

**United States Department of Agriculture** 

# Plain Writing Act



2013

Compliance Report

### Contents

CONTE	NTS
1.	INTRODUCTION
2.	SAMPLE USDA COMMUNICATIONS4Introduction4Spotlight: Hungry Pests Outreach Materials4Spotlight: Backyard Conservation Web Pages5Summary of USDA Agency Communications5
3.	PLAIN WRITING OUTREACH TO USDA EMPLOYEES
4.	<b>TRAINING</b> 47Introduction47Spotlight: AgLearn Class: Introduction to Plain Language47Spotlight: RMA Trains Every Employee47Who We're Training48How We're Training Them48
5.	ENSURING COMPLIANCE       60         Introduction       60         Spotlight:       Correspondence Directive and Appendix       60         Spotlight:       Forest Service Reviews       60         Compliance Efforts (By Agency)       61
6.	USDA PLAIN WRITING WEB SITES
7.	CUSTOMER SATISFACTION71Introduction71Spotlight: Using Employee Suggestions to Revise Documents71How We Solicit Comments and What People Are Saying71
8.	AGENCY COORDINATORS INFORMATION

# 1. Introduction

#### **USDA's PLEDGE**

The U.S. Department of Agriculture (USDA) is committed to improving its service to you by writing in plain language. We use plain language in any new or substantially revised document that:

- provides information about any of our services and benefits;
- is necessary to obtain any of our benefits or services; or,
- explains how to comply with a requirement that we administer or enforce.

We pledge to provide you with information that is clear, understandable, and useful in every paper or electronic letter, publication, form, notice, or instruction.

In October 2011, Secretary Thomas J. Vilsack issued a memorandum to all USDA employees, emphasizing the importance of using plain language to communicate with all of USDA's customers. You can find this memorandum on the last two pages of this report and at USDA's Plain Writing Web site, at <a href="http://www.usda.gov/plain-writing">http://www.usda.gov/plain-writing</a>.

#### THIS REPORT

This report documents USDA's progress to date in complying with the Plain Writing Act. The Act requires that USDA "write all new publications, forms, and publicly distributed documents in a 'clear, concise, wellorganized' manner." On July 13, 2011, USDA published its first report that detailed our goals for plain writing, and published an update on April 13, 2012. This year, we report on how we have built on our prior efforts towards meeting the goals on the Plain Writing Act. You can read USDA's first Plain Writing Act Compliance Report here: <u>http://www.usda.gov/documents/PL-Report-final.pdf</u>. You can read last year's report here: <u>http://www.usda.gov/documents/USDA Compliance Report 04-13-2012.pdf</u>.

#### USDA OFFICIALS FOR PLAIN WRITING

We are committed at the highest levels to complying fully with the Act. Secretary Vilsack recognizes the importance of using plain language to achieve the goals of President Barack Obama's Open Government initiative, as well as the USDA Cultural Transformation initiative.

#### **Senior Officials**

Our senior officials for plain writing are: Mr. Jerold Mande Senior Advisor to the Under Secretary for Food, Nutrition, and Consumer Services email: <u>Jerold.Mande@osec.usda.gov</u> phone: 202-720-7711

Ms. Beth Gaston Policy Analyst, Policy and Program Development, Animal and Plant Health Inspection Service

#### **Agency Coordinators**

USDA is comprised of 17 agencies and approximately 100,000 employees who serve the American people at more than 7,000 sites around the world. To lead implementation of the Act and ensure our compliance with it, we created a working group of agency officials. These officials ensure that their agency or office uses plain language in public documents. For a list of agency coordinators, please see <u>Section VIII</u> of this report.

## 2. Sample USDA Communications

#### INTRODUCTION

In order to provide the clearest communications to the public, we are making every effort to comply with the Plain Writing Act. In doing so, we are paying particular attention to our audiences – what are their needs and how can we best communicate with them? Additionally, we are using plain language principles in our text. Specifically, we are:

- reducing text and using shorter sentences in our documents;
- using more tables and lists rather than lengthy paragraphs; and
- eliminating unnecessary jargon, acronyms, and abbreviations.

This renewed effort has resulted in an overall improvement in communication with the public, as well as a greater sense of accomplishment among our employees.

#### SPOTLIGHT: HUNGRY PESTS OUTREACH MATERIALS

The Hungry Pests Campaign is USDA's signature outreach initiative to raise public awareness about the invasive pest threat nationwide. To do so cost effectively, the Animal and Plant Health Inspection Service created a customizable brochure and suite of pest identification cards. The brochure includes general information about invasive pests nationwide and a customizable section for individual States to describe the most significant pest threats in their local areas. The pest ID cards focus on the top invasive pest threats in the United States today.

We published these materials primarily online to be downloaded by State agenciesorother cooperators for printing on demand. In doing so, we were able to create high-quality publications with consistent messaging while conserving USDA funds. The purpose of these materials is to do the following: (1) elevate the issue of invasive pests among the general public; (2) educate the public about the threat invasive species pose; (3) increase awareness about safe and effective solutions to combat them; and (4) encourage people to learn more at the Hungry Pests Web site, <u>http://www.hungrypests.com</u>.

The Center for Plain Language recognized the Hungry Pests brochure and pest identification cards with a ClearMark award. The target audience is the general public, particularly people in the 12 States (California, Florida, Georgia, Illinois, Michigan, Minnesota, New York, North Carolina, Ohio, Pennsylvania, Texas, and Washington) USDA has identified as being at highest risk for invasive pests.

To ensure that our documents were appropriate for the target audience, we worked through a contractor (as part of the overarching campaign) to conduct qualitative research that gauged the public's knowledge on invasive pests and identified the most effective outreach approaches. This research involved focus-

group message testing in four regions, and we worked to ensure that participants were diverse in age, race, and income. Feedback showed that people responded best to positive, empowering, actionable language

that evoked a sense of responsibility and community. The result was our campaign tagline "Leave Hungry Pests Behind"—a call to action with concrete steps people can take to leave those hungry pests behind.

#### SPOTLIGHT: BACKYARD CONSERVATION WEB PAGES

Originally established by Congress in 1935 as the Soil Conservation Service, and renamed the Natural Resources Conservation Service (NRCS), NRCS has become a conservation leader for all natural resources ensuring private lands are conserved, restored, and more resilient to environmental challenges, like climate change. Seventy percent of the land in the United States is privately owned, making stewardship by private landowners absolutely critical to the health of our Nation's environment. NRCS works with landowners through conservation planning and assistance designed to benefit the soil, water, air, plants, and animals that result in productive lands and healthy ecosystems.

Based on these publications, the number of people who can relate to the importance of conservation and how they can participate has increased.

Important conservation practices can be implemented everywhere, even in backyards. The care of privately owned land is in the hands of those who live and work on it. The Backyard Conservation Web page <a href="http://www.nrcs.usda.gov/wps/portal/nrcs/detail/national/newsroom/features/?&cid=nrcs143\_023574">http://www.nrcs.usda.gov/wps/portal/nrcs/detail/national/newsroom/features/?&cid=nrcs143\_023574</a> shows the public how conservation practices that help conserve and improve natural resources on agricultural land across the country can be adapted for use right in their own backyard. Whether you have rural acreage, a suburban yard, or a city lot, you can help protect the environment and add beauty and interest to your surroundings.

The overall purpose of the Backyard Conservation Web page is to provide useful information about conservation to as many people as possible. Specifically, its purpose is to do the following: provide quality information and tips about natural resources conservation for homeowners and other private landowners; encourage public officials to practice backyard conservation on parks and encourage community involvement; encourage cooperative conservation among groups and individuals; and encourage overall involvement in planning and caring for private land at the community level.

The number of people who can relate to the importance of conservation and how they can participate has increased. NRCS information is written for a wider swath of the public so more people can understand and implement conservation practices on their property. Since October 2011, "Backyard Conservation" has had 25,000 page views and 18,000 unique visitors. In the last 2.5 years, the public has requested 213,750 Backyard Conservation books in English and more than 11,000 in Spanish.

#### SUMMARY OF USDA AGENCY COMMUNICATIONS

The following tables summarize some of our documents in a format that is consistent with the Plain Writing Act guidelines. In compiling this table, we collected information from across USDA. In the interest of brevity, however, we are including only certain highlights. The table samples our accomplishments in focusing the Department's employees on the importance of writing in plain language so that we continually improve our communication with the public.

#### Agricultural Marketing Service (AMS)

Document	Plain Writing Improvements/Expected Impact
Press Releases Target Audience: Media, General Public Audience size: unlimited	By using plain language, we have ensured that all agency documents are written in a clear, concise, and well organized manner. Our communication materials are easy to understand and written so that all interested parties can comprehend their meaning and impact.
Blogs Target Audience: General Public Audience size: unlimited	By using plain language, we have ensured that all agency documents are written in a clear, concise, and well organized manner. Our communication materials are easy to understand and written so that all interested parties can comprehend their meaning and impact.
Tweets Target Audience: 8,500 people follow AMS on Twitter	By using plain language, we have ensured that all agency documents are written in a clear, concise, and well organized manner. Our communication materials are easy to understand and written so that all interested parties can comprehend their meaning and impact.
National Organic Program (NOP) Handbook: Collection of guidance documents, policy memos, and Instructions, updated regularly to communicate USDA organic standards. Target Audience: USDA organic accredited certifying agents (staff at 85 organizations) and certified and candidate organic operations (25,000 currently certified)	Positive feedback from customers about memo clarity; fewer rewrites required over time because policy is clearer.
NOP Integrity Quarterly Newsletter Target Audience: Organic industry stakeholders – Sent to a list of 13,000; with subsequent secondary distribution	Number of operations and individuals subscribing to NOP email notification continues to increase; customers report re- distributing articles to their stakeholders.
USDA Organic Fact Sheets Target Audience: USDA organic accredited certifying agents (staff at 85 organizations) and certified and candidate organic operations (25,000 currently certified)	Fact sheets use plain language to explain requirements; verbal feedback is that this leads to greater interest from operations determining whether to consider the organic option.
Organic Literacy Initiative – Presentations and Brochures Target Audience: Certified and candidate organic operations (25,000 currently certified)	This is a new set of materials inspired by the need to clearly explain in direct terms what the organic option is, and to point people to a range of USDA resources.

Document	Plain Writing Improvements/Expected Impact
AMS' Dairy Research and Promotion Programs Annual Report to Congress and other annual reports Target Audience: U.S. Congress, Dairy Industry, General Public Size: Unlimited	AMS writes and reviews its annual reports with principles of plain writing, reducing the burden on users, reducing errors and improving customer satisfaction.
AMS' Transportation and Marketing program (TM) Grain Transportation Report (GTR) is a weekly online report that covers developments affecting the transport of grain, both in the domestic and international marketplace. This weekly publication reports on the latest volume and price data for barges, railroads, trucks, and ocean vessels involved in the transport of grain.	The feature articles in the GTR, which present analyses of current issues in grain shipping, are routinely reposted in whole by trade newsletters and independent consultant reports, including Bloomberg.com, AgFax.com, and dtnProgressiveFarmer.com. A 2012 survey of GTR subscribers revealed a high degree of satisfaction with the latest format and report language among subscribers.
Target Audience: Agricultural shippers, grain growers, grain elevator operators, and corporations involved in domestic and international grain trade – distribution directly to 1,210 subscribers; secondary and online distribution estimated at several times the direct distribution number. The home page for the GTR received 5,778 hits in the last year.	
AMS' Agricultural Refrigerated Truck Quarterly (AgRTQ) is an online report that provides a view of U.S. regional refrigerated truckload movements, in terms of volume and rates, to gauge the vital component of truck transportation applied to fresh fruit and vegetable markets. Written portions include Market Insights, Regulatory News and Analysis, and Feature Articles.	New format for data and reporting has been well received by the public. Subscription list is growing rapidly as availability is becoming known. Regulatory changes and feature articles are important to trucking sector to keep abreast of factors that affect profit margins.
Target Audience: Agricultural shippers, fresh produce wholesalers, jobbers, and packers, and related industries. Approximately 1,360 trucking establishments ship refrigerated agricultural products locally or nationally. Direct mailing service begun in late 2012 has 19 subscribers and growing. The home page for the AgRTQ received 1,585 hits in the last year.	

Document	Plain Writing Improvements/Expected Impact
AMS reports Moving Food Along the Value Chain and Regional Food Hub Resource Guide provide detailed case studies and analyses of strategic business behavior to promote and distribute locally and regionally produced foods, as well as a resource list for practitioners.	These documents have been widely circulated and cited by other USDA and federal agencies as well as nonprofit organizations with outreach programs for economic development.
Target Audience: Practitioners, industry representatives, local government officials, researchers throughout the United States. More than 6,000 hits on the web pages since August 2012, along with 1,410 hard copies of the documents distributed at trade meetings and through partners.	
AMS guidelines, pre-application guides, evaluation measures, and brochures for the Farmers Market Promotion Program (FMPP), the Federal-State Market Improvement Program (FSMIP), and the Specialty Crop Block Grant Program are delivered online, and are made available at outreach events.	Grants materials have been updated to be more user- oriented. The process is continuing in response to helpful comments from users and external reviewers of the materials.
Target Audience: Potential applicants to the grant programs, approximately 2,000.	

