

2026 USDA EXPLANATORY NOTES – FARM SERVICE AGENCY

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PREFACE

This publication summarizes the fiscal year (FY) 2026 Budget for the U.S. Department of Agriculture (USDA). Throughout this publication any reference to the "Budget" is in regard to the 2026 Budget, unless otherwise noted. All references to years refer to fiscal year, except where specifically noted. The budgetary tables throughout this document show actual amounts for 2023 and 2024, Full-Year Continuing Resolution levels for 2025, and the President's Budget request for 2026. Amounts for 2025 estimated levels include: non-enacted amounts such as Full-Time Equivalent levels, fleet levels, information technology investment levels, recovery levels, transfers in and out, balances available end of year, and obligation levels.

Throughout this publication, the "2018 Farm Bill" is used to refer to the Agriculture Improvement Act of 2018. Most programs funded by the 2018 Farm Bill are funded through 2025, as extended by the American Relief Act, 2025 (P.L. 118-158, Division D). Amounts shown in 2025 and 2026 for most Farm Bill programs reflect those confirmed in the baseline.

Pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, sequestration is included in the numbers for mandatory programs in 2023, 2024, 2025 and 2026.

In tables throughout this document, amounts equal to zero (0) are displayed as dashes (-). Amounts less than 0.5 and greater than zero are rounded and shown as a zero (0). This display treatment is used to prevent the masking of non-zero amounts that do not round up to one (1).

AGENCY-WIDE**PURPOSE STATEMENT**

The Farm Service Agency (FSA) was established October 13, 1994, pursuant to the Department of Agriculture Reorganization Act of 1994, Public Law (P.L.) 103-354, as amended by the Federal Agriculture Improvement and Reform Act of 1996, P.L. 104-127. FSA's mission is to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy, as well as to provide first-rate support for domestic and international food aid efforts. FSA provides personnel to carry out many of the programs funded by the Commodity Credit Corporation (CCC).

FSA delivers its programs through over 2,100 USDA Service Centers, 50 State offices, and an area office in Puerto Rico. FSA has headquarters offices in Washington, DC. Personnel at the Washington headquarters office are responsible for program policy decisions, program design, and program oversight. FSA is part of the Farm Production and Conservation (FPAC) mission area which includes the Natural Resources Conservation Service (NRCS), Risk Management Agency (RMA), and the FPAC Business Center. Additionally, the majority of activities for the CCC are carried out by the personnel and through the facilities of the FSA and the FSA State and county committees. Information regarding CCC activities can be found within the CCC Explanatory Notes.

FSA's permanent full-time end-of-year Federal (GS) employment as of September 30, 2024, was 3,011. FSA's permanent full-time end-of-year non-Federal (CO) permanent employment in USDA Service Centers was 7,062. The total number of Federal permanent full-time positions in State offices and USDA Service Centers was 2,898, and the total number Federal and non-Federal permanent full-time positions in USDA Service Centers was 9,960. Headquarters total permanent full-time positions was 287, 113 headquarters office employees in Washington, DC and 174 headquarters office employees stationed in various States. FSA administers programs authorized by the Agriculture Improvement Act of 2018, P.L. 115-334, commonly referred to as the 2018 Farm Bill, and a variety of other laws. Descriptions of the programs administered by FSA and funded by CCC appear in the CCC Explanatory Notes. The following is a summary of FSA's programs and activities. Additional information regarding these programs can be found in the corresponding accounts.

Dairy Indemnity Program

The Dairy Indemnity Program (DIPP) is available to dairy farmers for milk, or cows producing milk, and manufacturers of dairy products who have been directed to remove their milk or dairy products

from commercial markets because of the presence of certain chemical or toxic residue in the products. In 2021, the DIPP regulations were amended to add provisions for the indemnification of cows that are likely to be not marketable for longer durations, as a result, for example, of per- and polyfluoroalkyl substances.

Agricultural Credit Insurance Fund

FSA's farm loan programs provide a safety net for farmers and ranchers temporarily unable to obtain credit from commercial lenders, to finance their operations, at reasonable rates and terms.

Most farm loan programs administered by FSA are authorized by the Consolidated Farm and Rural Development Act, P.L. 87-128, August 8, 1961, as amended. Subtitle A of this act authorizes direct and guaranteed farm ownership and conservation loans. Subtitle B authorizes direct and guaranteed operating loans. Subtitle C authorizes emergency loans. Indian Tribal Land Acquisition Loans are authorized by P.L. 91-229, April 11, 1970, as amended. Highly Fractionated Indian Land Loans were authorized by the 2014 Farm Bill (P.L. 113-79) and additionally, the 2018 Farm Bill authorized the Heir's Property Relending Program, to resolve the ownership and succession of farmland.

The Agricultural Credit Insurance Fund (ACIF) Program Account was initiated in 1992, as required by the Federal Credit Reform Act of 1990. The account shows the direct loan obligations and guaranteed loan commitments of FSA's farm loan programs and the associated subsidy costs. Subsidy costs are obtained by estimating the net present value of the government's cash flows resulting from direct and guaranteed loans made through this account. The 2018 Farm Bill authorized several changes to farm loan programs administered by FSA, including increased loan limits for direct and guaranteed loans and reauthorizations for other initiatives.

The 2018 Farm Bill also modified the 3-year experience requirement by allowing education as a partial substitute for beginning farmers seeking farm ownership loans; provided authority to offer a relending program to address highly-fractionated ownership of farmland (not affiliated with Indian lands like the Highly Fractionated Indian Land Program); reauthorized cooperative lending pilot projects and individual development accounts; provided relief for producers who received a direct farm ownership, operating, or emergency loans; and made other miscellaneous changes and technical corrections. FSA has multiple initiatives focused on improving customer experience. The budget maintains funding for the FSA to modernize its information technology systems and assumes the continuation of the \$3 million pilot program for technical assistance that provides targeted support to farmers and ranchers applying for farm loans. FSA launched the Loan Assistance Tool, an online step-by-step guide that helps farmers and ranchers better navigate the loan application process. FSA subsequently simplified the direct loan application by reducing the number of pages in the application from 29 to 13 cutting the average customer completion time by half. Customers also have the option to complete an electronic fillable form or prepare a traditional, paper application for submission to their local FSA office. In December 2023, FSA launched an online application for direct loan customers with features including an electronic signature option, the ability to attach supporting documents such as tax returns, complete a balance sheet and build a farm operating plan.

The Application Fast Track Pilot, launched in 2023 runs through CY 2025, providing an expedited application review. Using economic modeling to assess the probability of default by a borrower, the underwriting process is expedited for applicants identified as least likely to default on their loan. Approximately 23 percent of direct loan borrowers were Fast Tracked and the loan review process was shortened by 6 days to about 24 days.

A tool for direct loan customers to repay their loans online launched in February 2024 allowing them to make payments 24/7. This loan payment tool enables borrowers to pay their Farm Loan installment online, saving borrowers about 28 minutes and employees about 25 minutes per payment transaction. Additionally, a quarterly survey is sent to 1,250 direct loan applicants to track customer satisfaction with front-line service and loan application processing.

Additional information regarding ACIF and its programs can be found in Account 5 of this chapter. The programs funded by this account are the following:

Farm Ownership Loans

FSA makes direct loans and loan guarantees for family farmers to purchase a farm, enlarge an existing farm, construct new farm buildings and/or improve structures, pay closing costs, and promote soil and water conservation and protection.

Ownership loans are made for a term of 40 years or less. A direct loan may not exceed \$600,000 and a guaranteed loan may not exceed \$2,251,000 (adjusted annually for inflation). Effective with the 2008 Farm Bill (P.L. 110-246), interest rates for beginning farmer down-payment loans are established at 4 percentage points less than the regular borrower rate, with a minimum of 1.5 percent. Effective with the 2014 Farm Bill (P.L. 113-79), interest rates for beginning farmer down-payment loans are established at 4 percentage points less than the regular borrower rate, with a minimum of 1.5 percent. Effective with the 2014 Farm Bill (P.L. 113-79), interest rates for joint financing loans (loans made in conjunction with a commercial lender providing at least 50 percent of the credit) are established at 2 percentage points less than the regular borrower rate, but no less than 2.5 percent. The interest rate for guaranteed loans is negotiated by the lender and borrower.

At least 40 percent of the amounts appropriated for guaranteed farm ownership loans will be reserved for beginning farmers and ranchers during the first 6 months of the fiscal year. Also, at least 75 percent of the amount appropriated for direct farm ownership loans will be reserved for qualified beginning farmers and ranchers during the first 11 months of the fiscal year, with 66 percent of that amount set aside for down payment and participation during the first 6 months of the fiscal year. FSA also offers direct farm ownership microloans with a shortened application process and a maximum loan limit of \$50,000. Like direct operating microloans, these loans are designed to meet the needs of smaller farmers.

Farm Operating Loans

Farm operating loans are targeted to family farmers unable to obtain credit from commercial sources at reasonable rates and terms.

Operating loans may be used to pay normal operating costs, including reorganizing a farm to be more profitable; purchasing livestock, poultry, and farm equipment; purchasing feed, seed, fertilizer, insecticides, and farm supplies and meeting other essential operating expenses; financing land and water development, use, and conservation; and refinancing existing indebtedness. FSA continues to operate the direct operating microloan program. Like direct ownership microloans, these microloans are direct operating loans with a shortened application process and reduced paperwork designed to meet the needs of smaller, non-traditional, and niche-type operations.

Farm operating loans are for periods of 1 to 7 years depending on loan purposes. The loan limit is \$400,000 for a direct loan, \$50,000 for a microloan and \$2,251,000 for a guaranteed loan (adjusted annually for inflation). The interest rate for direct loans is determined by the Secretary of Agriculture and does not exceed the cost of money to the Government plus up to 1 percent. However, loans to limited resource borrowers bear interest of not more than one-half of the Treasury rate for marketable obligations plus not more than 1 percentage point, with a floor of 5 percent. The interest rate for guaranteed loans is negotiated by the lender and borrower and may be subsidized under the interest assistance program (while authorized by statute, funding for interest assistance was last appropriated in Fiscal Year 2011).

The Agricultural Credit Improvement Act of 1992, P.L. 102-554, requires at least 50 percent of the amounts available for direct farm operating loans be reserved for qualified beginning farmers and ranchers during the first 11 months of the fiscal year.

Emergency Loans

Emergency loans are made available in designated areas (counties) and in contiguous counties where property damage and/or severe production losses have occurred as a direct result of a natural disaster. Areas may be declared a disaster by the President or designated for emergency loan assistance by the Secretary of Agriculture, or by the FSA Administrator for physical loss loans only.

Emergency loans are made to established, eligible, family-sized farms and ranches (including equine farms and ranches) and aquaculture operators who have suffered a loss in production in a single enterprise that is a basic part of the operation, or a physical loss to livestock, livestock products, real estate, or chattel property. Partnerships and private domestic corporations and cooperatives may also qualify, provided they are primarily engaged in agricultural or aquaculture production and meet all other eligibility criteria. Loans may be made only for actual losses arising from natural disasters. A farmer who cannot receive credit elsewhere is eligible for an actual loss loan of up to \$500,000 or the calculated actual loss, whichever is less, for each disaster, at an interest rate equal to the lower of the direct operating loan interest rate or 3.75 percent. Loan funds may be used for any authorized farm ownership or operating loan purpose, and for crop and livestock changes necessitated by the disaster.

All emergency loans must be fully collateralized. The specific type of collateral may vary depending on the loan purpose, repayment ability, and the individual circumstances of the applicant. If applicants cannot provide adequate collateral, their repayment may be considered as collateral to secure the loan. Repayment terms also vary according to the purposes of the loan, type of collateral available to secure the loan, and the projected repayment ability of the borrower. Loans for actual production or physical losses to crops, livestock, supplies, and equipment may be scheduled for repayment for up to 7 years. Under some conditions a longer repayment period may be authorized for production loss loans, but not to exceed 20 years. Generally, real estate will be needed as security when a loan term of more than 7 years is authorized. Loss loans for actual losses to real estate will generally be scheduled for repayment within 30 years but under some conditions may be scheduled for up to 40 years. Applications for emergency loans must be received within 8 months of the county's disaster or quarantine designation date.

OIG AND GAO REPORTS

Table FSA-1. Closed, Implemented OIG Reports

| ID | Date | Title | Result |
|---------------|-------------|---|---|
| 03006-0001-TE | 3/12/2024 | Disaster Assistance Program in Brooks-Jim Hogg County, Texas | Recommendation 1A – OIG recommended that FSA take administrative action to recover payments from certain ineligible program participants. To implement the recommendation, FSA took appropriate action to collect, or otherwise resolve, the identified improper program payments. |
| 03601-0001-21 | 9/9/2024 | IRA—Oversight of the Inflation Reduction Act for Distressed Borrowers with Direct Loans That Took Extraordinary Measures to Avoid Delinquency | The report did not contain any recommendations and was closed. |
| 03601-0001-22 | 4/24/2024 | Farm Service Agency Compliance Activities | Recommendation 5 – OIG recommended that FSA revise the reporting process to ensure that FSA is capturing useful information from its compliance reviews so that FSA can identify potential systemic issues and develop appropriate corrective actions. To implement the recommendation, FSA redesigned the national compliance review process making a streamlined and more effective program review process that incorporated a risk-based approach to determine producer compliance. A new software tracking system was also developed to enhance reporting and analysis capabilities for compliance reviews. |
| 03601-0007-TE | 3/12/2024 | Emergency Feed Program in Texas | Recommendation 5B – OIG recommended that FSA recover program benefits paid to a participant that engaged in a scheme or device. To implement the recommendation, |

| ID | Date | Title | Result |
|---------------|------------|--|---|
| 03601-0023-KC | 4/22/2024 | 2005 Hurricane Livestock Indemnity Program and Feed Indemnity Program | FSA took appropriate action to collect, or otherwise resolve, the identified improper program payments. Recommendation 4 – OIG recommended that FSA recover overpayments from program participants with inadequate third-party statements and/or beginning inventory documentation. To implement the recommendation, FSA took appropriate action to collect, or otherwise resolve, the identified improper program payments. |
| 03702-0001-32 | 12/28/2023 | Livestock Forage Program | Recommendation 10 – OIG recommended that FSA implement a tracking system for required management reviews to ensure the reviews are done timely and properly reported. To implement the recommendation, FSA revised policy and implemented a tracking system with controls and reporting functions to monitor completion of the reviews. |
| 50099-0011-SF | 12/4/2023 | NRCS & FSA: Crop Base Acres on Conservation Easement Lands - State of California | Recommendation 2 – OIG recommended that FSA remove crop bases from certain easement-encumbered lands and recover improper payments. To implement the recommendation, FSA corrected applicable farm records and took appropriate action to collect, or otherwise resolve, the identified improper program payments. |

Table FSA-1. Closed, Implemented GAO Reports

| ID | Date | Title | Result |
|------------|-----------|---|---|
| GAO-13-741 | 1/26/2024 | Farm Programs: Additional Steps Needed to Help Prevent Payments to Participants Whose Incomes Exceed Limits | Recommendation 1 – GAO recommended that FSA improve agency controls that help prevent payments to participants whose incomes exceed eligibility limits by implementing a process to verify that accountants' and attorneys' statements accurately reflect participants' incomes as reported on income tax returns and/or other supporting documentation. To implement the recommendation, FSA published amendments to its handbook, which provide guidance to the agency's state and county offices on how to conduct reviews of the statements and supporting documentation. |

AVAILABLE FUNDS AND FTEs**Table FSA-3. Available Funds and FTEs (thousands of dollars, FTEs)**

| Item | 2023 Actual | FTEs | 2024 Actual | FTEs | 2025 Estimated | FTEs | 2026 Estimated | FTEs |
|---|----------------|-------|----------------|-------|-------------------|-------|-------------------|-------|
| Salaries and Expenses: | | | | | | | | |
| Discretionary Appropriations | \$1,216,738 | 8,602 | \$1,210,549 | 8,632 | \$1,209,307 | 8,135 | \$950,000 | 6,198 |
| State Mediation Grants: | | | | | | | | |
| Discretionary Appropriations | 7,000 | - | 6,500 | - | 6,500 | - | - | - |
| Grassroots Source Water Protection Program: | | | | | | | | |
| Discretionary Appropriations | 7,500 | - | 7,000 | - | 7,000 | - | - | - |
| Mandatory Appropriations | - | - | 1,000 | - | - | - | - | - |
| Dairy Indemnity Program | | | | | | | | |
| Mandatory Appropriations | 943 | - | 2,380 | - | 472 | - | 472 | - |

2026 USDA EXPLANATORY NOTES - FARM SERVICE AGENCY

| Item | 2023 Actual | FTEs | 2024 Actual | FTEs | 2025 Estimated | FTEs | 2026 Estimated | FTEs |
|---|------------------------|-------------|------------------------|-------------|---------------------------|-------------|---------------------------|-------------|
| Agriculture Credit Insurance Fund: | | | | | | | | |
| Discretionary Appropriations | | - | | - | | - | | - |
| S&E Transfer | 305,803 | | 305,803 | | 305,803 | | 236,474 | |
| Subsidy | 46,874 | | 53,791 | | 53,791 | | 31,553 | |
| Program Loan Cost Expense | 20,658 | | 20,250 | | 20,250 | | 16,000 | |
| Emergency Conservation Program: | | | | | | | | |
| Discretionary Appropriations | - | - | - | - | 828,000 | - | - | - |
| Geographically Disadvantaged Farmers and Ranchers: | | | | | | | | |
| Discretionary Appropriations | 4,000 | - | 3,500 | - | 3,500 | - | - | - |
| Total Discretionary Appropriations | 1,608,573 | 8,602 | 1,607,393 | 8,632 | 2,434,151 | 8,135 | 1,234,027 | 6,198 |
| Total Mandatory Appropriations | 943 | - | 3,380 | - | 472 | - | 472 | - |
| Total Adjusted Appropriation | 1,609,516 | 8,602 | 1,610,773 | 8,632 | 2,434,623 | 8,135 | 1,234,499 | 6,198 |
| Balance Available, SOY | 4,248,497 | - | 2,072,158 | - | 1,046,611 | - | 1,474,430 | - |
| Rescinded Balances | -73,000 | - | - | - | - | - | - | - |
| Recoveries, Other | 51,139 | - | 109,800 | - | 4,892 | - | - | - |
| Total Available | 5,836,152 | 8,602 | 3,792,731 | 8,632 | 3,486,126 | 8,135 | 2,708,929 | 6,198 |
| Lapsing Balances | -35,420 | - | -39,046 | - | - | - | - | - |
| Balance Available, EOY | -2,063,715 | - | -1,037,479 | - | -1,587,288 | - | -1,141,651 | - |
| Total Obligations | 3,737,017 | 8,602 | 2,716,206 | 8,632 | 1,898,838 | 8,135 | 1,567,278 | 6,198 |
| Total Obligations, FSA | 3,737,017 | 8,602 | 2,716,206 | 8,632 | 1,898,838 | 8,135 | 1,567,278 | 6,198 |
| Other USDA: | | | | | | | | |
| Farm Bill | 4,158 | - | - | - | - | - | - | - |
| Miscellaneous | 3,516 | - | 2,736 | - | 3,936 | - | - | - |
| Rent Reimbursables | 71 | - | 21 | - | - | - | - | - |
| FBC Transfer | - | - | - | - | 3,456 | 19 | 4,608 | 24 |
| Total, Other USDA | 7,745 | - | 2,757 | - | 7,392 | 19 | 4,608 | 24 |
| Total, Agriculture Available | 5,843,897 | 8,602 | 3,795,488 | 8,632 | 3,493,518 | 8,154 | 2,713,537 | 6,222 |
| Non-Federal Funds: | | | | | | | | |
| Loan Service Fee Financing | 566 | 14 | 566 | 7 | 566 | 7 | 566 | - |
| Producer Measurement Service | 849 | 4 | 849 | 10 | 849 | 10 | 849 | - |
| Farm Bill | - | - | - | - | - | - | - | - |
| NRCS Operator Applications | - | - | 5,702 | 69 | - | - | - | - |
| Miscellaneous | 84 | - | 166 | - | 179 | - | 179 | - |
| Rent Reimbursables | 630 | - | 379 | - | - | - | - | - |
| Total, Non-Federal | 2,129 | 18 | 7,662 | 86 | 1,594 | 17 | 1,594 | - |
| Total Available, FSA | 5,846,026 | 8,620 | 3,803,149 | 8,718 | 3,495,112 | 8,171 | 2,715,131 | 6,222 |

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

PERMANENT POSITIONS BY GRADE AND FTEs**Table FSA-2. Permanent Positions by Grade and FTEs**

| Item | 2023 Actual | | | 2024 Actual | | | 2025 Estimated | | | 2026 Estimated | | |
|------------------------|-------------|-------|-------|-------------|-------|-------|----------------|-------|-------|----------------|-------|-------|
| | HQ | Field | Total | HQ | Field | Total | HQ | Field | Total | HQ | Field | Total |
| SES | 6 | - | 6 | 6 | - | 6 | 5 | - | 5 | 5 | - | 5 |
| GS-15..... | 31 | 1 | 32 | 30 | 1 | 31 | 30 | 1 | 31 | 30 | 1 | 31 |
| GS-14..... | 58 | 1 | 59 | 72 | 2 | 74 | 71 | 48 | 119 | 71 | 48 | 119 |
| GS-13..... | 120 | 364 | 484 | 122 | 381 | 503 | 124 | 341 | 465 | 124 | 341 | 465 |
| GS-12..... | 47 | 771 | 818 | 53 | 674 | 727 | 47 | 819 | 866 | 47 | 819 | 866 |
| GS-11..... | 7 | 483 | 490 | 3 | 506 | 509 | 4 | 526 | 530 | 4 | 526 | 530 |
| GS-9 | 5 | 348 | 353 | 5 | 580 | 585 | 3 | 613 | 616 | 3 | 613 | 616 |
| GS-8 | - | 27 | 27 | - | 12 | 12 | - | 7 | 7 | - | 7 | 7 |
| GS-7 | 1 | 444 | 445 | - | 292 | 292 | - | 226 | 226 | - | 226 | 226 |
| GS-6 | - | 56 | 56 | - | 37 | 37 | - | 29 | 29 | - | 29 | 29 |
| GS-5 | - | 92 | 92 | - | 94 | 94 | - | 64 | 64 | - | 64 | 64 |
| GS-4 | 1 | 46 | 47 | 3 | 90 | 93 | 2 | 89 | 91 | 2 | 89 | 91 |
| GS-3 | - | 17 | 17 | 1 | 37 | 38 | 1 | 26 | 27 | 1 | 26 | 27 |
| GS-2 | - | 12 | 12 | 2 | 8 | 10 | 2 | 9 | 11 | 2 | 9 | 11 |
| Total Permanent..... | 276 | 2,662 | 2,938 | 297 | 2,714 | 3,011 | 289 | 2,798 | 3,087 | 289 | 2,798 | 3,087 |
| Total Perm. FT EOY.... | 276 | 2,662 | 2,938 | 297 | 2,714 | 3,011 | 289 | 2,798 | 3,087 | 289 | 2,798 | 3,087 |
| FTE*..... | 270 | 2,730 | 3,000 | 299 | 2,808 | 3,107 | 267 | 2,850 | 3,117 | 267 | 2,850 | 3,117 |

*Total FTEs are all inclusive of workforce categories including temporary positions.

