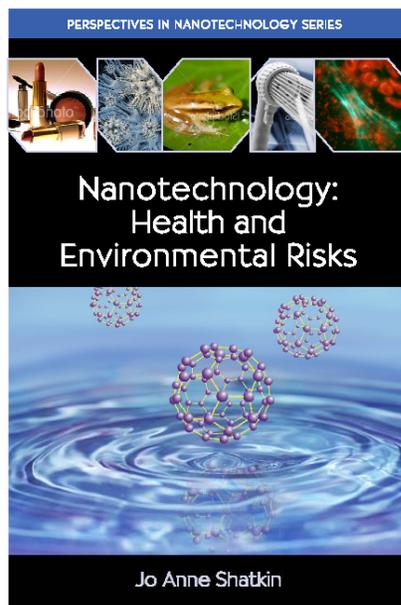


# Risk Analysis for Nanotechnology: State of the Science and Implications

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**October 7, 2009**

**USDA  
Washington, DC**



# Overview

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- Framing the issues
  - Need to consider risks in the context of benefits
  - Nano challenges to risk assessment
- Adopting a life cycle approach in risk assessment
- Society for Risk Analysis Expert Workshop Findings
- Regulatory perspectives

# Some Agricultural Applications of Nanotechnology

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- High value biomaterials
  - Nano crystalline cellulose
  - Enzymes
- Biofuels
- Sensor technology
- Nanoscale pest management
- Smart packaging

# Promoting Sustainable Technology Development

- Can be proactive about identifying and reducing risk
  - Promotes environmentally sustainable technology development
  - If Environmental, Health and Safety (EHS) concerns, need to develop approaches for assessment and management
- Engineering materials provides flexibility to address EHS concerns up-front, if identified
- Understanding impacts provides advantages in efficiently managing them
  - When risks are anticipated, can plan for them, rather than reacting
  - Early stage analysis informs sound decision making



"JUST ANOTHER COUPLE OF PAGES."

# Maximizing Benefits

- Framing the issues
  - The need to be proactive about impacts
- Life Cycle Assessment
  - Applicability to new technology development
- Risk Assessment
  - Challenges for nanomaterials and nanotechnologies
- Screening Tools



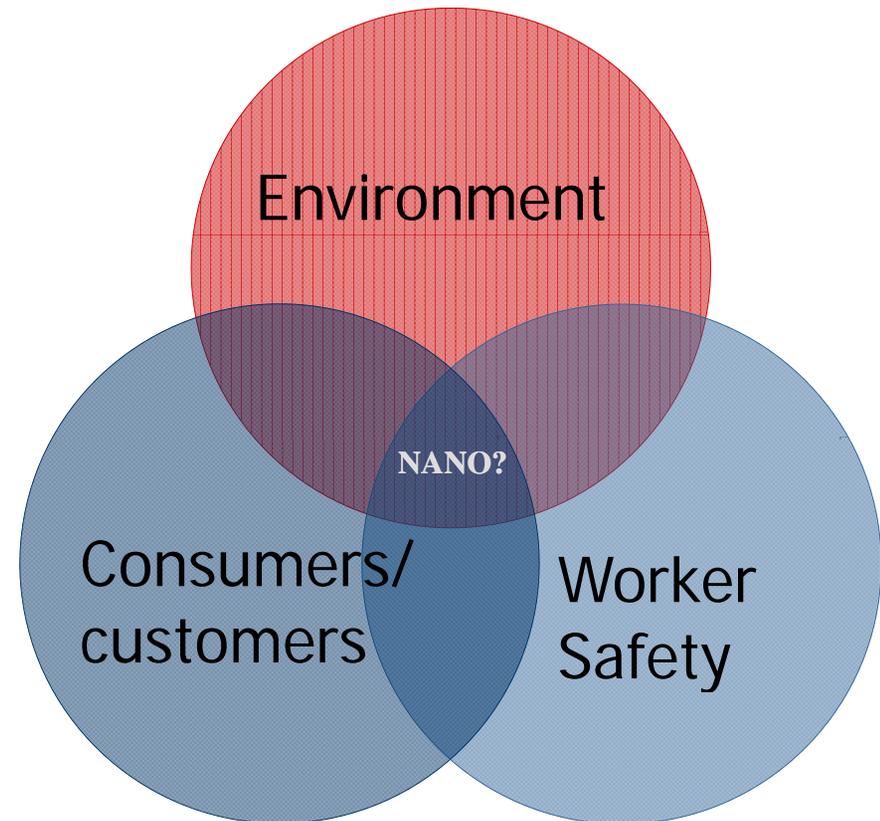
# Why Be Concerned about Nanomaterial Impacts?

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- Novel properties
- History dictates action
- Technology advancing quickly
- Paucity of information
- Potential for wide dispersion in the environment amidst uncertainty
- Significant NGO activity and low consumer knowledge
- Few standards or guidelines - yet!