#### Agricultural Research Service (ARS)/National Agricultural Library (NAL)

Document	Plain Writing Improvements/Expected Impact
Magazines, news releases, semi-technical and non-technical publications, newsletters, brochures, non-technical fact sheets, and reports.	Approximately 85,000 people will read information, which will help increase comprehension and customer satisfaction.
Target Audience: Audience varies depending on product(developed for specific scientists, programs, projects)	

#### Animal and Plant Health Inspection Service (APHIS)

Document	Plain Writing Improvements/Expected Impact
Webpages	Webpages continue to be accessible to the public.
Target Audience: APHIS stakeholders	
Publications	Increased accessibility and comprehension on complex
	scientific subjects to APHIS target audiences.
Target Audience: APHIS stakeholders	
GovDelivery Stakeholder Registry	Immediate access to valuable information about APHIS.
	Stakeholders select the type of information they would like
Target Audience: APHIS stakeholders	to receive, how often they receive and via which medium
	(email, SMS text messages).
Responses to customer inquiries made via the	Public now receives succinct, clear responses to inquiries.
Web ("Ask the Expert")	
Target Audience: The general public	
Potential Audience: Unlimited	

#### **Economic Research Service (ERS)**

Document	Plain Writing Improvements/Expected Impact
Economic research monographs released via	Increased comprehension and customer satisfaction
the agency's Web site	
Target Audience: Policymakers, academia,	
informed laypeople	
Market analysis newsletters released via the	Increased comprehension and customer satisfaction
agency's Web site	
<b>T</b>	
Target Audience: Policymakers and	
commercial agriculture companies	
Amber Waves magazine, now an app	Increased comprehension and customer satisfaction
available for mobile devices as of $3/13$ .	
Target Audience: Policymakers and informed	
laypeople	

#### Farm Service Agency (FSA)

Document	Plain Writing Improvements/Expected Impact
One-stop shopping Web pages.	
Target Audience: Farmers and ranchers, the general public, environmental groups, commodity organizations, and the general public.	Interested parties can easily read succinct, easy-to- understand information about the provisions of ATRA and learn about how FSA is implementing those provisions. Interested parties can read about, in lay language, studies evaluating the impact of the CRP.
Applicants, borrowers, lenders, employees, and the general public who are interested in FSA's farm loan programs and related topics.	The FLP homepage was customized to display, in clear language, the various types of farm loan programs and provide information on eligibility requirements, loan limits, and interest rates, as well as provide links to forms applicants need to complete to apply for loans.
American Taxpayers Relief Act (ATRA) of	
2012 Web pages at	
http://www.fsa.usda.gov/FSA/fbapp?area= home&subject=landing&topic=landing	
Conservation Reserve Program (CRP)	
monitoring and evaluation pages at	
http://www.fsa.usda.gov/FSA/webapp?area	
<u>=home&amp;subject=ecpa&amp;topic=nra</u>	
FSA's Farm Loan Programs (FLP) Homepage	
at	
http://www.fsa.usda.gov/FSA/webapp?area	
<u>=home&amp;subject=fmlp&amp;topic=landing</u>	

Document	Plain Writing Improvements/Expected Impact
Easier-to-Read Brochures FSA has focused increasingly on quick-to-read sources of information, such as electronic brochures. One example is "Your Guide to FSA Farm Loans," which can be viewed at http://www.fsa.usda.gov/Internet/FSA File/f sa br 01 web booklet.pdf The Guide was sent for distribution to: • FSA State offices • FSA county offices • Intertribal Agriculture Council • Indian Land Tenure Foundation • Outreach partners • Community-based organizations Target Audience: Designed for individuals and entities who may want to start, expand, sustain, or make changes to their businesses. In addition, outreach partners, community- based organizations, and agricultural groups may use this electronic brochure as an informational resource to provide outreach and technical assistance to farmers and ranchers.	<ul> <li>This example provides concise information on how to apply for a loan, different types of loans, applicant and borrower responsibilities, costs of obtaining a loan, and available servicing options. It was made easier to understand and follow compared to prior communications.</li> <li>FSA has taken this easier-to-read approach for all communications of this type.</li> </ul>

	Plain Writing Act • 2013 Compliance Report
Document	Plain Writing Improvements/Expected Impact
More Succinct Fact Sheets	
Fact sheets are distributed frequently through outreach meetings, the FSA Web site, emails, field offices, and other outlets. Examples from this past year include: With the passage of ATRA, all relevant farm program fact sheets were updated and provided electronically in one location to facilitate the public's understanding of provisions. See: <u>http://www.fsa.usda.gov/FSA/fbapp</u> <u>?area=home&amp;subject=landing&amp;topic</u> <u>=landing</u>	<ul> <li>This is the first time that information has been consolidated in such a succinct, easy-to-read format in one Web location.</li> </ul>
Target Audience: Farmers and ranchers, the general public, employees, environmental groups, commodity organizations, beginning farmers, potential FSA borrowers, others. Agricultural Mediation Program fact sheet at: <u>http://www.fsa.usda.gov/FSA/newsR</u> <u>eleases?area=newsroom&amp;subject=lan</u> <u>ding&amp;topic=pfs&amp;newstype=prfactshe</u> <u>et</u>	<ul> <li>Clearer language increases awareness of available mediation services and promotes resolution of</li> </ul>
Target Audience: Farmers, agricultural mediation programs, and commercial creditors nationwide. In addition, USDA employees who deliver programs and services such as Forest Service, NRCS, and RD. Microloan, Emergency Loan Program, Loans for Beginning Farmers and Ranchers, Loans for Socially Disadvantaged Farmers and	disputes at an early stage.
Ranchers, and Farm Loans fact sheets (including several fact sheets in Spanish) at: <u>http://www.fsa.usda.gov/FSA/newsR</u> <u>eleases?area=newsroom&amp;subject=lan</u> <u>ding&amp;topic=pfs&amp;newstype=prfactshe</u> <u>et</u>	<ul> <li>Increases awareness of available funding to targeted groups. Provides farmers and ranchers with an overview of FSA farm loan programs.</li> </ul>
Target Audience: Small and niche operators; beginning farmers and ranchers; farmers and ranchers who are interested in FSA's farm loan programs	

Document	Plain Writing Improvements/Expected Impact
Clearer forms, program directives, handbooks, and related communications Target Audience: Farmers and ranchers, the general public, employees, environmental groups, commodity organizations, beginning farmers, potential FSA borrowers, others.	Clearer writing and streamlined program administration make it easier to communicate throughout the agency as well as with our customers. For example, a new microloan program was initiated that simplified the operating loan process by reducing application requirements and created forms better suited to gather financial information from smaller types of operations.
Easier-to-Read News Releases Target Audience: General public, media, farmers and ranchers, private landowners, beginning and socially disadvantaged producers, others, trade associations, and commodity/environmental groups.	News releases are increasingly written to communicate to readers who are not familiar with FSA programs. For example, a recent news release explaining that "no wheat marketing quota" is needed for the 2014 crop was rewritten from the prior year's format so it is much easier to comprehend. Both the 2012-issued and 2013-issued versions can be found from the "news release" section of the FSA Web site at: <u>http://www.fsa.usda.gov/FSA/webapp?area=home&amp;subje</u> ct=landing&topic=landing
Newsletters that are more focused on farmer and rancher needs. In the past, some FSA county newsletters tended to rely on local information that did not adequately communicate with producers about new programs, signup deadlines, and other important content. HQ public relations staff developed a template and provided counties with information focused on program assistance that could be tailored to county- specific disaster, lending, and other needs. Target Audience: Farmers and ranchers, the general public, employees, environmental groups, commodity organizations, beginning farmers, potential FSA borrowers, others.	This "template-based" approach, with clearly communicated content, makes FSA information more interesting and understandable, which helps the agency achieve our mission.

Document	Plain Writing Improvements/Expected Impact
Public Service Announcements FSA has recently provided information on program signup, county committee elections, and our new microloan program. Target Audience: Distributed through radio and television, these announcements reach farmers and ranchers, the general public, employees, environmental groups, commodity organizations, beginning farmers, potential FSA borrowers, others.	An increasing focus on plain writing for these announcements increases comprehension of FSA programs and their benefits.
Success Stories FSA's FencePost blog is updated multiple times daily and contains success stories from grateful producers who appreciate FSA assistance. For example, a recent story focuses on 2 producers who greatly benefited from our new microloans program, and can be read at http://fsa.blogs.govdelivery.com/2013/03/ 20/thanks-mr-president-niche-farmers-send- obama-letter-for-boosting-business/. The FencePost also contains critical program information; the main page is at http://fsa.blogs.govdelivery.com/. Target Audience: Farmers and ranchers, the general public, employees, environmental groups, commodity organizations, beginning farmers, potential FSA borrowers, others. The FencePost has 15,000 subscribers.	FSA writes blogs directly and succinctly, helping increase interest in, and comprehension of, our programs.

#### Food and Nutrition Service (FNS)/Center for Nutrition Policy and Programs (CNPP)

Document	Plain Writing Improvements/Expected Impact
Forms (distributed through the Web – PDF	FNS has long exercised Plain Writing standards in its
format; occasionally by paper)	documents. This has resulted in more efficient clearance
	(less rewriting), greater comprehension by audiences, better
Target Audience: State and local nutrition	adherence to rules and guidance due to greater clarity, and
assistance program operators (Thousands)	better customer satisfaction with written work.

Plain Writing Improvements/Expected Impact
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.
FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.

Document	Plain Writing Improvements/Expected Impact
Publicly available reports (distributed in hard	FNS has long exercised Plain Writing standards in its
copy to Congress and made available to the	documents. This has resulted in more efficient clearance
public through the Web – PDF format)	(less rewriting), greater comprehension by audiences, better
	adherence to rules and guidance due to greater clarity, and
Target Audience: Congress, general public	better customer satisfaction with written work.
Research publications (distributed through the	FNS has long exercised Plain Writing standards in its
Web – PDF format)	documents. This has resulted in more efficient clearance
	(less rewriting), greater comprehension by audiences, better
Target Audience: Nutrition assistance	adherence to rules and guidance due to greater clarity, and
program stakeholders, research community	better customer satisfaction with written work.
Nutrition promotion materials	FNS has long exercised Plain Writing standards in its
	documents. This has resulted in more efficient clearance
Target Audience: Nutrition community,	(less rewriting), greater comprehension by audiences, better
general public	adherence to rules and guidance due to greater clarity, and
	better customer satisfaction with written work.

### Food Safety Inspection Service (FSIS)

Document	Plain Writing Improvements/Expected Impact
Freedom of Information Act (FOIA)	We have revised template letters using more plain
Acknowledgement correspondence via	language. Examples include using active voice and shorter
U.S. mail	sentences, explaining technical issues, eliminating wordiness.
Target Audience: FOIA requestors: consumer	
advocates, industry associations, news media,	
regulated industry members.	
FOIA Fee waiver denied/granted	We have revised template letters using more plain
correspondence, letter via U.S. Mail	language. Examples include using active voice and shorter
	sentences, explaining technical issues, eliminating wordiness.
Target Audience: FOIA requestors	
FOIA Expedited processing denied/granted	As we write and review letters, the specialist and supervisor
correspondence, letter via U.S. Mail	use plain language.
Target Audience: FOIA requestors	
FOIA Referral correspondence, letter via	As we write and review letters, the specialist and
U.S. Mail	supervisor use plain language.
Target Audience: Other agencies	
FOIA Absent fee agreement/ over \$250	As we write and review letters, the specialist and supervisor
correspondence, letter via U.S. Mail	use plain language.
Target Audience: FOIA requestors	

Document	Plain Writing Improvements/Expected Impact
FOIA Subpoena response correspondence,	We have revised template letters using more plain
letter via U.S. Mail	language. Examples include using active voice and shorter sentences, explaining technical issues, and eliminating
Target Audience: Attorneys	wordiness.
FOIA Determination correspondence, letter	We have revised template letters using more plain
via U.S. Mail	language. Examples include using active voice and shorter sentences, explaining technical issues, and eliminating
Target Audience: FOIA requestors	wordiness.
FOIA Submitter's notice correspondence,	As we write and review letters, the specialist and supervisor
letter via U.S. Mail	use plain language.
Target Audience: FOIA requestors	
Privacy Act correspondence, letter via U.S. mail	As we write and review letters, the specialist and supervisor use plain language.
Target Audience: Privacy Act requestor:	
external individual doing business with FSIS	
Red Jackets, which are documents developed	When correspondence staff members review a document
by the program areas and reviewed by the correspondence staff	prepared by other program areas, issues analysts edit and make suggestions for using plain English. At times, the correspondence unit provides general instructions to the units
Target Audience: FSIS employees, meat,	about how to put documents into plain English.
poultry and processed egg products	
industries, and other stakeholders.	
Correspondence (General), letter via U.S. Mail or email	As we write and clear letters, writers and editors use plain language. Examples include using active voice and shorter sentences, explaining technical terms, eliminating wordiness,
Target Audience: Members of Congress;	and writing to the specific audience. Also, we have revised
consumer and industry groups; Federal, state,	standard language to incorporate plain language.
and local officials; meat, poultry and	
processed egg products establishments;	
consumers; members of the public.	
Campaign Correspondence, letter via	When writing responses to campaign letters, we give extra
U.S. Mail or email	attention to plain language. These responses go to
	thousands of constituents with a wide variety of reading
Target Audience: Members of the public; activists.	levels and knowledge of the issue.
Press Releases, Press Release via Electronic	We evaluated press release standard language to identify
	potential Plain Language revisions by the end of fiscal year
Target Audience: Consumers, Regulated	2012.
Community, Public Officials	

Document	Plain Writing Improvements/Expected Impact
Constituent Update, Newsletter via Electronic	Plain language is an ongoing effort for the Constituent Update. We continue working with subject matter experts
Target Audience: Consumers, Regulated	on technical content without compromising the message. We
Community, Public Officials	rewrite into plain language, and they review and rewrite to
	ensure message is correct.
Recall Releases, Press Release via Electronic	We evaluated press release standard language to identify
	potential Plain Language revisions by the end of fiscal year
Target Audience: Consumers, Regulated	2012.
Community, Public Officials	
Approximately 100 fact sheets on individual topics, such as: Beef from Farm to Table;	FSIS will continue to produce additional food safety
Refrigeration and Food Safety. We revise	education materials in plain language. It will also continue to review and revise its current stock of materials to ensure
approximately 20 fact sheets each year via	they contain factual, up-to-date scientific information, and
Web, email, in-person events	are written in plain language.
Target Audience: Consumers (8,153,292)	
Kitchen Companion: Your Safe Food	This is part of a project in which FSIS developed Plain
Handbook, booklet via Web, email, in-person	Language Fact Sheets, and published those Fact Sheets by
events, U.S. Mail	posting to applicable Agency Web sites so that the public
Target Audience, Concumers (720.972)	can access information easily.
Target Audience: Consumers (720,972) Cooking for Groups: A Volunteer's Guide to	This is part of a project in which FSIS, developed Plain
Food Safety, booklet via Web, email,	Language Fact Sheets, and published those Fact Sheets by
in-person events, U.S. Mail	posting to applicable Agency Web sites so that the public
	can access information easily.
Target Audience: Consumers	
Food Safe Families Activity Book, booklet via	This is part of a project in which FSIS developed Plain
Web, email, in-person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Children under the age of 10	can access information easily.
Let Me Tell You How Dad Got Sick!, booklet	This is part of a project in which FSIS developed Plain
via Web, email, in-person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: At-risk populations, to	can access information easily.
include caregivers of older adults, for	
example, pregnant women and their unborn	
children	
Is It Done Yet?, brochure via Web, email, in-	This is part of a project in which FSIS developed Plain
person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
Target Audience: Consumers	posting to applicable Agency Web sites so that the public can access information easily.
rarger Audience: Consoniers	

Document	Plain Writing Improvements/Expected Impact
Todo Cuenta, brochure via Web, email, in- person events, U.S. Mail	This is part of a project in which FSIS developed Plain Language Fact Sheets, and published those Fact Sheets by
person evenis, 0.5. Man	posting to applicable Agency Web sites so that the public
Target Audience: Spanish-speaking	can access information easily.
consumers	
Ask Karen, magnet via Web, email, in-person	This is part of a project in which FSIS developed Plain
events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Consumers (16,300)	can access information easily.
The Meat & Poultry Hotline web page houses	The Web site is updated regularly to include information on
great information about how to reach the	recalls and food safety-related issues/concerns.
Hotline.	
Target Audience: Consumers (1,810,640)	
Panic Button Fact Sheet, Fact Sheets via	This is part of a project in which FSIS developed Plain
email, in-person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Consumers (4,785,766)	can access information easily.
Protect Yourself and Your Baby From	This is part of a project in which FSIS developed Plain
Listeriosis, Flyer via Web, email, in-person	Language Fact Sheets, and published those Fact Sheets by
events, U.S. Mail	posting to applicable Agency Web sites so that the public
Target Audience: At-risk populations, to	can access information easily.
include pregnant women and their unborn	
children	
Be Food Safe , Poster via email, in-person	This is part of a project in which FSIS developed Plain
events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Consumers schools,	can access information easily.
extension offices, health departments	, ,
Is It Done Yet? temperature chart, Poster via	This is part of a project in which FSIS developed Plain
email, in-person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Consumers	can access information easily.
Hand Washing Decals, Miscellaneous via	This is part of a project in which FSIS developed Plain
Web, email, in-person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Consumers	can access information easily.
He's BAC! children's book, booklet via email,	This is part of a project in which FSIS developed Plain
in-person events, U.S. Mail	Language Fact Sheets, and published those Fact Sheets by
Target Audience Children under the same f	posting to applicable Agency Web sites so that the public
Target Audience: Children under the age of 10	can access information easily.
10	

Document	Plain Writing Improvements/Expected Impact
Food Safe Families Public Service	This is part of a project in which FSIS developed Plain
Announcements (4), Public Service	Language Fact Sheets, and published those Fact Sheets by
Announcement via web, media	posting to applicable Agency Web sites so that the public can access information easily.
Target Audience: Parents with children under	
the age of 13 and older adults	
Food Safe Families Behavioral videos (4),	This is part of a project in which FSIS developed Plain
Video via web	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Parents with children under	can access information easily.
the age of 13 and older adults	
Surviving a Power Outage: Don't be in the	This is part of a project in which FSIS developed Plain
Dark When it Comes to Food Safety, Podcast	Language Fact Sheets, and published those Fact Sheets by
via web	posting to applicable Agency Web sites so that the public
	can access information easily.
Target Audience: Consumers	
USDA Food Safety Advice for Tailgating	This is part of a project in which FSIS developed Plain
Parties, Video News Releases via Web	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Consumers	can access information easily.
Freezing and Food Safety , American Sign	This is part of a project in which FSIS developed Plain
Language Videos (Sign FSIS) via Web	Language Fact Sheets, and published those Fact Sheets by
	posting to applicable Agency Web sites so that the public
Target Audience: Hearing-impaired	can access information easily.
consumers	
Web content	FSIS Web Managers emphasize, to content providers,
<b>T</b>	writing descriptive and introductory text with a clear/strong
Target Audience: All customers (internal and	call to action. We emphasize using fewer words, active
external)	voice, and few acronyms to achieve plain language.

