

2026 USDA EXPLANATORY NOTES – RISK MANAGEMENT AGENCY

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PREFACE

This publication summarizes the fiscal year (FY) 2026 Budget for the U.S. Department of Agriculture (USDA). Throughout this publication any reference to the “Budget” is in regard to the 2026 Budget, unless otherwise noted. All references to years refer to fiscal year, except where specifically noted. The budgetary tables throughout this document show actual amounts for 2023 and 2024, Full-Year Continuing Resolution levels for 2025, and the President’s Budget request for 2026. Amounts for 2025 estimated levels include: non-enacted amounts such as Full-Time Equivalent levels, fleet levels, information technology investment levels, recovery levels, transfers in and out, balances available end of year, and obligation levels.

Throughout this publication, the “2018 Farm Bill” is used to refer to the Agriculture Improvement Act of 2018. Most programs funded by the 2018 Farm Bill are funded through 2025, as extended by the American Relief Act, 2025 (P.L. 118-158, Division D). Amounts shown in 2025 and 2026 for most Farm Bill programs reflect those confirmed in the baseline.

Pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, sequestration is included in the numbers for mandatory programs in 2023, 2024, 2025 and 2026.

In tables throughout this document, amounts equal to zero (0) are displayed as dashes (-). Amounts less than 0.5 and greater than zero are rounded and shown as a zero (0). This display treatment is used to prevent the masking of non-zero amounts that do not round up to one (1).

AGENCY-WIDE**PURPOSE STATEMENT**

The Risk Management Agency (RMA) was established under provisions of the Federal Agriculture Improvement and Reform Act of 1996 (1996 Act), P.L. 104-127, enacted April 4, 1996. This Act required that the Secretary establish within the Department an independent office responsible for supervision of the Federal Crop Insurance Corporation (FCIC). RMA provides administration and oversight of programs authorized under the Federal Crop Insurance Act (7 U.S.C. 1501 et seq.), including a variety of actuarially sound crop and livestock insurance products. The Mission of the Risk Management Agency is serving America’s agricultural producers through effective, market-based risk management tools to strengthen the economic stability of agricultural producers and rural communities.

Over the past eight decades, Federal crop insurance has been the primary product provided by the FCIC/RMA and consists of various risk management products designed to support the economic stability of agriculture. Legislation, including the current Farm Bill, has prompted significant program growth and the development of many large and complex new programs. RMA continuously strives to provide adequate risk protection opportunities for our Nation’s agricultural producers as well as identify and address concerns about Federal crop insurance.

RMA monitors, evaluates, reviews, and updates risk management products; reviews and implements private sector products approved by the FCIC Board of Directors to be reinsured by FCIC; and ensures delivery of these products to agricultural producers. Federal crop insurance provides an effective financial safety net for farmers and ranchers to sustain economically viable agricultural production, support rural jobs and economic growth by providing protection from both yield and market risks. Examples of recent enhancements to the Federal crop insurance program include new programs for shellfish, kiwifruit, grapevines, controlled environment, weaned calf, and expansion of enterprise units to specialty crops. Using these tools, agricultural producers have available a cost-effective means of managing their risk and are better able to help sustain the rural economy.

Major RMA functional areas include: 1) Program Administration including the FCIC Board of Directors; 2) Product Management; 3) Insurance Services; and 4) Compliance.

As of September 30, 2024, RMA had 409 full-time permanent employees located throughout the Nation as follows: 69 supporting Washington, D.C. Headquarters; 131 supporting the Kansas City, MO national office; with the remaining 209 serving producers in ten regions and protecting the integrity of the crop insurance program in six regions.

OIG AND GAO REPORTS

Table RMA-1. Closed, Implemented OIG Reports

ID	Date	Title	Result
05601-0007-31	6/30/2020	Controls Over Crop Insurance Section 508(H) Products	RMA updated its internal handbooks for 508(h) procedures to specify annual updates to the Federal Crop Insurance Corporation Board of Directors on current private products to include core metrics such as loss ratio and participation. Further, the handbook was updated to explicitly state the Deputy Administrator for Compliance may assign team members to 508(h) product review teams as required.

AVAILABLE FUNDS AND FTEs

Table RMA-2A. Available Funds and FTEs (thousands of dollars, FTEs)

Item	2023 Actual	FTEs	2024 Actual	FTEs	2025 Estimated	FTEs	2026 Estimated	FTEs
Salaries and Expenses:								
Discretionary Appropriations.....	\$66,870	399	\$65,637	409	\$65,637	413	\$60,000	394
Mandatory Transfers in from								
FCIC	\$7,000	-	\$7,000	-	\$7,000	-	\$7,000	-
Total S&E Account	\$73,870	-	\$72,637	-	\$72,637	-	\$67,000	-
Federal Crop Insurance Fund								
Mandatory Appropriations	15,365,000	-	10,341,000	-	14,581,000	-	14,264,000	-
Total Discretionary Appropriations	66,870	399	65,637	409	65,637	413	60,000	394
Total Mandatory Appropriations ...	15,365,000	-	10,341,000	-	14,581,000	0	14,264,000	0
Sequestration	-2,000	-	-2,000	-	-2,000	-	-2,000	-
Transfers In	11,000	-	4,000	-	4,000	-	4,000	-
Transfers Out	-17,300	-	-17,000	-	-17,000	-	-17,000	-
Total Adjusted Appropriation	15,423,570	399	10,391,637	409	14,631,637	413	14,309,000	394
Balance Available, SOY.....	592,000	-	593,000	-	598,000	-	601,000	-
Recoveries, Other.....	7,214,000	-	11,723,000	-	6,800,000	-	6,635,000	-
Total Available	23,229,570	399	22,707,637	409	22,029,637	413	21,545,000	394
Lapsing Balances.....	-472	-	-593	-	-	-	-	-
Balance Available, EOY	-594,000	-	598,000	-	601,000	-	604,000	-
Total Obligations	22,635,098	399	23,305,044	409	22,630,637	413	22,149,000	394
Total Available, RMA	23,229,570	399	22,707,637	409	22,029,637	413	21,545,000	394

