

UNITED STATES DEPARTMENT OF AGRICULTURE  
BEFORE THE SECRETARY OF AGRICULTURE

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In re:	)	HPA Docket No. 17-0093
	)	HPA Docket No. 17-0094
AMY BLACKBURN, an individual;	)	HPA Docket No. 17-0095
KEITH BLACKBURN; and	)	
AL MORGAN, an individual,	)	
	)	CONSENT DECISION AND
Respondents.	)	ORDER AS TO RESPONDENT
	)	KEITH BLACKBURN

This proceeding was instituted under the Horse Protection Act (15 U.S.C. § 1821 *et seq.*)(HPA or Act), by a complaint filed by the Administrator, Animal and Plant Health Inspection Service, United States Department of Agriculture (APHIS), on January 10, 2017, alleging that the respondents violated the Act.

Respondent Keith Blackburn admits the jurisdictional allegations in the complaint, specifically admits that the Secretary has jurisdiction in this matter, neither admits nor denies the remaining allegations, and waives oral hearing and further procedure. The parties consent and agree to the entry of this decision for the purpose of settling this proceeding as to respondent Keith Blackburn, and resolving any and all other alleged or potential violations of the Act by him occurring up to and including September 2, 2018. This decision is entered pursuant to the consent decision provisions of the Rules of Practice applicable to this proceeding (7 C.F.R. § 1.138).

Findings of Fact

1. Respondent Keith Blackburn is an individual residing in [REDACTED] and at all times mentioned herein was a "person" and an "exhibitor," as those terms are defined in the regulations promulgated under the Act (9 C.F.R. Parts 11 and 12).
2. On or about August 26, 2016, respondent Keith Blackburn entered a horse (Mastercard of Jazz) for showing in class 58 in a horse show in Shelbyville, Tennessee.

Conclusion of Law

Respondent Keith Blackburn having admitted the findings of fact set forth above, and the parties having agreed to the entry of this decision, such decision will be entered.

Order

1. Respondent Keith Blackburn is disqualified for four months, beginning December 1, 2018, and ending March 31, 2019, from showing, exhibiting, or entering any horse, directly or indirectly through any agent, employee, or other device, and from judging, managing or otherwise participating<sup>1</sup> in any horse show, horse exhibition, or horse sale or auction, directly or indirectly through any agent, employee, or other device.

2. Respondent Keith Blackburn is assessed a civil penalty of \$550, which shall be paid by March 31, 2019, by check made payable to USDA/APHIS, indicating that the payment is in reference to HPA Docket No. 17-0094, and sent to:

USDA, APHIS, MISCELLANEOUS  
P.O. Box 979043  
St. Louis, Missouri 63197-9000

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<sup>1</sup>“Participating” means engaging in any activity beyond that of a spectator in connection with a horse show, horse exhibition, or horse sale or auction, and includes, without limitation, transporting or arranging for the transportation of horses to or from equine events, personally giving instructions to exhibitors, being present in the warm-up or inspection areas, or in any area where spectators are not allowed, and financing the participation of others in equine events.

The provisions of this order shall be final and effective as of December 1, 2018. This order may be executed in counterparts. Copies of this decision shall be served upon the parties.

[Redacted]

Keith Blackburn  
Respondent

[Redacted]

Robin L. Webb  
Attorney for Respondent

[Redacted]

Colleen A. Carroll  
Attorney for Complainant

Done at Washington, D.C.,  
this 8<sup>th</sup> day of ~~December 2018~~  
*February 2019*

[Redacted]

Channing D. Strother  
Administrative Law Judge