#### Foreign Agricultural Service (FAS)

Document	Plain Writing Improvements/Expected Impact
News Releases. Posted on agency Web site and released to media	Improved comprehension.
Target Audience: The general public and	
media representatives. Potential Audience: Unlimited	
Postings on agency Web site	Improved comprehension.
Target Audience: The general public Potential Audience: Unlimited	

Document	Plain Writing Improvements/Expected Impact
Responses to customer inquiries made via the Web	Public now receives succinct, clear responses to inquires
Target Audience: The general public Potential Audience: Unlimited	

#### Forest Service (FS)

Forms, distributed by mail/Web sites/officesTarget Audience: Service users, national forest visitors; thousandsIn August 2011, the Forest Service identified the kinds of documents that are covered by the Plain Writing Act. Covered documents fell into 23 categories, including: forms, correspondence, forest plans, environmental analyses, and research papers and publications. Next, the Chief's Office issued a data call, asking staffs across the country to estimate the number of covered documents in existence and the number of covered documents existed, including more than 30,000 research publications available online, and the Forest Service generated about 64,000 covered documents per year.From November 2012 to January 2013, the Forest Service Chief's Office contacted Plain Writing Act. The coordinators also reconfirmed the estimated numbers of covered documents in existence and generated each year. There were no significant changes from 2011-12.Some units have reported positive results. As a result of the emphasis on plain writing, for example, the Pacific Southwest Region (California and the Pacific Southwest Region (California and the Pacific Southwest Region communications, positive public feedback/response, and a reduction in the number of public questions and need for followup.Grants, distributed by mail/Web sites/offices Target Audience: Businesses, students,See above	Document	Plain Writing Improvements/Expected Impact
	Target Audience: Service users, national	documents that are covered by the Plain Writing Act. Covered documents fell into 23 categories, including: forms, correspondence, forest plans, environmental analyses, and research papers and publications. Next, the Chief's Office issued a data call, asking staffs across the country to estimate the number of covered documents in existence and the number produced or substantially revised each year. Approximately 590,000 documents existed, including more than 30,000 research publications available online, and the Forest Service generated about 64,000 covered documents per year. From November 2012 to January 2013, the Forest Service Chief's Office contacted Plain Writing Act coordinators across the country to review and reconfirm the kinds of documents covered under the Plain Writing Act. The coordinators also reconfirmed the estimated numbers of covered documents in existence and generated each year. There were no significant changes from 2011-12. Some units have reported positive results. As a result of the emphasis on plain writing, for example, the Pacific Southwest Region (California and the Pacific Islands) reported improved communications, positive public feedback/response, and a reduction in the number of public
landowners	Target Audience: Businesses, students,	See above

Document	Plain Writing Improvements/Expected Impact
Agreements, distributed by mail/Web sites/offices	See above
Target Audience: Community organizations, NGOs, other agencies, other partners; thousands	
Contracts, distributed by mail/Web sites/offices	See above
Target Audience: Businesses, contractors; thousands	
RFIs, RFPs, etc., distributed by mail/Web sites/offices	See above
Target Audience: Businesses, contractors; thousands	
Brochures, distributed by mail/Web sites/offices	See above
Target Audience: Service users, national forest visitors; thousands	
Interpretive signs, located at facilities and on trails, roads	See above
Target Audience: National forest visitors; thousands	
Descriptions of services, distributed by mail/Web sites/offices	See above
Target Audience: Service users; thousands	
Instructions, distributed by mail/Web sites/offices	See above
Target Audience: Service users, contractors, employees; thousands	
Rules/regulations, distributed by Web sites	See above
Target Audience: Partners, contractors, stakeholders, employees; thousands	
Management plans, distributed by Web sites	See above
Target Audience: Partners, contractors, stakeholders, employees; thousands	

Document	Plain Writing Improvements/Expected Impact
Project descriptions, distributed by Web sites	See above
Project descriptions, distributed by web sites	
Target Audience: Partners, contractors,	
stakeholders, employees; thousands	
Environmental analyses, distributed by Web	See above
sites	
Target Audience: Partners, contractors,	
stakeholders, employees; thousands	See above
Decision documents (e.g., on plans, projects), distributed by mail/Web sites/offices	See above
distributed by many web sites/offices	
Target Audience: Partners, contractors,	
stakeholders, employees; thousands	
Press releases, distributed by fax/Web sites	See above
Target Audience: Journalists, stakeholders,	
employees; thousands	See above
Research publications, distributed by mail/Web sites/offices	See above
many web snesy offices	
Target Audience: Scientists, managers,	
employees; thousands	
Letters, distributed by mail/email	See above
Target Audience: Service users, national	
forest visitors, partners, stakeholders; thousands	
Reports, distributed by mail/Web	See above
sites/offices	
,	
Target Audience: Scientists, managers,	
employees, other agencies, partners,	
stakeholders; thousands	
Speeches, delivered in person/ distributed by	See above
Web sites	
Target Audience: Varies (general public,	
stakeholders, students, etc.); thousands	
Papers/articles, distributed in journals, made	See above
available on Web sites	
Target Audience: Scientists, managers,	
employees, partners, stakeholders; thousands	

Document	Plain Writing Improvements/Expected Impact
Briefs, distributed by Web sites	See above
Target Audience: Managers, employees, other agencies, partners, stakeholders; thousands	
Testimony, delivered in person/distributed by Web sites	See above
Target Audience: Congress, partners, stakeholders; thousands	
Legal documents, available on Web sites	See above
Target Audience: Partners, contractors, stakeholders, employees; thousands	

#### Grain Inspection, Packers, and Stockyard Administration (GIPSA)

Document	Plain Writing Improvements/Expected Impact
GIPSA Website - Equipment Webpage	Increased clarity of information for a broad audience and a balance between highly technical details and policy and
Target Audience: All users and manufacturers of GIPSA Certified Grain Inspection Equipment within and outside the Official inspection system.	procedure by using Frequently Asked Questions, tables, and segmenting information.
GIPSA Website – Test Kit Evaluation	Use of tabular information to identify approved test kits and duration of approval for ease of reference.
Target Audience: All users and manufacturers of GIPSA Certified Mycotoxin Rapid Test Kits	
Brochure on GIPSA Website – How to File a Bond Claim (in English and Spanish)	Simplified step-by-step instructions and added a decision table to help sellers understand when their claim must be filed. Translated the brochure to Spanish to reach a wider audience.
Target Audience: Livestock sellers Brochure on GIPSA Website – Prompt	Increased readability of information by using shorter
Payment for Livestock Purchases (in English and Spanish)	sentences and headings. Translated to Spanish to reach a wider audience.
Target Audience: Livestock buyers and sellers	

#### National Agricultural Statistics Service (NASS)

Document	Plain Writing Improvements/Expected Impact
Marketing materials (cover letters and background sheets) to promote survey participation. These materials accompany the individual surveys mailed to producers. Over the course of the year, we have revised the materials for each survey to speak more directly to the reader and streamlined the instructions for responding.	Increased comprehension and customer satisfaction. NASS now writes these materials in a direct, clear style with the recipients' concerns in mind: what producers want to know; why they might want to participate; how the surveys benefit them.
Target Audience: Agricultural producers asked to participate in NASS surveys. NASS conducts more than 400 such surveys per year—some reach a few hundred, others reach hundreds of thousands.	
A comprehensive package of materials conveying information about, and promoting participation in, the 2012 Census of Agriculture. Early in 2012, NASS created a user-friendly Census of Agriculture Web site with comprehensive information. Throughout the year, we made available many usable, accessible materials to support this comprehensive effort, including English and Spanish brochures; news releases; logos, web buttons, videos, and public service announcements; sample blogs, feature stories, and newsletter articles. In addition NASS wrote cover letters, background information, and reminder letters and postcards to encourage census recipients to respond.	Data collection for the census is still underway, so final response rates are not yet available. However, more producers have responded to the 2012 Census than at this time in the process in previous Censuses. The new Census Web site is transparent and easy to navigate, provides useful information from past censuses, and gives easily understood directions on immediate issues related to the census and in response to incoming calls from census recipients requesting information. NASS routinely updated the 2012 Census of Agriculture FAQs based on incoming calls received from farmers for help completing the form.
Target Audience: All U.S. farmers (3.3 million people) and the many state, local, tribal, community, and nongovernmental agencies that partner with NASS to promote participation.	
Language telling survey recipients how to respond, including clearer, simpler instructions for responding online rather than by mail. Target Audience: All farmers and others concerned with agriculture who receive surveys	NASS has standardized this language to convey instructions in a simpler, more direct style.

Document	Plain Writing Improvements/Expected Impact
Web pages of individual programs.	NASS plans to do more of this as the opportunity arises in addition to the overall web revamp currently in process.
Target Audience: All users. We have	
rewritten some of our more complex program	
web pages specifically to be more accessible	
to a wider range of users.	
News releases, blog entries, internal	NASS has long focused on writing these for a broad
newsletter, and one-off publications such as	audience, but is giving extra attention to key plain
agency brochure, program brochures, etc.	language principles.
Target Audience: Press and the general	
public	

### National Institute of Food and Agriculture (NIFA)

Document	Plain Writing Improvements/Expected Impact
News Releases. Posted on agency Web site	Improved comprehension.
and released to media.	
Target Audience: The general public and	
media representatives.	
media representatives.	
Potential Audience: Unlimited	
Postings on agency Web site.	Improved comprehension.
Target Audience: The general public.	
Potential Audience: Unlimited	
Request for Applications (RFA)	Public Affairs plain writing specialist is now revising RFAs for
	improved comprehension and clarity.
Target Audience: Scientists applying for	
funding	

#### Natural Resources Conservations Service (NRCS)

Document	Plain Writing Improvements/Expected Impact
Annual Reports Distributed through: Direct Mail, displayed in office, distributed at an event, employee Intranet, public Web site, Email	No acronyms are used unless they are spelled out. Use of simplified sentences, reduction in use of technical terms when there is an alternate (easier) word, will result in better understanding of conservation programs.
Target Audience: Employees, Public, Agricultural Producers Potential Audience: Unlimited	
Banner Stands/Displays/Exhibits	No acronyms used unless defined, fewer words, more visuals
Distributed through: displayed at events, meetings, conferences and expos	resulting in better understanding of conservation programs.
Target Audience: Agricultural Producers, Employees, Potential Employees, Agriculture Producers, Conservationists, Private Landowners	
Potential Audience: Unlimited	
Booklets and Publications Distributed through: made available in offices, distributed at an event, public Web site	Reduction in use of technical terms when there is an alternate (easier) word, more visuals, updated examples and better instructions. Publications are easier to read, resulting in fewer questions about programs and policies.
Target Audience: Public, Employees, Agricultural Producers, Conservationists, Private Landowners	
Potential Audience: Unlimited	
Conservation Initiative Reports Target Audience: Public, Employees, Agricultural Producers, Conservationists	Clear, concise writing, making it easier for people to understand our programs and benefits of soil conservation to ecosystems, water supply, air and water quality, and wildlife habitat.
Agricultural Producers, Conservationists, private landowners, government officials	

Document	Plain Writing Improvements/Expected Impact
Correspondence	Letters are more direct and clear, common language is used
Distributed through: Direct Mail, Email	more, better understanding in the content, resulting in fewer questions and a better comprehension of our programs and policies.
Target Audience: Public, Employees,	
Agricultural Producers, Conservationists,	
private landowners, government officials	
Potential Audience: Unlimited	
Direct Mail	Using more familiar words allowing for a better
Distributed through: Direct Mail	understanding of programs, resulting in an increase in program participation and a reduction of questions.
	program participation and a reduction of questions.
Target Audience: Public, Employees,	
Agricultural Producers, Conservationists,	
private landowners	
Potential Audience: Unlimited	
Directives	Clarity of message, better understanding of procedures,
Distributed through: Email, employee	fewer questions, overall savings due to greater efficiency.
Intranet, Web site	
,	
Target Audience: Employees	
Potential Audience: 10,379	
Emails, Tweets, Blogs and other Social Media	Clear, concise writing, making it easier for people to
	understand benefits of soil conservation programs.
Distributed through: Emails	
Target Audience: Employees, Public,	
Agricultural Producers, Partners	
Potential Audience: Unlimited	
Fact Sheets	Using more familiar words allowing for a better
	understanding of programs, resulting in an increase of
Distributed through: email, direct mail,	applications and a reduction of questions.
handed out at events, public Web site	
Target Audience: Unlimited	

Document	Plain Writing Improvements/Expected Impact
Feature Articles/Success Stories	Shorter, clearer messages enable better comprehension of
Distributed through: public Web site, blogs,	subject.
Email, Media	
Target Audience: Public, Agricultural	
Producers, Employees, Agricultural Producers,	
Conservationists, private landowners,	
Target Audience: Unlimited	
Guidance/Handbooks for Program	Reduced use of jargon, technical terms, and acronyms
Applicants	without definitions. More clear guidance for program implementation, application process, and program
Distributed through: public Web site, email,	compliance requirements.
distributed at public events, Employee	
Intranet, Direct Mail	
Target Audience: Public, Employees,	
Agricultural Producers, Conservationists,	
private landowners, government officials	
Potential Audience: Unlimited	
Legislative Fact Sheets	Consolidated, concise language about conservation activity
Distributed through: State Web sites,	and programs provides clear useful information about conservation by State
distributed at an event, email	conservation by state
,	
Target Audience: Public, Congress,	
Agricultural Producers, Employees, Conservationists, private landowners,	
government officials	
Potential Audience: Unlimited National Bulletins	Employees have a better understanding of organizational
	decisions, resulting in fewer questions.
Distributed through: Employee Intranet,	
public Web site	
Target Audience: Employees	
Potential Audience: 10,379	