Note: This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

Table RMA-2B. Administrative Funding

CATEGORY	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated
Salary and Benefits				
Discretionary	\$57,068,000	\$62,591,119	\$65,636,000	\$59,999,000
FCIC.....	6,000,000	6,000,000	7,000,000	7,000,000
Total, personnel comp. and benefits, Table RMA-15	63,068,000	68,591,119	72,636,000	66,999,000
All Other Discretionary				
Discretionary -Travel, Rent Contracts, Supplies, Equipment	6,311,000	1,253,108	1,000	1,000
Discretionary - IT	2,719,000	1,200,000	-	-
FCIC - Contracts.....	1,000,000	1,000,000	-	-
All Other Discretionary ^{3/}	10,030,000	3,453,108	1,000	1,000
Subtotal, Discretionary ^{1/}	73,098,000	72,044,227	72,637,000	67,000,000
RMA Total FTEs	399	409	413	394
IT Mandatory Fees ^{2/} :				
Contracts/Agreements-Fees.....	27,734,324	30,800,831	20,560,174	20,560,174
Working Capital (IT) ^{5/}	11,863,691	9,364,721	16,556,023	16,556,023
Shared Cost (GreenBook IT) ^{5/}	44,731	91,622	81,656	81,656
E-Gov	68,387	32,487	66,147	66,147
Subtotal, IT Mandatory Fees.....	39,711,133	40,289,661	37,264,000	37,264,000
Non-IT Mandatory Fees ^{2/}				
Contracts/Agreements ^{4/}	4,502,052	249,953	123,542	376,059
GSA Rent.....	2,503,934	2,304,904	971,515	851,103
RMA Navigator Learning Platform	242,307	320,000	-	-
Crop Insurance 101	1,578,329	-	-	-
RMA Ambassador	-	280,000	-	-
Working Capital (Non IT)	146,274	147,008	142,600	142,600
Shared Cost (Greenbook Non-IT)	104,524	267,494	265,084	265,084
DHS Security	-	307,961	307,530	167,545
Non-IT Initiatives	-	680,616	663,069	663,069
Travel and All Others	-	0	5,526,660	5,534,540
Subtotal, Non-IT Mandatory Fees	4,575,368	4,307,983	7,876,458	7,623,941
Fees TBD	-	-	-	0
Subtotal, Total Mandatory IT and Non-IT Fees.....	44,463,983	44,847,597	45,264,000	45,264,000
FCIC Initiatives ^{3/}				
Section 522 - R&D, Program Integrity, 508h, and Risk Management Education (Includes up to \$5M in IT cost annually)	13,280,115	13,949,140	13,790,000	13,790,000
Section 524 - Education & Info Programs (Targeted States).....	-	-	-	-
Section 515- Data Mining (IT cost)	4,000,000	4,000,000	4,000,000	4,000,000
Section 516- Expert Review and Policy Implementation (Includes \$1.25M in IT cost annually)	1,879,117	1,487,819	3,500,000	3,500,000
Subtotal, FCIC Initiatives	19,159,232	19,436,959	21,290,000	21,290,000
Subtotal, Mandatory	63,623,215	64,284,556	66,554,000	66,554,000
Total Administrative Funding	117,561,983	116,891,824	117,901,000	112,264,000

^{1/} Discretionary funds reflect transfer from FCIC. FCIC \$7M transfer is for salaries & benefits that supports reviews, compliance, and integrity.

^{2/} IT Fees and Non-IT Fees reflect Sequestration.

^{3/} FCIC Initiatives reflect Sequestration and transfers to Salaries and Expenses and NIFA.

^{3/} Travel and All Other amounts as reflected in the Object Class Table.

^{4/} Includes Pilot Programs and WCF/Greenbook.

^{5/} 2026 numbers for WCF/Greenbook are currently unknown and are based on estimates.

PERMANENT POSITIONS BY GRADE AND FTEs**Table RMA-3. Permanent Positions by Grade and FTEs**

Item	2023 Actual			2024 Actual			2025 Estimated			2026 Estimated		
	HQ	Field	Total	HQ	Field	Total	HQ	Field	Total	HQ	Field	Total
SES	2	1	3	3	2	5	2	3	5	2	3	5
SL	-	3	3	-	3	3	-	3	3	-	3	3
GS-15	2	12	14	2	14	16	2	14	16	2	14	16
GS-14	2	45	47	1	47	48	1	47	48	1	47	48
GS-13	2	183	185	2	183	185	2	188	190	2	169	171
GS-12	-	115	115	-	121	121	-	121	121	-	121	121
GS-11	-	16	16	-	14	14	-	14	14	-	14	14
GS-10	-	1	1	-	1	1	-	1	1	-	1	1
GS-9	1	8	9	1	7	8	1	7	8	1	7	8
GS-8	-	-	-	-	1	1	-	1	1	-	1	1
GS-7	-	4	4	-	6	6	-	6	6	-	6	6
GS-2	-	1	1	-	-	-	-	-	-	-	-	-
Total Permanent	9	389	398	9	399	408	8	405	413	8	386	394
Total Perm. FT EOY	9	389	398	9	399	408	8	405	413	8	386	394
FTE	9	390	399	8	401	409	9	404	413	9	385	394

* Total FTEs are all inclusive of workforce categories including temporary positions.

Note: This table assumes a reduced 2026 FTE baseline due to 2025 voluntary staff separations and administrative cost efficiencies.

VEHICLE FLEET**Motor Vehicle Fleet**

RMA has four vehicles at several regional offices to facilitate its federal crop insurance mission. All four vehicles are leased through the General Services Administration (GSA).

Replacement Criteria

To ensure that vehicles are safe and reliable, RMA requires annual vehicle inspections. Vehicles are replaced in accordance with the criteria set by the GSA for their leased fleet.

Reductions to Fleet

The optimal fleet inventory for RMA has been identified. The agency will attain and maintain this optimal fleet inventory through one-for-one vehicle replacements, additions and eliminating non-essential vehicles through excess and transfer.

Looking ahead, RMA will continue to optimize its fleet by:

- Maximizing its participation in an existing and successful vehicle-sharing program that is rapidly expanding.
- Continuing to implement and utilize telematics to simplify vehicle usage recording for staff.
- Vehicle right-typing, ensuring that the fleet inventory reflects a blend of vehicles that are a proper match to the mission and offer best value back to the Government.