Note: 2026 FTE Total will be 2,460 to reflect employees leaving under DRP 1 and DRP 2.0; Pending confirmation.

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

VEHICLE FLEET**Motor Vehicle Fleet**

As a field-based agency, FSA has a significant number of employees who require vehicles to visit field offices, job sites (farms and ranches) and other areas where public transportation is non-existent, uneconomical, or inadequate. Driving takes place on major highways, rural roads, and agricultural land and in an assortment of operating conditions.

FSA maintains a fleet of vehicles distributed among service centers and State offices in the 50 States, the Caribbean, and the Pacific Basin areas. The majority of the vehicles are leased through the General Services Administration (GSA).

Replacement Criteria

To ensure that vehicles are safe and reliable, FSA requires annual vehicle inspections. Vehicles are replaced in accordance with the criteria set by the GSA for their leased fleet.

Reductions to Fleet

The optimal fleet inventory for FSA has been identified. The agency will attain and maintain this optimal fleet inventory through one-for-one vehicle replacements, additions and eliminating non-essential vehicles through excess and transfer.

Looking ahead, FSA will continue to optimize its fleet by:

- Maximizing its participation in an existing and successful vehicle-sharing program that is rapidly expanding.
- Continuing to implement and utilize telematics to simplify vehicle usage recording for field staff.
- Vehicle right-typing, ensuring that the fleet inventory reflects a blend of vehicles that are a proper match to the mission and offer best value back to the Government.

Table FSA-3. Size, Composition, and Annual Costs of Motor Vehicle Fleet

| Item | Sedans and Station Wagons | Vans | SUVs | Light Trucks 4X2 | Light Trucks 4X4 | Medium Duty Vehicles | Buses | Heavy Duty Vehicles | Total Vehicles | Annual Operating Costs |
|-----------------------------------|------------------------------------|------|------|------------------------|------------------------|----------------------------|-------|---------------------------|-------------------|------------------------------|
| 2018 End of Year Operating | | | | | | | | | | |
| Inventory..... | 300 | 20 | 227 | 40 | 80 | 1 | - | - | 670 | \$3,486,000 |
| 2023 End of Year Operating | | | | | | | | | | |
| Inventory..... | 226 | 19 | 269 | 39 | 70 | - | - | - | 623 | \$3,599,000 |
| 2024 Actual Acquisitions..... | 26 | 5 | 40 | 14 | 18 | - | - | - | 103 | |
| 2024 Actual Disposals..... | 26 | 5 | 40 | 14 | 18 | - | - | - | 103 | |
| 2024 End of Year Operating | | | | | | | | | | |
| Inventory..... | 164 | 16 | 342 | 20 | 96 | - | - | - | 638 | \$4,540,909 |
| 2025 Planned Acquisitions..... | 69 | 5 | 60 | 8 | 22 | - | - | - | 164 | |
| 2025 Planned Disposals | 69 | 5 | 60 | 8 | 22 | - | - | - | 164 | |
| 2025 End of Year Operating | | | | | | | | | | |
| Inventory..... | 164 | 16 | 342 | 20 | 96 | - | - | - | 638 | \$4,677,136 |
| 2026 Planned Acquisitions..... | 72 | 6 | 83 | 10 | 31 | - | - | - | 202 | |
| 2026 Planned Disposals | 72 | 6 | 83 | 10 | 31 | - | - | - | 202 | |
| 2026 End of Year Operating | | | | | | | | | | |
| Inventory..... | 164 | 16 | 342 | 20 | 96 | - | - | - | 638 | \$4,814,450 |

Note: Number of vehicles by type include vehicles owned by the agency and leased from commercial sources or GSA.
Annual Operating Costs excludes acquisition costs and gains from sale of vehicles as shown in FAST.

Table FSA-4. Statement of Proposed Acquisition of Passenger Motor Vehicles

| Fiscal Year | Net Active Fleet, SOY | Disposals | Replacements | Additions | Total Acquisitions | Net Active Fleet, EOY |
|-------------|--------------------------|-----------|--------------|-----------|-----------------------|--------------------------|
| 2023 | 226 | 35 | 35 | - | 35 | 226 |
| 2024 | 226 | 26 | 26 | - | 26 | 226 |
| 2025 | 226 | 69 | 69 | - | 69 | 226 |
| 2026 | 226 | 72 | 72 | - | 72 | 226 |

SHARED FUNDING PROJECTS**Table FSA-5. Shared Funding Projects (thousands of dollars)**

| Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|--|----------------|----------------|-------------------|-------------------|
| Working Capital Fund: | | | | |
| Administrative Services: | | | | |
| AskUSDA | \$342 | \$439 | \$422 | \$422 |
| Material Management Service | 82 | 82 | 159 | 162 |
| Mail and Reproduction Services | 985 | 717 | 872 | 848 |
| Integrated Procurement Systems | 256 | 217 | 192 | 188 |
| Procurement Operations Services..... | 1,788 | 1,703 | 1,584 | 1,421 |
| Human Resources Enterprise Management Systems | 323 | 1,415 | 1,472 | 1,452 |
| General Counsel Legal Compliance | - | - | 75 | 924 |
| Subtotal..... | 3,776 | 4,573 | 4,776 | 5,417 |
| Communications: | | | | |
| Creative Media & Broadcast Center | 353 | 460 | 451 | 395 |
| Finance and Management: | | | | |
| National Finance Center | 4,376 | 4,656 | 4,469 | 4,535 |
| Internal Control Support Services | 434 | 299 | 272 | 272 |
| Financial Management Support Services | 11,272 | 10,402 | 10,373 | 10,414 |
| Subtotal..... | 16,082 | 15,357 | 15,114 | 15,221 |
| Information Technology: | | | | |
| Client Experience Center..... | 81,120 | 81,156 | 62,503 | 67,165 |
| Department Administration Information Technology Office | 285 | 161 | 247 | 247 |
| Digital Infrastructure Services Center | 26,540 | 24,246 | 23,942 | 23,931 |
| Enterprise Cybersecurity Services | 2,603 | 6,677 | 7,055 | 7,055 |
| Enterprise Data and Analytics Services | 8,574 | 13,426 | 13,494 | 13,502 |
| Enterprise Network Services..... | 8,022 | 13,920 | 26,961 | 24,954 |
| Subtotal..... | 127,144 | 139,586 | 134,202 | 136,854 |

2026 USDA EXPLANATORY NOTES - FARM SERVICE AGENCY

| Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|--|----------------|----------------|-------------------|-------------------|
| Office of the Executive Secretariat | 507 | 531 | 299 | 395 |
| Total, Working Capital Fund..... | 147,862 | 160,507 | 154,842 | 158,282 |
| Department-Wide Shared Cost Programs: | | | | |
| Agency Partnership Outreach | 769 | 706 | 792 | 792 |
| Diversity, Equity, Inclusion and Accessibility | 208 | 251 | 59 | - |
| Employee Experience | 359 | 357 | 296 | 296 |
| Intertribal Technical Assistance Network | 373 | 344 | - | - |
| Medical Services | 39 | 15 | 27 | 27 |
| National Capital Region Interpreting Services | 12 | 31 | 34 | 34 |
| Office of Customer Experience | 335 | 288 | 318 | 318 |
| Personnel and Document Security Program | 536 | 613 | 229 | 229 |
| Physical Security | 473 | 452 | 610 | 610 |
| Security Detail..... | 525 | 514 | 838 | 838 |
| Talent Group | 378 | 319 | 350 | 350 |
| Security Operations Program..... | 728 | 717 | 780 | 780 |
| TARGET Center..... | 173 | 156 | 167 | 167 |
| Total, Department-Wide Reimbursable Programs | 4,908 | 4,763 | 4,500 | 4,441 |
| E-Gov: | | | | |
| Budget Formulation and Execution Line of Business | 13 | 9 | 9 | 9 |
| Disaster Assistance Improvement Plan | 60 | 60 | 60 | 60 |
| E-Rulemaking..... | 15 | 10 | 13 | 12 |
| E-Training..... | - | - | - | - |
| Financial Management Line of Business | 12 | 12 | 12 | 12 |
| Geospatial Line of Business | 13 | 13 | 13 | 13 |
| Benefits.gov | 110 | 75 | - | - |
| Grants.gov | 2 | 3 | 4 | 4 |
| Human Resources Line of Business | 31 | 28 | 28 | 28 |
| Integrated Acquisition Environment..... | 877 | 598 | 583 | 595 |
| Total, E-Gov | 1,133 | 808 | 722 | 733 |
| Agency Total | 153,903 | 166,078 | 160,064 | 163,456 |

Note: In alignment with the current Administration's priorities, the FY 2025 amounts reflect expenses incurred prior to January 20, 2025.

ADVERTISING EXPENDITURES

Table FSA-6 Advertising Expenditures (thousands of dollars)

| Item | 2024 Actual Number of Contracts | 2024 Actual Dollars Obligated | 2025 Estimated Number of Contracts | 2025 Estimated Dollars Obligated | 2026 Estimated Number of Contracts | 2026 Estimated Dollars Obligated |
|--|---|--|---|---|---|---|
| Total Contracts for Advertising Services..... | 15 | \$1,316 | 13 | \$1,250 | 16 | \$1,480 |

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ACCOUNT 1: SALARIES & EXPENSES**APPROPRIATIONS LANGUAGE**

The appropriations language follows (new language underscored):

Salaries and Expenses (Including Transfers of Funds)

For necessary expenses of the Farm Service Agency, \$950,000,000: *Provided*, That the Secretary is authorized to use the services, facilities, and authorities (but not the funds) of the Commodity Credit Corporation to make program payments for all programs administered by the Agency: *Provided further*, That other funds made available to the Agency for authorized activities may be advanced to and merged with this account: *Provided further*, That of the amount appropriated under this heading, \$696,594,000 shall be made available to county offices, to remain available until expended: *Provided further*, That, notwithstanding the preceding proviso, any funds made available to county offices in the current fiscal year that the Administrator of the Farm Service Agency deems to exceed or not meet the amount needed for the county offices maybe transferred to or from the Farm Service Agency for necessary expenses.

LEAD-OFF TABULAR STATEMENT**Table FSA-107. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|-------------------------------|-----------------|
| Enacted, 2025..... | \$1,209,307,000 |
| Change in Appropriation | -259,307,000 |
| Budget Estimate, 2026 | 950,000,000 |

PROJECT STATEMENTS**Table FSA-11. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

| Item | 2023 Actual | FTEs | 2024 Actual | FTEs | 2025 Estimated | FTEs | 2026 Estimated | FTEs | Inc. or Dec. | FTE Inc. or Dec. | Chg Key |
|---------------------------|----------------|--------|----------------|--------|-------------------|--------|-------------------|--------|-----------------|---------------------------|------------|
| Discretionary Approp: | | | | | | | | | | | |
| Salaries and Expenses | \$1,215,307 | 8,602 | \$1,209,307 | 8,632 | \$1,209,307 | 8,135 | \$950,000 | 6,198 | -\$259,307 | -1,937 | (1) |
| Margin Protection | | | | | | | | | | | |
| Program Fees..... | 1,431 | - | 1,242 | - | - | - | - | - | - | - | |
| Subtotal..... | 1,216,738 | 8,602 | 1,210,549 | 8,632 | 1,209,307 | 8,135 | 950,000 | 6,198 | -259,307 | -1,937 | |
| Offsetting Collections: | | | | | | | | | | | |
| ACIF Transfer | 305,803 | 1,793 | 305,803 | 1,901 | 305,803 | 1,984 | 236,474 | 1,742 | -69,329 | -242 | (2) |
| Subtotal..... | 305,803 | 1,793 | 305,803 | 1,901 | 305,803 | 1,984 | 236,474 | 1,742 | -69,329 | -242 | |
| Total Adjusted Approp | 1,522,541 | 10,395 | 1,516,352 | 10,533 | 1,515,110 | 10,119 | 1,186,474 | 7,940 | -328,636 | -2,179 | |
| Add back: | | | | | | | | | | | |
| Transfers In and Out, | | | | | | | | | | | |
| Rescissions..... | -307,234 | -1,793 | -307,045 | -1,901 | -305,803 | -1,984 | -236,746 | -1,742 | +69,057 | 242 | |
| Total Appropriation | 1,215,307 | 8,602 | 1,209,307 | 8,632 | 1,209,307 | 8,135 | 949,728 | 6,198 | -259,579 | -1,937 | |
| Transfers In: | | | | | | | | | | | |
| ACIF Transfer | 305,803 | 1,793 | 305,803 | 1,901 | 305,803 | 1,984 | 236,746 | 1,742 | -69,057 | -242 | |
| Margin Protection | | | | | | | | | | | |
| Program Fees..... | 1,431 | - | 1,242 | - | - | - | - | - | - | - | |
| Total Transfers In.... | 307,234 | 1,793 | 307,045 | 1,901 | 305,803 | 1,984 | 236,746 | 1,742 | -69,057 | -242 | |
| Recoveries, Other | 6,162 | - | 12,674 | - | - | - | - | - | - | - | |
| Bal. Available, SOY | 68,861 | - | 99,353 | - | 80,493 | - | - | - | -80,493 | - | |
| Total Available..... | 1,597,564 | 10,395 | 1,628,379 | 10,533 | 1,595,603 | 10,119 | 1,186,474 | 7,940 | -409,129 | -2,179 | |
| Lapsing Balances | -5,000 | - | -5,000 | - | - | - | - | - | - | - | |
| Bal. Available, EOY | -99,353 | - | -80,493 | - | - | - | - | - | - | - | |
| Total Obligations..... | 1,493,211 | 10,395 | 1,542,886 | 10,533 | 1,595,603 | 10,119 | 1,186,474 | 7,940 | -409,129 | -2,179 | |

NOTE: The 2023 Balance Available EOY changed from \$90.27M to \$99.35M from the 2025 President's Budget.

Table FSA-12. Project Statement on Basis of Obligation (thousands of dollars, FTEs)

| Item | 2023 Actual | FTEs | 2024 Actual | FTEs | 2025 Estimated | FTEs | 2026 Estimated | FTEs | Inc. or Dec. | FTE Inc. or Dec. |
|----------------------------|----------------|--------|----------------|--------|-------------------|--------|-------------------|--------|-----------------|------------------------|
| Discretionary Obligations: | | | | | | | | | | |
| Salaries and Expenses | \$1,191,762 | 8,602 | \$1,231,201 | 8,536 | \$1,289,800 | 8,135 | \$950,000 | 6,198 | -\$339,800 | -1,937 |
| Margin Protection | | | | | | | | | | |
| Program Fees | 1,431 | - | 1,242 | - | - | - | - | - | - | - |
| Subtotal | | | | | | | | | | |
| Disc Obligations | 1,193,193 | 8,602 | 1,232,443 | 8,536 | 1,289,800 | 8,135 | 950,000 | 6,198 | -339,800 | -1,937 |
| Offsetting Collections: | | | | | | | | | | |
| ACIF Transfer | 300,018 | 1,793 | 310,443 | 1,997 | 305,803 | 1,984 | 236,474 | 1,742 | -69,329 | -242 |
| Subtotal Offsetting | | | | | | | | | | |
| Collections | 300,018 | 1,793 | 310,443 | 1,997 | 305,803 | 1,984 | 236,474 | 1,742 | -69,329 | -242 |
| Total Obligations | 1,493,211 | 10,395 | 1,542,886 | 10,533 | 1,595,603 | 10,119 | 1,186,474 | 7,940 | -409,129 | -2,179 |
| Add back: | | | | | | | | | | |
| Lapsing Balances | 5,000 | - | 5,000 | - | - | - | - | - | - | - |
| Total Bal. Available, EOY | 99,353 | - | 80,493 | - | - | - | - | - | - | - |
| Total Available | 1,597,564 | 10,395 | 1,628,379 | 10,533 | 1,595,603 | 10,119 | 1,186,474 | 7,940 | -409,129 | -2,179 |
| Less: | | | | | | | | | | |
| Rescission | - | - | - | - | - | - | - | - | - | - |
| Total Transfers In | -307,234 | -1,793 | -307,045 | -1,901 | -305,803 | -1,984 | -236,746 | -1,742 | +69,057 | 242 |
| Total Transfers Out | - | - | - | - | - | - | - | - | - | - |
| Recoveries, Other | -6,162 | - | -12,674 | - | - | - | - | - | - | - |
| Bal. Available, SOY | -68,861 | - | -99,353 | - | -80,493 | - | - | - | 80,493 | - |
| Total Appropriation | 1,215,307 | 8,602 | 1,209,307 | 8,632 | 1,209,307 | 8,135 | 949,728 | 6,198 | -259,579 | -1,937 |

NOTE: The 2023 Obligations discrepancy between PS and MAX is due to \$10 million in Reimbursables.

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

JUSTIFICATION OF CHANGES

A decrease of \$328,636,000 in Salaries and Expenses (\$1,209,307,000 and 8,135 FTEs direct and \$305,803,000 and 1,984 FTEs for ACIF available in 2024):

1. A net decrease of \$159,837,000 for Federal Direct Offices (\$90,508,000 for Direct, \$69,329,000 for ACIF).

- A. A decrease of \$41,139,000 in Salaries and Benefits.

In pursuit of streamlining workforce efforts, facilities, and other government efficiencies, the FSA Office has reduced staff from 10,119 to 7,940. FSA will continue to meet its objective to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy. FSA will meet programmatic and statutory requirements.

ACIF funding will allow for the delivery and execution of the Farm Loan Programs. FSA will continue delivering loan making and loan servicing benefits directly to farmers and ranchers thereby improving the level of customer service provided. While loan activity tends to be cyclical based on weather, commodity prices, and input costs, and can vary from year to year, Farm Loan Programs continue to serve as a primary source of credit for beginning farmers and ranchers.

- B. A decrease of \$28,358,000 for Rent.

FSA is developing a plan to consolidate some underused office locations if the prohibition of closing county offices is lifted in the annual appropriation to ensure optimal opportunities for farmers to interact with County Office staff and is further enhancing online resources to make it easier than ever for farmers to get the program support they need. The reduction therefore reflects anticipated savings associated with a transition to a more modernized and streamlined customer experience with an emphasis on online program delivery.

- C. A decrease of \$18,587,000 in Operating Expenses.

