements that were effective during the scope period, were not provided for testing.

For six of the eight agreements, the EBT Contractor informed us that agreements executed and received prior to calendar year 2014 were located at an offsite storage facility and may be missing. For one agreement, the EBT Contractor informed us that

---

7 The population of exempt retailer agreements that were in effect during the scope period was 154.
8 Food and Nutrition Act of 2008. (As amended through Public Law 113-79 (also known as the Agriculture Act of 2014), §2020 – Administration (a) (3) (B) (i), 2014.
9 7 CFR §274.3 (c), 2011
the wrong agreement was provided. We requested the correct agreement, but it was not provided by the conclusion of fieldwork. For the last agreement, we noted that the FNS retailer name provided on the population listing did not agree with the retailer name in the EBT system. When we requested clarification and the correct agreement, the EBT Contractor informed us that there was an error with this agreement and they were researching it. When we followed-up a second time, they failed to provide clarification or the agreement.

For 17 of the remaining 34 exempt retailer agreements reviewed, we noted that the agreements were missing minimum required content. The EBT contractor sends the retailer a contract packet that contains various required sections/templates/signature pages, etc. For example, some of the required content includes: Retailer Settlement Authorization Form, the EBT Equipment Rider, IRS Form W-9, Retailer Agreement EBT Program Form. The missing content for the retailer agreements varied, but examples included:

1. The terms and conditions with respect to equipment ownership, lease arrangements, handling and maintenance for which the State agency and merchant are liable.
2. The procedures and policies for participation and withdrawal from the EBT system.
3. The requirements that the agreement comply with program regulations with respect to retailer participation in the program and treatment of SNAP households. This includes specific requirements with respect to the deployment of terminals and the identification of checkout lanes for SNAP customers.
4. The delineation of liabilities during system downtime and the associated responsibilities of each party with respect to the use of off-line and/or manually entered data, paper vouchers, and re-presented vouchers.
5. The agreements omitted one or more required signatures.

Each of these missing pieces is required by a different section of 7 CFR 274. For example, number 2 above is a minimum requirement pursuant to 7 CFR 274.3 (c) (2). The EBT contractor acknowledges that executed agreements may contain missing pages.

The State agency is not properly maintaining exempt retailer agreements. If agreements are missing, the State may not be able to fully enforce the terms of the agreement; and exempt retailers may not be held liable for non-performance. Also, absent these agreements, State agencies, FNS, OIG, law enforcement, and other authorized personnel may not be able to execute their investigative, oversight, audit, or review duties and responsibilities.

FNS Recommendation 1

Require IL DHS ensure that the eight exempt retailer agreements that the contractor was unable to locate during our fieldwork are on file and verify that they contain all required content.
Agency Response
In its September 21, 2018 response, FNS stated:

FNS and the Illinois Department of Human Services (IL DHS) concur with this recommendation. The SNAP EBT contractor, Conduent, maintains the exempt retailer agreements on behalf of IL DHS. In 2014, Conduent enhanced its standard operating procedures whereby all materials related to new retailer agreements were being scanned, eliminating the need for off-site storage and expediting retrieval of the agreements, ensuring that the agreements contain all required content. Agreements prior to 2014 currently reside at an off-site storage facility. The eight exempt retailer agreements that were not located will be scanned and completed with all required content. These agreements will be new, re-created agreements.

Estimated Completion Date: October 29, 2018.

FNS Recommendation 2
Require IL DHS to maintain exempt retailer agreements such that agreements are obtainable within a reasonable time for inspection, audit, investigation, judicial proceedings, or other authorized purposes.

Agency Response
In its September 21, 2018 response, FNS stated:

FNS and the IL DHS concur with this recommendation. IL DHS staff will send agreement retrieval requests to Conduent via email and the agreements will be provided between five business days to two weeks, dependent on if the agreements are scanned or stored offsite. If the agreement is prior to 2014, 60 days will be required to locate the original documentation or a new agreement will be recreated.