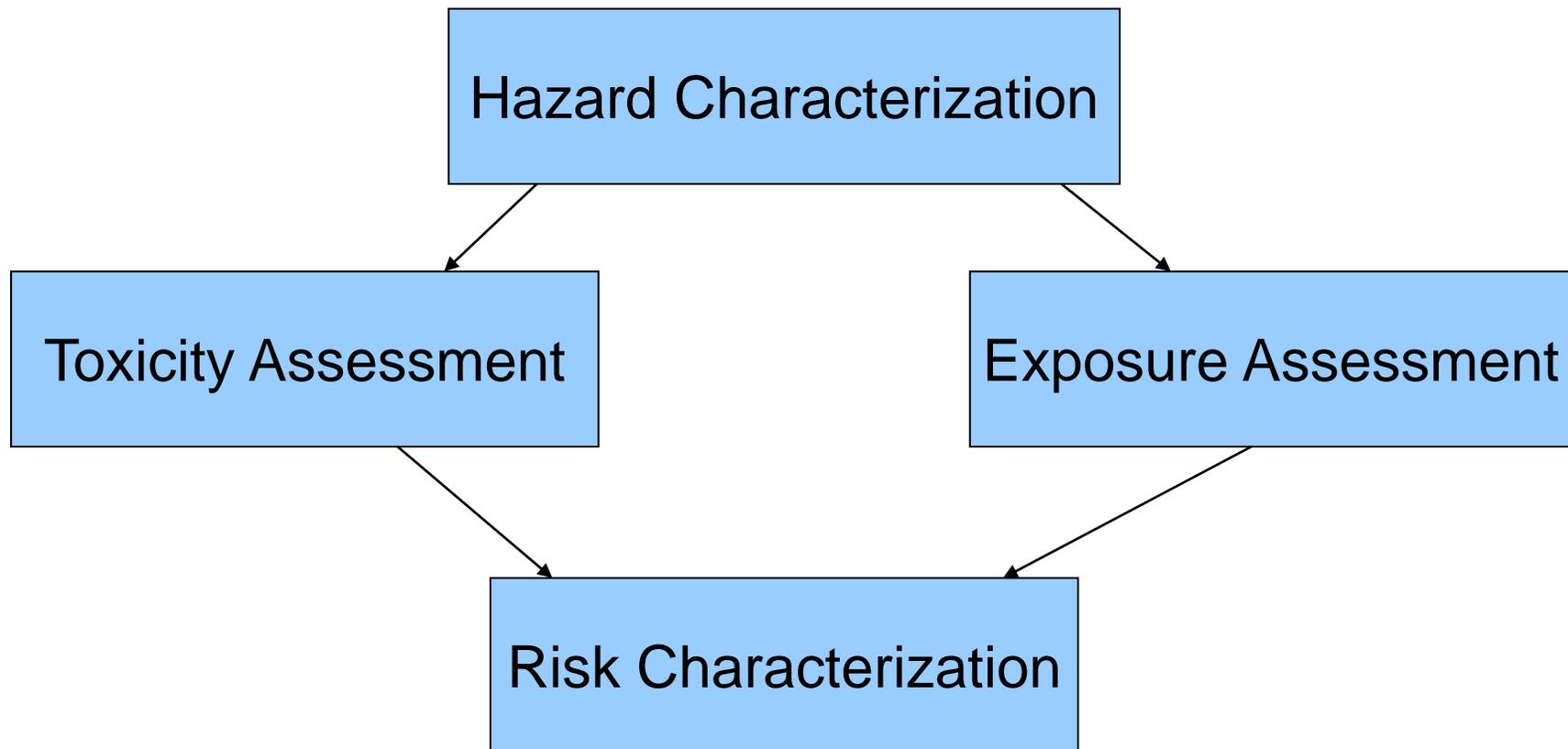
# Key Concerns about Nanotechnology Risks

- Avoiding a “nano” legacy
- Uncertainty about health and environmental risks
- Hype – its unclear which issues are real, perceptions a risk, too



# Framing the Issues for Health/ Environmental Risk Assessment of Engineered Nanoscale Materials

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(NRC 1983)

# Framing the Issues: Hazard Characterization for Nanotechnology

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- How to define nanomaterials
  - Distinguish engineered from other nanoparticles?
  - Are agglomerated or aggregated particles nano?
  - Is a composite material containing nanoparticles “nano”?
- Do we characterize the particle, or the product?
- What are the appropriate measurement units?
- How to characterize variability, uncertainty?

# Framing the Issues: Exposure Assessment for Nanotechnology

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- Need new ways to characterize exposure
  - Mass may not be most useful measure
  - When does size trigger new measures?
  - How does the matrix affect exposure?
- Limitations of available analytical techniques
  - Methods require low detection limits
  - Also need to characterize “background” exposures
- Limited data on transport and fate

# Framing the Issues: Dose Response for Nanotechnology

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- Uncertainty in defining dose
- Different behavior of nanoparticles
  - Are there novel effects?
- Difficulty in measuring responses
  - data are equivocal
- Absorption, Distribution, Metabolism, Excretion
- Diversity of materials and characteristics
  - When are particle distributions different?
  - What are the tolerances?

# Framing the Issues: Dose Response for Nanotechnology

- Limited data available from well designed studies
  - most is in vitro or inhalation studies to particles
- Reactive oxygen formation (ROS) is a commonly observed mechanism of toxicity; physical effect on cells
  - Leads to inflammation
- Study conditions affect results
- Surface coating/particle size/surface charge/surface area/ contamination and aggregation may be important

# Framing the Issues: Characterizing Risks of Nanomaterials

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- Several deliberations conclude that current frameworks adequate and appropriate
  - but significant model and parameter uncertainty
- Still much research to be done to quantify risks
- Need to address uncertainty and variability
- Still a limited ability to conduct quantitative assessments
- New metrics and endpoints for risk?

# Framing the Issues: Uncertainty Analysis

*Haven't we been here before?*

- Foodborne vs. Nosocomial antimicrobial resistance
- Chemical mixtures
- Climate change impacts
- Cellular phones and non-ionizing radiation
- Nutrient requirements
- Vitamin and mineral fortification of food
- Fish consumption advisories

**Risk Analysis is a robust approach for assessing and managing uncertain hazards and risks**



# Society for Risk Analysis

In December 2006 formed the **Emerging Nanoscale Materials Specialty Group (EMNMS)** with 75 founding members.

- 135 Current Members from 22 Countries
- Diverse interests and expertise
- Affiliations
  - Academia
  - Government
  - Non-profits
  - Trade organizations
  - Industry
  - Students
  - Others

# The Emerging Nanoscale Materials Specialty Group (EMNMS) aims to:

- Facilitate the exchange of ideas and knowledge among practitioners, researchers, scholars, teachers, and others interested in risk analysis and emerging nanoscale materials.
- Encourage collaborative research on risk analysis and emerging nanoscale materials.
- Provide leadership and play an active role in advancing issues related to risk analysis and emerging nanoscale materials.