FSA is working diligently to maintain current levels of service. FSA will reduce operating expenses by balancing travel requirements necessary to ensure the safety and security of

federal programs, as well as reduce postage costs required to provide informational material such as newsletters notifying producers of program availability and deadlines. FSA will also reduce the cost of supplies and equipment to the levels that are essential to conduct program administration.

D. A decrease of \$72,752,000 for Information Technology (IT).

FSA will continue operations while improving customer and employee experiences. Additionally, FSA will enhance existing technology systems supporting farm programs, including farm loans, to improve functionality, expand automation, streamline program participation, and better serve farmers and ranchers. Replacement of hardware, software, and out-of-warranty, and broken devices, will be completed as necessary. FSA will continue to serve producers and support ad-hoc programs in a timely manner, including providing timely responses to natural disasters and other Presidential Congressional mandates. FSA will not be able to fund ongoing DME efforts, reduction in Working Capital Fund costs due to voluntary staff reductions and reduction to FPAC Shared contract.

2. A net decrease of \$168,799,000 for Non-Federal Offices.

A. A decrease of \$159,438,000 in pay and employee costs.

FSA will continue to meet its objective to deliver timely, effective programs and services to America's farmers and ranchers to support them in sustaining our Nation's vibrant agricultural economy. Although there will be a reduced staffing level, FSA will prioritize the mission, which is necessary to ensure continued service to America's farmers and ranchers.

B. A decrease of \$4,602,000 for Rent.

The reduction reflects a transition to a more modernized customer experience that focuses on online delivery of programs through Farmers.gov and a smaller footprint of FSA county offices.

C. A decrease of \$4,759,000 in Operating Expenses.

FSA is working diligently to maintain current levels of service. FSA will reduce operating expenses by balancing travel requirements necessary to ensure the safety and security of federal programs, as well as reduce postage costs required to provide informational material such as newsletters notifying producers of program availability and deadlines. Non-Federal offices will limit supplies and equipment to the levels that are essential to conduct program administration.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS

Table FSA-13. Classification by Objects (thousands of dollars)

| State/Territory/Country | 2023 | | 2024 | | 2025 | | 2026 | |
|----------------------------|----------|------|----------|------|-----------|------|-----------|------|
| | Actual | FTEs | Actual | FTEs | Estimated | FTEs | Estimated | FTEs |
| Alabama | \$19,878 | 189 | \$20,539 | 192 | \$21,241 | 184 | \$15,795 | 144 |
| Alaska | 1,287 | 8 | 1,330 | 8 | 1,375 | 8 | 1,023 | 6 |
| Arizona | 4,788 | 44 | 4,947 | 44 | 5,116 | 43 | 3,804 | 34 |
| Arkansas | 25,808 | 259 | 26,667 | 262 | 27,578 | 252 | 20,507 | 198 |
| California | 17,226 | 150 | 17,799 | 152 | 18,407 | 146 | 13,687 | 114 |
| Caribbean | 6,061 | 45 | 6,263 | 45 | 6,477 | 44 | 4,816 | 34 |
| Colorado | 14,725 | 141 | 15,215 | 142 | 15,735 | 137 | 11,700 | 107 |
| Connecticut | 2,331 | 20 | 2,409 | 21 | 2,491 | 20 | 1,852 | 16 |
| Delaware..... | 1,988 | 18 | 2,054 | 18 | 2,124 | 18 | 1,580 | 14 |
| District of Columbia | 438,460 | 216 | 453,047 | 219 | 468,526 | 210 | 348,391 | 165 |
| Florida | 11,114 | 102 | 11,484 | 104 | 11,876 | 100 | 8,831 | 78 |
| Georgia | 30,647 | 294 | 31,667 | 298 | 32,749 | 286 | 24,352 | 225 |

2026 USDA EXPLANATORY NOTES - FARM SERVICE AGENCY

| State/Territory/Country | 2023 | | 2024 | | 2025 | | 2026 | |
|---------------------------|-----------|--------|-----------|--------|-----------|--------|-----------|-------|
| | Actual | FTEs | Actual | FTEs | Estimated | FTEs | Estimated | FTEs |
| Hawaii | 4,164 | 31 | 4,302 | 31 | 4,449 | 30 | 3,308 | 23 |
| Idaho..... | 13,580 | 127 | 14,031 | 129 | 14,511 | 124 | 10,790 | 97 |
| Illinois | 50,588 | 515 | 52,271 | 522 | 54,057 | 501 | 40,196 | 393 |
| Indiana | 34,879 | 343 | 36,039 | 348 | 37,270 | 334 | 27,714 | 262 |
| Iowa..... | 58,416 | 606 | 60,360 | 614 | 62,422 | 590 | 46,416 | 463 |
| Kansas..... | 48,294 | 487 | 49,900 | 493 | 51,605 | 474 | 38,373 | 372 |
| Kentucky..... | 33,949 | 331 | 35,078 | 335 | 36,277 | 322 | 26,975 | 252 |
| Louisiana..... | 18,187 | 175 | 18,792 | 177 | 19,434 | 170 | 14,451 | 133 |
| Maine | 5,960 | 53 | 6,158 | 53 | 6,368 | 51 | 4,736 | 40 |
| Maryland | 7,024 | 67 | 7,257 | 68 | 7,505 | 66 | 5,581 | 51 |
| Massachusetts | 3,843 | 31 | 3,971 | 31 | 4,107 | 30 | 3,054 | 23 |
| Michigan | 24,607 | 246 | 25,426 | 249 | 26,295 | 240 | 19,552 | 188 |
| Minnesota | 42,151 | 418 | 43,554 | 423 | 45,042 | 406 | 33,492 | 319 |
| Mississippi | 25,250 | 240 | 26,090 | 244 | 26,981 | 234 | 20,063 | 184 |
| Missouri | 43,708 | 423 | 45,162 | 429 | 46,705 | 412 | 34,729 | 323 |
| Montana..... | 23,082 | 217 | 23,850 | 220 | 24,665 | 211 | 18,341 | 166 |
| Nebraska..... | 43,331 | 431 | 44,772 | 437 | 46,302 | 420 | 34,430 | 329 |
| Nevada | 3,946 | 24 | 4,077 | 24 | 4,217 | 23 | 3,135 | 18 |
| New Hampshire..... | 2,555 | 21 | 2,640 | 21 | 2,730 | 20 | 2,030 | 16 |
| New Jersey..... | 4,201 | 35 | 4,341 | 35 | 4,490 | 34 | 3,338 | 27 |
| New Mexico | 8,240 | 71 | 8,514 | 72 | 8,805 | 69 | 6,547 | 54 |
| New York | 17,864 | 180 | 18,458 | 183 | 19,089 | 176 | 14,194 | 138 |
| North Carolina | 33,370 | 322 | 34,480 | 327 | 35,658 | 314 | 26,515 | 246 |
| North Dakota..... | 30,556 | 300 | 31,573 | 304 | 32,652 | 293 | 24,279 | 230 |
| Ohio | 31,232 | 306 | 32,271 | 310 | 33,374 | 298 | 24,817 | 234 |
| Oklahoma..... | 34,403 | 335 | 35,547 | 340 | 36,762 | 326 | 27,336 | 256 |
| Oregon | 10,257 | 96 | 10,599 | 97 | 10,961 | 94 | 8,150 | 73 |
| Pennsylvania | 18,369 | 177 | 18,980 | 179 | 19,628 | 172 | 14,595 | 135 |
| Rhode Island | 1,152 | 9 | 1,190 | 9 | 1,231 | 8 | 915 | 7 |
| South Carolina | 15,102 | 146 | 15,604 | 148 | 16,137 | 142 | 12,000 | 111 |
| South Dakota..... | 34,771 | 338 | 35,928 | 342 | 37,156 | 329 | 27,629 | 258 |
| Tennessee..... | 26,387 | 247 | 27,265 | 250 | 28,196 | 241 | 20,967 | 189 |
| Texas | 71,903 | 676 | 74,295 | 685 | 76,834 | 658 | 57,133 | 516 |
| Utah | 8,717 | 74 | 9,007 | 75 | 9,315 | 72 | 6,927 | 56 |
| Vermont..... | 4,454 | 38 | 4,603 | 39 | 4,760 | 37 | 3,539 | 29 |
| Virginia | 20,358 | 184 | 21,035 | 187 | 21,754 | 179 | 16,176 | 141 |
| Washington | 10,890 | 108 | 11,253 | 109 | 11,637 | 105 | 8,653 | 82 |
| West Virginia | 9,829 | 85 | 10,156 | 86 | 10,503 | 83 | 7,810 | 65 |
| Wisconsin..... | 32,010 | 331 | 33,075 | 335 | 34,205 | 322 | 25,434 | 253 |
| Wyoming..... | 7,318 | 67 | 7,562 | 68 | 7,820 | 66 | 5,815 | 52 |
| Obligations | 1,493,211 | 10,395 | 1,542,886 | 10,533 | 1,595,603 | 10,119 | 1,186,474 | 7,940 |
| Lapsing Balances..... | 5,000 | - | 5,000 | - | - | - | - | - |
| Bal. Available, EOY | 99,353 | - | 80,493 | - | - | - | - | - |
| Total, Available | 1,597,564 | 10,395 | 1,628,379 | 10,533 | 1,595,603 | 10,119 | 1,186,474 | 7,940 |

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

CLASSIFICATION BY OBJECTS**Table FSA-14. Classification by Objects (thousands of dollars)**

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|--|---|-------------|-------------|----------------|----------------|
| Personnel Compensation: | | | | | |
| | Washington D.C. | \$38,502 | \$46,139 | \$47,607 | \$37,532 |
| | Personnel Compensation, Field..... | 235,114 | 235,546 | 264,247 | 175,327 |
| 11 | Total personnel compensation | 273,616 | 281,685 | 311,854 | 212,859 |
| 12 | Personal benefits | 111,635 | 120,602 | 124,440 | 98,103 |
| 13.0 | Benefits for former personnel..... | 256 | 154 | 126 | 125 |
| | Total, personnel comp. and benefits | 385,507 | 402,441 | 436,420 | 311,087 |
| Other Objects: | | | | | |
| 21.0 | Travel and transportation of persons..... | 10,644 | 10,058 | 5,565 | 3,930 |
| 22.0 | Transportation of things | 169 | 201 | 127 | 127 |
| 23.1 | Rental payments to GSA..... | 17,419 | 13,299 | 16,809 | 8,621 |
| 23.2 | Rental payments to others..... | - | 781 | - | - |
| 23.3 | Communications, utilities, and misc. charges | 66 | 7,346 | - | - |
| 24.0 | Printing and reproduction | 8,777 | 1,761 | 7,270 | 5,453 |
| 25.1 | Advisory and assistance services | 28,418 | 38,233 | 18,428 | 9,977 |
| | Other goods and services from Federal sources | 300,070 | 292,679 | 277,967 | 205,215 |
| 26.0 | Supplies and materials | 2,224 | 1,852 | 2,813 | 1,406 |
| 31.0 | Equipment..... | 736 | 922 | 983 | 491 |
| 41.0 | Grants, subsidies, and contributions..... | 738,687 | 771,945 | 829,221 | 640,167 |
| 42.0 | Insurance Claims and Indemnities | 494 | 1,305 | - | - |
| 43.0 | Interest and Dividends | - | 63 | - | - |
| | Total, Other Objects..... | 1,107,704 | 1,140,445 | 1,159,183 | 875,387 |
| 99.9 | Total, new obligations..... | 1,493,211 | 1,542,886 | 1,595,603 | 1,186,474 |
| DHS Building Security Payments (included in 25.3) | | | | | |
| | | \$1,927 | \$1,933 | \$2,074 | - |
| Information Technology Investments: | | | | | |
| FSA | | | | | |
| FSA-097 Farm Program Modernization | | | | | |
| 11 | Internal Labor | - | \$515 | \$515 | \$515 |
| | External Labor (Contractors)..... | \$4,923 | 3,669 | 3,669 | 3,669 |
| | Outside Services | - | - | - | - |
| | Sub-Total | 4,923 | 4,184 | 4,184 | 4,184 |
| FSA-125 Farm Programs | | | | | |
| 11 | Internal Labor | - | 2,231 | 2,231 | 2,231 |
| | External Labor (Contractors) | 21,077 | 20,988 | 20,988 | 20,988 |
| | Sub-Total | 21,077 | 23,219 | 23,219 | 23,219 |
| FSA-126 Farm Loan Programs | | | | | |
| 11 | Internal Labor | - | 2,403 | 2,403 | 2,403 |
| | External Labor (Contractors) | 35,436 | 25,261 | 25,261 | 25,261 |
| | Sub-Total | 35,436 | 27,664 | 27,664 | 27,664 |
| FSA-129 Program Financial Services | | | | | |
| 11 | Internal Labor | - | 3,260 | 3,260 | 3,260 |
| | External Labor (Contractors) | 2,399 | 13,525 | 13,525 | 13,525 |
| | Outside Services | - | - | - | - |
| 25.2 | Sub-Total | 2,399 | 16,785 | 16,785 | 16,785 |
| | Total Major Investment 1 | 4,923 | 4,184 | 4,184 | 4,184 |
| | Total Major Investment 2 | 21,077 | 23,219 | 23,219 | 23,219 |
| 11 | Internal Labor..... | - | 2,746 | 2,746 | 2,746 |
| | External Labor (Contractors)..... | 26,000 | 24,657 | 24,657 | 24,657 |
| | Outside Services (Consulting) | - | - | - | - |
| | Total Major Investment 3 | 35,436 | 27,664 | 27,664 | 27,664 |
| | Total Major Investment 4 | 2,399 | 16,785 | 16,785 | 16,785 |
| | Internal Labor..... | - | 5,663 | 5,663 | 5,663 |
| | External Labor (Contractors)..... | 37,835 | 38,786 | 38,786 | 38,786 |
| | Total IT Investments | 63,835 | 71,852 | 71,852 | 71,852 |
| Cybersecurity | | | | | |
| | Sector Risk Management | - | \$374 | \$372 | \$369 |

2026 USDA EXPLANATORY NOTES - FARM SERVICE AGENCY

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-----------------------|---|-------------|-------------|----------------|----------------|
| | Identify | \$167 | 133 | 215 | 214 |
| | Protect | 5,104 | 3,945 | 4,012 | 3,980 |
| | Detect..... | 106 | 84 | 82 | 82 |
| | Respond | 634 | 505 | 506 | 502 |
| | Recover..... | 832 | 662 | 676 | 671 |
| | Total Cybersecurity | 6,843 | 5,703 | 5,863 | 5,818 |
| Position Data: | | | | | |
| | Average Salary (dollars), ES Position | \$142,402 | \$149,593 | \$153,782 | \$159,510 |
| | Average Salary (dollars), GS Position | \$60,560 | \$63,618 | \$65,400 | \$67,231 |
| | Average Grade, GS Position | 12.2 | 12.3 | 12.4 | 12.5 |

ACCOUNT 2: STATE MEDIATION GRANTS**LEAD-OFF TABULAR STATEMENT****Table FSA-158. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|-------------------------------|-------------|
| Enacted, 2025 | \$6,500,000 |
| Change in Appropriation | -6,500,000 |
| Budget Estimate, 2026 | - |

PROJECT STATEMENTS**Table FSA-16. Project Statement on Basis of Appropriations (thousands of dollars)**

| Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated | Inc. or Dec. | Chg Key |
|------------------------------|----------------|----------------|-------------------|-------------------|-----------------|------------|
| Discretionary Approp: | | | | | | |
| State Mediation Grants | \$7,000 | \$6,500 | \$6,500 | - | -\$6,500 | (1) |
| Total Appropriation | 7,000 | 6,500 | 6,500 | - | -6,500 | |
| Total Available | 7,000 | 6,500 | 6,500 | - | -6,500 | |
| Lapsing Balances | -1,337 | -655 | - | - | - | |
| Total Obligations | 5,663 | 5,845 | 6,500 | - | -6,500 | |

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

Table FSA-17. Project Statement on Basis of Obligations (thousands of dollars)

| Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated | Inc. or Dec. |
|---------------------------------|----------------|----------------|-------------------|-------------------|-----------------|
| Discretionary Obligations: | | | | | |
| State Mediation Grants | \$5,663 | \$5,845 | \$6,500 | - | -\$6,500 |
| Subtotal Disc Obligations | 5,663 | 5,845 | 6,500 | - | -6,500 |
| Total Obligations | 5,663 | 5,845 | 6,500 | - | -6,500 |
| Add back: | | | | | |
| Lapsing Balances | 1,337 | 655 | - | - | - |
| Total Appropriation | 7,000 | 6,500 | 6,500 | - | -6,500 |

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

JUSTIFICATION OF CHANGES

(1) Funding is not requested for State Mediation Grants, the \$6.5 million in historical funding is not critical, as there are affordable alternative dispute resolution options through the private sector, which, by definition, effectively resolve disputes within a participant's financial means, providing a low-cost alternative to appeals and expensive litigation.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS**Table FSA-18. Geographic Breakdown of Obligations (thousands of dollars)**

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Alabama | \$71 | \$71 | \$70 | - |
| Alaska | 103 | 106 | 102 | - |
| Arkansas | 47 | 61 | 13 | - |
| California | 192 | 244 | 130 | - |
| Colorado | 113 | 141 | 192 | - |
| Connecticut | 66 | 92 | 183 | - |
| Delaware | - | 65 | 66 | - |
| Florida | - | 22 | 88 | - |
| Georgia | - | 18 | 82 | - |
| Hawaii | 84 | 100 | 83 | - |
| Idaho | 103 | 107 | 102 | - |
| Illinois | 191 | 202 | 190 | - |
| Indiana | 216 | 217 | 217 | - |
| Iowa | 234 | 385 | 375 | - |
| Kansas | 346 | 424 | 500 | - |
| Louisiana | 25 | 24 | 88 | - |
| Maine | 76 | 202 | 174 | - |
| Maryland | - | 72 | 75 | - |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|--------------------------------|------------------------|------------------------|---------------------------|---------------------------|
| Massachusetts..... | 57 | 67 | 57 | - |
| Michigan | 29 | 81 | 58 | - |
| Minnesota | 352 | 246 | 480 | - |
| Mississippi | 85 | 95 | 110 | - |
| Missouri | 37 | 10 | 48 | - |
| Montana | 11 | 10 | 45 | - |
| Nebraska | 133 | 169 | 165 | - |
| New Hampshire..... | 91 | 102 | 91 | - |
| New Jersey | 26 | 27 | 26 | - |
| New Mexico..... | 111 | 122 | 113 | - |
| New York | 490 | 500 | 490 | - |
| North Carolina..... | 77 | 81 | 79 | - |
| North Dakota | 62 | 55 | 178 | - |
| Ohio | - | 146 | - | - |
| Oklahoma | 217 | 217 | 217 | - |
| Oregon | 76 | 91 | 76 | - |
| Pennsylvania | 38 | 43 | 63 | - |
| Rhode Island..... | 90 | 100 | 89 | - |
| South Dakota | 87 | 97 | 262 | - |
| Texas..... | 187 | 236 | 300 | - |
| Utah | 5 | 3 | 4 | - |
| Vermont | 197 | 209 | 196 | - |
| Virginia | 55 | 70 | 68 | - |
| Washington..... | 108 | 111 | 108 | - |
| Wisconsin..... | 189 | 249 | 256 | - |
| Wyoming | 65 | 83 | 120 | - |
| Distribution Unknown | 921 | 72 | 71 | - |
| Obligations..... | 5,663 | 5,845 | 6,500 | - |
| Lapsing Balances..... | 1,337 | 655 | - | - |
| Total, Available..... | 7,000 | 6,500 | 6,500 | - |

CLASSIFICATION BY OBJECTS**Table FSA-19. Classification by Objects (thousands of dollars)**

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-----------------------|---|------------------------|------------------------|---------------------------|---------------------------|
| Other Objects: | | | | | |
| 41.0 | Grants, subsidies, and contributions..... | \$5,663 | \$5,845 | \$6,500 | - |
| | Total, Other Objects..... | 5,663 | 5,845 | 6,500 | - |
| 99.9 | Total, new obligations | 5,663 | 5,845 | 6,500 | - |

STATUS OF PROGRAMS

The FSA allocates funding for State-designated mediation programs through the State Mediation Grants Program. In Fiscal Year (FY) 2024, the program reported a total of 3,475¹ covered cases. Covered cases are authorized by governing statutes and the Secretary of Agriculture. The following matters fall under this designation: (1) agricultural credit, including both private lenders and FSA direct and guaranteed loans; (2) NRCS wetland determinations; (3) compliance with farm programs, including conservation initiatives; (4) rural water loan programs; (5) grazing on National Forest System lands; (6) USDA-related pesticide issues; (7) USDA Rural Development housing loans; (8) USDA Rural Development business loans; and (9) USDA Risk Management Agency crop insurance matters.