Estimated Completion Date: October 29, 2018.

FNS Recommendation 3
Require IL DHS to ensure that the 17 exempt retailer agreements identified as noncompliant and all future exempt retailer agreements contain the minimum required content in the final executed agreement.

Agency Response
In its September 21, 2018 response, FNS stated:

FNS and the IL DHS concur with this recommendation. Conduent implemented standard operating procedures which have been enhanced to ensure that all exempt retailer agreements contain the minimum required content and that the exempt retailers return a full copy of the executed agreement. Conduent will
deem a retailer agreement incomplete if not returned in its entirety. The new procedure was implemented on April 2, 2018.

Updated retailer agreements will be sent by Conduent to the 17 exempt retailers identified as noncompliant. IL DHS will confirm that the updated agreements have been executed and will obtain documentation confirming the same.

**Estimated Completion Date:** October 29, 2018.

4 **Scope and Methodology**

The scope of this engagement was to assess aspects of Illinois’s compliance with *Title 7 CFR, Part 274, Issuance and Use of Program Benefits*. The State of Illinois was one of five states selected for testing by the OIG based on non-statistical sampling that considered three criteria: 1) size of the State based on level of SNAP funding (small, medium, or large), 2) audit history, and 3) geographic location (States were selected so that different FNS regions were represented in the testing). Illinois SNAP is considered a large size program (SNAP payments issued are more than $2 billion) by OIG and is located within the FNS’ Midwest Region.

The engagement was performed by TFC in accordance with agreed-upon procedures developed by the OIG. The agreed-upon procedures are contained in the *Checklist Procedures of State’s Compliance and Results of Testing 7 CFR, Part 274*, and specify detailed procedures to review the State’s policies, procedures, and processes, including non-statistical testing of targeted areas of 7 CFR, Part 274 compliance.

The Checklist is provided in Appendix A of this report and the finding we identified is noted for the applicable procedure in the checklist. The sufficiency of the checklist procedures is the responsibility of the OIG. Consequently, we make no representation regarding the sufficiency of the procedures for which this report has been requested or for any other purposes, nor do we provide an opinion on Illinois’s overall compliance with 7 CFR, Part 274. Had we performed additional procedures, other matters might have come to our attention that would have been reported.

The primary scope period for this engagement was October 1, 2016 through September 30, 2017. However, the period assessed varied for some procedures.

Various testing methods and techniques were employed in order to:

- Obtain an understanding of the State agency, its operations, systems, and operating environment;
- Test the State’s compliance with 7 CFR, Part 274 at a high level (e.g., policies and procedures); and
- Test compliance at a more granular level through selection of non-statistical samples for specific areas of 7 CFR, Part 274 (see Table 1 below).
### Table 1 – Non-statistical Samples Selected

<table>
<thead>
<tr>
<th>Description</th>
<th>7 CFR §274.1</th>
<th>130,642</th>
<th>38</th>
</tr>
</thead>
<tbody>
<tr>
<td>Expedited Applicants</td>
<td>7 CFR §274.3</td>
<td>154</td>
<td>34</td>
</tr>
<tr>
<td>Exempt Retailer Agreements</td>
<td>7 CFR §274.3</td>
<td>277</td>
<td>10</td>
</tr>
<tr>
<td>Retailer EBT Data Exchange</td>
<td>7 CFR §274.4</td>
<td>17</td>
<td>8</td>
</tr>
<tr>
<td>Management Reports</td>
<td>7 CFR §274.4</td>
<td>250</td>
<td>10</td>
</tr>
<tr>
<td>Reconciliations</td>
<td>7 CFR §274.6</td>
<td>319</td>
<td>36</td>
</tr>
</tbody>
</table>

Assessment fieldwork was performed at the Illinois headquarters of DHS in Springfield, Illinois in June 2018. This agreed-upon procedures engagement was conducted in accordance with GAGAS.
# Appendix A: Summary of Agreed-Upon Procedures and Results of State Compliance Testing