## Risk Analysis:



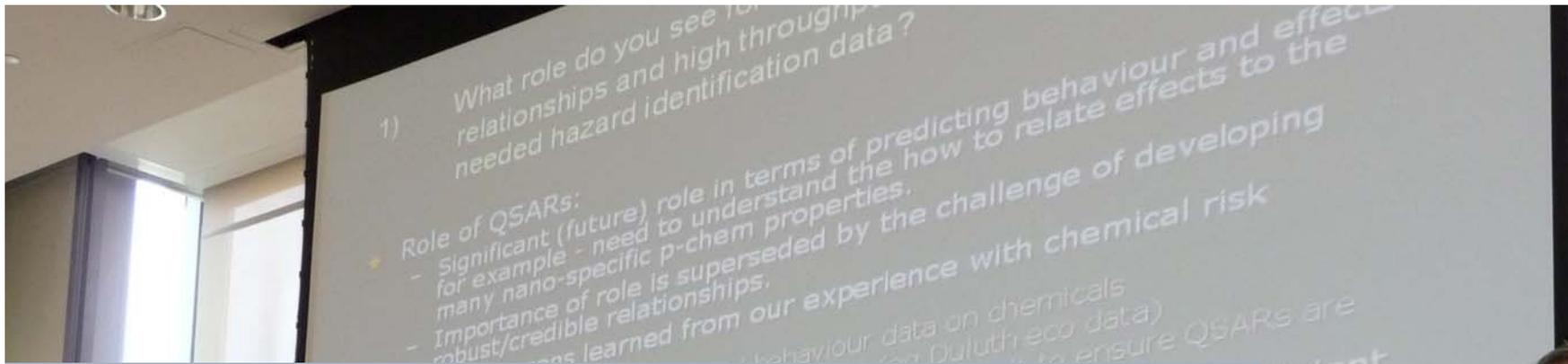
### *Advancing the Science for Nanomaterial Risk Management Sept 2008, Washington DC*

- Public expert workshop organized by the Society for Risk Analysis *Emerging Nanoscale Materials Specialty Group*
- Brought together risk analysts with nano-experts in to advance our understanding and build new networks
- A deliberative workshop to address:
  - What is “nano” about risk assessment for nanoscale materials?
  - What tools in the field of risk analysis can be used for managing nanomaterials?
  - What are the needs for communicating about risks?
  - How to consider the benefits of nanotechnology for risk reduction?

# NanoRisk Analysis: *Advancing the Science for Nanomaterial Risk Management*

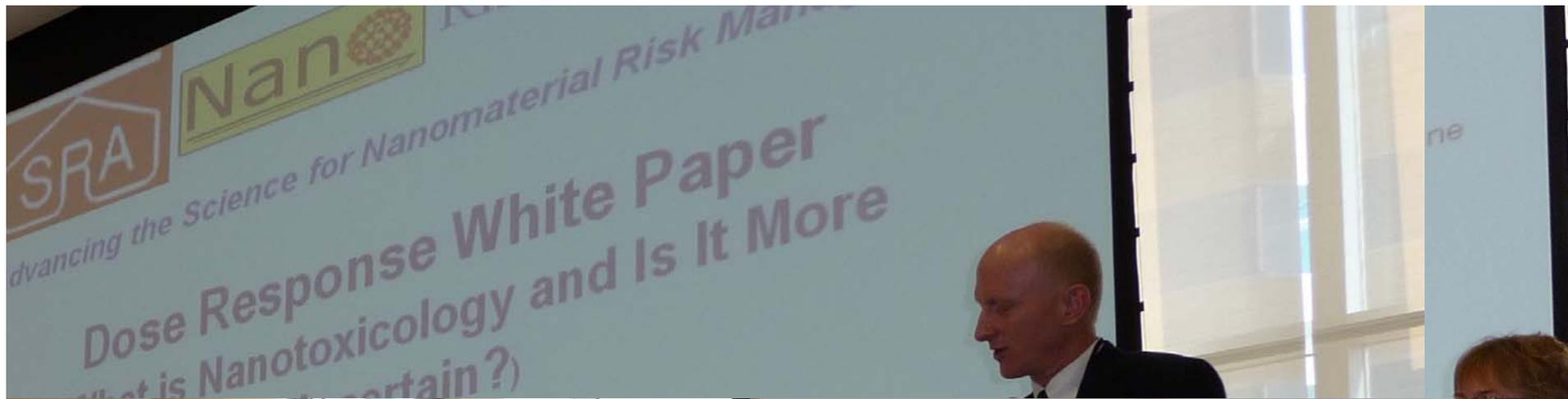
## Workshop Co-Sponsors





# Panel Discussion on Data Gaps





## Repeated themes

- Considerable uncertainty in understanding of nano-specific attributes and relevance to biological and environmental effects
- Size matters, but its not clear there is a bright line, *e.g.* at 100 nm
- Regulatory approaches are likely to be case-by-case in the near term
- Perceptions outside of industry and the government are critical, and proactive measures to communicate with the public are critical to successful development of nano-products

## Key Issues Identified

- Many previously identified concerns are not specific to nanomaterials or nanotechnologies
- Can address some concerns “by design”
  - Engage risk analysts to work with product designers
- Need for a long term plan/framework to answer questions with pending data
- Conduct case-by-case evaluations to elicit key concerns
- Also conduct expert workshops more broadly to raise overarching issues
- Test/compare adaptive approaches to risk analysis that incorporate the product life cycle