Current Activities

The 2018 Farm Bill broadened the scope of issues eligible for mediation. Expanded topics now include Credit Counseling, Family Farm Transition, Leases (Land and Equipment), Farmer/Neighbor Disputes, National Organics, and other matters deemed appropriate by the Secretary or the head of the Department of Agriculture in each participating State to better serve the agricultural community and eligible mediation participants.

For 2024, there were 227 requests for Credit Counseling, 334 cases of Family Farm Transition mediation, 79 Land Lease mediations, 9 Equipment Lease mediations, 99 Farmer/Neighbor disputes, 21 Organic mediations, and 323 cases involving other issues.

As in previous years, agricultural credit (from both private lenders and FSA) was the most frequently mediated issue, accounting for 2,461 cases, or over 71% of the total caseload. FSA Farm Loan Programs followed with 139 cases, then FSA Farm Programs with 90 cases, and NRCS with 41 cases. Other categories included Rural Development Housing issues (31 cases), Forest Service (5 cases), Risk Management Agency (3 cases), and Rural Development Business Loans (55 cases). Additionally, there were 1,237 cases classified as non-FSA AgCredit and 1,664 cases categorized as Other. Other covered issues reported for 2024 included Wetlands (14 cases), Pesticides (4 cases), and Crop Insurance (4 cases).

Table FSA-20. Program Results Comparison

| Item | 2023 | 2024 |
|---|--------------------|--------------------|
| Program Results Comparison-2023 and 2024 | | |
| Number of cases for which mediation was requested | 3,677 ¹ | 3,475 ¹ |
| Mediation not completed in initial FY, and carried over to next FY | 551 ² | 409 ² |
| No mediation held (request withdrawn, settled prior to mediation, etc.) | 1,555 ³ | 1,320 ³ |
| Mediated | 2,104 ⁴ | 2,526 ⁴ |
| Cases resolved with agreement | 1,725 ⁵ | 1,896 ⁵ |
| Cases closed with no agreement | 357 ⁶ | 407 ⁶ |
| Average cost per case | 1,427 | 1,660 |

¹ 2023: 1,165 cases from Minnesota (mandatory mediation) vs. 2024: 1,243 (mandatory mediation).

² 2023: 310 cases from Minnesota (mandatory mediation) vs. 2024: 266 cases (mandatory mediation).

³ 2023: 382 cases from Minnesota (mandatory mediation) vs. 2024: 562 cases (mandatory mediation).

⁴ 2023: 867 cases from Minnesota (mandatory mediation) vs. 2024: 1,243 cases (mandatory mediation).

⁵ 2023: 746 cases from Minnesota (mandatory mediation) vs. 2024: 870 cases (mandatory mediation).

⁶ 2023: 348 cases from Minnesota (mandatory mediation) vs. 2024: 107 cases (mandatory mediation).

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ACCOUNT 3: GRASSROOTS SOURCE WATER PROTECTION**LEAD-OFF TABULAR STATEMENT****Table FSA-22. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|------------------------------|-------------|
| Enacted, 2025 | \$7,000,000 |
| Change in Appropriation..... | -7,000,000 |
| Budget Estimate, 2026 | - |

PROJECT STATEMENTS**Table FSA-23. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. | FTE Inc. or Dec. | Chg Key |
|---|----------------|----------------|-----------------|-------------------|-----------------|---------------------------|------------|
| Discretionary Appropriations: | | | | | | | |
| GSWPP | \$7,500 | \$7,000 | \$7,000 | - | -\$7,000 | - | (1) |
| Subtotal..... | 7,500 | 7,000 | 7,000 | - | -7,000 | - | |
| Mandatory Appropriations: | | | | | | | |
| NET from CCC..... | - | 1,000 | - | - | - | - | |
| Subtotal..... | 7,500 | 8,000 | 7,000 | - | -7,000 | - | |
| Total Adjusted Approp | 7,500 | 8,000 | 7,000 | - | -7,000 | - | |
| Add back: | | | | | | | |
| Transfers In and Out, Rescissions..... | - | -1,000 | - | - | - | - | |
| Total Appropriation | 7,500 | 7,000 | 7,000 | - | -7,000 | - | |
| Transfers In: | | | | | | | |
| NET from CCC..... | - | 1,000 | - | - | - | - | |
| Total Transfers In | - | 1,000 | - | - | - | - | |
| Bal. Available, SOY | - | - | 1,000 | - | 1,000 | - | |
| Total Available..... | 7,500 | 8,000 | 8,000 | - | -1,000 | - | |
| Bal. Available, EOY..... | - | -1,000 | - | - | - | - | |
| Total Obligations..... | 7,500 | 7,000 | 8,000 | - | -7,000 | - | |

Table FSA-24. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | FTEs | Inc. or Dec. | FTE Inc. or Dec. |
|---------------------------------|----------------|----------------|-----------------|-------------------|------|-----------------|------------------------|
| Discretionary Obligations: | | | | | | | |
| GSWPP | \$7,500 | \$7,000 | \$7,000 | - | - | -\$7,000 | - |
| Subtotal Disc Obligations | 7,500 | 7,000 | 7,000 | - | - | -7,000 | - |
| Mandatory Obligations: | | | | | | | |
| NET from CCC..... | - | - | 1,000 | - | - | -1,000 | - |
| Subtotal Mand Obligations | - | - | 1,000 | - | - | -1,000 | - |
| Total Obligations..... | 7,500 | 7,000 | 8,000 | - | - | -1,000 | - |
| Add back: | | | | | | | |
| Balances Available, EOY: | | | | | | | |
| NET from CCC..... | - | 1,000 | - | - | - | - | - |
| Total Bal. Available, EOY | - | 1,000 | - | - | - | - | - |
| Total Available..... | 7,500 | 8,000 | 8,000 | - | - | -1,000 | - |
| Less: | | | | | | | |
| Total Transfers In | - | -1,000 | - | - | - | - | - |
| Bal. Available, SOY | - | - | -1,000 | - | - | 1,000 | - |
| Total Appropriation | 7,500 | 7,000 | 7,000 | - | - | - | - |

JUSTIFICATION OF CHANGES

The numbers and letters of the following listing relates to values in the Change (Chg) Key column of the Project Statement:

(1) A decrease of \$7,000,000.

In 2026, funding is not requested for the Grassroots Source Water Protection Program in order to reallocate budget resources to more mission-critical functions. States may continue pursuing wellhead and groundwater protection through other available federal and state programs, helping to prevent source water pollution through voluntary practices and avoiding duplication of effort. Geographic Breakdown of Obligations and FTEs

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS***Table FSA-25. Geographic Breakdown of Obligations Discretionary (thousands of dollars)***

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|--------------------------------|------------------------|------------------------|-------------------------|---------------------------|
| Alabama | \$150 | \$140 | \$140 | - |
| Alaska..... | 150 | 140 | 140 | - |
| Arizona | 150 | 140 | 140 | - |
| Arkansas..... | 150 | 140 | 140 | - |
| California..... | 150 | 140 | 140 | - |
| Colorado | 150 | 140 | 140 | - |
| Connecticut..... | 150 | 140 | 140 | - |
| Delaware | 150 | 140 | 140 | - |
| District of Columbia..... | 150 | 140 | 140 | - |
| Florida..... | 150 | 140 | 140 | - |
| Georgia | 150 | 140 | 140 | - |
| Hawaii..... | 150 | 140 | 140 | - |
| Idaho | 150 | 140 | 140 | - |
| Illinois | 150 | 140 | 140 | - |
| Indiana | 150 | 140 | 140 | - |
| Iowa | 150 | 140 | 140 | - |
| Kansas..... | 150 | 140 | 140 | - |
| Kentucky..... | 150 | 140 | 140 | - |
| Kingman Reef..... | 150 | 140 | 140 | - |
| Louisiana..... | 150 | 140 | 140 | - |
| Maine..... | 150 | 140 | 140 | - |
| Maryland..... | 150 | 140 | 140 | - |
| Massachusetts..... | 150 | 140 | 140 | - |
| Michigan | 150 | 140 | 140 | - |
| Minnesota | 150 | 140 | 140 | - |
| Mississippi | 150 | 140 | 140 | - |
| Missouri | 150 | 140 | 140 | - |
| Montana..... | 150 | 140 | 140 | - |
| Nebraska | 150 | 140 | 140 | - |
| Nevada | 150 | 140 | 140 | - |
| New Hampshire..... | 150 | 140 | 140 | - |
| New Jersey..... | 150 | 140 | 140 | - |
| New Mexico..... | 150 | 140 | 140 | - |
| New York | 150 | 140 | 140 | - |
| North Carolina | 150 | 140 | 140 | - |
| North Dakota..... | 150 | 140 | 140 | - |
| Ohio..... | 150 | 140 | 140 | - |
| Oklahoma | 150 | 140 | 140 | - |
| Oregon | 150 | 140 | 140 | - |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|--------------------------|----------------|----------------|-----------------|-------------------|
| Pennsylvania | - | - | - | - |
| Puerto Rico..... | - | - | - | - |
| Rhode Island | 150 | 140 | 140 | - |
| South Carolina..... | 150 | 140 | 140 | - |
| South Dakota | 150 | 140 | 140 | - |
| Tennessee..... | 150 | 140 | 140 | - |
| Texas..... | 150 | 140 | 140 | - |
| Utah | 150 | 140 | 140 | - |
| Vermont..... | 150 | 140 | 140 | - |
| Virginia | 150 | 140 | 140 | - |
| Washington..... | - | - | - | - |
| West Virginia | 150 | 140 | 140 | - |
| Wisconsin..... | 150 | 140 | 140 | - |
| Wyoming | 150 | 140 | 140 | - |
| Obligations..... | 7,500 | 7,000 | 7,000 | - |
| Lapsing Balances | - | - | - | - |
| Bal. Available, EOY..... | - | - | - | - |
| Total, Available..... | 7,500 | 7,000 | 7,000 | - |

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

Table FSA-26. Geographic Breakdown of Obligations Mandatory (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|---------------------------|----------------|----------------|-----------------|-------------------|
| Alabama | - | - | \$20 | - |
| Alaska..... | - | - | 20 | - |
| Arizona | - | - | 20 | - |
| Arkansas..... | - | - | 20 | - |
| California..... | - | - | 20 | - |
| Colorado | - | - | 20 | - |
| Connecticut..... | - | - | 20 | - |
| Delaware | - | - | 20 | - |
| District of Columbia..... | - | - | 20 | - |
| Florida..... | - | - | 20 | - |
| Georgia | - | - | 20 | - |
| Hawaii..... | - | - | 20 | - |
| Idaho | - | - | 20 | - |
| Illinois | - | - | 20 | - |
| Indiana | - | - | 20 | - |
| Iowa | - | - | 20 | - |
| Kansas..... | - | - | 20 | - |
| Kentucky..... | - | - | 20 | - |
| Kingman Reef..... | - | - | 20 | - |
| Louisiana..... | - | - | 20 | - |
| Maine..... | - | - | 20 | - |
| Maryland..... | - | - | 20 | - |
| Massachusetts..... | - | - | 20 | - |
| Michigan | - | - | 20 | - |
| Minnesota | - | - | 20 | - |
| Mississippi | - | - | 20 | - |
| Missouri | - | - | 20 | - |
| Montana..... | - | - | 20 | - |
| Nebraska | - | - | 20 | - |
| Nevada | - | - | 20 | - |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|--------------------------|----------------|----------------|-----------------|-------------------|
| New Hampshire..... | - | - | 20 | - |
| New Jersey..... | - | - | 20 | - |
| New Mexico..... | - | - | 20 | - |
| New York..... | - | - | 20 | - |
| North Carolina..... | - | - | 20 | - |
| North Dakota..... | - | - | 20 | - |
| Ohio..... | - | - | 20 | - |
| Oklahoma..... | - | - | 20 | - |
| Oregon..... | - | - | 20 | - |
| Pennsylvania..... | - | - | - | - |
| Puerto Rico..... | - | - | - | - |
| Rhode Island..... | - | - | 20 | - |
| South Carolina..... | - | - | 20 | - |
| South Dakota..... | - | - | 20 | - |
| Tennessee..... | - | - | 20 | - |
| Texas..... | - | - | 20 | - |
| Utah..... | - | - | 20 | - |
| Vermont..... | - | - | 20 | - |
| Virginia..... | - | - | 20 | - |
| Washington..... | - | - | - | - |
| West Virginia..... | - | - | 20 | - |
| Wisconsin..... | - | - | 20 | - |
| Wyoming..... | - | - | 20 | - |
| Obligations..... | - | - | 1,000 | - |
| Bal. Available, EOY..... | - | -1,000 | - | - |
| Total, Available..... | - | -1,000 | 1,000 | - |

This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

CLASSIFICATION BY OBJECTS

Table FSA-27. Classification by Objects (thousands of dollars)

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|-----------------------|---|----------------|----------------|-----------------|-------------------|
| Other Objects: | | | | | |
| 41.0 | Grants, subsidies, and contributions..... | \$7,500 | \$7,000 | \$8,000 | - |
| | Total, Other Objects..... | 7,500 | 7,000 | 8,000 | - |
| 99.9 | Total, new obligations..... | 7,500 | 7,000 | 8,000 | - |

STATUS OF PROGRAMS**GRASSROOTS SOURCE WATER PROTECTION*****Current Activities***

The Grassroots Source Water Protection Program (GSWPP) is a joint project by FSA and the nonprofit National Rural Water Association designed to help prevent source water pollution in States through voluntary practices installed by producers and other landowners at the local level. GSWPP uses onsite technical assistance capabilities of each State rural water association that operates a source water protection program in the State. State rural water associations deliver assistance in developing source water protection plans within watersheds for the common goal of preventing the contamination of drinking water supplies.

During 2024, for necessary expenses to carry out wellhead and groundwater protection activities, and in accordance with the Consolidated Appropriation Act, 2024, P.L. 118-42: \$7,000,000 to remain available until expended. The GSWPP provided 17,672 hours of on-site technical assistance and completed 161 source water plans with management activities implemented in the source water areas. These water plans provide protection measures for 524 public drinking water sources (484 wells and 40 surface water intakes). The GSWPP was active in all 50 states.

Table FSA-28. Appropriations from 2005 through 2024 (In dollars)

| Fiscal Year | Appropriations |
|--------------------|--------------------------|
| 2005 | \$3,244,000 ¹ |
| 2006 | 3,712,500 |
| 2007 | 3,712,500 |
| 2008 | 3,687,009 |
| 2009 | 5,000,000 |
| 2010 | 5,000,000 |
| 2011 | 4,241,000 |
| 2012 | 3,817,000 |
| 2013 | 5,159,043 |
| 2014 | 10,526,000 ² |
| 2015 | 5,526,000 |
| 2016 | 6,500,000 |
| 2017 | 6,500,000 |
| 2018 | 6,500,000 |
| 2019 | 11,500,000 ³ |
| 2020 | 6,500,000 |
| 2021 | 6,500,000 |
| 2022 | 6,500,000 |
| 2023 | 7,500,000 |
| 2024 | 7,000,000 |

1 Funds were transferred from the Natural Resources Conservation Service to FSA to assist in the implementation of the program.

2 Includes mandatory funds from the Agricultural Act of 2014 (2014 Farm Bill).

3 Includes mandatory funds from the Agriculture Improvement Act of 2018 (2018 Farm Bill).

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ACCOUNT 4: DAIRY INDEMNITY PROGRAM**APPROPRIATIONS LANGUAGE**

The appropriations language follows (new language underscored):

Dairy Indemnity Program

For necessary expenses involved in making indemnity payments to dairy farmers and manufacturers of dairy products under a dairy indemnity program, such sums as may be necessary, to remain available until expended: Provided, that such program is carried out by the Secretary in the same manner as the dairy indemnity program described in the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2001 (Public Law 106- 387, 114 Stat. 1549A-12).

LEAD-OFF TABULAR STATEMENT**Table FSA-29. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|-------------------------------|----------------|
| Enacted, 2025 | \$500,000 |
| Change in Appropriation | - |
| Budget Estimate, 2026..... | <u>500,000</u> |

PROJECT STATEMENTS**Table FSA-30. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. |
|-----------------------------------|------------------------|------------------------|-------------------------|---------------------------|-------------------------|
| Mandatory Appropriation: | | | | | |
| DIPP | \$943 | \$2,380 | \$471 | \$471 | - |
| Subtotal..... | 943 | 2,380 | 471 | 471 | - |
| Total Adjusted Appropriation..... | 943 | 2,380 | 471 | | - |
| Add back: | | | | | |
| Sequestration | 57 | 188 | 29 | 29 | - |
| Total Appropriation..... | 1,000 | 2,568 | 500 | 500 | - |
| Sequestration | -57 | -188 | -29 | -29 | - |
| Total Available | 943 | 2,380 | 471 | 471 | - |
| Lapsing Balances | -322 | - | - | - | - |
| Total Obligations | 621 | 2,380 | 471 | 471 | - |

Table FSA-31. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. |
|---------------------------------|------------------------|------------------------|-------------------------|---------------------------|-------------------------|
| Mandatory Obligations: | | | | | |
| Dairy Indemnity | \$621 | \$2,380 | \$471 | \$471 | - |
| Subtotal Mand Obligations | 621 | 2,380 | 471 | 471 | - |
| Total Obligations..... | 621 | 2,380 | 471 | 471 | - |
| Add back: | | | | | |
| Lapsing Balances | 322 | - | - | - | - |
| Total Available..... | 943 | 2,380 | 471 | 4711 | - |
| Less: | | | | | |
| Sequestration | 57 | 188 | 29 | 29 | - |
| Total Appropriation | 1,000 | 2,568 | 500 | 500 | - |

JUSTIFICATION OF CHANGES

No change in funding is requested for Dairy Indemnity Protection Program.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS***Table FSA-32. Geographic Breakdown of Obligations (thousands of dollars)***

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|--------------------------------|------------------------|------------------------|-------------------------|---------------------------|
| Georgia | \$76 | - | - | - |
| Illinois | - | 25 | - | - |
| Maine | 258 | - | - | - |
| Missouri..... | - | 155 | - | - |
| New Mexico | - | 2,099 | - | - |
| Texas | 224 | 1,987 | - | - |
| Distribution Unknown..... | 63 | | \$471 | \$471 |
| Obligations | 621 | 2,380 | 471 | 471 |
| Lapsing Balances | 322 | | - | - |
| Total, Available | 943 | 2,380 | 471 | 471 |

CLASSIFICATION BY OBJECTS***Table FSA-33. Classification by Objects (thousands of dollars)***

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|-----------------------|---|------------------------|------------------------|-------------------------|---------------------------|
| Other Objects: | | | | | |
| 41.0 | Grants, subsidies, and contributions..... | \$621 | \$2,380 | \$471 | \$471 |
| | Total, Other Objects | 621 | 2,380 | 471 | 471 |
| 99.9 | Total, new obligations | 621 | 2,380 | 471 | 471 |

STATUS OF PROGRAMS

The Dairy Indemnity Payment Program (DIPP), managed by the FSA serves as a vital financial safety net for dairy producers facing losses due to milk or cow contamination from chemical substances. This program alleviates the financial strain on producers unable to market their contaminated milk or may provide indemnification of contaminated cows, enabling them to recover and sustain their operations during these challenging incidents.

The DIPP is essential for protecting the livelihoods of dairy producers by providing financial assistance during contamination events and environmental crises. It not only facilitates immediate recovery but also enhances resilience within the dairy industry, ensuring that producers can continue contributing to the nation's food supply even in difficult times.

Current Activities

During the fiscal year 2024, the DIPP demonstrated its role in supporting dairy producers facing significant challenges. In total, six dairy farmers across two states filed eight claims for over \$2 million. These claims were primarily driven by final payments from a NAD appeal for a New Mexico dairy operation due to a PFAS chemical contamination from a prior years. The remaining 2024 DIPP payments were for aflatoxin contaminations that occurred due to unstable weather conditions, which contributed to a naturally occurring toxin that can inadvertently affect feed grain quality.

The total outlays for the program, which encompass both current and prior year obligations for 2024, exceeded \$2 million. Since the inception of the DIPP in 1965, cumulative payments to dairy farmers have amounted to nearly \$48 million, underscoring the program's long-standing commitment to supporting the dairy industry during times of crisis.