Document	Plain Writing Improvements/Expected Impact
National Instructions Distributed through: Employee Intranet, public Web site	Clear instructions and information provide employees with better understanding of processes and expectations for effective and efficient program management
Target Audience: 10,379	
News Releases and Media Advisories Distributed through: traditional media, social media, public Web site, email, events, State and National Websites, partner Web sites	Clear writing provides for better understanding by the public and employees alike of the importance of conservation generally and NRCS conservation programs in particular.
Target Audience: Agricultural Producers, Conservationists, Private Landowners, General Public	
Potential Audience: Unlimited	
Newsletters Distributed through: Email, public Web site, Employee intranet	Articles written in plain language communicating our success partnering with landowners implementing conservation practices. Text is easy to read, clear, and concise.
Target Audience: Employees, Public, Agricultural Producers, Conservationists, private landowners, government officials	
Potential Audience: Unlimited	
Posters Distributed through: Displayed in Offices, Public events, Employee meetings, and events Target Audience: Public, Employees,	Clear message displayed through design and graphics for ease of reading and comprehension of conservation programs and accomplishments.
Agricultural Producers, Conservationists, private landowners, government officials Potential Audience: Unlimited	

Document	Plain Writing Improvements/Expected Impact
Power Point Presentations	Shorter and more concise presentations allow for more
Distributed through: Employee meetings and	information sharing.
events, Public meetings and events	
Target Audience: Public, Employees,	
Agricultural Producers, Conservationists, private landowners, government officials	
Potential Audience: Unlimited	
Practice Standards	Using less scientific and more direct and simplified language to help program participants and applicants to better
Distributed through: Employee intranet,	understand the requirement standards for program
public Web sites	implementation.
Target Audience: Public, Employees,	
Agricultural Producers, Conservationists,	
private landowners, government officials	
Description Acceleration of the Brooks of	
Potential Audience: Unlimited Public Service Announcements	Using clearer language, we are able to reach broader and
	more diverse, historically underserved communities with
Distributed through: Radio, TV, YouTube,	information about conservation and conservation programs.
partner Web sites	
Target Audience: Public, Agricultural	
Producers, Conservationists, private	
landowners, government officials	
Potential Audience: Unlimited	
Resource and User Guides	Clear language describing practices and procedures allows
Distributed through Englands between	for a greater understanding of processes and fewer
Distributed through: Employee Intranet, public Web site	questions.
Target Audience: Employees, Public,	
Agricultural Producers, Conservationists, private landowners, government officials	
Agricultural Producers	
Potential Audience: Unlimited	

Document	Plain Writing Improvements/Expected Impact
Snow Survey Reports	Reporting data in a clear, concise manner with less technical
Distributed through Employee intranet, public	jargon makes it easy to understand.
Website, email	
Target Audience: Employees, Public,	
agricultural producers, Conservationists,	
private landowners, government officials	
Potential Audience: Unlimited	
Soil Survey Reports	Reporting data in a clear, concise manner with less technical jargon makes it easy to understand.
Distributed through: public Web site,	
intranet, email	
Target Audience: Employees, Public,	
agricultural producers, Conservationists,	
private landowners	
Potential Audience: Unlimited	
Technical Notes and Reports	Less technical jargon used and all acronyms defined.
	Language is more consistent and easier to understand.
Distributed through: public Web site,	
Employee Intranet, Direct Mail	
Target Audience: Public, Employees,	
Agricultural Producers, Conservationists,	
private landowners, government officials	
Potential Audience: Unlimited	

#### Risk Management Agency (RMA)

Document	Plain Writing Improvements/Expected Impact
RMA national and regional fact sheets available on the web and handed out at meetings	Agency fact sheets are easier to understand. Farmers and ranchers understand the basics of crop insurance policies and what is expected of them.
Target Audience: Farmers and ranchers – about 9 million	
Pasture, Rangeland and Forage Basic Provisions	Fewer acronyms and improved readability
Target Audience: Producers, Insurance Companies, and Agents-65,000	
Area Risk Protection Insurance Basic Provisions	Fewer acronyms and improved readability
Target Audience: Producers, Insurance Companies and Agents-4,000	-
Florida Citrus Crop Provisions Target Audience: Producers, Insurance	Fewer acronyms and improved readability
Companies and Agents-13,000 Handbooks	RMA writes and reviews National Instructions for ease of
Distributed through: Websites	understanding. This results in more succinct, clearer, and easier-to-understand Instructions. Better understanding
Target Audience: Approved Insurance Providers, Public, Agricultural Producers, Employees, etc.	helps the crop insurance industry to have better uniform implementation of the crop insurance program.
Potential Audience: Unlimited	
External Handbook Standards Distributed through: Websites	RMA created an External Standards Handbook to provide approved standards for developing, amending and maintaining RMA handbooks. One objective was to
Target Audience: Public, Approved Insurance Providers, Agricultural Producers, Employees, etc.	produce clear, concise, consistent, complete, and easily understood procedures and instructions
Potential Audience: Unlimited	
Annual Reports	RMA writes and reviews annual reports with principles of plain writing, reducing burden on users, reducing errors, and
Distributed through: Equal Employment Opportunity Commission (EEOC) Web sites	improving customer service.
Target Audience: EEOC (Unknown)	

Document	Plain Writing Improvements/Expected Impact
Compliance Reports Distributed through: Memorandum, Web sites, etc.	RMA writes and reviews reports for ease of understanding, resulting in reports that are more succinct, clearer, and easier to understand.
Target Audience: Assistant Secretary for Civil	
Rights/RMA Field Office/Loss Adjusters (50 or more recipients)	
Emails Distributed through: Email	RMA is focusing on clearer, more concise and short Email messages. We use photos and graphs to better convey messages.
Target Audience: RMA Employees	messages.
(approximately 471 recipients)	
PowerPoint Presentations Distributed through:	Presentations have fewer words, use common language, and include more graphics, charts, and images. Messages are more interesting and understandable. This helps the staff
Presentation, Email, Memorandum	accomplish the Agency's mission.
Target Audience: RMA Employees (approximately 471 recipients) and	
stakeholders	
Live Streaming	This type of visual communication is direct and used to communicate/share information simultaneously and in real
Target Audience: RMA Employees (approximately 471 recipients)	time that allows for immediate feedback to questions.
EEO Counselor Reports	RMA writes and reviews reports for ease of understanding,
Distributed to USDA Employees and Contractors	resulting in reports that are more succinct, clearer, and easier to understand.
Target Audience: USDA, RMA Employees, Contractors, and the EEOC (Number varies by	
case)	
Compliance Findings to Approved Insurance Providers	Simplified program integrity and quicker timelines
Compliance notifications	
Target Audience: Re-insured companies & Farm Service Agency	
Manager's Bulletins, Claims Advisories and Information Memos	Reduce jargon and acronyms, improve readability
Target Audience: Approved Insurance Provider personnel (varies)	

Document	Plain Writing Improvements/Expected Impact
Correspondence	Reduce jargon and acronyms, improve readability
Target Audience: All stakeholders	

#### Office of Advocacy and Outreach (OAO)

Document	Plain Writing Improvements/Expected Impact
Program Summaries, through Web site Target Audience: Community-based organizations, farmworker organizations, grant writers, educational institutions, including colleges, land grant universities, and state and local agencies. Approximately 1,000 groups.	Improved access to USDA programs and services from historically underserved groups through writing that is simple and in a direct format to achieve a more effective communication and enhance access to services for the communities we serve.
Potential audience: Unlimited	Increased accessibility USDA programs from historically
USDA Directories & Liaison information, through Web site Target Audience: Community-based organizations, grant writers, farmworker organizations, educational institutions, and state and local agencies. Approximately 500 groups. Potential audience: Unlimited	Increased accessibility USDA programs from historically underserved groups. Closing the professional achievement gap by providing opportunities to talented and diverse young people to support the agricultural industry in the 21st century.
Success Stories, through Web site Target Audience: Community-based organizations, grant writers, farmworker organizations, educational institutions, and state and local agencies.	Improved access to USDA programs and services from historically underserved groups through more effective communication. Improving the viability and profitability of small and beginning farmers and ranchers; and improving agricultural opportunities for farm workers
Approximately 1,000 groups.	
Potential audience: Unlimited	

Document	Digin Writing Improvements (Expected Improt
	Plain Writing Improvements/Expected Impact
Correspondence, through U.S. mail	OAO has worked on preparing and writing responses that are clearer, more succinct, and responsive to inquiries
Target Audience: Sent in response to	and in an effort to improve customer service. We ensure
inquiries as appropriate, this includes	use of plain writing language as letters are written,
Congressional, community-based	edited, and finalized.
organization, inquiries from small and	
beginning farmers, and academic institutions.	
Potential audience: Unlimited	
Email blasts, distributed through OAO general	OAO is focused on preparing and writing email messages
email account	that are short and concise. Images, videos, and graphs are used to convey messages more easily and clearly.
Target Audience: Community-based	····· , ···· , · ··· ,
organizations, farmworker organizations,	
grant writers, educational institutions, including	
colleges, land grant universities, and state and	
local agencies; and internal USDA staff.	
Approximately 1,000 groups.	
Potential audience: Unlimited	
Fliers, distributed through email, hard copies	OAO is focused on preparing and writing information for
outreach meetings	fliers that is clear and direct, facilitating information to wide variety of customers.
Target Audience: Community-based	
organizations, farmworker organizations,	
grant writers, educational institutions, including	
colleges, land grant universities, and state and	
local agencies; and internal USDA staff.	
Approximately 1,000 groups.	
Potential audience: Unlimited	
Newsletter, distributed through email, hard	OAO has prepared a newsletter that is written in a clear
copies	and concise manner to increase interest in USDA programs and services.
Target Audience: Community-based	
organizations, farmworker organizations,	
grant writers, educational institutions, including	
colleges, land grant universities, and state and	
local agencies; and internal USDA staff.	
Approximately 1,000 groups.	
Potential audience: Unlimited	

## Office of the Assistant Secretary for Civil Rights (OASCR)

Document	Plain Writing Improvements/Expected Impact
Accessible Electronic Documents Policy	Increased accessibility of documents.
Target Audience: All OASCR employees	

## Office of Budget and Program Analysis (OBPA)

Document	Plain Writing Improvements/Expected Impact
Departmental Regulation 1512 – Regulatory Decision Making Requirements (USDA internal guidance for the drafting, requirements, and clearance of departmental rulemakings proposed for publication). Target Audience: All USDA agency regulatory writing and coordination offices. Ultimately this could be useful and beneficial to the public (and USDA) by improving the clarity of USDA's published rulemakings, particularly with rulemaking preambles that are to be written in a manner that is "simple and easy to understand" as required in OMB's "Final Guidance on Implementing the Plain Writing Act of 2010."	The 1512 regulation is currently being revised. The current draft revision incorporates the Plain Writing Act as a requirement for USDA reviewers when reviewing all departmental significant regulations for programmatic accuracy and completeness. In addition, the current draft revision incorporates the Office of Management and Budget's Final Guidance on Implementing the Plain Writing Act of 2010, requiring that rulemaking preambles be written in a manner that is "simple and easy to understand."

# **Office of Communications**

Document	Plain Writing Improvements/Expected Impact
National Press Releases	OC does final review for plain writing of agency-written
	releases that convey information of national importance to
Target Audience: The general public	consumers, agricultural industry, academia, press, and other
	stakeholders
Media Advisories	OC alerts media outlets to upcoming USDA events and
	news announcements in direct language/Media coverage
Target Audience: Selected media	

	<b>v</b>
Document	Plain Writing Improvements/Expected Impact
Communications like USDA "Results" Fact	OC conveys facts in plain writing and in succinct
Sheets	format/Increased comprehension and customer satisfaction
Target Audience: The general public	
Captions on photos posted to USDA Flickr site	OC writes clear captions that concisely convey the event
on homepage	behind the photo/Photos and captions may be reproduced
	by media and others
Target Audience: Press and general public	
Webpages, including USDA homepage,	OC presents webpages and social media in plain,
Facebook, Twitter, YouTube and blogs	conversational language so they are informational and
	engaging/Increasedcomprehension, public accessibility and
Target Audience: The general public	customer satisfaction
Secretary/Deputy Secretary speeches	OC writes speeches on complex subjects in clear, direct
posted to USDA "Transcripts and Speeches"	language/Increased comprehension of USDA messages and
section of USDA website	customer satisfaction
Target Audience: Specific stakeholders,	
interest groups and general public	
Publications	OC does final review for plain writing of all agency-written
	publications released to the public/Increased comprehension
Target Audience: Public stakeholders	and customer satisfaction
Text accompanying radio stories and	OC writes clear summaries of stories and interviews
actualities posted to USDA website and text	/Increased comprehension and accessibility for general
accompanying videos posted to YouTube	public and for broadcast media that may pick up stories
	and actualities
Target Audience: Specific stakeholders and	
the general public	
Text accompanying exhibits , displays and	OC captions and summarizes display information in plain
signage prepared for agency use in visitor	language/ Increased comprehension and customer
centers, conferences and other outlets	satisfaction
Tannak Audianas, Constituted about a l	
Target Audience: Specific stakeholders and	
the general public	

# Office of the Chief Economist (OCE)

Document	Plain Writing Improvements/Expected Impact
Monthly: World Agricultural Supply and Demand Estimates report	Continue to refine and use tables, short sentences, brevity and receive expert review.
Target Audience: 11,000 subscribers plus	
log on access includes producers, investors,	
academics, press	
Weekly Weather report	Continue to refine and use charts, short sentences, brevity and perform expert review.
Target Audience: 7,000 subscribers plus	
log on access from producers, investors,	
academics, meteorologists	

# Office of the Chief Information Officer (OCIO)

Document	Plain Writing Improvements/Expected Impact
Communication materials, publications, forms, and correspondence sent to OCIO offices, including Information Technology Planning, Privacy, Enterprise Architecture, and the E-Gov group are available and accessible to the public through OCIO's public-facing Web sites.	OCIO's practice is to always communicate in a manner that adheres to the principles of plain language in written materials. This increases comprehension of how IT programs and policies benefit our employees and the public we serve, and reduces errors and the burden on users.
Target Audience: OCIO policy writers and individuals that manage departmentwide functions. Serves approximately 30 internal users, the general public, and media representatives. The potential audience is unlimited	
Posted Plain Writing Resources on USDA Departmental Directives Page – this is a public webpage Target Audience: All writers and reviewers	The Plain Language checklist is now part of the process to create and review Departmental Directives, resulting in increased comprehension of Departmental policy and guidance. Clear, concise writing and the use of graphics without the use of jargon results in better understanding of
of Departmental Directives. Approximately 500 users	OCIO's mission, objectives, and goals

## Office of the Executive Secretariat (OES)

Document	Plain Writing Improvements/Expected Impact
Accessible Electronic Documents; review and edits	OES supports the Plain Writing initiative and continues to ensure that the documents signed by the Secretary are written clearly for their intended audiences.
Target Audience: All USDA Agencies and Offices	
Distributed Through: Electronic Control Management System (ECMM)	

## Office of the Inspector General (OIG)

Document	Plain Writing Improvements/Expected Impact
OIG produces documents that we make available to the public on our Web site (http://www.usda.gov/oig/index.htm). Our written products include audit reports, our semiannual reports to Congress, as well as our management challenges, annual plans, testimonies for Congress, and other documents.	OIG has always strived to communicate plainly, clearly, and directly. The Plain Writing Act provides resources and a means to formalize those efforts, and also reinforces the necessity of clear communication.
Target Audience: USDA, agencies, Congress, and the general public	

# 3. Plain Writing Outreach to USDA Employees

#### INTRODUCTION

Successful implementation of the Act requires an aware workforce. We have made a point to inform and to remind employees about the importance of complying with the Plain Writing Act – and furthermore to comply with the *intent* of the law to ensure transparency and an informed citizenry.