<table>
<thead>
<tr>
<th>7 CFR 274 Subsection</th>
<th>Agreed-Upon Procedures</th>
<th>Were exceptions found as a result of applying the procedure?</th>
</tr>
</thead>
</table>
| §274.1 Issuance System approval standards | For the Scope period, determine the following:  
  a) Whether the State has a full on-line EBT system or an off-line EBT system. | No |
<p>| §274.1 Issuance System approval standards | b) The name of the EBT contractor and the total EBT contractor costs that were reimbursed with Federal funds. Obtain documentation on the number of State monitoring reviews of EBT contractors, and the results. | No |
| §274.1 Issuance System approval standards | c) If the EBT contractor has subcontracted its assigned issuance responsibilities, and if so, whether the State approves those subcontracts. | No |
| §274.1 Issuance System approval standards | d) Whether the State has ensured and obtained an annual examination report by an independent auditor of the transaction processing of the State EBT service provider regarding the issuance, redemption, and settlement of Program benefits. The examination must be done at least annually and the report must be completed ninety days after the examination period ends. | No |
| §274.1 Issuance System approval standards | e) If the State has a current FNS-approved contingency plan in the event the EBT system were to shut down, short or long term. | No |</p>
<table>
<thead>
<tr>
<th>7 CFR 274 Subsection</th>
<th>Agreed- Upon Procedures</th>
<th>Were exceptions found as a result of applying the procedure?</th>
</tr>
</thead>
<tbody>
<tr>
<td>§274.1 Issuance System approval standards</td>
<td>f) What SNAP Households information is maintained on the State's Master Issuance File?</td>
<td>No</td>
</tr>
<tr>
<td>§274.1 Issuance System approval standards</td>
<td>g) If the State has implemented procedures to verify against the State's master issuance file that applicants applying for expedited SNAP services are not disqualified from the program or are not currently receiving non-expedited SNAP benefits. If feasible, reconcile the State's reported total SNAP Household caseload to the number of Household records on the State's master Issuance File.</td>
<td>No</td>
</tr>
<tr>
<td>§274.2 Providing benefits to participants</td>
<td>a) Determine if the State has written procedures for providing EBT benefits to participants or whether that is the responsibility of the EBT contractor.</td>
<td>No</td>
</tr>
<tr>
<td>§274.2 Providing benefits to participants</td>
<td>b) Also determine for the scope period the number of Households and the related SNAP dollar benefits where the SNAP benefits were not redeemed for 3 months (i.e. Stale accounts).</td>
<td>No</td>
</tr>
<tr>
<td>7 CFR 274 Subsection</td>
<td>Agreed-Upon Procedures</td>
<td>Were exceptions found as a result of applying the procedure?</td>
</tr>
<tr>
<td>------------------------------</td>
<td>------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
<td>-----------------------------------------------------------------</td>
</tr>
</tbody>
</table>
| §274.3 Retailer Management   | a) Determine if the State has a written agreement signed by all parties (State and retailer) with each authorized retailer that is in accordance with the regulations.  
                                | b) If the State is in compliance with the required use of the Retailer EBT Data Exchange (REDE) system. The State agency must access the REDE files to ensure that the FNS retailer files used to authorize valid EBT SNAP transactions are updated on a daily basis. | Exception noted, reference Finding 1                             |
| §274.4 Reconciliation and Reporting | a) Determine whether the State has submitted management reports to FNS which document the retailer transaction data on a monthly basis. This data must be submitted in the specified format in accordance with the required schedule.  
<pre><code>                            | b) Also, obtain documentation to demonstrate that the State has properly and timely reconciled all SNAP EBT Retailer transactions in accordance with regulations. | No                                                              |
</code></pre>
<table>
<thead>
<tr>
<th>7 CFR 274 Subsection</th>
<th>Agreed-Upon Procedures</th>
<th>Were exceptions found as a result of applying the procedure?</th>
</tr>
</thead>
</table>
| §274.6 Replacement Issuances and cards to households | Validate that the State has maintained EBT and EBT Contractor required information for the proper retention period (3 years). More specifically, determine for the Scope period if the State:  
  a) Maintained records on the Households that have requested replacement EBT cards and how often they have done so and how often the EBT card has been replaced with new benefits.  
  b) Monitors and knows if the “lost” or “destroyed” EBT cards have been used to redeem their benefits. If so, obtain documentation of the State’s system.  
  c) Has a documented definition in Policy of the regulatory term “household misfortune.”  
  d) Has a maximum number of EBT replacement cards it will issue to any one Household in any one period of time, even though the regulations stipulate that there is no limit on the number of replacements of food purchased with Program benefits which was destroyed in a household misfortune. | No |
| §274.7 Benefit redemption by eligible households | Determine how the State ensures that the EBT cards are only used by the SNAP approved Household and not anyone else. | No |
### Checklist Procedures of State’s Compliance
And Results of Testing 7 CFR, Part 274