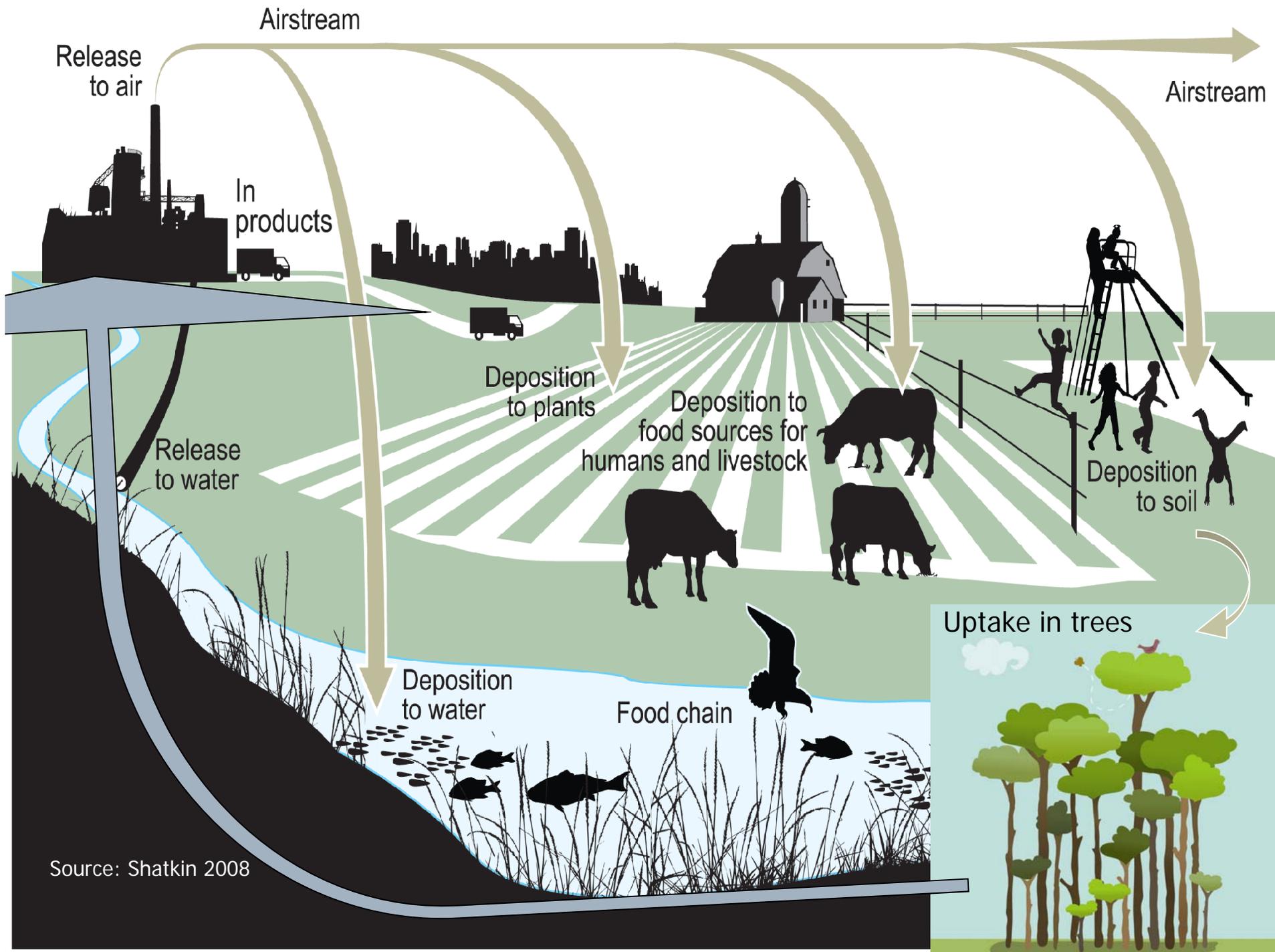
# Challenges Present Opportunities

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- Can be proactive about identifying and reducing risk
  - Promotes environmentally sustainable technology development
  - If EHS concerns, need to develop approaches for assessment and management
- Engineering materials provides flexibility to address EHS concerns up-front, if identified
- Understanding risks provides a competitive edge in efficiently managing them
  - When risks are anticipated, can plan for them, rather than reacting

# Key Elements of a Risk-based Analysis Framework for Nanomaterials

- Tiered – Start with Screening Tools
  - Use early in the product development cycle to identify potential concerns
- Address Life Cycle Concerns
  - Consider worker, consumer, and environmental issues
- Focus on Exposure
  - Indicators, not Perfect Data
  - Hazard, Exposure and Toxicity Dimensions
- Adapt Products to Findings (Evaluative)
  - Incorporate findings into actions