Table FSA-34. 2024 Allocations and Outlays by State (In dollars)

| State | Obligations | Outlays |
|-----------------|-------------|-----------|
| Illinois..... | \$24,919 | \$24,919 |
| Missouri | 155,231 | - |
| New Mexico..... | 2,098,840 | - |
| Texas..... | 100,715 | 1,986,577 |
| Total | 2,379,706 | 2,011,497 |

Table FSA-35. Payments and Number of Payees Fiscal Years 1965-2024(In dollars)

| Fiscal Years | Payments to Dairy Farmers | Payments to Manufacturers | Total Payments | Number of Payees |
|-------------------|---------------------------|---------------------------|----------------|------------------|
| 1965 to 2011..... | \$21,133,792 | \$3,911,439 | \$25,045,231 | \$41,495 |
| 2012 | 273,724 | - | 273,724 | 32 |
| 2013 | 917,615 | - | 917,615 | 158 |
| 2014 | 1,073,364 | - | 1,073,364 | 43 |
| 2015 | 383,711 | - | 383,711 | 26 |
| 2016 | 238,717 | - | 238,717 | 29 |
| 2017 | 217,760 | - | 217,760 | 18 |
| 2018 | 165,444 | - | 165,444 | 16 |
| 2019 | 4,136,820 | - | 4,136,820 | 16 |
| 2020 | 5,662,350 | - | 5,662,350 | 20 |
| 2021 | 2,460,095 | - | 2,460,095 | 23 |
| 2022 | 4,752,693 | - | 4,752,693 | 16 |
| 2023 | 558,189 | - | 558,189 | 16 |
| 2024 | 2,011,496.58 | - | 2,011,496.58 | 8 |
| Total..... | 43,985,771 | 3,911,439 | 47,897,210 | 1,916 |

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ACCOUNT 5: AGRICULTURE CREDIT INSURANCE PROGRAM**APPROPRIATIONS LANGUAGE**

The appropriations language follows (new language underscored):

Agricultural Credit Insurance Fund Program Account (Including Transfers Of Funds)

For gross obligations for the principal amount of direct and guaranteed farm ownership (7 U.S.C. 1922 et seq.) and operating (7 U.S.C. 1941 et seq.) loans, and emergency loans (7 U.S.C. 1961 et seq.) to be available from funds in the Agricultural Credit Insurance Fund, as follows: \$3,500,000,000 for guaranteed farm ownership loans and \$2,405,748,000 for farm ownership direct loans; \$2,000,000,000 for unsubsidized guaranteed operating loans and \$1,633,000,000 for direct operating loans; and emergency loans, \$14,388,000, notwithstanding section 346(b)(2)(A)(i)(I) of the Consolidated Farm and Rural Development Act (7 U.S.C. 1994(b)(2)(A)(i)(I)).

For the cost of direct and guaranteed loans and grants, including the cost of modifying loans as defined in section 502 of the Congressional Budget Act of 1974, as follows: \$1,000,000 for emergency loans, to remain available until expended; and \$30,553,000 for direct farm ownership loans.

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, \$252,474,000: *Provided*, That of this amount, \$236,474,000 shall be paid to the appropriation for "FSA, Salaries and Expenses".

Funds appropriated by this Act to the Agricultural Credit Insurance Program Account for farm ownership, operating and emergency direct loans and loan guarantees may be transferred among these programs: *Provided*, That the Committees on Appropriations of both Houses of Congress are notified at least 15 days in advance of any transfer.

LEAD-OFF TABULAR STATEMENT***Table FSA-36. Lead-Off Tabular Statement (In dollars)***

| Item | Loan Level | Subsidy | Administrative Expenses |
|-------------------------------|----------------------|-------------------|--------------------------------|
| Estimate, 2025 | \$10,030,287,000 | \$53,791,000 | \$326,053,000 |
| Change in Appropriation | 477,151,000 | -22,238,000 | -73,579,000 |
| Budget Estimate, 2026 | <u>9,553,136,000</u> | <u>31,553,000</u> | <u>252,474,000</u> |

PROJECT STATEMENTS**Table FSA-37. Project Statement on Basis of Appropriations (thousands of dollars)**

| Item | 2023 Actual PL | 2023 Actual BA | 2024 Actual PL | 2024 Actual BA | 2025 Estimated PL | 2025 Estimated BA | 2026 Estimated PL | 2026 Estimated BA | PL Inc. or Dec. | Chg Key | BA Inc. or Dec. | Chg Key |
|--|-------------------|-------------------|-------------------|-------------------|-------------------------|-------------------------|-------------------------|-------------------------|--------------------|------------|--------------------|------------|
| Discretionary Appropriations: | | | | | | | | | | | | |
| Direct Farm Ownership..... | \$3,100,000 | - | \$3,100,000 | - | \$2,578,667 | \$50,284 | 2,405,748 | 30,553 | -\$172,919 | (1) | -\$19,731 | (6) |
| Direct Farm Operating | 1,633,333 | 23,520 | 1,539,470 | \$26,017 | 1,633,000 | - | 1,633,000 | - | - | - | - | - |
| Emergency | 4,062 | 249 | 34,927 | 3,252 | 30,129 | 3,507 | 14,388 | 1,000 | -15,741 | (2) | -2,507 | (7) |
| Indian Land Acquisition | 20,000 | - | 20,000 | - | 20,000 | - | - | - | -20,000 | (3) | - | - |
| Boll Weevil Eradication | 60,000 | - | 60,000 | 258 | - | - | - | - | - | - | - | - |
| Indian Highly Fractionated Land | 5,000 | 894 | 5,000 | 1,577 | - | - | - | - | - | - | - | - |
| Heir's Property Relending Program | 61,426 | 10,983 | 61,426 | 19,368 | - | - | - | - | - | - | - | - |
| Guaranteed Farm Ownership | 3,500,000 | - | 3,500,000 | - | 3,500,000 | - | 3,500,000 | - | - | - | - | - |
| Guaranteed Farm Operating | 2,118,491 | 11,228 | 2,101,305 | 1,471 | 2,118,491 | - | 2,000,000 | - | -118,491 | (4) | - | - |
| Guaranteed Conservation | 150,000 | - | 150,000 | - | 150,000 | - | - | - | -150,000 | (5) | - | - |
| Program Loan Cost Expense . | - | 20,658 | - | 20,250 | - | 20,250 | - | 16,000 | - | - | -4,250 | (8) |
| Salaries and Expenses | - | 305,803 | - | 305,803 | - | 305,803 | - | 236,474 | - | - | -69,329 | (9) |
| Loan Modification Costs | - | - | - | 1,848 | - | - | - | - | - | - | - | - |
| Subtotal..... | 10,652,312 | 373,335 | 10,572,128 | 379,844 | 10,030,287 | 379,844 | 9,553,136 | 284,027 | -477,151 | | -95,817 | |
| Total Adjusted Approp | 10,652,312 | 373,335 | 10,572,128 | 379,844 | 10,030,287 | 379,844 | 9,553,136 | 284,027 | -477,151 | | -95,817 | |
| Add back: | | | | | | | | | | | | |
| Transfers In and Out, Rescissions | - | - | 113,456 | - | - | - | - | - | - | - | - | - |
| Total Appropriation..... | 10,652,312 | 373,335 | 10,685,584 | 379,844 | 10,030,287 | 379,844 | 9,553,136 | 284,027 | -477,151 | | -95,817 | |
| Transfers In: | | | | | | | | | | | | |
| ACIF Modification Costs | - | - | - | 1,848 | - | - | - | - | - | - | - | - |
| Total Transfers In..... | - | - | - | 1,848 | - | - | - | - | - | - | - | - |
| Transfers Out: | | | | | | | | | | | | |
| Direct Farm Operating..... | - | - | -93,530 | -1,581 | - | - | - | - | - | - | - | - |
| Emergency | - | - | -2,740 | -255 | - | - | - | - | - | - | - | - |
| Guaranteed Farm Operating . | - | - | -17,186 | -12 | - | - | - | - | - | - | - | - |
| Total Transfers Out | - | - | -113,456 | -1,848 | - | - | - | - | - | - | - | - |
| Recoveries, Other | 144,262 | 2,020 | 31,907 | 14,214 | 5,116 | 4,892 | - | - | -5,116 | | -4,892 | |
| Rescinded Balances..... | -6,235,023 | -73,000 | - | - | - | - | - | - | - | - | - | - |
| Bal. Available, SOY | 9,355,468 | 3,178,982 | 1,265,313 | 1,079,269 | 243,650 | 207,524 | 129,827 | 11,264 | -113,823 | | -196,260 | |
| Total Available..... | 13,917,019 | 3,481,337 | 11,869,348 | 1,473,327 | 10,279,053 | 592,260 | 9,682,963 | 295,291 | -596,090 | | -296,969 | |
| Lapsing Balances | -5,921,309 | -30,098 | -5,151,570 | -34,046 | -170,000 | - | - | - | +170,000 | | - | |
| Bal. Available, EOY..... | -1,313,689 | -1,079,268 | -470,843 | -207,525 | -165,762 | -124,122 | -129,827 | -11,264 | +35,935 | | +112,858 | |
| Total Obligations..... | 6,682,021 | 2,371,971 | 6,246,935 | 1,231,756 | 9,943,291 | 468,138 | 9,553,136 | 284,027 | -390,155 | | -184,111 | |

2026 USDA EXPLANATORY NOTES - FARM SERVICE AGENCY

Table FSA-38. Project Statement on Basis of Obligations (thousands of dollars)

| Item | 2023 Actual PL | 2023 Actual BA | 2024 Actual PL | 2024 Actual BA | 2025 Estimated PL | 2025 Estimated BA | 2026 Estimated PL | 2026 Estimated BA | PL Inc. or Dec. | BA Inc. or Dec. |
|--|-------------------|-------------------|-------------------|-------------------|-------------------------|-------------------------|-------------------------|-------------------------|--------------------|--------------------|
| Discretionary Obligations: | | | | | | | | | | |
| Direct Farm Ownership | \$1,813,319 | - | \$2,058,640 | - | \$2,578,667 | \$50,284 | \$2,405,748 | \$30,553 | -\$172,919 | -\$19,731 |
| Direct Farm Operating | 921,611 | \$13,271 | 1,074,633 | \$18,161 | 1,633,000 | - | 1,633,000 | - | - | - |
| Emergency | 3,452 | 214 | 8,457 | 787 | 25,747 | 2,997 | 14,388 | 1,000 | -11,359 | -1,997 |
| Heir's Property Relending Program (HPRP) ... | 5,000 | 894 | - | - | - | - | - | - | - | - |
| Guaranteed Farm Ownership | 1,371,165 | - | 1,485,765 | - | 3,500,000 | - | 3,500,000 | - | - | - |
| Guaranteed Farm Operating | 615,846 | 3,264 | 766,593 | 537 | 2,118,491 | - | 2,000,000 | - | -118,491 | - |
| Program Loan Cost Expense | - | 19,756 | - | 16,197 | - | 20,250 | - | 16,000 | - | -4,250 |
| Salaries and Expenses | - | 305,803 | - | 305,803 | - | 305,803 | - | 236,474 | - | -69,329 |
| Loan Modification Costs..... | - | - | - | 1,848 | - | - | - | - | - | - |
| Subtotal Disc oblig..... | 4,730,393 | 343,202 | 5,394,088 | 343,333 | 9,855,905 | 379,334 | 9,553,136 | 284,027 | -302,769 | -95,307 |
| Mandatory Obligations: | | | | | | | | | | |
| Assistance to Farm Loan Borrowers | 1,951,628 | 1,951,628 | 852,847 | 852,847 | 87,386 | 87,386 | - | - | -87,386 | -87,386 |
| IRA Modification Costs | - | 77,141 | - | 35,523 | - | 1,407 | - | - | - | -1,407 |
| IRA Administrative Expenses | - | - | - | 53 | - | 11 | - | - | - | -11 |
| Subtotal Mand Oblig | 1,951,628 | 2,028,769 | 852,847 | 888,423 | 87,386 | 88,804 | - | - | -87,386 | -88,804 |
| Total Obligations | 6,682,021 | 2,371,971 | 6,246,935 | 1,231,756 | 9,943,291 | 468,138 | 9,553,136 | 284,027 | -390,155 | -184,111 |
| Add back: | | | | | | | | | | |
| Lapsing Balances | 5,921,309 | 30,098 | 5,151,570 | 34,046 | 170,000 | - | - | - | -170,000 | - |
| Balances Available, EOY: | | | | | | | | | | |
| Direct Operating..... | 137,997 | 1,987 | 129,773 | 2,193 | - | 2,204 | - | 2,204 | - | - |
| Direct Emergency..... | 98,196 | 6,017 | 91,110 | 8,483 | 77,517 | 9,023 | 129,827 | 9,023 | +52,310 | - |
| Guaranteed Farm Operating | 6,265 | 33 | 53,148 | 37 | - | 37 | - | 37 | - | - |
| Assistance to Farm Loan Borrowers | 1,071,231 | 1,071,231 | 196,812 | 196,812 | 88,245 | 112,858 | - | - | -88,245 | -112,858 |
| Total Bal. Available, EOY..... | 1,313,689 | 1,079,268 | 470,843 | 207,525 | 165,762 | 124,122 | 129,827 | 11,264 | -35,935 | -112,858 |
| Total Available | 13,917,019 | 3,481,337 | 11,869,348 | 1,473,327 | 10,279,053 | 592,260 | 9,682,963 | 295,291 | -596,090 | -296,969 |
| Less: | | | | | | | | | | |
| Total Transfers In..... | - | - | - | -1,848 | - | - | - | - | - | - |
| Total Transfers Out | - | - | 113,456 | 1,848 | - | - | - | - | - | - |
| Recoveries, Other | -144,262 | -2,020 | -31,907 | -14,214 | -5,116 | -4,892 | - | - | +5,116 | +4,892 |
| Rescinded Balances | 6,235,023 | 73,000 | - | - | - | - | - | - | - | - |
| Bal. Available, SOY..... | -9,355,468 | -3,178,982 | -1,265,313 | -1,079,269 | -243,650 | -207,524 | -129,827 | -11,264 | +113,823 | +196,260 |
| Total Appropriation | 10,652,312 | 373,335 | 10,685,584 | 379,844 | 10,030,287 | 379,844 | 9,553,136 | 284,027 | -477,151 | -95,817 |

JUSTIFICATION OF CHANGES

The farm loan programs serve as an important safety net for America's farmers by providing a source of credit if they are temporarily unable to obtain credit from commercial sources. The 2018 Farm Bill increased the loan limits for many of the farm loan programs, thereby increasing loan demand since that time, particularly direct farm ownership loans. FLP loan demand is cyclical based on economic conditions, disasters and the interest rate environment. Rising interest rates leading to reduced profit margins are projected to result in an increase in FLP loan demand. To meet the anticipated demand for farm credit, the Budget supports \$9.55 billion in farm loans, a decrease of \$284 million from the adjusted levels in the 2025 annualized appropriation under the Continuing Resolution. The primary decreases in loan level are due to the elimination of requests for programs that have traditionally realized minimal obligations.

- (1) A decrease of \$172,919,000 for direct ownership loans (\$2,578,667,000 available in 2025).
A decrease of \$172,919,000 for direct ownership loans is necessary to ensure optimal use of available resources. Coupled with the proposed appropriations language that would alleviate the need to set aside funds for beginning farmers through August of each year, the amount requested is expected to have the potential to satisfy demand. Program level obligations for the last two years have shown significant increases and are expected to exceed \$2.3 billion in 2025 and to exceed \$2.4 billion in 2026. This request assumes no statutory increases to loan limits in the next farm bill or other legislation, which would be anticipated to result in a significant increase in loan demand beyond this proposed program level.
- (2) A decrease of \$15,741,000 for emergency loans (\$30,129,000 available in 2025).
A decrease in the loan level for emergency loans is required due to limited resources but coupled with carry forward funding is expected to be sufficient to meet demand. Rising interest rates have triggered the Emergency Loan 3.75% interest rate, which has increased demand over the last two years. In addition, this request assumes no changes in the eligibility barrier to participation.
- (3) A decrease of \$20,000,000 in Indian Tribe Land Acquisition loans (\$20,000,000 available in 2025).
This program is not included in the 2026 budget as there has been no demand over the last several years.
- (4) A decrease of \$118,491,000 for Guaranteed Operating Unsubsidized loans (\$2,118,491,000 available in 2025).
The decrease in guaranteed operating unsubsidized loans is expected to be sufficient to meet demand.
- (5) A decrease of \$150,000,000 in guaranteed conservation loans (\$150,000,000 available in 2025).
The guaranteed conservation loan program is not being requested in the 2026 budget. There has been no activity in this program since 2016, as customers and lenders prefer to fund conservation-related efforts through the traditional operating and farm ownership programs that provide for a higher loan guarantee.
- (6) A decrease of \$19,731,000 in subsidy for Direct Ownership loans (\$50,284,000 available in 2025).
The decrease in subsidy for direct ownership loans is due to a lower subsidy rate based on revised assumptions about the potential mix of loan types within the program. The lower subsidy rate allows the program level to increase slightly and does not impact the program. In addition, this request assumes no changes in the down payment loan limit increase.
- (7) A decrease of \$2,507,000 for subsidy for emergency loans (\$3,507,000 available in 2025).
The decrease in subsidy is due to lower subsidy rates for emergency loans, coupled with a lower program level. As with the program level, the decrease is not expected to have a negative impact due to funds that are carried forward.

- (8) A decrease of \$4,250,000 in Program Loan Cost Expense (PLCE) funding (\$20,250,000 available in 2025).

The decrease in PLCE funding is anticipated to be sufficient to fund non-recoverable costs associated with making the loans and will be associated with anticipated business process and policy improvements to lower traditional costs.

- (9) A decrease of \$69,329,000 for administrative expenses (\$305,803,000 available in 2025).

The language explaining this decrease is provided under Account 1, Salaries and Expenses. The reduction reflects anticipated business process and policy improvements that will enable a smaller footprint of FSA county offices.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES

Table FSA-39. Geographic Breakdown of Obligations for Direct Farm Ownership Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|--------------------------------|------------------------|------------------------|---------------------------|---------------------------|
| Alabama | \$5,223 | \$7,326 | \$9,177 | \$8,561 |
| Alaska | - | 205 | 257 | 240 |
| Arizona | 6,223 | 6,840 | 8,568 | 7,993 |
| Arkansas..... | 58,119 | 55,053 | 68,960 | 64,336 |
| California | 15,105 | 17,190 | 21,532 | 20,088 |
| Colorado | 18,974 | 22,125 | 27,714 | 25,856 |
| Connecticut | 606 | 1,650 | 2,067 | 1,928 |
| Delaware | 548 | 2,001 | 2,506 | 2,338 |
| Florida | 4,868 | 4,179 | 5,235 | 4,884 |
| Georgia..... | 20,324 | 26,651 | 33,383 | 31,145 |
| Guam | 16 | - | - | - |
| Hawaii | 11,771 | 17,279 | 21,644 | 20,192 |
| Idaho | 17,222 | 19,902 | 24,929 | 23,258 |
| Illinois | 120,460 | 123,547 | 154,756 | 144,378 |
| Indiana | 56,931 | 67,091 | 84,039 | 78,403 |
| Iowa..... | 251,258 | 231,307 | 289,737 | 270,309 |
| Kansas..... | 138,833 | 176,206 | 220,717 | 205,916 |
| Kentucky | 54,940 | 57,735 | 72,319 | 67,470 |
| Louisiana | 2,114 | 4,672 | 5,852 | 5,460 |
| Maine | 1,886 | 817 | 1,023 | 955 |
| Maryland..... | 2,033 | 6,026 | 7,548 | 7,042 |
| Massachusetts | 339 | 3,160 | 3,958 | 3,693 |
| Michigan | 32,450 | 36,507 | 45,729 | 42,662 |
| Minnesota | 111,397 | 118,546 | 148,492 | 138,534 |
| Mississippi..... | 1,017 | 2,340 | 2,931 | 2,735 |
| Missouri | 57,992 | 95,565 | 119,705 | 111,678 |
| Montana | 17,705 | 18,493 | 23,164 | 21,611 |
| Nebraska | 113,007 | 123,445 | 154,628 | 144,259 |
| Nevada | 525 | 1,115 | 1,397 | 1,303 |
| New Hampshire | 1,520 | 316 | 396 | 369 |
| New Jersey..... | 884 | 961 | 1,204 | 1,123 |
| New Mexico | 20,318 | 25,066 | 31,398 | 29,292 |
| New York | 10,811 | 15,528 | 19,450 | 18,146 |
| North Carolina | 18,696 | 17,812 | 22,311 | 20,815 |
| North Dakota..... | 64,836 | 73,670 | 92,280 | 86,092 |
| Ohio | 34,967 | 46,085 | 57,726 | 53,855 |
| Oklahoma | 180,855 | 199,251 | 249,583 | 232,847 |
| Oregon | 15,425 | 20,325 | 25,459 | 23,752 |
| Pennsylvania | 42,626 | 50,361 | 63,083 | 58,852 |
| Puerto Rico..... | 317 | 1,987 | 2,489 | 2,322 |
| Rhode Island | 675 | 225 | 282 | 263 |
| South Carolina..... | 11,424 | 10,415 | 13,046 | 12,171 |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| South Dakota | 67,786 | 89,936 | 112,654 | 105,100 |
| Tennessee | 20,218 | 19,256 | 24,120 | 22,503 |
| Texas | 53,000 | 61,783 | 77,390 | 72,200 |
| Utah | 11,375 | 14,549 | 18,224 | 17,002 |
| Vermont | 2,519 | 4,317 | 5,408 | 5,045 |
| Virginia | 29,481 | 35,441 | 44,394 | 41,417 |
| Washington | 20,748 | 15,867 | 19,875 | 18,542 |
| West Virginia | 14,087 | 15,035 | 18,833 | 17,570 |
| Wisconsin..... | 62,957 | 82,573 | 103,432 | 96,496 |
| Wyoming | 5,908 | 10,908 | 13,663 | 12,747 |
| Obligations | 1,813,319 | 2,058,640 | 2,578,667 | 2,405,748 |
| Lapsing Balances..... | 1,286,681 | 1,041,360 | - | - |
| Total, Available | 3,100,000 | 3,100,000 | 2,578,667 | 2,405,748 |