Table RMA-4. Size, Composition, and Annual Costs of Motor Vehicle Fleet

Item	Sedans and Station Wagons	Vans	SUVs	Light Trucks 4X2	Light Trucks 4X4	Medium Duty Vehicles	Buses	Heavy Duty Vehicles	Total Vehicles	Annual Operating Costs
2018 End of Year Operating Inventory	-	-	4	-	-	-	-	-	4	\$27,226
2023 End of Year Operating Inventory	-	-	4	-	-	-	-	-	4	28,938
2024 Actual Acquisitions	-	-	-	-	-	-	-	-	-	
2024 Actual Disposals	-	-	-	-	-	-	-	-	-	
2024 End of Year Operating Inventory	-	-	4	-	-	-	-	-	4	30,925
2025 Planned Acquisitions	-	-	2	-	-	-	-	-	2	
2025 Planned Disposals	-	-	2	-	-	-	-	-	2	
2025 End of Year Operating Inventory	-	-	4	-	-	-	-	-	4	31,853
2026 Planned Acquisitions	-	-	-	-	-	-	-	-	-	
2026 Planned Disposals	-	-	-	-	-	-	-	-	-	
2026 End of Year Operating Inventory	-	-	4	-	-	-	-	-	4	32,808

Note: Number of vehicles by type include vehicles owned by the agency and leased from commercial sources or GSA.

Annual Operating Costs excludes acquisition costs and gains from sale of vehicles as shown in FAST.

SHARED FUNDING PROJECTS**Table RMA-5. Shared Funding Projects (thousands of dollars)**

Item	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated
Working Capital Fund:				
Administrative Services:				
AskUSDA.....	\$16	\$27	\$27	\$27
General Counsel Legal Compliance.....	-	-	15	182
Material Management Service.....	9	10	8	8
Mail and Reproduction Services.....	59	62	47	47
Integrated Procurement Systems.....	34	35	40	40
Procurement Operations Services.....	159	282	300	267
Human Resources Enterprise Management Systems.....	6	26	29	29
Subtotal.....	283	442	466	600
Communications:				
Creative Media & Broadcast Center.....	25	84	31	39
Finance and Management:				
National Finance Center.....	111	119	113	115
Financial Shared Services.....	468	490	452	450
Internal Control Support Services.....	109	98	90	90
Subtotal.....	688	707	655	655
Information Technology:				
Client Experience Center.....	4,931	4,151	4,193	4,363
Department Administration Information Technology Office.....	17	56	131	115
Digital Infrastructure Services Center.....	1,739	2,320	2,718	2,718
Enterprise Cybersecurity Services.....	121	227	247	247
Enterprise Data and Analytics Services.....	3,294	4,418	4,367	4,382
Enterprise Network Services.....	840	1,307	1,181	818
Subtotal.....	10,942	12,479	12,837	12,643
Correspondence Management Services	-	-	-	-
Office of the Executive Secretariat.....	53	56	11	11
Total, Working Capital Fund.....	11,991	13,768	14,000	13,948
Department-Wide Shared Cost Programs:				
Agency Partnership Outreach.....	27	30	31	-
Diversity, Equity, Inclusion and Accessibility.....	7	8	16	-
Employee Experience.....	13	15	16	-
Medical Services.....	8	8	3	-
National Capital Region Interpreting Services.....	3	5	1	-
Office of Customer Experience.....	12	12	12	-
Personnel and Document Security Program.....	18	21	24	24
Physical Security.....	17	17	13	-
Security Detail.....	18	19	21	-
Security Operations Program.....	26	26	30	-
Talent Group.....	13	13	17	-
TARGET Center.....	6	6	7	-
Total, Department-Wide Reimbursable Programs.....	168	180	191	24
E-Gov:				
Disaster Assistance Improvement Plan.....	7	7	7	7
E-Rulemaking.....	40	6	8	7
Financial Management Line of Business.....	1	1	1	1
Geospatial Line of Business.....	13	13	13	13
Benefits.gov.....	7	5	-	-
Human Resources Line of Business.....	1	1	1	1
Total, E-Gov.....	69	33	30	29
Agency Total.....	12,228	13,981	14,221	14,001

Note: In alignment with the current Administration's priorities, the 2025 amounts reflect expenses incurred prior to January 20, 2025.

ACCOUNT 1: SALARIES AND EXPENSES**APPROPRIATIONS LANGUAGE**

The appropriations language follows (new language underscored):

Salaries and Expenses

For necessary expenses of the Risk Management Agency, \$60,000,000: Provided, That \$1,000,000 of the amount appropriated under this heading in this Act shall be available for compliance and integrity activities required under section 516(b)(2)(C) of the Federal Crop Insurance Act of 1938 (7 U.S.C. 1516(b)(2)(C)), and shall be in addition to amounts otherwise provided for such purpose: Provided further, That not to exceed \$1,000 shall be available for official reception and representation expenses, as authorized by 7 U.S.C. 1506(i).

LEAD-OFF TABULAR STATEMENT**Table RMA-6. Lead-Off Tabular Statement (In dollars)**

Item	Amount
Enacted, 2025	\$65,367,000
Change in Appropriation	-5,637,000
Budget Estimate, 2026	<u>60,000,000</u>

PROJECT STATEMENTS**Table RMA-7. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

Item	2023 Actual	FTEs	2024 Actual	FTEs	2025 Estimated	FTEs	2026 Estimated	FTEs	Inc. or Dec.	FTE Inc. or Dec.	Chg Key
Discretionary Approp:											
Salaries and Expenses	\$66,570	399	\$65,637	409	\$65,637	413	\$60,000	394	-\$5,637	-19	(1)
Subtotal.....	66,570	399	65,637	409	65,637	413	60,000	394	-5,637	-19	
Mandatory Approp:											
FCIC Farm Bill Transfer.....	7,000	-	7,000	-	7,000	-	7,000	-	-	-	
Subtotal.....	7,000	-	7,000	-	7,000	-	7,000	-	-	-	
Total Adjusted Approp.....	73,570	399	72,637	409	72,637	413	67,000	394	-5,637	-19	
Add back:											
Transfers In and Out, Rescissions.....	-6,700	-	-7,000	-	-7,000	-	-7,000	-	-	-	
Total Appropriation	66,870	399	65,637	409	65,637	413	60,000	394	-5,637	-19	
Transfers In:											
FCIC Farm Bill	7,000	-	7,000	-	7,000	-	7,000	-	-	-	
Total Transfers In.....	7,000	-	7,000	-	7,000	-	7,000	-	-	-	
Transfers Out:											
WCF IT Modernization	-300	-	-	-	-	-	-	-	-	-	
Total Transfers Out.....	-300	-	-	-	-	-	-	-	-	-	
Total Available.....	73,570	399	72,637	409	72,637	413	67,000	394	-5,637	-19	
Lapsing Balances	-472	-	-593	-	-	-	-	-	-	-	
Total Obligations	73,098	399	72,044	409	72,637	413	67,000	394	-5,637	-19	