Leadership is a critical part of our plain writing employee outreach plan. Secretary Vilsack has taken a personal role in USDA's plain writing activities. He believes we cannot carry out our mission effectively if we cannot communicate clearly with those whom we serve. In October 2011, Secretary Vilsack issued a memorandum to all USDA employees, emphasizing the importance of using plain language to communicate with all of USDA's customers. You can find this memorandum on the last two pages of this report and at USDA's Plain Writing Web site, at <a href="http://www.usda.gov/plain-writing">http://www.usda.gov/plain-writing</a>. In September 2012, Secretary Vilsack gave his highest award, the Secretary's Honor Award for Exceptional Service to USDA's Plain Writing Act implementing team at a public ceremony to highlight the importance of plain writing at USDA.

## EMPLOYEE OUTREACH: ACTIONS TO DATE

The following lists highlight some of the awareness strategies we have employed since the Act took full effect on October 13, 2011.

#### Agricultural Marketing Service (AMS)

- AMS organized a Plain Language Team consisting of the Agency's Senior Plain Writing Official and Plain Writing Coordinators from each of the Agency's Program areas that produce the most covered documents, including regulations.
- AMS developed and deployed its own Plain Language Intranet site to raise employee awareness about the Plain Writing Act and its requirements. The site also contains resources that employees can refer to when preparing and reviewing documents for public distribution and use.
- The AMS Administrator sent an email to all employees informing them about the Plain Writing Act of 2010, and the Agency's commitment to communicate with our stakeholders, partners, and the public using the principles of Plain Language.
- We included a message in AMS' Electronic Newsletter, "The AMS Voice" reminding employees that they must comply with the Plain Writing Act of 2010 in all written communications to the public; reminding employees about the AMS Plain Language Intranet site; and informing employees about upcoming Agency Plain Writing workshops.
- AMS has developed a list of core writers who would benefit from Plain Language training. These employees write AMS programs and services-related documents, guidelines, letters, fact-sheets, regulations, and prepare research products. AMS has already begun holding Plain Writing Training

sessions and will continue holding them during Fiscal Year 2013 until all its core writers have been trained.

 AMS' Transportation and Marketing (TM) Program has developed plans to institute regular meetings for managers of cooperative research agreements to develop a consistent format for progress reports and to increase the number of research outputs that are written in Plain Language. The TM Writer-Editor conducts reviews of materials and provides immediate feedback to authors on the Plain Language requirements.

#### Agricultural Research Service (ARS)/National Agricultural Library

ARS published an article about the Act, USDA resources, and future ARS resources in the February 2012 and March 2013 edition (out this week) of the agency's newsletter. That newsletter reaches about 8,400 employees. ARS has also posted a link to the USDA Plain Writing site on the new ARS Web site and will launch an information campaign between 4/1-6/28/13 to encourage all ARS employees to use the online plain writing training and resources.

#### Animal and Plant Health Inspection Service (APHIS)

- APHIS provides intranet writing guides for all staff members, including information about the Act, guidelines, checklists, online courses, and tools to achieve the Act's requirements.
- We emphasized the importance of Plain Language in all written communication in an "Inside APHIS" (newsletter for all employees) article.

#### **Economic Research Service (ERS)**

ERS discussed the Act with the agencies trained and professional editors who review every item before it is released. ERS has also included plain writing training in their presentation training, media training, and writing training sessions for employees.

#### Food and Nutrition Service (FNS)/Center for Nutrition Policy and Programs (CNPP)

- In October 2011, FNS' Plain Writing Senior Official sent an email to FNS/CNPP supervisors providing a plain writing tip sheet and web-based information links for their use with employees.
- In December 2011, FNS' Human Resources Division sent a similar email to all (about 1,350) FNS and CNPP employees.

#### Food Safety Inspection Service (FSIS)

FSIS promoted and pilot tested a plain language writing checklist which was targeted towards FSIS' Office of Program Evaluation, Enforcement and Review. The list was distributed and used to write, review, and enhance written communications office-wide. FSIS posted information on plain language and requirements of the Plain Writing Act on the Office of Program and Policy Development SharePoint site.

## Foreign Agricultural Service (FAS)

FAS notified employees through our intranet announcements to all employees, emails, and our public Web site.

#### **Forest Service (FS)**

- The Chief of Staff, acting on behalf of the Forest Service Chief, sent a memo directing the Forest Service's top executives nationwide to designate field coordinators for implementing the Plain Writing Act. The executives chose public affairs directors at the regional office and research station level, who in turn coordinated with local field offices.
- The Chief's Office works directly with the public affairs directors and with staff directors in the Washington Office, regularly sending out information on the Plain Writing Act and requesting information on Plain Writing Act implementation.
- To help spread the word about the Plain Writing Act and to make related resources available, the Chief's Office set up a Plain Writing Act Webpage on the Forest Service's Intranet Website. On the Webpage, the Chief's Office posted a checklist prepared by USDA, tailored to Forest Service needs, to help writers use plain language.
- The Chief's Office also announced progress in implementing the Plain Writing Act through "People, Places, and Things," a monthly newsletter for all employees, and through the Forest Service's online blog for the general public.
- In updating the Forest Service's Plain Writing Act Webpage, the Chief's Office added a link to the kinds of Forest Service documents and other materials that are covered by the Plain Writing Act and another link to writing-related training materials available to Forest Service employees through AgLearn.

#### Grain Inspection, Packers, and Stockyard Administration (GIPSA)

- In late fall of 2012, GIPSA published an article in its monthly employee newsletter that outlined the plain language requirements and listed writing courses in AgLearn.
- GIPSA has ongoing plans to encourage communication improvement both in writing and oral communications as both these areas continue to be one of the most requested skill development areas on Individual Development Plans in GIPSA both for employees and supervisors and managers.
- GIPSA plans on conducting another webinar in May on plain language or writing basics as identified by management and will continue to publicize the AgLearn communication courses. There are plans to also set up an "out of the box thinking" list of writing resources including Web sites and tips on how to improve oral and written communication skills using online and local resources with several supporting webinars.
- GIPSA is planning AgLearn training for all Project Managers within its Technology and Science Division on Plain Writing within the third quarter of FY 2013.

## National Agricultural Statistics Service (NASS)

- NASS distributed a memo from the Administrator, along with direction to use the NASS Plain Writing Checklist (issued October 2011).
- We created a webpage on the agency intranet that provides information on the Plain Writing Act; directs staff to resources available at <a href="http://www.PlainLanguage.gov">http://www.PlainLanguage.gov</a> and <a href="http://www.usda.gov/plain-writing">http://www.PlainLanguage.gov</a> and <a href="http://www.usda.gov/plain-writing">http://www.usda.gov/plain-writing</a> and contains specially created NASS plain writing materials (webpage created October 2011).</a>
- We regularly publish articles in the agency internal newsletter and blog, Round-Up; plain writing tips in the weekly leadership memo to field staff; and periodic emails from the plain language coordinator. These provide tips on plainer writing and remind staff about the Plain Writing mandate.
- We created a series of one-page quick tips on key aspects of the Plain Writing Act expanding on elements in the Plain Writing Checklist (distributed periodically to all staff and available on the intranet).

## National Institute of Food and Agriculture (NIFA)

- We worked with senior leaders to require all NIFA employees who work with grants to complete plain writing training via AgLearn.
- We began editing Requests For Applications to ensure compliance with the Act.

#### Natural Resources Conservations Service (NRCS)

- NRCS distributed a National Bulletin (NB 130-13-1) to all employees on February 15, 2013 outlining the provisions of the Act and requesting data from each state to complete the agency's 2013 Plain Writing Compliance Report.
- Presented information about the upcoming compliance report at a National Public Affairs meeting held via video teleconference.
- NRCS updated our Correspondence Manual and included a section, with resources, on Plain Writing.
- NRCS included Plain Writing Act articles in the April 2012, July 2012, October 2012, and January 2013 editions of NRCS' Executive Correspondence Management Team Newsletter. In addition to articles about Plain Writing and compliance with the Act, we provided Plain Writing tips and resources for our employees to use in their daily writing.
- NRCS Plain Writing team communicates regularly about Plain Writing Act implementation with Public Affairs Specialists, administrative staff, and agency leadership. The purpose is to maintain an ongoing dialogue about the importance of Plain Writing and providing plain writing resources for them.
- Maintaining ongoing dialogue within NRCS about the importance of plain writing to conservation and providing plain writing resources for employees.

#### **Risk Management Agency (RMA)**

- Email to all employees
- Staff meetings
- Reviewers continue to work with writers to improve writing standards

#### Rural Development (RD)

- Posted information on the Act on the agency intranet.
- Published an article on the Act and its requirements in the internal agency news bulletin.

### Office of Advocacy and Outreach (OAO)

- Assigned a contact for Plain Writing.
- Provided information on the Plain Writing Act to more than 25 staff members.
- Provided an information sheet on the Plain Writing Act and its requirements.
- Provided information on Plain Writing Act training.
- Initiated discussion and plans to post information on the OAO Web site.

#### Office of the Assistant Secretary for Civil Rights (OASCR)

OASCR distributes information about the Act in staff meetings and via email blast.

#### Office of Budget and Program Analysis (OBPA)

OBPA sent out several links to share information to help our users find training and learn more about Plain Language last year.

#### Office of Communications (OC)

#### Web Communications:

As the manager of the USDA.gov portal, OC provides guidance to USDA's 17 agencies, plus offices, through the Webmaster and Social Media communities. OC provides guidance for optimized use of various web and social media channels, which includes using plain language and a conversational tone through popular social media tools, including Facebook and Twitter.

OC also maintains a centralized USDA Blog featuring stories and updates from each mission, agency and office. Through the New Media Strategic Plan, OC provides guidance to USDA communicators writing blog posts to use plain language and to avoid bureaucratic jargon, legalese and overuse of acronyms. OC provides a link to Blogging in Plain English from Common Craft: http://youtu.be/NN211pWXjXI.

#### Press and Editorial:

OC works closely with agencies in the final review of news releases and publications.

#### **Office of the Chief Economist (OCE)**

- We posted information on the Act on the agency intranet.
- We distributed information on the Act and Web-based resources to all staff members.
- We distributed signs throughout with availability of the "Federal Plain Language Guidelines."
- We asked staff to take optional AgLearn course: Introduction to Plain Writing Act.

### Office of the Chief Information Officer (OCIO)

- OCIO regularly informs employees via email and other bulletins, and has subsequently trained employees in the Offices of Technology Planning, Architecture, and e-Gov (TPA&E) and Policy and Directives (P&D) on specific Plain Writing practices and expectations.
- OCIO has posted documents on the USDA Departmental Directives page, which is accessible to all USDA employees and the public.

#### Office of the Inspector General (OIG)

We informed OIG's entire workforce about the Plain Writing Act via email. On reference material that employees use when writing, we have also incorporated links to the Act's resources.

# 4. Training

#### INTRODUCTION

Successful implementation of the Act requires a trained workforce. Many different staff members across USDA craft the kinds of documents we have committed to writing in plain language. In order to ensure that they have the ability to do so, we have offered many different courses throughout the Department.

## SPOTLIGHT: AGLEARN CLASS-INTRODUCTION TO PLAIN LANGUAGE

We created this course to give employees a single source that provides information about the Plain Writing Act, explains why plain language is important, and teaches the basics about writing. USDA has many courses about writing, but none that specifically addressed the Act and the guidance materials posted at plainlanguage.gov.

The Center for Plain Language recognized "Introduction to Plain Language" with a ClearMark award. This 30-minute online course addresses why plain language is important and teaches the major principles of plain language and how to be "plain." The course is accessible to people with disabilities. The primary audience is USDA employees who develop documents for the public. Additionally, other government agencies have begun to use the course for their employees, and we posted a publicly available version on the USDA Plain Writing page. You can take the course at: <a href="https://aglearn.usda.gov/customcontent/OES/OES-PlainWriting-web/startCourse\_USDA-PWTR01\_1455.html">https://aglearn.usda.gov/customcontent/OES/OES-PlainWriting-web/startCourse\_USDA-PWTR01\_1455.html</a>

We had no budget for this project. We used existing Program and Department software, and USDA staff volunteered to create the course in addition to their regular duties.

Approximately 500 USDA employees have taken this course. The Pentagon Force Protection Agency will use the course to train 8,500 more. Roughly 80% of the USDA course participants were satisfied with the course and would recommend it. Two typical comments: "I was very impressed with the content of this training course. It was very easy to understand and it did not become weighted down with too much information. I am confident that my plain language writing skills, which were adequate, will significantly improve." And: "I've been a writer/editor for 30 years, and still found this course to be an excellent refresher."

## SPOTLIGHT: RMA TRAINS EVERY EMPLOYEE

USDA's Risk Management Agency (RMA) helps producers manage their business risks and helps stabilize rural economies. RMA's mission is serving America's agricultural producers through effective, market-based risk management tools and solutions to strengthen the economic stability of agricultural producers and rural communities.

To fulfill this mission, RMA manages the Federal Crop Insurance Corporation (FCIC) which operates the Federal Crop Insurance Program. Managing an insurance program makes it especially important that RMA documents are

USDA's Risk Management Agency trained every employee -- in a classroom setting – on how to use plain language principles in their writing. understandable. Therefore, the Agency committed to provide classroom training on plain language to every employee.

RMA's 470 employees are found in fourteen locations around the country. RMA provided customized training at each location. The certified trainer used actual RMA documents in the training. The six-hour sessions were personalized to each RMA location. Maximum class size was 30 people, and each course included one-on-one feedback on in-class writing assignments.

To reinforce the knowledge gained, one regional office had enhanced plain writing training with an expert. This office now is the model for the Agency. Twenty regional office writers had one-on-one training as they send publications and news releases through clearance. This taught them how plain writing applies to them and their communication with their audiences. The Agency's public affairs specialist is writing a new style manual specific to RMA's plain writing needs.

"We believe over time that plain language crop insurance documents will help producers better understand their responsibilities and duties. This will help improve compliance and reduce costs due to errors," stated Michael Hand, Deputy Administrator for Compliance.

## WHO WE'RE TRAINING

Here is a sample of the people who write plainly in USDA:

- loan officers who provide guidance to potential applicants;
- program staff who develop forms and regulations;
- inspectors who send notices to plants that USDA inspects;
- contract officers who prepare notices of contract opportunities;
- foresters who develop land management plans;
- communications specialists and writers who produce news releases, external correspondence and stakeholder communications products; and,
- IT specialists who develop webpages for our programs.

## HOW WE'RE TRAINING THEM

To train these writers, USDA Agencies and Offices have used in-house training staff, trainers from the Federal PLAIN network, contractors, and online training. More than 13,500 people in USDA have taken one or more writing courses on our on-line training system, AgLearn.