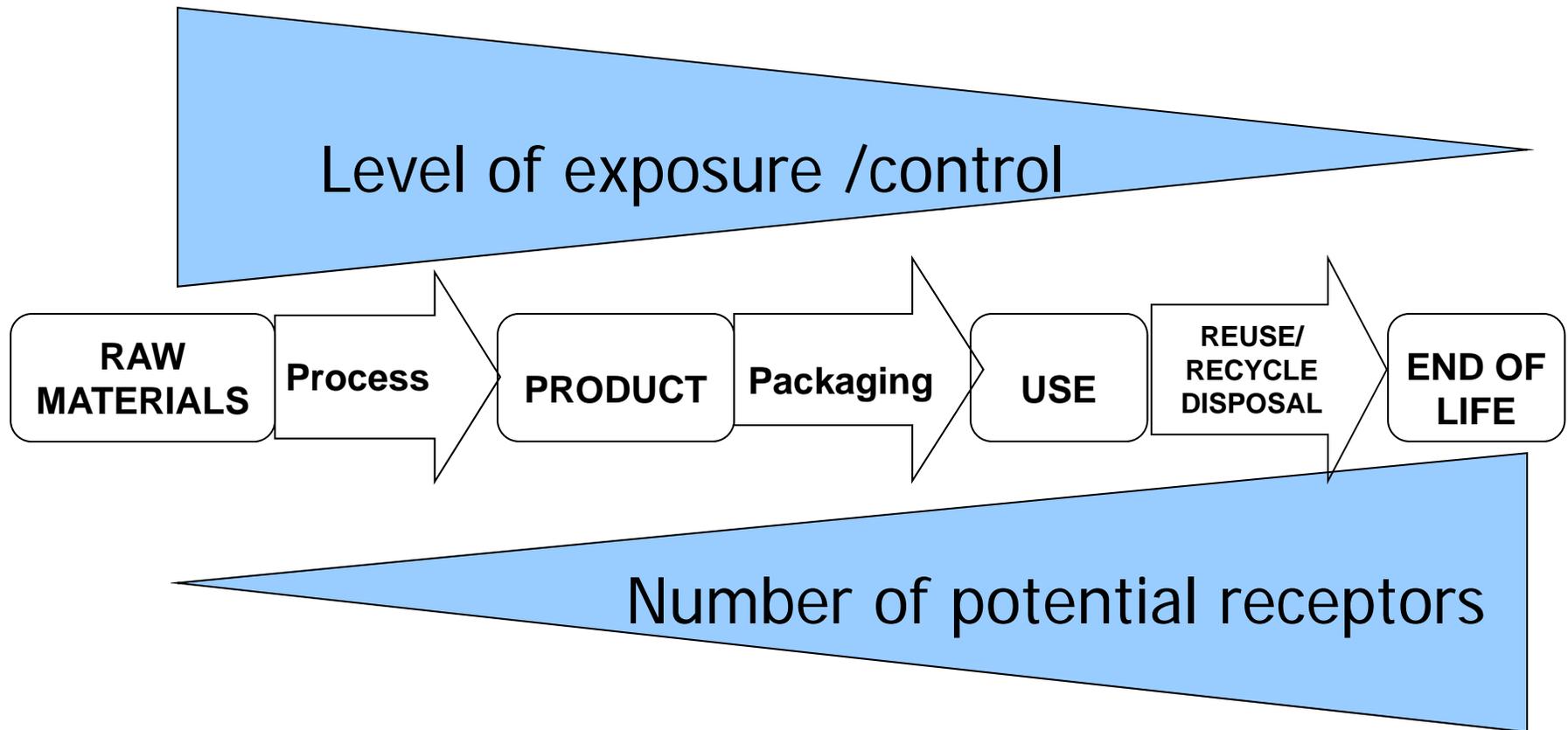


Source: Shatkin 2008

# Screening for Potential NANO Risks across the Product Life Cycle

- Raw materials
  - novel structures, material combinations, ↑ reactivity
- Manufactured Forest Products
  - New potential exposures, applications, waste generation
- Packaging and distribution
  - Customer knowledge, communication, labeling
- Product Usage
  - Novel behavior in matrix, potential consumer exposure
- End of Life
  - Environmental dispersion; recycling/disposal impacts

In the product life cycle, environmental exposures are less easily assessed and managed



# Proposed Risk Frameworks for Nano

- Life Cycle Approaches to Risk incorporate biological and environmental exposures in the framework
  - **Nano SLCRA** (Shatkin 2008. *Nanotechnology Health and Environmental Risks* CRC Press)
  - **CEA** Comprehensive Environmental Assessment (Davis 2007)
- Screening Approaches can still be data intensive
  - **Nano Risk Framework** (EDF/DuPont 2007)
  - **ILSI RF Risk Screening Framework** (toxicology only)

# International Life Sciences Institute – Risk Sciences Institute Screening Approach

## ***Physical Chemical Properties***

- *particle size and size distribution;*
- *shape;*
- *surface area;*
- *chemical composition;*
- *surface chemistry;*
- *surface contamination;*
- *surface charge (in suspension, solution, and in powder form);*
- *crystal structure;*
- *particle physicochemical structure;*
- *agglomeration state;*
- *porosity;*
- *method of production;*
- *preparation process;*
- *heterogeneity;*
- *prior storage of material; and*
- *concentration*

## ***In vitro assays***

### Cellular

- lung;
- skin;
- mucosal membrane;
- endothelium, blood;
- spleen;
- liver;
- nervous system;
- heart; and
- kidney studies.

### Non-cellular

- nanoparticle durability;
- protein interactions;
- complement activation;
- pro-oxidant activity.