Table RMA-8. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

Item	2023 Actual	FTEs	2024 Actual	FTEs	2025 Estimated	FTEs	2026 Estimated	FTEs	Inc. or Dec.	FTE Inc. or Dec.
Discretionary Obligations:										
Salaries and Expenses	66,098	399	65,044	409	65,637	413	60,000	394	-5,637	-19
Subtotal Disc Obligations	66,098	399	65,044	409	65,637	413	60,000	394	-5,637	-19
Mandatory Obligations:										
FCIC Farm Bill Transfer.....	7,000	-	7,000	-	7,000	-	7,000	-	-	-
Subtotal Mand Obligations	7,000	-	7,000	-	7,000	-	7,000	-	-	-
Total Obligations	73,098	399	72,044	409	72,637	413	67,000	394	-5,637	-19
Add back:										
Lapsing Balances	472	-	593	-	-	-	-	-	-	-
Total Available.....	73,570	399	72,637	409	72,637	413	67,000	394	-5,637	-19
Less:										
Rescission	-	-	-	-	-	-	-	-	-	-
Total Transfers In.....	-7,000	-	-7,000	-	-7,000	-	-7,000	-	-	-
Total Transfers Out.....	300	-	-	-	-	-	-	-	-	-
Total Appropriation.....	66,870	399	65,637	409	65,637	413	60,000	394	-5,637	-19

JUSTIFICATION OF CHANGES

- (1) A net decrease of \$5,637,000 in administrative and operating activities directed at achieving the RMA mission, goals, and objectives (\$72,637,000 and 413 staff years available in 2025).

Base funds will allow RMA to continue serving America's agricultural producers through effective, market-based risk management tools and solutions to strengthen the economic stability of agricultural producers and rural communities. RMA will continue to provide world class agricultural risk management products, tools, education, and outreach. In addition to the activities and functions specifically described in the budget request, current year and budget year base funds will be used to carry out activities and functions consistent with the full range of authorities and activities delegated to the agency.

Farmers and ranchers rely upon crop insurance to protect them from the inherently risky business of agricultural production. America relies on the Federal crop insurance program to assist in keeping an abundant supply of food, and fiber flowing from farms and ranches, and to help ensure food security for the Nation. RMA works to ensure the actuarial soundness of agricultural crop insurance products and enhance efforts to uncover and prevent waste, fraud, and abuse in the program.

The funding change is requested for the following items:

- a) In pursuit of streamlining workforce efforts, facilities, and other government efficiencies, RMA has reduced staff from 413 to 394 with a corresponding decrease of \$3,230,684 in Salaries and Benefits. With the reduced staff, RMA will continue to achieve departmental efforts to improve operational efficiency, prioritize critical functions, and improve service-delivery to farmers and ranchers. RMA will eliminate redundancies, streamline administrative operations, and consolidate functions where appropriate.
- b) A decrease of \$2,406,316 in other compensation expenses.
The Agency is proposing a reduction in non-salary personnel related expenses including performance awards, overtime, and similar expenditures.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS AND FTEs**Table RMA-9. Geographic Breakdown of Obligations and FTEs (thousands of dollars, FTEs)**

State/Territory/Country	2023		2024		2025		2026	
	Actual	FTEs	Actual	FTEs	Estimated	FTEs	Estimated	FTEs
Arizona.....	\$253	1	\$563	3	\$490	2	\$490	2
Arkansas.....	158	1	480	2	297	2	297	2
California.....	4,500	27	4,581	26	4,654	26	4,654	26
Colorado.....	165	1	177	1	180	1	180	1
Connecticut.....	141	1	156	1	157	1	157	1
Delaware.....	174	1	192	1	194	1	194	1
District of Columbia.....	1,454	9	1,880	8	1,431	6	1,305	5
Florida.....	959	6	1,194	7	1,020	6	1,020	6
Georgia.....	1,585	12	1,650	11	1,821	12	1,821	12
Hawaii.....	-	-	88	1	107	1	107	1
Idaho.....	530	4	585	4	593	4	593	4
Illinois.....	1,848	13	2,025	14	1,848	12	1,848	12
Indiana.....	2,519	16	2,496	16	2,771	17	2,771	17
Iowa.....	403	4	462	4	512	4	512	4
Kansas.....	7,480	46	7,954	46	8,657	50	8,657	50
Kentucky.....	845	5	957	7	1,185	9	1,185	9
Louisiana.....	441	2	249	1	258	1	258	1
Maryland.....	2,022	12	1,797	10	1,820	10	1,382	7
Michigan.....	122	1	323	2	326	2	326	2
Minnesota.....	4,395	27	4,601	27	4,014	24	3,637	21
Mississippi.....	1,584	11	1,652	11	1,408	9	1,408	9
Missouri.....	15,775	93	14,837	84	14,841	83	14,009	78
Montana.....	1,911	14	2,239	14	2,264	14	2,264	14
Nebraska.....	351	2	524	3	558	3	558	3
Nevada.....	-	-	318	2	321	2	321	2
New Jersey.....	206	1	-	-	-	-	-	-
New Mexico.....	-	-	-	-	145	1	145	1
New York.....	306	2	340	2	344	2	344	2
North Carolina.....	3,382	23	3,694	24	4,101	26	3,399	22
North Dakota.....	158	1	174	1	372	2	372	2
Ohio.....	-	-	318	2	321	2	321	2
Oklahoma.....	2,215	13	2,178	13	2,084	13	2,084	13
Oregon.....	79	1	-	-	-	-	-	-
Pennsylvania.....	-	-	355	2	368	2	368	2
Tennessee.....	154	1	297	2	300	2	300	2
Texas.....	3,278	20	4,511	26	4,463	26	4,463	26
Vermont.....	-	-	180	1	182	1	182	1
Virginia.....	1,403	7	1,235	6	1,472	7	773	4
Washington.....	1,612	12	1,737	12	1,860	14	1,860	14
West Virginia.....	160	1	176	1	178	1	178	1
Wisconsin.....	1,135	8	1,673	11	1,703	11	1,703	11
Wyoming.....	-	-	-	-	127	1	127	1
Distribution Unknown.....	9,395	-	3,452	-	2,890	-	427	-
Obligations.....	73,098	399	72,300	409	72,637	413	67,000	394
Lapsing Balances.....	472	-	593	-	-	-	-	-
Bal. Available, EOY.....	-	-	-	-	-	-	-	-
Total, Available.....	73,570	399	72,893	409	72,637	413	67,000	394