**Table FSA-40. Geographic Breakdown of Obligations for Direct Farm Operating Loans
(thousands of dollars)**

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Alabama | \$4,585 | \$2,619 | \$3,981 | \$3,980 |
| Alaska | 266 | 39 | 59 | 59 |
| Arizona | 8,012 | 10,328 | 15,694 | 15,694 |
| Arkansas..... | 45,472 | 48,077 | 73,057 | 73,057 |
| California | 14,243 | 16,501 | 25,075 | 25,075 |
| Colorado | 16,173 | 10,388 | 15,785 | 15,785 |
| Connecticut | 2,451 | 3,549 | 5,393 | 5,393 |
| Delaware | 100 | 185 | 281 | 281 |
| Florida | 4,332 | 3,485 | 5,296 | 5,296 |
| Georgia..... | 22,461 | 40,816 | 62,024 | 62,024 |
| Guam | 116 | 87 | 132 | 132 |
| Hawaii | 2,357 | 4,914 | 7,467 | 7,467 |
| Idaho | 10,065 | 15,990 | 24,298 | 24,298 |
| Illinois | 10,923 | 13,793 | 20,960 | 20,960 |
| Indiana..... | 7,252 | 9,307 | 14,143 | 14,143 |
| Iowa..... | 70,724 | 75,114 | 114,142 | 114,143 |
| Kansas..... | 41,750 | 71,694 | 108,945 | 108,945 |
| Kentucky | 30,907 | 34,038 | 51,724 | 51,724 |
| Louisiana | 14,723 | 18,767 | 28,518 | 28,518 |
| Maine | 6,352 | 6,171 | 9,377 | 9,377 |
| Maryland..... | 1,869 | 2,269 | 3,448 | 3,448 |
| Massachusetts | 832 | 1,069 | 1,624 | 1,624 |
| Michigan | 11,506 | 14,260 | 21,669 | 21,669 |
| Minnesota | 52,123 | 49,364 | 75,013 | 75,013 |
| Mississippi..... | 8,743 | 7,988 | 12,138 | 12,138 |
| Missouri | 10,763 | 16,896 | 25,675 | 25,675 |
| Montana | 23,539 | 26,528 | 40,312 | 40,312 |
| Nebraska | 89,748 | 87,859 | 133,511 | 133,511 |
| Nevada | 1,217 | 1,645 | 2,500 | 2,500 |
| New Hampshire | 934 | 412 | 626 | 626 |
| New Jersey..... | 958 | 1,403 | 2,132 | 2,132 |
| New Mexico | 11,618 | 14,564 | 22,131 | 22,131 |
| New York | 8,515 | 10,862 | 16,506 | 16,506 |
| North Carolina | 20,265 | 23,008 | 34,963 | 34,963 |
| North Dakota..... | 40,440 | 46,696 | 70,959 | 70,959 |
| Ohio | 5,814 | 5,603 | 8,514 | 8,514 |
| Oklahoma | 71,355 | 77,644 | 117,988 | 117,988 |
| Oregon | 12,574 | 14,187 | 21,558 | 21,558 |
| Pennsylvania | 19,236 | 27,582 | 41,913 | 41,913 |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|---------------------------|----------------|----------------|-------------------|-------------------|
| Puerto Rico..... | 878 | 1,171 | 1,779 | 1,779 |
| Rhode Island | 702 | 578 | 878 | 878 |
| South Carolina | 12,589 | 16,033 | 24,364 | 24,364 |
| South Dakota | 43,394 | 56,459 | 85,794 | 85,794 |
| Tennessee..... | 18,095 | 19,317 | 29,354 | 29,354 |
| Texas | 50,344 | 57,774 | 87,793 | 87,793 |
| Utah..... | 14,928 | 14,933 | 22,692 | 22,692 |
| Vermont | 1,913 | 1,721 | 2,615 | 2,615 |
| Virgin Islands | 50 | - | - | - |
| Virginia..... | 10,830 | 11,227 | 17,060 | 17,060 |
| Washington | 22,448 | 26,378 | 40,084 | 40,084 |
| West Virginia | 10,193 | 11,800 | 17,931 | 17,931 |
| Wisconsin..... | 25,129 | 34,398 | 52,271 | 52,271 |
| Wyoming | 4,805 | 7,143 | 10,854 | 10,854 |
| Obligations | 921,611 | 1,074,633 | 1,633,000 | 1,633,000 |
| Lapsing Balances..... | 711,722 | 464,837 | - | - |
| Bal. Available, EOY | 137,997 | 129,773 | - | - |
| Total, Available | 1,771,330 | 1,669,243 | 1,633,000 | 1,633,000 |

Table FSA-41. Geographic Breakdown of Obligations for Emergency Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|---------------------------|----------------|----------------|-------------------|-------------------|
| Arkansas..... | \$689 | - | - | - |
| California | 500 | \$344 | \$1,047 | \$585 |
| Connecticut..... | - | 372 | 1,133 | 633 |
| Georgia..... | - | 1,549 | 4,716 | 2,635 |
| Illinois | 134 | - | - | - |
| Kansas..... | 287 | 57 | 174 | 97 |
| Louisiana | 382 | 3,113 | 9,477 | 5,297 |
| Maine | - | 500 | 1,522 | 851 |
| Maryland..... | - | 86 | 262 | 146 |
| Michigan | - | 715 | 2,177 | 1,216 |
| Minnesota | 43 | 184 | 560 | 313 |
| Missouri | 153 | - | - | - |
| Nebraska | 142 | - | - | - |
| New Jersey..... | 250 | - | - | - |
| New York | - | 235 | 715 | 400 |
| North Carolina | 176 | - | - | - |
| Pennsylvania | 120 | 150 | 457 | 255 |
| Texas | 576 | 683 | 2,079 | 1,162 |
| Vermont | - | 29 | 88 | 49 |
| Wisconsin..... | - | 440 | 1,340 | 749 |
| Obligations | 3,452 | 8,457 | 25,747 | 14,388 |
| Bal. Available, EOY | 98,196 | 91,110 | 77,517 | 129,827 |
| Total, Available | 101,648 | 99,567 | 103,264 | 144,215 |

Table FSA-42. Geographic Breakdown of Obligations for Indian Land Acquisition Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Obligations | - | - | - | - |
| Lapsing Balances..... | \$20,000 | \$20,000 | \$20,000 | - |
| Total, Available | 20,000 | 20,000 | 20,000 | - |

Table FSA-43. Geographic Breakdown of Obligations for Boll Weevil Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Lapsing Balances..... | \$60,000 | \$60,000 | - | - |
| Total, Available | 60,000 | 60,000 | - | - |

Table FSA-44. Geographic Breakdown of Obligations for Highly Fractionated Land Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Lapsing Balances..... | \$5,000 | \$5,000 | - | - |
| Total, Available | 5,000 | 5,000 | - | - |

Table FSA-45. Geographic Breakdown of Obligations for Heirs Relending Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Minnesota | \$5,000 | - | - | - |
| Obligations | 5,000 | - | - | - |
| Lapsing Balances..... | 56,426 | \$61,426 | - | - |
| Total, Available | 61,426 | 61,426 | - | - |

Table FSA-46. Geographic Breakdown of Obligations for Guaranteed Farm Ownership Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Alabama | \$51,369 | \$37,529 | \$88,407 | \$88,407 |
| Arizona | 8,556 | 9,327 | 21,972 | 21,972 |
| Arkansas..... | 126,020 | 107,444 | 253,105 | 253,105 |
| California | 23,218 | 19,167 | 45,151 | 45,151 |
| Colorado | 11,155 | 5,352 | 12,608 | 12,608 |
| Connecticut | 1,740 | 2,860 | 6,737 | 6,737 |
| Delaware | 70 | 1,681 | 3,960 | 3,960 |
| Florida | 6,953 | 8,084 | 19,043 | 19,043 |
| Georgia..... | 19,029 | 44,036 | 103,735 | 103,735 |
| Hawaii | 5,972 | 12,300 | 28,975 | 28,975 |
| Idaho | 9,774 | 14,559 | 34,296 | 34,296 |
| Illinois | 79,576 | 97,197 | 228,966 | 228,966 |
| Indiana | 47,027 | 51,593 | 121,537 | 121,537 |
| Iowa..... | 61,383 | 73,243 | 172,538 | 172,538 |
| Kansas..... | 20,098 | 41,612 | 98,025 | 98,025 |
| Kentucky | 55,801 | 58,325 | 137,396 | 137,396 |
| Louisiana | 9,812 | 6,095 | 14,358 | 14,358 |
| Maine | 4,154 | 780 | 1,837 | 1,837 |
| Maryland..... | 4,140 | 7,353 | 17,321 | 17,321 |
| Massachusetts | 1,616 | 600 | 1,413 | 1,413 |
| Michigan | 30,038 | 37,056 | 87,292 | 87,292 |
| Minnesota | 77,958 | 116,331 | 274,040 | 274,040 |
| Mississippi..... | 52,702 | 30,393 | 71,596 | 71,596 |
| Missouri | 94,357 | 108,038 | 254,504 | 254,504 |
| Montana | 14,156 | 18,835 | 44,369 | 44,369 |
| Nebraska | 39,549 | 31,217 | 73,538 | 73,538 |
| Nevada | 2,884 | 4,211 | 9,920 | 9,920 |
| New Hampshire | 370 | 2,366 | 5,574 | 5,574 |
| New Jersey..... | 1,940 | 3,700 | 8,716 | 8,716 |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| New Mexico | 11,781 | 7,090 | 16,702 | 16,702 |
| New York | 17,792 | 32,585 | 76,760 | 76,760 |
| North Carolina | 41,436 | 44,499 | 104,826 | 104,826 |
| North Dakota | 12,719 | 20,263 | 47,733 | 47,733 |
| Ohio | 107,007 | 129,022 | 303,936 | 303,936 |
| Oklahoma | 60,832 | 40,265 | 94,852 | 94,852 |
| Oregon | 12,585 | 5,095 | 12,002 | 12,002 |
| Pennsylvania | 6,083 | 4,192 | 9,875 | 9,875 |
| Puerto Rico | 4,717 | 1,519 | 3,578 | 3,578 |
| South Carolina | 17,514 | 8,787 | 20,699 | 20,699 |
| South Dakota | 28,886 | 40,819 | 96,157 | 96,157 |
| Tennessee | 38,544 | 17,912 | 42,195 | 42,195 |
| Texas | 33,713 | 25,252 | 59,486 | 59,486 |
| Utah | 14,710 | 16,427 | 38,697 | 38,697 |
| Vermont | 1,621 | 4,278 | 10,078 | 10,078 |
| Virginia | 8,808 | 10,332 | 24,339 | 24,339 |
| Washington | 3,504 | 2,647 | 6,236 | 6,236 |
| West Virginia | 1,463 | 1,954 | 4,603 | 4,603 |
| Wisconsin | 79,665 | 111,148 | 261,830 | 261,830 |
| Wyoming | 6,368 | 10,395 | 24,487 | 24,487 |
| Obligations | 1,371,165 | 1,485,765 | 3,500,000 | 3,500,000 |
| Lapsing Balances | 2,128,835 | 2,014,235 | - | - |
| Total, Available | 3,500,000 | 3,500,000 | 3,500,000 | 3,500,000 |

Table FSA-47. Geographic Breakdown of Obligations for Guaranteed Farm Operating Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Alabama | \$3,391 | \$5,458 | \$15,083 | \$14,239 |
| Arizona | 1,338 | 1,742 | 4,814 | 4,545 |
| Arkansas | 59,858 | 60,299 | 166,637 | 157,316 |
| California | 22,429 | 25,381 | 70,141 | 66,218 |
| Colorado | 6,421 | 4,547 | 12,566 | 11,863 |
| Connecticut | 400 | 305 | 843 | 796 |
| Delaware | 128 | - | - | - |
| Florida | 7,413 | 12,551 | 34,685 | 32,745 |
| Georgia | 28,848 | 44,714 | 123,568 | 116,656 |
| Hawaii | 850 | - | - | - |
| Idaho | 21,675 | 30,057 | 83,063 | 78,417 |
| Illinois | 16,938 | 11,792 | 32,587 | 30,765 |
| Indiana | 15,397 | 12,260 | 33,881 | 31,986 |
| Iowa | 27,299 | 40,015 | 110,582 | 104,397 |
| Kansas | 20,002 | 31,241 | 86,335 | 81,506 |
| Kentucky | 9,796 | 5,563 | 15,373 | 14,514 |
| Louisiana | 76,361 | 68,657 | 189,734 | 179,121 |
| Maine | 2,540 | 400 | 1,105 | 1,044 |
| Maryland | - | 500 | 1,382 | 1,304 |
| Massachusetts | 485 | 420 | 1,161 | 1,096 |
| Michigan | 14,303 | 14,329 | 39,598 | 37,384 |
| Minnesota | 29,727 | 42,261 | 116,789 | 110,257 |
| Mississippi | 7,287 | 7,064 | 19,521 | 18,430 |
| Missouri | 20,473 | 26,810 | 74,090 | 69,946 |
| Montana | 14,659 | 14,180 | 39,187 | 36,995 |
| Nebraska | 14,311 | 17,503 | 48,370 | 45,664 |
| Nevada | 350 | 270 | 746 | 704 |
| New Hampshire | 930 | - | - | - |
| New Jersey | - | 1,020 | 2,819 | 2,661 |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|---------------------------|----------------|----------------|-------------------|-------------------|
| New Mexico | 10,039 | 3,161 | 8,735 | 8,247 |
| New York | 6,188 | 10,548 | 29,150 | 27,519 |
| North Carolina | 7,160 | 12,743 | 35,215 | 33,246 |
| North Dakota | 20,852 | 48,395 | 133,740 | 126,260 |
| Ohio | 5,317 | 7,236 | 19,997 | 18,878 |
| Oklahoma | 23,792 | 32,382 | 89,488 | 84,483 |
| Oregon | 2,590 | 4,441 | 12,273 | 11,586 |
| Pennsylvania | 7,071 | 4,581 | 12,660 | 11,952 |
| Puerto Rico..... | 2,017 | 365 | 1,009 | 952 |
| South Carolina..... | 3,514 | 6,596 | 18,228 | 17,209 |
| South Dakota | 14,761 | 13,156 | 36,357 | 34,323 |
| Tennessee..... | 10,383 | 10,511 | 29,047 | 27,423 |
| Texas | 35,109 | 60,216 | 166,408 | 157,100 |
| Utah | 1,969 | 5,345 | 14,771 | 13,945 |
| Vermont | - | 980 | 2,708 | 2,557 |
| Virginia | 4,636 | 15,858 | 43,824 | 41,373 |
| Washington | 18,369 | 29,783 | 82,306 | 77,702 |
| West Virginia | 160 | 1,250 | 3,454 | 3,261 |
| Wisconsin..... | 16,773 | 16,878 | 46,643 | 44,034 |
| Wyoming | 1,537 | 2,829 | 7,818 | 7,381 |
| Obligations | 615,846 | 766,593 | 2,118,491 | 2,000,000 |
| Lapsing Balances..... | 1,502,645 | 1,334,712 | - | - |
| Bal. Available, EOY | 6,265 | 53,148 | - | - |
| Total, Available | 2,124,756 | 2,154,453 | 2,118,491 | 2,000,000 |

Table FSA-48. Geographic Breakdown of Obligations for Guaranteed Conservation Loans (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Lapsing Balances..... | \$150,000 | \$150,000 | \$150,000 | - |
| Total, Available | 150,000 | 150,000 | 150,000 | - |

Table FSA-49. Geographic Breakdown of Obligations for Inflation Reduction Act Assistance to Farm Loan Borrowers (thousands of dollars)

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|----------------------------|----------------|----------------|-------------------|-------------------|
| Distribution Unknown | \$1,951,628 | \$852,847 | \$87,386 | - |
| Obligations | 1,951,628 | 852,847 | 87,386 | - |
| Bal. Available, EOY | 1,071,231 | 196,812 | - | - |
| Total, Available | 3,022,859 | 1,049,659 | 87,386 | - |

CLASSIFICATION BY OBJECTS

Table FSA-50. Classification by Objects (thousands of dollars)

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|--------------------------------|---|----------------|----------------|-------------------|-------------------|
| Personnel Compensation: | | | | | |
| Other Objects: | | | | | |
| 25.3 | Other goods and services from Federal sources | \$305,803 | \$305,803 | \$305,803 | \$236,474 |
| 41.0 | Grants, subsidies, and contributions | 2,066,168 | 925,953 | 162,335 | 47,553 |
| | Total, Other Objects | 2,371,971 | 1,231,756 | 468,138 | 284,027 |
| 99.9 | Total, new obligations | 2,371,971 | 1,231,756 | 468,138 | 284,027 |

STATUS OF PROGRAMS**Current Activities**

Through the Agricultural Credit Insurance Fund (ACIF), FSA offers direct and guaranteed loans to farmers temporarily unable to obtain commercial credit. Under the guaranteed loan program, FSA guarantees up to 95 percent of the principal amount of loans made by conventional agricultural lenders. Applicants unable to qualify for a guaranteed loan may be eligible for a direct loan made and serviced by FSA farm loan program staff, who also provide loan supervision and basic financial counseling.

In 2022, \$3.1 billion was appropriated under the Inflation Reduction Act (P.L. 117-169) for assistance to farm loan program borrowers with at-risk agricultural operations. The funding is to be used to assist distressed borrowers of direct or guaranteed loans administered by the FSA under subtitle A, B, or C of that Act (7 U.S.C. 1922 through 1970). Approximately \$2.9 billion was obligated through 2024.

Farm Ownership Loans

FSA makes direct and guaranteed loans to family farmers to purchase a farm, enlarge an existing farm, construct new farm buildings and/or improve structures, pay closing costs, and promote soil and water conservation and protection.

Farm Operating Loans

Direct and guaranteed operating loans may be made to pay costs incidental to reorganizing a farming system for more profitable operations; purchasing livestock, poultry, and farm equipment; purchasing feed, seed, fertilizer, insecticides, and farm supplies and meeting other essential operating expenses; financing land and water development, use, and conservation; and refinancing existing indebtedness.

Emergency Loans

Direct loans are made available in designated counties and contiguous counties where property damage or severe production losses have occurred as a result of natural disaster.

Direct and guaranteed loan programs provided a total of \$3.0 billion in assistance. Of this amount, \$2.1 billion was allocated to the farm ownership loan program and \$931 million was granted to the farm operating loan program. Statute mandates targeted loan funds to historically underserved farmers, amounting to \$1.1 billion. Out of this, \$744 million was distributed through the farm ownership loan program, while \$382 million was in the farm operating loan program.

Selected Examples of Recent Progress

Lending to beginning farmers improved during 2024. FSA provided 24,555 loans or loan guarantees in 2024, 14,703 of which were to beginning farmers. Outreach efforts by FSA field offices to promote and inform beginning and historically underserved farmers about available FSA programs have resulted in stable lending to these groups in the last few years. The amount of direct and guaranteed operating and farm ownership loan assistance provided in 2024 increased by \$664 million compared to 2023. Loan assistance provided to beginning and historically underserved farmers increased in 2024 compared to 2023 and continues a strong presence in lending to these underserved groups as a percentage of total assistance provided. Since 2023, the amount of beginning farmer assistance increased by 9 percent and the amount of historically underserved assistance increased by 4 percent.

2024 Actual Agricultural Credit Insurance Fund Loans and Obligations

NOTE: In the following charts, while loans made are subsets of the total, any one loan could be counted in more than one category so that the grand total does not equal the sum of the subtotals. For example, a direct farm ownership historically underserved farmer (borrower) could also be a beginning farmer and would be included in both categories; however, this would only count as one loan in the grand total.