<table>
<thead>
<tr>
<th>7 CFR 274 Subsection</th>
<th>Agreed-Upon Procedures</th>
<th>Were exceptions found as a result of applying the procedure?</th>
</tr>
</thead>
<tbody>
<tr>
<td>§274.8 Functional and technical EBT system requirements</td>
<td>Determine through review of the State/EBT contractor agreement, technical guidance, or any other official source of information that the EBT contractor is meeting the functional requirements of the EBT system as required by regulations.</td>
<td>No</td>
</tr>
</tbody>
</table>

### Appendix B: Glossary of Acronyms and Abbreviations

<table>
<thead>
<tr>
<th>Acronym/Abbreviation</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>AUP</td>
<td>Agreed-upon Procedures</td>
</tr>
<tr>
<td>CFR</td>
<td>Code of Federal Regulations</td>
</tr>
<tr>
<td>CPA</td>
<td>Certified Public Accountant</td>
</tr>
<tr>
<td>DHS</td>
<td>Department of Human Services</td>
</tr>
<tr>
<td>FRT</td>
<td>Electronic Benefits Transfer</td>
</tr>
<tr>
<td>FNS</td>
<td>Food and Nutrition Service</td>
</tr>
<tr>
<td>FY</td>
<td>Fiscal Year</td>
</tr>
<tr>
<td>GAGAS</td>
<td>Generally Accepted Government Auditing Standards</td>
</tr>
<tr>
<td>IL</td>
<td>Illinois</td>
</tr>
<tr>
<td>OIG</td>
<td>Office of Inspector General</td>
</tr>
<tr>
<td>SNAP</td>
<td>Supplemental Nutrition Assistance Program</td>
</tr>
<tr>
<td>TFC</td>
<td>TFC Consulting, Inc.</td>
</tr>
<tr>
<td>USDA</td>
<td>U.S. Department of Agriculture</td>
</tr>
</tbody>
</table>
Appendix C: Agency Response

USDA’S FNS RESPONSE TO THE AGREED-UPON PROCEDURES REPORT
DATE: September 21, 2018

AUDIT NUMBER: 27601-0014-10

TO: Gil H. Harden
    Assistant Inspector General for Audit

FROM: Brandon Lipps /s/
    Administrator
    Food and Nutrition Service


This letter responds to the official draft report for audit number 27601-0014-10, Illinois’ Compliance with 7 CFR, Part 274 – Issuance and Use of Program Benefits. Specifically, the Food and Nutrition Service (FNS) is responding to the three recommendations in the report.

OIG Recommendation 1:

Require IL DHS ensure that the eight exempt retailer agreements that the contractor was unable to locate during our fieldwork are on file and verify that they contain all required content.