CLASSIFICATION BY OBJECTS**Table RMA-10. Classification by Objects (thousands of dollars)**

Item No.	Item	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated
Personnel Compensation:					
	Washington D.C.	\$1,454	\$1,880	\$1,431	\$1,305
	Personnel Compensation, Field.....	44,163	47,798	42,877	39,656
11	Total personnel compensation	45,617	49,678	44,308	40,961
12	Personal benefits.....	17,451	18,989	28,328	26,038
	Total, personnel comp. and benefits.....	63,068	68,592	72,636	66,999
Other Objects:					
21.0	Travel and transportation of persons.....	1,468	1,556	-	-
22.0	Transportation of things	13	11	-	-
23.1	Rental payments to GSA	1,352	9	-	-
23.2	Rental payments to others.....	146	2	-	-
	Communications, utilities, and misc.				
23.3	Charges	45	1	1	1
23.5	Postage.....	-	4	-	-
25.0	Other contractual services	-	105	-	-
25.1	Advisory and assistance services	3,533	-	-	-
25.2	Other services from non-Federal sources....	709	327	-	-
	Other goods and services from Federal				
25.3	Services	2,275	77	-	-
25.4	Operation and maintenance of facilities	-	1,200	-	-
25.7	Operation and maintenance of equipment ..	200	1	-	-
26.0	Supplies and materials	141	69	-	-
31.0	Equipment.....	108	12	-	-
42.0	Insurance Claims and Indemnities	40	78	-	-
	Total, Other Objects.....	10,030	3,452	1	1
99.9	Total, new obligations	73,098	72,044	72,637	67,000
DHS Building Security Payments (included in 25.3)					
		\$583	\$241	\$265	\$222
Information Technology Investments:					
Major Investment 1					
Related Mission Area PPA #1					
25.1	Outside Services (Consulting)	\$2,719	\$1,200	-	-
	Total Major Investment 1	2,719	1,200	-	-
	Total IT Investments	2,719	1,200	-	-
Cybersecurity					
	Identify.....	\$206	\$257	\$261	\$259
	Protect.....	406	501	493	489
	Detect	101	126	128	127
	Respond.....	44	152	153	152
	Recover	100	36	35	35
	Total Cybersecurity	857	1,072	1,070	1,062
Position Data:					
	Average Salary (dollars), ES Position	\$206,966	\$203,242	\$211,448	\$211,448
	Average Salary (dollars), GS Position.....	112,182	113,692	\$121,629	\$121,629
	Average Grade, GS Position	12.4	13.4	13.4	13.4

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ACCOUNT 2: FEDERAL CROP INSURANCE CORPORATION**APPROPRIATIONS LANGUAGE**

The appropriations language follows (new language underscored):

Federal Crop Insurance Corporation Fund

For payments as authorized by section 516 of the Federal Crop Insurance Act (7 U.S.C. 1516), such sums as may be necessary, to remain available until expended.

LEAD-OFF TABULAR STATEMENT**Table RMA-11. Lead-Off Tabular Statement (In dollars)**

Item	Amount
Enacted, 2025	\$14,581,000,000
Change in Appropriation	-317,000,000
Budget Estimate, 2026	<u>14,264,000,000</u>

PROJECT STATEMENTS**Table RMA-12. Project Statement on Basis of Appropriations (thousands of dollars, FTEs)**

Item	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated	Inc. or Dec.	Chg Key
Mandatory Approp:						
Mandatory Appropriations	\$15,340,000	\$10,341,000	\$14,581,000	\$14,264,000	-\$317,000	(1)
Delivery Expenses - GP771	25,000	-	-	-	-	
Subtotal	15,365,000	10,341,000	14,581,000	14,264,000	-317,000	
Total Adjusted Approp	15,365,000	10,341,000	14,581,000	14,264,000	-317,000	
Add back:						
Transfers In and Out, Rescissions	13,000	13,000	17,000	17,000	-	
Sequestration	2,000	2,000	2,000	2,000	-	
Total Appropriation	15,380,000	10,356,000	14,600,000	14,283,000	-317,000	
Transfers In:						
AMA Funding	4,000	4,000	4,000	4,000	-	
Total Transfers In	4,000	4,000	4,000	4,000	-	
Transfers Out:						
NIFA	-10,000	-10,000	-10,000	-10,000	-	
S & E	-7,000	-7,000	-7,000	-7,000	-	
Total Transfers Out	-17,000	-17,000	-17,000	-17,000	-	
Sequestration	-2,000	-2,000	-2,000	-2,000	-	
Recoveries, Other	7,214,000	11,723,000	6,800,000	6,635,000	-165,000	
Bal. Available, SOY	592,000	593,000	598,000	601,000	+3,000	
Total Available	23,171,000	22,657,000	21,983,000	21,504,000	-479,000	
Bal. Available, EOY	-594,000	-598,000	-601,000	-604,000	-3,000	
Total Obligations	22,577,000	22,059,000	21,382,000	20,900,000	-482,000	

Table RMA-13. Project Statement on Basis of Obligations (thousands of dollars, FTEs)