Table FSA-51. Total Direct and Guaranteed Loans (number of loans, percent change)

| Item | 2023 | 2024 | Percent Change |
|---|--------|--------|----------------|
| Direct Farm Ownership | 6,075 | 6,985 | 13 |
| Direct Farm Ownership – Microloans..... | 81 | - | - |
| Guaranteed Farm Ownership | 2,440 | 2,635 | 8 |
| Ownership Subtotal | 8,596 | 9,620 | 12 |
| Direct Operating | 8,891 | 12,998 | 6 |
| Direct Farm Operating – Microloans..... | 3,393 | - | - |
| Guaranteed Operating | 1,699 | 1,894 | 11 |
| Operating Subtotal | 13,983 | 14,892 | 7 |
| Emergency | 21 | 43 | 105 |
| Grand Total Number of Loans | 22,601 | 24,555 | 9 |
| Direct Farm Ownership..... | 6,075 | 6,985 | 13 |
| Direct Farm Ownership – Microloans..... | 81 | - | - |
| Guaranteed Farm Ownership | 2,440 | 2,635 | 8 |
| Ownership Subtotal | 8,596 | 9,620 | 12 |
| Direct Operating | 8,891 | 12,998 | 6 |
| Direct Farm Operating – Microloans..... | 3,393 | - | - |
| Guaranteed Operating | 1,699 | 1,894 | 11 |
| Operating Subtotal | 13,983 | 14,892 | 7 |
| Emergency | 21 | 43 | 105 |
| Grand Total Number of Loans | 22,601 | 24,555 | 9 |

Table FSA-52. Total Direct and Guaranteed Loans (thousands of dollars, percent change).

| Item | 2023 | 2024 | Percent Change |
|---|-------------|-------------|----------------|
| Direct Farm Ownership | \$1,810,126 | \$2,058,640 | 14 |
| Direct Farm Ownership – Microloans..... | 3,193 | - | - |
| Guaranteed Farm Ownership | 1,371,165 | 1,485,765 | 8 |
| Ownership Subtotal | 3,184,484 | 3,544,405 | 11 |
| Direct Operating | 832,119 | 1,074,633 | 29 |
| Direct Farm Operating – Microloans..... | 89,492 | - | - |
| Guaranteed Operating | 615,846 | 766,593 | 24 |
| Operating Subtotal | 1,537,457 | 1,841,226 | 20 |
| Emergency | 3,452 | 8,457 | 145 |
| Grand Total Dollar Value of Loans | 4,730,393 | 5,394,088 | 14 |
| Direct Farm Ownership | 1,810,126 | 2,058,640 | 14 |
| Direct Farm Ownership – Microloans..... | 3,193 | - | - |
| Guaranteed Farm Ownership | 1,371,165 | 1,485,765 | 8 |
| Ownership Subtotal | 3,184,484 | 3,544,405 | 11 |
| Direct Operating | 832,119 | 1,074,633 | 29 |
| Direct Farm Operating – Microloans..... | 89,492 | - | - |
| Guaranteed Operating | 615,846 | 766,593 | 24 |
| Operating Subtotal | 1,537,457 | 1,841,226 | 20 |
| Emergency | 3,452 | 8,457 | 145% |
| Grand Total Dollar Value of Loans | 4,730,393 | 5,394,088 | 14% |

Table FSA-53. Total Beginning Farmer Loans (number of loans, percent change)

| Item | 2023 | 2024 | Percent Change |
|--|--------|--------|----------------|
| Direct Farm Ownership | 1,691 | 1,804 | 7 |
| Direct Farm Ownership Down-payment | 2,418 | 2,817 | 17 |
| Guaranteed Farm Ownership..... | 1,443 | 1,543 | 7 |
| Ownership Subtotal | 5,552 | 6,164 | 11 |
| Direct Operating | 7,282 | 7,783 | 7 |
| Guaranteed Operating | 745 | 756 | 1 |
| Operating Subtotal | 8,027 | 8,539 | 6 |
| Grand Total Number of Loans..... | 13,579 | 14,703 | 8 |
| Grand Total Number of Loans..... | 5,916 | 6,172 | 4 |

Table FSA-54. Beginning Farmer Loans (thousands of dollars, percent change)

| Item | 2023 | 2024 | Percent Change |
|---|-----------|-----------|----------------|
| Direct Farm Ownership | \$516,852 | \$567,143 | 10 |
| Direct Farm Ownership Down-payment..... | 665,288 | 762,223 | 15 |
| Guaranteed Farm Ownership | 741,871 | 751,743 | 1 |
| Ownership Subtotal | 1,924,011 | 2,081,109 | 8 |
| Direct Operating | 611,216 | 679,348 | 11 |
| Guaranteed Operating | 237,936 | 251,987 | 6 |
| Operating Subtotal | 849,152 | 931,335 | 10 |
| Grand Total Dollar Value of Loans | 2,773,163 | 3,012,444 | 9 |
| Direct Farm Ownership | \$516,852 | \$567,143 | 10 |

Table FSA-55. Socially Disadvantaged Farmer Loans (number of loans, percent change)

| Item | 2023 | 2024 | Percent Change |
|-----------------------------------|-------|-------|----------------|
| Direct Farm Ownership | 1,239 | 1,464 | 18 |
| Guaranteed Farm Ownership | 514 | 470 | -9 |
| Ownership Subtotal | 1,753 | 1,934 | 10 |
| Direct Operating | 3,862 | 3,948 | 2 |
| Guaranteed Operating | 301 | 290 | -4 |
| Operating Subtotal | 4,163 | 4,238 | 2 |
| Grand Total Number of Loans | 5,916 | 6,172 | 4 |
| Direct Farm Ownership | 1,239 | 1,464 | 18 |
| Guaranteed Farm Ownership | 514 | 470 | -9 |

Table FSA-56. Socially Disadvantaged Farmer Loans (thousands of dollars, percent change)

| Item | 2023 | 2024 | Percent Change |
|---|-----------|-----------|----------------|
| Direct Farm Ownership | \$343,959 | \$410,558 | 19 |
| Guaranteed Farm Ownership | 404,369 | 334,157 | -17 |
| Ownership Subtotal | 748,328 | 744,715 | 0 |
| Direct Operating | 224,656 | 264,311 | 18 |
| Guaranteed Operating | 115,283 | 117,731 | 2 |
| Operating Subtotal | 339,939 | 382,042 | 12 |
| Grand Total Dollar Value of Loans | 1,088,267 | 1,126,757 | 4 |
| Direct Farm Ownership | 343,959 | 410,558 | 19 |
| Guaranteed Farm Ownership | 404,369 | 334,157 | -17 |

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ACCOUNT 6: EMERGENCY CONSERVATION PROGRAM**LEAD-OFF TABULAR STATEMENT****Table FSA-57. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|-------------------------------|---------------|
| Estimate, 2025 | \$828,000,000 |
| Change in Appropriation | -828,000,000 |
| Budget Estimate, 2026 | - |

PROJECT STATEMENTS**Table FSA-589. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

| Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated | Inc. or Dec. |
|-------------------------------|----------------|----------------|-------------------|-------------------|--------------|
| Discretionary Appropriations: | | | | | |
| ECP PL 118-158 | - | - | \$828,000 | - | -\$828,000 |
| Total Adjusted Approp | - | - | 828,000 | - | -828,000 |
| Add back: | | | | | |
| Total Appropriation | - | - | 828,000 | - | -828,000 |
| Recoveries, Other | \$31,308 | \$40,153 | - | - | - |
| Bal. Available, SOY | 626,428 | 516,848 | 362,733 | \$920,825 | +558,092 |
| Total Available | 657,736 | 557,001 | 1,190,733 | 920,825 | -269,908 |
| Bal. Available, EOY | -516,848 | -362,733 | -920,825 | -711,576 | +209,249 |
| Total Obligations | 140,888 | 194,268 | 269,908 | 209,249 | -60,659 |

Table FSA-59. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

| Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated | Inc. or Dec. |
|---------------------------------|----------------|----------------|-------------------|-------------------|--------------|
| Discretionary Obligations: | | | | | |
| ECP Regular | \$235 | \$192 | \$62,738 | - | -\$62,738 |
| ECP PL 114-254 | 710 | 105 | 29,278 | - | -29,278 |
| ECP PL 115-123 | 65,120 | 56,583 | 46,962 | \$46,962 | - |
| ECP PL 116-20 | 57,542 | 102,979 | 56,868 | 56,868 | - |
| Subtotal Disc Obligations | 123,607 | 159,859 | 195,846 | 103,830 | -92,016 |
| Supplemental Obligations: | | | | | |
| ECP Stafford | 17,281 | 34,409 | 6,188 | - | -6,188 |
| ECP PL 118-158 | - | - | 67,874 | 105,419 | +37,545 |
| Subtotal Supp Obligations | 17,281 | 34,409 | 74,062 | 105,419 | +31,357 |
| Total Obligations | 140,888 | 194,268 | 269,908 | 209,249 | -60,659 |
| Balances Available, EOY: | | | | | |
| ECP | 516,848 | 362,733 | 920,825 | 711,576 | -209,249 |
| Total Bal. Available, EOY | 516,848 | 362,733 | 920,825 | 711,576 | -209,249 |
| Total Available | 657,736 | 557,001 | 1,190,733 | 920,825 | -269,908 |
| Less: | | | | | |
| Recoveries, Other | -31,308 | -40,153 | - | - | - |
| Bal. Available, SOY | -626,428 | -516,848 | -362,733 | -920,825 | -558,092 |
| Total Appropriation | - | - | 828,000 | - | -828,000 |

JUSTIFICATION OF CHANGES

No Funding is being requested for the Emergency Conservation Program

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS**Table FSA-60. Geographic Breakdown of Obligations (thousands of dollars)**

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------------------|----------------|----------------|-------------------|-------------------|
| Alabama | \$2,561 | \$971 | \$3,636 | \$999- |
| Arizona | 534 | 296 | 758 | 305 |
| Arkansas | 1,654 | 12,184 | 2,348 | 12,364 |
| California | 17,816 | 37,346 | 25,291 | 38,448 |

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|---------------------------|----------------|----------------|-------------------|-------------------|
| Colorado | 147 | 420 | 209 | 432 |
| Connecticut..... | 363 | 34 | 515 | 35 |
| Florida..... | 6,980 | 21,487 | 9,909 | 22,121 |
| Georgia..... | 881 | 8,916 | 1,251 | 9,179 |
| Guam | 183 | 69 | 260 | 71 |
| Hawaii..... | - | 466 | - | 480 |
| Idaho..... | 198 | 141 | 281 | 145 |
| Indiana | 215 | 105 | 305 | 108 |
| Iowa..... | 391 | 1,706 | 555 | 1756 |
| Kansas..... | 28,514 | 14,758 | 40,478 | 15,193 |
| Kentucky..... | 5,875 | 2,558 | 8,340 | 2,428 |
| Louisiana..... | 1,833 | 37 | 2602 | 38 |
| Maine..... | 12 | 887 | 17 | 913 |
| Massachusetts..... | 651 | 496 | 924 | 511 |
| Minnesota | 1,126 | - | 1598 | - |
| Mississippi..... | 824 | 1,917 | 1170 | 1,974 |
| Missouri | 1,091 | 2,536 | 1549 | 3,090 |
| Montana..... | 17,254 | 1,610 | 24,493 | 1,658 |
| N. Mariana Islands..... | 1 | 18 | 1 | 19 |
| Nebraska | 6,600 | 3,342 | 9369 | 3,441 |
| Nevada | 807 | 6,238 | 1,146 | 6,422 |
| New Hampshire..... | 192 | 189 | 273 | 195 |
| New Jersey..... | 233 | 103 | 331 | 106 |
| New Mexico..... | 269 | 339 | 382 | 349 |
| New York | 102 | 121 | -145 | 125 |
| North Carolina..... | 971 | 392 | 1,378 | 404 |
| North Dakota..... | 239 | 22 | 339 | 23 |
| Ohio..... | 113 | 11 | 160 | 11 |
| Oklahoma | 6,927 | 14,176 | 9,833 | 14,594 |
| Oregon | 5,238 | 3,414 | 7,436 | 3,309 |
| Pennsylvania | 32 | - | 45 | - |
| Puerto Rico..... | 6,708 | 6,891 | 9,522 | 7,094 |
| Rhode Island..... | 875 | 206 | 1,242 | 212 |
| South Carolina..... | 221 | 61 | 314 | 63 |
| South Dakota..... | 11,186 | 13,899 | 15,879 | 14,309 |
| Tennessee..... | 2,201 | 1,852 | 3,124 | 1,907 |
| Texas..... | 4,868 | 27,003 | 6,910 | 28,278- |
| Vermont..... | 184 | 2,031 | 261 | 2,091 |
| Virginia | 5 | 1 | 7 | 596 |
| Washington..... | 1,815 | 4,239 | 2,755 | 4,364 |
| West Virginia..... | 10 | 118 | 14 | 121 |
| Wyoming | 1,988 | 662 | 2,922 | 682 |
| Distribution Unknown..... | - | - | 69,908 | 9,249 |
| Obligations..... | 140,888 | 194,268 | 269,908 | 209,249 |
| Bal. Available, EOY..... | 516,848 | 362,733 | 920,825 | 711,572 |
| Total, Available..... | 657,736 | 557,001 | 1,190,733 | 990,825 |

CLASSIFICATION BY OBJECTS**Table FSA-61. Classification by Objects (thousands of dollars)**

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------|--|----------------|----------------|-------------------|-------------------|
| 41.0 | Grants, subsidies, and contributions | \$140,888 | \$194,268 | \$269,908 | \$209,249 |
| 99.9 | Total, new obligations..... | 140,888 | 194,268 | 269,908 | 209,249 |

STATUS OF PROGRAMS

The Emergency Conservation Program (ECP), managed by the FSA, offers vital financial and technical assistance to agricultural producers for repairing and restoring farmland affected by natural disasters such as floods, hurricanes, wildfires, droughts, and other emergencies. This program supports farmers and ranchers in implementing emergency conservation measures aimed at rehabilitating damaged land, restoring agricultural productivity, and preventing further environmental degradation. ECP covers various practices, including the removal of debris from farmland, grading, shaping, or leveling land, restoring permanent fences and conservation structures, and implementing emergency water conservation measures during severe droughts.

The program provides cost-share assistance of up to 75% for approved conservation practices, with limited resource producers potentially qualifying for up to 90% assistance. ECP funding is subject to annual appropriations and is distributed on a first-come, first-served basis, with funding priorities based on the severity of disasters and the extent of incurred damage.

Additionally, ECP ensures a quick response to immediate conservation needs following disasters, enabling producers to swiftly restore their operations. By addressing disaster-related damage, the program helps prevent further environmental degradation and promotes the long-term sustainability of agricultural land, ultimately aiding producers in recovering from the financial impacts of natural disasters and supporting the economic stability of rural communities.

Current Activities

In 2024, ECP engaged 41 states and 3 territories, continuing activities from the prior year with approximately \$135 million outlayed for cost-share and technical assistance. Recent supplemental appropriations have targeted funding for both regular ECP activities and specific disasters, such as mid-west flooding, hurricanes, tornado damage, and wildfires in the western plains.

Funds are monitored through separate disaster identification accounts, assisting agricultural producers in rehabilitating farmland damaged by natural disasters by removing debris left by floods and tornadoes. This effort helps restore the land's agricultural capacity and provides emergency water for livestock in the Northern Plains, where severe drought persists. ECP will also support the grading and reshaping of farmland affected by floodwaters and the restoration of livestock fences and conservation structures destroyed by wildfires, tornadoes, and hurricanes.

In 2024, ECP allocated a total of \$200.6 million in unrestricted funds and \$30.8 million in Stafford funding, amounting to a total of \$232 million. These allocations include the reallocation of unused funds from previous disaster events to assist producers facing new natural disasters.

Selected Examples of Recent Activities

The following tables show (A) appropriations and outlays for 1981 through 2024 and (B) 2024 allocations by State.

Table FSA-62. Appropriations and Outlays 1982-2024 (In dollars)

| Fiscal Year | Appropriations | Outlays |
|--------------------|-----------------------|----------------------------|
| 1981-2010..... | \$1,145,374,000 | 926,918,418 ¹⁻⁵ |
| 2011..... | - | 35,138,268 ⁶ |
| 2012..... | 136,700,000 | 56,113,938 ⁷ |
| 2013..... | 25,049,415 | 41,084,135 ⁸ |
| 2014..... | - | 22,879,879 |
| 2015..... | 9,216,000 | 23,926,138 ⁹ |
| 2016..... | 108,000,000 | 28,159,321 ¹⁰ |
| 2017..... | 131,629,524 | 57,067,063 ¹¹ |
| 2018..... | 400,000,000 | 97,286,299 ¹² |
| 2019..... | 558,000,000 | 74,643,848 ¹³ |
| 2020..... | - | 125,833,751 |
| 2021..... | - | 94,214,113 |
| 2022..... | - | 86,528,637 |
| 2023..... | - | 96,969,643 |
| 2024..... | - | 135,682,726 |
| Total | 2,513,968,939 | 1,902,446,177 |

¹ P.L. 109-148 provided \$199.8 million in supplemental funding, with \$38 million transferred to NOAA by P.L. 109-234.

² P.L. 110-28 allocated \$18 million in supplemental funding, including \$2 million specifically for Kansas.

³ P.L. 110-252 provided \$89.4 million for multiple disasters, primarily addressing damage from the 2008 Midwest Floods, while P.L. 110-329 contributed an additional \$115 million for various disasters, including Hurricanes Ike and Gustav.

⁴ P.L. 111-32 reallocated \$66.314 million from Hurricane Katrina and Adjusted Gross Income accounts to the regular ECP account for use in any natural disaster.

⁵ In 2010, ECP allocated \$53.3 million in total funding.

⁶ In 2011, ECP provided \$28 million in total allocations.

⁷ In 2012, ECP allocated \$148.9 million, which included \$122.7 million from P.L. 112-55 for major disaster expenses and a \$14 million transfer from ELAP to ECP.

⁸ In 2013, ECP received \$15 million for Super Storm Sandy relief from P.L. 113-2 and \$11.1 million from P.L. 113-6.

⁹ In 2015, P.L. 113-235 provided \$9.216 million for major disaster expenses.

¹⁰ In 2016, ECP received \$108 million from P.L. 114-113 and \$91 million from the Consolidated Appropriations Act, with \$17 million remaining as unrestricted funds.

¹¹ In 2017, ECP funding included \$102.9 million from P.L. 114-254 and \$28.651 million from P.L. 115-31 for emergencies not declared as major disasters.

¹² In 2018, P.L. 115-123 allocated \$400 million for expenses related to Hurricanes Harvey, Irma, and Maria, as well as 2017 wildfires.

¹³ In 2019, P.L. 116-20 provided \$558 million for expenses related to Hurricanes Michael and Florence, 2018 wildfires, and other natural disasters.