Training / Date	Employees Trained
AMS initiated a Plain Language workshop starting with our National Organic Program (NOP) employees. We also frequently discuss the importance of clear writing at our NOP staff meetings, and distribute positive feedback received from customers to the full team to reinforce the benefits of the Plain language writing approach.	18
Date: January 23, 2013 A six-module writing class designed to focus AMS-NOP writers on audience analysis; to improve writing structure, language clarity, grammar, and use of active voice; and to teach writers how to write effective procedure documents. Date: Six half-day modules were held between	20
July 2012 and November 2012 Aglearn Module on Business Writing: How to Write Clearly and Concisely Date: April 2012-March 2013	21
Plain Network "Train-the-Trainer" Boot camp Date: Employees started attending the boot camp in 2012 and are still completing the boot camp requirements.	3

# Agricultural Marketing Service (AMS)

## Agricultural Research Service (ARS)/National Agricultural Library (NAL)

Training / Date	Employees Trained
In-house training	FOIA staff, editorial staff, IS writing staff,
	outreach staff, technical support staff
Date: September 2011	(approximately 12 persons)
Promoting awareness about online training module	AgLearn module (PowerPoint) for use by field
	locations is in development.
Date: Periodic communication through agency	
newsletter and various other means	
Will launch information campaign in April 2013 to	
encourage employees to use online plain writing training	
and resources.	

# Animal and Plant Health Inspection Service (APHIS)

Training / Date	Employees Trained
In-house face-to-face training	Approximately 140 employees have taken
	and passed intensive courses with -9 hours in-
Date: Ongoing	class time and 6 hours homework. Of these,
	approximately half have taken two
	additional courses with 7 hours of in-class
	time and 4 hours of homework. Each of these
	classes includes extensive exercises and
	feedback on in-class and homework.
	More than 150 people have taken a half-
	day course highlighting plain language
	principles.
PLAIN provided training – live	Nearly 50 employees have taken PLAIN-
	provided training.
Date: Ongoing	
Online training	APHIS has recommended sets of online
	training (AgLearn) – 1,368 of these courses
Date: Ongoing	have been taken by APHIS employees.
Writing coaching	APHIS is pilot testing a Virtual Writing
	Center where trained volunteers are
Date: Ongoing	available to staff members who want one-
	on-one coaching and feedback on their
	writing.

## **Economic Research Service (ERS)**

Training / Date	Employees Trained
Plain writing training at presentation, media and writing trainings	Approximately 122 employees
Date: January 2013	

## Food and Nutrition Service (FNS)/Center for Nutrition Policy and Programs (CNPP)

Training / Date	Employees Trained
PLAIN training—this resulted in the creation of a	2 FNS coordinators and correspondence
tipsheet on plain writing that we subsequently	liaison
distributed to all FNS employees	
Date: Fall 2011	
PLAIN training workshops and posting of plain writing	FNS' Supplemental Nutrition and Benefit
resources online	Redemption Division staff
Date: December 2011	
Email to supervisors in FNS from the FNS Human	Agency supervisors
Resources Division, identifying online training modules	
for their use with employees who might need additional	
plain writing help. (As of January 2013, 26 employees	
have taken the training modules identified in the email.)	
Date: March 2012	

## Food Safety Inspection Service (FSIS)

Training / Date	Employees Trained
In house (agency Staff or contractor)	All Office of Program Evaluation, Enforcement, and Review. Evaluation and Enforcement Division, Federal State Audit Branch Office of Management (All Minneapolis offices)
PLAIN provided training – live	379
Training document for intranet content contributors written in plain words to assist users. Date: November 4, 2011 - Present	
Webinars and online training	

# Foreign Agricultural Service (FAS)

Training	Employees Trained
Classroom	24
Date: 11/26/12	

## Forest Service (FS)

Training/Date	Employees Trained
In September 2011, in response to a data call, Forest Service staffs across the country identified employees involved in writing documents covered by the Plain Writing Act. The Forest Service estimated that about 1,500 employees, as a major part of their jobs, wrote or edited documents covered by the act. Of these, about 1,200 employees were believed to need further training.	1,500 employees
Date: Various The Chief's Office recommended that all Forest Service employees consider adding at least one plain writing course to their individual development plans. Employees could take advantage of training opportunities through USDA's AgLearn program, which includes at least two relevant online modules: "Introduction to the Plain Writing Act" and "Business Writing: How To Write Clearly and Concisely." Forest Service staffs committed about 1,200 employees to take one or both modules, covering all those in need of training under the Plain Writing Act.	1,200 employees
AgLearn training materials are subject to change. In December 2012, the Forest Service coordinator for Plain Writing Act implementation reviewed 13 AgLearn training materials related to writing, including 11 hour- long training modules (such as "Business Writing: How To Write Clearly and Concisely"). The coordinator briefly described each training material reviewed and posted the descriptions through a link on the Forest Service's Plain Writing Act Webpage. Date: Various	

Training/Date	Employees Trained
In house (agency staff or contractor)	10 (Policy Analysis staff)
Date: 8/10 In house (agency staff or contractor)	84 (Business Correspondence staff)
in house (agency sight of connuctory	by (business correspondence starry
Date: 6/11	
In house (agency staff or contractor)	90 (Business Correspondence staff)
Date: 8/11	
Online training	1,168 (various staffs)
	, , ,
Date: 10/11-3/12	
In house (agency staff or contractor)	Approximately 40 (Washington Office
Date: July 2012	staffs)—course in plain writing for Website design and formulation
In house (agency staff or contractor)	Approximately 80 (Washington Office
	staffs)—a Plain Writing Act coordinator took
Date: Planned for spring 2013	a train-the-trainer course in summer 2012
	and is preparing to offer training in plain
In house (agency staff or contractor)	writing Approximately 20 (International Programs
	staff)—a writing workshop to ensure that
Date: Planned for April 2013	program managers who write reports for
	partners and collaborators know what is
he have (many staff an easter to a)	expected and are getting the facts right
In house (agency staff or contractor)	Approximately 40 (Employee Relations Specialists)—How to Draft Charge/Penalties
Date: January 2012	writing
In house (agency staff or contractor)	Approximately 50 (Human Resources
	Specialists)—Policy-writing class
Date: Spring 2012 In house (agency staff or contractor)	Approximately 80 (HR/ER Specialists)—
in house (agency start of contractor)	Congressional Briefing Seminars, including
Date: May 17-18, 21-22, 2012	how to create draft responses to
	congressional inquiries
In house (agency staff or contractor)	1 (NEPA writer/editor for the Pacific
Date: Winter 2012-13	Southwest Region)—a one-on-one TEAMS Enterprise Unit training course (40 hours)
	covering plain writing of NEPA documents
In house (agency staff or contractor)	20-30 (Modoc National Forest staff)—a
	NEPA 101 course
Date: January 16-17, 2013	
In house (agency staff or contractor)	ca. 90 (Controlled Correspondence staff)—
Date: Ongoing	periodic informal training by professional writer/editors
Paron Ongoing	which/callors

Training/Date	Employees Trained
In house (agency staff or contractor)	1 (Conservation Education staff)— "Fundamentals in Writing"
Date: May 16-18, 2012	Ŭ

## Grain Inspection, Packers, and Stockyard Administration (GIPSA)

Training/Date	Employees Trained
Leadership Development Program: Writing Skills	Offered to all GIPSA employees –
Training Webinar	41 participated and completed
	November 14, 2012
AgLearn	41 employees have completed 35 web-
	based writing courses.
	ongoing

## National Agricultural Statistics Service (NASS)

Training/Date	Employees Trained
In-house training	2
Date: July 2012	
Online training	Required of public affairs staff (8 persons); promoted as available to all staff
Date: Fall/Winter 2011/2012 and continuing	
We created a 2-hour plain writing workshop, "Writing	Teams with similar writing needs take the
Plainly and Effectively: Ten Tips to Clearer Writing," for	workshop in small group settings.
working groups within NASS to take together. The	
course summarizes key Plain Writing principles in ten	
tips (lessons), using NASS-relevant examples.	
Date: The first session was held in February 2013.	
Additional sessions are planned for working groups	
within Divisions.	
Regular communication with staff through tip sheets,	All staff
internal newsletter, and inserts in weekly leadership	
memo to field offices.	
Date: Periodic communication through various means	

# National Institute of Food and Agriculture (NIFA)

Training/Date	Employees Trained
In-house training	80
Date: 2012	

## Natural Resources Conservations Service (NRCS)

Training/Date	Employees Trained
In-house Forums for Supervisory Employees	70
Date: Forums held on September 11 & 13, 2012	
In-house training for Administrative Staff Members	33
Date: Training held on April 24, 2012, May 16, 2012 and May 17, 2012	
NRCS Plain Writing Webinar	200 (this webinar was originally viewed by
Date: Completed in AgLearn between April 11, 2012 and February 11, 2013	all 11,700 NRCS employees)
Business Writing: Know Your Readers and Your Purpose	17
Date: Completed in AgLearn between April 25, 2012 and January 18, 2013	
Business Writing: How to Write Clearly and Concisely (AgLearn)	413
Date: Completed in AgLearn between April 5, 2012 and February 1, 2013	
Business Writing: Editing and Proofreading	17
Date: Completed in AgLearn between April 23, 2012 and January 20, 2013	
Business Grammar: Parts of Speech	14
Date: Completed in AgLearn between April 3, 2012 and December 27, 2012	
Business Grammar: Working with Words	13
Date: Completed in AgLearn between 3, 2012 and December 27, 2012	

Training/Date	Employees Trained
Business Grammar: The Mechanics of Writing	25
Date: Completed in AgLearn between April 10, 2012	
and January 2, 2013	
Business Grammar: Punctuation	11
Date: Completed in AgLearn between April 5, 2012 and December 27, 2012	
Business Grammar: Sentence Construction	13
Date: Completed in AgLearn between April 17, 2012 and January 8, 2013	
Business Grammar Common Usage Errors	27
Date: Completed in AgLearn between April 10, 2012 and February 1, 2013	
Writing Under Pressure: The Writing Process	10
Date: Completed in AgLearn between April 16, 2012 and January 18, 2013	
Writing at Work: How to Write Clearly, Effectively and Professionally	8
Date: Completed in AgLearn between April 5, 2012 and October 5, 2012	
Plain Writing Resources on my.NRCS intranet.	All agency employees (10,379)
Date: NRCS leadership will continue to provide employees regular plain writing updates and direction	
to maintain plain writing as a priority with customer	
service and program implementation.	

# Risk Management Agency (RMA)

Training/Date	Employees Trained
One on one training with regional writers as they send publications and news releases through clearance so they can learn how plain writing applies to them and how they communicate with their audience Date: Ongoing	20

Training/Date	Employees Trained
Springfield regional office had extended plain writing training with a plain writing expert and now is the model for the agency.	10
Date: Summer 2012	
All RMA employees were trained on Plain Writing Act and implementation.	470 (all employees)
Date: Summer 2012	
Additional training to staff in 2013/14 as budgetary resources allow	Additional training to staff in 2013/14 as budgetary resources allow
Date: Additional training to staff in 2013/14 as budgetary resources allow	
Online Courses in AgLearn	
<ul> <li>Introduction to the Plain Writing Act</li> <li>Introduction to Plain Language</li> <li>Business Writing: Know Your Readers and Your Purpose</li> </ul>	37 employees 49 employees 8 employees
<ul> <li>Business Writing: How to Write Clearly and Concisely</li> </ul>	59 employees
Date: Ongoing	

## Rural Development (RD)

Training/Date	Employees Trained
Webinar on Plain Language training	All RD Employees (National Office and Field)
Date: April/May 2013	

# Office of Advocacy and Outreach (OAO)

Training/Date	Employees Trained
PLAIN provided training – live	
Date: February 29, 2012	
Online training	27
AgLearn Plain Writing course 101	
Date: February 29, 2012	

Training/Date	Employees Trained
Plain Language: Improving Communication from the	27
Federal Government to the Public	
http://www.plainlanguage.gov.	

## Office of the Assistant Secretary for Civil Rights (OASCR)

Training/Date	Employees Trained
In-house training	
PLAIN provided training – live	21
Date: March 20, 2013	
Online training – AgLearn	46
Date: January 31, 2012	

## Office of Budget and Program Analysis (OBPA)

Training/Date	Employees Trained
In house (agency Staff or contractor)	
PLAIN provided training – live	
Webinars	
Online training	10 users through AgLearn
Date: September 2011 to Present	

## **Office of the Chief Economist (OCE)**

Training/Date	Employees Trained
In house (agency Staff or contractor) – live	

## Office of the Chief Information Officer (OCIO)

Training/Date	Employees Trained
In-house training, provided as a component of a Professional Development Series, on the Use of Plain Writing: Active vs. Passive Voice	33
Date: September 19, 2012. This training will be offered on a recurring basis, either as a refresher for current staff or as part of the orientation process for new OCIO employees	

# Office of the Executive Secretariat (OES)

Training/Date	Employees Trained
Online training – AgLearn	6
Date: Ongoing	

## Office of the Inspector General (OIG)

Training/Date	Employees Trained
Each year, as part of OIG's professional development training, employees are given instruction in writing plainly and simply. In 2012, that instruction included a discussion of the Plain Writing Act and specific training in how to write clearly, plainly, and directly.	270 auditors
Date: Summer 2012 (seven sessions at each field office)	

# 5. Ensuring Compliance

#### INTRODUCTION

USDA's agencies have established various processes to oversee their compliance with the Act's requirements.

## SPOTLIGHT: CORRESPONDENCE DIRECTIVE AND APPENDIX

USDA's Correspondence Directive addresses letters, emails, reports and other official written Department communication, whether distributed by mail, fax or electronically. A team of employees updated the directive to mandate that all correspondence be written using clear, concise language.

The directive will include an Appendix that describes methods of document testing that may be used for routine documents and for high-profile, high-consequence documents to validate and improve reader understanding.

Additionally, the team has rewritten the accompanying Correspondence Manual to ensure that the manual is in plain language, and provides appropriate examples and resources for writers and employees who approve documents.

The Directive and Manual are currently in Departmental clearance.

A revised USDA correspondence directive and manual require the use of plain language and further aligns the Department with the Act. An appendix also references types of testing writers can use to ensure their documents are clear and understandable to the reader.

## SPOTLIGHT: FOREST SERVICE REVIEWS

Reviews of Forest Service documents are increasingly focused on plain language with regional offices, research stations and many individual forests and grasslands implementing systems to ensure compliance with

Forest Service focuses on Plain Language while reviewing documents. the law.

For example, in 2012, the Office of Regulatory and Management Services, when responding to Freedom of Information Act requests, is required to use technical and legal language. However, those technical and legal sentences are followed with a plain language explanation.

Perhaps one of the more aggressive changes will be see in the first phase of the

agency's website redesign, which debuts in 2013 and is centered on providing users with information they can use and easily understand.

# COMPLIANCE EFFORTS (BY AGENCY)

The following list summarizes many of the Agency-specific processes:

## **Agricultural Marketing Service (AMS)**

- AMS-National Organic Program has implemented a formal internal review process that includes peer review; subject matter expert review; manager review; and a review by our in-house communications specialist, who is an expert in Plain Language. All materials go through a communications specialist prior to posting.
- AMS' Transportation and Marketing Program has a formal internal review process that includes peer review and supervisor review within USDA and with subject matter specialists. A writer-editor (who is an expert in Plain Language) and Web Design Specialist (who is expert in formatting documents for maximum online readability and impact) review periodicals. Reports go through the Associate Deputy Administrator, who has 20 years' experience in writing for nontechnical audiences and has edited journals and newsletters. Reports are reviewed by subject experts in academics and industry as needed. All materials go through a communications specialist prior to posting.
- The AMS Public Affairs Office has included in its strategic plan a goal to initiate a comprehensive content and language review of all agency materials including the AMS Web site. This review will enable AMS to develop, coordinate, and assist in the development of resources and activities that clearly communicate agency programs and services to target audiences. To meet this goal, AMS intends to tailor our messaging through the use of plain language.