Item	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated	Inc. or Dec.
Mandatory Obligations:					
Mandatory Obligations	\$22,552,000	\$22,059,000	\$21,382,000	\$20,900,000	-\$482,000
DE-GP771	25,000	-	-	-	-
Subtotal Mand Obligations	22,577,000	22,059,000	21,382,000	20,900,000	-482,000
Total Obligations	22,577,000	22,059,000	21,382,000	20,900,000	-482,000
Add back:					
Balances Available, EOY:	594,000	598,000	601,000	604,000	+3,000
Total Bal. Available, EOY	594,000	598,000	601,000	604,000	+3,000
Total Available	23,171,000	22,657,000	21,983,000	21,504,000	-479,000
Less:					
Total Transfers In	-4,000	-4,000	-4,000	-4,000	-
Total Transfers Out	17,000	17,000	17,000	17,000	-
Sequestration	2,000	2,000	2,000	2,000	-
Recoveries, Other	-7,214,000	-11,723,000	-6,800,000	-6,635,000	+165,000
Bal. Available, SOY	-592,000	-593,000	-598,000	-601,000	-3,000
Total Appropriation	15,380,000	10,356,000	14,600,000	14,283,000	-317,000

JUSTIFICATION OF CHANGES**Federal Crop Insurance Corporation**

Funding supports RMA's mission to maximize the ability of American agricultural producers to prosper by feeding and clothing the world. Continuation of the program is critical if the agency is to continue to provide an actuarially sound crop insurance program.

Federal crop insurance protects against agricultural losses due to drought, excessive moisture, hail, wind, hurricane, tornado, lightning, and insects. These estimates include current law and do not assume any proposed legislative changes.

- 1) Federal Crop Insurance Corporation (FCIC) Fund: An estimated net decrease of \$317,000,000 (\$14,581,000,000 estimated in 2025). The project statement reflects changes for 2025 and 2026 for the Premium Subsidy, Administrative and Operating Expense Subsidy (also called Delivery Expense), Underwriting Gain, and Federal Crop Insurance Initiatives due to projections being updated using the World Agricultural

Outlook Board (WAOB) estimates from November 2024. In addition, the use of an updated budget model allows projections to be based on more accurate calculations.

The funding changes for 2026 is requested for the following items:

- a) A decrease of \$263,000,000 for premium subsidy (\$10,088,000,000 available in 2025).

Premium subsidy is the amount of total premium paid by FCIC on behalf of producers. The decrease in premium subsidy for 2025 is a direct result of an increase in producer paid premium collected in 2024.

- b) A decrease of \$2,000,000 for mandatory delivery expense (\$2,426,000,000 available in 2025).

Delivery expenses are reimbursements provided to Approved Insurance Providers (AIPs). They cover the cost of selling and servicing crop insurance products to producers and are based on a percentage of estimated total premium.

- c) A decrease of \$52,000,000 for underwriting gains (\$2,046,000,000 available in 2025).

Underwriting gains are a reinsured company's share of net book premium that exceeds their share of net losses (indemnities). The decrease is due to Underwriting Gain and Losses normalizing in future years based on a projected loss ratio of 1.0 for 2025 and the out years.

Table RMA-14. Funding Detail (thousands of dollars)

Allocations	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated	Inc. or Dec.
PPA:					
Indemnities Net of Producer Paid in Premiums	\$11,557,000	\$5,767,000	\$10,088,000	\$9,825,000	-\$263,000
Delivery expense.....	2,406,000	2,436,000	2,426,000	2,424,000	-2,000
Underwriting Gains	1,354,000	2,111,000	2,046,000	1,994,000	-52,000
*FCIA Initiatives	19,000	21,000	21,000	21,000	-
Subtotal, Mandatory Appropriation	15,336,000	10,335,000	14,581,000	14,264,000	-317,000
Delivery Expense - GP771	25,000	-	-	-	-
Total Appropriation	15,361,000	10,335,000	14,581,000	14,264,000	-317,000

*Reflects transfers out of \$17M and sequestration from FCIA Initiatives.

GEOGRAPHIC BREAKDOWN OF OBLIGATIONS**Table RMA-15. Geographic Breakdown of Obligations by state for Federal Crop Insurance Corporation (thousands of dollars)**

State/Territory/Country	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated
Alabama	\$96,582	\$99,778	\$96,716	\$94,536
Alaska	218	26	25	25
Arizona	131,094	199,369	193,250	188,894
Arkansas	305,796	244,303	236,805	231,467
California	1,469,686	1,162,891	1,127,202	1,101,792
Colorado	494,032	331,890	321,704	314,452
Connecticut	5,329	16,748	16,234	15,868
Delaware	5,602	2,946	2,855	2,791
Florida	701,458	341,119	330,650	323,197
Georgia	287,280	316,545	306,830	299,913
Hawaii	4,711	4,733	4,588	4,484
Idaho	202,123	168,056	162,899	159,226
Illinois	126,659	481,953	467,162	456,631
Indiana	101,018	113,717	110,227	107,742
Iowa	533,710	1,259,641	1,220,982	1,193,459
Kansas	2,555,514	1,712,363	1,659,810	1,622,394
Kentucky	174,943	114,611	111,094	108,590
Louisiana	177,288	216,790	210,136	205,399
Maine	5,157	18,634	18,062	17,655
Maryland	13,906	21,509	20,849	20,379
Massachusetts	9,680	7,514	7,284	7,120
Michigan	117,370	228,911	221,885	216,883
Minnesota	383,963	1,103,687	1,069,815	1,045,699
Mississippi	201,152	151,541	146,890	143,579
Missouri	324,785	444,330	430,693	420,984
Montana	454,145	284,695	275,958	269,737
Nebraska	1,521,271	1,266,935	1,228,052	1,200,369
Nevada	128,418	72,578	70,350	68,764
New Hampshire	1,092	1,314	1,274	1,245
New Jersey	24,257	5,926	5,744	5,615
New Mexico	213,523	195,603	189,600	185,326
New York	68,687	83,977	81,399	79,565
North Carolina	240,868	344,434	333,864	326,338
North Dakota	931,341	818,730	793,602	775,713
Ohio	94,127	89,915	87,155	85,191
Oklahoma	780,640	370,915	359,532	351,427
Oregon	208,135	161,510	156,553	153,024
Pennsylvania	85,123	42,519	41,214	40,285
Rhode Island	299	298	289	283
South Carolina	186,208	153,319	148,613	145,263
South Dakota	1,251,644	782,315	758,306	741,212
Tennessee	150,633	64,440	62,463	61,055
Texas	3,313,682	2,760,576	2,675,852	2,615,533
Utah	40,535	53,298	51,662	50,498
Vermont	3,893	8,511	8,250	8,064
Virginia	55,425	73,847	71,580	69,967
Washington	375,176	595,097	576,833	563,830
West Virginia	2,330	5,307	5,144	5,028
Wisconsin	190,155	367,810	356,522	348,485
Wyoming	47,337	38,409	37,230	36,391
Distribution Unknown*	3,779,000	4,653,114	4,510,308	4,408,635
Obligations	22,577,000	22,059,000	21,382,000	20,900,000
Bal. Available, EOY	594,000	598,000	601,000	604,000