FNS Response:

FNS and the Illinois Department of Human Services (IL DHS) concur with this recommendation. The SNAP EBT contractor, Conduent, maintains the exempt retailer agreements on behalf of IL DHS. In 2014, Conduent enhanced its standard operating procedures whereby all materials related to new retailer agreements were being scanned, eliminating the need for off-site storage and expediting retrieval of the agreements, ensuring that the agreements contain all required content. Agreements prior to 2014 currently reside at an off-site storage facility. The eight exempt retailer agreements that were not located will be scanned and completed with all required content. These agreements will be new, re-created agreements.

Estimated Completion Date:

October 29, 2018
OIG Recommendation 2:

Require IL DHS to maintain exempt retailer agreements such that agreements are obtainable within a reasonable time for inspection, audit, investigation, judicial proceedings, or other authorized purposes.

FNS Response:

FNS and the IL DHS concur with this recommendation. IL DHS staff will send agreement retrieval requests to Conduent via email and the agreements will be provided between five business days to two weeks, dependent on if the agreements are scanned or stored offsite. If the agreement is prior to 2014, 60 days will be required to locate the original documentation or a new agreement will be recreated.

Estimated Completion Date:

October 29, 2018

OIG Recommendation 3:

Require IL DHS to ensure that the 17 exempt retailer agreements identified as noncompliant and all future exempt retailer agreements contain the minimum required content in the final executed agreement.

FNS Response:

FNS and the IL DHS concur with this recommendation. Conduent implemented standard operating procedures which have been enhanced to ensure that all exempt retailer agreements contain the minimum required content and that the exempt retailers return a full copy of the executed agreement. Conduent will deem a retailer agreement incomplete if not returned in its entirety. The new procedure was implemented on April 2, 2018.

Updated retailer agreements will be sent by Conduent to the 17 exempt retailers identified as noncompliant. IL DHS will confirm that the updated agreements have been executed and will obtain documentation confirming the same.

Estimated Completion Date:

October 29, 2018
Learn more about USDA OIG
Visit our website: www.usda.gov/oig/index.htm
Follow us on Twitter: @OIGUSDA

How to Report Suspected Wrongdoing in USDA Programs

Fraud, Waste, and Abuse
File complaint online: www.usda.gov/oig/hotline.htm

Monday–Friday, 9:00 a.m.–3:00 p.m. ET
In Washington, DC 202-690-1622
Outside DC 800-424-9121
TDD (Call Collect) 202-690-1202

Bribes or Gratuities
202-720-7257 (24 hours)

In accordance with Federal civil rights law and U.S. Department of Agriculture (USDA) civil rights regulations and policies, the USDA, its Agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race, color, national origin, religion, sex, gender identity (including gender expression), sexual orientation, disability, age, marital status, family/parental status, income derived from a public assistance program, political beliefs, or reprisal or retaliation for prior civil rights activity, in any program or activity conducted or funded by USDA (not all bases apply to all programs). Remedies and complaint filing deadlines vary by program or incident.

Persons with disabilities who require alternative means of communication for program information (e.g., Braille, large print, audiotape, American Sign Language, etc.) should contact the responsible Agency or USDA’s TARGET Center at (202) 720-2600 (voice and TTY) or contact USDA through the Federal Relay Service at (800) 877-8339. Additionally, program information may be made available in languages other than English.

To file a program discrimination complaint, complete the USDA Program Discrimination Complaint Form, AD-3027, found online at How to File a Program Discrimination Complaint and at any USDA office or write a letter addressed to USDA and provide in the letter all of the information requested in the form. To request a copy of the complaint form, call (866) 632-9992. Submit your completed form or letter to USDA by: (1) mail: U.S. Department of Agriculture, Office of the Assistant Secretary for Civil Rights, 1400 Independence Avenue, SW, Washington, D.C. 20250-9410; (2) fax: (202) 690-7442; or (3) email: program.intake@usda.gov.

USDA is an equal opportunity provider, employer, and lender.