Currently, the agency is establishing a comprehensive library of all AMS products and messaging. AMS Public Affairs is creating updated agency templates for priority products and materials to ensure all materials meet plain language requirements.

#### Agricultural Research Service (ARS)/National Agricultural Library (NAL)

The agency will continue to write publications in plain language for a general, non-technical audience. Our editors have been trained in and incorporate this element into their work. ARS plain writing staff has trained photo caption editors to ensure that they are written plainly. National Ag Library (NAL) staff has also trained FOIA, Editorial, Public Affairs and other staff, including interns, on plain writing.

#### Animal and Plant Health Inspection Service (APHIS)

APHIS has a staff of expert writers who craft most of the documents presented to the public and a review system to ensure documents are plainly written. Additionally, the Administrator's office reviews the majority of correspondence for clarity. Each program unit has staff members trained in Plain Language, and the Agency emphasizes the need for clear, direct and straightforward communications with our stakeholders.

#### **Economic Research Service (ERS)**

Agency and Department editors will continue to review every manuscript and other documents. Plain writing training is included in presentation, media, and writing training for all new employees.

## Foreign Agricultural Service (FAS)

The Foreign Agricultural Service has put new systems in place to ensure publicly available materials are plainly written. For example, the FAS Public Affairs staff plays a greater role in reviewing documents for the agency website to ensure that the economic analysis can be understood by non-economists. In preparation for the launch of the new FAS website, the agency will provide training in how to write for the web. That training includes an emphasis on clear, easy-to-understand writing.

## Food and Nutrition Service (FNS)/Center for Nutrition Policy and Programs (CNPP)

- FNS will continue to use a tipsheet and web-based resources to promote the use of plain writing during the drafting and clearance process for covered documents.
- We have distributed and will continue to encourage supervisors whose staff may have difficulty with writing plainly to use the online training modules that are available to USDA employees, perhaps by including them in individual development plans as appropriate.

## Food Safety Inspection Service (FSIS)

- In October, 2011, FSIS' Office of Program Evaluation, Enforcement, and Review (OPEER) added a
  plain language component to the Personal Contacts Equal Opportunity/Civil Rights and Equal
  Opportunity and Civil Rights performance elements. The new component allows all of this office's
  employees to count plain language training as one of the measures to submit to supervisors in
  consideration for earning a rating of "exceeds." We have also encouraged supervisors have also to
  request that employees attend plain writing training, as needed.
- Since 1985, the Food Safety Education Staff (FSES) has provided food safety educational products written in language that is clear for consumers to understand. FSES' end goal, then and now, is to produce materials that are free of organizational jargon, government speak, and technical prattle, so the consumer is able to obtain the information presented.
- FSES creates food safety factsheets, publications, magnets, flyers, posters, videos, and American Sign Language videos in plain, age-appropriate, and nationality-specific language to meet the needs of its many constituents. It also produces products for the hearing impaired and visually impaired and for those who read below the national reading level of 6th grade.

## Foreign Agricultural Service (FAS)

The Foreign Agricultural Service has put new systems in place to ensure publicly available materials are plainly written. For example, the FAS Public Affairs staff plays a greater role in reviewing documents for the agency website to ensure that the economic analysis can be understood by non-economists. In preparation for the launch of the new FAS website, the agency will provide training in how to write for the web. That training includes an emphasis on clear, easy-to-understand writing.

## Forest Service (FS)

- The Forest Service has review systems in place to ensure that its documents are plainly written. For example, all publications by the Forest Service's Washington Office are reviewed by the Forest Service Office of Communication, followed by another review by the USDA Office of Communication. Both offices have professional writer/editors who oversee the reviews, ensuring that Forest Service documents are understandable and usable by the intended readers.
- Forest Service regional offices and research stations typically have similar review systems in place, as do many individual forests and staffs. For example, a professional writer/editor on the Policy Analysis Staff in the Washington Office reviews every Policy Analysis report before it is released to readers. Among other things, he ensures that it is plainly written. Periodically, during staff meetings, he conducts a training session in plain writing ("Ten Tips for Writing and Editing").
- In 2011, the Forest Service's Office of Communication began upgrading the agency's Website to meet the needs of users, partly by ensuring that Web content is in plain language. The first phase of the redesign is expected to be launched in 2013.
- In December 2012, the Forest Service's Human Resources Staff reviewed its system for ensuring compliance with the Plain Writing Act. The Human Resources Staff now has the following system in place:
  - Three branch chiefs for the Employee Relations Staff do extensive review of employee relations actions to ensure that they are drafted correctly.
  - Employee Relations is working to implement templates for most of the agency's Employee Relations actions to ensure consistency.
  - The Human Resources Contact Center has a writer/editor who reviews all correspondence going to the field as well as all products in the database.
  - All congressional responses are reviewed and edited by the Human Resources Public Affairs Staff prior to Director signature.
  - All newsletter articles are reviewed and edited by the Human Resources Public Affairs Staff.
- The Forest Health Protection program established an internal review system for documents and an internal/external peer-review system for reports, partly to review them for plain writing.
- The International Programs staff implemented a new method of eliciting and reviewing more than 50 program fact sheets posted online to ensure consistency and accuracy.
- In the Pacific Southwest Region (California and the Pacific Islands), units have identified document reviewers who review all covered documents to ensure that they are plainly written. For example:
  - Public Affairs and planning staffs review media releases, articles, brochures, flyers, interpretive information, briefing papers, or testimonies for PWA compliance.
  - Forest planners review and edit scoping documents and all major planning documents for NEPA compliance and readability. NEPA documents are regularly reviewed for plain writing and ease of reading.
- In 2012, the Office of Regulatory and Management Services revised its review systems to ensure plain writing. For example:
  - Before issuing new directives and regulations, the Directives and Regulations team works with program managers to ensure that the writing is clear, concise, simple, and easy to understand by all readers.
  - The Controlled Correspondence team has professional writer/editors who work with program staff to ensure that letters in reply to public inquiries are short, to the point, and clearly written.

- The Freedom of Information Act team is required to use technical and legal language in responding to requests for information, but following that language we insert a plain language sentence that explains clearly and concisely the types of records being released and the types of information or records being withheld.
- Key public document review: For the fiscal year 2014 Forest Service budget justification overview (designed, in part, for the general public), the Chief's Office tasked a professional writer/editor with drafting the overview in accordance with plain writing principles.
- Key public document review: For documents such as the Forest Service Strategic Plan and the annual Agency Financial Report, the Chief's Office tasks a professional writer/editor with reviewing and rewriting summary statements by the Chief in accordance with plain writing principles.
- Key operational document review: In implementing the Plain Writing Act, the Forest Health Protection program revised an internal form to clarify intent (FS-2100, Pesticide Use Proposal).
- Key operational document review: Every 12 months, the Human Resources Staff reviews the Human Resources Standard Operation Procedures for plain writing, among other things.
- Key operational document review: For the Chief's Office management reviews of Forest Service regional performance (about two reviews per year), the Chief's Office tasks a professional writer/editor with writing the subsequent reports in accordance with plain writing principles.

#### Grain Inspection, Packers, and Stockyard Administration (GIPSA)

Before publication of new or revised Packers and Stockyards Program brochures, the Policy and Litigation Division analyzes the text using readability statistics available in Microsoft Word. The analysis helps identify writing that is not plain and easy to read. To improve these statistics, writers must use short sentences, active voice, limit the use of legal terms, and incorporate lists and tables to present the information.

#### National Agricultural Statistics Service (NASS)

- NASS named an employee for compliance issues.
- NASS is expanding the number of people formally trained (through the 2-hour workshop focused on NASS examples and writing needs and through online courses), continuing informal training, and providing an ongoing stream of refresher materials (tip sheets, internal newsletter, and inserts in leadership memos to field offices).
- NASS is incorporating the principles in the plain writing checklist in review processes for various publications.
- NASS is offering a voluntary 2-hour training workshop to working groups on ten key plain language actions that, when implemented, will quickly improve their individual and joint communications.

#### National Institute of Food and Agriculture (NIFA)

NIFA has a senior agency official who is responsible for plain writing and an agency coordinator who revise RFAs so that they comply with the Act. The plain writing coordinator worked with Grants Management personnel and NIFA senior leaders to require that all NIFA personnel who work with grants receive Plain Writing training via AgLearn. The plain writing coordinator is editing grant writing templates to ensure they comply with the Act.

### Natural Resources Conservations Service (NRCS)

- Agency designated three national headquarters contacts for plain writing.
- Plain Writing icon and link posted to NRCS Web site
- Plain Writing resources posted to agency intranet for employees
- NRCS Leadership is committed to continual process improvements using two-way sharing of information, data, and success stories, and maintaining dialogue regarding the importance of the Act with all agency employees nationwide.
- The agency will maintain focus on the importance of writing in plain language and measure Plain Writing Act compliance through newsletter articles, surveys, training, and one-on-one discussions.
- Regular reminders and training courses for all national headquarters staff including senior management.
- Reviewing and approving public communications for accuracy, timeliness, usability, and clarity.

## Office of Advocacy and Outreach (OAO)

- Documenting and reporting use of plain writing in agency communications. Continuing discussing in staff meetings and in the development of program area fact sheets and correspondence.
- Clearance process being developed in conjunction with correspondence protocol.
- OAO will enforce the Plain Writing Act and will measure compliance through staff meetings, one-onone discussions, and feedback.
- OAO will provide information on Plain Writing online training to its staff.

### Office of the Assistant Secretary for Civil Rights (OASCR)

- OASCR assigned an employee to serve as the agency contact for compliance issues, including compliance with the Plain Writing Act.
- All documents are cleared through the Public Information Officer for OASCR.

## Office of Budget and Program Analysis (OBPA)

OBPA's regulatory review staff has added the Plain Writing Act of 2010 as a requirement when
reviewing all departmental significant regulations for programmatic accuracy and completeness.
In addition to this, the Office of Management and Budget issued a final guidance document related to
the Plain Writing Act of 2010, on April 13, 2011. Although the final document is not specific to
regulations it does state, on page 5: "While the Act exempts regulations from covered documents,
rulemaking preambles are not exempted, and long-standing policies currently in effect require
regulations to be written in a manner that is 'simple and easy to understand.' "

Footnote 5 in the document references Executive Order 12866, sec. 6(a)(3)(F), which states that "All information provided to the public by the agency shall be in plain, understandable language." This reference carries over to Executive Order 13563, which states that "(a) Our regulatory system must... ensure that regulations are accessible, consistent, written in plain language, and easy to understand. It must measure, and seek to improve, the actual results of regulatory requirements."

- Consequently, OBPA's regulatory review staff is required to employ the lens of plain writing when reviewing all departmental significant regulations for programmatic accuracy and completeness.
- The eRulemaking Program also issued a "Best Practices Document" at the end of last year. This document also included general information about plain writing and eRulemaking's role in informing Federal agencies on to how to comply with the OMB guidance.
- The Federal Register Document Drafting Handbook and PlainLanguage.gov contain general information regarding plain language, which OBPA's regulatory review staff has also added as a requirement when reviewing all departmental significant regulations for programmatic accuracy and completeness.

### Office of Communications (OC)

One of OC's primary functions is editorial review of news releases, publications, op-eds and other materials prepared by USDA agencies. OC hires communications experts based, in part, on their writing ability and experience. Because this staff reviews the materials prepared by agency writers, professionalism and adherence to plain writing are built into the process.

- OC reviews all publications released to the public for clarity and consistency according to the GPO Style Manual. OC coordinators further review publications for accuracy and consistency with departmental programs and policies.
- OC coordinators (and sometimes speechwriters) review press releases for clear delivery of messages to intended audiences.

OC speechwriters are also hired based on experience and ability. Because USDA speeches often break down highly technical subjects for non-technical audiences, compliance with plain writing is inherent to the process. Speeches are often posted to the web.

#### **Office of the Chief Economist (OCE)**

- OCE Rewrote and redesigned our Web site.
- Reviewed actions with World Agricultural Outlook Board Chair Gerald Bange

#### Office of the Chief Information Officer (OCIO)

- As part of a Lean Six Sigma process improvement effort in OCIO, the Departmental Directives process has been altered. We are training OCIO on the new Department Directives process and the Plain Language Act, as the two overlap significantly. Part of the Lean Six Sigma effort includes periodic retraining that includes the course on the Plain Writing Act that is described above
- OCIO leadership is committed to continual process improvements using two-way sharing of information, data, success stories, and maintaining dialogue regarding the importance of the Plain Writing Act with Departmental employees nationwide

#### Office of the Inspector General (OIG)

Improving the clarity of OIG's writing is fundamental to the review process that all of our documents undergo, from inception to publication. Each reviewer who reads documents comments on how readable they are for the general public, and those comments are integrated into the text.

# 6. USDA Plain Writing Web Sites

### THE DEPARTMENT'S PLAIN WRITING WEB SITES

The USDA Plain Language Web site is at <u>http://www.usda.gov/plain-writing</u>. The page includes tools and resources for writing plainly, information on how citizens can contact USDA if they have any comments, concerns, or issues related to our compliance with the Act, and links to the Plain Language Action and Information Network's Web site.

The text of the Plain Language Act of 2010 is available at:

http://www.gpo.gov/fdsys/pkg/PLAW-111publ274/pdf/PLAW-111publ274.pdf

The final guidance that the Office of Management and Budget provided to agencies about the Act is available at:

http://www.whitehouse.gov/sites/default/files/omb/memoranda/2011/m11-15.pdf

For additional information on plain writing you may also visit <u>http://www.plainlanguage.gov</u>.

USDA AGENCIES' WEB SITES RELATED TO THE PLAIN WRITING ACT

The following provides information on plain writing Web sites that various USDA agencies have launched.

#### Agricultural Research Service (ARS) and National Agricultural Library (NAL)

New ARS Web site will be launched this spring. Links to the department's plain writing Web site is part of the new design/content.

#### Animal and Plant Health Inspection Service (APHIS)

We have an intranet site and a sharepoint site (both for internal agency use) that have Plain Language resources for employees, including links, courses, checklists and templates. We have also organized resources by problem area (excessive acronyms, active/passive voice, English as a second language assistance, etc.)

#### Food Safety Inspection Service (FSIS)

Since early 2012, we have had a plain language, plain writing folder on the Office of Policy and Program Development SharePoint site.

#### Foreign Agricultural Service (FAS)

FAS/Public Affairs office added a link on FAS's public Web site to the department's plain language site: <u>http://www.usda.gov/wps/portal/usda/usdahome?navid=PLAIN\_WRITING</u>

## Forest Service (FS)

- The Forest Service has developed an Intranet Web page to help employees understand the need for plain writing and to provide tools for improving their writing skills. The Webpage has links to the kinds of Forest Service documents and other materials that are covered by the Plain Writing Act. It also has links to public-facing plain writing Websites, a checklist for writers, and a list of 13 writing-related AgLearn training modules, along with brief descriptions.
- For the general public, the Forest Service relies on USDA's Plain Writing Website.