## ***In vivo assays***

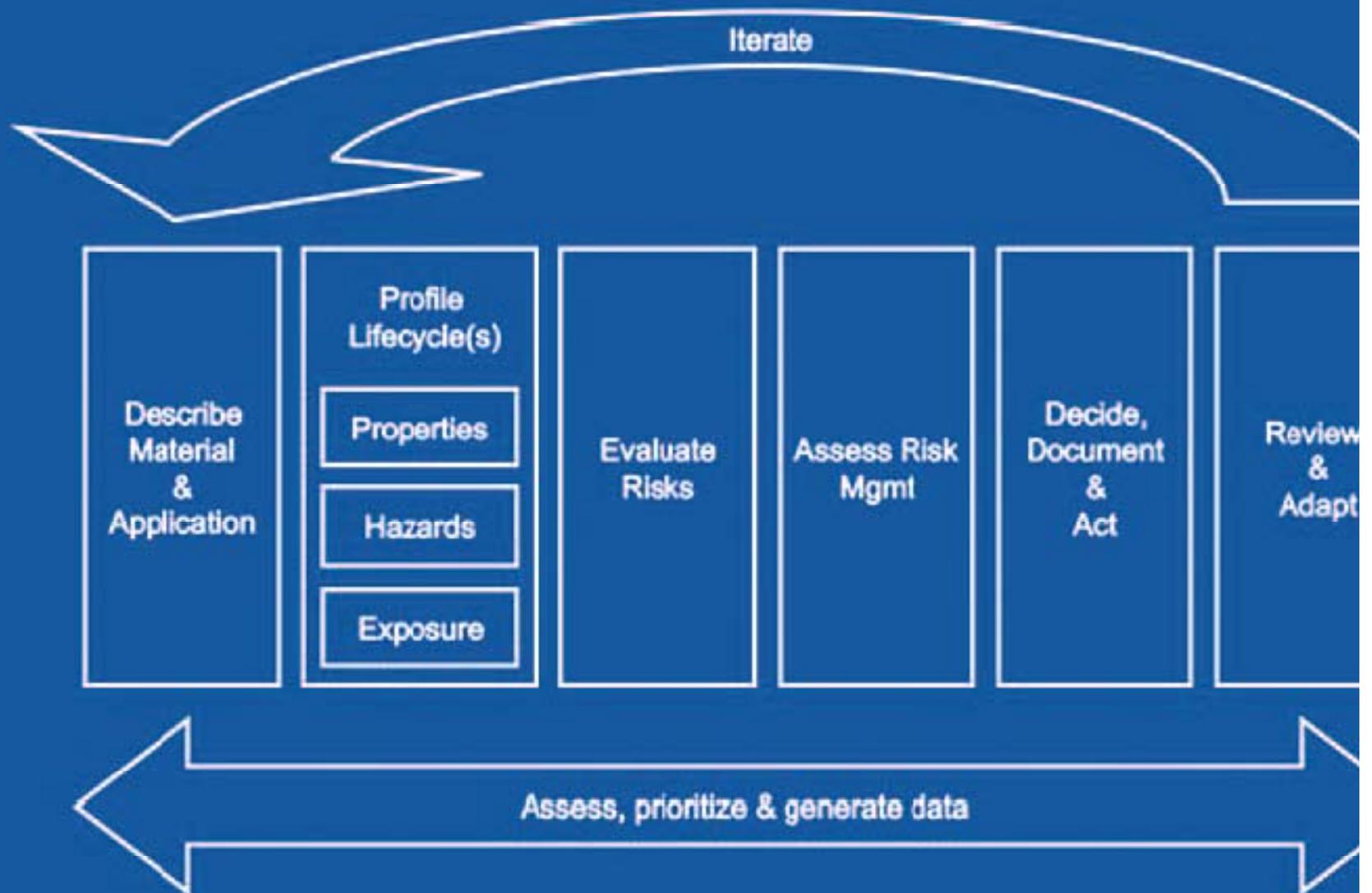
### Tier 1 evaluations for

- pulmonary, oral, dermal and injection exposures;
- inflammation;
- oxidant stress; and
- cell proliferation in select organs.

### Tier 2 evaluations for

- pulmonary exposure;
- deposition; translocation;
- toxicokinetics/biopersistence studies;
- multiple exposure effects;
- reproductive effects;
- alternative model studies;
- mechanistic studies

# Environmental Defense – DuPont Nano Risk Framework



# Comprehensive Environmental Assessment (CEA)

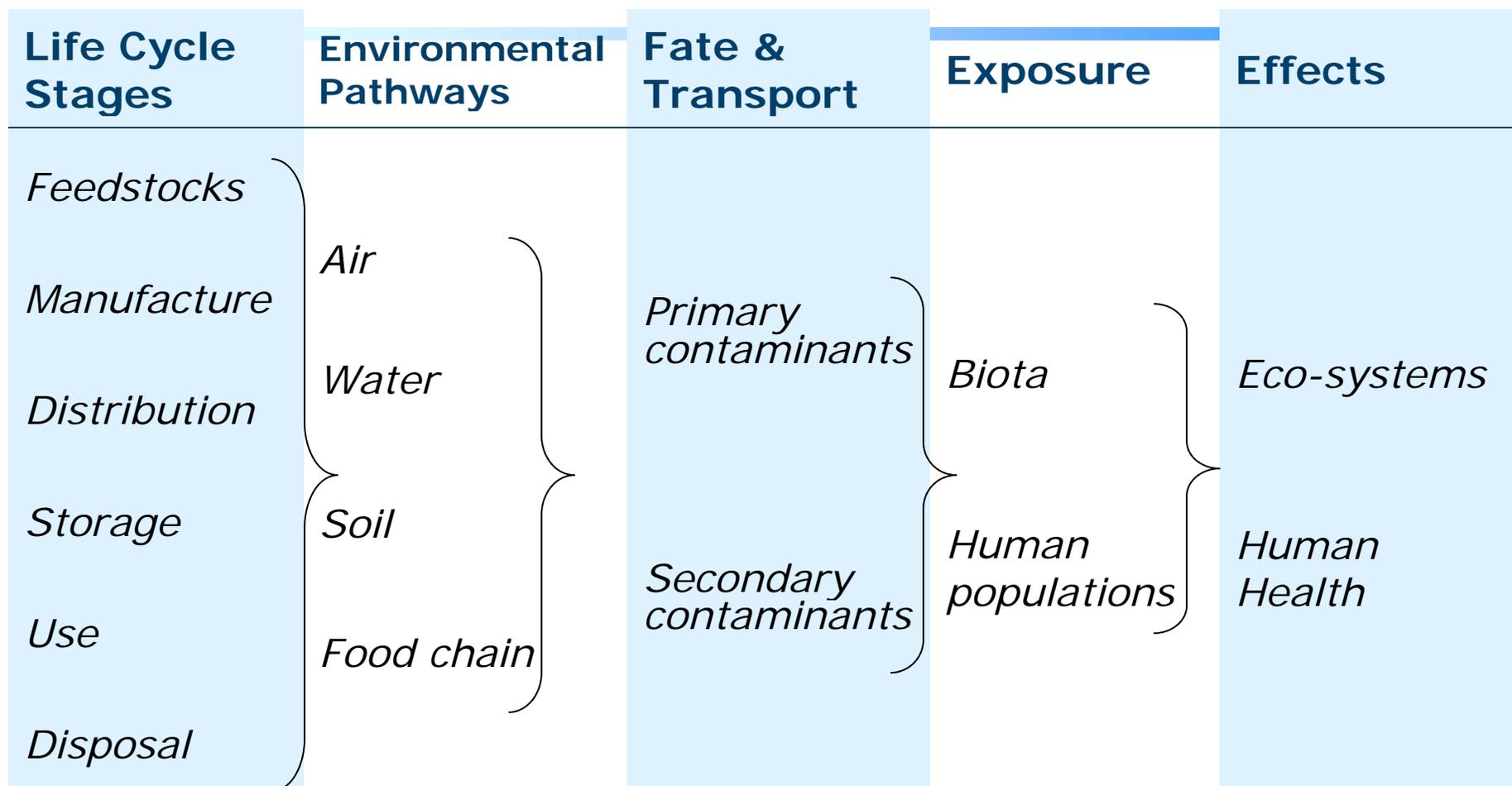
$$\text{CEA} \approx \text{LC} + \text{RA}$$