State/Territory/Country	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated
Total, Available	23,171,000	22,657,000	21,983,000	21,504,000

CLASSIFICATION BY OBJECTS**Table RMA-16. Classification by Objects (thousands of dollars)**

Item No.	Item	2023 Actual	2024 Actual	2025 Estimated	2026 Estimated
Other Objects:					
25.1	Advisory and assistance services	\$23,000	\$25,000	\$25,000	\$25,000
25.2	Other services from non-Federal sources.....	3,760,000	4,547,000	4,472,000	4,418,000
25.2	Delivery Expenses - GP771	25,000	-	-	-
25.3	Other goods and services from Federal sources.....	45,000	46,000	45,000	45,000
42.0	Insurance Claims and Indemnities	18,724,000	17,441,000	16,840,000	16,412,000
	Total, Other Objects	22,577,000	22,059,000	21,382,000	20,900,000
99.9	Total, new obligations	22,577,000	22,059,000	21,382,000	20,900,000
Information Technology Investments:					
Major Investment 1					
Related Mission Area PPA #2 (FCIC)					
25.2	Outside Services (Consulting).....	51,649	40,264	37,264	37,264
	Total Major Investment 1	51,649	40,264	37,264	37,264
	Total IT Investments	51,649	40,264	37,264	37,264

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STATUS OF PROGRAMS

The Federal Crop Insurance Corporation (FCIC), through the Risk Management Agency (RMA), administers the Federal crop insurance program in accordance with the 1938 Federal Crop Insurance Act (FCIA) (7 U.S.C. 1501 et seq.) as amended. RMA was established in 1996 as an agency within the United States Department of Agriculture (USDA) to administer the programs of FCIC, which is tasked to improve the economic stability of agriculture through a sound system of crop insurance and provide the means for the research and experience that is helpful in devising and establishing crop insurance. RMA's mission, which follows that of FCIC, is to serve America's agricultural producers through effective, market-based risk management tools and solutions to strengthen the economic stability of agricultural producers and rural communities.

Current Activities**Maintaining Actuarial Soundness**

As required by FCIA, RMA engages in frequent and ongoing analysis to ensure that premiums cover expected losses. The loss ratio, the industry standard to measure performance of insurance programs, is calculated by dividing the total indemnity by the total premium, which is a measure of indemnity (loss) paid per dollar of premium (revenue) collected. The FCIA mandates the crop insurance program to operate in an actuarially sound manner, achieving a 1.0 loss ratio plus a reasonable reserve. Given annual variations in the local and regional impacts of disaster events, long-run program stability and actuarial soundness are measured based on averages not the results for any given year. The most recent 20-year average loss ratio for the crop insurance program is 0.80 while the 30-year average is 0.85. More recently, the 5-year average loss ratio is 0.93. These results support that the crop insurance program is overall operating in an actuarially sound manner as mandated by the FCIA.

National Financial Operational Reviews (NFOR)

Federal crop insurance is a public/private partnership. Approved Insurance Providers (AIPs) must meet statutory requirements and demonstrate the financial and operational capacity to be an AIP and enter into a Standard Reinsurance Agreement (SRA) with FCIC. RMA enhances program integrity and oversight by performing National Financial and Operational Reviews (NFORs) of the AIPs who sell and service crop insurance. These reviews are conducted once every three years for each AIP. The purpose of the NFORs is to evaluate the financial stability and operations of the AIPs in accordance with the SRA and policies and procedures of the Federal crop insurance program. This performance ties directly to RMA's goal "to safeguard the integrity of the Federal crop insurance program."

Whole Farm Revenue Protection (WFRP)

RMA made multiple changes to the WFRP product since 2021. These changes were made in response to suggestions in the 2018 Farm Bill as well as producer feedback. The changes included streamlining paperwork requirements for direct-marketed commodities. By allowing direct marketed commodities to be grouped together, but still receive the subsidy benefit of multiple commodities, those producers should find WFRP much better tailored to their needs. Beginning in 2022, RMA made additional changes to support organics by increasing expansion limits and allowing more time for certification documentation as well as increasing limits for aquaculture. Last, a new version of WFRP known as the Micro Farm policy is available for producers with less than \$350,000 in gross revenue that further reduces paperwork requirements and allows for including post-harvest value-added revenue to be covered. This policy is specifically targeted at local foods producers and is a direct response to requirements for research and development from the 2018 Farm Bill. For 2024, additional improvements have been made to reduce paperwork, increase coverage levels up to 85 percent for all producers, allow for Enterprise Unit (EU) subsidy rates in all cases, and combine Catastrophic (CAT) and WFRP coverages. 2025 will include additional paperwork reductions and allowances for combining WFRP with certain revenue plans such as Price and Revenue History insurance.

Risk Management Education

For 2024, RMA awarded 12 new RME Partnership Program (RMEPP) agreements and 1 new RMA Ambassador agreement and continued 3 from previous years with qualified organizations to provide

risk management training and educational tools aimed to help producers effectively manage long-term risks and challenges. The projects offer a broad range of risk management training, including education on Federal crop insurance, financial management, record keeping, and risk analysis. RMA awarded approximately \$3.65M in 2024 funding to cooperative agreements that will provide education in all 50 states. Projects will cover all major demographic groups, historically underserved areas, specialty crop producers, those selling into local markets, and urban growers.