#### National Agricultural Statistics Service (NASS)

NASS has an internal Web site with plain writing resources, including agency-produced material and links to USDA, Plain, and other Web sites.

#### National Institute of Food and Agriculture (NIFA)

Links to the Office of Management and Budget and PLAIN

#### Natural Resources Conservations Service (NRCS)

- my.NRCS.gov intranet site
- My.NRCS.gov NRCS Correspondence Manual
- Quarterly NRCS Correspondence Newsletter

#### **Risk Management Agency (RMA)**

The RMA intranet has a plain language web page on the Cultural Transformation site. The Web site is transparent and easy to navigate and provides useful information to employees and agency partners.

#### Rural Development (RD)

Links to OMB and PLAIN

#### Office of Advocacy and Outreach (OAO)

- Office of Advocacy and Outreach Website address: <u>http://www.outreach.usda.gov/index.htm</u>
- Email: <u>AdvocacyandOutreach@osec.usda.gov</u>
- Links to OMB and PLAIN

#### Office of the Assistant Secretary for Civil Rights (OASCR)

- Website address: <u>http://www.ascr.usda.gov/</u>
- Documents covered by the Act all documents issued by the Assistant Secretary for Civil Rights.
- Links to OMB and PLAIN on webpage

**Office of Communications (OC)** 

OC maintains the Department's centralized Plain Writing webpage at: <u>http://usda.gov/wps/portal/usda/usdahome?navid=PLAIN\_WRITING</u>

**Office of the Chief Economist (OCE)** 

OCE Contact us page: <u>http://www.usda.gov/oce/contact\_OCE/index.htm</u>

#### **Office of the Chief Information Officer (OCIO)**

All of OCIO's information can be reviewed at <u>http://www.ocio.usda.gov/policy-directives-records-forms</u>

#### Office of the Executive Secretariat (OES)

Links to OMB and PLAIN

#### Office of the Inspector General (OIG)

OIG is in the process of developing a style guide that provides comprehensive writing guidance instructing employees on how to write plainly. This guide provides links to Plain Writing Act resources, and is the basis for training provided to employees.

# 7. CUSTOMER SATISFACTION

INTRODUCTION

Customer satisfaction is the true measure of how well we are achieving compliance with the Plain Writing Act – both the letter of the law and its intent.

## SPOTLIGHT: USING EMPLOYEE SUGGESTIONS TO REVISE DOCUMENTS

Packers and Stockyards Program of the Grain Inspection Packers and Stockyards Agency established an internal Change Control Working Group several years ago. This group receives proposed change requests from employees, reviews them, and recommends those warranting change to the management team for approval and implementation.

The proposed changes include changes to web content, forms, brochures, or other materials for the public. Employees submitted change requests prompted by conversations they had with members of the livestock and poultry industries

who asked for clarification of information they read on the GIPSA Web site or in a program brochure. Employees also submitted change requests based on trends they saw in how industry members seem to not understand certain instructions in program forms.

Both types of change requests have resulted in the management team assigning employees to make necessary revisions to improve the writing in program materials.

## HOW WE SOLICIT COMMENTS AND WHAT PEOPLE ARE SAYING

The following list highlights some of the ways USDA agencies are receiving feedback about their writing. Some agencies are also receiving comments about how Plain Writing training has improved the way USDA communicates with its customers.

#### Agricultural Marketing Service (AMS)

AMS does not have a formal system for customer feedback, but has received the following comments:

- "During our first day of the audit, the staff shared high praise for the NOP guidance documents. They said the guidance is very clear, easy to understand, and helps them to apply the standards."
- "Just a note to let you and others how good and useful I found the Organic Literacy Program. The Resource Guide was particularly well done, and should be extremely helpful as a first stop for information."
- "I just wanted to write/commend NOP for a clear explanation of the distinction between different forms of cell fusion. This memo is a good tool for clarifying these kinds of policy questions."



#### Animal and Plant Health Inspection Service (APHIS)

The "Ask the Expert" web-based interface allows users to rate the usefulness of responses they receive from APHIS. The agency uses comments received through "Ask the Expert" to improve its answers to questions.

#### **Economic Research Service (ERS)**

The ERS Web site receives nearly a million visitors every year; two-thirds of those visitors are repeat visitors. ERS receives consistently high marks in the ASCI surveys.

#### Food and Nutrition Service (FNS)/Center for Nutrition Policy and Programs (CNPP)

We have not conducted any formal assessments of customer satisfaction to evaluate differences since the implementation of the Act. However, FNS has long exercised Plain Writing standards in its documents. This has resulted in more efficient clearance (less rewriting), greater comprehension by audiences, better adherence to rules and guidance due to greater clarity, and better customer satisfaction with written work.

#### Food Safety Inspection Service (FSIS)

- The USDA Meat and Poultry Hotline (Hotline) converses with personnel from FSIS District Offices and consumers on a daily basis about the Food Safety Education Staff's educational products. The Hotline has never received negative feedback from any individual or group of people regarding the products FSES produces.
- State Meat and Poultry Inspection programs staff changed how they explained concepts, decreasing questions from the programs and more quickly receiving their responses. Other areas have also reported a decrease in the number of follow-ups and clarifications to items revised to use plain language. This information is anecdotal; no specific measures are yet in place.

#### Foreign Agricultural Service (FAS)

To date, we have not received any complaints.

#### Forest Service (FS)

In March 2013, the Chief's Office launched an effort to solicit public feedback on the clarity of Forest Service documents and other written materials by adding to the standard nondiscrimination statement in all publications. The Forest Service proposed that USDA identify an appropriate office for responding to comments on agency writing and add the following statement to its standard disclaimer: "In accordance with the Plain Writing Act of 2010, USDA is committed to writing forms, letters, brochures, Websites, and other materials in a way that the public can clearly understand. We appreciate your feedback. To comment on USDA written materials, write to USDA, ... or call ..."

## Grain Inspection, Packers, and Stockyard Administration (GIPSA)

- Use of ForeSee survey to determine customer satisfaction and Web site usability
- Visible Thread, a company that...
- Packers and Stockyards Program established an internal Change Control Working Group several years ago. Based on employee suggestions, this group has recommended changing and clarifying documents which were subsequently revised -- based on customer questions and industry trends.

#### National Agricultural Statistics Service (NASS)

- NASS is gradually rewriting some of its web pages with a specific emphasis on writing the content and links in plain language. In addition, NASS is updating its website to be more inviting and engaging.
- The year-long emphasis on direct, plain communication with all U.S. farmers on the importance of the Census of Agriculture to their operations and to agencies and institutions that make decisions affecting them has resulted in slightly higher response rates than at the same time during the previous census 5 years ago. This higher return is despite the agency's reduced budget for follow-up activities.

The National Agricultural Statistics Service wrote and designed census materials with careful attention to plain language principles. However, since the materials were prepared months before they were mailed, one item – a postcard encouraging farmers who have not yet responded – got through the process without a plain language review. In tone and content, its message was different from other Census materials, harsher, less explanatory, less reader friendly.

The impact was immediate and striking: as the errant post card reached farmers' homes, the number per hour of calls spiked to 4,800 – at this level, NASS would need 578 enumerators to deal with customer inquiries. Instead NASS has functioned well with 160. The experience highlighted how effective the rest of the materials were in telling why the Census matters and encouraging recipients to respond.

 In late spring 2013, NASS will conduct an internal and external evaluation of its Census communications materials and messaging. For the first time, NASS will include questions in the post-Census evaluation to measure the readability of the materials to help gauge the effectiveness of the plain language effort.

#### Natural Resources Conservations Service (NRCS)

- Use of ForeSee survey to determine customer satisfaction and Web site usability
- Direct customer feedback
- Surveys
   <u>https://my.nrcs.usda.gov/PortalStatic/publicaffairs/ECM/Plain%20Language%20Survey%20Questio</u>
   <u>ns%20for%20my.NRCS.docx</u>

#### **Risk Management Agency (RMA)**

RMA has not received any formal comments but we are receiving positive feedback when we talk to customers.

#### Office of Advocacy and Outreach (OAO)

OAO is currently developing a customer survey for each of its programs to assess user experience in comprehension of program information and delivery of service.

#### Office of the Assistant Secretary for Civil Rights (OASCR)

OASCR is currently developing an employee skills assessment tool which will include a plain language component.

#### **Office of Budget and Program Analysis (OBPA)**

OCIO will conduct evaluations as more of its staff members are trained. The current training schedule should result in training of OCIO policy writers and approvers before the end of May 2012.

#### Office of Communications (OC)

Agencies periodically express feedback/ appreciation for positive customer response to publications reviewed by OC. As an example, last year an OC writer/editor was included in an FSA Administrator's Award for Service to Agriculture for her review of the publication Your Guide to FSA Farm Loans. The publication "led to increased awareness of program availability for socially disadvantaged and beginning farmers and ranchers."

#### **Office of the Chief Economist (OCE)**

The Office of the Chief Economist produces the monthly World Agricultural Supply and Demand Estimates (WASDE) report, which is edited by 10-15 analysts and experts every month. It is directed at a highly technical audience. The WASDE report is continually refined and improved. The Weekly Weather and Crop Bulletin is the second publication OCE publishes. This publication is continually undergoing refinement, is edited by several meteorologists, and receives a final editorial review before publication.

#### Office of Inspector General (OIG)

OIG's public-facing Web site (<u>http://www.usda.gov/oig/</u>) includes all of OIG's published products as well as information on how to contact the agency regarding its writing. OIG also operates a hotline number that the public can use to directly contact the agency.

## Communicating with USDA about Plain Writing

We want to hear your comments about the clarity of our writing. Public comments are critical to help us succeed in writing documents that are clear to anyone who uses them. Your comments also help us identify older documents we should consider revising. Please e-mail us at <u>plainlanguage@osec.usda.gov</u>, call 202-720-7100, or mail a letter to us at:

Maureen Wood USDA Plain Language Coordinator Office of the Executive Secretariat U.S. Department of Agriculture 1400 Independence Avenue SW Washington, D.C. 20250

# 8. Agency Coordinators Information

#### INTRODUCTION

As noted in Section I, USDA created a working group of agency officials who lead the Department's implementation of the Plain Writing Act and ensure the Department complies with the Act. The following officials, listed in the order shown in the <u>USDA organizational chart</u>, ensure that their agency or office produces public documents in plain language.

Agency/Office	Senior Agency Official Responsible for Plain Writing	Plain Writing Coordinator(s)
Agricultural Marketing Service (AMS)	Karen T. Comfort	Lisa Ahramijian Antoinette Carter Michael Smith Dana Stewart Becky Unkenholz
Agricultural Research Service (ARS) National Agricultural Library (NAL)	Tara Weaver-Missick	Mary Conley
Animal and Plant Health Inspection Service (APHIS)	Beth Gaston	Beth Gaston
Economic Research Service (ERS)	John Weber Dale Simms	Mary Conley
Farm Service Agency (FSA)	Leigh Allen	Rebecca Shively
Food and Nutrition Service (FNS) Center for Nutrition Policy and Programs (CNPP)	Richard Lucas	Richard Lucas
Food Safety Inspection Service (FSIS)	Chuck Williams Linda Russell	Vince Fayne Linda Russell, Laura Reiser Sandie Burrell/Karen Jackson Andreas Keller
Foreign Agricultural Service (FAS)	Sally Klusaritz	Joseph Migyanka

Agency/Office	Senior Agency Official Responsible for Plain Writing	Plain Writing Coordinator(s)
Forest Service (FS)	Tim DeCoster	Hutch Brown Kathryn Sosbe
Grain Inspection, Packers, and Stockyard Administration (GIPSA)	Mike Schmidt	Mike Schmidt
National Agricultural Statistics Service (NASS)	Sue King, NASS	Mary Conley
National Institute of Food and Agriculture (NIFA)	Scott Elliott, NIFA	
Natural Resources Conservations Service (NRCS)	Terry Bish	Suzanne Austin-Kashawlic
Risk Management Agency (RMA)	Barbara Leach	Michelle Bouchard Bill Crews Velerie Eddleman
Rural Development (RD)	Rural Utilities Service: Rural Housing Service:	Michelle Brooks Karen Jacobs
	Rural Business and Cooperative Service:	Ken Meardon
Office of Advocacy and Outreach (OAO)	Marilou Flores	Marilou Flores
Office of the Assistant Secretary for Civil Rights (OASCR)	Winona Lake Scott	Marshella Hines
Office of Budget and Program Analysis (OBPA)	Andrew Perry	Andrew Perry
Office of Communications (OC)	Cheryl Normile	Cheryl Normile
Office of the Chief Economist (OCE)	Brenda Chapin	Brenda Chapin
Office of the Chief Information Officer (OCIO)	Cheryl L. Cook, Chief Information Officer	Matthew Patrick David Simpson
Office of the Executive Secretariat (OES)	Maureen Wood	Ann Marie Gogniat
Office of the General Counsel (OGC)	Peter McHare	Peter McHare
Office of the Inspector General (OIG)	Michael Martin	Michael Martin



United States Department of Agriculture

Office of the Secretary Washington, D.C. 20250

Dear USDA Employees,

I am writing to ask each of you for your help with plain writing at USDA. Writing in plain, easy to understand language is an important way for us to help better serve the American people. Plain language makes it easier for the public to get the most from our many critical programs and will save us money too.

On President Obama's first day in office he signed a memorandum emphasizing the importance of establishing "a system of transparency, public participation, and collaboration." I am proud of the hard work that all of you have been doing to implement that vision and transform USDA into a more open and accessible organization.

In further support of these goals, last fall the President signed the Plain Writing Act of 2010. The Act requires that, beginning October 13, all Federal Agencies–including USDA–use plain language in new or substantially revised documents that are needed to obtain USDA services or benefits or provide information about them or that explain how to comply with requirements we administer or enforce.

Using plain writing is indispensable to achieving our goals of providing first-class customer service and ensuring access to our programs. When we avoid jargon and excessive acronyms, customers that are new to USDA are more likely to have a positive experience. And when we avoid obscurity and ambiguity, we demonstrate our commitment to serving all Americans, including those who have had trouble accessing our programs in the past.

Plain writing is also an important tool for improving efficiency and saving time and money at USDA. Logically organizing your thoughts, using clear tables and graphics, and approaching a document from the perspective of your audience can reduce the number of calls you receive asking to explain a document or form and the number of hours spent on enforcement because a farmer did not understand a regulation.

This past summer USDA published our <u>Plain Writing Compliance Report</u> to ensure compliance once the Act comes into full effect October 13, 2011. Through the USDA Plain Language working group, each agency has begun identifying covered documents and providing training and resources to employees. I encourage each of you to visit our <u>Plain Language web page</u> to learn more about the Act.

An Equal Opportunity Employe

Included in the newly updated Plain Language web page you will find resources that will help you write and review documents for the public covered by the Act, as well as help you inform our colleagues in order to comply with the Act. I urge you to explore the USDA website, AgLearn courses, and plainlanguage.gov website to learn about and get training regarding writing and reviewing documents for plain language so that we can serve our country best.

As part of our efforts to strengthen our service at USDA, it is important that we communicate clearly and simply with the American people. I know I can count on you to do your best to make it happen in the months and years ahead.

Sincerely,

Clean J. Vilsenh Thomas J. Vilsenh

Secretary