LC = Product Life Cycle framework

RA = Risk Assessment paradigm

See: Davis, J. M. "How to assess the risks of nanotechnology: learning from past experience"  
*J. Nanosci. Nanotechnol.* 7(2): 402-409, 2007

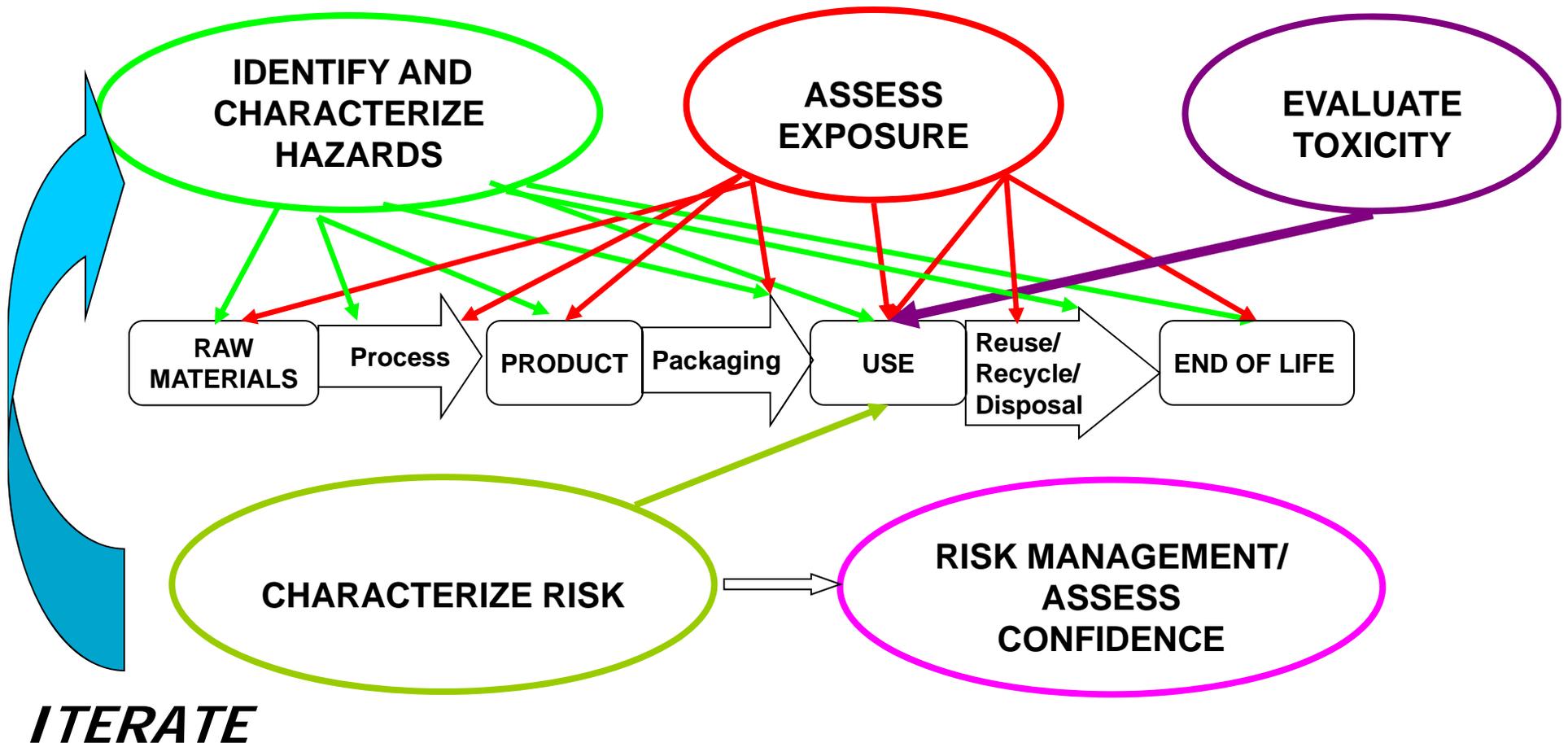
# Comprehensive Environmental Assessment (CEA)



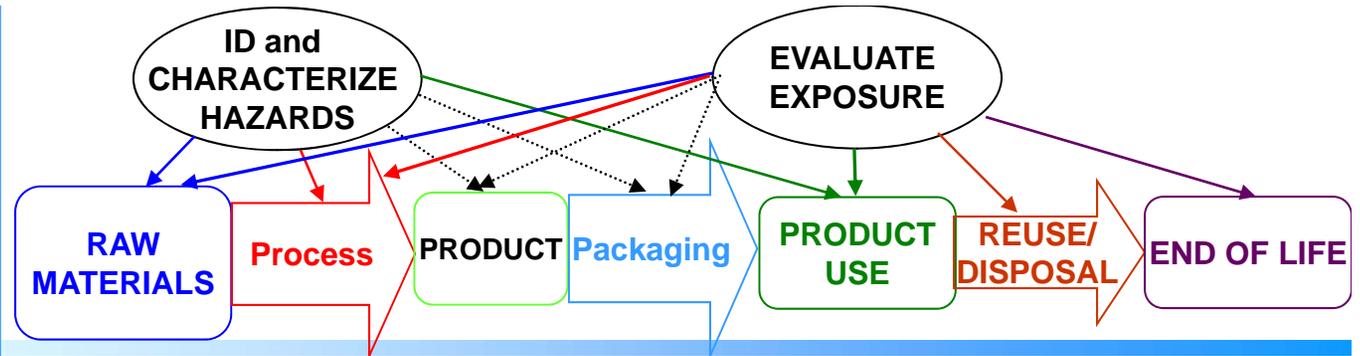
Source: adapted from Davis, J. M. and Thomas, V.M.  
*Annals N.Y. Academy of Science* 1076: 498-515, 2006

# NANO SLCRA

Adaptive Streamlined Life Cycle/ Risk Assessment Framework for Nano Materials (Shatkin 2008)