Table FSA-63. 2024 ECP Cumulative State Allocations (In dollars)

| State | Drought | Flooding | Hurricane | Severe Storm | Tornado | Wildfire | Total |
|----------------------|------------|------------|------------|--------------|------------|------------|-------------|
| Alabama | - | \$556,215 | \$90 | \$209,789 | \$244,115 | - | \$1,010,209 |
| Arizona | - | 808,068 | - | - | - | - | 808,068 |
| Arkansas..... | - | 177,524 | - | 205,490 | 12,765,254 | - | 13,148,268 |
| California..... | \$11,342 | 2,937,656 | - | 30,263,256 | - | \$680,587 | 33,892,841 |
| CNMI..... | - | - | 17,897 | - | - | - | 17,897 |
| Colorado | - | 88,358 | - | - | - | 509,554 | 597,912 |
| Florida | - | - | 25,835,162 | - | - | - | 25,835,162 |
| Georgia..... | - | 117,813 | 11,382,921 | 399,903 | 215,721 | - | 12,116,358 |
| GU | - | - | 30,717 | - | - | - | 30,717 |
| Hawaii | - | 51,941 | 234,467 | 221,919 | - | 207,885 | 716,212 |
| Idaho..... | - | 178,205 | - | - | - | - | 178,205 |
| Indiana | - | 64,215 | - | - | 14,093 | - | 78,308 |
| Iowa..... | - | 11,081 | - | - | 1,641,789 | - | 1,652,870 |
| Kansas..... | 18,311,518 | - | - | - | 44,599 | 156,080 | 18,512,197 |
| Kentucky | - | 1,891,367 | - | 880,995 | 152,248 | - | 2,924,610 |
| Louisiana..... | - | - | 9,186 | - | 63,646 | - | 72,832 |
| Maine | 10 | 1,221 | - | - | - | - | 1,616,646 |
| Massachusetts..... | 669,678 | 171,780 | - | - | - | - | 841,458 |
| Michigan | - | - | - | - | - | - | 23,113 |
| MS | 859,713 | 24,207 | 14 | 310,292 | 386,636 | - | 1,580,862 |
| Missouri | 1,153,906 | 455,767 | - | 158,994 | 1,552,158 | - | 3,320,825 |
| Montana | 338,792 | 601,310 | - | - | - | 287 | 940,389 |
| Nebraska | - | - | - | - | - | 5,358,716 | 5,358,716 |
| Nevada..... | 16 | 4,567,010 | 92,417 | 431,319 | - | - | 5,090,762 |
| New Hampshire..... | - | 171,033 | - | 31,155 | - | - | 202,188 |
| New Jersey..... | - | 296,755 | - | - | 13,969 | - | 310,724 |
| New Mexico..... | - | 291,192 | - | - | - | 338,540 | 629,732 |
| NY..... | - | 16,381 | - | 260,626 | - | - | 277,007 |
| North Carolina | - | 97,692 | 1,030 | 6 | 221,794 | - | 320,522 |
| Ohio | - | 42 | - | - | 51,795 | - | 51,837 |
| Oklahoma | 16,460 | 2,656 | - | 431,531 | 3,778,617 | 11,542,056 | 15,771,320 |
| Oregon | - | - | - | 4,427,042 | - | 848,933 | 5,275,975 |
| Puerto Rico..... | - | - | 14,356,438 | - | - | - | 14,356,438 |
| Rhode Island | 247,343 | - | - | - | - | - | 247,343 |
| South Carolina | - | 26,948 | - | 8,424 | 13,264 | - | 48,636 |
| South Dakota | 186,530 | 661,317 | - | 13,097,865 | 7,972 | - | 13,953,684 |
| Tennessee..... | - | - | - | 883,801 | 1,683,408 | - | 2,567,209 |
| Texas | - | 448,733 | - | 1,406,129 | 2,345,313 | 34,338,007 | 38,538,182 |
| Vermont | - | 598,471 | - | 1,682,724 | - | - | 2,281,195 |
| Virginia | - | - | - | 645 | - | - | 645 |
| Washington..... | - | 3 | - | - | - | 5,076,997 | 5,077,000 |
| West Virginia | - | - | - | - | 124,781 | - | 124,781 |
| Wisconsin..... | - | 254 | - | - | - | - | 254 |
| Wyoming | 704,675 | 396,573 | - | - | - | 16,534 | 1,117,782 |
| Grand Total..... | 22,499,983 | 15,711,788 | 51,960,339 | 56,927,320 | 25,344,285 | 59,074,176 | 231,517,891 |

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ACCOUNT 7: GEOGRAPHICALLY DISADVANTAGED FARMERS AND RANCHERS**LEAD-OFF TABULAR STATEMENT****Table FSA-6410. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|-------------------------------|-------------|
| Enacted, 2025 | \$3,500,000 |
| Change in Appropriation | -3,500,000 |
| Budget Estimate, 2026 | - |

PROJECT STATEMENTS**Table FSA-65. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. | Chg Key |
|-----------------------------|----------------|----------------|-----------------|-------------------|-----------------|------------|
| Mandatory Approp: | | | | | | |
| Geo. Disadv. Farmers & | | | | | | |
| Ranchers | \$4,000 | \$3,500 | \$3,500 | - | -\$3,500 | (1) |
| Subtotal | 4,000 | 3,500 | 3,500 | - | -3,500 | |
| Total Adjusted Approp | 4,000 | 3,500 | 3,500 | - | -3,500 | |
| Total Appropriation | 4,000 | 3,500 | 3,500 | - | -3,500 | |
| Recoveries, Other | 4 | 81 | - | - | - | |
| Bal. Available, SOY | 4,456 | 8,442 | 8,133 | - | -8,133 | |
| Total Available | 8,460 | 12,023 | 11,633 | - | -11,633 | |
| Bal. Available, EOY | -8,442 | -8,133 | - | - | - | |
| Total Obligations | 18 | 3,890 | 11,633 | - | -11,633 | |

Table FSA-66. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. |
|---------------------------------|----------------|----------------|-----------------|-------------------|--------------|
| Mandatory Obligations: | | | | | |
| Geo. Disadv. Farmers & | | | | | |
| Ranchers | \$18 | \$3,890 | \$11,633 | - | -\$11,633 |
| Subtotal Disc Obligations | 18 | 3,890 | 11,633 | - | -11,633 |
| Total Obligations | 18 | 3,890 | 11,633 | - | -11,633 |
| Add back: | | | | | |
| Balances Available, EOY: | | | | | |
| Geo. Disadv. Farmers & | | | | | |
| Ranchers | 8,442 | 8,133 | - | - | - |
| Total Bal. Available, EOY | 8,442 | 8,133 | - | - | - |
| Total Available | 8,460 | 12,023 | 11,633 | - | -11,633 |
| Less: | | | | | |
| Recoveries, Other | -4 | -81 | - | - | - |
| Bal. Available, SOY | -4,456 | -8,442 | -8,133 | - | +8,133 |
| Total Appropriation | 4,000 | 3,500 | 3,500 | - | -3,500 |

JUSTIFICATION OF CHANGES

The numbers and letters of the following listing relates to values in the Change (Chg) Key column of the Project Statement:

(1) A decrease of \$3,500,000 (\$3,500,000 available in 2025).

For 2026 funding is not being requested for the Geographically Disadvantaged Farmers and Ranchers to reimburse producers for a portion of the cost to transport agricultural commodities or inputs used to produce an agricultural commodity, as this is a lower priority program.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTES**Table FSA-67. Geographic Breakdown of Obligations (thousands of dollars)**

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|---------------------------|----------------|--------------------|-----------------|-------------------|
| Alaska..... | \$3 | \$724 | \$2,258 | - |
| -Hawaii | 8 | 1,614 | 4,766 | - |
| Puerto Rico..... | 7 | 1,404 | 4,378 | - |
| Virgin Islands | - | 74 | 231 | - |
| Distribution Unknown..... | - | 74 | - | - |
| Obligations..... | 18 | 3,890 | 11,633 | - |
| Lapsing Balances | - | - | - | - |
| Bal. Available, EOY..... | 8,442 | 8,133 ¹ | - | - |
| Total, Available | 8,460 | 12,023 | - | - |

¹ From the \$11,633, \$8,133 represents projected carryover under the Supplemental Assistance program, which shares the same funding line. This amount is not designated for Geographically Disadvantaged Farmers & Ranchers.

CLASSIFICATION BY OBJECTS**Table FSA-68. Classification by Objects (thousands of dollars)**

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated |
|-----------------------|---|----------------|----------------|-----------------------|-------------------|
| Other Objects: | | | | | |
| 41.0 | Grants, subsidies, and contributions... | \$18 | \$3,890 | \$11,633 ¹ | - |
| | Total, Other Objects | 18 | 3,890 | 11,633 | - |
| 99.9 | Total, new obligations | 18 | 3,890 | 11,633 | - |

¹ From the \$11,633, \$8,133 represents projected carryover under the Supplemental Assistance program, which shares the same funding line. This amount is not designated for Geographically Disadvantaged Farmers & Ranchers.

STATUS OF PROGRAMS

The Consolidated Appropriations Act of 2024 reauthorized the Reimbursement Transportation Cost Payment Program for Geographically Disadvantaged Farmers and Ranchers (RTCP). It allocated \$3.5 million for fiscal year 2024 to reimburse these producers for part of the transportation costs associated with moving agricultural commodities or inputs necessary for production. This funding will be available for each subsequent fiscal year, contingent upon appropriate funding allocations.

The aim of the RTCP is to mitigate the higher transportation costs faced by farmers and ranchers in geographically disadvantaged areas, particularly those outside the contiguous 48 states. These producers often face competitive disadvantages when transporting agricultural products to market due to long distances.

Current Activities:

Enrollment for the RTCP for 2024 commenced on July 8, 2024, and concluded on September 30, 2024. A significant achievement for the RTCP this fiscal year was the development and implementation of new software that automated the application process. This innovation replaced the previous lengthy manual system, streamlining operations and reducing the time and effort required from both applicants and administrators.

Additionally, the RTCP successfully expedited the timeline for processing payments to producers. As a result, payments are now being processed months earlier than in previous years. This improvement ensures that geographically disadvantaged farmers and ranchers receive their reimbursements more promptly, contributing to better cash flow management for their operations.

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ACCOUNT 8: EMERGENCY FOREST RESTORATION PROGRAM**LEAD-OFF TABULAR STATEMENT****Table FSA-69. Lead-Off Tabular Statement (In dollars)**

| Item | Amount |
|-------------------------------|---------------|
| Enacted, 2025 | \$356,535,000 |
| Change in Appropriation | -356,535,000 |
| Budget Estimate, 2026 | - |

PROJECT STATEMENTS**Table FSA-7011. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. | Chg Key |
|-------------------------------|----------------|----------------|-----------------|-------------------|--------------|------------|
| Discretionary Appropriations: | | | | | | |
| EFRP PL 117-328..... | \$27,000 | - | - | - | - | |
| EFRP PL 118-158..... | - | - | \$356,535 | - | -\$356,535 | (1) |
| Subtotal..... | 27,000 | - | 356,535 | - | -356,535 | |
| Recoveries, Other | 11,645 | \$42,678 | - | - | - | |
| Bal. Available, SOY | 369,770 | 368,246 | 386,728 | \$601,640 | 214,912 | |
| Total Available..... | 408,415 | 410,924 | 743,263 | 601,640 | -141,623 | |
| Lapsing Balances | - | - | - | - | - | |
| Bal. Available, EOY..... | -368,246 | -386,728 | 601,640 | 478,110 | -123,530 | |
| Total Obligations..... | 40,169 | 24,196 | 141,623 | 123,530 | -18,093 | |

Table FSA-71. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

| Item | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Estimated | Inc. or Dec. |
|---------------------------------|----------------|----------------|-----------------|-------------------|--------------|
| Discretionary Obligations: | | | | | |
| EFRP Stafford | \$1,642 | \$4,544 | \$10,381 | - | -\$10,381 |
| EFRP Regular | 1,149 | - | 21,982 | - | -21,982 |
| EFRP PL 117-328..... | - | - | 12,420 | \$12,420 | - |
| Subtotal Disc Obligations | 2,791 | 4,544 | 44,783 | 12,420 | -32,363 |
| Supplemental Obligations: | | | | | |
| EFRP PL 116-20 | 37,378 | 19,652 | 82,381 | 82,381 | - |
| EFRP PL 118-58 | - | - | 14,459 | 28,729 | -14,270 |
| Subtotal Supp Obligations..... | 37,378 | 19,652 | 96,840 | 111,110 | -14,270 |
| Total Obligations | 40,169 | 24,196 | 141,623 | 123,530 | -18,093 |
| Add back: | | | | | |
| Balances Available, EOY: | | | | | |
| EFRP | 368,246 | 386,728 | 601,640 | 478,110 | -123,530 |
| Total Bal. Available, EOY | 368,246 | 386,728 | 601,640 | 478,110 | 123,530 |
| Total Available | 408,415 | 410,924 | 743,263 | 601,640 | 141,623 |
| Recoveries, Other | -11,645 | -42,678 | - | - | - |
| Bal. Available, SOY | -369,770 | -368,246 | -386,728 | -601,640 | 214,912 |
| Total Appropriation..... | 27,000 | - | 356,535 | - | 356,535 |

JUSTIFICATION OF CHANGES

No funding requested for EFRP.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS**Table FSA-72. Geographic Breakdown of Obligations (thousands of dollars)**

| State/Territory/Country | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|----------------------------|----------------|----------------|-------------------|-------------------|
| Alabama | \$1,118 | \$356 | \$2783 | \$1471 |
| California..... | 3,086 | 4,858 | 7,683 | 20,078 |
| Connecticut | - | 180 | - | 744 |
| Florida..... | 18,500 | 7,962 | 46,055 | 32,906 |
| Georgia | 894 | 717 | 2,226 | 2,963 |
| Illinois | 7 | 225 | 17- | 930- |
| Iowa | 214 | 284 | 533 | 1,174 |
| Kansas..... | 7 | 2,160 | 17 | 8,927 |
| Louisiana..... | 2,133 | 1,757 | 5310 | 7,262 |
| Maine..... | 86 | 245 | 214 | 1,013 |
| Michigan | 181 | 1,221 | 451 | 5,046 |
| Mississippi | 1,172 | 633 | 2,918 | 2,616 |
| Montana..... | 3,960 | 221 | 9,858 | 913 |
| New Hampshire..... | - | 3 | - | 22 |
| New Jersey..... | 3 | 9 | 7 | 37 |
| New York | 40 | - | 100 | - |
| Ohio..... | 294 | - | 732 | - |
| Oregon | 8,074 | 2,836 | 20,100 | 11,721 |
| Pennsylvania | - | 50 | - | 207 |
| South Carolina..... | 146 | 10 | 363 | 41 |
| Tennessee..... | 55 | 213 | 137 | 880 |
| Texas..... | 183 | 211 | 456 | 872 |
| Vermont..... | - | 1 | - | 4 |
| Wyoming | 16 | 44 | 40 | 182 |
| Distribution Unknown | 1,118 | 356 | 41,640 | 23,530 |
| Obligations | 40,169 | 24,196 | 141,623 | 123,530 |
| Bal. Available, EOY | 368,246 | 386,728 | 601,640 | 478,110 |
| Total, Available..... | 408,415 | 410,924 | 743,263 | 601,640 |

CLASSIFICATION BY OBJECTS**Table FSA-73. Classification by Objects (thousands of dollars)**

| Item No. | Item | 2023 Actual | 2024 Actual | 2025 Estimated | 2026 Estimated |
|-------------|--|----------------|----------------|-------------------|-------------------|
| 41.0 | Grants, subsidies, and contributions | \$40,169 | \$24,196 | \$141,623 | \$123,530 |
| 99.9 | Total, new obligations | 40,169 | 24,196 | 141,623 | 123,530 |

STATUS OF PROGRAMS

The Emergency Forest Restoration Program (EFRP), administered by the FSA, helps non-industrial private forestland owners recover from natural disasters, including wildfires, hurricanes, tornadoes, windstorms, ice storms, floods, and other qualifying events. EFRP provides funding and technical support for approved conservation practices focused on restoring forest health, mitigating further damage, and promoting sustainable forest management.

Key practices include debris removal, site preparation for natural regeneration or tree planting, forest stand improvement, restoration of forest roads and stream crossings, and additional measures to mitigate disaster impacts. The program offers cost-share assistance of up to 75% of the costs for approved practices, with funding contingent upon annual appropriations and allocated on a first-come, first-served basis, prioritizing disaster severity and damage extent.

EFRP also enhances environmental restoration by improving forest health and productivity, supporting ecosystem services such as carbon sequestration, water quality, and wildlife habitat. By promoting best management practices, EFRP fosters the long-term sustainability and resilience of forestlands while aiding forestland owners in recovering from the financial impacts of natural disasters, thus supporting the economic stability of rural communities.

Current Activities

The EFRP provides payments to eligible non-industrial private forest landowners for implementing emergency measures to restore forests and forest resources damaged by natural disasters. In 2024, 17 states participated in EFRP, continuing activities from the previous year, with approximately \$17.1 million outlayed, including prior year unobligated balances.

Selected Examples of Recent Activity

Recent supplemental appropriations for EFRP have targeted funding for regular activities addressing drought and tornado damage, as well as Stafford Act funds for specific disaster needs, such as hurricanes. EFRP funds continue to assist in rehabilitating forests damaged by natural disasters, including ice storms and tornadoes, through debris removal and replanting efforts. In 2024, EFRP allocated \$9.6 million in Stafford Act funds and \$10.1 million in unrestricted funds, totaling \$19.7 million distributed to 17 states to assist private forest landowners impacted by natural disasters.

The following tables show (A) appropriations and outlays from 2011 through 2024 and Table (B) 2024 allocations by State.

Table FSA-74. Appropriations and Outlays. Fiscal Years 2011-2024

| Fiscal Year | Appropriation | Outlays |
|--------------------|----------------------|--------------------------|
| 2011..... | \$18,000,000 | \$232,825 ¹ |
| 2012..... | 28,400,000 | 1,991,152 ² |
| 2013..... | 35,665,468 | 5,452,313 ³⁻⁴ |
| 2014..... | 0 | 1,981,531 |
| 2015..... | 3,203,000 | 4,391,289 ⁵ |
| 2016..... | 6,000,000 | 4,719,927 ⁶ |
| 2017..... | 0 | 2,262,227 |
| 2018..... | 0 | 2,211,465 |
| 2019..... | 480,000,000 | 1,137,889 ⁷ |
| 2020..... | 0 | 3,446,862 |
| 2021..... | 0 | 5,703,067 |
| 2022..... | 0 | 14,810,538 |
| 2023..... | 27,000,000 | 25,537,094 ⁸ |
| 2024..... | 0 | 17,135,269 |
| TOTAL | 598,268,468 | 91,013,454 |

1 \$18 million in supplemental funding provided by P.L. 111-212.

2 \$28.4 million in supplemental funding provided by P.L. 112-55.

3 In 2013, \$23 million in EFRP funding for Super Storm Sandy was provided by P.L. 113-2; \$14.2 million was from P.L. 113-6, net of sequester and rescissions.

4 In 2013, an additional \$14.2 million from P.L. 113-6 was subject to rescissions, resulting in a net appropriation of \$13,815,468.

5 In 2015, \$3.203 million in EFRP funding was provided by P.L. 113-235 for major disaster expenses.

6 In 2016, \$6 million of ECP funding was provided by P.L. 114-113, with \$2 million for major disaster expenses.

7 In 2019, P.L. 116-20 provided \$480 million for expenses related to Hurricanes Michael and Florence, 2018 wildfires, and other disasters, available until expended.

8 In 2023, \$27 million was provided by P.L. 117-328.

Table FSA-75. EFRP 2024 Allocation Summary

| State | Drought | Flooding | Hurricane | Severe Storm | Tornado | Wildfire | Total |
|--------------------|----------------|-----------------|------------------|---------------------|------------------|------------------|-------------------|
| Alabama | - | - | - | - | \$196,321 | - | \$196,321 |
| California | - | - | - | - | - | \$5,856,943 | 5,856,943 |
| Connecticut | - | - | - | - | 180,128 | - | 180,128 |
| Florida..... | - | - | \$6,417,047 | - | - | - | 6,417,047 |
| Georgia..... | - | - | 378,263 | - | 352,932 | - | 731,195 |
| Illinois..... | - | - | - | \$790,471 | - | - | 790,471 |
| Louisiana..... | \$167,627 | - | - | - | - | - | 167,627 |
| Maine..... | - | \$9,838 | - | 1,619,019 | - | - | 1,628,857 |
| Michigan | - | - | - | - | 1,673,172 | - | 1,673,172 |
| Mississippi | 20,150.00 | - | - | - | 108,019 | - | 128,169 |
| Montana..... | - | - | - | - | - | 48,901.00 | 48,901 |
| Nevada | - | - | - | - | - | 500,000 | 500,000 |
| New Hampshire..... | - | - | - | 3,392 | - | - | 3,392 |
| Pennsylvania | - | - | - | - | 49,876 | - | 49,876 |
| Tennessee..... | - | - | - | - | 382,524 | - | 382,524 |
| Texas..... | - | - | - | - | 1,025,468.00 | - | 1,025,468 |
| Vermont..... | - | 1,937 | - | - | - | - | 1,937 |
| Total | 187,777 | 11,775 | 6,795,310 | 2,412,882 | 3,968,440 | 6,405,844 | 19,782,028 |

AGENCY-WIDE PERFORMANCE

Introduction

OBPA leads the Department in performance management including evaluation, evidence, and risk management; it also chairs the Performance, Evaluation, Evidence Committee (PEEC) and the Enterprise Risk Management (ERM) committee. FSA is a member of both the PEEC and ERM committees which is comprised of individuals from different Mission Areas and backgrounds throughout USDA. The impact of different perspectives and expertise allows for improvements regarding buy-in across the Department, augments technical expertise, and creates a greater diversity of perspectives. Partnerships with the Chief Data Officer and Statistical Officer allow for greater insight and advisement on data access, data quality, and statistical methods.

FSA's Office of Planning and Performance spearheads its efforts in Strategic Planning, Performance, Evidence and Evaluation, and Enterprise Risk Management. The office works directly with OBPA and senior leadership, and actively engages with both internal and external stakeholders.

Alignment to USDA Strategic Plan

FSA activities contribute to the success of USDA's overall mission to provide leadership on food, agriculture, natural resources, rural development, nutrition, and related issues using sound public policy, the best available science, and effective management, to the benefit of all Americans. USDA is currently developing the 2026-2030 Strategic Plan and will report alignment in the 2027 Explanatory Notes.

SUMMARY OF PERFORMANCE

USDA is currently developing the 2026-2030 Strategic Plan, including new KPIs. A more detailed report of the performance plan can be found at <https://www.usda.gov/our-agency/about-usda/performance>.