RMA continues to leverage the two-year partnerships with Intertribal Agricultural Council (IAC) to establish a pipeline of crop insurance agents and adjusters within underserved communities across the nation and the University of Arkansas System Division of Agriculture (UADA) to strengthen outreach and technical assistance to farmers and ranchers through the development of risk management program navigators that will serve the southeastern U.S. The Building Resiliency Pilot Program with IAC is actively recruiting and training individuals to enter the workforce as crop insurance agents and loss adjusters. The Crop Insurance Navigator Pilot Program with UADA has onboarded five navigators that continue to provide outreach on risk management education and tools throughout the southern US.

Agricultural Management Assistance

For 2024, RMA has again partnered with NRCS to provide financial assistance for producers who purchase or use high tunnels, micro irrigation, irrigation water management, sprinkler systems, and other specified irrigation and water related practices.

RMA provided \$3.77M in mandatory funds to producers in the states of Connecticut, Delaware, Hawaii, Maine, Maryland, Massachusetts, Nevada, New Hampshire, New Jersey, New York, Pennsylvania, Rhode Island, Utah, Vermont, West Virginia, and Wyoming as part of this effort. Interested producers will work with their local NRCS office and those eligible for the program can receive financial assistance totaling up to 75 percent of the cost of practice implementation and historically underserved producers can receive up to 90 percent of the cost of practice implementation.

FCIC's Improper Payment Rate

Table RMA-17 Improper Payments

FCIC Program Fund	2021	2022	2023	2024
Improper Payment (IP) %	1.41%	2.58%	2.64%	2.43%
Improper Payments (millions)	\$169	\$305	\$370	\$579

RMA is the issuer of each AIP's Standard Reinsurance Agreement. These agreements, in part, require AIPs to establish internal controls that, in return, reduce improper payments. Additionally, RMA provides a wealth of resources, as well as annual training to educate industry partners on the Federal Crop Insurance Corporation's (FCIC's) policies and procedures. At the end of the Improper Payment review cycle RMA conducts a comprehensive analysis of the review results in order to develop effective corrective action plans that focus on the root causes of improper payments. This strategic methodology aids in reducing improper payments. RMA also informs AIPs of the types of errors (i.e. acreage reporting, APH, claims, etc.) identified to raise awareness and promote collaboration in reducing improper payments.

For a third year, RMA's improper payment review resulted in the amount of improper dollars associated with certification errors being significantly lower than the amount of improper dollars associated with administrative, process, and/or procedural type errors. While this shift indicates the success of prior corrective action plans, it also exhibits RMA's obligation to continue focusing on root causes directly associated with administrative, process, and/or procedural errors going forward.

RMA's continuous analysis of root causes of errors and implementation of corrective action plans that help remediate improper payments has allowed the agency to maintain a tolerable error rate for 10 years, signifying the effectiveness of the measures taken to reduce improper payments.

Fraud, Waste, and Abuse

RMA continues to utilize data-mining, geospatial analysis and other advanced data analytics to identify potentially fraudulent activity and stem abuse in the crop insurance program. To augment the Agency's capabilities, RMA engages in research support contracts with the Center for Agribusiness Excellence (CAE) at Tarleton State University, the PRISM Climate Group at Oregon State University, and the University of Illinois at Urbana Champaign. In order to produce the congressionally mandated outcomes of this effort, RMA developed the Spot Check List (SCL) and the Agriculture Risk Protection Act (ARPA) list. The SCL is the most well-known, comprehensive, and routine application of data mining to the Federal crop insurance program, where RMA uses objective, data-driven criteria to develop a list of producers, agents, and adjusters whose crop insurance experience is historically anomalous relative to similarly situated producers in the geographic area. ARPA requires the annual production of the SCL and ARPA lists to support this effort. The SCL and ARPA products, and other advanced analytics efforts play an important and essential role in the delivery of the crop insurance program including claim determination, timely payment of indemnities, county rating effecting crop program availability and premium levels, and the meeting of time-based compliance with congressionally mandated reviews.

RMA works hand-in-hand with USDA's Office of the Inspector General (OIG) to address cases of potential fraud, waste, and abuse. RMA refers all allegations of fraud to OIG, as appropriate, and collaborates with OIG to develop the case for presentation to the Department of Justice.

Selected Examples of Recent Progress**Cover Crops Additional Subsidies**

RMA has maintained partnerships with the states of Iowa, Illinois, Indiana, and Wisconsin for a state-funded cover crop incentive. Each state contributes \$5 per acre of insured crop that was preceded by a cover crop as an additional subsidy for the crop insurance bill. The program has been in operation since 2017 and has increased in size each year. To date, over a million acres of cover crops have been incentivized. RMA continues to have discussions with additional states that may wish to join the effort.

AGENCY-WIDE PERFORMANCE

Introduction

The Farm Production and Conservation (FPAC) mission area is USDA's focal point for the nation's farmers and ranchers and other stewards of private agricultural lands and non-industrial private forest lands. FPAC agencies implement programs designed to mitigate the significant risks of farming through crop insurance services, conservation programs and technical assistance, and commodity, lending, and disaster programs. These agencies include the Farm Service Agency, the Natural Resources Conservation Service, the Risk Management Agency, and the FPAC Business Center.

FPAC BC's Office of the Chief Operating Officer (OCOO) leads the mission area in Strategic Planning, Performance Management, Evidence and Evaluation, and Enterprise Risk Management (ERM). OCOO works closely with each of the FPAC agencies to develop performance related practices and products. This office frequently works directly with USDA leadership and represents FPAC on the Department's Performance, Evaluation, Evidence and Risk committee and the ERM Committee, which are facilitated by the USDA Office of Budget and Program Analysis. FPAC's Enterprise Risk and Strategy Committee, comprised of executives from each of the FPAC agencies, oversees and provides accountability for performance functions across the mission area.

Alignment to USDA Strategic Plan

RMA activities contribute to the success of USDA's overall mission to provide leadership on food, agriculture, natural resources, rural development, nutrition, and related issues using sound public policy, the best available science, and effective management, to the benefit of all Americans. USDA is currently developing the 2026-2030 Strategic Plan and will report alignment in the 2027 Explanatory Notes.

SUMMARY OF PERFORMANCE

USDA is currently developing the 2026-2030 Strategic Plan, including new KPIs. A more detailed report of the performance plan can be found at <https://www.usda.gov/our-agency/about-usda/performance>.