**NANO SLCRA**  
**Case Example**  
**Nanocrystalline**  
**Cellulose for Packaging**  
**Application**



**Analysis**

**Hazard Identification**

- No nanomaterials in raw materials
- Extract released during isolation process
- Uncontained disposal practices for Nano-containing wastes
- Product contains unbound crystalline particles
- Post application recycling distributes nanoparticles

**Exposure Assessment**

- Material production process not enclosed
- Packaging process is very dusty
- Use exposes consumers to nanoparticles
- Disposal practices create secondary human exposure pathways

**Recommendations**

**Toxicity Assessment**

- Material characterization
- Design protocol to assess toxicity of packaging product in vivo and in vitro

**Inhalation and Dermal Exposures**

- Develop tracking system
- Work with solutions not particles
- Contain process releases
- Provide PPE/training for handling production materials
- Conduct training
- Develop MSDS
- Assess use/disposal exposures

# NANO SLCRA Streamlined Framework

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- Use as a screening tool to identify and prioritize health and environmental/ process issues
- Complement with regulatory/ market competition/ societal concern analysis
- Analysis identifies key uncertainties – can inform product development
- Revisits early decisions with new information

# NANO SLCRA Features

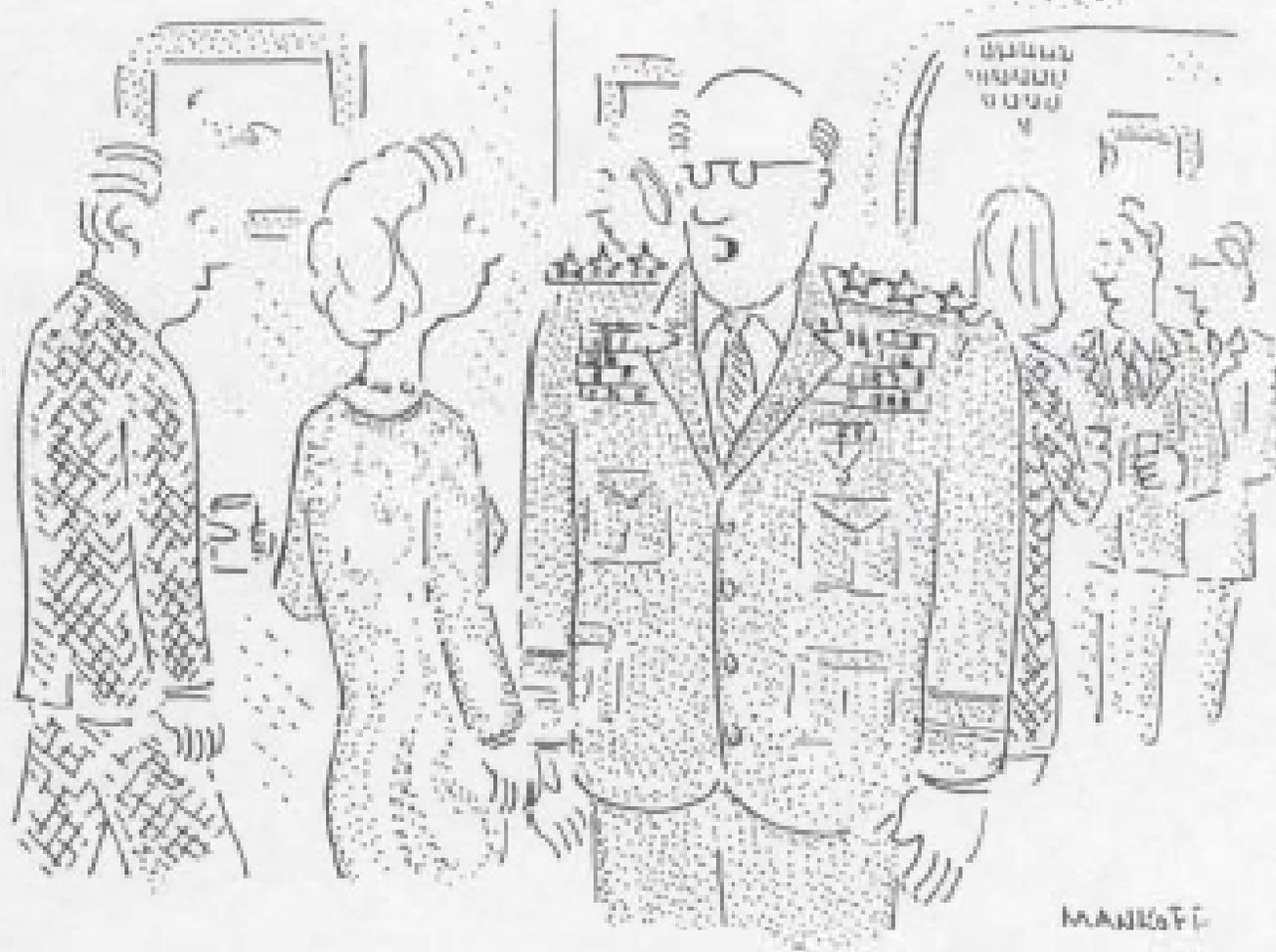
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- Proactive, early stage, affordable, easily implementable process even with few available data.
- Develops risk management practices based on minimizing exposure and potential human health effects and environmental impacts.
- Applicable for NM research and development, product manufacturing, consumer applications, and evaluation of NM fate in the environment.
- Prioritizes future data needs.

# Summary

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- Innovation is inherently risky
- The environmental, safety and health aspects of innovative materials are not well understood and are perceived as risky
- Everyone benefits from a proactive approach to identify and address potential risks early in the innovation cycle
- Screening Level Risk Assessment is a useful tool for identifying and managing amidst uncertainty



*"Look, I'd like to avoid overkill, but not at the risk of underkill."*

© The New Yorker Collection 2001 Robert Mankoff from cartoonbank.com. All rights reserved.

Source: K. Thompson, 2004.

News Item: Scientists undecided about the need for nanoparticle regulation.



"I'm looking for a loophole!"

ETC 2004

# Thank You Very Much!

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